

Council Chamber
City Hall, Saskatoon, Sask.
Monday, March 11, 1996,
at 7:00 p.m.

MINUTES OF REGULAR MEETING OF CITY COUNCIL

PRESENT: His Worship Mayor Dayday in the Chair;
Councillors Atchison, Birkmaier, Heidt, Langford, Langlois,
McCann, Postlethwaite, Roe, Steernberg and Waygood;
A/City Commissioner Chirpilo;
City Solicitor Dust;
City Clerk Mann;
City Councillors' Assistant Kanak

Moved by Councillor Langlois, Seconded by Councillor Heidt,

- 1) *THAT Page 67 of the minutes of the regular meeting of City Council held on February 26, 1996 be amended by changing the words "property valuations" to "proper evaluations" in the third line of item 4); and*
- 2) *THAT the minutes of the regular meeting of City Council held on February 26, 1996, as amended, be approved.*

CARRIED.

HEARINGS

- 2a) **Rezoning - Parcel Z, Plan G821
1800 Block of 7th Street East (Edmund Heights)
R.4 to RM.4 and RM(Tn) Districts
Proposed Bylaw No. 7524
(File No. CK. 4351-1)**
-

REPORT OF CITY CLERK:

"Attached is a copy of Clause 1, Report No. 12-1995 of the Municipal Planning Commission which was adopted by City Council at its meeting held on October 23, 1995.

A copy of Notice which appeared in the local press under dates of February 17 and 24, 1996 is also attached.

Council, at this meeting, is to hear and determine any submissions with respect to the proposed amendment prior to its consideration of proposed Bylaw No. 7524, copy attached."

**MINUTES OF THE REGULAR MEETING OF CITY COUNCIL
MONDAY, MARCH 11, 1996
PAGE 2**

His Worship Mayor Dayday opened the hearing and ascertained that there was no one present in the gallery who wished to address Council with respect to the matter.

Moved by Councillor Roe, Seconded by Councillor Langford,

THAT the hearing be closed.

CARRIED.

Moved by Councillor Roe, Seconded by Councillor Heidt,

THAT Council consider Bylaw No. 7524.

CARRIED.

- 2b) Hearing**
Rezoning - Parcel TT, Plan 77-S-40956
500 - 600 Block McCormack Road (Parkridge Neighbourhood)
R.4 to R.1A District
Proposed Bylaw No. 7527
(File No. CK. 4351-1)

REPORT OF CITY CLERK:

"Attached is a copy of Clause 2, Report No. 1-1996 of the Municipal Planning Commission which was adopted by City Council at its meeting held on January 2, 1996.

A copy of Notice which appeared in the local press under dates of February 17 and 24, 1996 is also attached.

Council, at this meeting, is to hear and determine any submissions with respect to the proposed amendment prior to its consideration of proposed Bylaw No. 7527, copy attached."

His Worship Mayor Dayday opened the hearing and ascertained whether there was anyone present in the gallery who wished to address Council with respect to the matter.

Mr. Fred Gurel, Vice-President, Parkridge Community Association, expressed appreciation to Council regarding the proposed rezoning and for addressing the drainage problem in Parkridge Park.

**MINUTES OF THE REGULAR MEETING OF CITY COUNCIL
MONDAY, MARCH 11, 1996
PAGE 3**

Moved by Councillor Steernberg, Seconded by Councillor Postlethwaite,

THAT the hearing be closed.

CARRIED.

Moved by Councillor McCann, Seconded by Councillor Steernberg,

THAT Council consider Bylaw No. 7527.

CARRIED.

**2c) Hearing
Proposed Street and Lane Closing
Schuyler Street and Avenue V
(File No. CK. 6295-1)**

REPORT OF CITY CLERK:

"Attached is a copy of Clause B4, Report No. 24-1995 of the City Commissioner which was adopted by City Council at its meeting held on October 23, 1995.

Council, at its meeting held on October 23, 1995, gave notice of its intention to consider the proposed closing and instructed the City Solicitor to take further necessary steps in respect of the matter.

The City Solicitor has now advised that all preliminary proceedings in connection with the closing of the street, avenue and lane have been taken including the receipt of approval of the Deputy Minister of Highways and Transportation and the advertisement of the notice of proposed closing and the service of such notice on abutting property owners.

Accordingly, Council, at this meeting, is to consider and determine any submissions and objections to the proposed street closing prior to consideration of Bylaw No. 7535, a copy of which is attached."

His Worship Mayor Dayday opened the hearing and ascertained that there was no one present in the gallery who wished to address Council with respect to the matter.

Moved by Councillor Roe, Seconded by Councillor Steernberg,

THAT the hearing be closed.

CARRIED.

*Moved by Councillor Heidt, Seconded by Councillor Waygood,
THAT Council consider Bylaw No. 7535.*

CARRIED.

COMMUNICATIONS TO COUNCIL

The following communications were submitted and dealt with as stated:

A. REQUESTS TO SPEAK TO COUNCIL

**1) J.M. (Joan) Steckhan, Director, Finance and Administration
Saskatoon Regional Economic Development Authority, dated March 7**

Requesting permission to address Council to present the Economic Situation Report. (File No. CK. 175-37)

RECOMMENDATION: that a representative of the Saskatoon Regional Economic Development Authority be heard.

Moved by Councillor Waygood, Seconded by Councillor Roe,

THAT a representative of the Saskatoon Regional Economic Development Authority be heard.

CARRIED.

Mr. John Hyshka, Director of Economic Development, Saskatoon Regional Economic Development Authority, reviewed statistics from the Economic Situation Report for 1995 and highlighted the positive indicators in the report.

Moved by Councillor Birkmaier, Seconded by Councillor Atchison,

THAT the information be received.

CARRIED.

**MINUTES OF THE REGULAR MEETING OF CITY COUNCIL
MONDAY, MARCH 11, 1996
PAGE 5**

**2) Peter Bishop, Chair
Children At Risk Committee, dated March, 1996**

Requesting permission to address Council regarding the Inner City Youth Centre Proposal. (Files CK. 5500-3 and 1871-1)

RECOMMENDATION: that a representative of the Children At Risk Committee be heard.

Moved by Councillor Birkmaier, Seconded by Councillor Langford,

THAT Clause 1, Report No. 5-1996 of the Administration and Finance Committee be brought forward for consideration and that a representative of the Children At Risk Committee be heard.

CARRIED.

"REPORT NO. 5-1996 OF THE ADMINISTRATION AND FINANCE COMMITTEE

- 1. Communications to Council**
From: Laura Wasacase, Chair
Saskatoon Children at Risk Committee
Date: September 20, 1995
Subject: Submitting a proposal for funding youth centre programs
in Saskatoon's Inner City and requesting support from
the City of Saskatoon
(File No. CK. 5500-3 & 1871-1)

- RECOMMENDATION:**
- 1) that funding be provided for a (one-year) pilot project youth centre as outlined under the Inner City Youth Centre Proposal submitted by the Saskatoon Children at Risk Committee, at a cost of \$13,609, subject to the location being established by the Leisure Services Department, and evaluation criteria being established by the Leisure Services Department in conjunction with the community association that is selected for the pilot project; and
 - 2) that the Budget Committee be requested to identify a source of funding for this project.

Attached is an excerpt on the above matter from the minutes of the meeting of City Council held on February 5, 1996, at which time the following motion was adopted:

THAT the matter be referred to the Administration and Finance Committee.

**MINUTES OF THE REGULAR MEETING OF CITY COUNCIL
MONDAY, MARCH 11, 1996
PAGE 6**

Your Committee has met with representatives of the Saskatoon Children at Risk Committee and the Leisure Services Department and supports the original recommendation of the Committee, for the establishment of one youth centre, as a pilot project, in order to determine the success of such a project. Your Committee has established that the Leisure Services Department will undertake a location selection process for this pilot project, and an evaluation process in conjunction with the community association selected, so that this matter can be reviewed during the 1997 Operating Budget deliberations."

Ms. Eliza Swimmer, Children At Risk Committee, stressed the importance of youth centres in the inner city and expressed the opinion that the existing programs have been successful.

Mr. Peter Bishop, Children At Risk Committee, addressed Council regarding the pilot project recommended by the Committee and urged Council to fund five inner city youth centres.

Moved by Councillor Roe, Seconded by Councillor Postlethwaite,

THAT the information be received.

CARRIED.

**MINUTES OF THE REGULAR MEETING OF CITY COUNCIL
MONDAY, MARCH 11, 1996
PAGE 7**

Moved by Councillor Birkmaier, Seconded by Councillor Steernberg,

- 1) *that funding be provided for a (one-year) pilot project youth centre as outlined under the Inner City Youth Centre Proposal submitted by the Saskatoon Children at Risk Committee, at a cost of \$13,609, subject to the location being established by the Leisure Services Department, and evaluation criteria being established by the Leisure Services Department in conjunction with the community association that is selected for the pilot project; and*
- 2) *that the Budget Committee be requested to identify a source of funding for this project.*

IN AMENDMENT

Moved by Councillor Waygood, Seconded by Councillor Postlethwaite,

THAT funding be provided for Inner City/Zone 7 youth centres for five one-year pilot project youth centres as outlined under the Inner City Youth Centre Proposal submitted by the Saskatoon Children at Risk Committee, at a cost of \$13,609, subject to the locations being established by the Leisure Services Department, and evaluation criteria being established by the Leisure Services Department in conjunction with the community associations.

*YEAS: Councillors Langford, Postlethwaite, Waygood
and Roe 4*

*NAYS: His Worship the Mayor, Councillors Langlois,
Heidt, Steernberg, McCann, Birkmaier
and Atchison 7*

IN REFERRAL

Moved by Councillor Langlois, Seconded by Councillor Waygood,

THAT the recommendations be referred to the Budget Committee.

THE REFERRAL MOTION WAS PUT AND LOST.

**MINUTES OF THE REGULAR MEETING OF CITY COUNCIL
MONDAY, MARCH 11, 1996
PAGE 8**

IN AMENDMENT

Moved by Councillor Steernberg, Seconded by Councillor Heidt,

THAT funding be provided for a (one-year) pilot project youth centre for a community association that has been identified through the Leisure Services Department, and that is prepared to engage in a one-year pilot project for \$13,609, subject to the location being established by the Leisure Services Department, and evaluation criteria being established by the Leisure Services Department in conjunction with the community association that is selected for the pilot project.

THE AMENDMENT WAS PUT AND LOST.

THE MAIN MOTION WAS PUT AND CARRIED AS FOLLOWS:

<i>YEAS:</i>	<i>His Worship the Mayor, Councillors Birkmaier, Steernberg, Roe, Heidt, Wavgood, Postlethwaite, Langlois and Langford</i>	<i>9</i>
<i>NAYS:</i>	<i>Councillors Atchison and McCann</i>	<i>2</i>

AA. ITEMS WHICH REQUIRE THE DIRECTION OF CITY COUNCIL

The following communications were submitted and dealt with as stated:

**1) Renee Nichols, Coordinator
Saskatoon Farmers Market, dated February 12**

Requesting permission to use 23rd Street and the City Hall Square for the Saskatoon Farmers Market from April 27 to October 26, 1996. (File No. CK. 205-7)

RECOMMENDATION: that the request be approved subject to Administrative conditions.

Moved by Councillor Birkmaier, Seconded by Councillor Heidt,

THAT the request be approved subject to Administrative conditions.

CARRIED.

**MINUTES OF THE REGULAR MEETING OF CITY COUNCIL
MONDAY, MARCH 11, 1996
PAGE 9**

- 2) **Mrs. D. McLellan**
212 Campion Crescent, undated

Submitting various concerns regarding City services. (File No. CK. 150-1)

RECOMMENDATION: that the information be received.

Moved by Councillor McCann, Seconded by Councillor Steernberg,

THAT the information be received.

CARRIED.

- 3) **Carol Teichrob**
Minister of Municipal Government, dated February 9

Submitting comments on the tax policy proposals. (File No. CK. 127-1)

RECOMMENDATION: that the information be received.

Moved by Councillor Langlois, Seconded by Councillor Langford,

THAT the information be received.

CARRIED.

- 4) **Gerda R. Bloemraad**
355 Whiteswan Drive, dated February 23

Submitting resignation as Acting Chair and Member of the Leisure Services Advisory Board. (File No. CK. 175-4)

RECOMMENDATION:

- 1) that Ms. Bloemraad be thanked for her service to the City on the Leisure Services Advisory Board; and
- 2) that the matter of a replacement for Ms. Bloemraad be referred to the Executive Committee.

**MINUTES OF THE REGULAR MEETING OF CITY COUNCIL
MONDAY, MARCH 11, 1996
PAGE 10**

Moved by Councillor Waygood, Seconded by Councillor Postlethwaite,

- 1) *that Ms. Bloemraad be thanked for her service to the City on the Leisure Services Advisory Board; and*
- 2) *that the matter of a replacement for Ms. Bloemraad be referred to the Executive Committee.*

CARRIED.

**5) Karen Manyk, Secretary
Exhibition Community Association, undated**

Expressing appreciation to Council for past support in the development and maintenance of community parks and encouraging Council to continue this support. (File No. CK. 1703BG)

RECOMMENDATION: that the information be received and considered during budget review.

Moved by Councillor Roe, Seconded by Councillor Waygood,

THAT the information be received and considered during budget review.

CARRIED.

**6) Maureen McPherson
329 Clearwater Place, dated February 28**

Submitting comments regarding youth centres in the inner city. (Files CK. 5500-3 and 1871-1)

**MINUTES OF THE REGULAR MEETING OF CITY COUNCIL
MONDAY, MARCH 11, 1996
PAGE 11**

RECOMMENDATION: that the information be received and considered with Clause 1, Report No. 5-1996 of the Administration and Finance Committee.

Moved by Councillor Waygood, Seconded by Councillor Langford,

THAT the information be received.

CARRIED.

**7) Marlene Hall, Secretary
Development Appeals Board, dated March 5**

Submitting Notice of Development Appeals Board Hearing regarding existing four-unit dwelling with site frontage and site area deficiencies at 1019 Idylwyld Drive North. (File No. CK. 4352-1)

RECOMMENDATION: that the information be received.

**8) Marlene Hall, Secretary
Development Appeals Board, dated March 5**

Submitting Notice of Development Appeals Board Hearing regarding existing one-unit dwelling with front yard and north side yard deficiencies at 440 Avenue J South. (File No. CK. 4352-1)

RECOMMENDATION: that the information be received.

Moved by Councillor Langlois, Seconded by Councillor Atchison,

THAT the information be received.

CARRIED.

**MINUTES OF THE REGULAR MEETING OF CITY COUNCIL
MONDAY, MARCH 11, 1996
PAGE 12**

B. ITEMS WHICH HAVE BEEN REFERRED FOR APPROPRIATE ACTION

- 1) **Pat Adams**
401 - 108th Street, dated February 28

Providing comments regarding sale of public land to the Riverside Golf and Country Club.
Referred to the Land Bank Committee. (File No. CK. 4214-1)

- 2) **Fred Heal, Executive Director**
Meewasin Valley Authority, March 1

Requesting Council to authorize execution of an amending agreement for expansion of the Meewasin Valley Trail in the northeast area of the city. **Referred to the Planning and Operations Committee for a report.** (File No. CK. 4205-5)

- 3) **Brian Smith**
126 8th Street East, dated March 5

Submitting concerns regarding possible sale of public land to the Riverside Golf and Country Club.
Referred to the Land Bank Committee. (File No. CK. 4214-1)

RECOMMENDATION: that the information be received.

Moved by Councillor Langlois, Seconded by Councillor Langford,

THAT the information be received.

CARRIED.

C. PROCLAMATIONS

- 1) **H. Neumann, Secretary**
Saskatoon Jewish Community Holocaust Committee, dated February 28

Requesting that a portion of McKinnon Avenue from 10th Street to 12th Street be renamed "Raoul Wallenberg Avenue" from April 8 to 15, 1996, inclusive, and requesting Council to proclaim the week of April 8 to 15, 1996, as Holocaust Memorial Week in Saskatoon. (File No. CK. 205-5)

**MINUTES OF THE REGULAR MEETING OF CITY COUNCIL
MONDAY, MARCH 11, 1996
PAGE 13**

**2) Campbell Patterson, Chairman
Design Council of Saskatoon, February 28**

Requesting Council to proclaim the week of May 6 to 11, 1996, as Design Week in Saskatoon. (File No. CK. 205-5)

**3) Don Archibald, Building Inspection Engineer
Planning and Building Department, dated March 5**

Requesting Council to proclaim the week of April 7 to 13, 1996 as Building Safety Week in Saskatoon. (File No. CK. 205-5)

- RECOMMENDATION:**
- 1) that City Council approve all proclamations as set out in Section C;
 - 2) that a portion of McKinnon Avenue from 10th Street to 12th Street be renamed "Raoul Wallenberg Avenue" from April 8 to 15, 1996, inclusive; and
 - 3) that the City Clerk be authorized to sign the proclamations on behalf of City Council.

Moved by Councillor Roe, Seconded by Councillor Steernberg,

- 1) that City Council approve all proclamations as set out in Section C;*
- 2) that a portion of McKinnon Avenue from 10th Street to 12th Street be renamed "Raoul Wallenberg Avenue" from April 8 to 15, 1996, inclusive; and*
- 3) that the City Clerk be authorized to sign the proclamations on behalf of City Council.*

CARRIED.

**MINUTES OF THE REGULAR MEETING OF CITY COUNCIL
MONDAY, MARCH 11, 1996
PAGE 14**

REPORTS

City Commissioner Irwin submitted Report No. 6-1996 of the City Commissioner;

Ms. Carol Lees, A/Chair, presented Report No. 1-1996 of the Advisory Committee on Women's Issues;

Councillor Waygood, Chair, presented Report No. 4-1996 of the Planning and Operations Committee;

Councillor Birkmaier, Chair, presented Report No. 5-1996 of the Administration and Finance Committee; and

His Worship the Mayor, Chair, presented Report No. 3-1996 of the Executive Committee.

Moved by Councillor Postlethwaite, Seconded by Councillor Heidt,

THAT Council go into Committee of the Whole to consider the following reports:

- a) Report No. 6-1996 of the City Commissioner;*
- b) Report No. 1-1996 of the Advisory Committee on Women's Issues;*
- c) Report No. 4-1996 of the Planning and Operations Committee;*
- d) Report No. 5-1996 of the Administration and Finance Committee; and*
- e) Report No. 3-1996 of the Executive Committee.*

CARRIED.

His Worship Mayor Dayday appointed Councillor Heidt as Chair of the Committee of the Whole.

Council went into Committee of the Whole with Councillor Heidt in the Chair.

Committee arose.

Councillor Heidt, Chair of the Committee of the Whole, made the following report:

THAT while in Committee of the Whole, the following matters were considered and dealt with as stated:

**MINUTES OF THE REGULAR MEETING OF CITY COUNCIL
MONDAY, MARCH 11, 1996
PAGE 15**

"REPORT NO. 6-1996 OF THE CITY COMMISSIONER

Section A - Administration and Finance

A1) Routine Reports Submitted to City Council

RECOMMENDATION: that the following information be received.

ADOPTED.

SUBJECT	FROM	TO
Schedule of Accounts Paid \$1,744,352.52	February 21, 1996	February 22, 1996
Schedule of Accounts Paid \$972,070.79	February 26, 1996	February 28, 1996
Schedule of Accounts Paid \$710,917.06	February 28, 1996	March 4, 1996
Schedule of Accounts Paid \$426,794.79 (File No. 1530-2)	March 1, 1996	March 6, 1996

**A2) Appointment of City Assessor
(File No. 4510-1)**

RECOMMENDATION:

- 1) that under Section 55(2) of The Urban Municipality Act, Mr. R. Edwards be appointed City Assessor, effective April 1, 1996; and,
- 2) that under Section 252 (5) of *The Urban Municipality Act*, Mr. R. Edwards be appointed Secretary to the Board of Revision, effective April 1, 1996.

ADOPTED.

Report of the General Manager, Finance Department, February 27, 1996:

"Mr. Frank Garland, City Assessor, has informed the City of his intent to retire April 1, 1996. Mr. Garland has been a dedicated assessor for many years, and has lead the department well. Recently, he has spent many months preparing the department to handle the reassessment on January 1, 1997.

**MINUTES OF THE REGULAR MEETING OF CITY COUNCIL
MONDAY, MARCH 11, 1996
PAGE 16**

While we all regret the retirement of Mr. Garland, we believe he has ably trained his replacement, Mr. R.E. (Bob) Edwards. We believe Mr. Edwards possesses the necessary skills and job knowledge to allow the City to complete the reassessment successfully.

It is, therefore, necessary under The Urban Municipality Act to officially appoint Mr R. Edwards to the position of City Assessor, April 1, 1996, and as well as required under Section 252(5) of the Act, officially appoint Mr. Edwards as the new secretary to the Board of Revision."

**A3) Investments
(File No. 1790-3)**

RECOMMENDATION: that City Council approve the attached purchases and sales.

ADOPTED.

Report of the General Manager, Finance Department, March 1, 1996:

"With the approval of the Investment Committee, the attached list indicates purchases and sales for the City's various funds."

ATTACHMENTS

1. Schedule of Securities Transactions (February 17-29, 1996)

**A4) Bicycles for Sale
(File No. 1205-1)**

RECOMMENDATION: that the information be received.

ADOPTED.

Report of the General Manager, Asset Management Department, February 29, 1996:

"On Saturday, March 30, 1996, 10:00 a.m. about 220 bicycles of varying shapes, sizes, and styles will be sold by public auction at Longworth Auction Service, 1202 Ave. X South, Saskatoon. The bicycles will be sold to the highest bidder. Viewing will be at the auction sale location on Friday, March 29 from 8:30 a.m. to 7:00 p.m. and Saturday, March 30 from 8:30 a.m. to the time of the sale."

**MINUTES OF THE REGULAR MEETING OF CITY COUNCIL
MONDAY, MARCH 11, 1996
PAGE 17**

**A5) Seized Property and Lost and Found Goods for Sale
(File No. 1205-1)**

RECOMMENDATION: that the information be received.

ADOPTED.

Report of the General Manager, Asset Management Department, February 29, 1996:

"On Tuesday, March 19, 1996, 6:30 p.m. seized property and lost and found goods from the City Police Services will be sold by public auction at Longworth Auction Service, 1202 Ave. X South, Saskatoon. Items include Makita cordless drills, router, scroll saw, power mitre saw, power planer, costume jewellery, miscellaneous tools, etc. All items will be sold to the highest bidder. Viewing will be at the auction sale location on Monday and Tuesday, March 18 and 19 from 8:30 a.m. to 6:00 p.m."

**A6) 1995 Contract Negotiations
Canadian Union of Public Employees
Local No. 47
(File No. CC 4720-3)**

RECOMMENDATION:

- 1) that City Council approve the proposed changes set out in the report of the General Manager of Human Resources dated March 7, 1996, with respect to the 1995 contract with C.U.P.E. Local No. 47; and,
- 2) that City Council authorize completion of the revised contract incorporating all the changes for execution by His Worship the Mayor and the City Clerk under the Corporate Seal.

ADOPTED.

Report of the General Manager of Human Resources, March 7, 1996:

"Attached is a copy of a report dated March 7, 1996, detailing conditions agreed upon by the bargaining team of the City and C.U.P.E. Local No. 47.

The report is marked "Confidential Until Tabled at a Meeting of City Council" and is only distributed to members of City Council. A wider distribution will be effected at 7:00 p.m. on Monday, March 11, 1996."

**MINUTES OF THE REGULAR MEETING OF CITY COUNCIL
MONDAY, MARCH 11, 1996
PAGE 18**

ATTACHMENTS

1. Letter dated March 7, 1996, to His Worship the Mayor and City Council.

Section B - Planning and Operations

B1) Communications to Council

**From: Don Ragush, Greenhouse Garden Project
Saskatoon District Health**

Date: January 16, 1996

**Subject: Providing information regarding the garden project and expressing
appreciation for support from the City and other organizations**

(File No. 1870-3)

RECOMMENDATION: that the following report be received as information.

ADOPTED.

Report of the General Manager, Public Works Department, February 19, 1996:

"At a meeting held on February 5, 1996, City Council considered a communication from Don Ragush of Saskatoon District Health regarding the success of the Greenhouse Garden Project and expressing appreciation for support from the City. Council resolved:

**'that the information be received and that the program be extended to June 30,
1996 subject to Administrative conditions.'**

In May of 1995, Don Ragush of the Saskatoon Community Health Unit approached the City of Saskatoon with an offer to lease any available greenhouse space to facilitate the Community Garden Program operated by Saskatoon District Health - Public Health Services, Inner-City schools, experienced gardeners, and the North Rotary Club. After preliminary discussions with staff at the Parks Branch, Mr. Ragush submitted a letter to City Council requesting to lease greenhouse space for the Community Garden Program. During its August 8, 1995, meeting, the Planning and Operations Committee requested that the Administration work with the Public Health Services to develop an agreement that would provide for use of greenhouse space.

In the spring of 1995, the Greenhouse-Conservatory staff had completed their first full year of providing a foliar plant display at the Civic Conservatory and found, as they had predicted, that one greenhouse could be made available for part of the operating year for external use. Because of the reduced requirements to produce flowering plants at the Conservatory, this greenhouse would only be required to produce the annual crop of geraniums and specialty annuals from the middle of

**MINUTES OF THE REGULAR MEETING OF CITY COUNCIL
MONDAY, MARCH 11, 1996
PAGE 19**

March until the end of June. Therefore, the City entered into a lease agreement with Saskatoon District Health to allow the West Health Centre Community Garden Program to use part of the greenhouse to initiate and develop an elementary school student gardening program. The term of this Agreement was August 30, 1995, to March 16, 1996. The 1996 Annual Flower Program has been designed to include production of geraniums and specialty crops, therefore, the greenhouse presently leased will be needed for these crops by mid-March as the Agreement indicates. Greenhouse staff have reviewed space in the civic greenhouse complex and found that these crops cannot be accommodated in other parts of this complex. Therefore, in this production year we will require the space presently used by the Community Garden Program. Mr. Ragush has been contacted about the need for this space and he is prepared to carry out the remaining months of his program at King George School as he had planned. This understanding has been confirmed in a subsequent letter to Mr. Ragush."

**B2) Proposed Amendment to Planned Unit Development
351 Saguenay Drive
(File No. 4132-1)**

RECOMMENDATION: that City Council approve the proposed conversion of one commercial unit into two dwelling units at 351 Saguenay Drive, together with the proposed changes to the elevations of the building and the parking layout as indicated on Plans P.U.D. A1/96.

ADOPTED.

Report of the General Manager, Planning and Building Department, March 4, 1996:

"In 1979, City Council approved a Planned Unit Development agreement with Remail Construction Co. (1971) Ltd. for development on Parcel H, Block 908, Plan 77-S-13018 (351 Saguenay Drive). The proposed development consisted of a seven-storey building containing 80 dwelling units (15 one-bedroom and 65 two-bedroom), 490 square metres (5,280 square feet) of commercial floor space, and 40 three-bedroom townhouse units. One hundred and fifty-one parking spaces were provided on site. In 1992, City Council approved an amendment to this agreement to convert three commercial units into four dwelling units.

The Planning and Building Department has recently received a letter from Mike Laliberte, Remail Construction (1981) Inc. on behalf of the owners requesting an amendment to the original agreement. It is proposed to convert the last remaining commercial unit into two residential units. According to Mr. Laliberte:

1. The demand has declined for commercial space in this area as a result of development along Pinehouse and Primrose Drives to the West.

**MINUTES OF THE REGULAR MEETING OF CITY COUNCIL
MONDAY, MARCH 11, 1996
PAGE 20**

2. The commercial unit has been vacant for several months.
3. Residential use of the space would be preferred by the majority of existing owners and tenants.

Section 6 of the agreement requires the owner to obtain the consent of the City for any deviations or changes to the original approved plan. It is the opinion within the Planning and Building Department that the proposed changes, in terms of the change of use, building elevations, together with the slight adjustment to the parking layout, would be satisfactory and would not detract from the existing development on the site. The two proposed residential units would be one-bedroom units. No commercial space would be left in the building. A copy of the site plan, floor plan, and elevational plan has been filed with the City Clerk's Office."

**B3) Proposed Street Closing
Southeast corner 8th Street and Circle Drive
(File No. 6295-1)**

- RECOMMENDATION:**
- 1) that City Council give notice of its intention to consider the closing described in Engineer's Plan No. M10-SL12 attached;
 - 2) that the City Solicitor be instructed to:
 - a) take all necessary steps to bring the intended closing forward;
 - b) complete the closing and obtain title in the name of the City of Saskatoon, should formal Council assent issue;
 - c) register an easement for SaskPower over the most easterly 3 metres of the street being closed; and,
 - 3) that upon the City of Saskatoon obtaining title to the street intended to be closed, that City Council approve the sale of the property to Devan Properties Ltd. for the price of \$9.00 per square foot as negotiated by the Land Manager.

ADOPTED.

**MINUTES OF THE REGULAR MEETING OF CITY COUNCIL
MONDAY, MARCH 11, 1996
PAGE 21**

"A request has been received from the Transportation Department for the closing of a portion of the street right of way on the south east corner of 8th Street and Circle Drive. The purpose of the closing is to allow for the sale of the closed street to Devan Properties Ltd., owners of the Mall at Circle and 8th Street.

The various Civic Departments as well as SaskTel, SaskEnergy, and SaskPower have approved of this closing proposal.

Attached to this report is a copy of Engineer's Closing Plan No. M10-SL12 setting forth a detailed description of the closing described in general terms above. The Chief Surveyor, Land Titles Office, Regina has stated that a Plan of Survey will be required for the road closure.

ATTACHMENT

1. Plan No. M10-SL12

**MINUTES OF THE REGULAR MEETING OF CITY COUNCIL
MONDAY, MARCH 11, 1996
PAGE 22**

**B4) Application for Sign Permit
Ramada Hotel
90 - 22nd Street East
(File No. 4350-13)**

RECOMMENDATION: that City Council approve the issuance of a sign permit to install a new sign 'Ramada' on the east wall of the Holiday Inn building at 90 - 22nd Street East, Saskatoon.

ADOPTED.

Report of the General Manager, Planning and Building Department, February 23, 1996:

"An application has been received in the Planning and Building Department to replace the existing fascia sign on the east side of the Holiday Inn building (located at 90 - 22nd Street East). Although this is a fascia sign, the sign will overhang the City of Saskatoon property. Section 18 of the City of Saskatoon Sign Bylaw No. 5138 states:

'No portion of a sign which overhangs a public place shall have a greater surface area on one side than 14m² (150ft²).'

The proposed sign is intended to replace the existing sign and consists of the word 'Ramada'. The face area of the proposed sign is approximately 20.4m² (220ft²). (The existing sign has a face area of approximately 42m² (454ft²). The proposed sign is to be erected at the top of the Holiday Inn building (east wall). The proposed sign is smaller than the current sign. The application has been reviewed and it has been concluded that the sign will not pose a safety concern."

**B5) Request for Encroachment Agreement
1601 Broadway Avenue
Lot 1 and Pt. 2, Block 9, Plan G186
(File No. 4090-2)**

RECOMMENDATION:

- 1) that City Council recognize the encroachment at 1601 Broadway Avenue (Lot 1 and Pt. 2, Block 9, Plan G186);
- 2) that the City Solicitor be instructed to prepare the appropriate encroachment agreement making provision to collect the applicable fees; and,
- 3) that His Worship the Mayor and the City Clerk be authorized to execute the agreement on behalf of the City of Saskatoon under the Corporate Seal.

ADOPTED.

Report of the General Manager, Planning and Building Department, February 29, 1996:

"Mr. David B. Jahnke of Kraus McKay Pederson, on behalf of the purchaser of the property, has requested to enter into an encroachment agreement with the City for the above-noted property. As shown on the attached Real Property Report, part of the detached garage and eaves encroach onto the City's property (i.e. a lane.) The encroachment has likely existed since 1954 when the garage was constructed.

The total area of encroachment is approximately 7.42 square metres (79.9 square feet). The garage and eaves encroach by a maximum of 0.930 metres (3.05 feet) onto lane.

This encroachment was previously approved by City Council on February 14, 1994; however, the agreement is with the current owner. This request arises because of the change in ownership. If approved by City Council, an encroachment agreement will be required. The owner of the property will be subject to the minimum annual fee of \$50.00."

ATTACHMENT

1. Real Property Report for 1601 Broadway Avenue
2. Letter: Kraus McKay Pederson, Barristers and Solicitors, to the Planning and Building Department

B6) Arbor Creek Replotting Scheme
Parts of Plans 86-S-17945, 94-S-20326
86-S-17944 and all of 86-S-50861 and 87-S-04971
(File No. 4230-1)

RECOMMENDATION: that the General Manager, Planning and Building Department, be authorized to serve notice on the registered owners of land within the proposed replotting scheme as shown on the attached Arbor Creek Replotting Scheme, Plan No. 1, all in accordance with Section 162 of *The Planning and Development Act, 1983*.

ADOPTED.

Report of the General Manger, Planning and Building Department, February 29, 1996:

"City Council approved in principle the revised neighbourhood sketch plan for the Arbor Creek neighbourhood on May 10, 1993. It is necessary to assemble the remaining land within this

**MINUTES OF THE REGULAR MEETING OF CITY COUNCIL
MONDAY, MARCH 11, 1996
PAGE 24**

neighbourhood and distribute it proportionately amongst the owners for future subdivision and development. The redistribution will be done by means of a replotting scheme as provided for in *The Planning and Development Act*. A copy of the plan showing proposed replotting is attached for information only.

Under Section 162 of *The Planning and Development Act, 1983*, it will be necessary for Council to consider a resolution authorizing the preparation of this replotting scheme. As a consequence, it is necessary to serve notice of Council's intention on the registered owners of land within the limits of the attached Arbor Creek Replotting Scheme Plan No. 1. The list of registered owners within the replotting scheme is as follows:

1. Preston Developments Ltd.
300 - 2100 8th Street East
Saskatoon, SK S7H 0V1
2. Westland Properties Ltd.
300 - 2100 8th Street East
Saskatoon, SK S7H 0V1
3. Saskatchewan Property Management Corporation
1840 Lorne Street - 1st Floor
Regina, SK S4P 3V7
4. Mr. Stan Peakman, Manager
Land Branch, Planning and Building Department."

ATTACHMENTS

1. Arbor Creek Replotting Scheme Plan No. 1
2. Arbor Creek Plan Showing Proposal Replotting

**MINUTES OF THE REGULAR MEETING OF CITY COUNCIL
MONDAY, MARCH 11, 1996
PAGE 25**

**B7) Leisure Services Department
1995 Operating Revenues Year-end Report
(File No. 1705-14)**

RECOMMENDATION: that the information be received.

ADOPTED.

Report of the General Manager, Leisure Services Department, March 1, 1996:

"The Leisure Services Department's revenue from outside sources (excluding internal rentals) surpassed six million dollars for the first time ever in 1995, when it realized operating revenues of \$6,033,100. This amount is \$511,500 or 9 percent above the 1993 actual results of \$5,521,600, and \$715,400 or 14 percent over the \$5,317,700 average for the previous five years. Because of reduced service levels due to the civic labour dispute, 1994 figures are not useful for comparison purposes. Your staff attribute this increase to a combination of factors such as increased participation in adult fitness programming, a reduction in the number of indoor ice surfaces available in the city, therefore, increased demand and usage of remaining ice surfaces, pricing adjustments that have been implemented over the past three years, your staff's continued efforts to aggressively market our programs and services, and improvements in providing user-friendly customer service.

1995 REVENUES BY SOURCE			
	1993 Actual	1994 Actual	1995 Actual
Admissions	\$1,083,100	\$1,105,800	\$1,364,300
Registered Programs	714,800	436,900	732,900
External Rentals	1,712,300	1,527,400	1,794,300
Other Revenue	83,700	79,500	102,400
Kinsmen Park Rides	97,700	83,600	106,100
Golf Courses	1,549,800	1,391,900	1,641,700
Gordon Howe Campground	103,400	110,600	119,400
Concessions	176,800	118,900	172,000
TOTAL REVENUE	\$5,521,600	\$4,854,600	\$6,033,100
Internal Rentals	\$1,299,400	\$ 974,700	\$1,336,400

The Leisure Services Department's revenues (excluding internal rentals) of \$6,033,100 were within \$7,800 of its budgeted estimates. The 1995 revenues from subsidized programs exceeded our objectives by \$64,500 or 16 percent. On the other hand, revenues from self-financed programs (i.e.

**MINUTES OF THE REGULAR MEETING OF CITY COUNCIL
MONDAY, MARCH 11, 1996
PAGE 26**

the City's three golf courses, Kinsmen Park Rides, and Gordon Howe Campground) were \$72,300 or 4 percent below the budgeted estimates, due to reduced play at the golf courses.

Further details with respect to each of the Department's sources of revenue and for each programming site are provided in Appendix A. The following are the highlights of our 1995 revenue results, as compared to the 1993 actual results, for each of these sources.

Admissions

In 1995, the public made 1,040,100 paid visits to the City's recreation facilities during public open times. This is 45,500 or 4.5 percent over the average for the previous five years. When looking at attendance levels, we can't compare one year to another without taking into account the many variables that can have an effect on the results. This includes, for example, weather conditions, increased competition, changing market trends, service-level changes, economic conditions, pricing, and other such factors that can cause usage to fluctuate from year to year. Therefore, we need to look at the results over a longer period of time (i.e. the previous five-year average) in order to clearly identify problems and opportunities. The fact that we have experienced slow but steady growth over the past five years seems to be consistent with the City's structural and economic growth pattern. There is no statistical evidence to suggest that our current pricing strategies have caused a reduction in participation. In fact, it appears that neither recent rate adjustments nor the disruption in service in the Fall of 1994 have had a significant adverse effect on our attendance and revenues.

The long-term outlook for the Department's admission revenues remains very positive. Our needs assessment and market studies indicate a growing interest in health and wellness. This means that fitness programming for adults will continue to be a growth area for our indoor facilities. However, there is also a concern for your staff with respect to the effect of an increasing number of fitness centres (public and private) competing for this market. For example, in 1979 when the Saskatoon Field House opened, there were six fitness centres (excluding the City's facilities) listed in the Henderson Directory, but by 1986 that number had grown to 21. In 1989, when the Lakewood and Lawson Civic Centres opened, that Directory listed only nine. Today, there are 24 centres listed in the Yellow Pages of the current telephone book, in addition to the City's five indoor centres. Obviously, the existence of our facilities and your staff's efforts to market our programs has not deterred the private sector from entering this growth market.

Children's and family programming is also becoming a significant growth area for our recreation facilities, largely due to the baby-boom echo (i.e. the children of those who were born during the peak of the baby boom). This is evidenced by increased family attendance at the indoor swimming pools, the Zoo at the Forestry Farm Park, and by increased use of the Kinsmen Park Rides. Our optimism regarding the growth potential for family programs is buoyed by the fact that over 20,000 preschool children were admitted free of charge (there is no admission rate for this group) to our indoor and outdoor swimming pools last year.

To a large extent, outdoor pool attendance has not grown because we have not experienced long periods of very hot weather during the past several summers. Our statistics indicate that outdoor

**MINUTES OF THE REGULAR MEETING OF CITY COUNCIL
MONDAY, MARCH 11, 1996
PAGE 27**

pool usage increases dramatically whenever temperatures exceed 30°C for an extended period. According to Environment Canada's statistics for the months of July and August, that temperature was reached or exceeded only four times in 1992, once in 1993, and three times in both 1994 and 1995. In addition, during the past four summers, the mean maximum temperature has been about 2°C below the norm. The problem is that when we experience several consecutive years of cool summer weather, the existing customer base for outdoor pools begins to erode and our attendance levels begin to slide downwards every year.

The Forestry Farm Park and Zoo's revenues have grown by \$80,700 or 76 percent over 1993 actual results, largely due to the introduction, in 1994, of the new Kinsmen Express People-Mover and Fishing Pond. These new amenities generated additional direct revenue of \$16,400, plus contributed to a \$37,200 increase in front gate revenues (from the fee which is charged to vehicles that enter the Park). The 1995 revenue from Zoo admissions was \$27,100 above the 1993 actual results, largely due to rate adjustments which were implemented in 1994. During the same period, attendance increased by 1 percent.

Registered Programs

Despite several rate adjustments in recent years, 1995 revenues of \$732,900 from the Leisure Services Department's registered programs (i.e. lessons) are only \$18,100 over 1993 actual results. The reasons for the lack of growth in enrolment are largely associated with 'dry' programming, as our swimming lessons continue to be filled to capacity. Two significant programming changes have occurred over the past several years. The first was a shift in the adult fitness market, whereby, our customers began demanding more drop-in classes, rather than registered classes. As a result, their usage is now recorded as general admissions and thus, one reason for the growth in those revenues. The second change was our decision not to offer certain classes (e.g. adult pottery and ceramics) because the current market rate was far below our cost to provide them. This decision also reduced our direct programming costs which, in turn, has helped improve our cost-recovery rate for registered programs from 65 percent in 1993 to 74 percent in 1995.

External Rentals

The revenues from external rentals (i.e. the rental of activity spaces to outside users) were \$1,794,300, an increase of \$82,000 or 5 percent over the 1993 actual results. This increase is largely due to three factors:

- 1) As the result of the conversion of the Wheatland Arena to an indoor soccer centre and the permanent closure of the Exhibition Stadium Rink, there is a shortage of prime-time ice in the City. This has created additional demand for certain times at our indoor rinks.
- 2) In 1993, the Saskatoon Field House was closed for an extended period for replacement of the sports floor in the track and field area. In 1994, this facility was closed for ten weeks due to the civic labour dispute. As a result of these closures, we lost substantial rental revenue in both years.

**MINUTES OF THE REGULAR MEETING OF CITY COUNCIL
MONDAY, MARCH 11, 1996
PAGE 28**

- 3) The operators of the Nautiquet Fitness Centre and Armstrong's Physiotherapy Clinic, located in the Cosmo Civic Centre, have expanded their operations and thus, the amount of space they lease from us. This provided an additional \$18,800 in rental revenue in 1995. In addition, your staff at this facility have aggressively marketed the remaining rentable space, further resulting in additional revenues of \$15,600 over the 1993 actual results.

Other Revenues

Other revenue is primarily made up of coin-operated locker revenue at Harry Bailey Aquatic Centre, Cosmo Civic Centre, Lakewood Civic Centre, and Lawson Civic Centre; equipment rentals at the Saskatoon Field House, Cosmo Civic Centre, and Forestry Farm Park and Zoo; group bookings at the outdoor pools and the Forestry Farm Park and Zoo and, miscellaneous revenues. This revenue increased over 1993 actual results by \$18,700.

Kinsmen Park Rides

The 1995 revenues were \$8,400 or 9 percent above the 1993 actual results. Attendance at the Kinsmen Park Rides has shown continued growth in each of the past six years (including 1994 when comparable service levels are taken into account), largely because of its exceptional value (i.e. \$.40 a ride) and wide appeal to families. With the planned improvements which are being financed by the Saskatoon Kinsmen Club, this tremendous asset to our City will continue to grow in popularity. At the same time, however, these new features and increased use will place added pressure on our annual maintenance costs and future replacement expenditures. In time, this may require a small increase to fees.

Municipal Golf Course

The City's three golf courses (Holiday Park, Silverwood, and Wildwood) realized revenues of \$1,641,700 in 1995. Although this represents an increase of \$91,900 or 6 percent over 1993 actual results, it is largely the result of a rate adjustment that was implemented for the 1994 season. The number of rounds played at the three golf courses was actually 10 percent below the number recorded in 1993, largely due to adverse weather conditions that were experienced during the months of April and May (it snowed on April 28, 29, and 30, 1995).

Gordon Howe Campground

In 1995, the Gordon Howe Campground's revenues increased by \$8,800 over the previous year's actual results and by \$16,000 over the 1993 actual results. In fact, the campground has experienced continued growth since 1992, when the market for camping was at its lowest point. With an aging population that has considerable disposable income, there is a growing interest in recreational vehicle travel. As such, the longer-term outlook for the Campground is very positive.

Concessions

Concession revenues are obtained as a result of individual contracts with concessionaires who

**MINUTES OF THE REGULAR MEETING OF CITY COUNCIL
MONDAY, MARCH 11, 1996
PAGE 29**

submitted the highest bid to provide this service. Because concession sales have been lower than expected, the value of these contracts has continued to drop in recent years.

CONCLUSION

It is significant to note that our attendance and revenues are going up at a time when the amount of money available for discretionary spending is shrinking for many families. This speaks well for the value of our services. With a growing interest in health and fitness activities and with more evidence of greater demand for family related programming (due to the echo effect of the baby boom), your staff are confident that by continuing to aggressively market its programs and services, the Department's revenue goals for 1996 are realistic and achievable."

ATTACHMENT

1. Appendix A

**B8) Land-Use Applications Received by the Planning and Building Department
For the Period Between February 19, 1996 - March 1, 1996
(For Information Only)
(File No. 4300-2)**

RECOMMENDATION: that the following report be received as information.

ADOPTED.

Report of the General Manager, Planning and Building Department, March 1, 1996:

"The following applications have been received, are being processed, and will be submitted to City Council for its consideration:

Subdivision

Application #7/96:	1104 Lancaster Boulevard
Applicant:	Saskatoon Land Surveyors
Legal Description:	Lot 14 except the most easterly 23 feet in perpendicular width throughout, Block 1, Plan G792
Current Zoning:	R.2
Neighbourhood:	Montgomery
Date Received:	February 14, 1996

Application #8/96:	122 & 126 Barber Crescent
Applicant:	R. Fulford

**MINUTES OF THE REGULAR MEETING OF CITY COUNCIL
MONDAY, MARCH 11, 1996
PAGE 30**

Legal Description: Lots 6 & 7, Block 147, Plan 80-S-18197
Current Zoning: R.2
Neighbourhood: Fairhaven
Date Received: February 19, 1996."

**B10) 1995 Capital Budget
Project 1155: Construction of Circle Drive
from 8th Street to Highway #16
Construction of the Overpass at Taylor Street
(File No. 1703)**

- RECOMMENDATION:**
- 1) that the unit prices submitted by Graham Construction Ltd., Saskatoon, SK., for the construction of the overpass at Taylor Street and Circle Drive be accepted at an estimated cost of \$2,103,245.00; and,
 - 2) that the His Worship the Mayor and the City Clerk be authorized to execute the documents for the Contract as prepared by the City Solicitor under the Corporate Seal.

ADOPTED.

Report of the General Manager, Public Works, March 4, 1996:

"The 1995 Capital Budget Project 1155: Construction of Circle Drive From 8th Street to Highway #16, consists of two major components:

1. Upgrade Circle Drive south of 8th Street to a four lane divided facility. The main lanes are constructed to a depressed grade through the residential area with sound attenuating earth berms constructed on each side of the roadway.
2. Construct an overpass structure at the intersection of Taylor Street and Circle Drive (Taylor Street over).

Tenders were received and publicly opened on February 15, 1996, for the construction of the Taylor Street overpass.

Along with base bid tender prices, bidders were asked to include addition/deletion prices for ten items. These prices are for items of work the City could add or delete from the base tender price. These items may be described as accessory to the basic requirements of the work.

The following bids, which include GST and GST rebate, were received and are summarized on the

**MINUTES OF THE REGULAR MEETING OF CITY COUNCIL
MONDAY, MARCH 11, 1996
PAGE 31**

attached tabulation. Page 1 of the tabulation shows the base tender prices and page 2 summarizes the separate addition/deletion prices.

Graham Construction (Saskatoon, SK)	\$2,026,492.02
PCL Maxim (Regina, SK)	\$2,040,305.68
Westridge Construction (Regina, SK)	\$2,084,352.14
Berge Construction (Saskatoon, SK)	\$2,098,877.13
Dunmac Construction (Saskatoon, SK)	\$2,110,552.69
Lux Construction (Saskatoon, SK)	\$2,141,501.81
Bomac Construction (Saskatoon, SK)	\$2,190,493.87
Gabriel Construction (Regina, SK)	\$3,091,875.07

The Engineer's estimate was \$2,000,000.

The low bidder, Graham Construction, is a local firm with 100% of their work force being local. They have done this type of construction project for the City before, the most recent being the northbound overpass structure at 33rd Street and Circle Drive in 1992.

Capital Project 1155 - Overall Summary

Contract 5-0006 for the Construction of Circle Drive Southeast - Roadwork, was awarded by Council during its April 24, 1995 meeting, to Central Asphalt and Paving Inc. The work was approximately 90% completed in 1995 with the remaining work to be done in 1996.

Costs for the roadwork component of the project will exceed the original budget by an estimated \$850,000. This is due to poor subsurface conditions encountered during construction and the work required to deal with these conditions. Some of the major extra costs are described as follows:

Earthwork

A geotechnical investigation conducted during the project design stage indicated the presence of a high water table and poor quality sub-soils. It was estimated that 70% of the excavation quantity could be done using conventional equipment and 30% would be classified as wet requiring specific handling. In reality, the split was 50% conventional and 50% wet. The unit cost to move wet material was almost double that of conventional material.

Pavement Structure

The quality of the subgrade material over a large area of the project was unsuitable and had to be removed. The depth of the subbase aggregate layer of the pavement structure was increased in these areas. The amount of granular material salvaged from the old Circle Drive roadway and intended for reuse in the subbase layer of the new roadway was approximately 50% of what was estimated. The net result was the quantity of subbase used was almost double the estimated quantity.

**MINUTES OF THE REGULAR MEETING OF CITY COUNCIL
MONDAY, MARCH 11, 1996
PAGE 32**

Sub-drainage System

To cope with the very active water table in the area, an additional 700 metres of sub-drainage pipe was installed.

A report is forthcoming from the Administration which will describe funding sources for the estimated project overexpenditure."

ATTACHMENT

1. Tender Tabulation
2. Summary of Alternative and Separate Prices

**MINUTES OF THE REGULAR MEETING OF CITY COUNCIL
MONDAY, MARCH 11, 1996
PAGE 33**

**B11) Enquiry - Councillor Langford (February 5, 1996)
Water Main Breaks
(File No. 7820-5)**

RECOMMENDATION: that the following report be received as information.

ADOPTED.

"I am aware that the incidences of water main breaks has increased dramatically this past month. I am also aware that our crews were working at their maximum capacity. In times like this, would it be possible to sub-contract private business to come to our aid, so that the citizens affected are not without water for days at a time. If this is not possible, is it at least possible to have private businesses deliver portable water to the residents affected. (This past weekend, there were 15 water main breaks and we only have three water tanks.)"

Report of the General Manager, Public Works Department, February 20, 1996:

"In January and February, 1996, frost penetration due to extremely cold weather caused an unusually high number of water main breaks. It also resulted in longer repair times for the City crews due to the difficult working conditions.

City crews worked extended hours, seven days a week in order to restore services to residents. The number of crews was expanded from four crews to five crews, with staff drawn from other areas to work on the water main breaks. Their efforts and commitment to restoring water service are to be commended as crews worked late into the evening to restore service. City crews repaired 121 water main breaks from January 15, 1996 until February 16, 1996.

Four Private contractors were hired on February 6, 1996, and they repaired eight water main breaks and three service connection leaks. This allowed the Water and Sewer Branch to erase the backlog of water main breaks where residents were without water.

The Water and Sewer Branch has three 500 gallon water trailers to provide temporary water service to residents affected by water main breaks. The trailers are specially constructed with insulated walls and heaters to ensure that the water will not freeze in very low temperatures. They cost approximately \$30,000 per unit.

Two local firms were contacted and asked to provide a water trailer. Neither firm was willing to supply this equipment. It is unlikely that anyone would be willing to invest in a water tank that has limited applications.

In 1995, the Water and Sewer Branch had five occasions when there were more than three water main breaks. From January 15 to February 14, 1996, there were 14 occasions when there were more than three water main breaks in one day. The trailers were placed on blocks with the most

**MINUTES OF THE REGULAR MEETING OF CITY COUNCIL
MONDAY, MARCH 11, 1996
PAGE 34**

residents out of water, and they were moved as soon as a crew was on site to perform the repair."

**B12) Application for Water Connection
Saskatchewan Water Corporation
Sask Ida Farms Inc. SE-20-35-03-W3M
(File No: 7781-1)**

- RECOMMENDATIONS:**
- 1) that the applications for connection to the Saskatchewan Water Corporation East Pipeline by Sask Ida Farms Inc. be denied;
 - 2) that the Saskatchewan Water Corporation be so advised.

ADOPTED.

Report of the General Manager, Environmental Services Department, February 28, 1996:

"On February 22, 1996, an application for connection to Sask Water Corporations's east treated pipeline was received from Ric Rusnell, General Manager of Sask Ida Farms Inc. The application is for an undefined commercial use on a 40 acre parcel (SE-20-35-03-W3M). The applicant estimates the anticipated use of 100,000 gallons per month.

The 40 acre parcel does not abut the treated water line and therefore does not meet the criteria for commercial connections as defined in Policy C09-018."

ATTACHMENT

1. Mr. Ric Rusnell's application and partial plans showing location of the parcel under application in relation to Sask Water's pipeline.

MINUTES OF THE REGULAR MEETING OF CITY COUNCIL
MONDAY, MARCH 11, 1996
PAGE 35

B13) *The Uniform Building & Accessibility Standards Act*
Appointment of Inspectors
(File No. 127-2)

- RECOMMENDATION:**
- 1) that the names of the following persons be removed from the approved list of inspectors appointed pursuant to *The Uniform Building & Accessibility Standards Act*: Donald Carrier;
 - 2) that the following persons be appointed as inspectors pursuant to Section 5 of *The Uniform Building & Accessibility Standards Act*: Jannette Hodgson and Gary Martens; and,
 - 3) that the City Clerk be authorized to issue a Certificate of Appointments pursuant to Section 5 of *The Uniform Building & Accessibility Standards Act* for each person named in the preceding recommendation.

ADOPTED.

Report of the General Manager, Planning and Building Department, March 1, 1996:

"Inspectors are appointed by City Council for the purpose of enforcing *The Uniform Building & Accessibility Standards Act*. Since the last appointments, a number of staffing changes have been made and it is necessary to adjust the list of inspectors appointed."

**MINUTES OF THE REGULAR MEETING OF CITY COUNCIL
MONDAY, MARCH 11, 1996
PAGE 36**

REPORT NO. 1-1996 OF THE ADVISORY COMMITTEE ON WOMEN'S ISSUES

Composition of Committee

Councillor K. Waygood
Ms. Evvy-Lois Akanni
Ms. Margo Couldwell
Ms. Gloria Ledoux
Ms. Carol Lees
Ms. Eva Marie Lerat
Ms. Marilyn Morrow
Ms. Kerry O'Shea
Ms. Laverne Szejvolt
Ms. Nora Ritchie

**1. Advisory Committee on Women's Issues
1995 Annual Report
(File No. CK. 225-48)**

RECOMMENDATION: that the information be received.

ADOPTED.

COMMITTEE MANDATE

The Advisory Committee on Women's Issues was established by a Council Resolution of January 16, 1995, to observe, monitor and report to City Council on women's issues in the community.

The Committee was given the mandate to:

- Advise City Council as to policies and services which are required to address women's issues in the City of Saskatoon;
- Advise and monitor the implementation of the recommendations of the Focus Group on Women's Issues in the Community approved by City Council under Clause 1, Report No. 4-1994 of the Personnel and Organization Committee on March 28, 1994;
- Advise City Council on any other matter referred to, or raised by the Committee; and

**MINUTES OF THE REGULAR MEETING OF CITY COUNCIL
MONDAY, MARCH 11, 1996
PAGE 37**

- Submit an annual report to City Council.

MEETINGS-STRUCTURE-BUDGET

The Committee held its first meeting on March 13, 1995 and held seven meetings during the year.

Committee members agreed to use a consensus process for any decision making that is required.

Four subcommittees were established based on priority items of concern. The subcommittees are:

- Urban Planning Issues
- Public Participation of Women in Public Issues
- National/International Issues (Educational Component)
- Violence (Prostitution and Pornography)

Members developed a three-year prioritized plan with the issues designated for short-term, long-term or deferred for later consideration.

The appointment of Chair was made on a rotational basis, at three-month intervals.

The budget for the Committee was approved at \$2,700 for 1995. Expenditures of the Committee included:

- registration fee for Symposium
- reimbursement for members to attend Persons Day Breakfast
- co-sponsorship of one-day conference called "Reflections and Connections"

SUMMARY OF ACTIVITIES

Two members attended the symposium, *Changing Attitudes and Practices* which was sponsored by Saskatchewan Justice - Victims Services, in April.

The Committee completed the Plan Saskatoon workbook and submitted it to the appropriate department.

The Committee completed a research questionnaire from York University, "**Study of Women and Local Government**" and will receive a copy of the research details.

Members of the Committee studied the City's "**Affirmative Action Monitoring Report**" and invited Gilles Dorval, Employment Equity Coordinator, to attend a meeting and expand on the report. He indicated an appreciation of the Committee's interest and asked for continued support.

One member and the Committee Coordinator attended the **Persons Day Breakfast**, sponsored by

**MINUTES OF THE REGULAR MEETING OF CITY COUNCIL
MONDAY, MARCH 11, 1996
PAGE 38**

LEAF, Saskatchewan, in October. Nettie Wiebe, President of the National Farmers' Union, spoke on "**Women's Work: What's It Worth?**".

In cooperation with the Baha'i Community of Saskatoon, the Committee co-sponsored a one-day conference called "**Reflections & Connections**" in October. The conference featured seven Saskatoon women who attended the NGO Forum and fourth United Nations World Conference on Women in Beijing.

The Committee is concerned about the issue of prostitution, especially the use/abuse of children as prostitutes. Mayor Dayday was invited to address the Committee to outline the work of the Task Force on Child Prostitution. The Advisory Committee offered assistance to the Task Force. The Committee is interested in the final report of the Task Force and will continue looking for solutions to the problem of child prostitution.

DIRECTIONS FOR THE FUTURE

In the past year, members of the Committee spent time becoming familiar with City issues, especially those concerning women. Issues arising during the year, such as Plan Saskatoon and Child Prostitution, were dealt with immediately.

In the coming year, members will continue to concern themselves with Child Prostitution. The Committee will continue to work on issues such as recommendations of the Focus Group on Women's Issues, urban planning, pay equity, pornography, removing barriers to women's participation in public issues, and any other issues that arise which are of concern to women as citizens of Saskatoon.

**MINUTES OF THE REGULAR MEETING OF CITY COUNCIL
MONDAY, MARCH 11, 1996
PAGE 39**

REPORT NO. 4-1996 OF THE PLANNING AND OPERATIONS COMMITTEE

Composition of Committee

Councillor K. Waygood, Chair
Councillor M. Heidt
Councillor A. Langford
Councillor P. McCann
Councillor J. Postlethwaite

**1. Downtown Conversion to Automatic Garbage Collection
(File No. CK. 7830-3)**

RECOMMENDATION: that the information be received.

Your Committee has considered and supports the following report of the General Manager, Environmental Services Department, dated February 2, 1996:

"BACKGROUND

The Solid Waste Management Branch currently collects garbage in the rear lanes of the downtown. The historical mandate that has guided the program was simply "to ensure the downtown was clean and free of garbage and other debris". To that end, the program has been quite successful with very few complaints from the public and/or downtown merchants. Maintaining this end, however, has been at the cost of operational difficulties, inherent inefficiencies, billing inequities, and staff having to exercise great care to avoid personal injury. These problems have been identified by the Solid Waste Branch's ongoing assessment of the program and are also addressed in Internal Audit's Solid Waste Management Program report.

Presently the downtown collection system consists of a rear-loading truck and three collection staff. The actual collection process is a combination of the following efforts:

- staff actually knock on doors and remove the garbage from inside buildings.
- staff manually pick up garbage strewn throughout the lane.
- staff roll out the metal containers from the side of the lane to behind the truck, attach chains to hydraulically tip the containers, and then remove the remaining garbage by shovels or rods.

It has long been understood by the Solid Waste Branch that this collection system needed to be changed. The major obstacles to changing the system include: narrow lanes and tight corners, the conventional metal containers in specific locations could not be picked up with the standard forklift truck, and the new automatic side loading polyethylene containers were at risk to arson.

**MINUTES OF THE REGULAR MEETING OF CITY COUNCIL
MONDAY, MARCH 11, 1996
PAGE 40**

In 1995 the Solid Waste and the Vehicle Services and Equipment Branches designed and tested two pro-metal type containers in conjunction with the automated side-loading trucks in the downtown area. The pilot project proved successful and funding was provided in the 1995 Capital Budget for the purchase of the metal containers. The proposed 1996 Operating Budget includes savings attributable to this conversion. In order to realize the anticipated savings, the conversion must take place as early in 1996 as possible. Because of the nature of the past practice of downtown collection, it is important that Council be informed of the process that will be followed to implement the conversion.

REPORT

The proposed downtown system will address most of the problems with the current semi-automated and manual system. The downtown program will continue to keep the downtown lanes clean and free of waste materials. The program, however, will be operated on the basis of moving towards full cost recovery. The proposed system will include:

- a side-loading automated garbage truck with one operator picking up a 1.5 cubic yard metal container.
- each customer will be provided a 1.5 cubic yard metal container free of charge.
- the name and address of each business will be painted on the container.
- collection will be only from containers; the removal of any material left outside the container will be charged to those responsible.
- standard contracts will outline the City's and the customers' responsibilities in terms of managing the waste, notification of service cancellation, moves, etc.
- the current collection fee of \$5.00 per pickup will be maintained in 1996.

Since this system requires a change both on the part of the customers and the City, a consultative and customer information program will be carried out. The following steps will be included:

- Review test results of pilot project with test customers.
- Prepare a system design and a policy/procedures document (complete with a sample contract) for review and input by the downtown merchants.
- Discuss the service level change with the Union and employees.

Based on the stakeholder input and resource constraints a final implementation plan will be prepared and reported to the Planning and Operations Committee prior to implementation. A tender for the supply of metal containers will be issued as soon as possible with the award contingent upon the final implementation plan."

IT WAS RESOLVED: that the information be received and forwarded to The Partnership and the Downtown Merchants' Association.

**MINUTES OF THE REGULAR MEETING OF CITY COUNCIL
MONDAY, MARCH 11, 1996
PAGE 41**

**2. Planning and Building Department Annual Report - 1995
(File No. CK. 430-27)**

RECOMMENDATION: that the information be received.

ADOPTED.

Your Committee has considered and congratulates the Planning and Building Department on the following report dated February 12, 1996.

"BACKGROUND

On behalf of the Department's staff, I am pleased to provide the Planning and Operations Committee with a copy of the Planning and Building Department's 1995 Annual Report. The report provides an overview of our organizational structure, activities and services, as well as the initiatives which were completed in 1995.

REPORT

Development Activity

Saskatoon experienced a very healthy year in terms of growth and development and will surpass a population of 200,000 in early 1996. With respect to development activity, the value of building permits in 1995 exceeded 130 million dollars which is the highest dollar amount since 1990, representing a 48% increase over the 1993 value and a 14% increase over 1994. Of significance was the continued improvement in the home-building industry where the activity reached its highest level since 1988. Lot sales were also 20% higher than in 1994. Last year's home-occupation applications were up by 11%, development permits were up by 20%, condominium applications by 38%, subdivision applications by 39%, and development appeals and minor variance applications by 108%. Early indications reveal that 1996 will also be an active year.

Plan Saskatoon

1995 was also a significant year for Plan Saskatoon whereby the community-based public participation program was launched. The Workbook and Response Form along with approximately 75 presentations by staff were the main tools used to obtain public opinion on the land use issues facing our community. A series of issue papers outlining options for the future direction of our City were also prepared in 1995 utilizing the public feedback as one of the components to help provide future direction. The results of the public feedback were presented in a document entitled "Public Participation Report".

**MINUTES OF THE REGULAR MEETING OF CITY COUNCIL
MONDAY, MARCH 11, 1996
PAGE 42**

Other Significant Initiatives

The attached Annual Report details the major initiatives undertaken by the Department in 1995. Highlights of some of those initiatives include the following:

- * implemented the recommendations of Ernst & Young by incorporating the Land Branch into the department and by transferring the Maintenance Bylaw inspection function to the Fire and Protective Services Department;
- * worked jointly with the Fire and Protective Services Department, the Saskatoon District Health Board and the Solicitor's Office to bring a new Maintenance Bylaw to City Council for its consideration;
- * commenced development of the mandatory call-in building inspection program for commercial development;
- * prepared six new brochures to provide better information to our customers;
- * worked hand-in-hand with the Saskatoon Regional Economic Development Authority to provide information that is needed by prospective businesses;
- * formed a partnership with the Rural Municipality of Corman Park, the Saskatoon Regional Economic Development Authority, and the Meewasin Valley Authority on a joint geographic information system for the Saskatoon Planning District;
- * completed the new Park Development Guidelines;
- * completed the 1st edition of the Aboriginal Peoples Neighbourhood Profiles;
- * processed several major subdivisions and replotting schemes including Silverspring, Briarwood and Avalon;
- * completed 22nd Street Entrance Master Plan;
- * developed the first new lots in Silverspring since 1987;
- * processed plans and worked with the community to arrive at a desirable plan for Avalon;
- * completed a review of the Sign Regulations with recommendations proceeding to Council in early 1996;
- * involved in several Provincial legislative changes to better assist the City in

**MINUTES OF THE REGULAR MEETING OF CITY COUNCIL
MONDAY, MARCH 11, 1996
PAGE 44**

Olympic Movement, including taking Canadian teams to the Olympic and Pan American Games. In its endeavour to secure funding for these various support programs, and to celebrate its 100 year history with the Olympic movement in Canada, the Canadian Olympic Association has joined with the Royal Bank of Canada to build Olympic themed gardens in cities across Canada.

In a recent meeting with a representative of the Canadian Olympic Association, Public Works Department staff found that the program is seeking cities in Canada that are prepared to make a commitment to locate and construct a predesigned garden which would include flowers, trees, benches, a brick walkway and possibly a fountain. A portion of the bricks will be inscribed with the name of every Olympic athlete who has competed on behalf of the Canadian Olympic Team for the last 100 years, as well as the names of individuals from the community who have made a donation to the Garden project. The donations of \$19.96 per brick will be made through Branches of the Royal Bank. The community will be encouraged to make donations by an advertising campaign during the 1996 Atlanta Olympic Games.

For each garden site, the Canadian Olympic Association will be requiring a "guarantee" from the municipality that five percent (5%) of its population will contribute to the program. In Saskatoon's case, this translates to a \$200,000 commitment (200,000 people x 5% x \$20/brick). In return for this collection, the City will be provided with a package of prefabricated park components such as benches, light standards, and other hard surface park features, as well as all the bricks for the park, including all inscribed bricks. The participating City in return is being asked to guarantee the \$200,000 of contributions and pay the Canadian Olympic Association any shortfall, to provide a site for the garden and to arrange the construction of the garden, which Parks Branch staff estimates to be an additional \$50,000 to \$100,000.

The Centennial Olympic Garden Program would officially begin in May 1996 and donations would be collected from that time until March 15, 1997. After that date all proceeds from collections would be directed to the City to cover any shortfall, or if the \$200,000 had been met by that time, 70% of subsequent donations would be contributed to the City and 30% would be directed to the Canadian Olympic Association. The package of prefabricated components would be delivered early in the spring of 1997 and the Garden would be constructed that same spring.

JUSTIFICATION

Saskatoon's participation in the Centennial Olympic Garden Program will demonstrate this City's commitment to and support for the Canadian Olympic Team and the Olympic movement itself. The Garden will continue to provide a tribute to the Olympic Team and to the citizens of this community who participated in the establishment of the Garden.

OPTIONS

**MINUTES OF THE REGULAR MEETING OF CITY COUNCIL
MONDAY, MARCH 11, 1996
PAGE 45**

The City of Saskatoon can choose not to become involved in this program.

POLICY IMPLICATIONS

There are no policy implications.

FINANCIAL IMPACT

The Centennial Olympic Garden Program requires two forms of financial commitments:

1. The City would be required to guarantee a total of \$200,000 to the Canadian Olympic Association. Although the Association expects to collect the total of \$200,000 in donations, any shortfall in this amount as of March 15, 1997, would have to be made up by the City of Saskatoon. Subsequent to March 15, 1997, 70% of additional donations will be directed toward paying off the balance of the shortfall, the remaining 30% will be directed to the Canadian Olympic Association. At the time that any shortfall is paid off, the City will continue to receive 70% of any additional donations as revenue.
2. The City will also be required to provide the site for the Garden and fund the construction of the Garden. Presently there are no working drawings so it is difficult to provide an accurate cost estimate. However, based on the concept drawing and the estimated number of bricks that would be required to accommodate the potential number of donor's names, the construction costs would be between \$50,000 and \$100,000. This funding would be required in addition to the amount needed to guarantee the \$200,000 in donations. A portion or all of this cost of installation could be recovered from the City's portion of any donations made after March 15, 1997 and after any shortfall was paid off.

The source of funding for this project would be from the unfunded portion of the Capital Budget.

COMMUNICATIONS PLAN

The Canadian Olympic Association and the Royal Bank would provide the fundraising campaign for this project."

**4. Provincial Dutch Elm Disease Program
(File No. CK. 4200-4) _____**

RECOMMENDATION: that the information be received.

ADOPTED.

**MINUTES OF THE REGULAR MEETING OF CITY COUNCIL
MONDAY, MARCH 11, 1996
PAGE 46**

City Council, at its meeting held on January 2, 1996, heard a presentation from Dr. Karen Taylor-Browne, SOS Elms Coalition, and passed the following motion:

"THAT the following information be received and referred to the Planning and Operations Committee and that His Worship the Mayor be requested to write a letter of support acknowledging that assistance from the senior levels of government is critical to the City's capacity to save trees."

Your Committee subsequently requested a report with respect to the government control program.

In accordance with the above, attached is a copy of a letter dated February 7, 1996, addressed to His Worship Mayor Dayday from The Honourable Roy Romanow, Premier of Saskatchewan. Your Committee has also considered and reviewed the following report of the General Manager, Public Works, dated January 29, 1996, with Dr. Karen Taylor-Browne:

"BACKGROUND

The Planning and Operations Committee, at its meeting held on January 9, 1996, considered a communication to Council from Karen Taylor-Browne, President of the SOS Elms Coalition, and resolved:

'that the Planning and Operations Committee receive a report with respect to the government control program.'

REPORT

Dutch Elm Disease (DED) is a fungus that kills American elms by blocking the water conducting vessels of infected trees. In Canada's prairie provinces, the fungus is spread by the native elm bark beetle. The deadly disease is well established in eastern Saskatchewan, with the most widespread infestation in the Qu'Appelle, Souris, Hudson Bay, and Carrot River valleys. To date, no cases of DED have been found in Saskatoon.

In 1994, Saskatchewan Environment and Resource Management (SERM), the Department responsible for DED control, formed the Provincial DED Strategic Planning Committee. Committee representatives were collected from interested organizations and stakeholders from across the province. This group produced a long-term proposal for managing DED in Saskatchewan. The key elements of this proposal were to remove trees infected with DED, monitor the province for DED, provide a communications plan on DED, hire a provincial coordinator to implement the plan, prune the deadwood from at-risk trees, basal spray trees to control the elm bark beetle, and provide for some replanting. Related issues were to review problems in the existing legislation, establish periodic cost-benefit analyses, complete a baseline tree inventory, and establish interjurisdictional DED control agreements. The Provincial DED Strategic Planning Committee determined that a \$1.12 million budget would be required to implement this program.

**MINUTES OF THE REGULAR MEETING OF CITY COUNCIL
MONDAY, MARCH 11, 1996
PAGE 47**

In the 1995 budget year, the Provincial Government approved a budget of \$600,000 to manage DED in Saskatchewan. Although this figure was short of the proposed \$1.12 million budget, the allotted funding ensured that a DED Program would become established.

Accomplishments of the 1995 provincial program include:

- The eastern portion of the province was surveyed for DED, and 1,865 diseased and hazard trees were marked and removed.
- Bark beetle traps were set to monitor for the European elm bark beetle.
- A communications strategy was developed and implemented including signs, posters, brochures, media releases, as well as radio, television and print advertising.
- A toll free telephone line (1-800-SASK-ELM) was established and operated through the University of Saskatchewan Horticulture Department, providing information about DED to the public.
- A proposal for funding Saskatchewan related DED research is currently being considered.
- A DED program administrator was hired to implement an integrated program for managing DED in Saskatchewan.

While these accomplishments are both significant and welcomed, there are a number of outstanding issues that need to be addressed. First and foremost, the 1995 budget of \$600,000 could be reduced significantly in the upcoming 1996 provincial budget. This is one of the primary reasons why Dr. Karen Taylor-Browne addressed Council on January 2, 1996. A motion was carried at this meeting that resulted in the Mayor sending a letter to the Premier of Saskatchewan in support of the provincial DED Program. More recently, on January 26, 1996, the Provincial DED Strategic Planning Committee met with the Honourable Lorne Scott, Minister of Environment and Resource Management, to discuss the possible reduction in funding to this program.

A second critical issue is the commitment that SERM had with respect to this program. The Provincial DED Strategic Planning Committee learned the \$600,000 budget was underspent by almost \$150,000 in 1995. It was discovered this funding was re-allocated to another program. Many Provincial DED Strategic Planning Committee members were concerned because of the lost opportunity to spend this funding on DED control. Understandably, committee members have become concerned with the lack of apparent provincial commitment to this program. The recent hiring of a provincial DED program administrator should alleviate this problem in the future.

**MINUTES OF THE REGULAR MEETING OF CITY COUNCIL
MONDAY, MARCH 11, 1996
PAGE 48**

Inadequate legal authority continues to be an issue. Existing regulations for DED are extremely difficult to enforce since the authority is spread through more than one provincial department. In addition, pruners should be licensed, as they are in Manitoba, to ensure the quality of work being done.

An issue to be dealt with in the near future is that of cost-sharing agreements. The Province of Saskatchewan is considering a program similar to the one already established in Manitoba. If implemented, funding for cities and towns will become available for DED control on a cost-shared basis. Under this draft agreement, cost-shared funding would be available for activities such as pruning, removal, basal spraying, and tree inventory. Unfortunately, the draft agreement excludes both Saskatoon and Regina from any cost-shared funding. The City of Saskatoon's representative on the Provincial DED Strategic Planning Committee (David Domke) has prepared a response to this draft agreement which questions this particular issue. This committee will be meeting in a few weeks to discuss the matter further.

At this time, we recommend that Council members continue to influence the Province whenever possible to maintain a provincial DED Program. While there have been many important initiatives implemented by the province for DED control over the past year, future funding cuts to this program will severely reduce the effectiveness of DED control. Without a comprehensive DED management program, Saskatchewan will see significant tree losses, an unhappy public, and a political liability that will become more visible every year. The City of Saskatoon should continue to be involved in DED control at a provincial level because better control outside city limits will result in better control within our own City."

**5. Leisure Services Department
Accessibility and Outreach Services for Seniors and Special Needs
Target Populations (Disabled and Low Income) - 1995 Annual Report
(File No. CK. 1720-8)**

RECOMMENDATION: that the information be received.

ADOPTED.

Your Committee has considered and supports the following report of the General Manager, Leisure Services Department, dated February 8, 1996:

"EXECUTIVE SUMMARY

In 1995, the Leisure Services Department provided a variety of successful accessibility and outreach programs aimed at reducing barriers to participation in leisure programs by

**MINUTES OF THE REGULAR MEETING OF CITY COUNCIL
MONDAY, MARCH 11, 1996
PAGE 49**

seniors, persons with disabilities, and persons with low income. These programs provide opportunities for these targeted populations to participate in activities where they live, go to school, and spend their leisure time.

It is through these initiatives that barriers are overcome, and the participant can gain access to existing services and experience an improved quality of life. At the same time, all those involved in the development and delivery of special initiatives and programs for these targeted populations, gain invaluable program knowledge and experience which will only help to further reduce barriers in the community, and meet the recreational needs of the participant.

This report reflects the outcomes of the Adaptive Weight Training Program; Adaptive Aquatics Program; Seniors Walking Plus Program; Facility Orientation Tours; Accessibility Subsidy Program; Saskatchewan Lotteries Community Grant Program. The report also contains budget variance information for the Accessibility Subsidy Program for 1995.

REPORT

The Leisure Services Department provides accessibility and outreach services aimed at encouraging participation in leisure programs by seniors, persons with disabilities, and persons with low income. Through the Department's leisure needs assessment process and demographic information, the Department identifies groups of people who are not presently participating, and those who may be participating but would like to participate more. Needs assessment data indicates that the above target populations face three significant common barriers to participation:

- a) costs associated with participation;
- b) transportation; and,
- c) no program available.

Special initiatives to address barriers that prevent these groups of people from participating have been developed to increase participation by seniors, persons with disabilities, and low income residents.

The following is an overview of the initiatives which took place in 1995, and the outcomes of those actions:

1. Adaptive Weight Training Program

This program was developed to provide adults with disabilities an opportunity to participate in a recreational weight training program. The project involved doing research to develop a program outline and lesson plans, adapting existing equipment, and recruiting and training instructors in the area of adapted weight training. The program consisted of two four-week sessions, each running for eight evenings, with 10 hours of instruction per session. The program was offered at the

**MINUTES OF THE REGULAR MEETING OF CITY COUNCIL
MONDAY, MARCH 11, 1996
PAGE 50**

Saskatoon Field House in March, 1995. The two sessions attracted a total of 10 participants with varying degrees of physical disabilities. Three certified fitness instructors were recruited and received training in the area of adapted weight-lifting, and disability-awareness training prior to leading the classes.

Subsequently, adapted weight training consultations have been offered for this target group at the Saskatoon Field House. As well, modifications made to some of the existing weight training equipment during the pilot program has remained intact at the Field House weight room, making it more accessible for persons with disabilities.

**MINUTES OF THE REGULAR MEETING OF CITY COUNCIL
MONDAY, MARCH 11, 1996
PAGE 51**

2. Adaptive Aquatics Program

The Adapted Aquatics Program was first developed in 1994 and was offered to the public in the winter of 1995, as a registered program. The program is aimed at providing participants, aged 5-12 and 13-18 years of age with disabilities, the opportunity to enjoy a positive aquatic experience while learning water safety and receiving individualized swimming instruction in a segregated setting.

The program was delivered at Lawson Civic Centre for one hour per week over a nine-week period from January through March, 1995. Five swim instructors and nine volunteers were trained in the area of adapted aquatics and received disability-awareness training. The volunteers provided one-to-one support to those participants who required assistance while in the water.

In total, 18 participants attended the nine-week program.

3. Seniors Walking Plus Program

The Walking Plus Program is a program for the older adult, aged 55 years and older. The program offers the opportunity to participate in an activity that improves their level of fitness while learning about the various components of a fitness program (warm-up and cool-down exercises, proper walking technique, monitoring their own fitness level, and setting realistic fitness goals).

The tenant associations of Clinkskill Manor and Shepard Tenants Association, both responded to the offer to host Walking Plus programs out of their recreation rooms and hallways. Each site hosted a program which lasted for five one-hour sessions during the last three weeks of March 1995. Publicity was circulated to the residents of the two apartments involved, and registration was coordinated through the tenant associations themselves.

A total of 12 seniors participated in the two programs.

4. Facility Orientation Tours

The Leisure Facility Tours program is aimed at raising the awareness of services and programs for seniors and persons with disabilities, offered at the indoor leisure centres operated by the Leisure Services Department, the Y.W.C.A., and the Y.M.C.A. The program is designed to create awareness of programs available; create a level of comfort at facility sites; and thereby, increasing the future participation of seniors and special needs groups at the facilities.

Tours were conducted during the third week in September at Harry Bailey Aquatic Centre, Cosmo Civic Centre, Lakewood Civic Centre, Lawson Civic Centre, Saskatoon Field House, YWCA, and YMCA. Each tour included a walking tour of

**MINUTES OF THE REGULAR MEETING OF CITY COUNCIL
MONDAY, MARCH 11, 1996
PAGE 52**

the facility, program displays, activity presentations by instructors, and testimonials by program participants. Informal discussions were held after each tour with site staff and tour participants. Participants received program information packages to take back to promote these services to their organization's membership. Each participant received a free courtesy ticket (good for one admission) from the Leisure Services Department for promotional purposes.

Feedback from the seniors, persons with disabilities, and seniors and special needs agency representatives participating in the tours was positive. Comments made by the participants indicated that: they found the sites to be wheelchair accessible; facility rental options were flexible; sites were prepared to cater to their target groups recreation programming needs; they were made aware of the outdoor amenities that existed (e.g. outdoor patios); they were interested in the back care and aquafitness programs offered; they acknowledged the therapeutic benefits in various programs; they appreciated the fact that some sites had family change rooms; the sites were multi-purpose facilities; and the people observed in the actual programs appeared to be having fun.

At this time, there is no process in place to track whether or not we generate new members or customers from these tours. However, as a result of these tours, your staff have a better understanding and awareness of the needs of these target populations which will be used in planning future programs.

Twenty people representing nine organizations participated in the tours in 1995. The average attendance was six persons per site tour for a total attendance of 43.

5. Accessibility Subsidy Program

The purpose of the Accessibility Subsidy Program is to provide assistance to that portion of Saskatoon's residents, whose barrier to participation in leisure activities is the cost of admission and/or transportation to programs and services provided by the Leisure Services Department, and other delivery agents. The Accessibility Subsidy Program ensures accessibility for economically disadvantaged residents of Saskatoon, without distorting the general revenue and pricing strategies of the Department.

The Accessibility Subsidy Program is designed to offer one hour of activity per week to those individuals who have identified cost as a barrier to participation. Referrals for assistance are made in writing to the Department by recognized community organizations or agencies, identifying individuals requiring assistance. The Department also receives requests directly from individuals or groups.

Presently there are four components under the Accessibility Program, each designed to meet a particular need and to accommodate the greatest number of people. In designing the specific components of the program, the Department has built-in

**MINUTES OF THE REGULAR MEETING OF CITY COUNCIL
MONDAY, MARCH 11, 1996
PAGE 53**

flexibility to allow the participants the ability to choose an activity at a location and time of their choice. Where the incidence of low income is high, an activity will be planned in that suburban area or neighbourhood to improve accessibility. The following describes the four components of the program and usage results for 1995:

a) Admission Passes

This component enables individuals or groups to have access as part of the general admission schedule (including program registrations) to recreation programs and facilities at a location of their choice, at no cost. Examples of pass access are: general admission to the Forestry Farm Park and Zoo, Kinsmen Park Rides, swimming pools, drop-in fitness programs, and registered programs such as swimming lessons.

The Department processed 792 requests for admission passes and program registrations in 1995, an increase of 20 percent from 1994. Attendance for this component of the program was 17,836 in 1995. This represents a decrease in usage of 7 percent over 1994. The number of participants reflected in the requests for admission tickets and program registrations was 5,558 in 1995. This reflects an increase of 31 percent over 1994.

Each year an increasing number of people are accessing the admission pass and program registration component of the Accessibility Subsidy Program. If this trend continues even more demand will be placed on existing financial resources, resulting in fewer opportunities available to the individual or families on a per week basis.

Each participant made an average of 3.2 visits to a recreation activity of their choice, in 1995 as compared to an average of 5 visits in 1994.

The cost for this program component was \$29,675.74, which was \$224.26 below the budgeted amount of \$29,900.

**MINUTES OF THE REGULAR MEETING OF CITY COUNCIL
MONDAY, MARCH 11, 1996
PAGE 54**

b) Transportation

This component provides free public transportation for an individual to access recreation programs and facilities outside of their neighbourhood (e.g. bus tickets to access City bus service for a public swim at Riversdale outdoor pool).

In 1995, there were a total of 186 requests for bus tickets, a decrease of 17 percent (37 fewer requests) in comparison to 1994. A total of 7,050 individual participant opportunities were provided in 1995, as compared to 9,320 in 1994.

A total of \$8,000 was allocated to provide bus tickets in 1995. Of that amount, \$6,107.50 was spent, resulting in an under expenditure of \$1,892.50. Staff feel that the fewer number of requests may have resulted, in part, due to the interruption in civic service in 1994 which negatively impacted on the growing momentum of the program at that time, and carried over into the early part of 1995. This may have been enhanced by the free city transit service provided to the community from October 13 - 31, 1994, immediately following the interruption of civic service.

Based on current usage, the Department fully expects to utilize the funds budgeted for 1996. In the first month of 1996, the Leisure Services Department processed 40 requests for bus tickets, which represents 21.5 percent of the total number of requests received in 1995.

c) Facility Rentals

Funding allocated to this component provides free access to a variety of recreation programs for the general public (e.g. free public swims at Mayfair and Riversdale outdoor pools, and free public swims at Harry Bailey Aquatic Centre during the fall and winter seasons of each year).

In 1995, the Leisure Services Department provided free public access from October to April, at Harry Bailey Aquatic Centre, for 1.5 hours every Saturday afternoon. Harry Bailey Aquatic Centre closes during July and August, and during this time the 1.5 hour free access program is replaced by the free admission evening swims at Riversdale and Mayfair outdoor pools. These free public swim opportunities are not to be confused with special-needs initiatives approved by City Council (e.g. free public access time which is provided at each outdoor pool for two hours per weekend per pool, and a one-dollar admission fee for children and youth, and a two-dollar admission fee for families on each Tuesday at all outdoor municipal swimming pools).

**MINUTES OF THE REGULAR MEETING OF CITY COUNCIL
MONDAY, MARCH 11, 1996
PAGE 55**

There were a total of 37 rentals in 1995, as compared to 33 in 1994. Total attendance at the free public swims was 11,904 visits, a 42 percent increase from 1994. The Leisure Service Department staff feel that the increase in attendance at the free access public swims, are due to the increased number of rentals and favourable weather in 1995, compared to 1994. Targeted publicity also helped to attract new and returning participants to the program this year.

A total of \$10,000 was allocated for rentals in 1995. Of that amount \$9,722.06 was spent, resulting in an under-expenditure of \$277.94. The under-expenditure was due to a cancellation, resulting in one less rental charge being applied to the program.

d) Target Programs

Targeted programs are those programs designed to reach a specific segment of the population which face barriers preventing them from participating in every day programs. In determining target program needs, the Leisure Services Department used needs assessment survey results provided by low income respondents (e.g. low or no cost physical fitness and visual arts activities for women, ages 20-39, with children in the inner-city; and, lifeskills, health and fitness, sports and games activities, as well as multicultural activities for the Aboriginal respondents, for single parents with children, unemployed, low income, and Aboriginals in the Confederation suburban area).

The Leisure Services staff and outside delivery agencies make an application to the Department for target program dollars to provide activities.

In 1995, eight delivery agencies provided 17 leisure programs to low-income participants in the Inner-City and the Confederation Suburban area. (See Attachment A). This compares to nine delivery agents providing 18 programs in 1994. The overall attendance in the programs was 4,825 in 1995, a decrease of 9 percent from 1994. The number of participants registered in the programs in 1995 was 725; a decrease of 45 percent from 1994. The decrease in registration from 1995, as compared to 1994, is attributed to a one day Pow-Wow program, held only in 1994 which attracted 630 participants.

A total of \$26,200 was budgeted for target programs in the Inner-City and the Confederation Suburban area in 1995. Of that amount, \$19,810.92 was spent resulting in an under-expenditure of \$6,389.08. It is the opinion of staff that the under-expenditure is due to fewer funds being requested than were available and project actuals coming in lower than originally estimated. To correct this in 1996, the targeted programming component will be

**MINUTES OF THE REGULAR MEETING OF CITY COUNCIL
MONDAY, MARCH 11, 1996
PAGE 56**

promoted more aggressively to potential recreation delivery agencies in the community (i.e. talking to Inner-City neighbourhoods to encourage them to apply for funds to help them meet the recreation needs in their community).

6. Saskatchewan Lotteries Community Grant Program

The City of Saskatoon, Leisure Services Department, allocated funds from the Saskatchewan Lotteries Trust Fund for the Sport, Culture, and Recreation, to non-profit community organizations.

The goal of the Community Grant Program is to get people involved in sport, culture, and recreation activities by enabling communities to address the needs of local residents. A portion of the total grant funding to a community, must be used for projects which encourage more participation among 'target populations'.

The City of Saskatoon determined that projects focusing on seniors, and persons with disabilities, would be included in our funding priorities.

In 1995, 12 projects were approved for funding under the Community Grant Program, and provided \$33,310 of funding to projects serving various programs serving seniors and persons with disabilities.

In addition to the initiatives outlined in this report, the Leisure Service Department's Seniors and Special Needs Consultant consults with city-wide Seniors and Special Needs agencies and organizations, to enhance the development of recreation and leisure programs for seniors, persons with disabilities, and persons with low-income. This includes the advocating of integrative programs and services, sharing information with organizations, being responsive to various requests for assistance and/or direction from Seniors and Special Needs organizations and agencies, and identification and resolution of issues which cause barriers to participation, and which affect their ability to be self-sufficient in providing leisure programs and services.

ATTACHMENTS

1. Attachment A - 1995 Accessibility Subsidy Targeted Programs Summary"

**6. Sport Development Project in City Centre (Area 7)
(File No. CK. 5669-3)**

RECOMMENDATION: that the information be received.

ADOPTED.

Your Committee acknowledges all people involved in the above-referenced project (described in

**MINUTES OF THE REGULAR MEETING OF CITY COUNCIL
MONDAY, MARCH 11, 1996
PAGE 57**

the following report of the General Manager, Leisure Services Department, dated February 12, 1996) and commends their cooperative effort and positive impact on the community.

Report of the General Manager, Leisure Services Department, dated February 12, 1996:

"REPORT

The concept of developing sport programs and organized play through a league for children who live in the Riversdale, Westmount, Caswell, King George, and Pleasant Hill neighbourhoods (which make up the City Centre or Area 7) was initiated by the Saskatoon Boys and Girls Club in February, 1995. The Leisure Services Department began its involvement in March, 1995 through the Department's Aboriginal Program Consultant, and the Area 7 Recreation Consultant. There was also initial involvement from the Saskatoon Indian and Metis Friendship Centre (SIMFC), and Kelsey Institute Aboriginal Student Services, however, both of these organizations have since withdrawn their involvement.

A steering committee for the establishment of sport programs for the City Centre was developed by these agencies, and has since expanded, and now includes the following:

Leisure Services Department
Youth Services, Saskatoon and District Health Board
College of Physical Education, University of Saskatchewan
Saskatoon Kinsmen Club
Boys and Girls Club

Involvement and support from the community associations has also been part of the development of this project.

The steering committee has identified a formal purpose and goals for the sport development project.

Purpose of the Area 7 Sport Project

The purpose of the sport project is to set up sport leagues to provide children, 9 to 11 years of age, from the neighbourhoods within the City Centre (or Inner City) the opportunity to participate in organized hockey, slowpitch, and soccer within their own neighbourhoods, and to allow this participation without the barriers which have previously limited their ability to participate in other structured, competitive team sports.

Traditionally, competitive sport has been a mainstream activity, and many children within City Centre neighbourhoods have been excluded due to a number of barriers to participation, including:

- lack of financial resources
- transportation difficulties

**MINUTES OF THE REGULAR MEETING OF CITY COUNCIL
MONDAY, MARCH 11, 1996
PAGE 58**

- lack of skill
- lack of parental support
- lack of equipment
- no program available

The sport project hopes to create opportunities in sport activities that will break down some of these barriers.

Goals of the Area 7 Sport Project

Overall goals developed for the sport project to address the barriers and needs, are as follows:

- 1) To develop community based hockey, slowpitch, and soccer leagues by developing teams to participate.
- 2) To involve community people in the development and the coordination of the sport leagues.
- 3) To make sure that the necessary equipment is available to every young person participating in the program.
- 4) To make sure that no young person is denied the opportunity to participate in the sports leagues due to a lack of finances.
- 5) To provide an opportunity for the participants in these sport activities through the leagues to develop skills through the provision of quality coaching.
- 6) To foster partnerships with agencies/organizations, the community associations and the residents of their neighbourhoods, and minor sports organizations in three sport areas.

Between April and June of 1995, children living in Area 7 neighbourhoods, ages 9-11 years, were surveyed through the schools to determine the interest and expected participation numbers; when they would want to play (i.e. day, time); and what sports they would be interested in participating in. Hockey is the first sport currently being developed in the Area 7 neighbourhoods under this project. Slowpitch and soccer teams will be developed for 1996, in the spring and fall, respectively. A three step approach was used to coordinate and develop hockey.

1. League Development

This component consists of establishing the schedule of play, conducting coaches/officials clinics, transportation, insurance coverage (waiver and medical forms), participant registrations, and facility arrangements.

110 children have been registered and outfitted with hockey equipment for the hockey league. Six hockey teams were formed and will play on the neighbourhood outdoor community rinks, each Saturday from January 13 to March 2, 1996.

**MINUTES OF THE REGULAR MEETING OF CITY COUNCIL
MONDAY, MARCH 11, 1996
PAGE 59**

2. Equipment Drive

This component involved the Saskatoon Kiwanis Club, who coordinated an equipment drive in conjunction with the Leisure Services Department, to provide a supply of equipment to the hockey teams. The equipment is also accessible to the general public. The amount of equipment collected, however, was not the best quality, and was not adequate enough to fully equip the entire hockey league requirements. As a result, the steering committee sought other sources of sponsorship.

3. Sponsorship and Funding

The Kinsmen Club of Saskatoon has been the major financial sponsor of the hockey teams. As a result of their generous donation of \$20,000, the steering committee named the hockey component of this project the Kinsmen Hockey League. Three members of the Kinsmen Club have also donated their time to assist in the coordination of the hockey league.

Other sponsors to date include:

Kiwanis Club (Equipment Drive)

Cogema Ltd. (\$1,000)

Kids Sport (\$1,500)

Zone 6 Sports Council (\$1,000)

Baron Hockey team (\$1,000)

Saskatoon Minor Hockey Association (nine hours of free indoor ice time).

The steering committee is hopeful that more sponsors will come forward to fund the slowpitch and soccer league components of the sport project, during the remainder of 1996.

Approximately \$14,000 has been spent on used/new hockey equipment for the participants, \$600 on transportation, and \$1,400 on insurance coverage (for all three sport components). Other miscellaneous expenses included first aid kits, repairing nets, lines for the ice, etc.

Leisure Services Department Involvement

A formal agreement to create partnerships with the steering committee agencies and the respective community associations will be established to ensure the long-term sustainability of the sport leagues.

The Leisure Services Department's commitment has been as follows:

- provide a liaison between the community associations, their neighbourhoods, the

**MINUTES OF THE REGULAR MEETING OF CITY COUNCIL
MONDAY, MARCH 11, 1996
PAGE 60**

- schools, and the participating agencies;
- coordinate registrations with community associations and the schools;
- assist in the recruitment of volunteers through community associations and schools;
- facility coordination;
- equipment fittings; and,
- schedule development.

The Department has contributed approximately 300 hours to the development of this project. We intend to continue our involvement while at the same time, encouraging the involvement and ownership of the residents within the City Centre neighbourhoods, through the community associations and the community schools.

The establishment of opportunities for organized sport teams within the neighbourhoods that make up Area 7, has long been overdue. This initiative not only addresses the expressed needs and barriers of youth in this area to participate in sport activities, it is also an example of an alternate approach to youth participation in organized sports. This development addresses the desire for children to participate in a less structured, less competitive manner, and which requires less travel outside of their immediate area.

This development would not have been possible without the dedication and commitment of all of the organizations, agencies, and communities involved. The project has generated tremendous enthusiasm among the children in the City Centre neighbourhoods, and we anticipate positive results from it. It is anticipated by the steering committee that the sport project concept will expand to other age categories, and to other neighbourhoods which experience similar barriers to participation by their children in sport programs.

The Leisure Services Department will monitor the response to, and the resources (financial, volunteer, administrative) required, to sustain this project.

Since some parents from other neighbourhoods have also expressed a desire for involvement in sport activities by their children in a less structured, less competitive manner, and which requires less travel out of town and away from their immediate area, this may be a model for future alternative methods of providing sport opportunities for youth at the neighbourhood level."

- 7. Leisure Services Department
Summer Recreation Programs - 1995 Annual Report
- Playgrounds
- Paddling Pools
- Youth Centres
- Skateboard Centre
(File No. CK. 430-8)**
-

**MINUTES OF THE REGULAR MEETING OF CITY COUNCIL
MONDAY, MARCH 11, 1996
PAGE 61**

RECOMMENDATION: that the information be received.

ADOPTED.

Your Committee has reviewed a report of the General Manager, Leisure Services Department, dated February 8, 1996 (quoted below) regarding the above matter. Committee members had some concerns with the reference in the report to the enrolment numbers for the late night Youth Centre at Princess Alexandra being "over-exaggerated". The Administration has clarified this statement noting that there was an attendance of approximately 30 youth per night; and therefore, the same hours will be used again in 1996.

Report of the General Manager, Leisure Services Department, dated February 8, 1996:

"EXECUTIVE SUMMARY:

The Leisure Services Department had a very successful year in 1995 with respect to its neighbourhood-based summer recreation programs for children and youth.

The Leisure Services Department provides a variety of supervised recreational programs for children, youth, teens, and families throughout the summer months, at the neighbourhood and district level. These programs provide opportunities for these targeted populations to participate in a balance of recreational activities designed to provide good quality leadership, encourage healthy leisure lifestyles, and enhance the social, physical, and cultural skills of children and youth.

All of these programs are designated as 'basic services', in accordance with the criteria in City of Saskatoon Policy C03-029 (Leisure Services and Fees and Charges). Therefore, they are available free of charge to all participants and parents. Families are welcome at all sites.

The Leisure Services Department reports the overall visitations and enrolments of these programs on an annual basis to City Council. This report reflects the outcomes of the weekday playground and paddling pool programs; the weekend paddling pool program; the summer youth centre programs; and the skateboard program.

REPORT

Playground and Water-Play Program (Weekdays)

A supervised playground program for children from 2 to 12 years of age is operated in 43 neighbourhood locations for eight weeks (from June 26 - August 18, inclusive) or 38 full days in 1995 as follows:

**MINUTES OF THE REGULAR MEETING OF CITY COUNCIL
MONDAY, MARCH 11, 1996
PAGE 62**

June 26 to August 18	Monday to Thursday	12:30 p.m. to 8:00 p.m.
	Friday	12:30 p.m. to 5:00 p.m.

Program leaders at each site, designed and delivered a variety of activities in accordance with the leisure needs identified through the Leisure Services Department's needs-assessment model. Daily activities at each site included sports, games, crafts, story-telling, music, creative drama, and special events. Water-play is a component of the playground program at 39 of the 43 sites where an outdoor water-feature is located (i.e. 33 paddling pools and 6 spray pools).

Two locations without an on-site recreation unit building, were served each week on a part-time basis through a travelling playground. These locations were McNab Park and Dr. J. Valens Park. The dates and hours of operation in 1995 were:

**MINUTES OF THE REGULAR MEETING OF CITY COUNCIL
MONDAY, MARCH 11, 1996
PAGE 63**

June 26 - August 17 (McNab Park)	Monday and Wednesday Tuesday and Thursday	1:00 p.m. to 4:00 p.m. 5:00 p.m. to 8:00 p.m.
June 27 - August 18 (Dr. J. Valens Park)	Tuesday and Thursday Monday and Wednesday Friday	1:00 p.m. to 4:00 p.m. 5:00 p.m. to 8:00 p.m. 1:00 p.m. to 5:00 p.m.

Program statistics for 1995 will be compared to 1993; due to an interruption in civic operations that created a reduction in the number of days of operation in 1994.

The overall attendance in 1995 at all playground sites was 137,355 visits, a 6 percent increase from 1993. The number of participants registered in the program was 21,658 representing a 20 percent increase in the number of people enrolled in the program. Each participant made an average of 6.34 return visits in 1995. The number of participants who enrolled in the program (under 12 years of age) indicates we served 50 percent of the total eligible population in this age group in Saskatoon, at the 43 sites.

Of those attending the program, 57 percent were users of the water-play component of the playground program. This represented a 20.1 percent increase in usage over 1993.

It is the opinion of staff of the Leisure Services Department, that the overall increase in attendance at the playground program in 1995, was due to two new spray pools operating in 1995; one in Lakeridge (4,808 participants attending), and one in Forest Grove (3,890 participants attending); and warmer weather in 1995 as compared to 1993.

In particular, attendance at Albert and Forest Grove playgrounds increased significantly in 1995. Albert playground experienced a 51 percent increase in attendance (2,765 total visits in 1995) and Forest Grove playground experienced a 97 percent increase in attendance (3,890 total visits in 1995). These two playgrounds were staffed with one playground leader at each site. Consequently, for safety reasons, the 1996 budget will reflect an additional leader for both Albert and Forest Grove playgrounds.

It is the goal of the Leisure Services Department to see participant enrolments and attendance maintained or increased each year at the playgrounds. The 20 percent increase in participant enrolment at the playgrounds, results in an increase in the use of supplies to operate the playground program. In order to provide an adequate amount of supplies at the playgrounds, the 1996 operating budget will reflect a \$1,500 increase in playground program operating costs for the purchase of additional supplies.

Weekend Paddling Pool and Spray Pool Operation

In addition to the regular weekday playground and water-play programs, the Leisure Services Department provides paddling pool attendants, through a contractual-service arrangement, to supervise the weekend operations of the 33 paddling pools. These individuals are responsible for attending to the water-quality, and participant-safety

**MINUTES OF THE REGULAR MEETING OF CITY COUNCIL
MONDAY, MARCH 11, 1996
PAGE 64**

requirements of the Provincial Health Regulations for operating these paddling pools.

The hours of operation for the weekend paddling pool operation in 1995 were:

July 8 - August 18 Saturday and Sunday 12:00 p.m. to 5:00 p.m.

The paddling pools were scheduled to operate a total of 7 weekends (14 days) during July and August in 1995, however, they were closed for 3 of those days due to inclement weather.

The overall weekend attendance in 1995 at the paddling pools was 12,207 visits, an 11 percent decrease in comparison to 1994. The number of participants enrolled in the program was 6,408, an 18.3 percent decrease from 1994. The Leisure Services Department staff believe that this decrease is a reflection of people attending other city wide special events or programs that occur on weekends in Saskatoon (i.e. free swims on weekends at outdoor pools, the boat races, Louis Riel Day). The decrease also reflects the weekend paddling pool closures due to poor weather.

Six spray pools located at Holliston, Pleasant Hill, Dundonald, Parkridge, Lakeridge, and Forest Grove playground sites provide an opportunity for self-directed play, and do not require on-going supervision. Morning hours in the month of June are traditionally cooler than those of July and August, and the spray pool hours of operation are scheduled accordingly. The hours of operation for the spray pools in 1995 were:

June 1 to June 30	Monday to Sunday	11:00 a.m. to 8:00 p.m.
July 1 to August 31	Monday to Sunday	10:00 a.m. to 8:00 p.m.

Attendance and enrolment are not taken at these sites because there is no attendant present on the weekends.

Youth Centre Program

The Leisure Services Department provided a supervised recreational program for youth 10 to 19 years of age at 10 elementary and high school locations throughout the City in 1995. The program was in operation for a total of 33 days.

The planned dates and hours of operation in 1995 for the regular youth centre programs were:

June 26 to August 11	Monday to Friday	3:00 p.m. to 5:30 p.m. 7:00 p.m. to 10:00 p.m.
----------------------	------------------	---

Youth centre programs were located in the following locations in 1995:

Fairhaven School

**MINUTES OF THE REGULAR MEETING OF CITY COUNCIL
MONDAY, MARCH 11, 1996
PAGE 65**

Dundonald School
Bishop Mahoney High School
Aden Bowman Collegiate
Prince Philip School
Lakeview School
Westmount School
St. Mary's School
King George School

The Leisure Services Department had initially planned to locate a youth centre program at St. Volodymyr School in the Forest Grove neighbourhood; however, the Sutherland/Forest Grove Community Association initiated the development of a drop-in youth centre program in Sutherland to try to meet the recreation needs of the youth in their neighbourhoods. As a result of this initiative by the community association, the Knights of Columbus, and the Sutherland business community, the Eastside Youth Centre Inc. was in operation during the summer of 1995.

Consequently, the Leisure Services Department was able to relocate a youth centre to Princess Alexandra School in the Riversdale neighbourhood. It was further decided to pilot this location with different hours of operation in an attempt to address concerns expressed by the Riversdale Community and School Association, regarding youth hanging out on the streets in the late evening in the neighbourhood. The hours of operation for the Princess Alexandra Youth Centre were adjusted to provide a program later in the evening to fulfil the need of youth hanging out on the streets at night.

The dates and hours of operation in 1995 for the late night Youth Centre at Princess Alexandra were:

June 26 to August 11 Monday to Friday 6:30 p.m. to 12:00 a.m.

Staff believe that the enrolment numbers by the leaders at this site were over-exaggerated, however, there were sufficient numbers of youth in attendance at the centre after ten o'clock to warrant trying these hours again in 1996.

All of the youth centre programs were staffed with trained leaders who worked with the youth to design and deliver a variety of activities. The Bishop Mahoney and Aden Bowman locations placed an emphasis on sports and games, in response to a high demand from older youth for these types of specialized activities. The programs at St. Mary and Westmount Schools were designated as Me Ta We Tan Centres, and placed an emphasis on experiences and an appreciation of the Aboriginal culture.

The overall attendance at youth centre programs in 1995 was 25,262 visits, a 23 percent increase from 1994. The number of participants enrolled in the program was 3,234, a 7 percent increase from 1994. Participants made an average of 7.8 return visits in 1995, compared to 6.4 in 1994. The number of participants (10 to 19 years of age) indicates that

**MINUTES OF THE REGULAR MEETING OF CITY COUNCIL
MONDAY, MARCH 11, 1996
PAGE 66**

we served 11 percent of the total eligible population in this age group, in Saskatoon, at the ten locations.

Staff believe that increases in attendance and enrolment at the youth centre programs are due to the introduction of the late night youth centre at Princess Alexandra School, and the relocation of other youth centre programs out of elementary schools into high school locations, because older youth have said that they prefer to attend programs in high schools as compared to elementary schools.

The Leisure Services Department reviews its summer youth centre program locations on an annual basis in an effort to maximize the limited resources we have for such programs. Department staff utilized information researched for the Leisure Services Department long-term Youth Plan, as well as evaluation criteria on the current operation, when reviewing and recommending locations in 1996.

Research done for the Department's Youth Plan revealed that the greatest number of 10 to 19 year olds (the target group for youth centre programs) live in neighbourhoods in the far eastern, far western, and north end of the City. Leisure Services Department staff cross-referenced the neighbourhoods that have a high number of 'youth', with the neighbourhoods that have a large number of low-income households, and further correlated those neighbourhoods to those where community associations have identified problems with 'youth'. From this information, the Department had determined possible neighbourhoods where a youth centre program would be beneficial in 1996.

However, further discussions with community associations currently being served, revealed a need to also review other factors that could effect the need for youth programs in some neighbourhoods. These factors include:

- prevention of at-risk behaviors;
- limitations within a neighbourhood for people to help themselves due to lack of family support and money; and,
- the lack of mobility of Aboriginal youth within some neighbourhoods due to family obligations related to their culture.

Consequently, the Leisure Services Department has decided to continue to provide four youth centre programs in the City-centre in 1996 and designate all of them Me Ta We Tan (Let's Play) sites, with an emphasis on activities and sensitivity to the Aboriginal culture. In addition, the Department will re-locate the Prince Philip location back to Evan Hardy, where it has been located for several years prior to 1995, due to renovations to that location occurring in 1995. The Department will not operate the Lakeview location in 1996 because of a greater need for a youth centre program in the Confederation Park area. We will move those resources to the Confederation Mall youth centre location to enable the Department to continue this program throughout the summer, as well as, throughout the fall, winter, and spring.

**MINUTES OF THE REGULAR MEETING OF CITY COUNCIL
MONDAY, MARCH 11, 1996
PAGE 67**

Locations for 1996 will be as follows:

- Confederation Park Mall
- Dundonald School
- Fairhaven School
- Bishop James Mahoney High School
- Evan Hardy Collegiate
- Aden Bowman Collegiate
- Westmount School
- St. Mary's School
- Princess Alexandra School
- King George School

Skateboard Program

The Skateboard Youth Centre program operates as a specialized youth centre, located at Archibald Arena. Due to the specialized equipment required at the centre, it is operated at a single facility as a city-wide program.

The skateboard program began in 1989 as a result of a decision by City Council to amend the Traffic Bylaw to prohibit people from skateboarding on a street or sidewalk, or other public place within certain restricted areas (outlined in Schedule No. 5 of the Bylaw). The Skateboard Centre was developed to provide an alternative for the users of skateboards, and at the same time, provide opportunities for programming which emphasized skateboarding safety.

The Skateboard Centre is supervised by staff experienced in skateboarding and provides instruction for skill development; special events and competitions; supervised self-directed fun and enjoyment while skateboarding; and training on the safety aspects of skateboarding.

In 1995, skateboard centre leaders also provided an outreach program to several playground locations to expose skateboarding to potential users, as well as to inform people of the location and programs offered at the skateboard centre.

The planned dates and hours of operation for the Skateboard Youth Centre program in 1995 were:

June 12 to June 21	Monday to Saturday	6:00 p.m. to 9:00 p.m.
June 22 to August 12	Monday to Saturday	1:00 p.m. to 4:00 p.m. 6:00 p.m. to 9:00 p.m.

Since the opening of the Skateboard Centre, the number of participants enrolled has steadily increased from 150 in 1989, to 534 in 1995, a 280 percent increase. Participants attended the Skateboard Centre a total of 3,481 times in 1995.

**MINUTES OF THE REGULAR MEETING OF CITY COUNCIL
MONDAY, MARCH 11, 1996
PAGE 68**

The Skateboard Centre attracts youth from across the City, as well as a number of out-of-town visitors to our city. The majority of users of the Skateboard Centre are male with an average age of 14.5 years. The largest number of registrants were in the 13 - 14 year old age group and the highest attendance figures were also in the 13 - 14 year old age group."

**8. Cooperative Process between the Y.W.C.A. and
the Leisure Services Department
(File No. CK. 115-9)**

RECOMMENDATION: that the information be received.

ADOPTED.

Your Committee has met with Ms. Anne Campbell, Executive Director, Y.W.C.A., to discuss a report from the General Manager, Leisure Services Department, which follows, regarding the above. Some of the ideas currently being developed by the YWCA include programs for older adults in conjunction with the Health Board, such as research into ways older adults can maintain levels of fitness and wellness, and conversion of a portion of the pool to salt in order to do more rehabilitation for older adults.

Report of the General Manager, Leisure Services Department, dated January 29, 1996:

"BACKGROUND

During the past year, the former Planning and Development Committee met several times with representatives of the Y.W.C.A. to discuss issues related to increased collaboration with the City of Saskatoon.

On November 14, 1995, following a presentation to the City's Planning and Operations Committee by the Y.W.C.A., the Committee resolved:

- 1) **that the matter of cooperative efforts between the Y.W.C.A. and the Leisure Services Department be referred to the Administration to develop a process whereby both groups can work toward a common goal; and,**
- 2) **that the Administration report further to the Planning and Operations Committee at the appropriate time.'**

REPORT

Staff from the Y.W.C.A. and staff from the Leisure Services Department have met several

**MINUTES OF THE REGULAR MEETING OF CITY COUNCIL
MONDAY, MARCH 11, 1996
PAGE 69**

times to discuss working together on specific projects. As a result of these discussions at both the management and staff levels, the groundwork for a cooperative working relationship has been laid. A vision and outcomes have been developed; as well, some potential areas of cooperation have been discussed. Regular meetings of program staff will continue over the next year in order to implement key program ideas. At the end of 1996, both parties will evaluate the process and determine future directions.

Each organization brings particular skills and strengths to the process. The Leisure Services Department has expertise in needs assessment, data analysis, and research of the leisure needs and barriers of Saskatonians. The Y.W.C.A. has a long history of volunteer development in order to maximize resources and to assist people with special needs. Staff in both organizations have extensive experience in recreational program development, planning, and delivery.

Programming can occur at the Y.W.C.A. as well as at civic leisure centres, depending on the focus of the program and the target groups to be reached.

Vision

To jointly develop, plan, and undertake initiatives that promote cost-effective and accessible recreation programs, especially for under-active segments of the population (older adults and people who are physically or mentally challenged).

Rationale for Vision

Research has shown that approximately 10 percent of people in Saskatoon are disabled. The rate of disabilities increases with age and people who have disabilities are often in the lower income brackets. In order to take part in recreational activities, people with disabilities may require one-on-one assistance.

The population demographics show us that Saskatoon's population is aging. Presently large proportions of older adults live in the Nutana Suburban Area and the Core Downtown Area. This population group has expressed barriers to participation in terms of transportation and cost. Research also indicates that lack of awareness about the role of recreation in achieving personal wellness, is one of the factors in older-adult inactivity or under activity.

Outcomes

Older adults and people who are physically and mentally challenged will:

- 1) increase their participation in leisure activities because barriers to participation have been reduced or eliminated, and,
- 2) recognize the personal benefits of participating in recreational activities in order to increase their quality of life.

**MINUTES OF THE REGULAR MEETING OF CITY COUNCIL
MONDAY, MARCH 11, 1996
PAGE 70**

In the process of developing programs for the target groups of older adults and people who are physically and mentally challenged, benchmarks to measure the degree of success in achieving the above objectives will be developed by the City of Saskatoon Leisure Services Department and the Saskatoon Y.W.C.A. The process used in developing these benchmarks will be applicable to measuring the success of other collaborative projects.

Benefits of Working Together in these Target Areas

The Leisure Services Department and the Saskatoon Y.W.C.A. share common goals in achieving quality of life for citizens of Saskatoon. Both organizations strive to be responsive to the needs of the community, and share a similar client base in the area of recreational programming. Working together will not only assist in preventing program duplication in the target areas, but as is the case for these target groups, will also identify gaps in service for client groups whose needs are not adequately being addressed, or not addressed at all at present, by either of our organizations.

Recreational programming for older adults and people who are physically or mentally challenged can involve high costs because of specialized needs in areas of program development, instructor training, equipment adaptations, volunteer development (e.g. to provide one-on-one support for those who need it), and target marketing. Both organizations recognize that they are operating in an environment of public sector restraint. By combining the resources of both the Leisure Services Department and the Saskatoon Y.W.C.A., cost-effective decisions can be made that will result in affordable programs for the target groups.

In addition, the research and information gathering that will be done in order to realize this collaboration will complement other projects that both agencies are exploring for older adults.

Collaborative Program Opportunities

In order to achieve the vision and outcomes previously stated, a number of collaborative program opportunities are presently being explored by staff from the Leisure Services Department and the Y.W.C.A. Details will be worked out over the next few months, and some pilot projects will be developed. Accessibility for the target groups is a primary thrust of this collaboration.

The Y.W.C.A. is centrally located to meet the needs of the large number of older adults living in the downtown area, and the Saskatoon Field House is well located to meet some of the needs in the Nutana Suburban Area. Both agencies have done some previous work in attempting to provide meaningful recreational opportunities for people who are physically or mentally challenged. A number of challenges still exist in providing affordable activities that meet the needs.

**MINUTES OF THE REGULAR MEETING OF CITY COUNCIL
MONDAY, MARCH 11, 1996
PAGE 71**

The Leisure Services Department has incorporated into its 1996 budget estimates seed money for new program initiatives of this nature. As well, the Department can issue bus tickets, through its accessibility program, to those people for whom transportation cost is a barrier. Both agencies will develop strategies to encourage older adults to gain certification as fitness instructors because participant feedback has shown that older adults are more likely to participate if they can relate to the instructor. Training opportunities for instructors can be jointly developed, especially in the areas of exercise and medical considerations. The latter is an area that current instructors increasingly deal with as doctors encourage patients recovering from surgery and people with chronic illness to attend fitness classes.

Many older adults do not participate in active recreation activities because they are not fully aware of the benefits of regular activity. Opportunities exist to jointly produce materials promoting services for older adults at City facilities (e.g. Field House, Harry Bailey Aquatic Centre) and the Y.W.C.A. to meet the needs of older adults in the downtown core and Nutana Suburban Areas. Joint promotional events such as open houses, and direct mail marketing will also be considered. The Leisure Services Department Seniors and Special Needs Consultant will be a good resource person in dealing with these target groups.

As staff from the Leisure Services Department and the Y.W.C.A. continue to work together over the next several months, they will evaluate the process as well as identify and develop additional collaborative program areas. The joint staff committee will report back to the Planning and Operations Committee on its progress at mutually agreeable intervals."

**9. Urban Design Committee
1995 Annual Report
(File No. CK. 216-1)**

RECOMMENDATION: that the information be received.

ADOPTED.

Copies of the Annual Report have been provided to Council members with their February 5, 1996 agenda for the Planning and Operations Committee. Copies of the Annual Report are available for viewing in the City Clerk's Office.

Your Committee has reviewed the following report of the Chair, Urban Design Committee, dated January 9, 1996:

"BACKGROUND

The Urban Design Committee was established by City Council in 1989 to plan, construct, and manage the visual enhancement of the Business Improvement Districts.

**MINUTES OF THE REGULAR MEETING OF CITY COUNCIL
MONDAY, MARCH 11, 1996
PAGE 72**

Its role is to identify urban design goals and objectives and to initiate, implement, and review urban design projects and programs affecting both public and private open spaces and public right-of-ways. The projects and programs of the Urban Design Committee are funded by the Streetscape Reserve. The Streetscape Reserve, in turn, is funded by a portion of parking-meter revenues which are collected primarily in the three Business Improvement Districts.

The Urban Design Committee is an inter-departmental and inter-agency committee consisting of representatives from the following Departments and outside agencies:

**MINUTES OF THE REGULAR MEETING OF CITY COUNCIL
MONDAY, MARCH 11, 1996
PAGE 73**

Downtown Business Improvement District (The Partnership)
Broadway Business Improvement District (On-Broadway Association)
Riversdale Business Improvement District
Meewasin Valley Authority
Public Works Department
Transportation Department
Planning and Building Department
Asset Management Department
Leisure Services Department

The Committee has two staff persons, the Urban Design Coordinator and the Urban Design Assistant.

REPORT

The 1995 Urban Design Committee Annual Report provides a brief description of the various Urban Design Committee Capital Projects and Operating Budget Programs delivered in 1995. It also provides a brief description of the Capital Projects and Operating Budget Programs to be delivered in 1996.

1995 was not a dramatic year for the Urban Design Committee in terms of Capital Projects; however, the Committee completed a major design study and completed a number of significant maintenance projects which provide a significant extension to the life of previously constructed streetscape projects. It also provided a significant contribution, in terms of staff resources, to the south extension of the Spadina Crescent Promenade constructed by the Meewasin Valley Authority. The Urban Design Committee continued to deliver a significant number of its regular urban design programs.

A brief listing of the major projects and programs delivered in 1995 is shown below and described in more detail in the attached report:

1. 22nd Street Entrance Master Plan
2. 4th Avenue Rehabilitation Project
3. 21st Street tree collar replacement, paver repairs and other streetscape maintenance
4. 2nd Avenue paver repairs and streetscape maintenance
5. Maintenance of Broadway and Riversdale streetscape projects
6. Provision of constructions drawings, contract specifications, and construction supervision to the MVA for the Spadina Crescent Promenade Extension Project
7. Parking lot screening fence installations requested by the B.I.D.s
8. Installations of bike racks and benches
9. Seasonal Planter Program
10. Heritage Facade Program
11. Temporary Sculpture Program
12. Banner Program

**MINUTES OF THE REGULAR MEETING OF CITY COUNCIL
MONDAY, MARCH 11, 1996
PAGE 74**

The attached Report also provides a brief description of the projects and programs to be delivered by the Urban Design Committee in 1996 including the 22nd Street Streetscape Project.

ATTACHMENTS

1. 1995 Urban Design Committee Annual Report"

**10. Comprehensive Audit
Solid Waste Management
(File No. CK. 1600-1)**

- RECOMMENDATION:**
- 1) that the information be received; and
 - 2) that the matter of funding for Waste Minimization initiatives (\$71,700) be referred back to the Budget Committee for further consideration.

Quoted below is a report of the General Manager, Environmental Services Department, dated February 22, 1996, in response to City Council's request for the preparation of an Implementation Plan and the design of a public consultative process with respect to the above.

Your Committee has discussed the Solid Waste Management Master Plan project slated to begin in 1996. It is noted that there has not been any increase in resources for carrying out waste minimization activities for this project. The Budget Committee, earlier this year, deleted funding in the amount of \$71,700 for waste minimization initiatives. Your Committee is of the opinion that this deletion should be re-examined.

Report of the General Manager, Environmental Services Department, dated February 22, 1996:

"INTRODUCTION

At its meeting of January 2, 1996 Council dealt with the Comprehensive Audit: Solid Waste Management Report of the Audit Committee and resolved, in part:

**MINUTES OF THE REGULAR MEETING OF CITY COUNCIL
MONDAY, MARCH 11, 1996
PAGE 75**

- 3) that the Administration be instructed to add targeted implementation dates to the Implementation Plan and table a copy of the Implementation Plan with the Audit Committee on, or before the end of March 1996; and**
- 4) that a public consultation program be included in the report referred to in 3) above.'**

Prior to the preparation of the Implementation Plan and the design of a public consultative process, the Administration will require Council's direction in a number of areas. Recommendations and text within the Audit Report have identified the need for increases in commercial collection and landfill charges, and consequently, the need for decisions with respect to rate changes. In addition to the preparation of a rate change report, "Ends Directives" statements and pricing policies will be presented to the Committee and subsequently Council for approval. This will be a comprehensive report dealing with policy statements that will direct the provision of all services within the Environmental Services Department. The Audit Report also calls for the automation of the downtown commercial collection program. The 1996 Capital Budget provides for the purchase of containers for the downtown area that can be handled with automatic side loaders and the 1996 Operating Budget includes cost savings due to the conversion. Management from the Solid Waste Branch will consult with downtown merchants, the Union, and other stakeholders in order to design an implementation plan.

The most significant recommendation of the Audit Report, however, deals with the need for a comprehensive integrated waste management plan. A project team from the Environmental Services Department has undertaken the initial steps of this planning exercise. The team has designed a project that will result in recommendations for the City's short and long-term solid waste management strategies. This report has been prepared to inform Council of the project and to afford an opportunity for input.

BACKGROUND

Solid waste management professionals realized in the mid 1980's that the complexities of solid waste management were increasing and required more than simply sound engineering and economic decisions. A growing awareness of environmental issues by the public and tightening regulations demanded changes in disposal practices. Consumer attitudes and manufacturing practises were being evaluated by government agencies and the public. Recycling markets were developing. Clearly, solid waste management called for a much more integrated approach, with increased and ongoing input from the public and environmental organizations. The Solid Waste Association of North America Inc., an association formed for the purpose of supporting local governments and solid waste management professionals, have formulated a number of policy statements such as ...

'Managing municipal solid waste is a public sector necessity to protect human health and environmental quality; local governments have the

**MINUTES OF THE REGULAR MEETING OF CITY COUNCIL
MONDAY, MARCH 11, 1996
PAGE 76**

responsibility to assure that this public service is met. In order to meet these needs, local governments therefore must be empowered to create and implement comprehensive (integrated) municipal solid waste management plans within their jurisdictions.'

Over the past several years solid waste management in Saskatoon has changed in a number of ways. Automatic garbage collection has been implemented in most areas of the City. The need to expand that program and to finance the replacement of automation equipment and containers in the long-term requires developing clear long-term strategies.

A number of waste diversion programs, involving a wide range of stakeholders, has developed within the city. The City works in partnership with Cosmopolitan Industries in the recycling of approximately 4,500 tonnes per year of old newspapers and magazines. The City, Public and Separate School Boards, University of Saskatchewan, the private sector, and Cosmopolitan Industries are players in fine-paper recycling programs. Approximately 3,000 tonnes per year of non-refillable glass, plastic, and aluminum beverage containers are accepted for recycle by SARCAN and Cosmopolitan Industries. Currently private firms are paying the City for tin cans and scrap appliances (fridges, stoves, etc.). A household hazardous wastes project was carried out in 1991 with an extremely high participation rate, indicating the potential for diversion in this area. Private firms are involved in the recycling of used crankcase oil, batteries, construction materials, and #2 plastics. The feasibility of a plastic recycling pilot project is under review by the City's Waste Minimization Coordinator. A pilot project on garden wastes and land farming was carried out in 1995 with a positive response, however, the program requires further study to improve cost effectiveness. An evaluation and coordination of these existing waste diversion programs must be coupled with an assessment and planning of new initiatives.

In June 1992, the City of Saskatoon joined forces with surrounding communities to develop a plan for a regional waste management facility. Work has progressed to where three potential sites will be evaluated for geotechnical and socioeconomic factors. Final site selection, conceptual design of the facility's services, and cost estimates should not be made in the absence of a waste management master plan for the City.

The Spadina Landfill covers an area of 90 acres, 60 percent of which is fully utilized. A south cell, currently under development, covers 25 acres. The site handles approximately 120,000 tonnes per year including mainly household, commercial, garden, building materials, and contaminated soil wastes. The landfill leachate is currently monitored on an annual basis, however, the frequency of monitoring should be increased and gas monitoring should be included. The life of the site is limited, currently estimated to be 12 to 15 years, depending on compaction, consolidation, waste minimization initiatives, and regulatory requirements. An appropriate decommissioning program, complete with an adequate financing strategy is required. A landfill decommissioning plan is an integral part of a long-term solid waste disposal strategy. Decommissioning and new landfill costs must be determined in order to properly evaluate the economics of waste minimization initiatives.

**MINUTES OF THE REGULAR MEETING OF CITY COUNCIL
MONDAY, MARCH 11, 1996
PAGE 77**

The support for a solid waste management master plan is reflected in a number of recommendations in the Audit Report.

'That management develop an integrated waste management plan, for City Council's approval.'

'That management explore opportunities for waste minimization in both the residential and commercial sectors.' ... included with this recommendation are another 22 recommendations identifying and supporting specific waste minimization projects.

'That the parameters of the RWMC be determined in conjunction with the integrated waste management plan and that the expected cost be forecast accordingly.'

'That management examine and report to City Council on options for long-term funding (e.g. senior government grants, taxation, landfill fees, reserves, entrance fee, utility fee, etc.) required for the RWMC.'

'That baseline parameters (i.e. of leachate toxins and/or methane gas) be established and ongoing monitoring of inactive landfill sites under City jurisdiction be undertaken by management.'

PLANNING PROJECT

A project outline for the development of a Solid Waste Management Master Plan has been prepared and is, in part, included in the Appendix. The project is slated to begin early in 1996 and is expected to take, at the very least, two years to complete. Professional and technical staff from branches within the Environmental Services Department will team up with managers from the Solid Waste Branch to carry out investigations, cost benefit studies, and prepare reports. The Master Plan will address the following needs:

- An ongoing public consultative and educational program.
- A coordinated waste reduction, waste reuse and waste recycling program.
- A short and long-term plan for the useful life and the decommissioning of the Spadina Landfill.
- A long-term plan for a regional waste management centre.
- A revised solid waste bylaw.

This planning exercise has been broken down into ten basic tasks. A Planning Process Flow Chart and a Task Inventory, that gives a brief summary of each task, is included in the

**MINUTES OF THE REGULAR MEETING OF CITY COUNCIL
MONDAY, MARCH 11, 1996
PAGE 78**

Appendix. Each Task includes a number of activities, many of which address recommendations contained in the Audit Report. A complete list of activities is available upon request.

1996 CONSIDERATIONS

Work in 1996 should focus initially on the design of an ongoing public consultation process and the coordination of waste minimization initiatives. The importance of communication and waste minimization initiatives to the planning and implementation of an integrated waste management plan cannot be underscored. Waste minimization programs, full scale or pilot, require, in themselves, the communication of educational and promotional information.

Task 2 identifies a number of environmental agencies and organizations that will receive a copy of the Project Outline as included in the Appendix. Each will be asked to provide feedback with respect to the project and on a broader range of solid waste issues. A general public consultation process will also be designed, however, the extent to which the process can be accomplished is yet to be determined.

Task 3 identifies waste minimization activities which include reviews of existing programs, feasibility studies, and pilot projects.

It should be pointed out, however, that there has been no increase in resources for the project and the extent to which objectives can be met in the short term will be limited. The extent to which the public consultative process and waste minimization initiatives can be accomplished in 1996 will be minimal at best. Funding for both of these initiatives has been deleted from the 1996 operating budget. The magnitude of funding required for public consultative processes is evidenced by the fact that the Plan Saskatoon's public consultative process received Capital Budget funding in the order of \$200,000. Project activities that require external technical and/or consulting services will be deferred until funding is available.

**MINUTES OF THE REGULAR MEETING OF CITY COUNCIL
MONDAY, MARCH 11, 1996
PAGE 79**

ATTACHMENTS

Appendix - Master Plan Project Outline"

Moved by Councillor Waygood,

THAT the information be received.

CARRIED.

Moved by Councillor Waygood,

THAT the matter of funding for Waste Minimization initiatives (\$71,700) be referred back to the Budget Committee for further consideration.

YEAS: Councillors Waygood, Postlethwaite, Langford, Heidt and Roe5

*NAYS: His Worship the Mayor, Councillors Steernberg, McCann,
Birkmaier, Atchison and Langlois*

6

**11. Discussion Paper
Solid Waste Management
Landfill Fees and Commercial Garbage Rates
(File No. CK. 7830-1)**

RECOMMENDATION: that the information be received.

Quoted below is a discussion paper prepared by the General Manager, Environmental Services Department, regarding landfill fees and commercial garbage collection rates. Your Committee has reviewed this paper and discussed the three options described therein. At this time, Option 1 is the preferred option. The Administration and Finance Committee has also indicated its support for Option 1.

Report of the General Manager, Environmental Services Department, dated February 17, 1996:

**MINUTES OF THE REGULAR MEETING OF CITY COUNCIL
MONDAY, MARCH 11, 1996
PAGE 80**

"INTRODUCTION

The Solid Waste Management Branch of the Environmental Services Department is responsible for the management of the City's solid waste. The Department is currently in the process of developing a long-term, comprehensive and integrated Solid Waste Master Plan. The plan will address solid waste collection, minimization, and disposal initiatives, in a manner that is financially sound, while ensuring that human health and the environment are adequately protected.

Major funding challenges exist related to the eventual decommissioning of the Spadina landfill and the development of a Regional Waste Management Centre (RWMC). The remaining life of the Landfill is highly dependent upon the adequate funding and implementation of effective waste minimization initiatives. Also, the issue of direct (user fees) vs. indirect (mill rate) funding of the landfill operations needs to be addressed. Further, it is apparent that the downtown commercial garbage collection rates, under the present collection system, currently do not result in full recovery of the related costs. These and other funding issues have been monitored by the administration and were reiterated in the recent Solid Waste Management audit. The Environmental Services Department is proposing proactive interim steps to address these matters and has reflected landfill rate increases in the preliminary 1996 Operating Budget.

BACKGROUND

In 1991, City Council was advised that the mill rate was subsidizing commercial garbage collection in the downtown area. Commercial collection rates were increased slightly in 1991. It is expected that automating the downtown commercial collection system will significantly reduce costs to a point where the current rates will be much closer to full cost recovery.

The Landfill Replacement Reserve was established in 1991. Since that time, \$2.00 of the \$8.75 per tonne disposal fee have been allocated to the reserve. In 1995, this fee generated a provision to the reserve of \$113,000. The 1996 opening balance in the reserve is \$273,500. The 1996 Capital Budget approved \$125,000 from this reserve to investigate, select, and identify costs for a RWMC (Project #876) which could reach \$4.5 million. The current cost of decommissioning the Spadina Landfill could reach \$5 million. This serious deficiency in the Landfill Replacement Reserve has been addressed in part with City Council's November 6, 1995 approval for the annual transfer of \$410,000 to the reserve from the funds which became available from the retirement of the automated garbage collection system debt.

In 1987, City Council authorized a \$1.00 Landfill entrance fee for private vehicles. The fee has not been increased since its inception and currently generates approximately \$60,000 per year. The fee was originally instituted to reduce the number of vehicles with small loads as the size of the working face was excessive which created traffic control, litter, safety, and salvaging problems.

**MINUTES OF THE REGULAR MEETING OF CITY COUNCIL
MONDAY, MARCH 11, 1996
PAGE 81**

Appendix A is a summary of the 1996 Preliminary Operating Estimates of the Solid Waste Management Branch. Staffing and related vehicle costs account for 64.9% of total expenditures while provisions to reserves and debt costs represent 27.3%, and the COSMO/City ONP contract accounts for 3.2% of total expenditures. These costs represent 95.4% of total branch expenditures. The remaining 4.6% consists of various operational costs such as advertizing, insurance, container purchases due to city growth, cover dirt and leachate monitoring at the landfill. It is apparent that once program efficiencies are implemented, such as automating the downtown commercial collection system, there is little room to cut costs and still maintain established service levels. However, increases to user fees result in mitigating pressure on the mill rate and are the source of generating adequate capital reserve provisions.

The 1996 Preliminary Operating Budget reflects the following:

- Revenue reduction from the loss of the University of Saskatchewan collection contract in May, 1995.
- Cost savings and additional revenues from the planned implementation of the automated downtown commercial collection system.
- Base provisions to the Automated Garbage Container Replacement Reserve and Landfill Replacement as previously approved by City Council (funds available from debt retirement related to the automated system).
- Increased landfill tipping fees earmarked to further supplement the Landfill Replacement Reserve and increased revenue from raising the landfill entry fee.
- Increased costs and revenues related to the COSMO/City ONP contract. Additional waste minimization initiatives originally proposed in the budget were deleted.

OPTIONS

1.
 - i) No change in the downtown commercial collection rates until the automated system is fully implemented.
 - ii) Increase the landfill tipping fee from \$8.75 to \$11.75/tonne and place the extra \$3.00/tonne in the Landfill Replacement Reserve.
 - iii) Double the Landfill entrance fee from \$1.00 to \$2.00.
2. Same as Option 1 except use the revenue from the increased landfill tipping fee to reduce the mill rate impact rather than placing it in the Landfill Replacement Reserve.
3. No change to any rates or fees until the Solid Waste Master Plan is completed.

DISCUSSION

OPTION #1

The 1996 Budget reflects the three components of Option 1.

- i) A fully-automated downtown commercial collection system will be introduced in 1996 with no change in the current rates. The new system will be considerably more efficient and cost-effective operationally and administratively than the present system. Collection costs will be significantly reduced and it will be easier to attribute waste generation to the customer and charge accordingly thereby increasing revenues.

On a full-year basis, the new downtown system is estimated to cost \$53,000 and the current rates are estimated to generate \$47,000. Actual costs and revenues will be monitored with a view to adjusting the rates in 1997 to achieve full cost recovery. Commercial collection outside the downtown area is currently considered to be fully-cost recovered from the current rates. However, these costs and revenues will also be monitored and rate adjustments will be periodically identified as necessary.

Table 1 below compares Saskatoon's current commercial collection rates with Regina and Prince Albert.

TABLE 1: COMMERCIAL COLLECTION RATES			
	Saskatoon	Regina	Prince Albert
Rates Per Container per Pickup			
1.5 cubic yards (downtown auto)	\$5.00	---	---
2 cubic yards	\$5.50	\$6.26	\$11.00
3 cubic yards	\$7.00	\$7.99	\$16.50
4 cubic yards	\$8.50	\$9.72	\$22.00
6 cubic yards	\$12.50	\$13.18	\$33.00

- ii) Amend the Solid Waste Bylaw #5203, Schedule "B" Landfill Disposal Fees, as follows:

Increase 'Solid Waste of the general household or commercial type and not requiring special handling over 250 kilograms from \$8.75/tonne to \$11.75/tonne.'

The \$8.75/tonne tipping fee currently includes a \$2.00/tonne provision to the Landfill Replacement Reserve. The increase of \$3.00 is earmarked solely for the reserve resulting in a \$5.00/tonne landfill reserve provision. See Table 2 below. Even with this increase, the Spadina Landfill will have the lowest tipping fee of

**MINUTES OF THE REGULAR MEETING OF CITY COUNCIL
MONDAY, MARCH 11, 1996
PAGE 83**

the cities surveyed. Operating costs will be monitored and commercial tipping fee increases will be periodically identified as necessary.

It is estimated that this increase will generate an additional \$168,400, resulting in an annual provision to the Landfill Replacement Reserve of \$275,000. With the \$410,000 provision (approved by City Council on Nov. 6/95), \$685,000 would be placed in the Reserve annually. If the present landfill has 10 years of disposal capacity remaining, the reserve (with periodic increases in the per tonnage provisions) would build a significant amount towards funding its decommissioning and the City's contribution to a RWMC which, due to inflation, could exceed \$10 million.

- iii) Schedule "B" also includes the \$1.00 basic service fee (entry fee for private vehicles). It is proposed to double this fee to \$2.00 and thereby generate an estimated additional \$60,000 in revenues. This increase is proposed in light of the fact that direct users of the landfill have not contributed significantly to financing the landfill capital costs (i.e. land, decommissioning and landfill replacement). With the increased provisions to the Landfill Replacement Reserve, these capital costs will now be more realistically reflected in the Landfill program operating budget. Also, as pointed out in the Solid Waste Management audit, most of the Cities surveyed charge higher entrance fees. Refer again to Table 2 below. Further, raising the fee will allow the Solid Waste Management Branch to monitor price elasticity and gain valuable information with respect to the demand for direct user landfill services and assist in developing a comprehensive funding strategy to address the City's solid waste financing needs.

TABLE 2: LANDFILL FEES						
	Saskatoon Spadina	Saskatoon Northern	Regina	Winnipeg	Edmonton	Calgary
Per tonne	\$8.75	\$13.78	\$18.85 (\$10 min)	\$40.00	\$40.00 (60.00 with cardboard)	\$30.00
Proposed	\$11.75					
Entrance / minimum fee: Cars & trucks	\$1.00	\$4.50	\$1.00- 2.00	\$2.00	\$7.00	\$2.00
Proposed	\$2.00					

Implementation of Option 1 is estimated to generate an additional \$60,000 in mill rate impact revenue and an additional \$168,400 for the Landfill Replacement Reserve and is reflected in the Preliminary 1996 Operating Budget.

OPTION #2

This option is similar to Option 1 except that the \$168,400 in revenue generated from the increased Landfill tipping fee would reduce the mill rate impact rather than increase the Landfill Replacement Reserve. While this may be an attractive option for 1996 in light of the current mill rate pressures, it does not address the long-term capital funding needs. However, with the higher tipping fee in place it may be possible to phase-in increases to that portion of the fee allocated for the Landfill Replacement Reserve as the Landfill decommissioning and replacement costs are solidified. It is important to emphasize that adequate funding of effective waste minimization initiatives will prolong the life of the landfill thereby providing more time to generate the decommissioning and replacement funds needed.

Choosing Option 2 will decrease the mill rate by \$168,400 with an equal reduction in the provision to the Landfill Replacement Reserve from that shown in the Preliminary 1996 Operating Budget.

OPTION #3

This option suggests that no changes to any rates or fees be implemented until the Solid Waste Master Plan is completed in approximately 2 years. The Plan will include a rationalization of a comprehensive solid waste financing strategy examining various options such as the establishment of a solid waste utility. Once again, enhanced waste minimization initiatives are essential to prolong the landfill's life while funding strategies are being developed.

Choosing Option 3 will increase the mill rate by \$60,000 and reduce the Landfill Replacement Reserve provision by \$168,400 from that shown in the Preliminary 1996 Operating Budget.

COMMUNICATIONS PLAN

A consultative and customer information program will be carried out with respect to the automation of the downtown commercial collection system. Public debate by City Council will serve as the primary method of communicating changes to the landfill tipping and entrance fees.

CONCLUSION

Option 1, as detailed above, is reflected in the Preliminary 1996 Operating Budget which is to be tabled with City Council on March 11, 1996. Projected revenues are based on increasing the rates early in the year. A decision on the proposed options is required at this time in that any significant delays in implementing rate changes will result in reductions to the revenue estimates that will be considered by City Council during the budget review process.

ATTACHMENTS

1. Appendix A - Solid Waste Management - 1996 Preliminary Operating Estimates"

Moved by Councillor Waygood,

THAT the information be received.

IN AMENDMENT

Moved by Councillor McCann,

AND THAT the downtown commercial collection rate be increased pro rata with other commercial rates.

*THE AMENDMENT WAS PUT AND LOST.
THE MAIN MOTION WAS PUT AND CARRIED.*

12. **Role of Municipal Government in
Parks and Recreation
(File No. CK. 115-9)** _____

**MINUTES OF THE REGULAR MEETING OF CITY COUNCIL
MONDAY, MARCH 11, 1996
PAGE 86**

RECOMMENDATION: that the information be received and forwarded to the Budget Committee for consideration with the youth centre pilot project.

Your Committee has considered the following report of the General Manager, Leisure Services Department, dated February 21, 1996, regarding the above:

"BACKGROUND

At its February 6, 1996, meeting, the Planning and Operations Committee discussed the above matter and resolved in part:

- '1) that the Administration provide a report prior to budget deliberations, on the inventory of public facilities used by community associations (including school grounds, school gymnasiums) that are within Zone 7 compared to other zones within the City.'**

REPORT

Members of the Planning and Operations Committee will find attached, an inventory of public parks and recreation facilities used by community associations and the residents within the neighbourhoods which they serve. The inventory has been reported based upon the Leisure Services Department's administrative area (or zone) boundaries utilized by the Community Development Branch for neighbourhood based services. These boundaries change from time to time based on the number of client groups required to be served by a respective Area Recreation Consultant. Current boundaries were put into place in the Fall of 1995 and are shown in Attachment 2.

The inventory includes the following information by Area:

- name of community association;
- neighbourhoods served by each community association;
- neighbourhood and district parks within each neighbourhood, their size in hectares, and the amount of irrigation within each park in terms of percentage;
- the number of soccer fields, ball fields, and tennis courts in each park;
- location of recreation unit buildings, paddling pools, spray pools, and outdoor rinks;
- elementary schools and the number of gymnasiums and multi-purpose rooms available for community use (square footage was unavailable from both school boards);
- elementary school sites which are not attached to a park but do serve as open space within the neighbourhood; and,
- a list of the multi-district and special use park space found within each area.

**MINUTES OF THE REGULAR MEETING OF CITY COUNCIL
 MONDAY, MARCH 11, 1996
 PAGE 87**

Councillors will note that the following parks are not very useable parcels of park space: Morton Park (.09 ha.) in Greystone; Rod V. Real (.64 ha.) in Grosvenor; Mendel Park North (.11 ha.) in Pleasant Hill; and Boughton (1.6 ha.) behind Boughton School in Holiday Park.

Also, please note that there is not an even distribution of neighbourhoods within each area. The following table will provide an overview of the distribution and the average amount of park space and number of facilities for each area.

Area	# of CA's	# of Neigh's	# of Neigh Parks	Neigh/Dist Total Hectares	Soccer Fields	Ball Fields	Tennis Courts	Rec Unit Buildings	Paddling Pools	Spray Pools	Outdoor Rinks	Gyms/Multi	Elementary Schools	School Grounds
1	6	6	11	68.03	14	35	4	1	4	2	9	16	12	0
2	7	9	22	75.15	7	34	0	8	8	0	6	14	14	8
3	6	7	18	76.72	14	35	8	1	3	2	14	21	14	1
4	7	8	20	28.48	3	7	6	4	3	1	8	10	9	7
5	6	7	20	56.77	8	31	2	7	6	1	9	9	10	1
6	6	6	9	52.96	12	18	8	1	4	1	5	14	10	0
7	5	5	12	28.32	3	11	7	5	4	1	6	6	6	4
Total	43	48	112	386.43	61	171	35	27	32	8	57	90	75	21

Note: Area 2 has two additional industrial areas where people live: Kelsey Industrial (Woodlawn) and Airport Industrial (McNab Place).

- Average hectares of neighbourhood/district park space per area is 55.20 hectares.
- Average hectares of neighbourhood/district park space per neighbourhood is 8.05 hectares.

The average cost of maintenance of an irrigated portion of a park is \$4,753 per hectare. This includes irrigation, mowing, pruning, fertilizing, and maintenance of sand around play units, etc., but does not include fencing, pathways, and furniture, etc. The average cost of maintenance of dryland park areas is \$2,604 per hectare.

ATTACHMENTS

1. Neighbourhood-based Parks and Recreation Facilities.
2. Map of the City of Saskatoon with Administrative Boundaries of the Leisure Services Department shown."

IT WAS RESOLVED: that the information be received.

**13. Summer Facilities Pass that Links Transit and Leisure Services
(Files CK. 1720-9 and 4206-1)**

RECOMMENDATION: that City Council approve of the Leisure Services Department's plan to address the issue of linking transportation and Leisure Services facilities through the provision of a 10 percent discount for general admission to leisure facilities for persons using the transit system as their means of travel to the leisure facilities.

ADOPTED.

Quoted below is a report of the General Manager, Leisure Services Department, dated February 23, 1996, regarding the above. Your Committee supports the proposal and also wishes to note that the Leisure Services Department is investigating the potential for a "Family Camp" type program.

Report of the General Manager, Leisure Services Department, dated February 23, 1996:

"BACKGROUND

During its review of the proposed 1996 Forestry Farm Park and Zoo admission rates on February 6, 1996, the Planning and Operations Committee resolved that:

'the Administration be requested to report on the concept of a summer City facilities camp pass that links Transit and Leisure Services and which also encourages participation by all residents.'

DISCUSSION

While the Leisure Services Department doesn't offer a "Family Camp" type of service, it does offer a number of day-long programs for youth during the summer months (e.g. playground programs, youth centre programs, daycamps at the Zoo offered by the Saskatoon Regional Zoological Society, as well as drop-in programs at the other facilities). The Department's experience has been that transportation is not a barrier to people participating at the facilities because there are bus stops at all facilities, with the exception of the Zoo.

For those people who are expressing concern that cost is a barrier to participate, Leisure Services has a number of initiatives to assist individuals and organizations in accessing Department facilities (e.g. Free Access Days, and the Accessibility Subsidy Program, which

**MINUTES OF THE REGULAR MEETING OF CITY COUNCIL
MONDAY, MARCH 11, 1996
PAGE 89**

addresses transportation as a barrier and admission costs as a barrier).

JUSTIFICATION

The discount on general admission should not be viewed as an accessibility service, but instead should be viewed as another method of marketing Leisure Services facilities to those families and individuals whose primary method of travel is the transit system. Special transportation services to pools during summer months has been previously studied by Leisure Services in 1992. The 1992 study found that transportation was not a barrier to, or demand of, people wishing to access outdoor swimming pools (see attached February, 1993, report to the Planning and Development Committee). The primary benefactor of the proposed discount on admissions could be the zoo, if transit would provide a stop outside of the Zoo entrance, instead of Attridge Drive.

OPTIONS

In an attempt to address the Planning and Operations Committee's request to link transportation and Leisure Services facilities and to encourage participation, the Department is proposing the following for 1996:

1. Leisure Services will offer a 10 percent discount for general admission to its facilities during the months of July and August for those people who use the transit to access leisure facilities. The general public will simply present their transit ticket when requesting a general admission to a civic recreation facility and receive the discount; and,
2. Leisure Services staff and the Saskatoon Regional Zoological Society will investigate the potential for a "Family Camp" type of day program during 1996, and report their findings later in 1996.

Because there are a number of different groups that need to be involved in determining the development and delivery of a "Family Camp" program (e.g. Transit, Saskatoon Regional Zoological Society representatives, Leisure Services staff), it is impossible to provide a realistic assessment of the potential for this program or operating costs before the 1996 budget review. This program will only proceed if there is a high probability the program would be self sufficient, or an organization is willing to sponsor or subsidize the program.

POLICY IMPLICATIONS

There are no policy implications.

FINANCIAL IMPACT

It is difficult to project the number of families, individuals, and groups that would take advantage of the discount or the possible effects on the Department's operating budget.

**MINUTES OF THE REGULAR MEETING OF CITY COUNCIL
MONDAY, MARCH 11, 1996
PAGE 90**

The discount might encourage some people, whose sole mode of transportation is the bus, to visit Department facilities. However, since our 1992 survey (study) did not identify transportation as a barrier to patrons currently visiting our pools during the summer months, staff do not anticipate that the discount offer will significantly impact our current revenue projections for 1996.

COMMUNICATIONS PLAN

To date, no formal communications plan has been developed; however, it is expected that a combination of newspaper advertisements, public service announcements, handouts on buses, articles in the City Page, the community association newsletters, and posters in Leisure Services facilities will be the type of vehicles used to inform the public.

ATTACHMENTS

1. February 18, 1993, Report to the Planning and Development Committee."

**MINUTES OF THE REGULAR MEETING OF CITY COUNCIL
MONDAY, MARCH 11, 1996
PAGE 91**

**14. Gordon Howe Campground - 1996 Fees and Charges
(File No. CK. 1701-30)**

RECOMMENDATION: that, effective April 16, 1996, the following fees and charges (including G.S.T.) be approved for the Gordon Howe Campground:

Serviced Site

Daily	\$ 16
Weekly	\$ 89
Monthly	\$350

Non-Serviced Site

Tent Area	\$10 per day
Overflow Area	\$10 per day
Sewage Disposal	\$ 3 per day

ADOPTED.

Quoted below is a report of the General Manager, Leisure Services Department, dated February 23, 1996, regarding the above. Your Committee has reviewed and supports the proposed fees and charges. It is noted that the Administration and Finance Committee has also reviewed this report and has requested the Executive Committee to consider whether the City should continue the operation of this campground as a civic facility.

Report of the General Manager, Leisure Services Department, dated February 23, 1996:

"BACKGROUND"

The Gordon Howe Campground provides a camping opportunity in an urban setting for tourists and visitors who enjoy the camping experience, while staying in Saskatoon. Over **23,000 people** from across Canada, the United States, and Europe stayed at the campground in 1995. These visitors were attracted to the campground, in part, because of the facility's convenient location, beautiful mature setting, and services provided. Campground staff report that campers visit Saskatoon for a variety of reasons, some of which are listed below:

- holidays - visiting family and friends
- attending special events, (e.g. ball, soccer tournaments, conventions, festivals (Folkfest), and hockey schools, etc.)
- shopping, hospital visitations, overnight resting spot, etc.
- secondary residence (1-5 months) while working, attending summer school, as a summer home for retired people (travel south in winter months), etc.

In accordance with City of Saskatoon Policy CO3-OO3 (Reserves for Future Expenditures),

**MINUTES OF THE REGULAR MEETING OF CITY COUNCIL
MONDAY, MARCH 11, 1996
PAGE 92**

the Gordon Howe Campground operates as a self-financing program. The Campground Reserve is used to offset future operating deficits and for undertaking capital improvements to the facility. As part of the Capital Budget, the electrical service at the campground is to be upgraded in 1996 at an estimated cost of \$90,000.

In order to continue to generate an operating surplus to the Campground Reserve, your staff are proposing a rate increase for this program in 1996.

DISCUSSION

Campground Attendance

In 1989, service site rentals (excluding tent and overflow areas) reached an all-time low of 6,549 rentals. Since that time, attendance has exceeded the 1989 figure, due in part to the marketing initiatives undertaken in the past number of years (e.g. expanded network for distribution of brochures, introduction of weekly and monthly rates, increased advertising in various camping publications, and networking with the local tourism industry in promoting Saskatoon as a vacation destination point), and the friendly and courteous service provided by front-line staff, resulting in campers staying longer, and in many cases, returning year after year. The increased attendance has resulted in higher operating revenues; thereby, stabilizing the financial position of the Campsite Reserve. The following table summarizes attendance figures at the Gordon Howe Campground over the past five years:

**MINUTES OF THE REGULAR MEETING OF CITY COUNCIL
 MONDAY, MARCH 11, 1996
 PAGE 93**

Five Year Attendance Summary: Gordon Howe Campground					
	1991	1992	1993	1994	1995
Services Site Rentals					
Daily	5,184	5,192	5,477	5,952	6,228
Weekly *	1,197	1,162	1,239	1,568	1,624
Monthly **	600	390	750	390	600
TOTAL	6,981	6,744	7,466	7,910	8,452
* Weekly attendance figures are calculated by multiplying number of weekly bookings (232) x 7 days = 1,624 for 1995					
** Monthly attendance figures are calculated by multiplying number of monthly bookings (20) x 30 days = 600 for 1995					

Operating Budget

A summary of revenue, operating expenditures, and provision to the Campsite Reserve is outlined in the table below:

	1994 Actual	1995 Budget	1995 Actual	1996 Estimate
Revenue	\$110,600	\$104,700	\$119,400	** \$122,400
Expenditure	* \$86,100	\$106,200	\$107,200	\$120,400
Transfer to (from) Reserve	\$24,500	\$(1,500)	\$12,200	\$2,000
Less: Capital Expenditures	\$0	\$0	\$0	\$90,000
Reserve Balance	\$98,700	\$97,200	\$110,900	\$22,900

* Reduction in 1994 expenditures due to labour dispute

** 1996 volume estimates based on a three-year average

Additional operating costs in the 1996 estimate are as follows:

· redistribution of payroll costs	\$4,800
· increase provision for tree pruning	\$1,000
· productivity loan repayment (washers and dryers)	\$8,200

Future Improvements

**MINUTES OF THE REGULAR MEETING OF CITY COUNCIL
 MONDAY, MARCH 11, 1996
 PAGE 94**

The following improvements have been identified in order to attract a wider range of customers, and to accommodate the larger, more modern recreation vehicle:

- upgrading the electrical system
- provision for laundry facilities
- upgrade playground equipment
- sewage disposal for individual sites

Laundry facilities were added in 1995, and financed through a productivity improvement loan. The electrical upgrade is to proceed in 1996, which will convert ten to twenty sites from a fifteen ampere service to a thirty ampere service. Phase two of this project (conversion of additional sites to a thirty ampere service), the sewage disposal system, and upgrading of the playground can only proceed as funds become available.

Fees and Charges

The general categories of fees and charges which were approved by City Council effective April 16, 1992, are identified in the following table:

Gordon Howe Campground Admission Rates (includes 7% G.S.T.)	Current Rates
Serviced Site Rentals	
Daily	\$ 15
Weekly	\$ 89
Monthly	\$350
Non-Serviced Site Rentals	
Tent	\$ 8 per day
Overflow	\$ 8 per day
Sewage Dumping	\$ 3

JUSTIFICATION

In order to generate an operating surplus for the Campground Reserve, to retain its ability to offset operating deficits, and to finance future facility improvements, the following rate increase is being proposed:

**MINUTES OF THE REGULAR MEETING OF CITY COUNCIL
 MONDAY, MARCH 11, 1996
 PAGE 95**

Gordon Howe Campground: Proposed Rate Increase		
Serviced Sites	Present Rates (includes G.S.T.)	Proposed Rates (includes G.S.T.)
a) Daily Rate	\$ 15	\$ 16
b) Weekly Rate	\$ 89	\$ 89 (no change)
c) Monthly Rate	\$350	\$350 (no change)
Tent Area	\$ 8 per day	\$ 10 per day
Overflow	\$ 8 per day	\$ 10 per day
Sewage Disposal	\$ 3 per day	\$ 3 per day (no change)

An increase in the weekly, monthly, and sewage disposal rates is not being proposed at this time since these rates are at the high end of the local market place.

OPTIONS

Retain the current fee structure and incur an operating deficit for the 1996 season.

POLICY IMPLICATIONS

There are no policy implications.

FINANCIAL IMPACT

Using the proposed rate increase and projected 1996 volumes, the estimated increase in campground revenue is as follows:

· serviced site rentals	5,885 x \$.94 =	\$5,500
· tent rentals	460 x \$1.86 =	850
· overflow rentals	100 x \$1.86 =	<u>190</u>
TOTAL		\$6,540

These rate increases have been included in the 1996 operating estimates."

**MINUTES OF THE REGULAR MEETING OF CITY COUNCIL
MONDAY, MARCH 11, 1996
PAGE 96**

**15. Rental (Landlord) Fees Proposal
Indoor Leisure Centres
(File No. CK. 1720-6-0)**

RECOMMENDATION:

- 1) that the following rental rate schedule be adopted as reflective of the current market value for the Saskatoon Field House, the Harry Bailey Aquatic Centre, the Cosmo Civic Centre, the Lakewood Civic Centre, and the Lawson Civic Centre:

Small Meeting Rooms	\$ 10 per hour
Large Meeting Rooms	\$ 15 per hour
Preschool Room	\$ 10 per hour
Theatre	\$ 15 per hour
Combatives Room	\$ 15 per hour
Fitness Dance Studio	\$ 15 per hour
Multi-purpose Room	\$ 15 per hour
Stepping Stone Room	\$ 15 per hour
Games Room	\$ 15 per hour
Crafts Room	\$ 15 per hour
Gymnasiums	\$ 25 per hour
Competitive Pool	\$105 per hour
Leisure Pool	\$ 70 per hour
Wave Pool	\$ 70 per hour
Indoor Track	\$ 70 per hour
Indoor Field	\$ 70 per hour
Track Warm-up Area (half)	\$ 20 per hour,

- 2) that the Leisure Services Department be directed to adjust rental rates according to the above proposed schedule beginning on January 1, 1997, and to be fully implemented no later than January 1, 1999, and,
- 3) that the Leisure Services Department be given authority to develop promotional packaging and programming initiatives (e.g. organizing special events) to create new market opportunities;
- 4) that subject to approval of Recommendations 1), 2) and 3) above, the combined cost recovery objective for the City's five indoor leisure centres (with the rental costs assigned to the Harry Bailey Aquatic Centre adjusted to 70 percent) be set at 70 percent of the recoverable costs; and
- 5) that City of Saskatoon Policy C03-030 (Recreation Facilities

**MINUTES OF THE REGULAR MEETING OF CITY COUNCIL
MONDAY, MARCH 11, 1996
PAGE 97**

- Rental Fees) be amended to reflect the above.

Your Committee, as well as the Administration and Finance Committee, has considered and supports the following report of the General Manager, Leisure Services Department, dated February 26, 1996, regarding the above:

"BACKGROUND

During its November 14, 1995, meeting, the Planning and Operations Committee received a discussion paper regarding the role of municipal government in parks and recreation. This paper contained the proposed Public Recreation Policy which has been adopted in principle by your Committee. It also indicated that further policy direction regarding the financial impact of providing recreation facilities is required.

With respect to the provision of recreation facilities (Landlord Function), the proposed Public Recreation Policy states that:

'To support the ongoing delivery of a broad range of culture, parks, recreation and sports activities, the City of Saskatoon provides resources and professional staff to manage and maximize usage of existing recreation facilities.'

The proposed policy further specifies the following executive limitations:

- '1) In the pursuit of non-subsidized recreation services which will optimize usage and enhance cost-recovery of revenue generating facilities, pricing will not reflect rental (facility) costs which are less than market value.**
- 2) When providing general culture, parks, recreation and sport services in a recreation facility constructed and designed to accommodate provincial, national, or international competition, the rental (facility) costs assigned to these services will not exceed 70% of cost unless market value dictates otherwise.'**

The following report addresses the Leisure Services Department's cost recovery objectives for the five indoor leisure centres (Harry Bailey Aquatic Centre, Saskatoon Field House, Cosmo Civic Centre, Lakewood Civic Centre, and Lawson Civic Centre). The fundamental issue to be considered is whether or not these civic facilities operate on a "level playing field" as it relates to the market value for similar services.

**MINUTES OF THE REGULAR MEETING OF CITY COUNCIL
 MONDAY, MARCH 11, 1996
 PAGE 98**

DISCUSSION

Current rental rates are set to achieve full cost-recovery based on targeted usage levels for the various rental categories, or to maximize revenue if that rate exceeds fair market value. However, the rental demand for some rental space categories is very low, due to programming limitations, resulting in overall actual usage being well below targeted levels.

Also, the cost of making the space available exceeds market value, especially in facilities with special amenities (e.g. wave pool). Consequently, we recovered only 62 percent of the 1995 cost for operating the five indoor leisure centres. Furthermore, as shown in the table below, that rate will drop to 56.4 percent in 1996 due to increased operating expenses and the inclusion of payroll costs.

	* 1996 Recoverable Costs	Cost per Square Foot	1996 Rental Revenue	Revenue per Square Foot	Cost Recovery Rate
Recreation Facilities					
Cosmo	\$ 410,600	\$15.23	\$ 187,300	\$ 6.95	45.6%
Lakewood	\$ 628,000	\$24.73	\$ 333,300	\$13.12	53.1%
Lawson	\$ 619,100	\$30.25	\$ 368,500	\$18.01	59.5%
Competitive Facilities					
Harry Bailey	\$ 852,600	\$36.00	\$ 468,900	\$19.79	55.0%
Field House	\$ 821,100	\$11.08	\$ 525,200	\$ 7.09	63.6%
Total	\$3,331,400	\$19.52	\$1,880,200	\$11.02	56.4%

* See Appendix B for recoverable cost description.

When the rental (facility) costs assigned to the Harry Bailey Aquatic Centre are adjusted to 70 percent of cost as directed by the executive limitation provision related to competitive facilities in the Public Recreation Policy, the overall recoverable landlord costs are reduced to \$18.02 per square foot and the cost recovery rate increases to 61.2 percent. Because the Saskatoon Field House's recoverable cost (\$11.08 per square foot) is at or below market value, an adjustment is not in order.

JUSTIFICATION

From a review of the existing rental market (see Appendix A), it is clear that full cost recovery is an unrealistic objective. If we were to achieve full cost recovery, for example, our existing rental rates would have to increase by 77 percent. Obviously, such a drastic price adjustment would be too great for our user groups to bear. At the same time, there is little or no demand for some of the rental times currently available. For instance, most activity spaces are booked to capacity in the evening from 6:00 p.m. to 9:00 p.m., Monday

**MINUTES OF THE REGULAR MEETING OF CITY COUNCIL
MONDAY, MARCH 11, 1996
PAGE 99**

to Thursday, during the period from September through May, but rentable space is available most afternoons and during the summer months.

In order to set cost recovery objectives, which are realistic and achievable, we must first establish what is a fair market value for recreation facilities. Your staff believe that the commercial value of leasable space within the City's indoor leisure facilities is a reasonable indicator of the market value.

According to a recent real estate evaluation conducted for the Leisure Services Department, the current market value of such leasable areas ranges between \$10 and \$16 per square foot, depending upon the space's size and suitability to a potential client. Your staff, for example, have negotiated lease agreements, whereby, the City receives \$14.50 per square foot for space at the Saskatoon Field House and \$14 per square foot for space at the Cosmo Civic Centre.

Based on this criteria, the combined cost for operating the five indoor leisure centres (\$18.02 per square foot) is 13 percent above the high end of the market. On the other hand, revenues currently derived from the rental of activity space (\$11.02 per square foot) are within the market range. This further indicates that the problem is largely associated with an over supply of activity space during certain times, rather than with our pricing structure.

Nevertheless, certain rate adjustments are required to achieve parity with the market and to reflect a "level playing field". In your staff's opinion, the proposed rental rates, as shown in Appendix A, accomplishes those objectives.

It is the Leisure Services Department's intent to implement these rate adjustments over a two to three-year period beginning on January 1, 1997. A specific implementation plan will be developed through consultation with staff and appropriate user groups.

OPTIONS

Staff within the Leisure Services Department believe that further opportunities exist to increase rental/usage during what may be considered low demand times. An aging population combined with the baby boom "echo", for example, will provide a customer base for more daytime programming. To this end, your staff are currently reviewing ways to create new market opportunities through:

- a) promotional packaging of certain time blocks as incentives to outside user groups; and,
- b) programming initiatives such as providing new services and running special events.

Through such marketing initiatives, your staff are confident that facility usage levels can be improved upon, and that a longer term cost-recovery goal of 70 percent of the adjusted

**MINUTES OF THE REGULAR MEETING OF CITY COUNCIL
 MONDAY, MARCH 11, 1996
 PAGE 100**

recoverable costs is realistic and achievable.

POLICY IMPLICATIONS

The approach to pricing proposed in this report is a deviation to "City of Saskatoon Policy C03-030 (Recreation Facilities - Rental Fees)". If adopted by City Council, and in light of the new Public Recreation Policy to which this report puts more specificity, it will be necessary to revise or replace the current policy.

FINANCIAL IMPACT

When fully implemented, the proposed rate adjustments will produce additional revenues of \$154,000, of which approximately \$110,000 will be derived from the rental of activity space to the programming (tenant) function within the Leisure Services Department. As a result, the cost recovery rate will rise to 61.1 percent on total recoverable costs and to 66.1 percent, when Harry Bailey Aquatic Centre's recoverable costs are adjusted to 70 percent as shown in the following table:

	* 1996 Adjusted Operating Costs	Cost per Square Foot	Projected Rental Revenue	Revenue per Square Foot	Cost Recovery Rate
Recreation Facilities					
Cosmo	\$ 410,600	\$15.23	\$ 193,100	\$ 7.16	47.0%
Lakewood	\$ 628,000	\$24.73	\$ 384,500	\$15.14	61.2%
Lawson	\$ 619,100	\$30.25	\$ 307,000	\$15.00	49.6%
Competitive Facilities					
Harry Bailey	\$ 596,800	\$25.19	\$ 497,800	\$21.01	83.4%
Field House	\$ 821,100	\$11.08	\$ 651,800	\$ 8.79	79.4%
Total	\$3,075,400	\$18.02	\$2,034,200	\$11.92	66.1%

* With the recoverable costs assigned to the Harry Bailey Aquatic Centre adjusted to 70 percent.

COMMUNICATIONS PLAN

All aspects of the implementation plan will be developed in consultation with staff, the Suburban Program Advisory Committees, and our user groups. This includes meeting with outside user groups within the next three months, to give them adequate time to make the necessary budgeting adjustments.

**MINUTES OF THE REGULAR MEETING OF CITY COUNCIL
MONDAY, MARCH 11, 1996
PAGE 101**

ATTACHMENTS

1. Appendix A
2. Appendix B"

Pursuant to motion by Councillor Birkmaier and carried by a majority of members of Council, the hour of the meeting was extended beyond 10:30 p.m.

Moved by Councillor Waygood,

- 1) *that the following rental rate schedule be adopted as reflective of the current market value for the Saskatoon Field House, the Harry Bailey Aquatic Centre, the Cosmo Civic Centre, the Lakewood Civic Centre, and the Lawson Civic Centre:*

<i>Small Meeting Rooms</i>	<i>\$ 10 per hour</i>
<i>Large Meeting Rooms</i>	<i>\$ 15 per hour</i>
<i>Preschool Room</i>	<i>\$ 10 per hour</i>
<i>Theatre</i>	<i>\$ 15 per hour</i>
<i>Combatives Room</i>	<i>\$ 15 per hour</i>
<i>Fitness Dance Studio</i>	<i>\$ 15 per hour</i>
<i>Multi-purpose Room</i>	<i>\$ 15 per hour</i>
<i>Stepping Stone Room</i>	<i>\$ 15 per hour</i>
<i>Games Room</i>	<i>\$ 15 per hour</i>
<i>Crafts Room</i>	<i>\$ 15 per hour</i>
<i>Gymnasiums</i>	<i>\$ 25 per hour</i>
<i>Competitive Pool</i>	<i>\$105 per hour</i>
<i>Leisure Pool</i>	<i>\$ 70 per hour</i>
<i>Wave Pool</i>	<i>\$ 70 per hour</i>
<i>Indoor Track</i>	<i>\$ 70 per hour</i>
<i>Indoor Field</i>	<i>\$ 70 per hour</i>
<i>Track Warm-up Area (half)</i>	<i>\$ 20 per hour,</i>

- 2) *that the Leisure Services Department be directed to adjust rental rates according to the above proposed schedule beginning on January 1, 1997, and to be fully implemented no later than January 1, 1999;*
- 3) *that the Leisure Services Department be given authority to develop promotional packaging and programming initiatives (e.g. organizing special events) to create new market opportunities;*

**MINUTES OF THE REGULAR MEETING OF CITY COUNCIL
MONDAY, MARCH 11, 1996
PAGE 102**

- 4) *that subject to approval of Recommendations 1), 2) and 3) above, the combined cost recovery objective for the City's five indoor leisure centres (with the rental costs assigned to the Harry Bailey Aquatic Centre adjusted to 70 percent) be set at 70 percent of the recoverable costs; and*
- 5) *that City of Saskatoon Policy C03-030 (Recreation Facilities - Rental Fees) be amended to reflect the above.*

IN AMENDMENT

Moved by Councillor Birkmaier,

THAT motion no. 1 be amended by changing the fee for the Wave Pool from \$70 per hour to \$80 per hour.

*THE AMENDMENT WAS PUT AND LOST.
THE MAIN MOTION WAS PUT AND CARRIED.*

**16. Fees and Charges
Fire and Protective Services Department
(File No. CK. 1720-1)**

- RECOMMENDATION:**
- 1) that City Council approve the changes to fees and charges for services provided by Fire and Protective Services; and
 - 2) that the City Solicitor be instructed to draft an amendment to Fire Prevention Bylaw 6885 to incorporate the new fees and charges.

ADOPTED.

Your Committee, as well as the Administration and Finance Committee, has considered and supports the following report of the General Manager, Fire and Protective Services Department, dated February 26, 1996, regarding the above:

"BACKGROUND

In June 1991, City Council approved a number of fees and charges for services provided by Fire and Protective Services. The majority of these fees relate to inspections or providing information requested by a third party to a transaction. The fees and charges which were approved by City Council were:

**MINUTES OF THE REGULAR MEETING OF CITY COUNCIL
MONDAY, MARCH 11, 1996
PAGE 103**

1. Inspection Services
 - Third party requests for Business Premises required for a Provincial or Federal Grant or license \$40.00/first hour
\$30.00/per additional hour
 - File search \$30.00
 - Request for on-site inspection \$40.00/first hour
\$30.00/additional hour
2. Hydrant Flow Test \$40.00
3. Underground Tank installation or removal inspection \$40.00/first hour
\$30.00/additional hour

DISCUSSION

The fees and charges established in 1991 were to cover requested services which were not provided for in service agreements. The amounts were based on an approximation of the amount of time it would take to undertake the various tasks. Based on time and experience, Administration has determined that the amounts should be increased to reflect more accurately what the cost of providing these services actually is.

The recommended changes to the fee structure are as follows:

**MINUTES OF THE REGULAR MEETING OF CITY COUNCIL
MONDAY, MARCH 11, 1996
PAGE 104**

- | | | |
|----|--|---|
| 1. | Inspection Services | |
| | Third party requests for Business Premises required for a Provincial or Federal Grant or license | \$55.00/first hour
\$30.00/per additional hour |
| | File search | \$50.00 |
| | Request for on-site inspection | \$55.00/first hour
\$30.00/additional hour |
| 2. | Hydrant Flow Test | \$70.00 |
| 3. | Underground Tank installation or removal inspection | \$40.00/first hour
\$30.00/additional hour |

This is an increase of \$15.00 for a third party requested inspection, \$25.00 for a file search, and \$30.00 for a hydrant flow test.

JUSTIFICATION

The above changes in fees and charges are related to services which have not traditionally been a part of the City's basic service level or service agreements. The updated fees reflect a close approximation of what the service costs actually are.

OPTIONS

An option is to maintain the charges at their current rate and absorb the difference between the actual cost of providing the service and the current rate.

A second option is not to proceed with the increased fees and charges at this time. Administration is currently reviewing several additional fees and charges suggested in the Auditor General's Report on the Fire and Protective Services Department. The recommendations of the Auditor General will be brought forward in a report in late 1996 or early 1997. The fee changes could be made at that time.

POLICY IMPLICATIONS

These rates will be enacted through an amendment to the Fire Prevention Bylaw 6885. There are no other known policy implications.

**MINUTES OF THE REGULAR MEETING OF CITY COUNCIL
MONDAY, MARCH 11, 1996
PAGE 105**

FINANCIAL IMPACT

The additional fees and charges are expected to increase revenues by approximately \$5,000 a year.

COMMUNICATIONS PLAN

Administration will advise the law firms, government agencies, and fire sprinkler companies who typically utilize these services of the increase."

REPORT NO. 5-1996 OF THE ADMINISTRATION AND FINANCE COMMITTEE

Composition of Committee

Councillor D.L. Birkmaier, Chair
Councillor D. Atchison
Councillor H. Langlois
Councillor P. Roe
Councillor R. Steernberg

1. Communications to Council

From: Laura Wasacase, Chair

Saskatoon Children at Risk Committee

Date: September 20, 1995

**Subject: Submitting a proposal for funding youth centre programs
in Saskatoon's Inner City and requesting support from
the City of Saskatoon**

(File No. CK. 5500-3 & 1871-1)

DEALT WITH EARLIER. SEE PAGE NO. 5.

**MINUTES OF THE REGULAR MEETING OF CITY COUNCIL
MONDAY, MARCH 11, 1996
PAGE 106**

2. Communications to Council

From: Mariann Domonkos, Treasurer

Holy Trinity Ukrainian Greek Orthodox Cathedral

Date: January 25, 1996

**Subject: Requesting a property tax rebate for the Holy Trinity
Ukrainian Greek Orthodox Cathedral**

(File No. CK. 1965-1)

RECOMMENDATION: that the Holy Trinity Ukrainian Greek Orthodox Cathedral be granted a property tax rebate for 1996 in the amount of \$10,921.56, which is 85%, the same as the 1995 level.

ADOPTED.

Attached is a copy of the above communication. Your Committee has reviewed this matter and determined that it appears this application request was missed, in error, for the 1996 property tax rebate program. Applications were consistently made in previous years, and your Committee believes this application should be granted, in keeping with the level of rebate provided to other churches.

3. Parking and Traffic Control

(File No. CK. 5301-1)

RECOMMENDATION: that the City Solicitor prepare the necessary bylaw amendments to provide for the impounding of vehicles with three (3) or more outstanding parking fines.

ADOPTED.

Report of General Manager, Finance Department, February 8, 1996:

"BACKGROUND

In 1994, the section of *The Urban Municipality Act* pertaining to traffic and parking control was amended by the legislature. The amendment gave a Council authority to pass a bylaw to provide for the impounding of a vehicle where there were parking offence fines, due to the urban municipality, which remained unpaid. Specifically Section 160.1(1) provides, in part, that:

‘A council may, by bylaw, provide for the removal and impoundment of a vehicle that is found on a street, public parking place, other public place or

**MINUTES OF THE REGULAR MEETING OF CITY COUNCIL
MONDAY, MARCH 11, 1996
PAGE 107**

municipally-owned property where - the owner of the vehicle owes three (3) or more outstanding fines to the urban municipality for parking offenses.'

The amendment was not immediately acted upon because the administrative process to impound a vehicle can be extremely cumbersome. As an example, the City can only act on those tickets which have been presented in court. Thus, if a vehicle has ten (10) tickets outstanding but only two (2) of those tickets have proceeded to court, the City would be unable to take any action against the vehicle.

JUSTIFICATION

Acknowledging that it may be a cumbersome process, it is now becoming apparent that something must be done with vehicles which have an excessive number of parking violations. Each month, the parking ticket system prints a report identifying vehicles belonging to individuals and companies, having '10 or more' outstanding parking tickets. The number of vehicles appearing on this report has been increasing over the past several months. At December 31, 1995, the number of vehicles having '10 or more' outstanding parking tickets was 48. This number has almost doubled, from 27 at December 31, 1993.

The Administration is proposing that the Committee recommend to City Council, a bylaw to enable the Administration to remove and impound vehicles in instances where the owner has three (3) or more unpaid parking tickets which have been presented to the Courts.

In order to retrieve an impounded vehicle, an owner would be required to pay both the outstanding fines and the costs incurred in removing and impounding the vehicle.

OPTIONS

A number of western Canadian cities were surveyed to determine what action they take with respect to vehicles with an excessive number of tickets. The results of the survey are as follows:

Regina Does not impound vehicles. Regina uses the judicial system (courts and warrants) to effect collection on vehicle owners.

**MINUTES OF THE REGULAR MEETING OF CITY COUNCIL
MONDAY, MARCH 11, 1996
PAGE 108**

- Winnipeg Have recently implemented a new procedure. Winnipeg requests a judgment or lien be filed at the Personal Property Registry against the vehicle. Notice of the lien is mailed and if the owner ignores payment of the outstanding fines, the vehicle becomes subject to seizure and is towed.
- Edmonton Vehicles are towed. Court documents are served against the violator when the vehicle is retrieved. Fines can be added to the cost of the license plate and must be paid at the time of renewal.
- Calgary Procedure identical to Edmonton.
- Vancouver Procedure similar to Regina.
- Victoria Send notification of towing to registered owner. If a vehicle is towed, an impoundment fee of \$200 along with any towing or storage fees must be paid before the vehicle is released. However, this does not preclude the outstanding tickets having to be paid."

**4. 1996 Tag Days
(File No. CK. 200-3)**

RECOMMENDATION: that the applications for the 1996 Tag Days be approved as outlined in the following report.

ADOPTED.

Report of General Manager, Finance Department, February 6, 1996:

"BACKGROUND

All organizations requesting 1996 Tag Days meet the requirements stipulated in the regulations governing Tag Days Policy # 02-010, and have submitted applications and received approvals by City Council in previous years.

REPORT

Detailed herewith are the applications received for 1996 Tag Days:

**MINUTES OF THE REGULAR MEETING OF CITY COUNCIL
MONDAY, MARCH 11, 1996
PAGE 109**

<u>ORGANIZATION</u>	<u>DATE(S) REQUESTED:</u>
Saskatoon Lions Band	March 30 September 21
#107 and #702 Royal Canadian Air Cadet Squadrons	April 20 September 14
Navy League of Canada	April 27
Save the Children - Canada	May 4
#328 and #2293 Royal Canadian Army Cadets	June 1
Ukrainian Canadian Social Services Inc.	September 7
Shinerama Saskatoon North Sask. Chapter Canadian Cystic Fibrosis Foundation	September 19
Kiwanis Clubs of Saskatoon	September 28
Aids Saskatoon, Inc.	October 12
Royal Canadian Legion Saskatoon Branch No. 63 (Poppy Campaign Fund)	November 2"

**MINUTES OF THE REGULAR MEETING OF CITY COUNCIL
MONDAY, MARCH 11, 1996
PAGE 110**

REPORT NO. 3-1996 OF THE EXECUTIVE COMMITTEE

Composition of Committee

His Worship the Mayor, Chair
Councillor D. Atchison
Councillor D. L. Birkmaier
Councillor M. Heidt
Councillor A. Langford
Councillor H. Langlois
Councillor P. McCann
Councillor J. Postlethwaite
Councillor P. Roe
Councillor R. Steernberg
Councillor K. Waygood

**1. Request for Amendment - Policy 07-013
Newspaper Vending Machines
(File No. CK. 300-4)**

RECOMMENDATION: that approval be granted to Canadian Management Consultants, subject to Administrative conditions, for the vending (for sale) of weekly newspapers.

ADOPTED.

Your Committee has reviewed a request of Canadian Management Consultants to allow weekly newspapers to be sold in vending machines in the City. The Transportation Department supports the above recommendation."

Moved by Councillor Heidt, Seconded by Councillor Waygood,

THAT the report of the Committee of the Whole be adopted.

CARRIED.

ENQUIRIES

Councillor McCann

**Towing Away Vehicles Parked in Contravention of Traffic Bylaw
(File No. CK. 5300-1)**

Will the Administration please report on actions which would be necessary to empower the City to tow away vehicles parked in contravention of the City Bylaw, as is done in other Canadian cities.

Councillor Birkmaier

**Assessment Appeals on Freezers and Coolers
(File No. CK. 1615-1)**

A recent decision of the Assessment Appeals Committee of the Municipal Board disagreed with a ruling dating back to 1988 of the Saskatoon Board of Revision that felt the City Assessor was correct in his judgement to assess freezers and coolers as a portion of the building. The decision of the Assessment Appeals Committee is being challenged at the Court of Appeal of Saskatchewan by the City Assessor. Should the Assessor not be successful in his appeal, the City of Saskatoon will be forced to remunerate the owners of the property in question. Has this decision been taken into account in preparation of the 1996 Budget?

INTRODUCTION AND CONSIDERATION OF BYLAWS

Bylaw No. 7524

Moved by Councillor Heidt, Seconded by Councillor Waygood,

THAT permission be granted to introduce Bylaw No. 7524, being "*The Zoning Amendment Bylaw, 1996 (No. 2)*" and to give same its first reading.

CARRIED.

The bylaw was then read a first time.

**MINUTES OF THE REGULAR MEETING OF CITY COUNCIL
MONDAY, MARCH 11, 1996
PAGE 112**

Moved by Councillor Heidt, Seconded by Councillor Postlethwaite,

THAT Bylaw No. 7524 be now read a second time.

CARRIED.

The bylaw was then read a second time.

Moved by Councillor Heidt, Seconded by Councillor Langford,

THAT Council go into Committee of the Whole to consider Bylaw No. 7524.

CARRIED.

Council went into Committee of the Whole with Councillor Heidt in the Chair.

Committee arose.

Councillor Heidt, Chair of the Committee of the Whole, made the following report:

That while in Committee of the Whole, Bylaw No. 7524 was considered clause by clause and approved.

Moved by Councillor Heidt, Seconded by Councillor Atchison,

THAT the report of the Committee of the Whole be adopted.

CARRIED.

Moved by Councillor Heidt, Seconded by Councillor Birkmaier,

THAT permission be granted to have Bylaw No. 7524 read a third time at this meeting.

CARRIED UNANIMOUSLY.

**MINUTES OF THE REGULAR MEETING OF CITY COUNCIL
MONDAY, MARCH 11, 1996
PAGE 113**

Moved by Councillor Heidt, Seconded by Councillor McCann,

THAT Bylaw No. 7524 be now read a third time, that the bylaw be passed and the Mayor and the City Clerk be authorized to sign same and attach the corporate seal thereto.

CARRIED.

The bylaw was then read a third time and passed.

Bylaw No. 7527

Moved by Councillor Heidt, Seconded by Councillor Waygood,

THAT permission be granted to introduce Bylaw No. 7527, being "*The Zoning Amendment Bylaw, 1996 (No. 4)*" and to give same its first reading.

CARRIED.

The bylaw was then read a first time.

Moved by Councillor Heidt, Seconded by Councillor Postlethwaite,

THAT Bylaw No. 7527 be now read a second time.

CARRIED.

The bylaw was then read a second time.

Moved by Councillor Heidt, Seconded by Councillor Langford,

THAT Council go into Committee of the Whole to consider Bylaw No. 7527.

CARRIED.

Council went into Committee of the Whole with Councillor Heidt in the Chair.

**MINUTES OF THE REGULAR MEETING OF CITY COUNCIL
MONDAY, MARCH 11, 1996
PAGE 114**

Committee arose.

Councillor Heidt, Chair of the Committee of the Whole, made the following report:

That while in Committee of the Whole, Bylaw No. 7527 was considered clause by clause and approved.

Moved by Councillor Heidt, Seconded by Councillor Atchison,

THAT the report of the Committee of the Whole be adopted.

CARRIED.

Moved by Councillor Heidt, Seconded by Councillor Birkmaier,

THAT permission be granted to have Bylaw No. 7527 read a third time at this meeting.

CARRIED UNANIMOUSLY.

Moved by Councillor Heidt, Seconded by Councillor McCann,

THAT Bylaw No. 7527 be now read a third time, that the bylaw be passed and the Mayor and the City Clerk be authorized to sign same and attach the corporate seal thereto.

CARRIED.

The bylaw was then read a third time and passed.

**MINUTES OF THE REGULAR MEETING OF CITY COUNCIL
MONDAY, MARCH 11, 1996
PAGE 115**

Bylaw No. 7535

Moved by Councillor Heidt, Seconded by Councillor Waygood,

THAT permission be granted to introduce Bylaw No. 7535, being "*A bylaw of The City of Saskatoon to close a portion of Schuyler Street, Avenue V and the lane east of Avenue V, in the City of Saskatoon*" and to give same its first reading.

CARRIED.

The bylaw was then read a first time.

Moved by Councillor Heidt, Seconded by Councillor Postlethwaite,

THAT Bylaw No. 7535 be now read a second time.

CARRIED.

The bylaw was then read a second time.

Moved by Councillor Heidt, Seconded by Councillor Langford,

THAT Council go into Committee of the Whole to consider Bylaw No. 7535.

CARRIED.

Council went into Committee of the Whole with Councillor Heidt in the Chair.

Committee arose.

Councillor Heidt, Chair of the Committee of the Whole, made the following report:

That while in Committee of the Whole, Bylaw No. 7535 was considered clause by clause and approved.

**MINUTES OF THE REGULAR MEETING OF CITY COUNCIL
MONDAY, MARCH 11, 1996
PAGE 116**

Moved by Councillor Heidt, Seconded by Councillor Atchison,

THAT the report of the Committee of the Whole be adopted.

CARRIED.

Moved by Councillor Heidt, Seconded by Councillor Birkmaier,

THAT permission be granted to have Bylaw No. 7535 read a third time at this meeting.

CARRIED UNANIMOUSLY.

Moved by Councillor Heidt, Seconded by Councillor McCann,

THAT Bylaw No. 7535 be now read a third time, that the bylaw be passed and the Mayor and the City Clerk be authorized to sign same and attach the corporate seal thereto.

CARRIED.

The bylaw was then read a third time and passed.

Moved by Councillor Heidt,

THAT the meeting stand adjourned.

CARRIED.

The meeting adjourned at 10:55 p.m.

Mayor

City Clerk