

Council Chamber
City Hall, Saskatoon, Sask.
Monday, March 1, 1993,
at 7:00 p.m.

MINUTES OF REGULAR MEETING OF CITY COUNCIL

PRESENT: Deputy Mayor Penner in the Chair;
Councillors Cherneskey, McCann, Mostoway, Waygood,
Dyck, Mann, Thompson and Hawthorne;
City Commissioner Irwin;
Director of Planning and Development Pontikes;
A/Director of Works and Utilities Uzelman;
Director of Finance Richards;
City Solicitor Dust;
A/City Clerk Hall;
City Councillors' Assistant Kanak

Moved by Councillor Cherneskey, Seconded by Councillor Thompson,

THAT the minutes of the regular meeting held on February 15, 1993, be approved.

CARRIED.

HEARINGS

- 2a) **Demolition - 326 2nd Avenue South
Baldwin Hotel - Jaydan Holdings Ltd.
(File No. CK. 530-2)**

REPORT OF ACTING CITY CLERK:

"City Council, at its meeting held on January 18, 1993, considered Clause B9, Report No. 2-1993 of the City Commissioner, copy attached, and passed the following resolution:

- IT WAS RESOLVED:
- 1) that the information be received;
 - 2) that the property known as 326 - 2nd Avenue South (i.e. the Baldwin Hotel) be declared to be a nuisance pursuant to Section 124 of *The Urban Municipality Act* because, in City Council's opinion, the building in its current dilapidated condition is dangerous to the public's safety and health; and

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- 3) that the City Solicitor be instructed to give written notice to the owner and person(s) having an interest in the land of the date of a hearing wherein City Council will consider the making of an Order for Demolition of the building on this site.'

The City Solicitor has now served the necessary notices on the assessed and registered property owners, and Council is to consider the matter of an 'Order for Demolition' of the building at this site.

Report of the City Solicitor, February 22, 1993:

'City Council, at its meeting held on January 18, 1993, when considering this matter, resolved in part:

- "2) that the property known as 326 - 2nd Avenue South (i.e. the Baldwin Hotel) be declared to be a nuisance pursuant to Section 124 of *The Urban Municipality Act* because, in City Council's opinion, the building in its current dilapidated condition is dangerous to the public's safety and health; and,
- 3) that the City Solicitor be instructed to give written notice to the owner and person(s) having an interest in the land of the date of a hearing wherein City Council will consider the making of an Order for Demolition of the building on this site."

We are enclosing a copy of the Title to the property. Council will note that the Title is in the name of Baldwin Hotel Co. Ltd. According to the Corporations Branch for the Province of Saskatchewan, Baldwin Hotel Co. Ltd. amalgamated into Jaydan Holdings Ltd. The President and Secretary of Jaydan Holdings Ltd. is Mr. Dale Beavis. We have prepared the Notice in the name of Jaydan Holdings Ltd. and served Mr. Beavis personally. All other interested parties as shown on the Title have also been served.

We also enclose a copy of the General Record Certificate for Jaydan Holdings Ltd. The General Record Certificate indicates that the Provincial Minister of Finance holds two Writs of Execution against Jaydan Holdings Ltd. totalling approximately \$210,000.00. We have served the Minister with notice of this meeting.

A draft Order for Demolition has been prepared and is enclosed.

Please note that we have not specified the date by which the demolition must be completed. Under *The Urban Municipality Act, 1984*, the date cannot be less than

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45 days from the date upon which the Order is made.

We trust this will be satisfactory.'

It should be noted that a report on this matter is also being submitted under Clause B6, Report No. 6-1993 of the City Commissioner."

Moved by Councillor Cherneskey, Seconded by Councillor McCann,

THAT Clause B6, Report No. 6-1993 of the City Commissioner be brought forward and considered at this time.

CARRIED.

REPORT NO. 6-1993 OF THE CITY COMMISSIONER

Section B - Planning and Development

**B6) Condition of Property
326 - 2nd Avenue South
(Baldwin Hotel)
Jayden Holdings Ltd.
(File No. CC 530-2)**

Report of the City Planner, February 25, 1993:

"During its meeting of January 18, 1993, City Council declared the property known as 326 - 2nd Avenue South (i.e. the Baldwin Hotel) to be a nuisance because in its opinion, the building in its current dilapidated condition is dangerous to the public's safety and health. Recent inspections of the property by the Saskatoon Community Health Unit and by the Fire Department indicate that conditions have deteriorated so much that the building is dangerous to the public's health and safety and that it should be demolished.

The Saskatoon Community Health Unit has prepared a video on the conditions in and adjacent to the building at the time of the inspection. Arrangements have been made to show this video during City Council's meeting. The Saskatoon Community Health Unit will be reinspecting the building prior to City Council's March 1, 1993, meeting and will provide a verbal update at that time."

RECOMMENDATION: 1) that City Council proceed with an Order to demolish the building at 326 - 2nd Avenue South under Section 124 of The Urban Municipality Act; and,

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- 2) that the owner be given until May 1, 1993, to comply with the Order.

Deputy Mayor Penner ascertained whether there was anyone present in the gallery who wished to address Council with respect to the matter.

Mr. Byron Wensley, Chief Health Inspector, Saskatoon Community Health Unit, advised that his department reinspected the building today, March 1, 1993, and found that the information shown on the December 4, 1992 video is still accurate and conditions are still deteriorating.

Mr. Wensley presented the December 4, 1992 video regarding the subject property and answered questions of Council.

Moved by Councillor Thompson, Seconded by Councillor Cherneskey,

THAT the hearing be closed.

CARRIED.

Moved by Councillor Thompson, Seconded by Councillor Cherneskey,

THAT because of its current dilapidated state, City Council declare the building located at 326 - 2nd Avenue South, Saskatoon, Saskatchewan and more particularly described as:

Lot Eighteen (18) Except the most South Westerly Ten (10) feet in perpendicular width throughout and all of Lots Nineteen (19), Thirty-three (33) and Thirty-four (34), in Block One Hundred and Fifty-three (153), in the City of Saskatoon, in the Province of Saskatchewan, in the Dominion of Canada, according to a Plan of Record in the Land Titles Office for the Saskatoon Land Registration District as No. (Q2) C 195

a nuisance because in Council's opinion, the building is dangerous to the public safety and health and constitutes a nuisance; and

THAT Jaydan Holdings Ltd., the registered and assessed owner, be ordered to demolish or remove the said building and to fill in any open basement or excavation remaining on the site of the said building after the demolition or removal thereof; and to comply with the Order on or before the 1st day of May, 1993.

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CARRIED.

COMMUNICATIONS TO COUNCIL

The following communications were submitted and dealt with as stated:

A. ITEMS WHICH REQUIRE THE DIRECTION OF CITY COUNCIL

**1) Marlene Hall, Secretary
Development Appeals Board, dated February 16**

Submitting Notice of Development Appeals Board Hearing regarding proposed 35-Unit Condominium Project (Location of Off-Street Parking) at 201 Cree Place. (File No. CK. 4352-1)

RECOMMENDATION: that the information be received.

Moved by Councillor Cherneskey, Seconded by Councillor Thompson,

THAT the information be received.

CARRIED.

**2) Donald Campbell
1 - 816 - 6th Avenue North, dated February 16**

Requesting Council to proclaim March 10, 1993, as Tibet Day in Saskatoon. (File No. CK. 205-5)

RECOMMENDATION: that His Worship the Mayor be authorized to proclaim March 10, 1993, as Tibet Day in Saskatoon.

Moved by Councillor Mostoway, Seconded by Councillor Cherneskey,

THAT His Worship the Mayor be authorized to proclaim March 10, 1993, as Tibet Day in

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Saskatoon.

CARRIED.

**3) Bill Johnston
The Four-Town Journal, undated**

Submitting comments regarding the signage and parking ticket process for parking lot owned by Imperial Parking Ltd. (File No. CK. 5301-1)

RECOMMENDATION: that the information be received.

Moved by Councillor Cherneskey, Seconded by Councillor McCann,

THAT the information be received.

CARRIED.

**4) J. L. Grover
228 Avenue I South, dated January 6**

Requesting permission to address Council regarding the 1992 property taxes for 203 Avenue E North. (Files CK. 1965-1 and 530-2)

RECOMMENDATION: that Mr. Grover be heard.

Moved by Councillor Cherneskey, Seconded by Councillor Thompson,

THAT Mr. Grover be heard.

CARRIED.

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It was ascertained that Mr. Grover was not present in the gallery.

**5) Donald McAulay
110 Girgulis Crescent, dated February 15**

Submitting comments regarding Saskatchewan Place. (File No. CK. 5800-1)

RECOMMENDATION: that the information be received.

Moved by Councillor Cherneskey, Seconded by Councillor McCann,

THAT the information be received.

CARRIED.

**6) Karen Taylor-Browne, President
S.O.S. Elms Coalition, dated February 22**

Requesting permission to address Council regarding Dutch Elm Disease Management in Saskatoon.
(File No. CK. 4200-4)

RECOMMENDATION: that a representative of the Save Our Saskatoon Elms Coalition be heard.

Moved by Councillor Waygood, Seconded by Councillor Dyck,

THAT a representative of the Save Our Saskatoon Elms Coalition be heard.

CARRIED.

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Mr. Rick Miller, Vice President, Save Our Saskatoon Elms Coalition, outlined accomplishments to date and indicated that the organization would like to coordinate a province-wide public education and action program that will address the urban forestry issues and in general the Dutch Elm Disease.

Moved by Councillor Cherneskey, Seconded by Councillor Waygood,

THAT the information be received.

CARRIED.

- 7) **Al Jackson, Supervising Chief Instructor
Motorcycle Safety Course
Saskatoon and District Safety Council, dated February 19**

Requesting closure of Malouf Road and utilization of City of Saskatoon traffic control devices. (File No. CK. 205-1)

RECOMMENDATION: that the request be approved subject to Administrative conditions.

Moved by Councillor Cherneskey, Seconded by Councillor Mostoway,

THAT the request be approved subject to Administrative conditions.

CARRIED.

- 8) **Ruby Seaman
35 Columbia Drive, undated**

Requesting permission to address Council regarding property taxes. (File No. CK. 1920-1)

RECOMMENDATION: that Ruby Seaman be heard.

Moved by Councillor McCann, Seconded by Councillor Dyck,

THAT Ruby Seaman be heard.

CARRIED.

Ms. Ruby Seaman outlined her concerns about where tax money is being spent and about the effect

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an increased tax burden has on seniors.

Moved by Councillor Thompson, Seconded by Councillor Dyck,

THAT the information be received and referred to the Legislation and Finance Committee.

CARRIED.

**9) Ted Cholod, President
SUMA, dated February 19**

Submitting the 1993 SUMA Membership Renewal Form. (File No. CK. 155-3)

RECOMMENDATION: that the 1993 SUMA Membership Fees in the amount of \$68,418.60 be paid.

Moved by Councillor Cherneskey, Seconded by Councillor Mostoway,

THAT the 1993 SUMA Membership Fees in the amount of \$68,418.60 be paid.

CARRIED.

**10) Colin Campbell, Continuing Studies
Simon Fraser University, undated**

Submitting information on The 2nd National Symposium on Gambling to be held on October 27 to October 30, 1993, in Vancouver, BC. (File No. CK. 247-1)

RECOMMENDATION: that the information be received.

Moved by Councillor Cherneskey, Seconded by Councillor Mann,

THAT the information be received.

CARRIED.

**11) Department of the Secretary
of State of Canada, undated**

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Submitting grant application form for Canada Day activities. (File No. CK. 205-12)

RECOMMENDATION: that the direction of Council issue.

Moved by Councillor Cherneskey, Seconded by Councillor Mann,

THAT the information be received and referred to the Administration.

CARRIED.

**12) Ian Mirtle, President
Saskatoon Minor Basketball Association**

Requesting Council to declare the week of Saturday, March 20, 1993 to Saturday, March 27, 1993, as Minor Basketball Week. (File No. CK. 205-5)

RECOMMENDATION: that His Worship the Mayor declare the week of Saturday, March 20, 1993 to Saturday, March 27, 1993, as Minor Basketball Week.

Moved by Councillor Thompson, Seconded by Councillor Hawthorne,

THAT His Worship the Mayor declare the week of Saturday, March 20, 1993 to Saturday, March 27, 1993, as Minor Basketball Week.

CARRIED.

13) Yellowhead Highway Association, dated Winter, 1993

Submitting information regarding the Forty-Seventh Annual Conference to be held on Friday, April 23 and Saturday, April 24, 1993, in Edmonton, Alberta. (File No. CK. 155-5)

RECOMMENDATION: that the information be received.

Moved by Councillor Cherneskey, Seconded by Councillor Waygood,

THAT the information be received.

CARRIED.

**14) F.(Rik) B. Steernberg
435 Streb Way, dated February 23**

Commenting regarding the payment of taxes by corporations on property approaching the point where the cost of renovations or demolition becomes higher than the value of the property. (Files

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CK. 530-2 and 1920-1)

RECOMMENDATION: that the direction of Council issue.

Moved by Councillor Cherneskey, Seconded by Councillor Mostoway,

THAT the information be received and referred to the Legislation and Finance Committee.

THE MOTION WAS PUT AND LOST.

Moved by Councillor Hawthorne, Seconded by Councillor McCann,

THAT the information be received.

CARRIED.

**15) Fred J. Sutter, Administrator
R.M. of Corman Park No. 344, dated February 18**

Submitting notice of termination of agreement regarding inter-municipal recreation grant program.
(File No. CK. 1860-11)

RECOMMENDATION: that the information be received.

Moved by Councillor Thompson, Seconded by Councillor Mann,

THAT the information be received and referred to the Planning and Development Committee and that the Planning and Development Committee invite a representative of the R.M. of Corman Park to discuss joint delivery of recreation programs and joint utilization of facilities.

CARRIED.

**16) Stan Hopkins, Chairman, Taxation Committee
North Saskatoon Business Association, dated February 24**

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Requesting permission to address Council regarding report on 1993 Operating Budget. (File No. CK. 1704-1)

RECOMMENDATION: that a representative of the North Saskatoon Business Association be heard.

Moved by Councillor Cherneskey, Seconded by Councillor McCann,

THAT a representative of the North Saskatoon Business Association be heard.

CARRIED.

Mr. Stan Hopkins, Chairman, Taxation Committee, North Saskatoon Business Association, reviewed the recommendations contained in the summary of his submitted report regarding the 1993 Operating Budget.

Moved by Councillor Cherneskey, Seconded by Councillor Mostoway,

THAT the information be received and referred to City Council's budget meeting for consideration.

CARRIED.

**17) Marlene Hall, Secretary
Development Appeals Board, dated February 25**

Submitting Notice of Development Appeals Board Hearing regarding existing commercial building (deficiency of size of required on-site parking space) at 322 Duchess Street. (File No. CK. 4352-1)

**18) Marlene Hall, Secretary
Development Appeals Board, dated February 25**

Submitting Notice of Development Appeals Board Hearing regarding existing one-unit dwelling (with rear yard encroachment) at 203 David Knight Crescent. (File No. CK. 4352-1)

RECOMMENDATION: that the information be received.

Moved by Councillor Mann, Seconded by Councillor Hawthorne,

THAT the information be received.

CARRIED.

19) Margaret Delisle, President

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Federation of Canadian Municipalities, dated February 12

Advising Council that FCM administered national housing program (A-C-T) has been extended for another two years. (File No. CK. 155-2)

RECOMMENDATION: that the information be received and referred to the Administration for review.

Moved by Councillor Waygood, Seconded by Councillor Dyck,

THAT the information be received and referred to the Administration for review.

CARRIED.

B. ITEMS WHICH HAVE BEEN REFERRED FOR APPROPRIATE ACTION

**1) Elizabeth Paquin
1801 Wiggins Avenue, dated February 10**

Commenting regarding the regulation of access to adult publications. Referred to the Personnel and Organization Committee. (File No. CK. 175-38)

2) Councillor Paul Mostoway, dated February 23

Commenting on behalf of a number of citizens regarding user cards for civic centres. Referred to the Director of Planning and Development for a report. (File No. CK. 1720-3)

**3) Arnold R. Wilderman
Young, SK, dated February 22**

Commenting regarding properties along Idylwyld Drive North. Referred to the Director of Planning and Development for a report. (File No. CK. 4125-1)

**4) Kathy Logan
9B 305 Queen Street, dated February 22**

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Requesting the provision of parking permits to the residents in the area. Referred to the Director of Works and Utilities for a report. (File No. CK. 6120-4)

**5) Carmen Klatt, Vice-President
Sutherland/Forest-Grove Community Association, dated February 24**

Submitting comments regarding cancellation of pool construction in Les Kerr Park. Referred to the Planning and Development Committee. (Files CK. 4205-1 and 613-5)

**6) Mr. Scott Roy, President
Sutherland-Forest Grove Community Association, dated February 23**

Expressing disappointment regarding postponement until 1995 of the construction of the water feature planned for Les Kerr Park. Referred to the Planning and Development Committee. (Files. CK. 4205-1, 1703 CBG, and 613-5)

**7) Tom Morgan, on behalf of the
Inner City Program Advisory Board, undated**

Submitting comments regarding cuts to leisure services facilities suggested by Saskatoon Chamber of Commerce. Referred to City Council's March 13, 1993 budget meeting for consideration. (File No. CK. 1704-1)

**8) Tim P. Archer, President
Erindale Community Association, dated February 26**

Commenting regarding proposed deferral of the building of a paddling/spray pool facility in Erindale. Referred to the Planning and Development Committee. (Files CK. 1703 CBG and 613-5)

RECOMMENDATION: that the information be received.

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Moved by Councillor Cherneskey, Seconded by Councillor Hawthorne,

THAT the information be received.

CARRIED.

REPORTS

City Commissioner Irwin submitted Report No. 6-1993 of the City Commissioner;

Councillor McCann, Member, presented Report No. 5-1993 of the Planning and Development Committee;

Councillor Cherneskey, Chair, presented Report No. 5-1993 of the Legislation and Finance Committee;

Councillor Hawthorne, Chair, presented Report No. 7-1993 of the Works and Utilities Committee;

Louise Gurry, Member, presented Report No. 5 of the Focus Group on Women's Issues in the Community;

Councillor Mann, Member, presented Report No. 2-1993 of the Land Bank Committee;

Councillor Cherneskey, Member, presented Report No. 2-1993 of A Committee of the Whole Council; and

Councillor Cherneskey, Member, presented Report No. 2-1993 of the Committee on Committees.

Moved by Councillor McCann, Seconded by Councillor Cherneskey,

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THAT Council go into Committee of the Whole with Deputy Mayor Penner in the Chair to consider the following reports:

- a) Report No. 6-1993 of the City Commissioner;*
- b) Report No. 5-1993 of the Planning and Development Committee;*
- c) Report No. 5-1993 of the Legislation and Finance Committee;*
- d) Report No. 7-1993 of the Works and Utilities Committee;*
- e) Report No. 5 of the Focus Group on Women's Issues in the Community;*
- f) Report No. 2-1993 of the Land Bank Committee;*
- g) Report No. 2-1993 of A Committee of the Whole Council; and*
- h) Report No. 2-1993 of the Committee on Committees.*

CARRIED.

Council went into Committee of the Whole with Deputy Mayor Penner in the Chair.

Committee arose.

Deputy Mayor Penner, Chairman of the Committee of the Whole, made the following report:

THAT while in Committee of the Whole, the following matters were considered and dealt with as stated:

"REPORT NO. 6-1993 OF THE CITY COMMISSIONER

Section A - Works and Utilities

- A1) Proposed Street Closing
EPP Avenue
(File No. CC 6295-1)**

Report of the City Engineer, February 22, 1993:

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"At its meeting held on February 8, 1993, City Council instructed that the Administration proceed with the closing of a portion of Epp Avenue between Perhudoff Crescent and Attridge Drive.

The purpose of the closing is to obtain title in the City's hands.

The various Civic Departments, as well as SaskTel and SaskPower, have approved of this closing proposal.

Attached to this report is a copy of Engineer's Closing Plan No. P5-SL1 setting forth a detailed description of the closing described in general terms above. The description complies with the recommendation of the Chief Surveyor, Land Titles Office, Regina."

- RECOMMENDATION:**
- 1) that City Council give notice of its intention to consider the closing described in Engineer's Plan No. P5-SL1 attached;
 - 2) that the City Solicitor be instructed to:
 - a) take all necessary steps to bring the intended closing forward; and,
 - b) complete the closing and obtain title in the name of the City of Saskatoon, should formal Council assent issue;
 - 3) that the most northerly three metres of the street being closed is required as a buffer strip and title must remain in the name of the City when the remaining portion of the property is sold;
 - 4) that an easement is required for SaskEnergy, SaskPower, and SaskTel over the five-metre width throughout, adjacent to the South boundary of the area to be retained as buffer strip; and,
 - 5) that the existing storm sewer located in the street to be closed can be abandoned. This will necessitate provision of surface drainage to the north or south over the property being sold.

ADOPTED.

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**A2) Proposed Street Closing
22nd Street and Witney Avenue
(File No. CC 6295-1)**

Report of the City Engineer, February 22, 1993:

"A request has been received from L & C Management, along with a deposit of \$100.00, for the closing of a portion of the 22nd Street right-of-way located on the northeast corner of 22nd Street and Witney Avenue, adjacent to Lot 2, Block 498, Plan 63-S-10510.

The purpose of the closing is to obtain title in the City's hands in order that the property may be sold to adjacent owners and consolidated with the adjacent property by Plan of Survey.

The various Civic Departments, as well as SaskTel and SaskPower, have approved of this closing proposal.

Attached to this report is a copy of Engineer's Closing Plan No. C7-SL6 setting forth a detailed description of the closing described in general terms above. The Chief Surveyor, Land Titles Office, Regina has advised that a Plan of Survey will be required and that the description used in the Bylaw should be based upon the new Plan of Survey."

- RECOMMENDATION:**
- 1) that City Council give notice of its intention to consider the closing described in Engineer's Plan No. C7-SL6 attached;
 - 2) that the City Solicitor be instructed to:
 - a) take all necessary steps to bring the intended closing forward; and,
 - b) complete the closing and obtain title in the name of the City of Saskatoon, should formal Council assent issue; and,
 - 3) that upon the City of Saskatoon obtaining title to the street intended to be closed, it be sold to L & C Management on consolidation with adjacent property, for \$9.00 per square foot as established by the Planning and Development Committee.

ADOPTED.

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Section B - Planning and Development

**B1) Enquiry - Councillor Cherneskey (December 21, 1992)
Condition of Property
115, 117, 119, 123 Avenue I South
(File No. CC 4400-1)**_____

"May I have a report with respect to the condition and status of the vacant properties located at 115, 117, 119, and 123 Avenue I South. The said properties are in an advanced state of deterioration, are constantly vandalized and are infested with rats. Could the Administration please advise me as follows:

- 1) When were these properties last investigated by the City?**
- 2) What department viewed the condition of these properties?**
- 3) What action was taken by the City with respect to these properties since May 14, 1990?**
- 4) Are the said properties in compliance (or in violation) of our existing bylaws?**
- 5) Are the said properties candidates for demolition?**
- 6) Who are the assessed owners of the said properties?**
- 7) Who are the registered owners of the said properties?"**

Report of the City Planner, February 22, 1993:

"In response to Councillor Cherneskey's enquiry, I wish to submit the following information:

- 1) On January 8, 1990, the Planning and Development Committee asked the Planning Department to report on `what improvements are possible to pursue under The Building and

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Maintenance Bylaw for the properties located in the 100 block of Avenue I South.' (This request was the result of a complaint from one of the property-owners in this area.) The Department's February 22, 1990, report provided the Committee with a list of the deficiencies under this Bylaw, together with an approximate cost of repairing these buildings to address these deficiencies. (No interior inspections of the buildings were conducted.)

At that time, 115/117 Avenue I South (a duplex) was occupied and it was estimated that approximately \$1,500 worth of work was required to bring the building into conformity with The Building and Maintenance Bylaw. 119 Avenue I South was vacant and boarded up; it was estimated that the repairs to bring this building into conformity with the Bylaw would cost approximately \$8,200. 123 Avenue I South was also vacant and boarded up; the estimated cost of repairs was \$8,000.

On March 19, 1990, the Planning and Development Committee considered the Planning Department's February 22, 1990, report and requested the Administration to `report on whether the properties located at 119 and 123 Avenue I South can be dealt with under Section 124 of The Urban Municipality Act'. The Planning Department's response to this request was considered by the Planning and Development Committee in May of 1990. The report indicated that staff of the Planning Department, Fire Department, and the Saskatoon Community Health Unit inspected the buildings at 119 and 123 Avenue I South. These inspectors observed the need to secure a basement window at 123 Avenue I South. Also, the Planning Department recommended that no action could be taken under Section 124 of The Urban Municipality Act. Therefore, the Planning and Development Committee received the information and the Administration took the necessary action to ensure that the buildings were secure and that the yards were tidied up.

- 2) The inspections by the Planning Department, the Saskatoon Community Health Unit, and the Fire Department were undertaken in April of 1990.
- 3) Other than to ensure that the buildings were secure, no further action with respect to these properties has been taken by the City since May 14, 1990. The Planning Department has inspected the properties at least six times since that time. On each occasion, the properties were found to be secure.

The Planning Department has also noted that the properties have not deteriorated significantly since the reports were submitted to the Planning and Development Committee in 1990. The buildings are badly weathered. They could do with a coat of paint, but they were in this condition in 1990 when the Committee decided to take no action against the property-owners. The structures still appear to be sound. The Department has not received any recent reports that the buildings have been vandalized, although no interior inspections

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have been undertaken.

- 4) The Fire Department has recently inspected the properties. They were all found to be secure and they do not create a fire hazard if they are kept in this condition. The Saskatoon Community Health Unit has also recently inspected the properties and has advised that they are not in violation of The Public Health Act or its regulations.

There are deficiencies under The Building and Maintenance Bylaw. However, the property at 115/117 Avenue I South has recently changed ownership and a building permit has been issued for the renovation of this building. Work on the repairs is intended to commence in the near future. The other two properties are secure and have been vacant for a considerable length of time.

The zoning of these properties, under The Zoning Bylaw, is I.D.2 District (light industrial). Because these buildings have been vacant for more than six months, they cannot be reused for residential occupancy.

- 5) As was stated previously, a building permit has recently been issued for renovations at 115/117 Avenue I South. Although the appearance at 119 and 123 Avenue I South could be improved, these structures appear to be sound. From a financial point-of-view, it may be more cost-effective to demolish the buildings rather than to repair them.

6) and

- 7) The assessed and registered owners of the properties are:

Address	Assessed Owner	Registered Owner
115/117 Avenue I South	Dmyiro B. Kurmey Box 14 Vonda, SK	Doug Mackie (new owner as of February 1, 1993)
119 Avenue I South	Bernie Allan & Ralph Clayton Almas 514 - 7th Street East Saskatoon, SK	Bernie Allan & Ralph Clayton Almas 514 - 7th Street East Saskatoon, SK
123 Avenue I South	Joey E. Guran Box 110 Biggar, SK	Joey E. Guran Box 110 Biggar, SK

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RECOMMENDATION: that the information be received.

ADOPTED.

**B2) Subdivision Application #4/93
Blackthorn Crescent and Court
For Information Only
(File No. CC 4300-2)_____**

Subdivision Application: #4/93
Applicant: Webster Surveys Ltd. for Boychuk Investments Ltd.
Legal Description: W. ½ Section 19 - 36 - 4 - 3
Location: Blackthorn Crescent and Court (Briarwood - 4B)
Current Zoning: R.1A
Date Received: February 11, 1993

The City Planner has received the above-noted application for subdivision which is being processed pursuant to the Subdivision Regulations and which will subsequently be submitted to City Council for its consideration.

RECOMMENDATION: that the information be received.

ADOPTED.

**B3) Subdivision Application #5/93
Blackthorn Crescent
For Information Only
(File No. CC 4300-2)_____**

Subdivision Application: #5/93
Applicant: Webster Surveys Ltd. for Boychuk Investments Ltd.
Legal Description: W. ½ Section 19 - 36 - 4 - 3
Location: Blackthorn Crescent (Briarwood - 4B)
Current Zoning: R.1A
Date Received: February 11, 1993

The City Planner has received the above-noted application for subdivision which is being processed pursuant to the Subdivision Regulations and which will subsequently be submitted to

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City Council for its consideration.

RECOMMENDATION: that the information be received.

ADOPTED.

**B4) Rezoning Application Z2/93
1909 - 1919 Avenue B North
For Information Only
(File No. CC 4351-1)**

Application: Z2/93
Applicant: J. B. Nimalovitch
Legal Description: Lots 4 - 8, Block 18, Plan G215
Location: 1909 - 1919 Avenue B North
Current Zoning: I.D.2
Proposed Zoning: I.D.3 or I.D.4
Date Received: February 11, 1993

The City Planner has received the above-noted application for rezoning which is being processed and which will subsequently be submitted to City Council for its consideration.

RECOMMENDATION: that the information be received.

ADOPTED.

**B5) Subdivision Application #6/93
Packham Avenue
For Information Only
(File No. CC 4300-2)**

Subdivision Application: #6/93
Applicant: McKercher, McKercher, Laing & Whitmore
Legal Description: Part Parcel C, Block 663, Plan 87-S-40101
Location: Packham Avenue
Current Zoning: I.D.1
Date Received: February 16, 1993

The City Planner has received the above-noted application for subdivision which is being processed pursuant to the Subdivision Regulations and which will subsequently be submitted to City Council for its consideration.

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RECOMMENDATION: that the information be received.

ADOPTED.

**B6) Condition of Property
326 - 2nd Avenue South
(Baldwin Hotel)
Jayden Holdings Ltd.
(File No. CC 530-2)**

DEALT WITH EARLIER. SEE PAGE NO. 3.

Section C - Finance

**C1) Property Tax Liens
(File No. CC 1920-3)**

Report of the City Treasurer, February 15, 1993:

"City Council's authorization is requested to proceed, in accordance with the provisions of The Tax Enforcement Act, to secure the City's position with respect to the collection of tax arrears on certain properties in Saskatoon. This request follows the procedures and schedules which are specified in the Act and which are summarized below for Council's information.

Tax Enforcement Act

The basic philosophy underlying The Tax Enforcement Act is to secure the payment of tax arrears under the threat of the loss of title to the property. The statute is not intended to provide a vehicle for the acquisition of property by the City. Each property owner (taxpayer) has certain fundamental rights concerning his land. He must be kept fully aware of the proceedings being taken and be given a reasonable timeframe during which arrangements can be made for payment of the outstanding amount.

The proceedings under this Provincial statute are scheduled as follows:

1. The Tax Enforcement Act provides for the registration of a tax lien against a property where taxes have been due and unpaid for more than six months after the 31st day of December of the year in which the taxes were originally levied.

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2. Where the taxes remain unpaid and the lien has not been withdrawn, first application for the transfer of title to the City may begin at any time after the expiration of one year following the registration of the tax lien in the Land Titles Office.
3. Final application for transfer of title to the City may commence six months after the first application. The City must, at this point in the proceedings, contact the Provincial Mediation Board and file an application for consent to obtain the title. The Mediation Board may, subject to certain conditions being met by the taxpayer, stay the proceedings by the City.

Within this schedule, the Administration now requests authorization to proceed to secure further the City's position with respect to those properties which became subject to tax lien action in 1989 and 1991.

1991 Tax Liens (see Attachment 'A')

With respect to the properties listed in Attachment 'A', proceedings under The Tax Enforcement Act commenced on October 5, 1991. At that time, the City of Saskatoon, in accordance with the statute, published in the 'Saskatoon StarPhoenix' the legal descriptions of all properties in arrears of property taxes which were subject to tax liens. The assessed owners were notified of the action being taken and were advised that if the taxes remained unpaid after 60 days following the date of the advertisement, a tax lien would be registered against the property on the official title held in the Land Titles Office.

Considerable effort has been made in contacting the assessed owners of the various properties identified in Attachment 'A'. Attempts have been made to obtain payment or to negotiate reasonable payment schedules. However, as of the date that Attachment 'A' was prepared, payment has not been received from the respective owners and the property tax arrears are, accordingly, still outstanding.

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The City has 1991 Tax Liens registered on 183 properties with taxes in arrears. The properties can be summarized as follows:

<u>Classification</u>	<u>No.</u>	<u>Arrears</u>
Apartment Block	3	58,333.90
Car Wash	3	74,897.26
Commercial Store & Single Resident	1	6,004.12
Hall	1	10,316.77
Hotel	1	48,391.94
Industrial - Vacant Land	3	17,976.88
Low-Rise Apartment Condo Unit	7	18,098.44
Motel	1	56,781.70
Office	2	103,229.46
Residential - Personal Care Home	1	3,460.02
Residential - Vacant Land	2	4,483.22
Restaurant	1	44,278.83
Retail Store	6	108,076.20
Semi-Detached - 1 Unit Residence	6	17,512.45
Semi-Detached - 2 Unit Residence	10	54,268.17
Semi-Detached Condo Residential Unit	2	7,436.52
Service Garage1	16,498.96	
Single Family Residence	106	409,632.83
Two Family Residence	14	52,639.51
Semi-Detached - 4 Unit Residence	1	10,090.15
Three Unit Residential Dwelling	2	8,900.48
Warehouse	4	45,208.97
Industrial Warehouse	<u>5</u>	<u>68,748.68</u>
	183	1,245,265.46

These properties are now subject to first application for title under The Tax Enforcement Act. This action involves notification to each registered owner by personal contact and each assessed owner by registered mail, that the City has followed the procedures under the Act to protect itself against outstanding arrears.

1989 Tax Liens (see Attachment `B')

On April 15, 1991, City Council approved proceedings with first application for title on 230 properties with 1989 Tax Liens. To date, 185 property owners have paid their tax arrears. The remaining 45 properties continue to have outstanding tax arrears and, therefore, the City is in a position to proceed to the third step of the tax enforcement procedures.

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The 45 properties listed in Attachment 'B' are summarized as follows:

<u>Classification</u>	<u>No.</u>	<u>Arrears</u>
Industrial - Vacant Land	2	143,731.79
Low-Rise Apartment Condo Unit	4	26,296.45
Retail Store	1	9,492.09
Retail Store with One-Family Residence	1	3,121.49
Semi-Detached - 1 Unit	1	4,554.86
Service Garage1	51,700.49	
Single Family Residence	30	169,717.12
Two-Family Residence	2	8,067.46
Warehouse	<u>3</u>	<u>20,586.77</u>
	45	437,268.52

In proceeding to final application for title on these properties, the City must contact the Provincial Mediation Board and file an application for consent to obtain title. The Board will then contact each property owner and attempt to establish a payment schedule. If such a schedule is established, all resulting tax payments will be forwarded by the property owner to the Mediation Board which, in turn will forward the funds to the City. Only in limited circumstances will the City obtain title to property under The Tax Enforcement Act; generally, the Act has been effective in securing tax arrear payments for the City.

Comparative Summary

Attachments 'C' and 'D' provide a five year comparative summary of tax liens subject to further proceedings under The Tax Enforcement Act."

RECOMMENDATION: that City Council instruct the City Solicitor to take the necessary action under the provisions of The Tax Enforcement Act with respect to properties with 1989 and 1991 Tax Liens.

ADOPTED.

**C2) Business Assessment Roll - Preliminary
 as of December 31, 1992
 (File No. CC 1625-1)** _____

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Report of the City Assessor, February 23, 1993:

"Attached is a statement of the 1993 Preliminary Business Assessment Roll as at December 31, 1992.

Also attached is a five-year comparison 1989-1993.

The 1993 Preliminary Business Assessment Roll shows an increase of 1,095,784 or 1.77 percent over the 1992 taxable assessment. This increase can be attributed to new business or additions to existing businesses as there were no major general rate increases for 1993.

The 1993 Business Assessment Roll is subject to Board of Revision action; a revised Assessment Roll will be provided after the sitting of the Board of Revision.

The 1993 business assessment and tax bills were mailed on February 22, 1993, with the last date of appeal being March 15, 1993.

Members of Council are aware that the following Clause 1, Report No. 1-1993 of the Legislation and Finance Committee was adopted by City Council at its meeting held on January 4, 1993:

'that the Business Levy be 14.5% for 1993, with a 5% discount if the full amount is paid within 30 days of mailing the Business Tax Notice'."

RECOMMENDATION: that the information be received.

ADOPTED.

Section D - Services

D1) Routine Reports Submitted to City Council

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<u>SUBJECT</u>	<u>FROM</u>	<u>TO</u>
Schedule of Accounts Paid \$342,131.99 (File No. CC 1530-2)	February 9, 1993	February 12, 1993
Schedule of Accounts Paid \$7,268,772.97 (File No. CC 1530-2)	February 10, 1993	February 16, 1993
Schedule of Accounts Paid \$1,076,915.78 (File No. CC 1530-2)	February 16, 1993	February 18, 1993
Schedule of Accounts Paid \$2,423,394.36 (File No. CC 1530-2)	February 16, 1993	February 23, 1993
Schedule of Accounts Paid \$335,941.92 (File No. CC 1530-2)	February 23, 1993	February 25, 1993

RECOMMENDATION: that the information be received.

ADOPTED.

**D2) Proposed Trust Agreement
- The City of Saskatoon and the University
of Saskatchewan - Contribution to Disposal Site
Remediation Costs
(File No. CC 4131-7)**_____

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Report of the City Solicitor, February 24, 1993:

"The City of Saskatoon and the University of Saskatchewan entered into a certain agreement in 1987 whereby the City acquired Title to those lands now comprising the Silverspring neighbourhood. It was a condition of such agreement that the University of Saskatchewan undertake the necessary measures to decommission and close a certain waste disposal ground which it formerly operated in the vicinity of such lands. The agreement goes on to provide that the cost of such remedial measures shall be shared between the University and the City, with a proviso that the City's share shall not, in any event, exceed \$950,000.00. To date, and as specified in the agreement, the City has contributed some \$275,000.00, and further contributions are to be negotiated with the University, subject to the noted cap.

City Council at its meeting held on August 4, 1992, during consideration of Clause 1, Report No. 7-1992 of A Committee of the Whole Council, reviewed a proposal whereby the City's remaining obligations would be satisfied by way of contribution to a certain proposed trust fund. Briefly, the proposal called for both the University and the City to remit \$65,000.00 per year for ten years to a trust fund to be established and administered by the University, and utilized for the testing, monitoring, and carrying out of all such further remedial measures pertaining to the site as may become necessary or desirable. In this regard, City Council at its noted meeting resolved:

- 1) that the Administration be instructed to finalize option b), "Long-term - Cash to Trust" with the University; and,**
- 2) that the Administration prepare the necessary documentation for submission to City Council to implement the above recommendation.'**

Accordingly, we have met with representatives of the University of Saskatchewan on various occasions, and have now prepared and submit herewith proposed form of Trust Agreement as between The City of Saskatoon and the University of Saskatchewan. The proposed Agreement:

- a) establishes the 'Silverspring Environmental Fund' and its objects; and,
- b) provides that the City and the University shall each, annually, for ten years, contribute the sum of \$65,000.00 to the Fund; and,
- c) requires the University to administer and invest the Fund in accordance with The University of Saskatchewan Act; and,
- d) establishes a joint committee relating to the management of the Fund, and sets forth the University's obligations and responsibilities pertaining thereto; and,

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- e) acknowledges that the City's contributions to the Fund are in full and final satisfaction of its contractual obligations to the University."

- RECOMMENDATION:**
- 1) that the proposed form of Trust Agreement as between The City of Saskatoon and the University of Saskatchewan be approved; and,
 - 2) that His Worship the Mayor and the City Clerk be authorized to execute such Agreement and affix the corporate seal thereto.

ADOPTED.

REPORT NO. 5-1993 OF THE PLANNING AND DEVELOPMENT COMMITTEE

Composition of Committee

Councillor G. Penner, Chair
Councillor K. Waygood
Councillor P. McCann

**1. Land Department
Leasing of City-Owned Lands
Administration Fee
(Files CK. 1600-4 and 4214-0)**

Report of the Director of Planning and Development dated February 17, 1993:

"On February 8, 1993, City Council considered a report from the Land Bank Committee concerning the financing of the operations of the Land Department. This report specifically addressed the distribution, between the Property Realized Reserve and the Land Operations Reserve, of the non-prepaid-services portion of the proceeds from the sale of City-owned lands. In accordance with the Land Bank Committee's recommendations, City Council agreed to implement a uniform administration fee of 5% on the sale of all City-owned land as a source of funding, through the Land Operations Reserve, of the Land Department's

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operating expenditures.

The following report expands on the analysis which was presented to City Council on February 8, 1993, and applies the same principle to all City-owned land which is leased to external organizations or to individuals. These leases involve properties in the Land Bank and those which are being held by the Land Department for future use by municipal departments.

Report of the Land Manager, February 17, 1993:

The Land Department is responsible for the administration of all undeveloped land, both serviced and unserved, which is owned by the City. For the most part, this includes addressing various maintenance issues and (if the property is located within the Rural Municipality of Corman Park) arranging for the payment of the applicable taxes. The Department also acts as an agent for other civic departments with respect to selling or purchasing land that is related to their operations.

For these properties, the Land Department is responsible for finding ways to reduce the holding costs that the City incurs by retaining these properties within its Land Bank or for future use by other civic departments. One of the most significant ways to reduce these costs is to lease the properties to external organizations or to individuals until such time as the properties are required for development or for municipal use. A significant amount of the Land Department's staff-time is spent on administering these leases. Therefore, the Department proposes that an administration fee should be charged on the revenue that is generated by the leasing of unimproved City-owned properties. The proposed fee is 5% of the annual revenues from these leases.

The implications of this proposal are that rather than having all of the revenue from these leases being brought into the City's general revenues, a five-percent portion will be diverted through the Land Operations Reserve. In this manner, the fee will more properly assign a portion of the leases' revenues towards financing the staffing and other costs that have been incurred to administer these leases within the Land Department. It will also provide an incentive to the Department's staff to place a high priority on maximizing the revenue potential from leasing the City's undeveloped lands (and hence, on reducing the City's holding costs on these lands).

The preliminary 1993 Operating Budget document which has been tabled with City Council incorporates the financial implications of implementing the 5% administration fee on the City's leased properties. The budget has assumed that the revenue in 1993 from these leases will be \$320,000; therefore, the proposed administration fee is expected to generate \$16,000. The latter amount has been

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shown as a cost-recovery in the Land Department's operating budget (which affects the financing that is provided to this Department from the Land Operations Reserve)."

- RECOMMENDATION:**
- 1) that the Land Department be permitted to charge an administration fee on all leases that it administers;
 - 2) that the administration fee be 5% of the total value of the annual revenues from the leases that the Land Department administers; and
 - 3) that, through the Land Operations Reserve, the administration fee on leases be a source of financing for the operating expenditures of Land Department.

ADOPTED.

**2. Enquiry - Councillor Cherneskey (May 27, 1991)
Street Lighting
(Files CK. 6300-1 and 500-1)**

City Council, at its meeting held on December 21, 1992, received the information which was provided in a report of the Planning and Development Committee regarding the above and also resolved that the matter of address signage be referred to the Planning and Development Committee for further review.

Report of the City Planner, February 2, 1993:

"The address numbering of buildings is a requirement under The Building and Maintenance Bylaw. It is the responsibility of the City Planner to issue numbers for all buildings in the city. The bylaw requires the owner or occupant of a building to display prominently:

- a) the address number on the front of the building which faces the street near the main entrance-door to the building, and
- b) the address number on the rear of a building (if it is serviced by a rear lane) so that it can be seen from the back lane or alley.

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The requirement for rear-numbering does not apply to a building which contains four or fewer dwelling units.

On July 6, 1992, City Council received the attached June 22, 1992, letter from Mr. J. Travis in which he also expressed concerns about the significant number of buildings in the city (particularly the large commercial or residential complexes) that do not clearly display their civic-address numbers. After receiving this letter, the Planning Department has been contacting owners or occupants of buildings that have not been displaying their civic-address number. To date, approximately fifty letters have been sent out requesting cooperation in displaying these numbers. In addition, the Department has contacted each of the Business Improvement Districts and has requested that they inform their members of the City's requirements. The Planning Department will continue to advise the owners or occupants of buildings where no civic-address number is displayed of the requirements of The Building and Maintenance Bylaw."

Your Committee notes that, to date, approximately fifty letters have been sent out requesting cooperation in displaying civic address numbers.

RECOMMENDATION: that the information be received.

ADOPTED.

**3. Policy -- Corporate Sponsor Advertising
(File No. CK. 205-16)**

Report of the Director of Planning and Development dated February 5, 1993:

"During its April 24, 1989, meeting, City Council considered an administrative report concerning various requests from the sponsors of the Jeux Canada Games to place advertising signage at various Games' venues. City Council was advised that such requests fall within Section 27 of Bylaw 3187 which states:

'No person shall display any bill, placard, or advertising matter whatsoever within any park or cemetery or upon any boulevard without the permission of the Parks Board.'

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In addition, the Zoning Bylaw contains regulations which may restrict the placement of signs that are visible to the public from a street or thoroughfare.

To expedite the consideration of the Jeux Canada Games' requests, City Council resolved:

- 1) that Council agree to the placing of corporate sponsor advertising signs in City Parks and City-owned summer games venues, subject to administrative conditions; and,**
- 2) that the Manager of Civic Buildings and Grounds Conrad Man, City Planner Ron Cope, and Leisure Services Manager Paul Gauthier act as an administrative committee to approve all applications to ensure consistency and appropriate protection of City facilities and programs.'**

City Council also resolved that the Planning and Development Committee should consider the broader and longer-term policy implications arising from these resolutions.

On February 5, 1990, City Council considered a progress report on the Leisure Services Department's review of this matter. The report observed that corporate sponsorship is much broader than the issue of placing advertising in civic facilities and that the Department is reviewing all sponsorship opportunities prior to submitting its recommendations to the Planning and Development Committee. As a consequence of this report, City Council resolved:

- 'that the Planning and Development Committee report further on bylaw and policy proposals with respect to corporate sponsorship in City-owned parks and facilities.'**

Report of the General Manager, Leisure Services Department, February 1, 1993:

Background

While some citizens have objected to the products or activities of certain corporate sponsors, the Administration is not aware of any major problems or negative public responses associated with placing commercial-advertising signs in the City's parks during the 1989 Summer Games and during subsequent festivals and special events.

Also, the City currently allows signs and banners to be placed in its recreational facilities on a rental or revenue-sharing basis in accordance with City of Saskatoon Policy 10-010 (Advertising in Recreation Facilities). The Leisure Services Department is not aware of any significant problems or negative public reaction associated with the application of this Policy. Its experience with SaskTel's

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sponsorship of the Summer Games' swimming and diving competition at the Harry Bailey Aquatic Centre was both positive and beneficial to the City. Largely as a result of the sponsorship, this facility now has a well-used fitness room which contributes greatly to its admission revenues.

The Leisure Services Department believes that there are benefits which accrue to the City when sponsors are allowed to install advertising in its parks and in its recreational facilities. However, without clear policy guidelines, the City's Administration is placed in a difficult position with respect to approving such requests. This report proposes various policy guidelines and bylaw amendments under which signage and advertising may be placed in the City's parks and recreational facilities.

The Use of Sponsorship and Partnership Marketing

Due to the current economic constraints and the growing demands on municipal revenues, the City finds it increasingly difficult to maintain its level and range of services and to assist various sports, cultural, and community organizations that utilize its facilities for their programs and special events. Many of these organizations are now seeking alternative funding sources for their activities, including mutually beneficial partnerships (i.e. sponsorships) with the private sector.

In turn, the private sector is making greater use of sponsorships to supplement the traditional marketing methods. Notably, many businesses are now supporting various special events to gain exposure to targeted consumers and to create a positive image for their company and its products. As such, the sponsors expect to have a highly-visible, on-site presence during the event.

Since many of these events are held in City-owned parks and recreational facilities, the Leisure Services Department must be responsive to the needs of all the partners (i.e. the organizers, the sponsors, and the City). In addition to providing a source of rental revenues for civic facilities, special events are of benefit to the community as a whole. They generate economic activity for local businesses, they attract people and outside dollars to the city, and they gain wide-spread media exposure for Saskatoon. Special events also instill the community spirit which brings people together as volunteers, participants, and spectators.

Opportunities exist to solicit public and private-sector contributions to supplement tax-based funding for programs, services, and facility development. In researching alternative revenue sources, the Leisure Services Department has found that there is private-sector interest for partnership marketing with leisure-service providers at the

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community level, including the City. There is also service-club and corporate interest in helping to fund certain capital projects and facility amenities, either directly to the City or on behalf of a specific user group. (Partnership marketing distinguishes sponsorships which have specific business-oriented goals from those which are essentially donations of a philanthropic nature.)

To better understand the opportunities and the potential implications associated with sponsorships, the Leisure Services Department held discussions with a cross-section of its professional staff, stakeholders, and potential corporate sponsors. Through this process, the Department was learned that the City's involvement in partnership marketing is widely supported and that it should be actively searching for and pursuing sponsorship opportunities that may benefit the City and/or its stakeholders. It is also quite clear that most businesses do not get involved with sponsorships solely for the purpose of 'giving something back' to the community. While they want to be recognized as good corporate citizens, they also want to achieve a measurable return on their investment. This return may be financial (i.e. increased sales and revenue) or through heightened visibility in the community.

The rental of activity space by various users and by special-event organizers is a significant source of revenue for the Leisure Services Department. Because of rising costs and scarce resources, many of our users now depend on revenues from various partnership marketing arrangements to fund their activities, including the rental of facilities. By allowing advertising in our recreational facilities, the City is helping these organizations to secure the sponsorship dollars necessary to fund high quality programs and to bring major events to Saskatoon.

The general public has generally come to accept the commercialization associated with sponsorship and partnership marketing. While they may recognize that the company is using its association with the event or organization to market its products or services, they also realize that the community is benefitting. The public seems to understand that the program, festival, or sports competition might not exist if the sponsorship funding is not available.

Definition of Sponsorship

The Leisure Services Department intends to encourage, to facilitate, and where appropriate, to utilize sponsorship opportunities to supplement and/or to replace tax-based support of certain leisure activities. To this end, the Department has established the following objective:

to encourage and facilitate public, private, and community partnerships and joint ventures which result in the resourcing of special events, programs,

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amenities, and facility development under various sponsorship arrangements.

While the City is a major provider of recreational facilities in Saskatoon, it is only one stakeholder, among many, that may benefit from the available sponsorships. It must adopt a flexible and co-operative approach in facilitating various sponsorship arrangements. To this end, the Leisure Services Department has articulated certain basic conditions under which a sponsor's advertising may be placed in City-owned parks and in or on recreational facilities.

In the Department's proposed policy guidelines, 'sponsorship' refers to any mutually beneficial arrangement where the City, a community group, or a special event obtains resources from a sponsor, and where in exchange, the City provides the sponsor with the opportunity to achieve one or more of its goals. Sponsorships may include:

- **Philanthropic Donations:** These are situations where a contribution is made primarily for the good of the community or for the benefit of a specific segment of its population. Generally, the sponsor's goal is to be recognized as an organization that 'gives something back' to the community.

- **Marketing Partnerships:** These are situations where a contribution is made to achieve specific, and usually business-oriented, goals for the sponsoring organization. Most frequently, these goals will be associated with marketing the sponsor's name, brand name, or its product(s) through affiliation with an organization or special event.

In this report, a sponsor is considered to be any individual or organization that provides resources towards the shared support of community-based events, activities, programs, services, amenities, or City-owned recreation facilities. The sponsor may be a business operation, a government, a service club, a community group, or a person. The types of resources provided by the sponsor may include (but are not limited to) financial support and/or such gifts-in-kind as:

- | | | |
|---------------|--------------------------|-----------------------------|
| • merchandise | • materials and supplies | • equipment |
| • facilities | • amenities | • advertising and promotion |
| • volunteers | • expertise | • other services. |

The benefits from any sponsorship acquisition may accrue directly to the City, or indirectly through its various stakeholders.

Conditions for Advertising in Civic Facilities

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Both partners must benefit from a sponsorship arrangement. The sponsor expects to receive a level of recognition which fairly reflects its contribution and involvement. The nature and extent of the recognition will be specified as part of a negotiated sponsorship agreement. It may include (but is not limited to) plaques and advertising signs, banners, posters, and various displays which are placed in or affixed to civic facilities (including parks) and which are subject to the following conditions:

- Under long-term sponsorship arrangements where an investment is made to support a capital project, the recognition may be advertising signage which is permanently affixed to a civic building or to a similar type of structure. The signage will be subject to the following conditions:
 1. It is tasteful and fits in with the aesthetics of the facility.
 2. It is limited to promoting the name, symbol, and slogan of the sponsor and/or its product brand(s). Sales messages which encourage the use of a product or service are not acceptable.
 3. The sponsor and/or its product is deemed to be appropriate for the particular facility, its primary users, and the activities which occur within it.
 4. The period of time for which the signage remains in place is specified under a formal written agreement with the City.
 5. It complies with the conditions of the Civic Buildings and Grounds Department with respect to the installation, maintenance, and repair requirements.
 6. It complies with the applicable zoning and other bylaws and policies of the City of Saskatoon.
- Under sponsorship arrangements where resources are provided to support programs and special events, the recognition will be temporary and will be limited to the duration of a program, season or special event, unless otherwise specified under a formal written agreement with the City. This may include the opportunity to promote the sponsor's name, product(s), and/or services by placing advertising in or on City-owned parks and

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recreational facilities.

- Freestanding advertising ground signs will be permitted in City-owned parks only during special events.
- The City will reserve the right to refuse the advertising for any product, service, or issue which it deems to be inappropriate for a particular park or recreational facility. In this regard, the following guidelines are proposed:
 1. Advertising that promotes the use of tobacco products will not be permitted. Special event organizers may provide a tobacco sponsor with the opportunity to promote its corporate name. Where the sponsor's corporate name and the name brand of its product(s) are the same, the corporate designation must be included. (For example, the du Maurier Ltd. Jazz Festival cannot be called the du Maurier Jazz Festival).
 2. Advertising that promotes alcoholic beverages, breweries, or distilleries will only be allowed at facilities specifically designated by City Council. Such advertising will be limited to promoting the Corporate and/or product brand(s) name, symbol, and slogan.

While this report addresses specifically the placing of advertising in or on civic facilities, some sponsorship arrangements also provide the sponsor with various other on-site opportunities to promote and to market its products by, for example, distributing product samples or selling merchandise during an event. The Leisure Services Department has not yet completed its review and therefore, is not yet prepared to provide the Committee with any recommendations on whether such activities will be allowed in the City's parks and recreational facilities.

Conclusion

Sponsorships can play a role in enabling the City and/or its stakeholders to offer a broad spectrum of programs, services, and special events that benefit the community. In order to attract sponsorship dollars, the City must be willing and able to recognize sponsors and to permit them to place advertising in its parks and recreational facilities.

The Leisure Services Department is confident that the conditions which have been outlined in this report adequately provide for the placing of advertising in City-owned parks and recreational facilities. Therefore, it recommends that the applicable bylaws and policies should be amended to reflect these conditions."

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RECOMMENDATION:

- 1) that the Administration take the appropriate action to effect the amendments to the relevant policies and bylaws in order to reflect the following conditions for placing advertising in or on City-owned parks and recreational facilities:
 - a) sponsoring organizations that provide resources to support capital project(s) may be recognized by placing permanent advertising signage on or in the associated City-owned recreational facilities,
 - b) all permanent advertising signage must be affixed to a building or similar type of structure,
 - c) sponsoring organizations that provide resources to support a program or special event may place temporary advertising signs, banners, posters, and displays in City-owned parks and recreational facilities,
 - d) freestanding advertising ground-signs will be permitted in City-owned parks only during special events, and
 - e) the City will reserve the right to refuse the placing of advertising for any product, service, or issue which it deems to be inappropriate for a particular park or recreational facility; and
- 2) that the conditions for affixing permanent signage to a City-owned recreational building or structure be as follows:
 - a) the design is tasteful and fits in with the aesthetics of the facility,
 - b) the content is limited to promoting the name, symbol, and slogan of the sponsor and/or its product brand(s),
 - c) the sponsor and/or its product is deemed to be appropriate for the particular facility, its primary users, and the activities which occur within it,

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- d) the period of time for which the signage remains in place is specified under a formal written agreement with the City,
- e) the signage complies with the conditions of the Civic Buildings and Grounds Department with respect to the installation, maintenance, and repair requirements, and
- f) the signage complies with the applicable zoning and other bylaws, and policies of the City of Saskatoon.

Councillor Waygood tabled letters from Mr. Jim Burnett, Volunteer President, Saskatchewan Lung Association, and Mr. Paul Van Loon, Chairperson, Saskatchewan Interagency Council on Smoking & Health Inc., regarding the matter.

- IT WAS RESOLVED: 1) that the Administration take the appropriate action to effect the amendments to the relevant policies and bylaws in order to reflect the following conditions for placing advertising in or on City-owned parks and recreational facilities:*
- a) sponsoring organizations that provide resources to support capital project(s) may be recognized by placing permanent advertising signage on or in the associated City-owned recreational facilities,*
 - b) all permanent advertising signage must be affixed to a building or similar type of structure,*
 - c) sponsoring organizations that provide resources to support a program or special event may place temporary advertising signs, banners, posters, and displays in City-owned parks and recreational facilities,*
 - d) freestanding advertising ground-signs will be permitted in City-owned parks only during*

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special events, and

- e) *the City will reserve the right to refuse the placing of advertising for any product, service, or issue which it deems to be inappropriate for a particular park or recreational facility;*
- 2) *that the conditions for affixing permanent signage to a City-owned recreational building or structure be as follows:*
- a) *the design is tasteful and fits in with the aesthetics of the facility,*
 - b) *the content is limited to promoting the name, symbol, and slogan of the sponsor and/or its product brand(s),*
 - c) *the sponsor and/or its product is deemed to be appropriate for the particular facility, its primary users, and the activities which occur within it,*
 - d) *the period of time for which the signage remains in place is specified under a formal written agreement with the City,*
 - e) *the signage complies with the conditions of the Civic Buildings and Grounds Department with respect to the installation, maintenance, and repair requirements, and*
 - f) *the signage complies with the applicable zoning and other bylaws, and policies of the City of Saskatoon; and*
- 3) *that the letters be received and referred to the Planning and Development Committee for further review and report.*

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**4. Comprehensive Audit
Plumbing Inspections Program
(File No. CK. 1600-1)**

Report of the Director of Planning and Development dated February 8, 1993:

"During its June 8, 1992, meeting, City Council considered the implementation plan for, and the status of each recommendation within, the January 29, 1992, comprehensive-audit report on the plumbing-inspections program. At that time, this program was administered by the Saskatoon Community Health Unit. However, the central theme of the auditors' report was that the responsibility for this program should be transferred from the Health Unit to the Planning Department. After reviewing the implementation plan and the status report, City Council resolved, in part:

'that a further status report on this implementation plan be provided to City Council in January 1993.'

Report of the City Planner, February 8, 1993:

'Attached is an update on the status of the implementation plan for the plumbing-inspections program. Except for those items that are on-going, that require the collection of additional data, or that are awaiting further direction from City Council, the majority of the 58 recommendations have been either completed or implemented and are now operational.

The transfer of the plumbing-inspection program to the Planning Department occurred smoothly and with little disruption to its customers. In summary, the implementation of the auditors' recommendations is well in hand."

Your Committee has reviewed the update on the status of the implementation plan for the plumbing inspections program and

RECOMMENDS: that the information be received.

ADOPTED.

**5. Community Associations
Long-Term Funding and Volunteer-Support Strategy
(Files CK. 1870-2-3, 155-1 and 5500-1)**

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Your Committee has considered a report from the Leisure Services Department regarding a proposed new long-term funding and volunteer-support strategy for Saskatoon's community associations. (See Attachment "A"). The report recommended consulting with the community associations prior to implementing any changes to the current approach during the 1993 fiscal year. Your Committee endorsed the proposed changes for funding and for providing support services to Saskatoon's community associations, and authorized the Leisure Services Department to discuss the proposed changes with the community associations.

The following report of the General Manager, Leisure Services Department, dated January 29, 1993, addresses the consultations:

"The Leisure Services Department has consulted with Saskatoon's 42 community associations on the proposed long-term funding and volunteer-support strategy. During either its November or December meeting, each association's executive was presented with the same information by its respective area recreation consultant. (See Attachment B for the presentation notes.)

The associations' executives were asked to respond to the following five questions regarding the proposal:

1. Do you agree with the principle of annual operating funding as opposed to a base grant with an incentive component?
2.
 - a) Do you agree with the principle of annual program funding as opposed to subsidization for instructors?
 - b) Do you agree with the principle of distributing annual program funding based on addressing cost as a barrier to participation?
 - c) Do you agree with a distribution formula for annual program funding that is based on utilizing 'low income' as a benchmark for the amount of funding each community will receive?
 - d) Do you agree that the volunteer-support services in place and proposed will be adequate in assisting you to carry out your program delivery responsibilities?

Also, each association's executive was provided with the opportunity to comment on the other elements of the proposal which were outlined in the appendix to the report which was considered by the Planning and Development Committee on November 16, 1992. The Leisure Services Department has considered the community associations' comments in

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preparing the recommendations which are now being forwarded to the Committee for its direction.

Community Associations' Feedback

1. Do you agree with the principle of Annual Operating Funding as opposed to a base grant with an incentive component?

- Forty-one community associations, or 98%, agree with receiving an annual operating grant.
- The Silverspring Community Association disagreed. It feels that the incentive component is important, but that a simpler evaluation tool should be used. It is concerned that some community associations, who do not meet all of the proposed criteria for the annual operating funding, would not receive any funding at all.

Several community associations indicated that they liked the current incentive component as part of their annual operating funding because it made the associations more accountable. This viewpoint was expressed by the Massey Place, Westview, Pleasant Hill, Riversdale, Exhibition, and Kelsey Community Associations. The Queen Elizabeth Community Association also agreed with receiving funding on an annual basis, but had some concern with the 'all or nothing' approach to administering the grant's criteria.

2a) Do you agree with the principle of annual program funding as opposed to subsidization for instructors?

- Forty-two community associations, or 100%, agree with this principle; however, this includes the Queen Elizabeth Community Association whose executive was split on the issue.
- In supporting this proposal, the following are some of the comments which were made by various community associations:

- The annual funding of programs makes it easier and quicker to pay

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the instructors.

- The community associations will receive greater 'loyalty' from their instructors because they are paid by the community and not by the City.
- The community associations will be more aware of what it costs to hire an instructor.

- The community associations' executives are seeing a greater need for budgeting in order to ensure that they are able to pay their instructors.
- More people within the community are volunteering to provide instruction.
- To ensure that the money is spent on programs, some form of monitoring by the City will be needed. If a community association does not require all of the money for its programs, the funds should be re-distributed.

2b) Do you agree with the principle of distributing annual program funding based on addressing cost as a barrier to participation?

- Thirty-nine community associations, or 93%, agreed with this principle. The Silverwood, Erindale, and Silverspring Community Associations disagreed.
- The Silverwood Community Association feels that cost is not a barrier to participation and that low-income people have choices to make about where and how they will get their recreation.
- The Erindale Community Association believes that 'cost as a barrier' is a subjective concept.

2c) Do you agree with a distribution formula for annual program funding that is based on utilizing 'low income' as a benchmark for the amount of funding each community will receive?

- Thirty-four community associations, or 81%, agreed. However, the following suggestions were also provided:
 - The Caswell and Mount Royal Community Associations were concerned about the number of children within a family that are proposed for establishing the benchmark.
 - The Mount Royal, Caswell, Meadowgreen, and Westview Community Associations thought the benchmark could be higher.

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- Several associations felt that we need a monitoring system to ensure that the money is being used effectively to support low-income residents.

- The Westmount, Pleasant Hill, Avalon, Exhibition, and Nutana Community Associations suggested that the City should look at the percentage of families who have annual incomes that are above and below the \$20,000 benchmark.

- Eight community associations, or 19%, disagreed with the proposed formula. The following reasons were given for their position:
 - The Silverwood Community Association felt that the formula should be based on the number of people enrolled in a program or on the population of the neighbourhood. It felt that there is no direct evidence that the \$20,000 income-benchmark is directly related to the degree of non-participation in recreational programs.

 - The King George Community Association felt that a ratio of low-income to high-income residents should be built into the formula in order to reflect the ability of the different associations to raise funds.

 - The Riversdale Community Association felt that the number of households with incomes over \$20,000 a year should be used to adjust the amount of funding that a community association receives because of its residents' ability to pay the fees and the associations' ability to fund-raise.

 - The Westmount and Pleasant Hill Community Associations felt that the formula should be based on the residents' average income and also that the population of a neighbourhood should be a factor in the formula. They believe that the community association should receive funding which is directly proportional to the number of people within its neighbourhood who have an annual income of under \$20,000.

 - The Erindale Community Association agreed with the intent of the proposal, but not with the distribution formula. It suggested distributing more money to neighbourhoods with a greater percentage of low-income households, or targeting one specific group or one specific program.

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- The Silverspring Community Association appreciated the proposal's underlying philosophy, but wanted some funding support for its programs. It suggested a formula where, perhaps, 60% of the funding is in the form of a base grant and the remaining 40% is distributed in a manner which addresses cost as a barrier to participation (e.g. the number of low-income households).
- The Holiday Park Community Association felt that the community associations should run their programs to break-even and not to make a profit.

2d) Do you agree that the volunteer-support services in place and proposed will be adequate in assisting you to carry out your program delivery responsibilities?

- Forty-one community associations, or 98%, agreed with the proposed adjustments to the City's volunteer-support services.
- The Holiday Park Community Association disagreed, indicating that they are not happy with the support they have received in finding their instructors. This association has had some problems with the instructors that have been found by the Leisure Services Department and this association is now finding its own. It does not feel that it requires the services of an area recreation consultant and would rather have the dollars for this service go directly to its programs and to its community.
- Several community associations made positive comments regarding the volunteer-support services that they receive from the City:
 - they are pleased that the City will continue to help them find instructors;
 - they are pleased to be provided with more volunteer training;
 - they are concerned about burning-out their volunteers;
 - they acknowledge that they are beginning to operate like a small business and that they have to become more accountable for their funds and programs;
 - they appreciate the volunteer-support services from the City, but believe that this support will have to increase as they take a more active role; and,

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- they are beginning to realize the importance of preparing annual budgets.

Leisure Services Department's Conclusions and Recommendations

As a result of the community associations' comments, the Leisure Services Department has formulated the following conclusions and recommendations with respect to the City's future long-term funding and volunteer-support strategy for these associations:

1. Because 98% of the community associations support the proposal, the Leisure Services Department recommends that the City should institute a new annual operating grant, should eliminate the current incentive grant, and (as a condition of receiving this funding) should require all community associations to meet the programming and organizational criteria that have been specified in Attachment C of this report. The Department believes that, with on-going support, all of the community associations can meet the new criteria and that an incentive grant is unnecessary because most of the associations are already at, or near, their maximum allowable grant under the current system.

The Leisure Services Department feels, however, that the current maximum grant is not sufficient to assist the community associations in their operations and recommends that the annual operating grant for each association should be increased by \$200 (with the exception of the five inner-city neighbourhoods where the maximum will be increased by \$400). The effect of these increases will be as follows:

- i) The annual grant to the six community associations serving more than one neighbourhood (Silverwood, Varsity View, North Park/Richmond Heights, Sutherland/Forest Grove, Kelsey, Adelaide/Churchill) will increase from \$1,200 to \$1,400.
- ii) The annual grant to the five inner-city community associations (Westmount, Pleasant Hill, Riversdale, King George, Caswell Hill) will increase from \$1,000 to \$1,400.
- iii) The annual grant to the remaining thirty-one community associations will increase from \$1,000 to \$1,200.

The impact of these changes on the 1993 operating budget will be an additional \$9,600. This amount has been included in the preliminary operating estimates for the Leisure Services Department and will be subject to City Council's approval

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during the review of this document.

2. The Leisure Services Department has concluded that an annual program grant is preferred by the community associations, as opposed to directly subsidizing the instructors. The associations were given a program grant for the 1992 fall indoor-program season, as part of a short-term measure following City Council's decision to reduce, by one-half, the amount of funding for the associations' fall and winter indoor-programs. The community associations have indicated that a program grant is acceptable and are willing to continue administering the payments to their instructors.

The Leisure Services Department proposes to administer the grant based upon guidelines which are outlined in Attachment D. These guidelines ensure that the community associations are accountable for the municipal funds which they will receive for programming.

3. The Leisure Services Department has reconfirmed the role of community associations as the primary delivery agent for neighbourhood leisure-programs. It has also confirmed that the community associations are willing to play a role in addressing the impact of cost as a barrier to participation. Most associations generally agree with having a funding formula which attempts to address this concern and which utilizes 'low-income' households as a means of determining the distribution of the City's funding.

Given the level of support that has been expressed by community associations to include 'cost as a barrier' as a factor in determining their annual program grant, they will be asked to implement support services as are identified in the guidelines in Attachment D. Notably, each association will be required to have a policy that ensures access by all residents to the leisure programs that are provided at the neighbourhood level and that addresses barriers which prevent participation through whatever means the associations' deem to be acceptable (e.g. waiving of fees, providing no-cost programs).

4. When the decision was made in 1992 to reduce the City's funding to community associations, the Leisure Services Department distributed the remaining available funds according to a formula that addressed the 'cost as a barrier' issue. However, the community associations feel that the amount of financial support for delivering neighbourhood-based programs is insufficient to allow them to maintain their current service levels, as well as dealing with the 'cost as a barrier' issue. Therefore, they would like some general financial support from the City that recognizes their role as the primary delivery-agent of neighbourhood-based leisure-programs; this would be in addition to the funding that will assist them in addressing the 'cost as a

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barrier' issue.

Without a base level of municipal financial support, the Leisure Services Department believes that the community associations will not be able to fulfil their overall mandate in providing neighbourhood-based recreational programs. In all likelihood, this would result in the City being called upon to provide these programs at a greater cost than what can be realized when volunteers provide the service. Therefore, the Department recommends that each community association should receive a base grant of \$1,000 per year, as part of its annual program grant, in order to assist it, generally, in providing neighbourhood-based recreational programs.

The impact of this new grant on the 1993 operating budget will be an additional \$12,900. This amount has been included in the preliminary operating estimates for the Leisure Services Department and will be subject to City Council's approval during the review of this document.

In addition, the Leisure Services Department believes that the remaining available municipal funds should be distributed, in an equitable manner, to address the cost as a barrier to participation in those programs. A formula for distributing this funding should be based on the number of 'low income' families within the neighbourhood(s) that an association serves -- with the benchmark for 'low income' being a family income of \$19,999 or less.

The Department recognizes the concerns of a few community associations regarding whether the proposed benchmark is a reasonable measure of the amount of discretionary income that a family may have available for leisure pursuits and to support fund-raising efforts. However, the Department has been unable to find suitable data which can be used, objectively and equitably, to reflect in the distribution formula the amount of discretionary income of the residents of a neighbourhood.

The Leisure Services Department considered the suggestion of utilizing a weighting factor that recognizes the relative differences in the neighbourhoods' populations and their residents' diverse levels of income. However, the Department feels that such an addition would make the distribution formula too complex and perhaps, confusing. It is also difficult to justify what percentage of the families under \$20,000 per year will warrant providing more funding to one neighbourhood as opposed to another.

Therefore, the Leisure Services Department recommends using a distribution formula that is based on the number of 'low-income' families within a neighbourhood. The amount of funding will be provided as follows:

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- the amount of municipal funds available per 'low-income' family is calculated by dividing the amount of available municipal funds that addresses the 'cost as a barrier' issue by the number of 'low-income' families in Saskatoon as reported in the most recent edition of the Neighbourhood Profiles; and
- the amount of funding that is provided to each community association is then calculated by multiplying the number of 'low-income' families within a neighbourhood by the amount of municipal funds available per 'low-income' family.

The distribution formula is based on the City's average family-size of 2.6 people, as identified in the Neighbourhood Profiles and Statistics Canada's low-income indicators. With these factors, the distribution formula attempts to reflect the impact of cost as a barrier to participation in leisure activities and to recognize that low-income families reside in many neighbourhoods throughout Saskatoon.

The Leisure Services Department believes that it can serve the needs of Saskatoon's community associations and their volunteers through the support services and funding strategy that is proposed in this report. Over the years, the partnership between the City and the community associations has grown. The Leisure Services Department will continue to try to maximize its services, with its existing resources, to meet the programming and organizational needs of the volunteers at the neighbourhood level and of the community associations.

All of the Department's recommendations for the proposed long-term funding and volunteer-support strategy have been discussed with the community associations. Based on their general agreement with the strategy and with the funding proposal, the Leisure Services Department wishes to proceed with the recommendations that have been outlined in this report."

Following consideration of the above, your Committee asked for a further report that compares the actual funding that was provided to community associations in 1991 and 1992 with the amount that is being proposed for 1993.

The following table provides the above-noted information:

ORGANIZATIONAL SUPPORT		Community Operating Grant	Community Operating Grant	Annual Operating Grant
COMMUNITY ASSOCIATION		* 1991	1992	1993
CATEGORY	#	ACTUALS	ACTUALS	ESTIMATES

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Inner City	5	\$ 5,000	\$ 5,000	\$ 7,000
Double Neighbourhood	6	\$ 7,200	\$ 7,200	\$ 8,400
Other	31	\$31,000	\$31,000	\$37,400
TOTALS	42	\$43,200	\$43,200	\$52,800
PROGRAM SUPPORT - NEIGHBOURHOOD DELIVERY AGENT		Instructor Subsidy	Instructor Subsidy	Annual Program Grant
COMMUNITY ASSOCIATION		1991	1992	1993
CATEGORY	#	ACTUALS	ACTUALS	ESTIMATES
Inner City	5	\$10,800	\$13,000	\$ 5,000
Double Neighbourhood	6	\$15,600	\$11,600	\$ 6,000
Other	31	\$67,100	\$46,400	\$31,000
TOTALS	42	\$93,500	\$71,000	\$42,000
PROGRAM SUPPORT - BARRIER-TO-PARTICIPATION GRANT		None Available	None Available	Grant Distribution
COMMUNITY ASSOCIATION		1991	1992	1993
CATEGORY	#			ESTIMATES
Inner City	5	Nil	Nil	\$ 7,200
Double Neighbourhood	6	Nil	Nil	\$ 7,100
Other	31	Nil	Nil	\$27,600
TOTALS	42	Nil	Nil	\$41,900
TOTAL FINANCIAL SUPPORT		\$136,700	\$114,200	\$136,700

* The 1991 figures for the Community Operating Grant have been restated for comparative purposes. The actual distribution of the Community Operating Grant in that year was \$42,700. The \$500 discrepancy is because the Haultain Community Association was not operational during 1991.

Your Committee is of the opinion that the Leisure Services Department has proposed an allocation strategy which will equitably distribute the proposed funding and which will offer the greatest possible support, within the available funding, for the community associations and their residents. As these associations are already well into their winter indoor-recreation programming season and they are still unclear as to the extent of the financial assistance and support they can expect from the City for these programs and for those which may be offered during the rest of the year, your Committee is requesting Council to consider the following

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- RECOMMENDATION:**
- 1) that the proposed volunteer-support services that the City will provide to Saskatoon's community associations, as outlined in Appendix A of the November 7, 1992, report of the Director of Planning and Development, be endorsed;
 - 2) that the existing Community Operating Grant be eliminated;
 - 3) that, subject to adequate funding being approved in the Leisure Services Department's operating budget, a new Annual Operating Grant for community associations be implemented that includes the following annual base funding (that is given to those community associations which meet certain programming and organizational criteria which are specified by the Leisure Services Department):
 - a) \$1,400 per year for each of the five inner-city community associations,
 - b) \$1,400 per year for each community association that serves more than one neighbourhood, and
 - c) \$1,200 per year for each of the remaining community associations;
 - 4) that the City's direct subsidization of instructors for neighbourhood-based programs be eliminated and that these funds be distributed in the form of a new Annual Program Grant which focuses on supporting the community associations' role as the primary delivery-agents for neighbourhood-based leisure-programs and on addressing the issue of cost as a barrier to participation through these programs;
 - 5) that subject to adequate funding being approved in the Leisure Services Department's operating budget, the amount of municipal funds available in the Annual Program Grant be distributed to neighbourhoods as follows for 1993:
 - a) \$1,000 per year for each community association, and

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- b) the remaining municipal funds available in the Annual Program Grant being distributed to community associations by dividing the number of "low-income" families in Saskatoon into the amount of the available funds, and multiplying the result by the number of "low-income" families within each neighbourhood, as reported in the most recent edition of the Neighbourhood Profiles;
- 6) that the definition of a "low-income" family be based on an annual income of \$19,999 or less, as determined from data provided by Statistics Canada; and
- 7) that subject to adequate funding being approved in the Leisure Services Department's operating budget, the youth centres in the Forest Grove and the Lakeview Neighbourhoods (that were closed in 1992) be reinstated.

- IT WAS RESOLVED: 1) that the proposed volunteer-support services that the City will provide to Saskatoon's community associations, as outlined in Appendix A of the November 7, 1992, report of the Director of Planning and Development, be endorsed;*
- 2) *that the existing Community Operating Grant be eliminated;*
 - 3) *that, subject to adequate funding being approved in the Leisure Services Department's operating budget, a new Annual Operating Grant for community associations be implemented that includes the following annual base funding (that is given to those community associations which meet certain programming and organizational criteria which are specified by the Leisure Services Department):*
 - a) *\$1,400 per year for each of the five inner-city community associations,*
 - b) *\$1,400 per year for each community association that serves more than one*

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the Lakeview Neighbourhoods (that were closed in 1992) be reinstated; and

- 8) *that the Planning and Development Committee formally review and report on how it would include other nonprofit agencies in the delivery of services.*

REPORT NO. 5-1993 OF THE LEGISLATION AND FINANCE COMMITTEE

Composition of Committee

Councillor M.T. Cherneskey, Q.C., Chair
Councillor M. Thompson
Councillor P. Mostoway

**1. Enquiry - Councillor Birkmaier (January 18, 1993)
License Fees vs Business Tax
(Files CK. 300-1 and 1915-1)**

City Council, at its meeting held on February 15, 1993, considered Clause 7, Report No. 4-1993 of the Legislation and Finance Committee, copy attached, and resolved that the information be received and referred back to the Legislation and Finance Committee for a further report.

Your Committee has met with Councillor Birkmaier in this regard and has determined that there are inequities with respect to business tax and license fees.

Your Committee is of the opinion that the Provincial Government should be petitioned for an amendment to *The Urban Municipality Act* so that a license may also be in the nature of a taxing license for raising revenue rather than just a controlling license for which only an Administrative fee can be charged.

RECOMMENDATION: that City Council ask the Provincial Government to amend *The Urban Municipality Act* to enable the City to effect revenue raising licenses having revenue raising capability, in addition to being regulatory in nature.

IT WAS RESOLVED: that the matter be deferred until such time as Councillor Birkmaier

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is present at Council.

**2. Request for Exemption from Amusement Tax
Saskatoon Youth Orchestra
(File No. CK. 1910-2)**

Report of the City Treasurer, February 10, 1993:

"An application for exemption from Amusement Tax for the showing of a benefit film February 7, 1993, at the Broadway Theatre has been received from the Saskatoon Youth Orchestra and Saskatoon Strings.

The application states that the funds will be used to help pay operating costs for the year. These costs are for the musical education of young people and include some excursions and workshops.

Estimated amount of Amusement Tax is \$47.60.

It is to be noted that the Saskatoon Youth Orchestra is a registered charitable organization. The Organization has supplied the attached financial statement."

Your Committee notes that this is a first-time request.

RECOMMENDATION: that the request from the Saskatoon Youth Orchestra and Saskatoon Strings for exemption of Amusement Tax for a showing of a benefit film at the Broadway Theatre on February 7, 1993, be approved.

ADOPTED.

**3. Communications to Council
From: Dr. William A.S. Sarjeant
674 University Drive
Date: December 21, 1992
Subject: Expressing concern re private
parking lots in the City
(File No. CK. 6120-1)**

City Council, at its meeting held on January 4, 1993, referred the above-noted communication, copy attached, to the Legislation and Finance Committee for a report.

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A number of questions were raised by your Committee in this regard. The following memorandum dated February 17, 1993 from the Office of the City Solicitor addresses those questions:

"At its meeting of January 12, 1993, the Committee raised the following questions with respect to the above-noted matter:

1. **By what means can Citipark legally collect on tickets they have issued for vehicles that have been improperly parked on their property?**

Citipark can take action in Small Claims Court to recover the fee for parking on the private parking lot. The fee for parking on the private lot is not in the nature of a penalty but in the nature of a debt which can be collected in Small Claims Court like any other commercial debt. Citipark does not use a "ticket" but a notice for a debt owing. This notice of debt owing does not confer any of the enforcement powers that the City might use such as prosecution and possible arrest for non-payment of the City's parking ticket.

2. **Can Citipark legally impound a car?**

While we have been informed by Citipark that Citipark does not impound cars, the owner of private property can take reasonable steps to remove vehicles that use the private property without the owner's permission. The question what constitutes reasonable steps is a matter to be decided by the Court under all the given circumstances. It is strictly a matter between the parties and does not involve the City in any way.

3. **Could the nature of the parking tickets issued by Citipark in terms of appearance and in terms of what is stated on the ticket be perceived to be a ticket issued by the City and is there any law that covers this aspect?**

In our opinion, Citipark's 'ticket' could not reasonably be confused with a parking ticket issued by The City of Saskatoon. If a private parking lot operator should use a 'ticket' that is very similar to the ticket issued by the City, then our office would contact the parking lot operator and request changes to the 'ticket'. We have successfully done this in the past with another company.

4. **How do the penalties charged by Citipark for improperly parking on private property compare with the penalties charged by the City for improperly parking on City-metered lots?**

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As stated already in the answer to question No. 1, only the City can utilize penalties in the enforcement of its parking ticket. A private parking lot operator can only utilize the Small Claims Court to take collection action of a debt for non-payment of a fee for parking on the private parking lot. The fee that Citipark currently charges for parking on the private parking lot is \$5.00 if that fee is paid promptly and \$10.00 if it is not paid promptly. Citipark also can utilize a higher fee in some circumstances. The City's penalty for parking at an expired meter is \$40.00 which will be reduced to \$6.00 if payment is made within 14 days of the date of the offence."

Upon viewing a sample of "Notice of Violation" issued by the City of Saskatoon and by Citipark, your Committee is of the opinion that the two tickets appear similar and there is the possibility that confusion could arise.

A sample of each of the tickets will be available at the Council meeting.

RECOMMENDATION: that the information be received.

ADOPTED.

**4. Assistance to Community Groups - Cash Grants - Sports
(File No. CK. 1870-2-3)**

Report of the General Manager, Leisure Services Department, February 18, 1993:

"The City of Saskatoon's Assistance to Community Groups - Cash Grants program provides funding to city-wide and special interest groups in the areas of culture, sport, recreation and social services. City Council Policy number C03-018 (Assistance to Community Groups), states, 'Advisory Groups...will receive and review applications and forward recommendations to the City's Legislation and Finance Committee.' Section 2.3b identifies the Saskatoon Sports Council as the advisory group for the sports component.

In a letter dated February 17, 1993, the President of the Saskatoon Sports Council has advised the Leisure Services Department that it no longer wishes to continue in its advisory role. The letter states, 'The Saskatoon Sports Council, after discussing the pros

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and cons, decided that it would be in the best interest of all parties involved that our Council decline participation in the 1993 City of Saskatoon Cash Grant program, but instead provide one representative to sit on that committee. The Board intends to review its participation in the Cash Grant program for future years to come.'

The Leisure Services Department believes that those who are active in a specific activity are in the best position to recommend where limited funds should be expended and therefore supports the concept of an external advisory group for the sports component of the program. However, in order to ensure that there is no delay in this year's adjudication process (evaluation of the 1993 grant applications is scheduled to begin March 8, 1993), it is recommended that the Leisure Services Department be appointed the advisory group for the sports component of the program for 1993. Taking into account the comments of the Saskatoon Sports Council, and after consultation with the sports community, the Leisure Services Department will provide a further report making recommendations regarding the permanent composition of the advisory group for the sports component of the grant program."

- RECOMMENDATION:**
- 1) that the Leisure Services Department be appointed the advisory group for the sports component of the Assistance to Community Groups - Cash Grant for 1993; and
 - 2) that the Leisure Services Department report further regarding the permanent composition of the advisory group for the sports component of the Assistance to Community Groups - Cash Grant and recommend the appropriate changes to City Council Policy number C03-018 (Assistance to Community Groups).

- IT WAS RESOLVED:*
- 1) *that the Leisure Services Department be appointed the advisory group for the sports component of the Assistance to Community Groups - Cash Grant for 1993;*
 - 2) *that the Leisure Services Department report further regarding the permanent composition of the advisory group for the sports component of the Assistance to Community Groups - Cash Grant and recommend the appropriate changes to City Council Policy number C03-018 (Assistance to Community Groups); and*

- 3) *that the Leisure Services Advisory Board be requested to comment on the recommendations of the Leisure Services Department and report to the Legislation and Finance Committee.*

**5. SUMA Fall Symposium Final Report
"A Call to Action: Reforming and
Revitalizing Urban Government in Saskatchewan"
(File No. CK. 155-3)**

Attached is a copy of letter dated January 14, 1993 from Ted Cholod, President, SUMA, regarding the above matter. Delegates to the recent SUMA convention have received copies of the Fall Symposium Final Report.

Your Committee has reviewed the report and, at this time only, endorses the "Strategies for Action" contained on Page 2 of the report. Your Committee also notes that SUMA will be appointing a task force to study the rest of the issues, following which the Legislation and Finance Committee will review the task force recommendations.

RECOMMENDATION: that City Council endorse the following "Strategies for Action" as contained in the SUMA Fall Symposium Final Report entitled "A Call to Action: Reforming and Revitalizing Urban Government in Saskatchewan":

- "1. That SUMA's membership agree to the principle of taking action that will lead to the reform of urban government in Saskatchewan.
2. That the framework for action outlined in this report form the basis of the reform process.
3. That SUMA develop terms of reference and a process to begin the reform of urban government in Saskatchewan.
4. That the process of urban government reform be led by the political levels of the provincial and municipal governments, and be supported by the appropriate

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bureaucratic levels of the provincial and municipal governments.

5. That SUMA develop an action plan based on the framework outlined in this report, and provide regular and ongoing opportunities for member input as the reform process develops."

ADOPTED.

REPORT NO. 7-1993 OF THE WORKS AND UTILITIES COMMITTEE

Composition of Committee

Councillor M. Hawthorne, Chair
Councillor D.L. Birkmaier
Councillor B. Dyck
Councillor O. Mann

**1. Capital Project Closures
(File No. CK. 1703)**

Report of the City Engineer, January 20, 1993:

"The following projects are complete and require Council approval for closure under Policy No. 03-001 - 3.7 c) i):

The City Commissioner may approve over-expenditures of capital projects up to a

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maximum of 10% of the project cost estimate approved in the Capital Budget or 10% of one mill (whichever is the lesser), subject to identifying an appropriate source of funding for the over-expenditure from other than current year's general revenues. All other over-expenditures require Council approval.

- 1) Project No. 602.8
Silverspring - 1989 Site Preparation

This project involves removing the contaminated soil of the Sutherland Landfill from the Silverspring neighbourhood at an initial allocation of \$100,000. Actual quantities of contaminated soil were not known in the initial stages of the project. The work was carried out under the direction of the consulting Soils Engineer who determined the quantity of contaminated soil to be removed. Quantities were greater than estimated and as a result the project was over-expended by \$42,514.85.

- 2) 1988 LIP - Concrete Sidewalk, Curb and Boulevard

The rates used in setting this 1988 Bylaw #7014 were based on the average cost of construction in new areas. The actual construction of these local improvements occurred in areas with existing utilities and infrastructure. Therefore, the original bylaw estimate of \$85,000 was exceeded by \$18,657.26. The rates for construction in areas with existing infrastructure have subsequently been adjusted to reflect the increased costs.

- 3) Project No. 786.1
Sewer Rehab - 23rd/Taylor

This project included the rehabilitation of the 23rd Street Sanitary Sewer which failed in the winter of 1991 and had to be replaced on an emergency basis. The portion of the sewer under the railway tracks was replaced with a stainless steel pipe. This factor, along with the winter construction, caused the original budget of \$301,500 for the entire project to be overspent by \$58,940.17.

Forty-five Capital Projects were completed and closed in 1992. The net effect of these closures resulted in the return of \$225,089 to the Infrastructure Reserve, \$131,519 to the Trunk Sewer Reserve, \$97,523 to the Arterial Road Reserve, \$5,023 to the Parking Reserve Fund and \$9,040 to Operating Fund Contribution. In total, \$51,455 has been requested as additional funding from the Reserve for Capital Expenditures. As well, an additional \$42,515 has been requested from the Property Realized Reserve. A cumulative total of \$374,224 has been returned to the various funding sources in 1992."

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Your Committee has reviewed this matter and

- RECOMMENDS:**
- 1) that the over-expenditure of \$42,514.85 for Capital Project 602.8 be funded from the Property Realized Reserve;
 - 2) that the over-expenditure of \$18,657.26 for the 1988 LIP Concrete Sidewalk, Curb and Gutter Program be funded from the Local Improvement portion of the Reserve for Capital Expenditure; and
 - 3) that the over-expenditure of \$58,940.17 for Capital Project 786.1 be funded from the Infrastructure Reserve.

ADOPTED.

REPORT NO. 5-1993 OF THE FOCUS GROUP ON WOMEN'S ISSUES IN THE COMMUNITY

Composition of Urban Planning Subcommittee

Louise Gurry
Lori Isinger
Mickey Ludwig-Krock
Ann March
Elisabeth Miller
Kate Waygood

Participants

Joan Brownridge
Elaine Carter
Laverne Szejvlt

METHODOLOGY

The subcommittee investigated, through Statistics Canada resources, the procedures for interviewing people using Focus Group techniques. Briefly, Focus Groups are people who

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possess certain characteristics and provide data of a qualitative nature in a focused discussion of a series of open-ended questions.

Using this information, we attempted to identify a set of general questions. These questions might have been modified slightly in the interview situations. The basic questions were:

- What do you like about Saskatoon?
- What do you not like?
- What do you enjoy doing in the City?
- What would make the City a better place for you (what if...)?

Our subcommittee identified samples of people to talk to, trying to reach those who may not normally offer to speak, generally staying away from any established groups. We approached children and youths in school, working women, retired women, women who were single, married, parents, aboriginal women, physically challenged. We tried to reach women from most parts of the City.

We interviewed 95 women and children (excluding focus group member input). People were generally very willing to talk to us. Our questions led to discussion on many other topics.

The subcommittee held 20 meetings between July 15, 1992 and February 24, 1993, with attendance between 4 and 7 members, in addition to general focus group meetings and the interviews. General group meetings generated comments on our topic from up to 40 women in attendance.

A sample of the variety of opinions gathered in the interviews is attached (See Appendix I).

OVERVIEW

The Focus Group requests Council's indulgence with the length and scope of this report. Given more time and more resources, it would have addressed more issues in greater depth. The areas deserving attention are limitless, a fact which underscores the necessity for an Advisory Committee on Women's Issues.

As the committee began its exploration of how women feel about Saskatoon, we received varied comments, which were quite literally "all over the map". We felt challenged to remain faithful to the many individual concerns. At the same time we understood our mandate was to identify a collective vision for the future and to begin the process of drafting some steps to assist in moving from where we are to where we want to be.

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We could not deal with all the issues independently. A way had to be found to pull the apparently separate issues together under one umbrella.

When we came to understand that The City of Saskatoon Development Plan was the "umbrella" under which most of the concerns fell, we decided to take a closer look at the Development Plan. Consultations with City Planners and the Land Manager were helpful, as were our discussions with Leisure Services personnel.

The City of Saskatoon Development Plan states:

This Plan shall provide policies to define and control development in the City of Saskatoon to ensure that such development takes place in an orderly and rational manner, and to guide the physical, social and economic development of the City of Saskatoon.*

*City of Saskatoon Development Plan, Schedule "A" to Bylaw No. 6771

Under the direction of this Development Plan, Saskatoon has become a city that most people feel good about.

There are areas of the Development Plan where gaps appear to exist. Explicitly it deals with the physical and economic development of land but the social aspects appear to be dealt with implicitly. We couldn't find where the Plan addressed such concerns as security of persons, or the residential component of the Central Business District. There is an absence of detail in the review of neighbourhoods other than those in the Core Neighbourhoods (See Appendix II).

The scope of this report does not include the identification of citizen concerns on a neighbourhood by neighbourhood basis. Each community is experiencing unique challenges.

I. CITY OF SASKATOON DEVELOPMENT PLAN

Discussion

With no exceptions, the women consulted expressed feelings of belonging to their particular neighbourhood. This attitude of "community" is seen to be very positive. The shortcomings identified as existing in the individual communities did not diminish the women's desire to continue living in their current locations.

Residents continue to want basic public services and resources to be available in their immediate vicinity. For the most part people want to remain in their particular area although their needs change dependent on parenting status, employment, age and health.

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The neighbourhood structure has been successful in its intent to "foster community identity". However, areas evolve and change over time. Development plans do not cover all contingencies and outcomes are at times quite different from planned intent. Given the demographic, social and economic restructuring that has taken place in the last decade, it may be time to reassess the terms of reference for the concept of neighbourhood.

We understand that the Planning Department has begun to reexamine population density of newer subdivisions; accessible and economically viable services for those neighbourhoods; and the importance of infill development and redevelopment of existing neighbourhoods.

RECOMMENDATION: that City Council ensure that adequate resources be made available to conduct a comprehensive review and reevaluation of the City of Saskatoon's Development Plan to include but not be limited to:

- 1) an examination of localized community needs and circumstances for all neighbourhoods in addition to existing Core Neighbourhood Studies;
- 2) the coordination of interdepartmental functions; and
- 3) citizen participation.

II. CITIZEN PARTICIPATION

Discussion

Comments received by the subcommittee make it apparent that many women feel they are not included in the governance or planning of the communities in which they live. Planning and development issues are characterised too often as a "them and us" relationship. Many people only become involved when there is a contentious issue. In short, a partnership arrangement is not seen to be readily available.

Much of the feedback received indicated that community residents understand in very real terms the difficulties inherent in their particular area. Beyond recognizing the problems, many creative, economical and practical solutions were brought forward.

Some provision is made for citizen participation through the Municipal Planning Commission. On a Community Association level, Leisure Services plays a role as liaison regarding matters of

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Planning and Development. To the credit of the Leisure Services Department, some impressive work has been undertaken to attempt to identify community needs but with cooperation and coordination of other departments, these surveys could have covered a broader scope.

In times of fiscal restraint, Civic Governments cannot be expected to do all. A more effective approach would be to assist neighbourhoods to begin to identify and meet some of their own needs while at the same time using civic resources more wisely through collaboration and coordination of efforts.

RECOMMENDATION: that City Council amend the City of Saskatoon Development Plan to include formally organized ongoing neighbourhood based citizen participation.

III. SOCIAL PLANNING

Discussion

Although the physical layout of the City was the subject of an array of comments, the greatest volume of feedback received by this committee related to social factors. Topics such as accessibility of services and resources, public safety, transportation, affordable housing and quality of life concerned most women.

There is a social dimension to everything the City does. We are reminded of this when an issue such as the relocation of power lines erupts. The social and technical factors need to be addressed simultaneously.

The Development Plan includes social development in its mandate. It is the impression of the Focus Group that insufficient resources have been dedicated to this parameter.

RECOMMENDATION: that City Council reaffirm its commitment to the social aspects of the City of Saskatoon Development Plan by redirecting corporate resources to designate a position as City of Saskatoon Social Planner, who would be mandated to:

- 1) Review and report on the social aspects of planning, development and redevelopment initiatives;
- 2) Act as a consultant in the development of policies and procedures to increase interdepartmental collaboration and

provide a more holistic approach to the planning and development of the City of Saskatoon; and

- 3) Facilitate support services for community groups to enable them to participate effectively in the design of their community.

IV. SECURITY OF PERSONS

Women and children interviewed said they felt vulnerable. This feeling of uneasiness and sometimes fear had a direct impact on their participation in community events, choice of jobs and sense of personal freedom.

The lack of well-placed exterior lighting on commercial buildings, in public parks, on streets and especially in public parking lots was repeatedly mentioned. Women from all parts of the City are concerned about dark corners behind large waste collection units, recessed doorways, overgrown clumps of trees and shrubs, and fences that could conceal people.

The Saskatoon Police Service is developing expertise in the area of Crime Prevention through Environmental Design. The City has demonstrated a degree of initiative in the design and maintenance of civic buildings. Public awareness could be promoted by display of information at City Hall and the Public Library, as well as distributing guidelines to all building and property owners through inserts in property tax notices, utility billings and with business licenses.

RECOMMENDATION: that the City of Saskatoon assemble a set of practical guidelines regarding physical design and maintenance of buildings and property to enhance security of persons.

V. TRANSPORTATION

Discussion

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We heard women's concerns regarding safe, accessible, affordable transportation. The use of recreational facilities, support services, community involvements and employment options may be denied/reduced by reason of financial constraint or lack of an appropriate mode of transportation. Newer neighbourhoods are designed with the assumption that everyone has access to a car. Women often do not have access to regular use of a private vehicle.

Greater priority should be given to alternative modes of transportation.

Pedestrians need:

- more controlled crossings and/or pedestrian activated crosswalks on arterial streets
- greater time allowed for walk lights so that all may cross safely.

Bicycle travel needs to be better facilitated and accommodated.

Public Transit is critical for many people. We suggest the City of Saskatoon consider instituting a single reduced fare for non peak hours.

In a number of jurisdictions, programs have been instituted whereby riders can request to disembark at other than designated bus stops during non peak hours. The Focus Group is in favour of introducing a similar concept to Saskatoon. Such an arrangement would increase personal safety and mitigate existing barriers for those with mobility limitations and parents with children. For these people a walk of a block or two becomes prohibitive particularly when it is coupled with the need to transport groceries.

It is our understanding that there has been some discussion within the Transit Department regarding such a service.

RECOMMENDATION: that the City of Saskatoon investigate the feasibility of introducing a program of rider identified, non scheduled stops.

VI. HOUSING

Maintenance of Housing

The health and viability of any area is sustained when property is maintained and improved. Many people spoke of the apparent unfairness of property tax increases when improvements were made to their homes.

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Special Housing Needs

The Focus Group could not look at housing needs in isolation. It takes more than a building to create a successful home. It includes important neighbourhood services, participation in the community, a common meeting place, daycare services, etc.

Housing is a major issue as homes are the base from which we all conduct our lives. The City has played an important role in helping to add to the supply of affordable homes through participation on the Social Housing Advisory Committee and contributions to Habitat for Humanity.

Women and children who are the victims of violence need temporary and immediate short-term or Shelter Housing. After the initial crisis has passed, Second Stage Housing is needed to help in the transition to self reliance and independence. The current lack of Second Stage Housing was brought to our attention in the Women and Violence Workshop (December/1992).

We would ask that the City work through the Social Housing Advisory Committee to consider the need for the delivery of service to and accommodation of women at risk. One noteworthy example is being proposed by Saskatoon Women's Resource Co-operative (See Appendix III).

RECOMMENDATION: that City Council through its involvement in the Social Housing Advisory Committee continue to direct resources to Shelter Housing and Second Stage Housing as well as to family housing in the inner city.

Louise Gurry presented Report No. 5 of the Focus Group on Women's Issues in the Community and answered questions of Council.

IT WAS RESOLVED: that the information be received and referred to the Personnel and Organization Committee for a report.

REPORT NO. 2-1993 OF THE LAND BANK COMMITTEE

Composition of Committee

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Councillor G. Penner, Chair
Councillor M.T. Cherneskey, Q.C.
Councillor O. Mann
His Worship the Mayor
City Commissioner
Director of Finance
Director of Works and Utilities
Director of Planning and Development

**1. Silverspring Subdivision
Proposed Lot Pricing
(File No. CK. 4131-7)**

Report of Director of Planning and Development, February 22, 1993 (excerpt):

"The sales of lots in the Silverspring Neighbourhood have fallen dramatically since 1988. Various attempts have been made by the Land Department to renew the interest of consumers in this subdivision. However, the Land Department believes that by substantially reducing the prices of the available lots, for at least a limited period of time, the demand can be revitalized in this area.

On January 19, 1993, the Land Bank Committee considered a report, and agreed in principle to its recommendation, on reducing the prices of unsold lots in the Silverspring Neighbourhood. At the Committee's direction, the Land Manager discussed with the University of Saskatchewan's Vice-president of Administration the proposed reductions in the prices of these lots and subsequently obtained the University's agreement to the proposal.

For information, the Land Bank Committee also provided the Committee of the Whole Council with a copy of the Land Department's proposal. On February 15, 1993, the Committee of the Whole Council considered the proposal and entertained a suggestion that a rebate might be provided to the purchasers of these lots, rather than pursuing a general reduction in the prices. Specifically, the Committee resolved:

'that this matter be referred to the Land Bank Committee for a review of the options to either reduce the price of lots or to offer a rebate upon building, and that the Land Bank Committee provide its recommendation to City Council in two weeks time.'

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Report of the Land Manager, February 17, 1993.

The concept of offering a rebate, or some other form of cash payment, as an incentive to purchasing a lot and subsequently, to building a house has some merit. In addition to the discussion during the Committee of the Whole Council's recent meeting, the concept had been suggested by a local builder as a possible method of renewing interest in the Silverspring Neighbourhood -- the incentive being that the purchaser could use the cash rebate as a down-payment on the house.

In preparing the following report, the Land Department will examine the options of providing a rebate, versus reducing the prices of these lots. This has involved reviewing and considering again the conclusions that the Department reached when it previously evaluated the merits of implementing the price-reduction option, rather than some form of grant or rebate.

Grant or Rebate Option

The rebate will involve keeping the prices of the lots in the Silverspring Neighbourhood at the same levels as they are now. All of the documentation for effecting a sale will refer to the current full-price of the lot. As a separate procedure, some means of earning the grant or rebate will have to be established (e.g. the house could be constructed to at least the basement stage before the grant is provided).

The following are the advantages of implementing this option as an incentive:

- 1) Approximately \$3,000 to \$5,000 will be placed in the hands of the purchaser through an outright grant from the City. This money could be used to finance a larger house, to bring down the purchaser's outstanding mortgage, or for any other purpose both related or unrelated to the lot or the house.
- 2) It is a high profile and dramatic way of attracting the consumer's attention and interest in the Silverspring Neighbourhood.

On the other hand, the following disadvantages have been identified:

- 1) It will be difficult, if not impossible, to monitor the use that the grant is being put to. If the grant is given in the form of a reduction in the final payment, it is doubtful that the lending institutions will recognize the full

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and listed selling price of the lot for mortgage purposes.

- 2) The City could be accused of "bonusing" its own land.
- 3) The University, although probably willing to discuss this option further, has indicated that its current agreement with the City requires the City to be responsible for funding any grants or bonuses that reduce the approved selling price of the lots in the Silverspring Neighbourhood.
- 4) The amount of the grant will likely be uniform across the subdivision. This structure does not provide the Department with the flexibility of independently pricing each lot according to its size or location or in recognition of the inventory of the types of lots that are available.
- 5) If the prices of the lots in the Silverspring Neighbourhood are currently too high in relation to the market conditions and if these lots begin to sell under a grant system, then the prices might again be a barrier to sales when the grant is removed.
- 6) The rebate appears similar to the City's former second-mortgage program which was associated with speculation and which the public did not like.
- 7) Administratively, a rebate will take a significant amount of time to set up and to monitor.

Price Reduction Option

The Land Department originally proposed this option because the lots in the Silverspring Neighbourhood had not been selling at a time when a nearby comparably-priced subdivision was the best selling area in Saskatoon. The high-profile attention that was placed on the University's chemical landfill site and the uncertainty caused by the delays over the development of the adjacent natural grasslands area have contributed significantly to the lack of sales in the Silverspring Neighbourhood. Also, the general public perceived this Neighbourhood as a more moderately-priced area and therefore, the expectation is that the prices should be lower.

The following advantages have been identified in directly lowering the prices of the lots in the Silverspring Neighbourhood:

- 1) There is greater flexibility in pricing the lots. If the lots in this area begin

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to sell, the City can slowly raise the prices. Each price increase will place some urgency on potential purchasers to decide to purchase a lot in the Silverspring Neighbourhood.

- 2) The City has the ability to price the lots according to the market conditions. Its future decisions on raising the prices will depend on how well the general public begins to accept the area and to buy lots in the Silverspring Neighbourhood. However, we may never be able to return the prices to today's levels.
- 3) This is a much simpler approach to administer. There is no change to the present method that the Land Department uses to sell lots in the Silverspring Neighbourhood.
- 4) Although the agreement with the University of Saskatchewan outlines specific methods by which the City makes payments for the sale of lots in the Silverspring Neighbourhood, the University has agreed to the proposed price reduction. The University recognizes the need to reduce the prices of the lots in this area and has accepted, for these lots only, that all of the sunk costs will be recovered before taking any further revenue.
- 5) Price-reduction is an accepted response in the industry when sales are lagging.

The disadvantages of using a price-reduction approach to marketing the City's lots are as follows:

- 1) The Land Department admits that the Silverspring Neighbourhood is being developed for moderate-priced housing. It will take some time, if ever, to bring the prices back up to those in the Erindale Neighbourhood.
- 2) This approach to providing a marketing incentive is not as spectacular as a grant program.
- 3) The lending institutions will use the new prices for mortgage purposes."

Your Committee has reviewed this matter and agrees that the lots in the Silverspring Subdivision should be sold at market value, which would involve a price reduction.

RECOMMENDATION: 1) that the prices of the City-owned lots in the Silverspring Neighbourhood be reduced to the suggested prices which are shown in Appendix A attached; and

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- 2) that the Land Bank Committee be requested to review the impact of the lot price changes in three months' time.

IT WAS RESOLVED: that the matter be referred back to the Land Bank Committee for a report to the next meeting of Council and that an invitation be provided to representatives of the industry to meet with the Committee.

REPORT NO. 2-1993 OF A COMMITTEE OF THE WHOLE COUNCIL

Composition of Committee

His Worship the Mayor, Chair
Councillor D. L. Birkmaier
Councillor M. T. Cherneskey, Q.C.
Councillor B. Dyck
Councillor M. Hawthorne
Councillor O. Mann
Councillor P. McCann
Councillor P. Mostoway
Councillor G. Penner
Councillor M. Thompson
Councillor K. Waygood

**1. Mayor's Advisory Committee on Special Events
(File No. CK. 205-1)**

Saskatoon is well-known for staging special events, and making these events cost-effective and memorable for participants, organizers and the general public. Saskatoon is known for its volunteer spirit and for taking on challenges that other cities of this size would only dream of doing. To ensure that Saskatoon continues to build this valuable resource, and to realize the economic benefits from these events, the Mayor's Advisory Committee on Special Events was struck in the spring of 1992. The Committee recognized early on that there is a need for "long-term planning". They recognized the need for a significant activity to encourage the citizens of Saskatoon to continue hosting special events. The theme "Bridging the Centuries - Saskatoon 2000" was established to focus on the past, present and future. Some of the activities being considered are:

- a registry of special events that would total 2000 by the year 2000;
- a guide, fashioned after the Canada 125 project, to assist groups in organizing their special
- material for the media to help keep the citizens of Saskatoon encouraged and informed on what has ta

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There has been considerable work done on a volunteer basis, and the Committee is now requesting a provision of \$10,000 for 1993 to enable them to continue their work in this regard. They have obtained agreement from Tourism Saskatoon to provide financial, administrative and office support, including reception and telephones, at no cost to the Committee.

RECOMMENDATION: that a provision of \$10,000 be included in the 1993 Operating Budget for the Mayor's Advisory Committee on Special Events to undertake initiatives related to "Bridging the Centuries - Saskatoon 2000", and that this matter be brought forward for further consideration at the time of the 1993 Operating Budget review.

ADOPTED.

**2. Commercial Lease-Option Agreement
City of Saskatoon and April Homes Ltd.
(File No. CK. 4215-1)**

Report of Land Manager, February 10, 1993:

"Under Commercial Lease Option Agreement No. 30698 the City of Saskatoon sold Lots 6 and 7, Block 288, Plan No. 90-S-11481 to April Homes Ltd. for the sum of \$327,684.77.

In order to receive transfer of title under the terms of the Land Department's standard Commercial Lease Option Agreement, the purchaser agrees that:

- a) the purchase price must be paid in full,
- b) a building permit must have been taken out and construction brought to 50% complete, and
- c) the lot is being purchased only for the purpose of constructing townhouse condominiums.

In order to obtain their financing and to pay out the balance owing on the two lots, April Homes Ltd. has requested that the City waive the 50% construction clause, and that Transfer of Title for Lots 6 and 7, Block 288, Plan No. 90-S-11481 be provided upon payment in full. If the City agrees to waive the construction requirement and transfers title, it would be possible for April Homes Ltd. to construct buildings other than townhouse condominiums, or even to sell the property.

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It is the opinion of the Land Department that the 50% construction requirement can be waived in this case as the property's M.2 district zoning is adequate control. The M.2 district zoning was specifically put in place as a buffer between the R2 zoned residential lots to the south, and the RM4 and RM(Tn) zoned land to the north. The balance of the M.2 zoned lots contain an SGI Claims Office, a school administration building, and a future condominium project."

RECOMMENDATION: that City Council waive the construction requirement contained in Clause 3b) of Commercial Lease-Option Agreement No. 30698.

ADOPTED.

REPORT NO. 2-1993 OF THE COMMITTEE ON COMMITTEES

Composition of Committee

His Worship the Mayor, Chair
Councillor D. L. Birkmaier
Councillor M. T. Cherneskey, Q.C.
Councillor B. Dyck
Councillor M. Hawthorne
Councillor O. Mann
Councillor P. McCann
Councillor P. Mostoway
Councillor G. Penner
Councillor M. Thompson
Councillor K. Waygood

**1. Appointments - Saskatchewan Place
Board of Directors
(File No. CK. 175-31) _____**

Attached is a copy of Clause 1, Report No. 1-1993 of the Committee on Committees which was DEALT WITH AS STATED by City Council at its meeting held on February 8, 1993:

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IT WAS RESOLVED: that the matter be referred back to the Committee on Committees for further consideration.

Your Committee has reviewed this matter and

RECOMMENDS: that the recommendation contained under Clause 1, Report No. 1-1993 of the Committee on Committees be ADOPTED as follows:

- 1) that Council confirm the appointments of the following Directors, which were made at the annual members' meeting held on Wednesday, April 19, 1992, for the years 1992 and 1993:

Dr. V. Pezer
Mr. L. Lashyn; and

- 2) that the City's representative be instructed to vote the City's proxy for the following appointments and reappointments at the annual members' meeting to be held in April, 1993 for the years 1993 and 1994:

Mr. Murray Osborn (replacing Councillor P. McCann
as a resident of the City of Saskatoon)
Councillor G. Penner (replacing Councillor M. Thompson)
Councillor P. McCann (replacing Councillor M. Hawthorne)
Mr. Ray Hodson (replacing Mr. B. Lacoursiere as a
resident of the City of Saskatoon)
Mr. R. Stromberg
Mr. D. Keith
Mr. K. Forrester (replacing Mr. D. Bamber as a
representative of the Exhibition)

ADOPTED.

2. Appointments to Boards, Commissions and Committees - 1993

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(Files CK. 175-1, 225-1 and 255-1)

Your Committee has met and considered the appointments and reappointments to City Council's various boards, committees and commissions. This report deals with the filling of vacancies only. It does not include current members whose terms have been previously approved by City Council and which have not as yet expired.

SASKATOON GALLERY AND CONSERVATORY BOARD
(File No. CK. 175-27)

RECOMMENDATION: that the following be reappointed and appointed to the Saskatoon Gallery and Conservatory Corporation Board for the years 1993 and 1994:

Mr. H.R. Kloppenburg
Mr. John Whelan
Mr. Wayne Kyle
Ms. Lynne Salisbury
Ms. Eunice Janzen
Ms. Lynn Short

LAND BANK COMMITTEE
(File No. CK. 225-33)

RECOMMENDATION: that the following be appointed to the Land Bank Committee for 1993:

Councillor O. Mann (Works and Utilities Committee)
Councillor P. McCann (Planning and Development Committee)
Councillor M.T. Cherneskey, Q.C. (Legislation and Finance Committee)

SASKATOON CENTENNIAL AUDITORIUM FOUNDATION

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BOARD OF DIRECTORS

(File No. CK 175-28) _____

RECOMMENDATION: that Mrs. Elaine Sharfe be reappointed to the Saskatoon Centennial Auditorium Foundation Board for the years 1993 and 1994.

PERSONNEL AND ORGANIZATION COMMITTEE

(File No. CK 225-6) _____

RECOMMENDATION: that Councillor D.L. Birkmaier replace Councillor M. Hawthorne on the Personnel and Organization Committee for the year 1993.

ADOPTED."

Moved by Councillor Mostoway, Seconded by Councillor Thompson,

THAT the report of the Committee of the Whole be adopted.

CARRIED.

UNFINISHED BUSINESS

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- 6a) Communications to Council**
From: Grethyl Adams, Chairperson of the Board
Canadian Polytechnic College
Date: September 11, 1992
Subject: Requesting Exemption from Property
Taxation for 1992
(File No. CK. 1965-1)

REPORT OF ACTING CITY CLERK:

"Attached is a copy of Clause 1, Report No. 1-1993 of A Committee of the Whole Council, which was considered by City Council at its meeting held on February 8, 1993. Council deferred consideration of the matter until this meeting."

Moved by Councillor Dyck, Seconded by Councillor Mostoway,

THAT Ms. Grethyl Adams be heard.

CARRIED.

Ms. Grethyl Adams, Chairperson of the Board, Canadian Polytechnic College, highlighted the benefits of having foreign students in the City of Saskatoon and asked Council to exempt the Canadian Polytechnic College from property taxation for 1992.

Moved by Councillor McCann, Seconded by Councillor Waygood,

THAT the matter be referred to the Economic Development Authority for a report to Council.

CARRIED.

ENQUIRIES

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Councillor Thompson: Would the Legislation and Finance Committee please review and report on the financial position of the non-profit corporation known as "Services for Seniors" and make appropriate recommendations to Council.

Consideration should be given to whether or not the City has or has not any financial responsibility to further assist "Services for Seniors."
(File No. CK. 1870-1)

Councillor Thompson: Would the Administration please report on the utilization of the Davies Electric building in the south downtown:

- 1) Specifically what agreements are in effect?
 - 2) What is the availability of the Davies Electric building for a new venture in the City as temporary facilities during a start-up phase?
 - 3) What other buildings similar to the Davies Electric building are City owned which may be available?
- (File No. CK. 600-1)

Moved by Councillor Dyck, Seconded by Councillor Mostoway,

THAT the meeting stand adjourned.

CARRIED.

The meeting adjourned at 9:55 p.m.

Mayor

City Clerk