



**PUBLIC AGENDA
STANDING POLICY COMMITTEE
ON TRANSPORTATION**

Monday, June 13, 2016, 9:00 a.m.

Council Chamber, City Hall

Committee Members:

Councillor R. Donauer, Chair, Councillor M. Loewen, Vice-Chair, Councillor C. Clark, Councillor T. Davies, Councillor D. Hill, His Worship the Mayor (Ex-Officio)

Pages

1. CALL TO ORDER

2. CONFIRMATION OF AGENDA

Recommendation

That the agenda be confirmed as presented.

3. DECLARATION OF CONFLICT OF INTEREST

4. ADOPTION OF MINUTES

Recommendation

That the minutes of regular meeting of the Standing Policy Committee on Transportation held on May 9, 2016 be adopted.

5. UNFINISHED BUSINESS

6. COMMUNICATIONS (requiring the direction of the Committee)

6.1 Delegated Authority Matters

6.2 Matters Requiring Direction

6.3 Requests to Speak (new matters)

7. REPORTS FROM ADMINISTRATION

7.1 Delegated Authority Matters

- 7.1.1 **On-Street Paid Parking Time Zone Change [Files CK. 6120-5 and PL. 4130-22-7]** 7 - 10
- Recommendation**
- That the report of the General Manager, Community Services Department dated June 13, 2016 be received as information.
- 7.1.2 **Issuance of River Landing Parkade Request for Proposals [Files CK. 620-5, xCK. 5800-1 and PL. 6120-1]** 11 - 14
- Recommendation**
- That the Administration issue a Request for Proposals for the River Landing Parkade based on the terms outlined in the report of the General Manager, Community Services Department dated June 13, 2016.
- 7.1.3 **Capital Project #2407 – North Commuter Parkway and Traffic Bridge – Traffic Bridge South Pathways [Files CK. 6050-8, CS. 6050-10 and TS. 6050-104-044]** 15 - 19
- Recommendation**
- That the report of the General Manager, Transportation & Utilities Department dated June 13, 2016 be received as information.
- 7.1.4 **2016 New Traffic Signal Installation Update [Files CK. 6250-1 and TS. 6250-1]** 20 - 22
- Recommendation**
- That the report of the General Manager, Transportation & Utilities dated June 13, 2016 be received as information.
- 7.1.5 **New Grade Crossing Rail Regulations – Roles and Responsibilities [Files CK. 6170-1 and TS. 6170-1]** 23 - 25
- Recommendation**
- That the report of the General Manager, Transportation & Utilities Department dated June 13, 2016 be received as information.

- 7.1.6 **Request for Encroachment Agreement – 112 20th Street West** 26 - 29
[Files CK. 4090-2 and PL. 4090-2]

Recommendation

1. That the proposed encroachment at 112 20th Street West (Lot 52 & 53, Block No. 16, Plan No. E5618) be recognized;
2. That the City Solicitor be requested to prepare the appropriate encroachment agreement making provision to collect the applicable fees; and
3. That His Worship the Mayor and the City Clerk be authorized to execute the agreement under the Corporate Seal and in a form that is satisfactory to the City Solicitor.

- 7.1.7 **Functional Plan – McOrmond Drive through Aspen Ridge** 30 - 42
Neighbourhood [Files CK. 4131-32, x 6000-1 and TS. 4131-1]

Recommendation

That the report of the General Manager, Transportation & Utilities Department dated June 13, 2016 be received as information.

7.2 Matters Requiring Direction

- 7.2.1 **Active Transportation Plan [Files CK. 6000-5 and PL. 4110-12-7]** 43 - 203

The following letters have been received and are attached:

Requests to Speak

- Cora Janzen, Population and Public Health, Saskatoon Health Region
- Cathy Watts

Submitting Comments

- Lee Smith, Saskatoon Cycles

Recommendation

That the Standing Policy Committee on Transportation recommend to City Council:

1. That City Council recognize and approve, in principle, the long-term benefits of the vision, goals, targets, and key directions of the Active Transportation Plan;
2. That the Active Transportation Plan be implemented in a phased, incremental approach, requiring specific implementation plans in five-year increments; and
3. That the Administration report back with an implementation plan for the period of 2017 to 2021 with specific action items, funding and staffing resources identified.

7.2.2 Taxi Meter Rates [Files CK. 307-2, AF. 185-3 and AF. 307-1] 204 - 208

Recommendation

That the Standing Policy Committee on Transportation recommend to City Council:

1. That Bylaw No. 9070, The Taxi Bylaw, 2014 be amended to include the taxi industry's request to increase the taxi meter rate by 6% effective August 1, 2016;
2. That Bylaw No. 9070, The Taxi Bylaw, 2014 be amended to include a transaction fee of up to \$0.90 per direct debit transaction; and
3. That the City Solicitor be requested to amend Bylaw No. 9070, The Taxi Bylaw, 2014.

7.2.3 Inquiry – Councillor P. Lorje (March 21, 2016) – Speed Limit – 22nd Street West – Diefenbaker Drive to City Limits [File No. CK. 6320-1] 209 - 211

Recommendation

That the report of the General Manager, Transportation & Utilities Department, dated June 13, 2016, be forwarded to City Council for information.

7.2.4 Amendments to Bylaw No. 7200, The Traffic Bylaw – Speed Limit Changes [File No. CK. 6320-1]

212 - 214

Recommendation

That the Standing Policy Committee on Transportation recommend to City Council:

1. That a speed limit of 90 kph on Highway 16 from Circle Drive to 500 metres east of Zimmerman Road be established;
2. That a speed limit of 60 kph on 33rd Street from a point 130 metres northwest of Kensington Road to the City Limit be established;
3. That a speed limit of 60 kph on Valley Road from Circle Drive South to the South City Limit be established;
4. That a speed limit of 50 kph on McOrmond Drive from 8th Street to College Drive be established; and
5. That the City Solicitor be requested to prepare the appropriate bylaw amendment to Bylaw No. 7200, The Traffic Bylaw to go into effect September 1, 2016.

7.2.5 Inquiry – Councillor R. Donauer (March 21, 2016) Traffic Study – Area of Hangar Rd., 47th St. West, and Ave. C [Files CK. 6320-1 and TS. 6320-1]

215 - 216

Recommendation

That the report of the General Manager, Transportation & Utilities Department dated June 13, 2016, be forwarded to City Council for information.

- 7.2.6 Functional Planning Study – Interchange Highways 11 & 16 – Award of Contract [Files CK. 6000-1 and TS. 6332-1]** 217 - 221

Recommendation

That the Standing Policy Committee on Transportation recommend to City Council:

1. That the City enter into an agreement with ISL Engineering and Land Services Ltd. for the provision of engineering services to complete a Functional Planning Study of the interchange at the junction of Highways 11 & 16 at a total cost of \$160,183 (including taxes); and
2. That the City Solicitor be requested to prepare the appropriate agreement and that His Worship the Mayor and the City Clerk be authorized to execute the agreement under the Corporate Seal.

- 7.2.7 Neighbourhood Traffic Management – Revised Guidelines and Tools [Files CK. 6320-1 and TS. 6320-1]** 222 - 287

Recommendation

That the Standing Policy Committee on Transportation recommend to City Council:

That the Neighbourhood Traffic Management Guidelines and Tools, revised 2016 document, be adopted as the framework for neighbourhood traffic management.

8. URGENT BUSINESS
9. MOTIONS (Notice Previously Given)
10. GIVING NOTICE
11. IN CAMERA AGENDA ITEMS
12. ADJOURNMENT

On-Street Paid Parking Time Zone Change

Recommendation

That the information be received.

Topic and Purpose

The purpose of this report is to provide an update on the matter of increasing on-street paid parking time zones to a three-hour limit within the Business Improvement Districts.

Report Highlights

1. Preliminary discussions took place with the Business Improvement Districts (BID) to determine support for an increase to paid parking time zones.
2. Additional discussions with the BIDs and other stakeholders are required before comprehensive implementation of three-hour time limits can be assessed.
3. Consideration could be given to implementing three-hour time zones, in selected areas, as a first step.

Strategic Goals

This initiative supports the City of Saskatoon's (City) Strategic Goals of Moving Around and Economic Diversity and Prosperity by investing in infrastructure needed to support an efficient transportation system and help sustain economic growth in Saskatoon's BIDs.

Background

At its May 9, 2016 meeting, the Standing Policy Committee on Transportation (Committee) received the report entitled "Comprehensive Downtown Parking Strategy" (Parking Strategy) and recommended that the Administration report back on the implementation of the recommendations of the report. The study area for the Parking Strategy includes the Downtown Saskatoon, Broadway, and Riversdale BIDs.

The Parking Strategy includes an implementation plan identifying short- and long-term actions. An increase in the maximum duration of stay time limits for on-street parking is one of the short-term initiatives identified to improve existing parking operations. The Parking Strategy recommends increasing the maximum duration of stay time limits for on-street parking in the study area to three hours, except along 21st Street and 2nd Avenue. These streets, which have angle parking, are recommended to remain at the current limits, with the exception of the block in front of the Scotiabank Theatre, which is already three hours.

In response to the recommendation for three-hour parking times zones, the Committee requested that the Administration consult further with the BIDs and provide an update at the next Committee meeting.

On-Street Paid Parking Time Zone Change

Report

Varying Positions on Time Zone Changes

The Administration met individually with the Executive Directors of the Downtown Saskatoon, Broadway, and Riversdale BIDs to discuss support for three-hour on-street paid parking time zones within their respective districts. A meeting was also held with the Sutherland BID Executive Director, as this BID area also has paid on-street parking.

Discussions can be summarized as follows:

- a. The Downtown Saskatoon BID Board passed a motion on July 14, 2015, in support of two different options for increased time zones. The first motion recommended that all of Downtown consist of three-hour parking with the following exceptions:
 - two-hour parking on all areas with angle or nose-in parking; and
 - three-hour parking remaining in the 300 block of 2nd Avenue South near the Scotiabank Theatre and Provincial Court House.

A second motion, identified as an acceptable alternative, supports a three-hour parking time zone throughout the entire Downtown district.

The Downtown Saskatoon BID Board of Directors (Board) acknowledged the need to extend on-street parking meter time limits to provide sufficient time for people to attend appointments, shop, or dine, while ensuring turnover of spaces.

- b. The Broadway BID Board passed a motion on May 20, 2015, in support of parking meter limits being extended to three hours throughout the entire city. The value in having a consistent city-wide time zone for all paid on-street parking was acknowledged for ease of use and understanding for the public and consumers.
- c. The Riversdale BID is supportive of ninety-minute time zones on 20th Street West and two-hour time zones on 19th and 21st Streets as a means of achieving a balance of available parking for customers. The Parking Strategy accurately reflects the viewpoints of the Riversdale BID. It is crucial that the time zones not be isolated with policy direction, but, following the recommendations of the Parking Strategy, all factors, including increasing the number of on-street parking stalls and the ease of compliance for payment, be very carefully considered holistically.
- d. The Sutherland BID generally supports having consistent on-street parking time zones throughout all BID districts. No formal motions have been passed by the BID Board.

On-Street Paid Parking Time Zone Change

Further Assessment and Discussion with BIDs is Required

While extended-stay time limits for on-street parking may be appropriate in the future, preliminary consultations with the BIDs suggest that there are other considerations to be addressed in conjunction with implementing city-wide time zone increases, including:

- a) the potential for additional paid parking spaces;
- b) implementation of an escalating pay scale (hourly fees increase with each additional hour of parking);
- c) appropriate enforcement measures to ensure parking space turnover;
- d) consideration for additional loading zones or short-term (15 minute) parking in selected locations; and
- e) consideration for use of existing posts and/or painted lines to maximize number of parking stalls.

Further discussions will be held, and a report will be brought back to Committee in due course.

Increased Time Zones in Selected BID Areas

While a wholesale change to paid parking time zones throughout the city is not universally supported at this time, consideration could be given to initiating changes to time zone limits within certain areas, like the Downtown Saskatoon BID area. This approach would provide further data and information to consider extended time zones in other areas in the future. One of the major strengths of the FlexParking System is the ability to generate useful data.

An implementation plan, developed in consultation with the affected BID, would address the following components:

- a) confirm streets appropriate for extended time zones;
- b) estimate timeline and costs to implement (changes to signage and recalibration of FlexParking pay stations);
- c) recommend enforcement practices or other opportunities to ensure turnover of these extended time parking spaces;
- d) develop a communications plan to advise the public of the changes; and
- e) document baseline data to facilitate an assessment of impacts and outcomes.

Public and/or Stakeholder Involvement

Discussions were held with the Executive Directors of the Downtown, Broadway, Riversdale, and Sutherland BIDs to understand their view on increasing the paid parking time zone limits to three hours.

Communication Plan

Further discussions will be held with the BIDs regarding on-street parking meter time zones. Once any decisions are made to move forward, an appropriate communication plan would be part of any implementation strategy.

On-Street Paid Parking Time Zone Change

Financial Implications

Any changes to parking time zones will have financial implications related to requirements for updating of signage, recalibrating FlexParking pay stations, and the implementation of a communications plan to advise the public of changes. Financial implications will be determined in conjunction with further review of options for extending time zones.

Other Considerations/Implications

There are no options, policy, environmental, privacy, or CPTED implications or considerations at this time.

Due Date for Follow-up and/or Project Completion

A further report detailing discussions with BIDs and assessing options for appropriate length of stay time zones throughout the parking study area will be developed and brought forward for consideration in 2017.

Public Notice

Public notice, pursuant to Section 3 of Public Notice Policy No. C01-021, is not required.

Report Approval

Written by: Chantel Riou, Planner, Community Standards Division
Reviewed by: Jo-Anne Richter, Acting Director of Community Standards
Approved by: Randy Grauer, General Manager, Community Services Department

S/Reports/2016/CS/TRANS – On-Street Paid Parking Time Zone Change/lc

Issuance of River Landing Parkade Request for Proposals

Recommendation

That the Administration issue a Request for Proposals for the River Landing Parkade based on the terms as outlined in this report.

Topic and Purpose

The purpose of this report is to present the Request for Proposals to seek the services of a parkade operator to run the City of Saskatoon-owned parkade located below the Rемаi Modern Art Gallery of Saskatchewan.

Report Highlights

1. Within the new River Landing Parkade, there are approximately 155 public parking spaces.
2. The City of Saskatoon (City) is seeking the services of an experienced parkade operator to run the parking program.
3. The River Landing Parkade is mandated to eventually be self-sufficient through its operations.

Strategic Goals

River Landing supports the Strategic Goal of Quality of Life by ensuring existing recreational facilities are accessible physically and financially and meet community needs. Under the Strategic Goal of Asset and Financial Sustainability, the mandate of the River Landing Parkade is to be self-sufficient, so it also contributes to the priority of alternative sources of revenue to pay for ongoing operations.

Background

At its November 30, 2009 meeting, City Council approved, in principle, the development of the Art Gallery of Saskatchewan at the Destination Centre site in River Landing.

At its June 13, 2011 meeting, City Council resolved that the underground parkade would pay its annual operating costs, contribute to the building costs for a portion of the first floor atrium, contribute to a portion of the land costs, and to fully fund the debenture.

Report

Parkade

Within the new River Landing Parkade, there are approximately 155 parking spaces (wheelchair accessible, hourly, daily, and monthly spaces). There are also free public bike racks and a locked compound for building tenant bikes. Preliminary estimates of parking demand show approximately 290,000 potential customers per year from patrons/staff of the Rемаi Modern Art Gallery of Saskatchewan (Remai Modern), the Persephone Theatre, River Landing community events, nearby offices and retail, and adjacent development.

Experienced Operator Required

The City is seeking the services of an experienced parkade operator for a three-year term to supply and install the pay system, administer the operations and maintenance of the station(s), perform collections, conduct enforcement, and provide customer service for the pay stations/monthly permit parking. The City's Facilities and Fleet Management Division will handle the maintenance and cleaning of the parkade itself. See Attachment 1 for a high-level overview of the terms of the Request for Proposals.

Self-Sufficient Operations

It is expected that the proponent will assist the City in establishing the optimum balance between monthly, daily, and hourly parkers in order to maximize revenue, while accommodating the parking demands. In consultation with the Administration, the parking spaces may be priced at the rates the operator determines are feasible in the marketplace, taking into full consideration the need to generate sufficient revenue to maintain and operate the parkade.

Due to time and resource constraints, the City's Parking Services Section (Parking Services), Community Standards Division, is unable to take on the parkade operations at this time. The unique operating aspects of the parkade are currently not part of the services provided by Parking Services. However, at the end of the term of this parkade contract, Parking Services will review its capacity and present options to River Landing. The philosophy of City-owned parkades has been raised in the recent civic Comprehensive Downtown Parking Strategy, and the River Landing Parkade will be the City's first parkade structure.

To note, the current FlexParking pay stations for on-street parking cannot be used within the parkade. The parkade needs to be able to separate its revenue from any on-street parking revenue. The philosophy behind the on-street flexible parking is that customers can move around to different areas with their unused parking time. However, if they move to the parkade, that parking revenue is not paid to the parkade and opposes the objective of the parkade to be self-sufficient from its own revenue. The parkade is considered an independent, off-street parking lot and needs the ability to actively manage its own revenues.

Public and/or Stakeholder Involvement

The nearby Business Improvement Districts (BIDs) have been informed of this upcoming RFP. The management of the Remai Modern and Persephone Theatre have also been informed. In addition, the City's consultant on the Comprehensive Downtown Parking Strategy provided input on the RFP terms and operations.

Communication Plan

The RFP will be posted on the SaskTenders' website and the Canadian Parking Association's website for interested proponents, and a link will be sent to local parking suppliers.

Financial Implications

The River Landing Parkade is mandated to eventually be self-sufficient through its operations. The revenue from customers is expected repay the capital costs to construct the parkade, fund annual operating and maintenance costs, and fund the co-shared space at the Remai Modern.

Through the RFP, the City expects the proponent, as a qualified expert, to identify the most cost-effective method to perform all associated work necessary to manage parking at the parkade.

Other Considerations/Implications

There are no options, policy, environmental, privacy, or CPTED implications or considerations.

Due Date for Follow-up and/or Project Completion

Once the RFP closes and the Evaluation Committee has selected a preferred proponent, the Administration will report back in August 2016 to both the Standing Policy Committee on Transportation and City Council for approval of the award of the contract. River Landing Parkade is nearing completion, and there is current discussion with EllisDon regarding how to open the parkade prior to opening the rest of Remai Modern. Following EllisDon's handover of this area, and once occupancy and life-safety requirements for the parkade are met, the parkade operator and the City will need at least two months after that date to outfit the parkade. The expectation is to have River Landing Parkade available for public use in early winter.

Public Notice

Public notice, pursuant to Section 3 of Public Notice Policy No. C01-021, is not required.

Attachment

1. High-Level Overview of River Landing Parkade RFP Terms

Report Approval

Written by: Jill Cope, Project Manager, Environmental and Corporate Initiatives and Andrew Hildebrandt, Director of Community Standards

Reviewed by: Jill Cope, Acting Director of Environmental and Corporate Initiatives
Catherine Gryba, General Manager, Corporate Performance Department

Approved by: Randy Grauer, General Manager, Community Services Department

High-Level Overview of River Landing Parkade RFP Terms:

- The City is seeking the services of an experienced parkade operator for a three-year term (renewable) to supply and install the pay system and associated signage, administer the operations and maintenance of the station(s) (including supplies), perform collections, conduct parking enforcement, administer the monthly parking permit program, and provide customer service.
- In consultation with the successful proponent, the City will determine the best use of payment options for customers, such as having the pay station as users exit, or having pay stations on each parkade floor where users can purchase parking time upon their arrival, thus reducing delays upon exiting (e.g. if customers all depart at the same time after a show ends at the live theatre, no one has to wait to pay to exit). It is up to the proponent to also suggest what type of system works best (i.e. pay-as-you-exit, pay-and-display, pay-by-plate, etc.).
- The City will set the parking rates and operating hours in consultation with the successful proponent.
- The Evaluation Committee will review all submitted materials and rank the proposals for the proposed work based on the following criteria:

Previous Parkade Operations Experience (Years of parkade experience; areas of expertise; municipal parkade experience; daily, hourly, and monthly parking experience; and references)	25
System Reliability and Service Support (Resources available during parkade hours of operation; response times; types of machines to be used; and number of workforce, i.e. technicians)	20
Fee for Service	30
Operations Management Approach (Timelines and installation; monitoring of the machines and site; monthly permit system; patrols; enforcement compliance; customer service; maintenance and cleaning of pay stations; and financial statements)	25
TOTAL	100 points

Capital Project #2407 – North Commuter Parkway and Traffic Bridge – Traffic Bridge South Pathways

Recommendation

That the report of the General Manager, Transportation & Utilities Department dated June 13, 2016, be received as information.

Topic and Purpose

This report is to provide the Standing Policy Committee on Transportation with an update regarding the detailed design for the pathways on the south side of the Traffic Bridge into Rotary Park.

Report Highlights

1. The Project Agreement (PA) includes technical requirements to be met by the design being prepared by Graham Commuter Partners (GCP) for all aspects of the project, which includes a requirement to provide direct pathway connections from the Traffic Bridge down into Rotary Park.
2. Based on GCP's bridge concept, this will include 3.0 m wide pathways on each side of Victoria Avenue extending down the new bridge embankment at a maximum 5% grade and connecting to the existing Meewasin Trail.
3. GCP has completed review of this design with the CPTED committee and is proceeding to the Meewasin Valley Authority (MVA) to complete Development Review in July/August 2016.

Strategic Goal

Construction of the North Commuter Parkway and Traffic Bridge supports the Strategic Goal of Moving Around as it will optimize the flow of people and goods in and around the city.

Background

At a special meeting held on September 8, 2015, City Council awarded the RFP for the North Commuter Parkway and Traffic Bridge, naming GCP the Preferred Proponent. At its meeting on November 23, 2015, City Council received information regarding the financial details of the PA with GCP.

A construction update was last provided to the Standing Policy Committee on Transportation on May 9, 2016.

Report

Technical Requirements

The PA includes technical requirements to be met by GCP's design for all aspects of the project. This includes a requirement to provide direct pathway connections from the Traffic Bridge down into Rotary Park.

Pathway Design

Based on GCP's four-span bridge concept and elimination of the land span over Rotary Park, this will include 3.0 m wide pathways on each side of Victoria Avenue extending down the new bridge embankment at a maximum 5% grade and connecting to the existing Meewasin Trail.

GCP has completed review of this design with the CPTED Committee and is proceeding to the MVA for Development Review in July/August 2016.

Attachment 1 shows a rendering image of the current design concept. Attachment 2 shows a plan view of the current design concept.

Public and/or Stakeholder Involvement

Stakeholder involvement will be required at various stages of the project. Three public open house events have been completed since December 2015. Community events will be planned in order to engage and educate the citizens. The Administration will coordinate these activities with applicable stakeholders as necessary.

Communication Plan

The PA includes various communication requirements to be completed by GCP during both the construction and operating periods of the project. The Technical Advisor has retained communications advice for the project, and a phased-in communications plan has been developed for the life of the project. Webpages for the North Commuter Parkway and Traffic Bridge have been updated and various community events will be planned in order to engage and educate citizens. Regular project updates are being provided to the general public.

Financial Implications

Capital Project #2407 has been approved for funding in the amount of \$238.8M.

Other Considerations/Implications

There are no policy, environmental, privacy, or CPTED implications or considerations.

Due Date for Follow-up and/or Project Completion

The North Commuter Parkway and Traffic Bridge project is scheduled for substantial completion in October 2018.

Public Notice

Public Notice pursuant to Section 3 of Policy No. C01-021, Public Notice Policy, is not required.

Attachments

1. Traffic Bridge South Pathways Rendering
2. Traffic Bridge South Pathways Plan Drawing

Report Approval

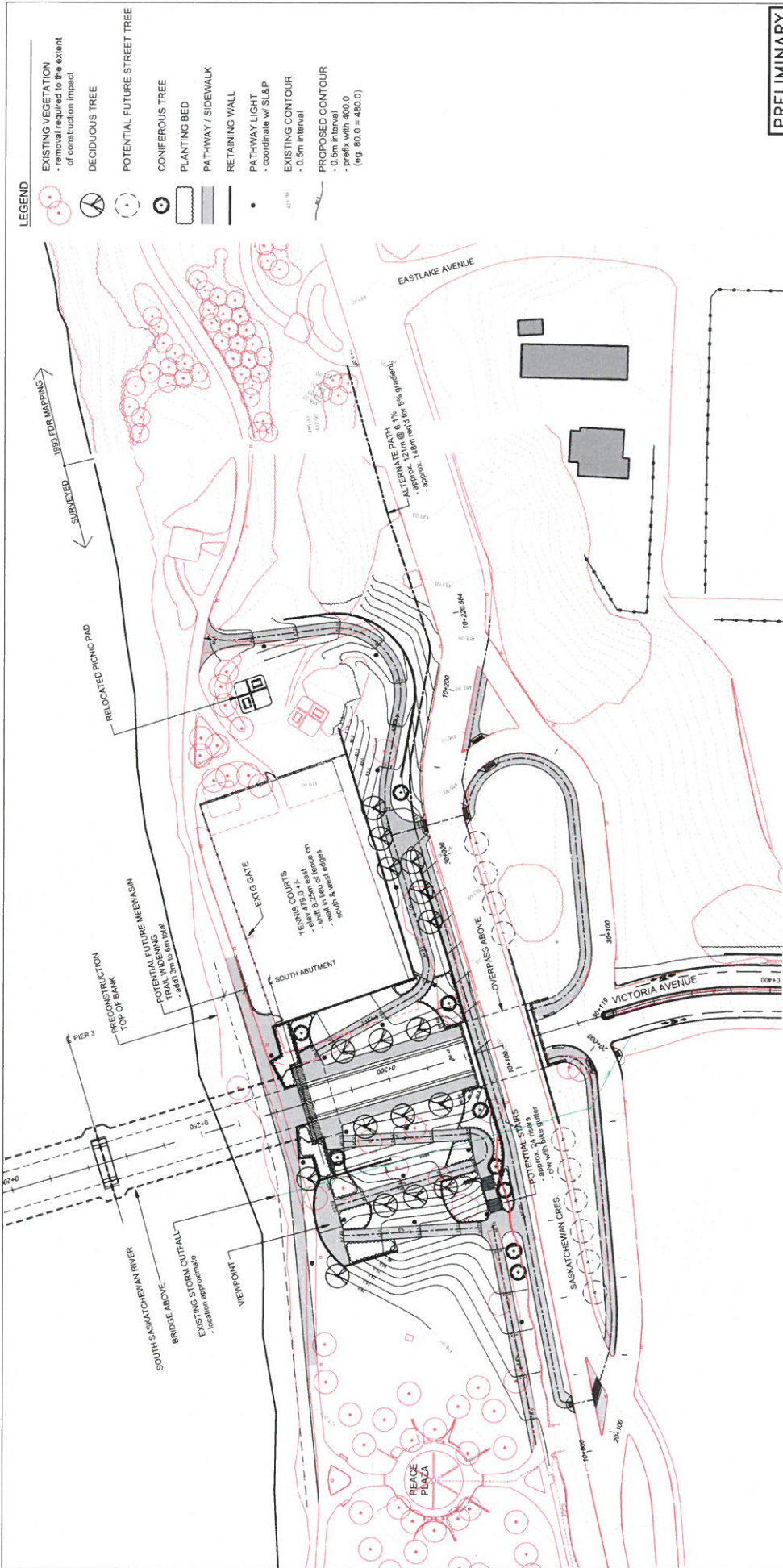
Written &

Reviewed by: Dan Willems, Director of Major Projects

Approved by: Angela Gardiner, Acting General Manager, Transportation & Utilities Department

TRANS DW – CP2407 – NCP and TB – TB South Pathways – June 13, 2016





- LEGEND**
- EXISTING VEGETATION - removal required to the extent of construction impact
 - DECIDUOUS TREE
 - POTENTIAL FUTURE STREET TREE
 - CONIFEROUS TREE
 - PLANTING BED
 - PATHWAY / SIDEWALK
 - RETAINING WALL
 - PATHWAY LIGHT - coordinate w/ SL&P
 - EXISTING CONTOUR - 0.5m interval
 - PROPOSED CONTOUR - 0.5m interval - profile with +400.0 (eg. 50.0 = 400.0)

PRELIMINARY
NOT FOR CONSTRUCTION



GRAHAM
COMMUTER PARTNERS

Clifton Associates

CROSSBY HANNA PARTNERS
LANDSCAPE ARCHITECTS
COMMUNITY PLANNERS

NORTH COMMUTER PARKWAY
AND TRAFFIC BRIDGE PROJECT

TRAFFIC BRIDGE
SOUTH SHORE
LANDSCAPE CONCEPT

DATE: MAY 26, 2016
SCALE: 1:500
PROJECT NO: 380-0380-PL1

NO.	DATE	BY	REVISION

City of Saskatoon
Transportation & Utilities Department

DATE	BY	REVISION

DATE	BY	REVISION

2016 New Traffic Signal Installation Update

Recommendation

That the report of the General Manager, Transportation & Utilities Department dated June 13, 2016, be received as information.

Topic and Purpose

This report provides a 2016 installation list of new traffic signals and Active Pedestrian Corridors (APC).

Report Highlights

A complete list is provided that outlines the 2016 planned installation of traffic signals and APCs along with the source of funding.

Strategic Goal

This report supports the Strategic Goal of Moving Around by improving safety of all road users (pedestrians, cyclists, and drivers), and helps provide a great place to live, work, and raise a family.

Background

City Council was provided a report in November of 2015 outlining criteria used to select and prioritize the installation of traffic signals at existing intersections that require an improvement in traffic control. Traffic signals installed in a retrofit situation are funded through Capital Project #1036 – Traffic Control Upgrades. Traffic signals will be installed at the intersection of Lorne Street and Ruth Street in 2017 under this program, subject to approval of adequate funding.

Traffic signals installed as part of a new development (either residential, commercial or industrial) are assessed based on a Traffic Impact Assessment. In this case, the cost of installing traffic signals is included in land development levies or other direct development charges.

Traffic signals may also be funded and installed as part of major roadway infrastructure projects.

Report

The locations where installation of traffic signals and APC are planned in 2016, along with source of funding are outlined in the table below:

Complete List of Locations for 2016 Signal Installations

Location	Source of Funding
Highway 16 & 71st Street	CP #2266 – Highway 16 & 71st Street Upgrades, Ministry of Highways and Infrastructure (MHI), Rural Municipality of Corman Park
Valley Road & Civic Operations Centre	Civic Operations Centre Project
Highway 16 & Zimmerman Road	Prepaid Signing and Signal Reserve
Zimmerman Road & Market Drive	Prepaid Signing and Signal Reserve
Zimmerman Road & Meadows Parkway	Prepaid Signing and Signal Reserve
Meadows Parkway & Costco*	Prepaid Signing and Signal Reserve
Market Drive & Costco*	Prepaid Signing and Signal Reserve
McOrmond Road & Brighton Gate	Prepaid Signing and Signal Reserve
McOrmond Road & Brighton Common*	Prepaid Signing and Signal Reserve
Brighton Gate & Brighton Boulevard*	Prepaid Signing and Signal Reserve
McOrmond Drive & Fedoruk Road	Prepaid Signing and Signal Reserve
McOrmond Drive & Feheregyhazi Boulevard*	Prepaid Signing and Signal Reserve
Claypool Drive & McClocklin Road	Prepaid Signing and Signal Reserve
Cornish Road & Shopping Centre (APC)	Prepaid Signing and Signal Reserve
Taylor Street & McEown Avenue (APC)	CP #2446 – Pedestrian Upgrades
Broadway Avenue & 9 th Street	CP #2446 – Pedestrian Upgrades
Wiggins Avenue & Colony Street (APC)	CP #2446 – Pedestrian Upgrades
McCormack Road & Needham Crescent (APC)	CP #2446 – Pedestrian Upgrades
Moss Avenue at Elm Lodge (APC)	CP #2446 – Pedestrian Upgrades
20 th Street & Avenue G (APC)	CP #2446 – Pedestrian Upgrades
Cowley Road & Forsyth Way (APC)	CP #2446 – Pedestrian Upgrades
Konihowski Road & Pezer Crescent (APC)	CP #2446 – Pedestrian Upgrades
Konihowski Road & Garvie Road (APC)	CP #0631 – Traffic Safety Improvements

dependent on roadway construction schedule*
 APC - Active Pedestrian Corridor*

Other Considerations/Implications

There are no options, public and/or stakeholder involvement, communication, policy, financial, environmental, privacy, or CPTED considerations or implications.

Financial Implications

Adequate funding is available in the funding sources listed in the table above.

Due Date for Follow-up and/or Project Completion

Installation of signals at these locations is scheduled for completion in 2016, depending on completion of roadway construction where applicable.

Public Notice

Public Notice pursuant to Section 3 of Policy No. C01-021, Public Notice Policy, is not required.

Report Approval

Written by: Goran Lazic, Senior Transportation Engineer, Transportation
Reviewed by: Jay Magus, Engineering Manager, Transportation
Reviewed by: Angela Gardiner, Director of Transportation
Approved by: Angela Gardiner, Acting General Manager, Transportation &
Utilities Department

TRANS GL - 2016 New Traffic Signal Installation Update

New Grade Crossing Rail Regulations – Roles and Responsibilities

Recommendation

That the report of the General Manager, Transportation & Utilities Department dated June 13, 2016, be received as information.

Topic and Purpose

The purpose of this report is to provide an overview of Transport Canada's Grade Crossing Regulations and Standards, the roles and responsibilities of railway companies and road authorities (i.e. the City), and the City of Saskatoon's work plan and funding requirements to ensure compliance.

Report Highlights

1. Transport Canada's Grade Crossing Regulations require the City and rail companies to share information by November 2016, and complete any required crossing upgrades by November 2021.
2. Funding implications for the required upgrades will be known once the review of all 55 crossings has been completed.

Strategic Goal

This report supports the Strategic Goal of Moving Around by improving safety of all road users (pedestrians, cyclists, and drivers), and helps provide a great place to live, work, and raise a family.

Background

In November 2014, Transport Canada (through the Railway Safety Act) introduced new Grade Crossing Regulations in an effort to improve safety at federally-regulated at-grade railway crossings. The regulations apply to both the public and private crossings. Introduction of the new regulations has been a long-standing recommendation of the Transportation Safety Board of Canada.

Report

Impact of Grade Crossing Regulations Changes

The management of at-grade railway crossings is a shared responsibility between road authorities and the railway companies. The technical standards (known as "RTD 10") have existed for many years and have been followed by respective agencies as the best practice, but the document was considered a guideline and not a law.

The new regulations officially bring an end to voluntary compliance with the grade crossing safety legislation and regulation.

New Grade Crossing Regulations – Roles and Responsibilities

Road authorities and railway companies will now need to ensure that all grade crossings under their jurisdiction comply with the new safety standards by the November 2021 deadline.

The regulations incorporate several requirements that will impose more rigorous and stringent safety standards, clarify the roles between road authorities and railway companies, and promote greater collaboration among stakeholders through information sharing.

Requirements, Roles and Responsibilities

There are two key deadlines with specific requirements set in the regulations.

1. Road authorities and railway companies are required to share critical information regarding existing crossings by November 2016, including:
 - Location attributes such as road name, coordinates, and crossing type.
 - Technical data such as number and width of traffic lanes, average annual daily traffic, design speed, design vehicle, stopping sight distance, departure time, and advance activation time.
2. Road authorities will be required to meet the safety standards at their existing railway crossings by November 2021, including:
 - Conduct safety review at each crossing.
 - Undertake the required upgrades to address the identified deficiencies which may include, but are not limited to, signage, crossing surfaces, sightlines and warning systems.
 - The required construction work will need to be completed by this date.

City of Saskatoon's Work Plan and Funding Requirements

There are four steps that the City, as the road authority, must undertake to ensure compliance with the regulations by the order dates.

1. Collect and assemble the location information and technical data for each crossing in Saskatoon during the summer of 2016:
 - This step will involve a review of existing documentation and available information, as well as collection of new data and site visits. There are approximately 55 federally regulated grade crossings in Saskatoon.
2. Share the data with Canadian Pacific Railway and Canadian National Railway by November 2016. Once the data is assembled, the information exchange will be a direct data transfer.
3. Conduct safety reviews for all Crossings in 2017:
 - This is a critical step in the process. At this stage, any potential deficiencies and safety issues must be identified for each grade crossing and appropriate safety measures developed. This in-depth assessment will require expertise in traffic and rail engineering and application of the regulations and technical standards.

4. Address the identified deficiencies by November 2021:
- The required construction work will have to be completed in the remaining four years, between 2018 and 2021. Annual budget submissions from the Administration will include funding for any required upgrades. The funding required is not known at this time, and will be better understood upon completion of the safety reviews.
 - Transport Canada’s Grade Crossing Improvement Program can typically provide up to 50% of eligible costs related to a crossing improvement project at public grade crossings under federal jurisdiction. At this time, Transport Canada has not yet indicated if their level of funding for this program will increase to support the anticipated demands to meet the 2021 deadline.

Financial Implications

The cost for the 2017 safety reviews is estimated at \$200,000, and discussions are underway to determine if this cost can be shared with the rail companies. The City’s portion of funding required to address identified deficiencies is unknown at this time, but will be projected in the 2018 to 2021 Capital Budget years.

Other Considerations/Implications

There are no options, public and/or stakeholder involvement, communication, policy, environmental, privacy, or CPTED considerations or implications.

Due Date for Follow-up and/or Project Completion

Upon completion of the safety reviews in 2017, a report will be provided that outlines the improvements required to remove the deficiencies. It is expected this report will provide brief details on the various improvement projects, a schedule, and cost estimates.

Public Notice

Public Notice pursuant to Section 3 of Policy No. C01-021, Public Notice Policy, is not required.

Report Approval

Written by: Goran Lazic, Senior Transportation Engineer, Transportation
Reviewed by: Jay Magus, Engineering Manager, Transportation
Reviewed by: Angela Gardiner, Director of Transportation
Approved by: Jeff Jorgenson, General Manager, Transportation & Utilities
Department

Request for Encroachment Agreement – 112 20th Street West

Recommendation

1. That the proposed encroachment at 112 20th Street West (Lot 52 & 53, Block No. 16, Plan No. E5618) be recognized;
2. That the City Solicitor be requested to prepare the appropriate encroachment agreement making provision to collect the applicable fees; and
3. That His Worship the Mayor and the City Clerk be authorized to execute the agreement under the Corporate Seal and in a form that is satisfactory to the City Solicitor.

Topic and Purpose

The purpose of this report is to seek approval for a future encroachment for the portions of the proposed building canopy located at 112 20th Street West.

Report Highlights

1. The proposed encroachment area is 10.56 square metres.
2. The building canopy will extend onto the 20th Street West sidewalk by up to 1.22 metres.

Strategic Goals

This report supports the City of Saskatoon's (City) Strategic Goals of Sustainable Growth and Quality of Life by ensuring that designs of proposed developments are consistent with planning and development criteria and that these designs do not pose a hazard for public safety.

Background

Building Bylaw No. 7306 states, in part, that:

“The General Manager of the Community Services Department shall not issue a permit for the erection or alteration of any building or structure the plans of which show construction of any kind on, under, or over the surface of any public place until permission for such construction has been granted by Council.”

Report

The owner of the property located at 112 20th Street West has requested approval to enter into an encroachment agreement (see Attachment 1). As shown on the Site Plan (see Attachment 2), the proposed new building canopy will encroach onto 20th Street West to a maximum of 1.22 metres. The total area of the encroachment is approximately 10.56 square metres; therefore, it will be subject to an annual charge of \$50.

Request for Encroachment Agreement – 112 20th Street West

Public and/or Stakeholder Involvement

There is no public or stakeholder involvement.

Other Considerations/Implications

There are no options, policy, financial, environmental, privacy, or CPTED implications or considerations; a communication plan is not required at this time.

Due Date for Follow-up and/or Project Completion

There is no follow-up report planned.

Public Notice

Public notice, pursuant to Section 3 of Public Notice Policy No. C01-021, is not required.

Attachments

1. Request for Encroachment Agreement dated April 21, 2016.
2. Copy of Site Plan Detailing Proposed Encroachment

Report Approval

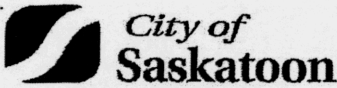
Written by: Tanda Wunder-Buhr, Commercial Permit Supervisor, Building Standards

Reviewed by: Daisy Harington, Senior Building Code Engineer, Building Standards

Approved by: Randy Grauer, General Manager, Community Services Department

S/Reports/2016/BS/TRANS – Request for Encroachment Agreement – 112 20th Street West/lc

Request for Encroachment Agreement dated April 21, 2016



BUILDING STANDARDS
222-3rd AVE NORTH, SASKATOON, SK S7K 0J5

THIS IS NOT AN AGREEMENT

ENCROACHMENT AGREEMENT APPLICATION

SECTION A – PROJECT INFORMATION (to be completed for ALL ENCROACHMENT AGREEMENT APPLICATIONS)

(Please note the approval process may take up to 12 weeks dependent on City Council Meeting Schedule)

TYPE OF ENCROACHMENT		New Proposed <input checked="" type="checkbox"/>	Revision <input type="checkbox"/>
PROJECT INFORMATION	Site Address	112 20 TH STREET WEST	
	Legal Description (Lot/Block/Plan)	Lot 52453, Block No. 16, Plan No. E5618)	
APPLICANT	Contact Name	DEVON SCHOLLER	
	Company Name (if applicable)	STRATA DEVELOPMENT CORP.	
	Address	City	Province
	1729 ONTARIO AVE.	SASKATOON	SK
	Postal Code	S7H 0T5	
	Phone Number (incl. Area Code)	Email Address	MAIL or EMAIL
	(306) 491-7714	devon@stratadevelopment.ca	EMAIL
OWNER	Contact Name (Official Name that will appear on the Agreement)	TOM MALTMAN	
	Company Name (if applicable)	TCRT INVESTMENTS INC.	
	Address	City	Province
	280 Valley Road	RR3, Box 115A.	SK
	Postal Code	S7K 3J6	
	Phone Number (incl. Area Code)	Email Address	MAIL or EMAIL
	(306) 664-1998	maltmangroup@shaw.ca	EMAIL

SECTION B – SUBMISSION REQUIREMENTS (to be completed for ALL ENCROACHMENT APPLICATIONS)

ENCROACHMENT AGREEMENT APPLICATION REQUIREMENTS			Submitted	Received (office use only)
	Application Fee	An Encroachment Application Fee of \$100.00 is required to be submitted at the time of application	<input checked="" type="checkbox"/>	<input type="checkbox"/>
N/A	Existing Encroachment	Current Real Property Report/Surveyor's Certificate that clearly outlines the encroaching areas, including detailed dimensions of all areas that encroach onto City of Saskatoon Property	<input type="checkbox"/>	<input type="checkbox"/>
<input checked="" type="checkbox"/>	Proposed Future Encroachment	Detailed drawings of the proposed encroaching areas including detailed dimensions of all areas that will encroach onto City of Saskatoon Property. (Once construction is complete, an updated Real Property Report/Surveyor's Certificate will be required to confirm the area of encroachment.)	<input checked="" type="checkbox"/>	<input type="checkbox"/>

Upon receipt of the request, the Building Standards Division of the Community Services Department will request approvals from the necessary Departments and Divisions, including Development Services, Building Standards, Transportation & Utilities and any other Department or Division as deemed necessary, depending on the type of encroachment. Upon receipt of the various approvals and that there are no objections to the request; the application will be forwarded to the next available Development & Community Services Committee meeting for their approval. Once the Development & Community Services Committee has approved, the application will be forwarded to the next available City Council meeting for their approval. Once City Council has approved, the City Clerks office will advise the applicant of Council's decision and will prepare the agreement. Please note that encroachment agreement requests may take up to 12 weeks to process and is dependent on City Council Meeting Schedule.

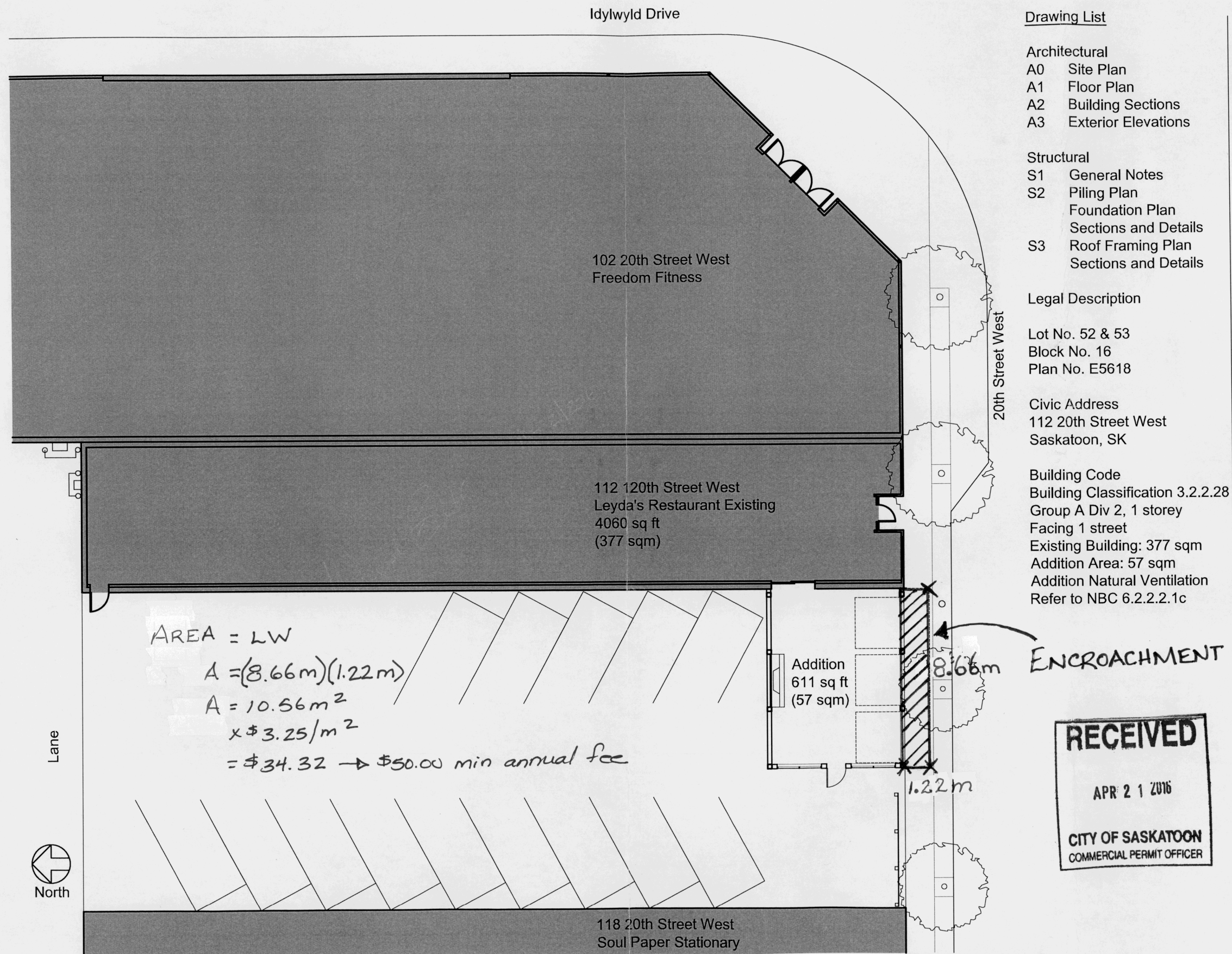
Assuming the encroachment is approved, an annual fee will be applied to the tax notice. This fee is based on the area of encroachment, and is calculated at \$3.25 per square meter. The current minimum fee is \$50.00

DECLARATION & SIGNATURES	I DO HEREBY DECLARE:			
	<ul style="list-style-type: none"> That the issuance of an Encroachment Agreement does not relieve the owner and authorized agents from complying with the requirements of the 2010 National Building Code of Canada, as amended and within the scope of the Uniform Building and accessibility Standards Act. That the submission of this application does not give permission for encroachment of any portion of the building, and that appropriate building permits are required to be obtained prior to the construction of the encroachment. 			
	I certify that I have read and agree to abide by the conditions above, and all information contained within this application is correct.			
		APRIL 20/16		APR 21 2016
	Applicant Signature	Date	Application Received By	Date Received

Last updated November 2014

Paid chq # 5554

Copy of Site Plan Detailing Proposed Encroachment

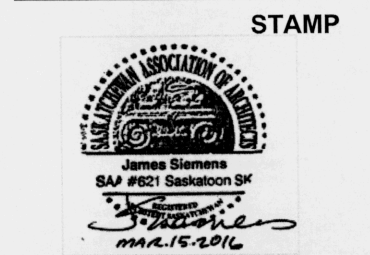


LEYDA'S EXPANSION
112 20TH STREET WEST
SASKATOON SK

ARCHITECT
OXBOW ARCHITECTURE
226 20TH ST W SUITE 204 | SASKATOON SK
S7M 0W9 | P 306.500.3060

CLIENT
STRATA DEVELOPMENT CORP.
1729 ONTARIO AVENUE | SASKATOON SK
S7K 1S9 | P 306.974.2896

OWNER
TCRT INVESTMENTS INC.
SASKATOON SK | P 306.664.1998



ISSUE / REVISIONS

NO.	ISSUE	DATE
1	Permit	2016.03.15

SHEET INFORMATION

DATE	2016.03.15
JOB NUMBER	1512
SCALE	1/4" = 1'-0"

TITLE
Site Plan

SHEET
A0

1 Partial Site Plan
1/16" = 1'-0"

Functional Plan – McOrmond Drive through Aspen Ridge Neighbourhood

Recommendation

That the report of the General Manager, Transportation & Utilities Department dated June 13, 2016, be received as information.

Topic and Purpose

This report provides an update on the functional plan for McOrmond Drive through the Aspen Ridge neighbourhood.

Report Highlights

1. A functional plan for McOrmond Drive through Aspen Ridge was developed.
2. McOrmond Drive is designed to be a complete street integrating land use and transportation options.
3. Design highlights are provided for vehicular traffic, transit users, pedestrian and cyclist accommodation, and side lane traffic calming.

Strategic Goal

This report supports the Strategic Goal of Moving Around by providing a mobility plan for the safe movement of pedestrians, cyclists, and motorists.

Background

City Council adopted the Aspen Ridge Neighbourhood Concept Plan in June 2014. The Aspen Ridge Neighbourhood Concept Plan outlines that portions of McOrmond Drive will function as a multi-way boulevard, incorporating “Main Street” style high-density mixed-use and transit supportive development, while maintaining its functionality as an arterial roadway. A multi-way boulevard is a roadway that separates high volumes of traffic from the pedestrian environment through the use of side lanes and landscaped boulevards. Attachment 1 illustrates the vision from the concept plan.

Since June 2014, Transportation and Saskatoon Land divisions have been working together to develop a functional plan that is consistent with this concept.

Report

Functional Plan

A functional plan for McOrmond Drive through the Aspen Ridge neighbourhood was developed from the Fedoruk Drive intersection, to the south edge of the swale immediately north of Henry Dayday Road (Attachment 2).

Functional Plan – McOrmond Drive through Aspen Ridge Neighbourhood

The functional plan provides two cross-sections (Attachment 3) while the approved concept plan envisioned three different cross-sections along McOrmond Drive. The difference is illustrated in the table below:

Segment	Concept Plan	Functional Plan
Fedoruk Drive to Feheregyhazi Boulevard	<ul style="list-style-type: none"> • 4 through lanes • 2 side lanes • 2 parking lanes 	Section A-A: <ul style="list-style-type: none"> • 4 through lanes • 2 side lanes • 2 parking lanes
Feheregyhazi Boulevard to Henry Dayday Road	<ul style="list-style-type: none"> • 4 through lanes • 2 parking lanes (immediately adjacent to through lanes) 	Section B-B: <ul style="list-style-type: none"> • 4 through lanes • No parking
Henry Dayday Road to Swale	<ul style="list-style-type: none"> • 4 through lanes • No parking 	

The functional plan cross-section for segment #1 (Section A-A), in the core commercial mixed-use area, meets the vision of the concept plan cross-section with a few minor modifications. Angle parking instead of parallel parking is planned as this will provide more parking to support the commercial land use, and slow traffic on the side lanes. The required right-of way is wider in order to provide:

- More space for snow storage on the medians between the side lanes and the main lanes (storage of snow will be accommodated on the boulevards);
- Wider angle parking lanes than the parallel parking lanes; and
- Widened sidewalks and bike lanes.

The cross section identified in the concept plan for segment #2, with additional parking lanes, is not being pursued in the functional plan. Upon further engineering consideration, mixing on-street parking and a significant amount of through traffic (25,000 to 30,000 vehicles per day) is not supported as this condition would lower the level of safety for that segment of McOrmond Drive. The entire portion of McOrmond Drive between Feheregyhazi Boulevard and the swale will have a cross-section similar to that shown in Section B-B.

Complete Streets

The National Association of City Transportation Officials (NACTO) Urban Street Design Guide is used for street design in urban areas to accommodate all road users based on the adjacent land use. The NACTO guide ensures that all transportation options, including walking, driving, cycling, and transit, are incorporated and its level of accommodation for each mode is highly dependent on the adjacent land use. There is no one “complete street” standard; instead, balancing the needs of all right-of-way users is done by incorporating concepts into the planning and design of new streets, and the reconstruction of existing streets which occurs through a recognition of the context (or adjacent land use and urban form).

The cross-section with side lanes as planned for this portion of McOrmond Drive will not become the standard cross-section expected for arterial streets in Saskatoon. The inclusion of parking on an arterial road is not standard, and is not a requirement for a

“complete street”. For example, a rural highway that adds a pathway at the edge of the right-of-way ‘completes’ that street in relation to the context of farming land use.

“Complete Street” principles and guidelines for Saskatoon are being developed as part of the Growth Plan to Half a Million.

Design Highlights

A plan view of McOrmond Drive between Fedoruk Drive and Feheregyhazi Boulevard is included as Attachment 4. Highlights of the functional design include:

1. **Vehicular Traffic:**
Two travel lanes in each direction will support traffic flow along McOrmond Drive. Signalized intersections with left-turn bays and full access will control traffic entering and exiting McOrmond Drive at Fedoruk Drive, Feheregyhazi Boulevard and Henry Dayday Lane.
2. **Transit Stops:**
Transit stops are provided on the main lanes at the McCrory Link and Kalra Street intersections. The stop locations are consistent with Saskatoon Transit’s standard for efficient operation.
3. **Pedestrian Accommodation:**
There is full pedestrian accommodation at the Fedoruk Drive and Feheregyhazi Boulevard intersections on McOrmond Drive via full traffic signals. These intersections are approximately 560 metres apart. To mitigate this distance, a set of pedestrian actuated traffic signals are provided at the McCrory Link/Kalra Street intersection. These signals will always show green to traffic unless a pedestrian activates the signal. This pedestrian crossing is also immediately adjacent to the transit stops on either side of McOrmond Drive to better support transit users.

At the crossings of the intersecting roads (Payne Bend, Dattani Way, Kalra Street, and McCrory Link) there are raised pedestrian crossings. These raised crossings serve two purposes: 1) to provide maximum accessibility without having any sidewalk or curb let-downs, and 2) to calm traffic completing turns between the McOrmond Drive side lanes and the intersecting streets.
4. **Cyclist Accommodation:**
A 2.0 metre separated cycle track will be constructed on either side of McOrmond Drive between the sidewalk and the angle parking stalls. The cyclists will also benefit from the raised crossings at the intersecting side streets providing no change in elevation and a smoother ride.
5. **Side Lane Traffic Calming:**
The functional plan includes periodic bulb-outs that will serve to narrow the side lane and cause traffic to slow, and to provide opportunity for landscaping and streetscaping. The locations shown on the attachments have been revised

through the detailed design process to also accommodate the placement of fire hydrants where possible.

The following design considerations are provided for information:

- The addition of the side lanes adds pavement width a pedestrian must cross. The traffic signals will be programmed to ensure there is enough walk time shown to pedestrians to safely cross McOrmond Drive; however, some users may find the additional crossing distance uncomfortable.
- There will be queuing of the main lanes at the intersections during the morning and afternoon peak hours. The traffic analysis illustrates that the queues will not spill back into the upstream intersection, but drivers will experience delays in passing through this segment of McOrmond Drive.
- Strategic signing will be required to relay the appropriate information to drivers accessing the side lanes.
- There is significant additional cost of constructing this type of street. Separating the parking from the through traffic adds significant costs required to build the additional medians and parking lanes.

Public and/or Stakeholder Involvement

Saskatoon Land, and Planning and Development divisions were engaged as stakeholders while developing the functional plans.

Other Considerations/Implications

There are no options, communication, policy, financial, environmental, privacy, or CPTED considerations of implications.

Due Date for Follow-up and/or Project Completion

Construction of McOrmond Drive will begin in the summer of 2016.

Public Notice

Public Notice pursuant to Section 3 of Policy No. C01-021, Public Notice Policy, is not required.

Attachments

1. Aspen Ridge Neighbourhood Concept Plan Excerpt
2. Functional Plan Study Area
3. McOrmond Cross-sections
4. Plan View of McOrmond Drive between Fedoruk Drive and Feheregyhazi Boulevard

Report Approval

Written by: Jay Magus, Engineering Manager, Transportation
Reviewed by: Angela Gardiner, Director of Transportation
Approved by: Jeff Jorgenson, General Manager, Transportation & Utilities
Department

McORMOND DRIVE MULTI-WAY BOULEVARD

McOrmond Drive is proposed to extend through Aspen Ridge and connect with the proposed North Commuter Parkway. To appropriately interface this roadway with the surrounding residential neighbourhood, new roadway cross sections have been proposed for McOrmond Drive. Within the boundaries of Aspen Ridge, portions of McOrmond Drive will function as a multi-way boulevard, incorporating “main street” style high-density mixed-use and transit supportive development, while maintaining its functionality as an arterial roadway. A multi-way boulevard is a roadway that separates high volumes of traffic from the pedestrian environment through the use of access lanes and landscaped boulevards. As shown in Images 6 to 10, this type of street design accommodates many transportation options, making it a “complete street” and aligning with the goals of the Growth Plan to Half a Million and the Strategic Plan.

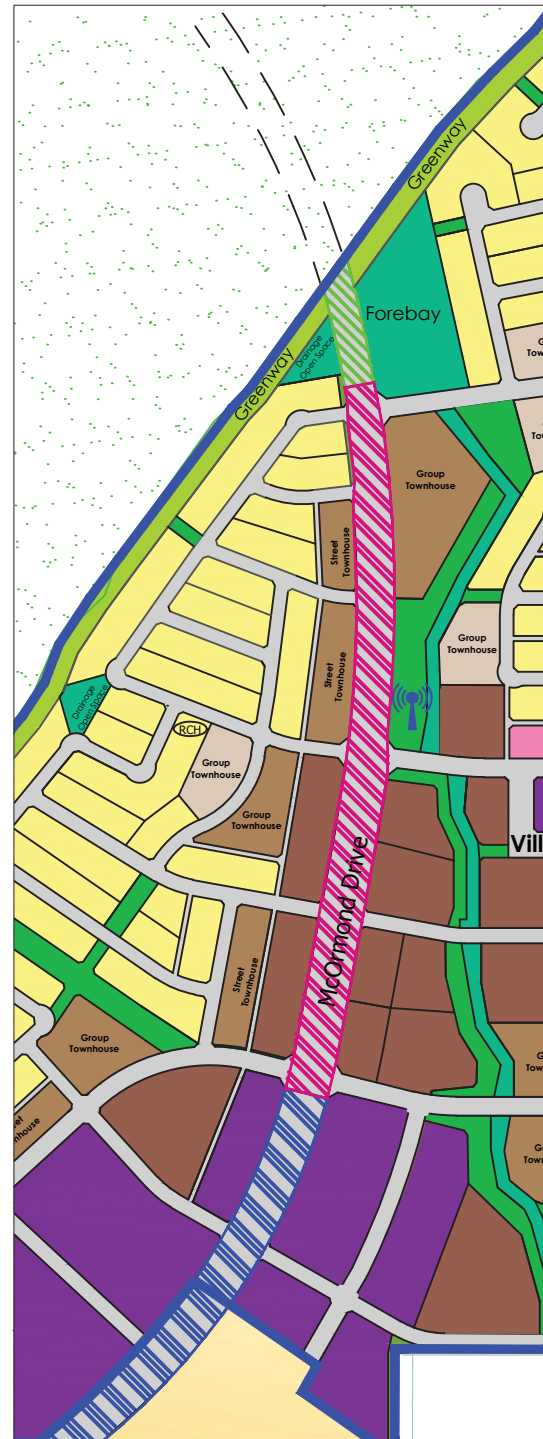
As this type of roadway cross section is a new concept for Saskatoon, the Ownership Group has hired Stantec Consulting Ltd. to develop a detailed proof of concept for how the multi-way boulevard will function throughout the neighbourhood. This includes information on the typical roadway cross sections, access lane entrances and exits, and transit bays*. This report is attached as an Appendix I.

MOVING AROUND

Improved streetscapes, interconnected streets and well-planned neighbourhoods encourage walking and cycling.

Strategic Plan (2013-2023)

* The report also contains information on the viability of two lane roundabouts on McOrmond Drive, but it has been determined that they are not appropriate and have not been included as part of the neighbourhood design.



Legend:

-  Segment 1
-  Segment 2
-  Segment 3

Image 6: Multi-Way Blvd Segment Overview

Multi-Way Boulevard: Segment 1

Throughout Aspen Ridge, the cross section for McOrmond Drive will change, depending on the surrounding land uses. The roadway will have three distinct cross sections, all of which will maintain space for a central thoroughfare featuring two lanes of traffic in each direction. The first section of McOrmond Drive, from Fedoruk Drive to the first intersection (see Figure 5) is a fifty metre cross section that accommodates four lanes of unencumbered traffic, two bike lanes, two access lanes, two parking lanes, and a sidewalk on either side of the road (see Images 7 and 8). Separating the various modes of transportation are five strategically placed landscaped boulevards.

One of the unique aspects of this road cross section is the inclusion of one-way access lanes, separated from the central thoroughfare by landscaped medians. These access lanes provide for local traffic, parking and a pedestrian-oriented street. The medians separating the central thoroughfare from the access lane will each include a grade separated bike lane, as well as having space for snow storage. The exact widths of the boulevards, sidewalks, bike lanes in the access lanes will be determined at the detailed design stage to ensure there is appropriate space for each use. Access to these lanes will be via entrances/exits off McOrmond Drive or via local or collector roadways intersecting from the east or west (see Image 8). McOrmond Drive access points will be located immediately prior to and past each intersection.

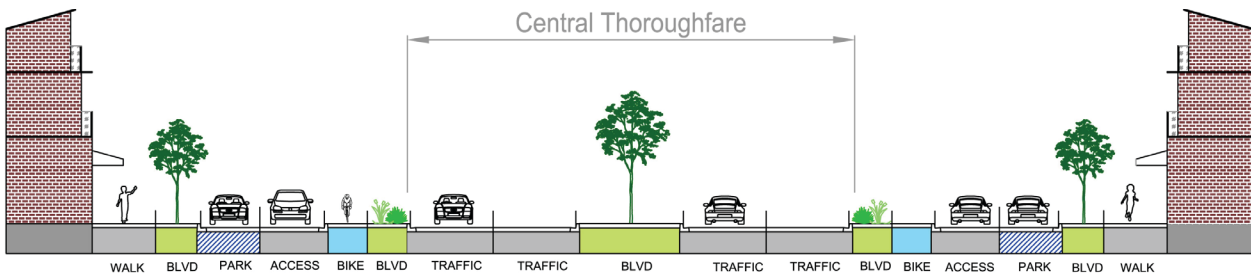
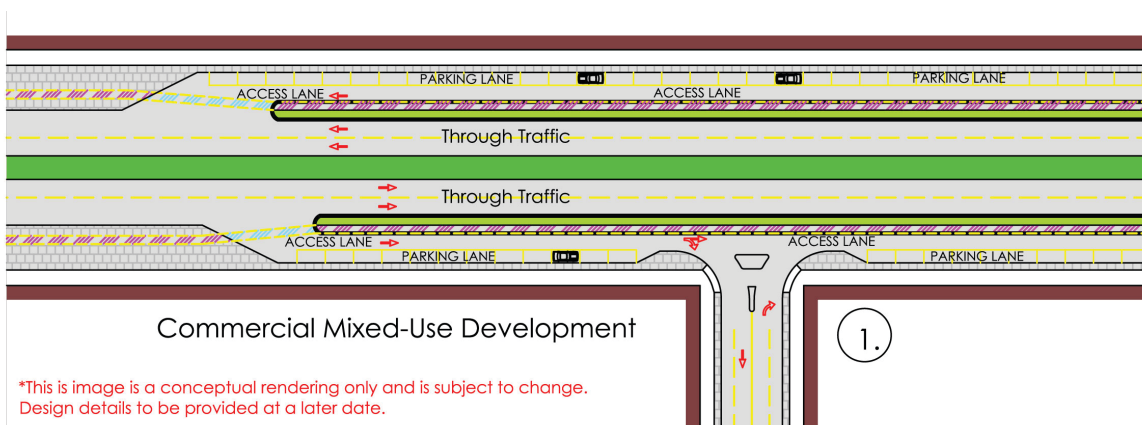


Image 7: Segment 1: 50.0m Right-of-Way



Legend:

-  At Grade Bike Lane
-  5.0m Boulevard
-  Grade Separated Bike Lane
-  2.0m Boulevard
-  Conceptual rendering of typical Local/Collector Road and Access Lane intersection

Image 8: Conceptual Rendering of Multi-Way Blvd Segment 1

McOrmond Drive Multi-Way Boulevard continued...

The parcels adjacent to this section of McOrmond Drive are proposed to be Medium-Density Mixed-Use. In this section, buildings will be permitted to front onto the service lanes. In some cases, site access via curb cuts could be allowed here, but builders may be encouraged to provide vehicle access via lane ways or adjacent local or collector streets. This allows site design to be oriented primarily toward pedestrians with buildings being street-oriented and parking located in rear or side yard.

Multi-Way Boulevard: Segment 2

From the second intersection to the third intersection, the roadway cross section will be reduced to 44 metres (see Image 9). The reduction in width is due to the removal of the access lanes. In the place of the access lanes, parallel parking will be provided on the central thoroughfare and wider boulevards with separated bike and pedestrian paths will be provided adjacent to it.

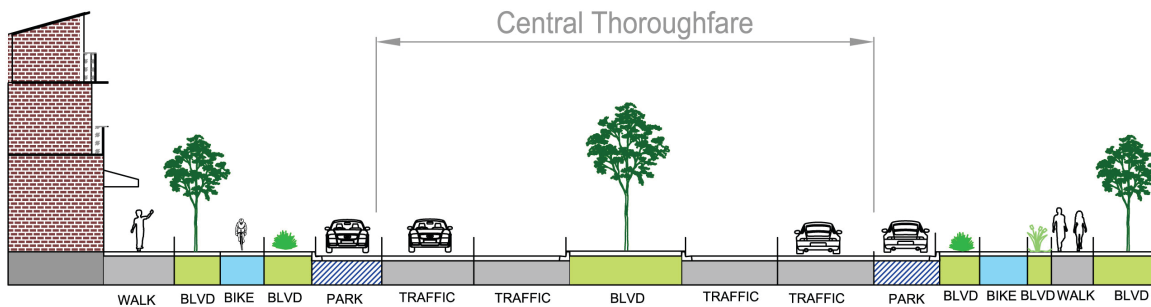


Image 9: Segment 2: 44.0m Right-of-Way

Multi-Way Boulevard: Segment 3

The final section of McOrmond Drive within Aspen Ridge, from the third intersection to the Swale will transition into a 32 metre wide Arterial Parkway-style road, beginning a transition to the roadway cross section outlined in the North Commuter Parkway Project Functional Planning Study (2012) and the North East Swale Development Guidelines (2012). This cross section will consist of two lanes of traffic each direction flanked by boulevards on either side, each including separate bike and pedestrian lanes (see Image 10).

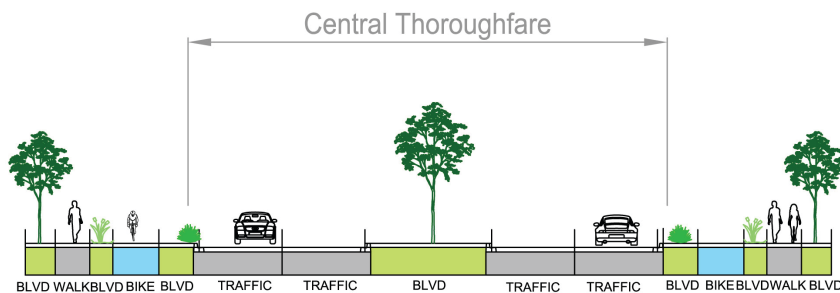
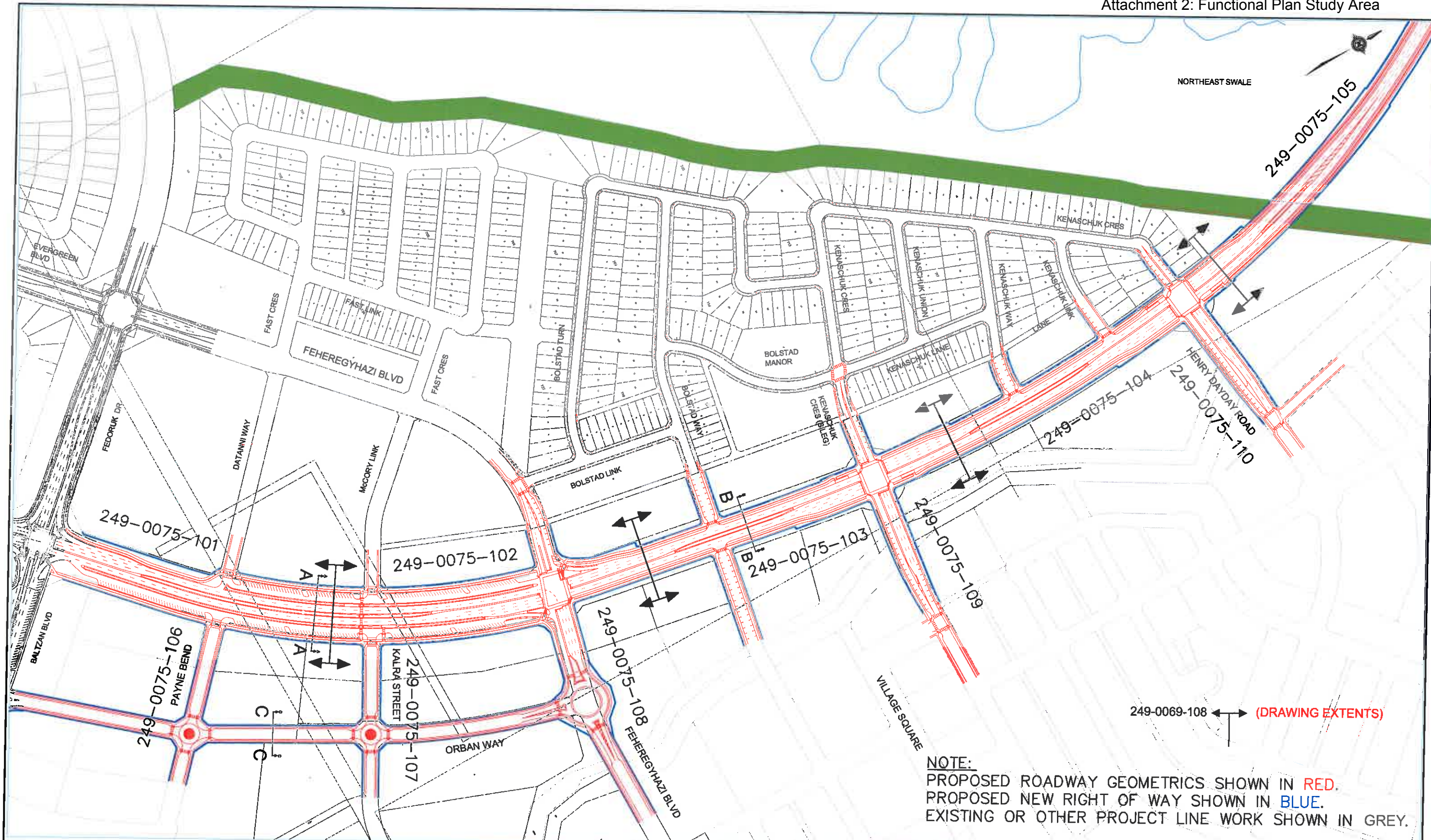


Image 10: Segment 3: 32.0m Right-of-way



NOTE:
 PROPOSED ROADWAY GEOMETRICS SHOWN IN RED.
 PROPOSED NEW RIGHT OF WAY SHOWN IN BLUE.
 EXISTING OR OTHER PROJECT LINE WORK SHOWN IN GREY.

FUNCTIONAL

PROJECT NO. 504-0075-100r001

NOTE:
 POSTED SPEED 50km/h, DESIGN SPEED 60km/h.
 SEE DWG 249-0075-002r001 FOR CROSS SECTIONS.

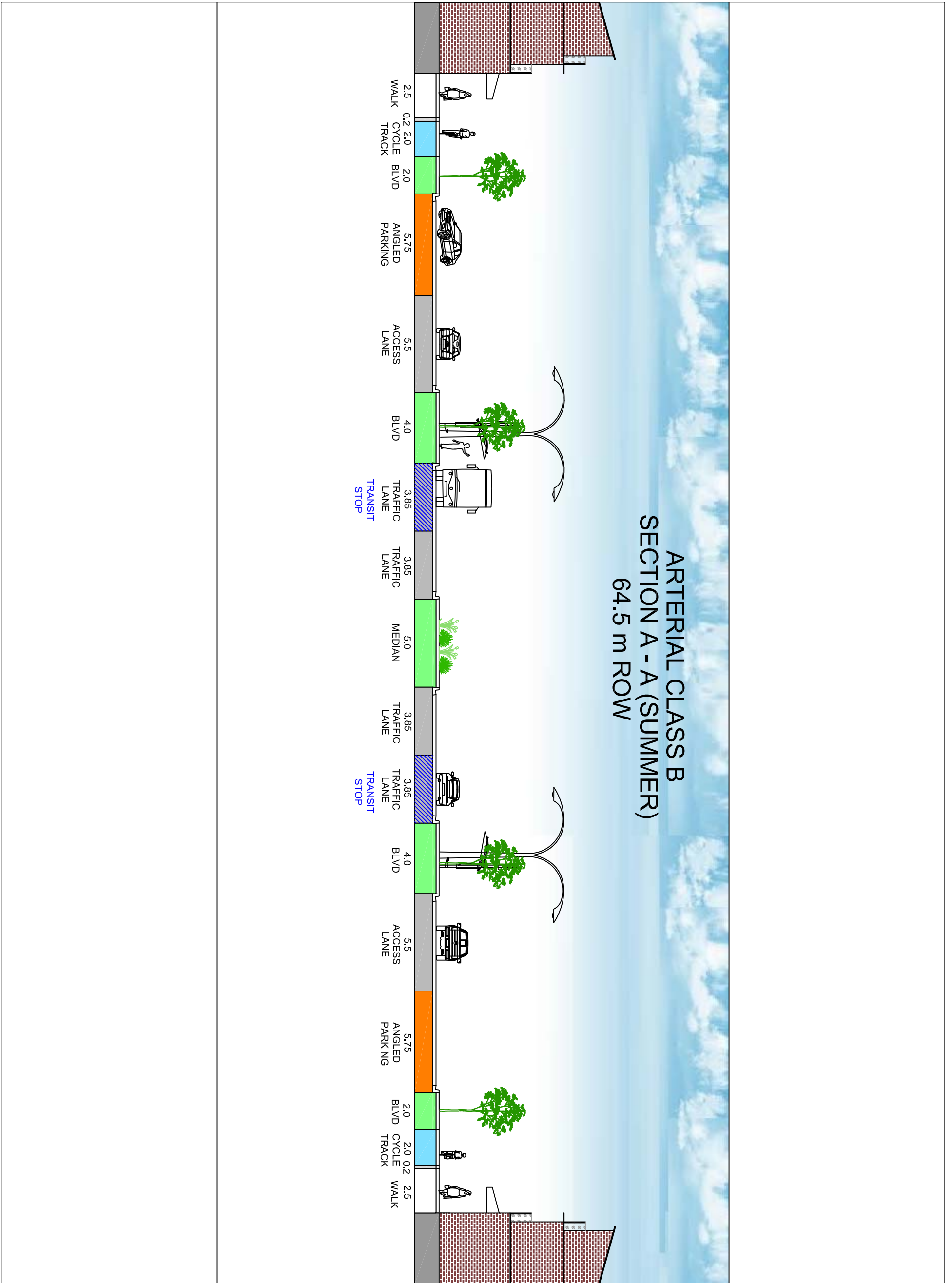
TRANSPORTATION DIVISION - FUNCTIONAL	
ENGINEER	ENGINEER
DATE	DATE
DRAWN BY	DATE
LCJ	27 SEP-10

City of Saskatoon
 Transportation & Utilities Department

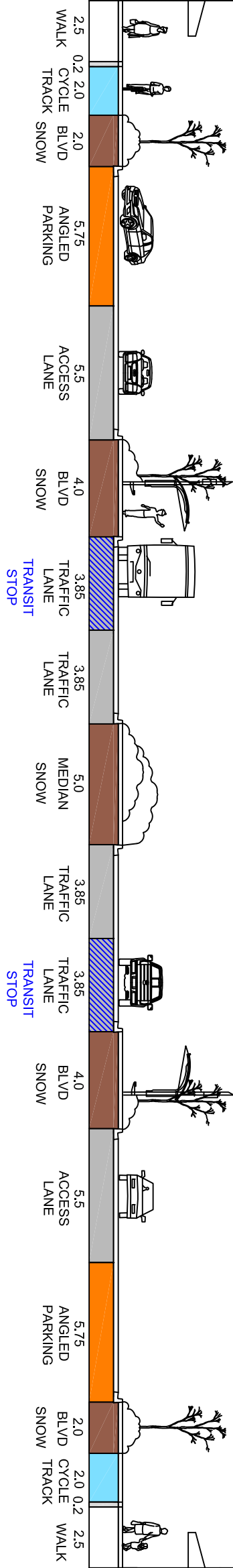
ASPEN RIDGE FUNCTIONAL
 McDORMOND DR.: FEDORUK DR NORTHWARD TO SWALE
 (STA: 0+100 TO STA: 1+865)
 SITE PLAN + GENERAL NOTES

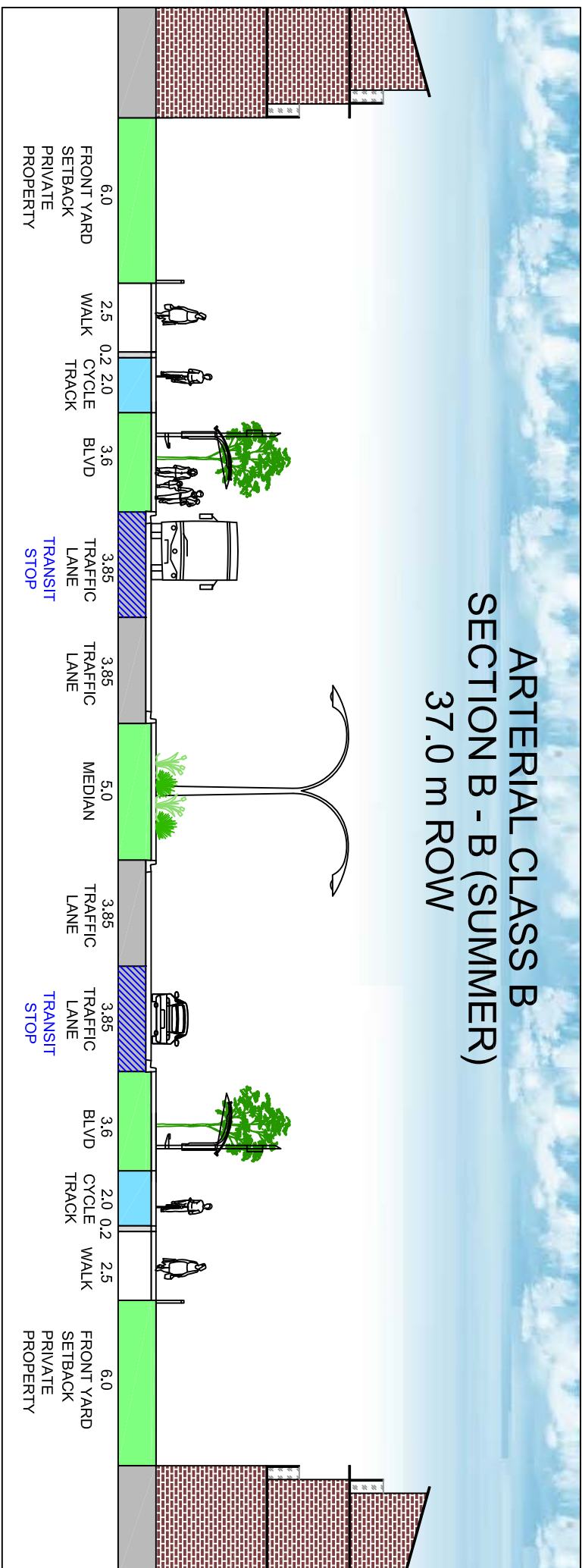
DIRECTOR	
SCALES:	DATE
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VERT.	
SHEET NO.	PLAN NO.
	249-0075-100r001

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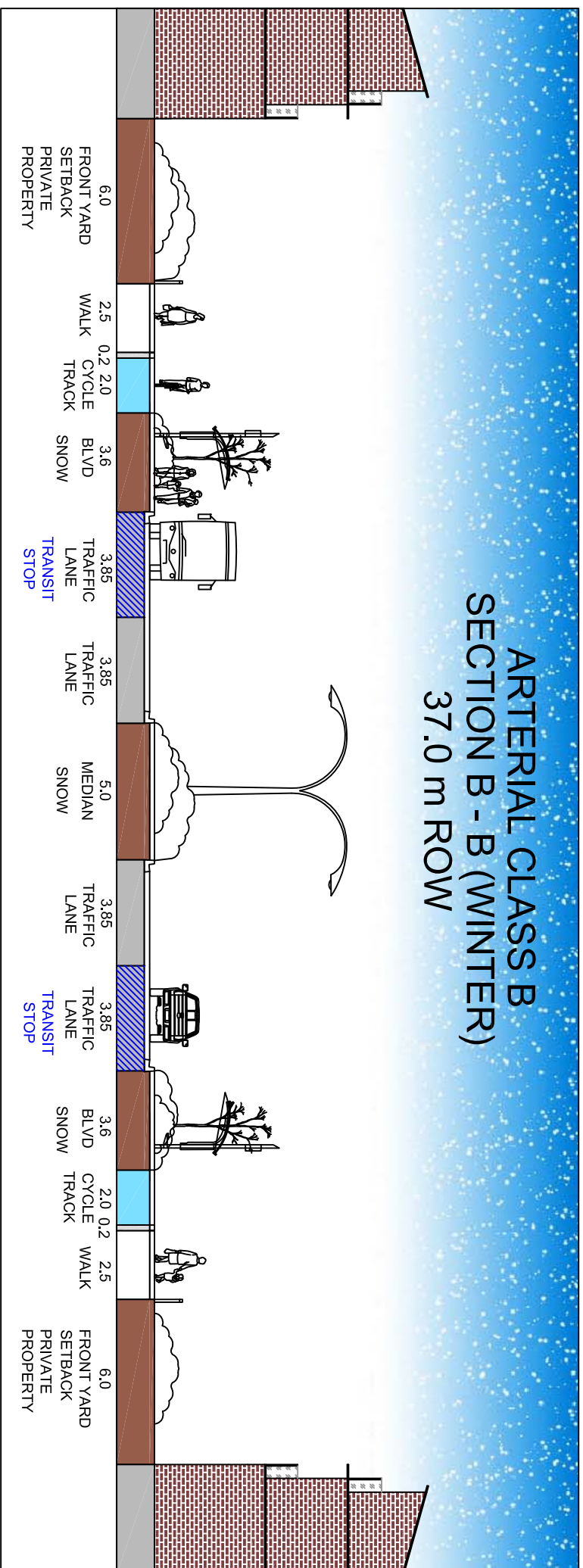


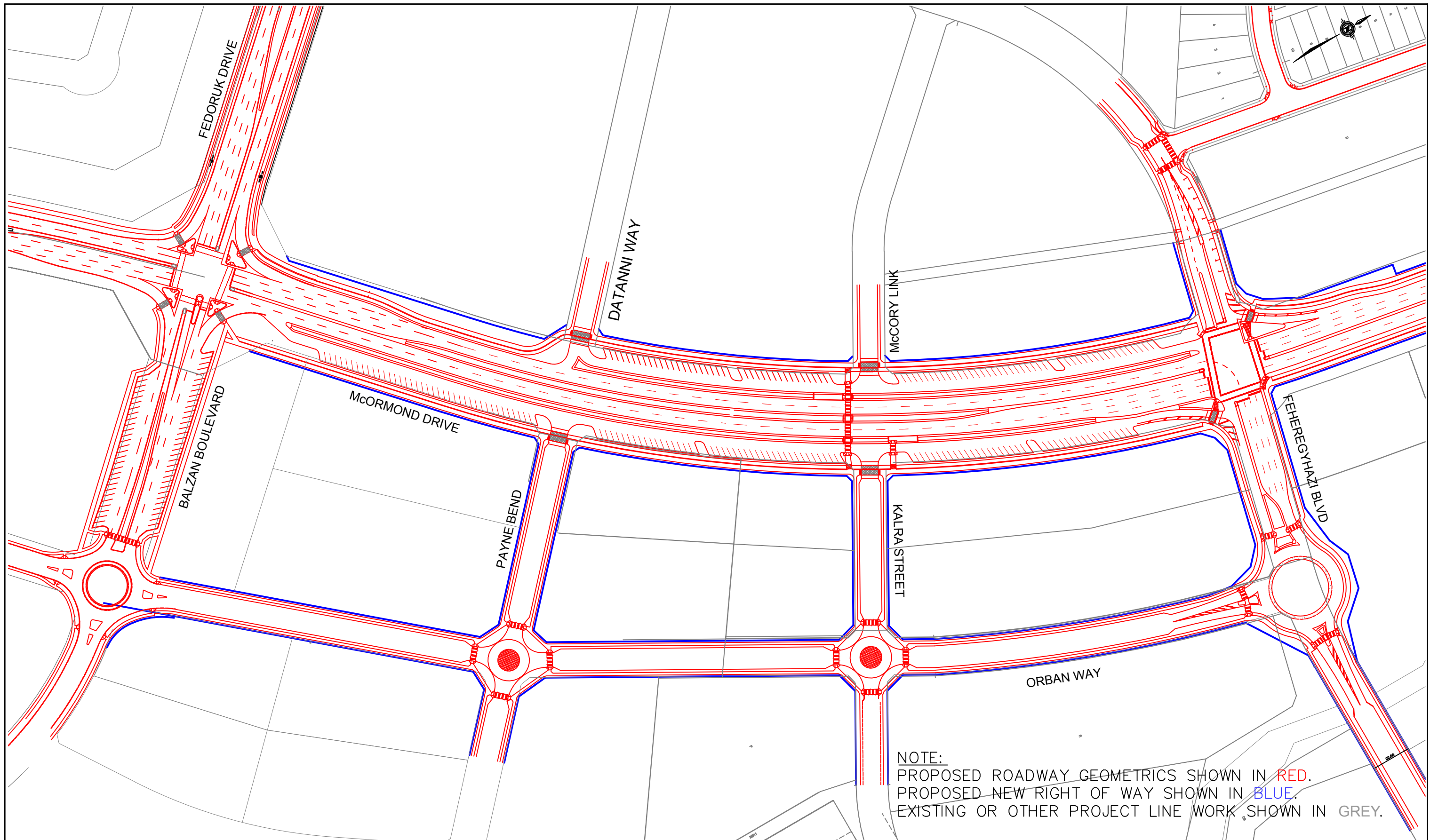
ARTERIAL CLASS B SECTION A - A (WINTER) 64.5 m ROW





ARTERIAL CLASS B SECTION B - B (WINTER) 37.0 m ROW





NOTE:
 PROPOSED ROADWAY GEOMETRICS SHOWN IN RED.
 PROPOSED NEW RIGHT OF WAY SHOWN IN BLUE.
 EXISTING OR OTHER PROJECT LINE WORK SHOWN IN GREY.

FUNCTIONAL
 PROJECT NO. 504-0075-100r001

NOTE:
 POSTED SPEED 50km/h, DESIGN SPEED 60km/h.
 SEE DWG 249-0075-002r001 FOR CROSS SECTIONS.

TRANSPORTATION DIVISION – FUNCTIONAL	
ENGINEER	ENGINEER
DATE	DATE
DRAWN BY JMR	DATE 2016-MAY-10

 **City of Saskatoon**
 Transportation & Utilities Department

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Active Transportation Plan

Recommendation

That the Standing Policy Committee on Transportation recommend to City Council:

1. That City Council recognize and approve, in principle, the long-term benefits of the vision, goals, targets, and key directions of the Active Transportation Plan;
2. That the Active Transportation Plan be implemented in a phased, incremental approach, requiring specific implementation plans in five-year increments; and
3. That the Administration report back with an implementation plan for the period of 2017 to 2021 with specific action items, funding and staffing resources identified.

Topic and Purpose

This report and accompanying presentation recommends approval, in principle, for the Active Transportation Plan as part of the Growth Plan to Half a Million.

Report Highlights

1. The Active Transportation Plan (ATP) was guided by community input, a vision, and goals; targets for active transportation have been developed, along with key directions and action items to improve active transportation facilities, policies and standards, support programs, and education and awareness initiatives over the next 30 to 40 years.
2. Based on feedback during the early rounds of public engagement, the ATP includes a target to double the proportionate daily walking and cycling trips by the year 2045.
3. The ATP contains an 80-point action plan organized around the themes of Connectivity, Safety and Security, Convenience, Land Use and Growth, Maintenance and Accessibility, and Education and Awareness. Actions have been prioritized in the short-, medium-, and long-term, and quick wins (actions that can be implemented in the next one to two years) have been identified.
4. Following City Council approval in principle, a five-year implementation plan with specific action items, funding, and staffing resources will be created and brought to City Council for review.

Strategic Goals

As part of the Growth Plan to Half a Million (Growth Plan), the ATP supports the City of Saskatoon's (City) Strategic Goal of Moving Around by providing recommendations to improve the length and quality of the walking and cycling network and improve the relative modal share of people using transit, walking, and cycling. The ATP will also assist in meeting the Strategic Goals of:

Active Transportation Plan

- i) Quality of Life by increasing recreational and leisure opportunities and opportunities in a winter city;
- ii) Economic Diversity and Prosperity by investing in the infrastructure needed to attract and support new businesses and skilled workers to the city; and
- iii) Environmental Leadership by increasing the energy efficiency of transportation.

Background

At its May 4, 2009 meeting, City Council resolved that a public inquiry regarding provision of secure bicycle parking in the downtown be referred to the Administration for a report. This matter was addressed as a recommendation of the ATP.

At its December 4, 2012 meeting, City Council approved the Active Transportation Reserve, which provides mill rate-supported base funding to be phased in and supplemented with one-time capital funding until the base reaches \$500,000 annually. The development of the ATP is funded from this reserve.

At its February 23, 2015 meeting, City Council approved the award of contract for the development of the ATP to Urban Systems Ltd. for a total of \$209,987.98 (including GST).

As its March 14, 2016 meeting, the Governance and Priorities Committee (GPC) received an update on the ATP as part of the Growth Plan Summit. The GPC resolved that the Administration report on the increase of the modal share of active transportation.

Report

Components of the ATP

A vision, goals, and targets for the ATP were developed with broad input from Saskatoon residents and stakeholders. The purpose of the ATP is to increase transportation choices within the city and establish a long-term vision for active transportation that complements the City's Growth Plan and existing strategic vision. Key directions and action items to improve active transportation facilities, policies and standards, support programs, and education and awareness initiatives have been recommended over the next 30 to 40 years. The ATP prioritizes these actions into short-, medium-, and long-term priorities. Attachment 1 further outlines all the main components of the ATP.

Target for Walking and Cycling

Walking and cycling are the main forms of active transportation addressed in the ATP. The City's 2013 Household Travel Survey indicated that 12% of all daily trips by Saskatoon residents are made by walking and cycling. To compare with other North American cities, commute trips were also considered, and according to the Statistics Canada 2011 National Household Survey, 7.5% of all commute trips are made by

Active Transportation Plan

walking and cycling in Saskatoon. The ATP proposes to double the walking and cycling daily trips (24%) and commute trips (15%) by the year 2045. These targets for walking and cycling are consistent with the proposed Growth Plan target to double the transit mode share from 4% to 8% of all trips by 2045, as well as the City's corporate performance target to increase the commuting mode share of walking, cycling, and transit to 20% of all trips by 2023.

A target of 15% of all commute trips is higher than the mode share achieved by the majority of comparable North American cities today, and would place Saskatoon as a leading city for active transportation over the next 30 to 40 years. Attachment 2 further outlines the modal share targets for active transportation contained in the ATP.

Key Directions and Action Items

The ATP contains key directions and action items under the themes of Connectivity, Safety and Security, Convenience, Land Use and Growth, Maintenance and Accessibility, and Education and Awareness. The ATP contains 80 action items to address a variety of opportunities, issues, and concerns with existing active transportation facilities, policies and standards, and support programs, including:

- i) addressing gaps in sidewalks, shared pathways and cycling facilities in core neighbourhoods, existing employment areas, and other established neighbourhoods;
- ii) improving connectivity of sidewalks, shared pathways and cycling facilities in new neighbourhoods, and employment areas;
- iii) addressing year-round accessibility and maintenance of sidewalks, pathways, intersections, and cycling facilities;
- iv) addressing road safety and personal security issues;
- v) addressing barriers, such as crossings of major roads, river crossings, underpasses and overpasses, railways, and natural features, to provide adequate access for all active transportation users;
- vi) ensuring adequate bike parking levels in the downtown, at civic facilities, and other major destinations throughout Saskatoon;
- vii) ensuring active transportation facilities are provided along key transit, Bus Rapid Transit (BRT), and growth corridors, as identified in the Growth Plan; and
- viii) enhancing education and awareness to support and promote active transportation, including promotion of sharing the road between all road users, and responsible travel behaviours and attitudes to provide more accessible, convenient, and safe transportation choices for all.

The key directions and action items in the ATP support achievement of the vision, goals, and targets for active transportation in Saskatoon, the City's strategic vision, and key directions under the Growth Plan. Part 4 of Attachment 1 provides further details on all key directions and action items in the ATP.

Active Transportation Plan

Options to the Recommendation

City Council could choose to not approve the ATP, in principle, at this time. The Administration does not recommend this approach as the ATP is a critical component of an integrated, proactive approach to planning for a successful city of 500,000 people. Many aspects of the Growth Plan, such as core area bridges, employment areas, and growth corridors, will require improvements to walking and cycling facilities to meet the strategic vision of the Growth Plan.

Public and/or Stakeholder Involvement

Residents and key stakeholder groups were consulted throughout the development of the ATP to ensure that broad and balanced input was collected and integrated. Residents and stakeholders were engaged through a variety of events, activities, and communications, which are highlighted in Attachment 1.

Communication Plan

Following consideration of this report, City Council's decision will be communicated to the media via public service announcements and to stakeholders via email. The project website, www.growingfwd.ca/activetransportation, will also be updated.

A Communications and Engagement Strategy will accompany the first five-year action plan to guide implementation of the ATP. ATP communications and engagement activities will continue to be coordinated and integrated with the overall Growth Plan.

Policy Implications

As part of the first implementation action plan, the Administration will prepare an overview of the policy implications, including preliminary policy and bylaw amendments that will be required.

Financial Implications

The ATP is to cost an estimated \$250 million in capital over the next 30 to 40 years. A high-level analysis of these cost implications is presented in Attachment 1 (Part 5.5 and in greater detail in Appendix D). This cost estimate does not include additional investments in staff, operations and maintenance, or programming that will be required. Detailed costs for implementation will be presented to City Council as part of the five-year implementation plan.

The Active Transportation Reserve will provide up to \$500,000 annually in capital funding for items identified in the first five-year implementation plan. However, additional capital and operating funding will be required. Detailed cost estimates and funding strategies for specific action items will be presented in the five-year implementation plan, as required.

Other Considerations/Implications

There are no environmental, privacy, or CPTED considerations or implications at this time.

Active Transportation Plan

Due Date for Follow-up and/or Project Completion

Following City Council approval in principle, the Administration will develop a detailed five-year implementation plan (2017 to 2021) that identifies specific action items that will be pursued, along with detailed capital and operating costs and staffing required for development of new policy and standards, program delivery, new and existing infrastructure, operations and maintenance, and monitoring and evaluation.

The following inquiries and requests for information are addressed in this report and attachments:

- Growth Plan Summit is addressed in Attachment 2; and
- Secure bike parking in the downtown is addressed as an action item in Part 4.3 of Attachment 1.

Public Notice

Public notice, pursuant to Section 3 of Public Notice Policy No. C01-021, is not required.

Attachments

1. Active Transportation Plan Final Report and Appendices
2. Targets for Walking and Cycling in the Active Transportation Plan

Report Approval

Written by: Vicky Reaney, Project Manager, Active Transportation Plan, and
Don Cook, Manager, Long Range Planning Section

Reviewed by: Alan Wallace, Director of Planning and Development
Angela Gardiner, Director of Transportation

Jeff Jorgenson, General Manager, Transportation and Utilities Department
Approved by: Randy Grauer, General Manager, Community Services Department

S/Reports/2016/PD/TRANS – Active Transportation Plan/lc

ACTIVE TRANSPORTATION PLAN FINAL REPORT



MAY 2016

Prepared for the City of Saskatoon by Urban Systems Ltd.

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ATP Public Event, River Landing, Saskatoon, SK, Source: Urban Systems



Broadway Avenue, Saskatoon, SK, Source: City of Saskatoon



Broadway Avenue, Saskatoon, SK, Source: City of Saskatoon

PART 1: Setting the Stage

1.1 Study Purpose

The purpose of Saskatoon's Active Transportation Plan (ATP) is to increase transportation choices within the city and establish a long-term vision for active transportation that compliments the City of Saskatoon's (City) existing strategic vision. The ATP is one component of the *Growth Plan to Half a Million (Growth Plan)*. With Saskatoon's population expected to double to half a million people over the next 30 to 40 years, change is inevitable. The *Growth Plan* is meant to pro-actively manage this growth and ensure Saskatoon remains a healthy, sustainable, accessible and attractive place to live for future generations.

As shown in **Figure 1**, active transportation includes any form of human-powered transportation, such as walking, jogging, cycling, skateboarding, cross-country skiing and using mobility aids.



Figure 1 - Forms of Active Transportation

The ATP will contribute to increased transportation options by improving the accessibility, comfort, convenience and safety of active transportation in Saskatoon, as the city grows to half a million people over the next 30 to 40 years. The ATP establishes a vision, goals, targets and corresponding directions and actions for improving active transportation policies,

standards, infrastructure and programs over the next 30 to 40 years. The ATP also provides a detailed implementation plan and monitoring strategy with short-, medium- and long-term priorities for improvements to walking, cycling and other forms of active transportation throughout the city.

1.2 Study Process

The ATP has been developed over a five phase process. Each phase included various public engagement events and activities to ensure the ATP was developed with broad input from residents and stakeholders representing different perspectives.

PHASE 1: SETTING THE STAGE included a review of background information, analysis of existing conditions, a best practice review and summary of the benefits of walking and cycling to identify the 'why' behind promoting active transportation in Saskatoon.

PHASE 2: FOCUS OUR SHARED VISION involved developing a shared vision for active transportation in Saskatoon, along with supporting goals, objectives and targets for walking and cycling to support the *Growth Plan* and other city-wide plans and strategies.

PHASE 3: WHAT ARE THE POSSIBILITIES? focused on identifying possibilities for active transportation in Saskatoon, including developing options for connectivity improvements, supportive policies, standards and programs.



PHASE 4: WHAT IS THE PREFERRED PLAN? Using public and stakeholder input gathered throughout the process, this phase involved fine tuning the possibilities and actions to develop a preferred ATP.

PHASE 5: HOW DO WE MAKE THIS HAPPEN? involved developing an implementation plan to ensure the ATP is realistic and implementable. The implementation plan includes recommended phasing and prioritization, quick wins, cost estimates and a funding strategy in-line with the City's available resources.

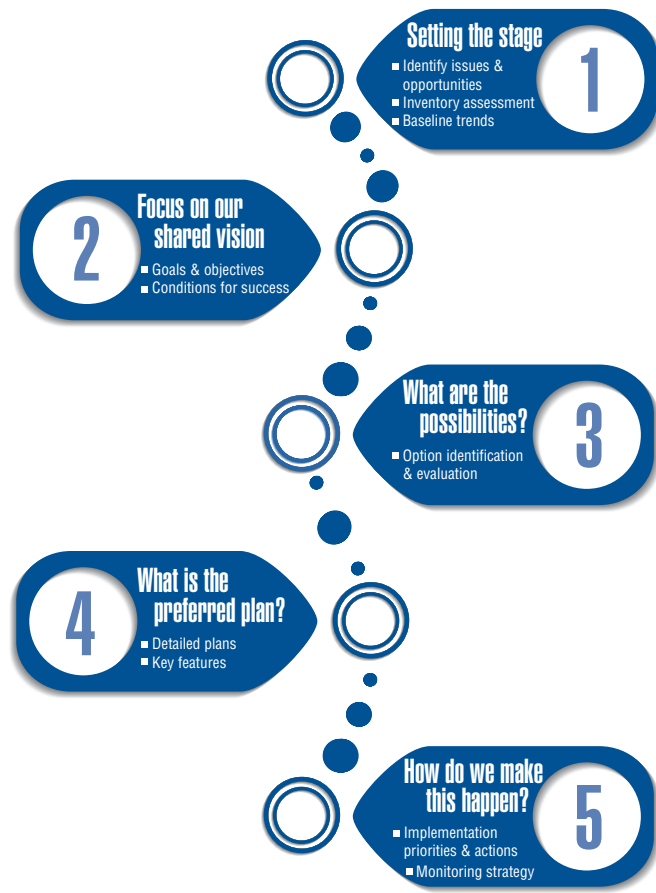


Figure 2 - Active Transportation Process Overview

1.3 Plan Overview

The ATP Final Report has been separated into six parts:

PART 1: SETTING THE STAGE highlights the overall purpose, process and public engagement activities that have taken place to develop the ATP.

PART 2: SHAPING INFLUENCES outlines the analysis and considerations that shaped the ATP's directions and actions. This includes understanding the benefits of active transportation, connections to other relevant plans and policies, land use and demographic trends, existing conditions and the market for active transportation in Saskatoon.

PART 3: FUTURE DIRECTIONS outlines the ATP's vision, goals and targets, which build on the City's overarching plans and policies. The vision and goals will guide active transportation decision-making and actions in Saskatoon over the next 30 to 40 years, while the targets will be used to measure progress in achieving these goals.

PART 4: STRATEGIES AND ACTIONS describes the long-term directions and actions under the ATP's six themes: Connectivity, Safety and Security, Convenience, Maintenance and Accessibility, Land Use and Growth and Education and Awareness.

PART 5: MOVING FORWARD outlines the implementation plan and monitoring strategy for the ATP. The ATP actions have been prioritized over the short-, medium- and long-term and performance measures are identified to monitor implementation.

PART 6: MONITORING STRATEGY identifies a strategy to evaluate and monitor whether the ATP is implemented as intended and to determine whether the ATP is achieving its goals.



21st Street East, Saskatoon, SK, Source: Urban Systems



1.4 Public Engagement

Building on consultation processes undertaken by the City for the *Growth Plan*, a Communications and Engagement Strategy was developed to provide an inclusive, accessible approach to building awareness, seeking input and encouraging participation in the ATP. Representative participation by community stakeholders and residents was immensely important to the overall success of the ATP.

This section provides a snapshot of the three rounds of engagement activities that occurred throughout the development of the ATP. A detailed summary of each round of public engagement can be found in Engagement Summary Report #1, Engagement Summary Report #2 and Engagement Summary Report #3.

TELEPHONE SURVEY

Prior to the formal launch of the ATP public engagement process, Prairie Research Associates (PRA) conducted a statistically representative random sample telephone survey. The telephone survey was designed to understand current travel behaviour, attitudes about walking and cycling and issues and opportunities. The sample was compared to the 2011 Census information and weighted to compensate for any discrepancies (e.g. age, gender). A detailed summary of the telephone survey results can be found in the Telephone Survey Summary Report.

COME-AND-GO PUBLIC EVENTS

Come-and-go public events were held during phases one and four of the ATP process. The purpose of the first public event was to introduce the project to community members and confirm the ATP's goals and objectives. Input was gathered from attendees through an interactive survey (MetroQuest), described further on the following page.



Public Event No. 1, River Landing, Saskatoon, SK, Source: Urban Systems



Pop-up Engagement, River Landing, Saskatoon, SK, Source: Urban Systems



Stakeholder Workshop No. 1, TCU Place, Saskatoon, SK, Source: Urban Systems



Stakeholder Workshop No. 2, Le Rendez Vous, Saskatoon, SK, Source: Urban Systems

The second round of public events were designed to communicate and gather feedback on the preferred directions and actions of the ATP. These events featured display panels, maps, an ATP workbook, interactive activities and feedback stations. Members of the ATP team were available at all events for one-on-one conversations with residents and stakeholders. A public survey was also available online to correspond with the events during the second round of public engagement. For consistency, this online survey included the same set of questions found in the ATP workbook given to those who attended the in-person events. Background information was included within the online survey for those wanting to learn more about the plan and process prior to providing feedback.

STAKEHOLDER WORKSHOPS

Stakeholder workshops were held during phases one and three of the ATP process. Targeted invites were sent to representatives from a broad range of sectors including education and school-aged youth, seniors, local business associations, bus-riders, community associations, persons with disabilities, newcomers and cycling, walking and paddling groups. The first stakeholder workshop included presentations and rotating group discussions on a variety of topics, including how the ATP can help achieve Saskatoon's strategic goals and existing conditions for walking and cycling in Saskatoon. The second workshop included a presentation followed by break-out group discussions centred on 10 topics areas to identify possibilities for improving walking and cycling programs, education and awareness, accessibility, policies and networks. Members of the ATP team were in attendance at both workshops to facilitate discussions with stakeholders.

METROQUEST ONLINE SURVEYS

Two interactive online surveys were available during phases one and five of the ATP process. Both surveys were developed using MetroQuest, an



online public engagement tool. The purpose of the first survey was to understand travel behaviour, walking and cycling issues and challenges and interest in walking and cycling. The purpose of the second survey was to obtain input on implementation priorities. Combined, 2,700 responses were generated.

TARGETED ENGAGEMENT

Targeted engagement was undertaken to understand stakeholder groups' unique perspectives and needs. In addition to inviting under-represented groups from the first round of engagement, including the aboriginal community, newcomers and persons with disabilities to the second workshop, separate targeted engagement sessions were conducted with:

- members of the business community;
- post-secondary students, faculty and staff;
- educators of school-aged youth; and
- community associations volunteers.

STAKEHOLDER ADVISORY COMMITTEE (SAC) & ACTIVE TRANSPORTATION STEERING COMMITTEES (ATSC)

Two committees were formed to guide the development of ATP. The SAC consisted of community reps from a variety of organizations including school divisions, community associations, SGI, local business associations, seniors groups, physical activity groups, environmental groups, newcomers, bus riders and cycling groups. The purpose of the SAC was to ensure balanced input was provided throughout the development of the ATP and that the ATP reflects broad community needs and desires. The ATSC consisted of City staff from various Departments plus representatives from Meewasin Valley Authority, Saskatoon Health Region and University of Saskatchewan. The ATSC ensured broad input was provided from City departments and key external partners.

ONGOING AWARENESS

Several channels were used to promote the ATP and engagement activities, including utility bill inserts, City staff appearances on local morning news shows, print advertising, pop-up booths, personalized stakeholder email invitations and public service announcements.

Information about the ATP was also made available at two come-and-go public events for the *Growth Plan*. During both events, display panels highlighting the ATP were on display and pocket-sized information cards promoting upcoming ATP engagement activities were distributed.

ONLINE ENGAGEMENT

Several online tools were used to enhance the public engagement opportunities, allowing participants to get involved in the ATP at their convenience. Below are other components of the online engagement strategy:

GROWINGFWD.CA | At the launch of the public engagement process, the ATP page on the City's *Growth Plan* website (growingfwd.ca) was updated with new content and updates on the public engagement process.

EMAIL | Emails could be sent to the project team through the 'Contact Us' form on the *Growth Plan* project website.

FACEBOOK | Facebook ads and posts were used to drive traffic to the ATP project page and promote the engagement opportunities.

TWITTER | Residents were engaged through the City's official Twitter account (@cityofsaskatoon), using the hashtag #yxwalkroll. The majority of the Twitter messaging centered on raising awareness for the project and directing stakeholders to the project page as new content became available.



Public Event No. 1, River Landing, Saskatoon, SK, Source: Urban Systems



3rd Avenue South, Saskatoon, SK, Source: City of Saskatoon



Spadina Crescent West, Saskatoon, SK, Source: City of Saskatoon



2nd Avenue South, Saskatoon, SK, Source: City of Saskatoon

PART 2: Shaping Influences

2.1 Benefits of Active Transportation

Investments in walking, cycling and other forms of active transportation in Saskatoon will result in a more balanced transportation system, one that is more accessible, cost-effective and efficient in terms of infrastructure investments. There are also significant quality of life, health, safety and economic benefits associated with investing in active transportation. Investments in, and increased use of, active transportation contributes to a number of the City's strategic goals, as identified in the *Strategic Plan 2013-2023*. In particular, the benefits to supporting an active transportation culture in Saskatoon include:



ECONOMIC BENEFITS

Active transportation can contribute to the development of a healthy and diverse local economy. A balanced, efficient and accessible transportation system is one of the drivers of success for economic diversity and prosperity, as stated in the City's *Strategic Plan 2013-2023*. Walking and bicycle-supportive neighbourhoods, employment areas and other destinations throughout Saskatoon can encourage residents to support local businesses. Neighbourhoods and destinations that are accessible and attractive for active transportation users can attract more visitors, who will in turn be patrons of local services and amenities. For employment areas, active transportation provides more choice for people travelling to work, which is essential for lower income individuals, youth, seniors and others

who may not access to a vehicle. Further, having options that support residents who use active forms of transportation in their neighbourhoods and to other destinations can decrease traffic congestion and increase the attractiveness and vibrancy of the area for both locals and visitors.

Active transportation can also support and encourage tourism. Initiatives such as bike share programs and trail development can support and enhance tourism opportunities in Saskatoon. Active transportation can also help to support a high-quality of life and keep Saskatoon competitive as both a place to live and do business.



HEALTH BENEFITS

Research and scientific evidence has found links between local investments in active transportation with supporting more physical activity and better health outcomes at the population health level. Regular physical activity, even at a moderate intensity (which includes walking briskly or cycling for at least 30 minutes, five or more days per week) reduces the risk of early death and numerous chronic diseases¹. Physical activity has been proven to improve psychological well-being and prevents weight gain and obesity². While the benefits of physical activity on health have been well documented, low levels of physical activity in children and adults are still prevalent throughout the world including Canada and have been rising^{3,4}.

¹Southworth, M. (2005). Designing the Walkable City. *Journal of Urban Planning and Development*, 131(4), 246-257

²Transportation Research Board Institute of Medicine of the National Academies. (2005). *Does the Built Environment Influence Physical Activity: Examining the Evidence?* Transportation Research Board Special Report 282

³Colley, R.C., Garriguet, D., Janssen, I., Craig, C.L., Clarke, J., and Tremblay, M.S. (2011). Physical Activity Levels of Canadian Children and Youth: Accelerometer results from the 2007 to 2009 Canadian Health Measures Survey. *Statistics Canada*, Catalogue no. 82-003-XPE. Health Reports, Vol. 22, no. 1

⁴Tremblay, M.S., Warbuton, D.E.R., Janssen, I., Paterson, D.h., Latimer, A.E., Rhodes, R.E., Kho, M.E., Hicks, A., LeBlanc, A.G., Zehr, L., Murumets, K., and Duggan, M. (2011). New Canadian Physical Activity Guidelines. *Applied Physiol Nutrition Metabolism*. 36: 36-46





ENVIRONMENTAL BENEFITS

Cycling and walking have many environmental benefits including reduced reliance on vehicles for moving around, reduced traffic congestion, air pollution and greenhouse gas (GHG). Investments in active transportation can contribute to the City's strategic goal of Environmental Leadership by reducing GHG emissions and reliance on fossil fuels for transportation. Investment in active transportation also demonstrates environmental leadership and can contribute to lowering the overall ecological footprint of Saskatoon.



SOCIETAL BENEFITS

Active transportation provides numerous quality of life benefits and contributes to the City's strategic goal of Quality of Life. Active transportation provides a practical, everyday opportunity for residents to be physically active, which increases mental wellness and social interactions. A high level of active transportation in a community is viewed as a strong indicator of sustainability and liveability. Building active transportation facilities can provide affordable and accessible transportation choices for people of all ages and abilities. In particular, this can help provide mobility options for those who may not have access to a vehicle. For youth, this also encourages sustainable travel patterns at an early age that can continue later in life.



SAFETY

Investments in active transportation contribute to a safer transportation system for everyone. Making active transportation a more visible and viable mode of travel results in reduced risk of collisions and a safer transportation system for all road users. Streets designed for slower vehicle speeds feel safer for vulnerable road users, including people walking, cycling and using other forms of active transportation. Studies have shown that slower vehicle speeds also exponentially increase survival rates for vulnerable road users. Furthermore, when active transportation rates increase, rates of collisions between vulnerable road users and motor vehicles decreases. This is known as the 'safety-in-numbers' principle: places with the highest levels of pedestrian and cyclist activity are also the safest places to walk and cycle. In 2014, the number of traffic collisions in Saskatoon decreased by 3.8% to 7,487 which was the lowest level in three years. In the first six months of 2015, there were 3,934 collisions, a year-over-year increase of 11.7%. Investing in active transportation can contribute to the City's corporate performance target of 5% reduction of traffic collisions annually.

2.2 Policy Context

The ATP is closely linked to, and informed by, a number of key policy and planning documents. There are also a number of other agencies within the Saskatoon region whose plans and policies were taken into consideration in the development of the ATP. The key documents that influenced the development of the ATP include:

- 2013-2023 Strategic Plan
- Growth Plan to Half a Million
- Official Community Plan (Bylaw No. 8769)
- Local Area Plans⁵
- City Centre Plan (2013)
- Parks and Recreation Master Plan (2015)
- Planning for Growth in Saskatoon: Past, Present and Future – Smart Cities, Healthy Kids (2011)
- Naturally Beautiful, Uniquely Ours. A vision for the Meewasin Valley 2014-2024
- Meewasin Trail Study Draft (2014)
- Zoning Bylaw No. 8770 (2016)
- Accessibility Action Plan (2008)
- North Downtown Master Plan Draft (2014)
- New Neighbourhood Design and Development Standards Manual (2016)
- Bicycle Bylaw No.6884 (2011)
- Traffic Control at Pedestrian Crossings Policy (2004)



River Landing, Saskatoon, SK, Source: Urban Systems

⁵Recent Local Area Plans with outstanding active transportation recommendations include: Airport Business Area (2002), City Park (2010), Westmount (2011), Varsity View (2014), The Junction Improvement Strategy (2014).



2.3 Land Use and Demographic Trends

This section outlines Saskatoon's demographic and land use trends that influence transportation choices and travel patterns. The following trends were important considerations in the development of the ATP:

- **Saskatoon is a rapidly growing city**, which will put increased pressures on the transportation network. The need and importance of providing more transportation choices is clear.
- **Saskatoon is compact**, with an urban land area of 150.13 km². This is relatively compact compared to other Canadian cities and allows for shorter walking and cycling distances to many destinations throughout the city.
- **Age-related transportation choices need to be considered.** Approximately 33% of Saskatoon's population is under 30 years of age, while 16% is over 65 years of age. People in these age groups tend to rely more on transit, walking and cycling to access schools or community services.
- **Saskatoon has a large immigrant community.** Newcomers often rely on public transit, walking and cycling as they get settled in a new city. Approximately 7% of Saskatoon's population are new immigrants that have settled in Saskatoon between 2001 and 2011.
- **Concentrated employment areas.** 60% of jobs are currently located in the University of Saskatchewan, downtown and north west industrial areas. High quality active transportation connections to these major employment areas are an important consideration. A future major employment area is Holmwood Suburban Centre. High quality active transportation connections will be needed to fulfill future travel demand to and from this future major employment area, to be located along or adjacent to future Bus Rapid Transit on 8th Street.

- **Trips made by walking and cycling.** Land use and transportation patterns result in significantly higher number of active transportation commute trips inside Circle Drive (13.9%) versus outside Circle Drive (3.2%) (source: 2011 National Household Survey).
- **Distribution of housing and jobs across the river.** As Saskatoon grows to a population of half a million, the distribution of jobs to housing will also change. Saskatoon currently has a relatively balanced housing to jobs ratio on both sides of the river. As Saskatoon grows, approximately 65% of jobs will be located on the west side of the South Saskatchewan River and 35% of jobs on the east side. Meanwhile, 62% of residents will live on the east-side while 38% on the west-side, thus producing more demand for river crossing trips. Therefore, high quality active transportation connections on new and existing bridges are important.

In the first Metroquest online survey, distributed between April 22 and June 1, 2015, respondents were asked to identify on a map places where they walk and cycle. **Figures 3 to 6** illustrate how land use, destination and trip purpose impact travel patterns. For example, respondents are travelling to the river valley and municipal recreation centres for recreational purposes. Travel patterns for work purposes show survey respondents are travelling to major employment centres, including downtown Saskatoon, the University of Saskatchewan and industrial areas.

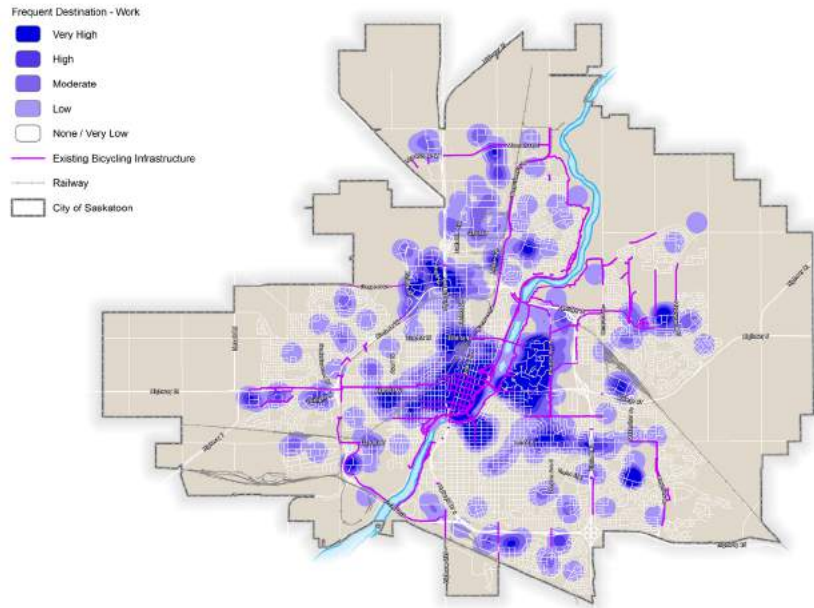


Figure 3 - Where are Survey Respondents Going? (For Work)

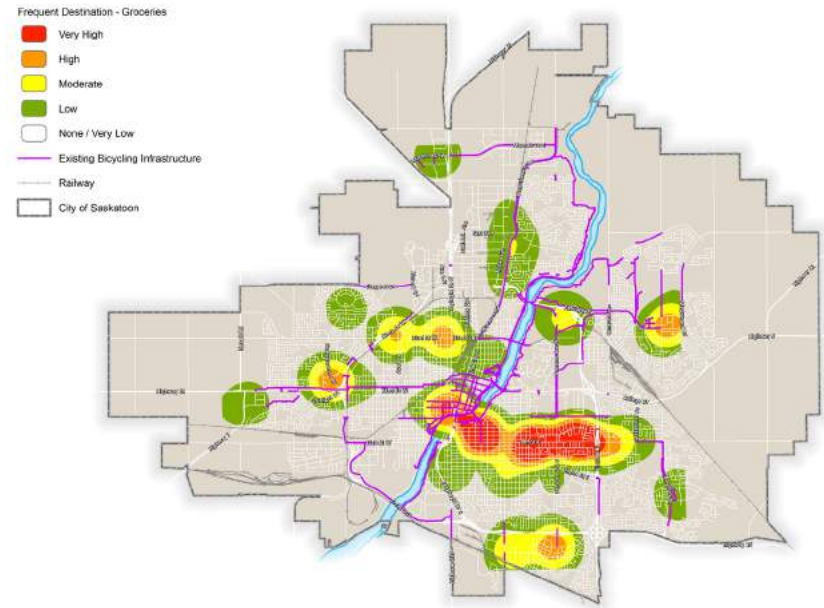


Figure 5 - Where are Survey Respondents Going? (For Groceries)

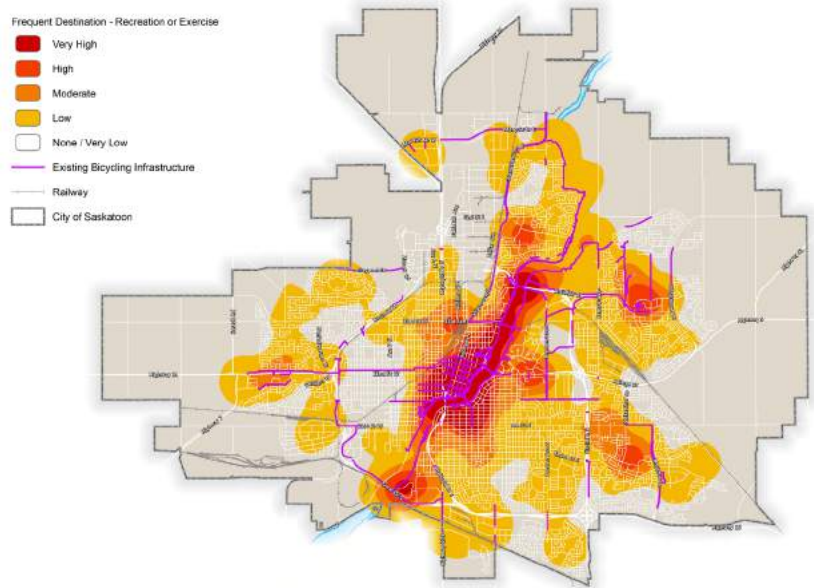


Figure 4 - Where are Survey Respondents Going? (For Recreation)

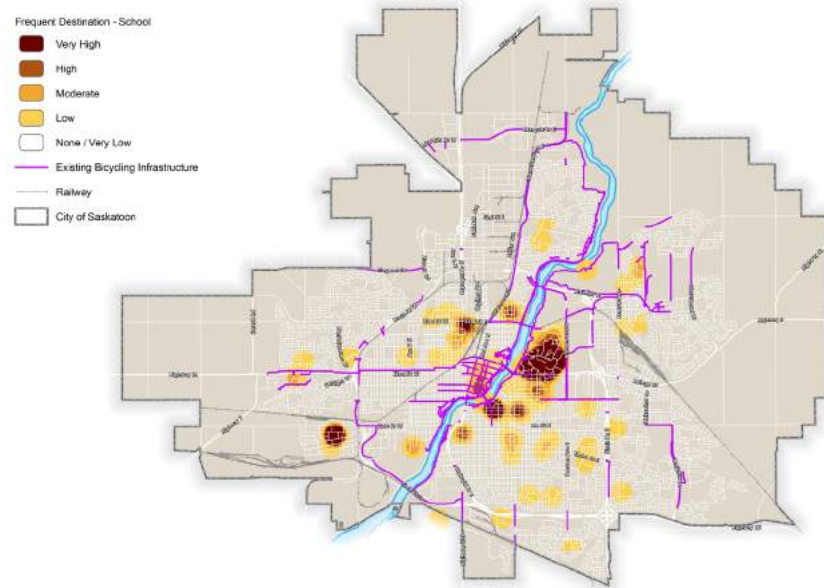


Figure 6 - Where are Survey Respondents Going? (For School)



2.4 The Market for Active Transportation

Different analyses were completed to understand the market for active transportation in Saskatoon. 'Market' refers to the demand and potential for active transportation. A demand analysis was undertaken to understand overall active transportation demand, as well as a potential analysis to identify neighbourhoods with the greatest potential to promote more walking and cycling. 'Demand' is described as existing active transportation usage, whereas 'potential' is referring to future active transportation usage.

An equity analysis was also undertaken examining the distribution of pedestrian and bicycle facilities in relation to under-served populations and finally, an analysis of the Level of Traffic Stress (LTS) was used to understand the appropriateness and comfort of road infrastructure. LTS data was provided by researchers at the University of Saskatchewan. Further ground truthing is recommended to confirm the accuracy of the findings and ensure they reflect technical inputs as well as the experience of people cycling.

DEMAND ANALYSIS

A statistically representative telephone survey involving 600 respondents and an interactive online survey generating 1,400 responses were conducted in the spring of 2015. To understand the market demand for walking, cycling and other forms of active transportation in Saskatoon, input was collected on trip purpose, levels of interest, barriers and ideas to improve active transportation year-round. A summary of the findings is presented below:

- **Nearly half of Saskatoon residents want to walk (48%) or cycle (46%) more, both for moving around and for recreation purposes.** In addition, respondents said walking, cycling and other forms of active transportation, such as cross-country skiing, are important forms of recreation and leisure.
- **Saskatoon residents are walking and cycling throughout the year.** In non-snow months, 93% of residents walk and 50% cycle at least once a month for commuting to work or school, running errands or for recreation and leisure. During snow months, walking and cycling trips decrease, although many residents are still walking or cycling at least once a month.
- **Practical barriers to walking include long distances, personal abilities and time limitations.** Saskatoon residents said improving year-round sidewalk maintenance and accessibility, filling in missing sidewalks and improving intersection crossings would help them walk more often and make walking more accessible for all (**Figure 7**).
- **Saskatoon residents don't like cycling on busy streets without safe bicycle infrastructure.** Developing a network with protected bike lanes on major streets and ensuring on-street bicycle routes and multi-use pathways are cleared in the winter were suggestions for promoting more cycling (**Figure 8**).

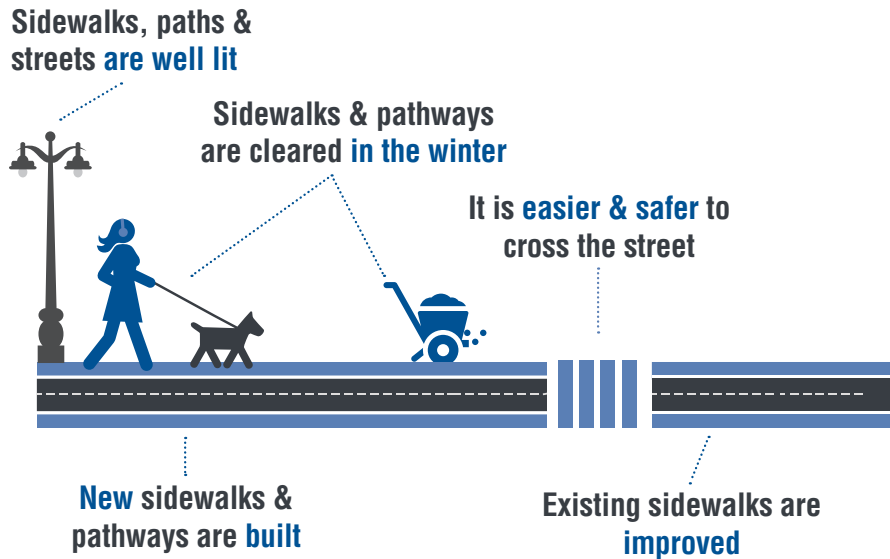


Figure 7 - Opportunities for improving walking in Saskatoon

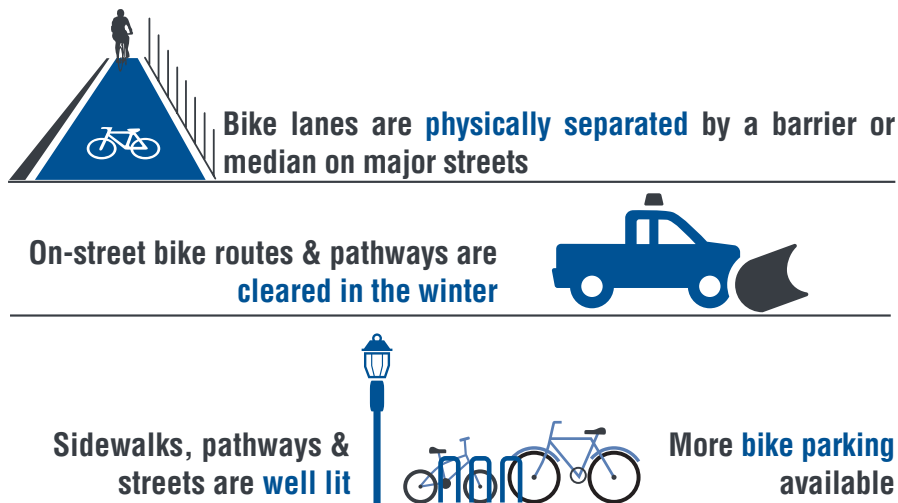


Figure 8 - Opportunities for improving cycling in Saskatoon

POTENTIAL ANALYSIS

Analysis was conducted of the walking and cycling potential throughout the city. 'Potential' refers to opportunities to increase usage in the future. This analysis examined a variety of factors that can help make walking and cycling more attractive, such as road network density, road network connectivity, land use mix, permeability and topography. In this context 'potential' is defined as the opportunity to increase active transportation usage and mode share based on existing built form characteristics.

The results of this analysis, as seen in **Figure 9**, show that the Central Business District neighbourhood has the highest walking and cycling potential due to the dense, well-connected grid street network, higher population and employment densities, mixed land uses and flat topography. Other neighbourhoods with high potential include Lawson Heights, University Heights Suburban Centre and Confederation Suburban Centre. This was used to inform the hub and spoke network discussed in **Part 4**.

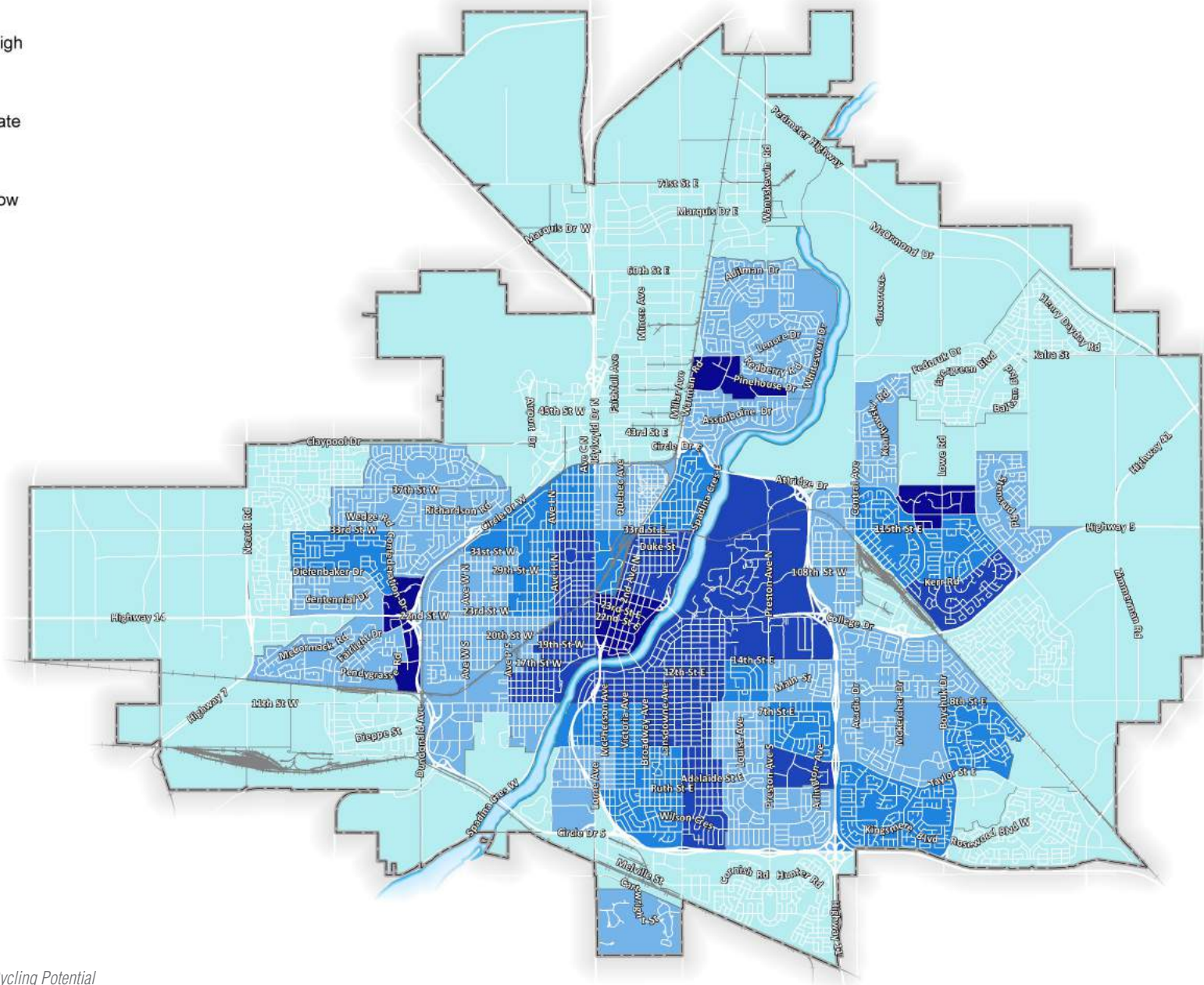


Figure 9 - Walking and Cycling Potential

EQUITY ANALYSIS

One of the aims of the ATP was to develop a well-connected network for walking and cycling that provides equitable access and serves all areas of the city. The equity analysis determines neighbourhoods with higher concentrations of under-served populations and with relatively low levels of existing active transportation facilities. The result of this analysis identifies undeserved areas in the city where there is opportunity to strategically invest in areas that have high demand today, the greatest potential to increase future use of active transportation and where there are higher concentrations of people who are more dependent on active transportation for moving around. The equity analysis examined the distribution of pedestrian and bicycle facilities in relation to under-served populations and identified areas where limited access to walking or bicycle facilities is compounded by socio-economic challenges. The results were used as one of the factors to help prioritize the proposed active transportation networks. The neighbourhoods with the highest equity need were identified as a higher priority for implementation and provided with the highest quality of recommended facilities.

Five indicators were used to examine equity across neighbourhoods, including the percentage of youth populations, seniors populations, immigrant populations, Aboriginal populations and low income populations. The analysis identifies the following neighbourhoods as areas with the greatest need, as shown in **Figure 15**:

- Riversdale
- Pleasant Hill
- Meadow Green
- College Park
- Massey Place
- Mount Royal
- Westmount

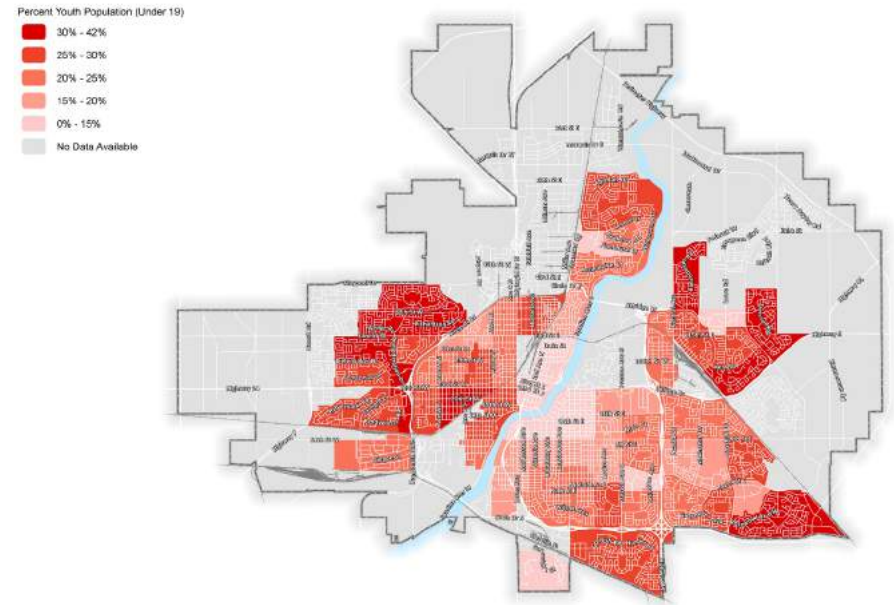


Figure 10 - Youth Population - Equity Analysis

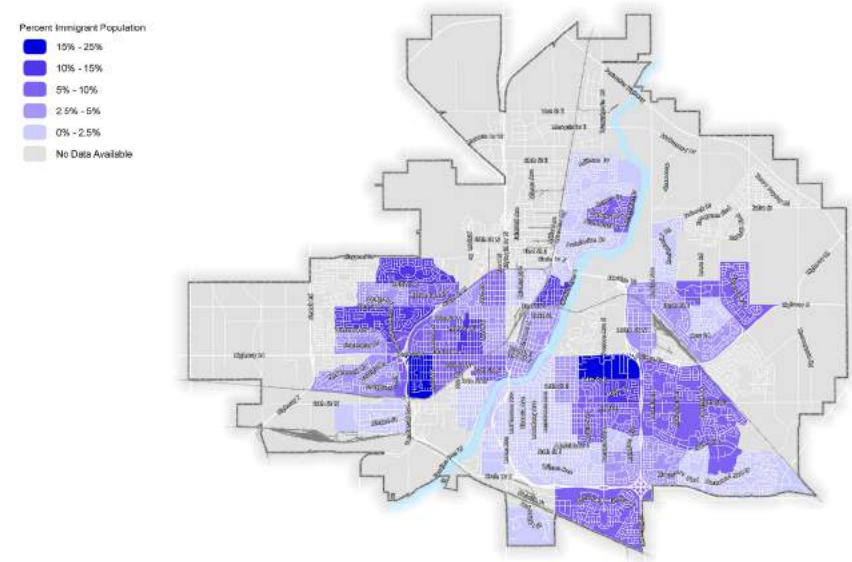


Figure 11 - Immigrant Population - Equity Analysis

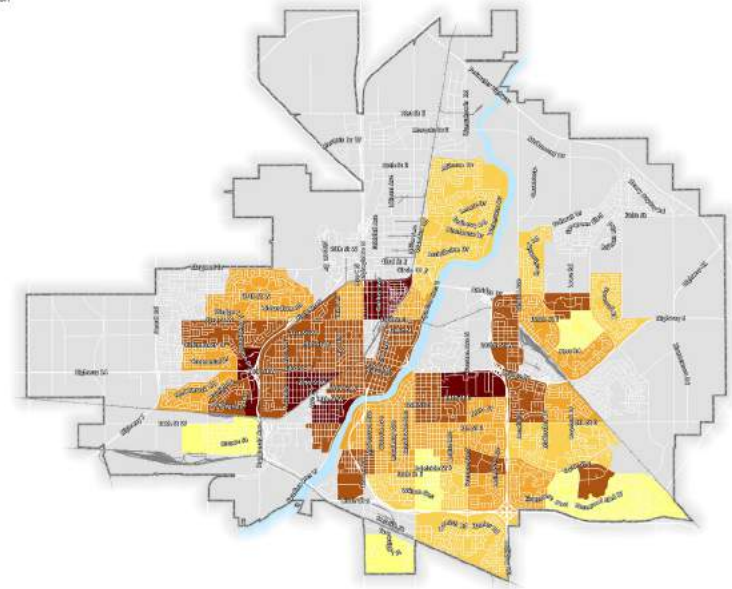
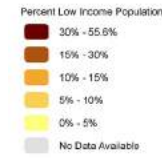
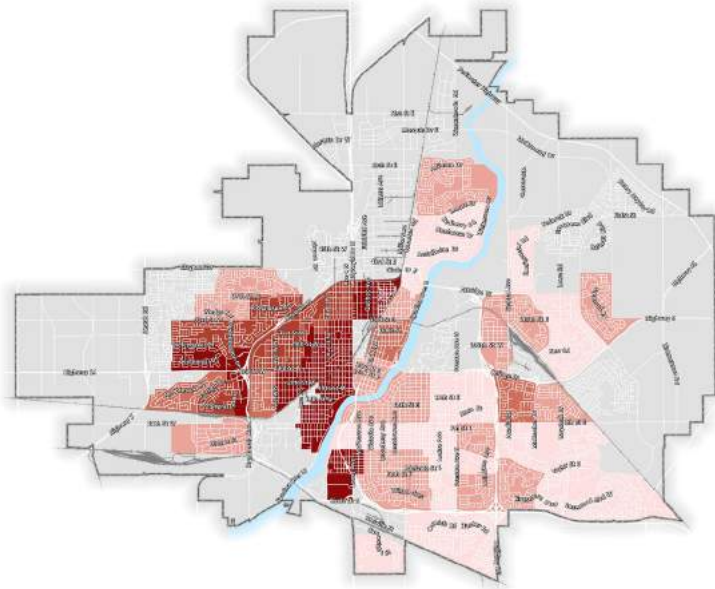


Figure 12 - Aboriginal Population - Equity Analysis

Figure 14 - Low Income Population - Equity Analysis

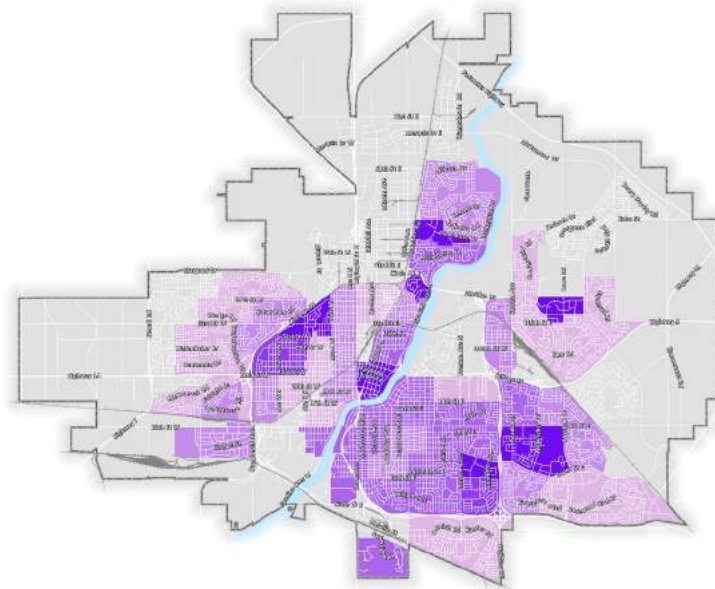
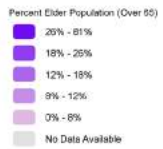


Figure 13 - Senior Population - Equity Analysis

Overall Equity Need

- Very High
- High
- Moderate
- Low
- Very Low
- No Data Available

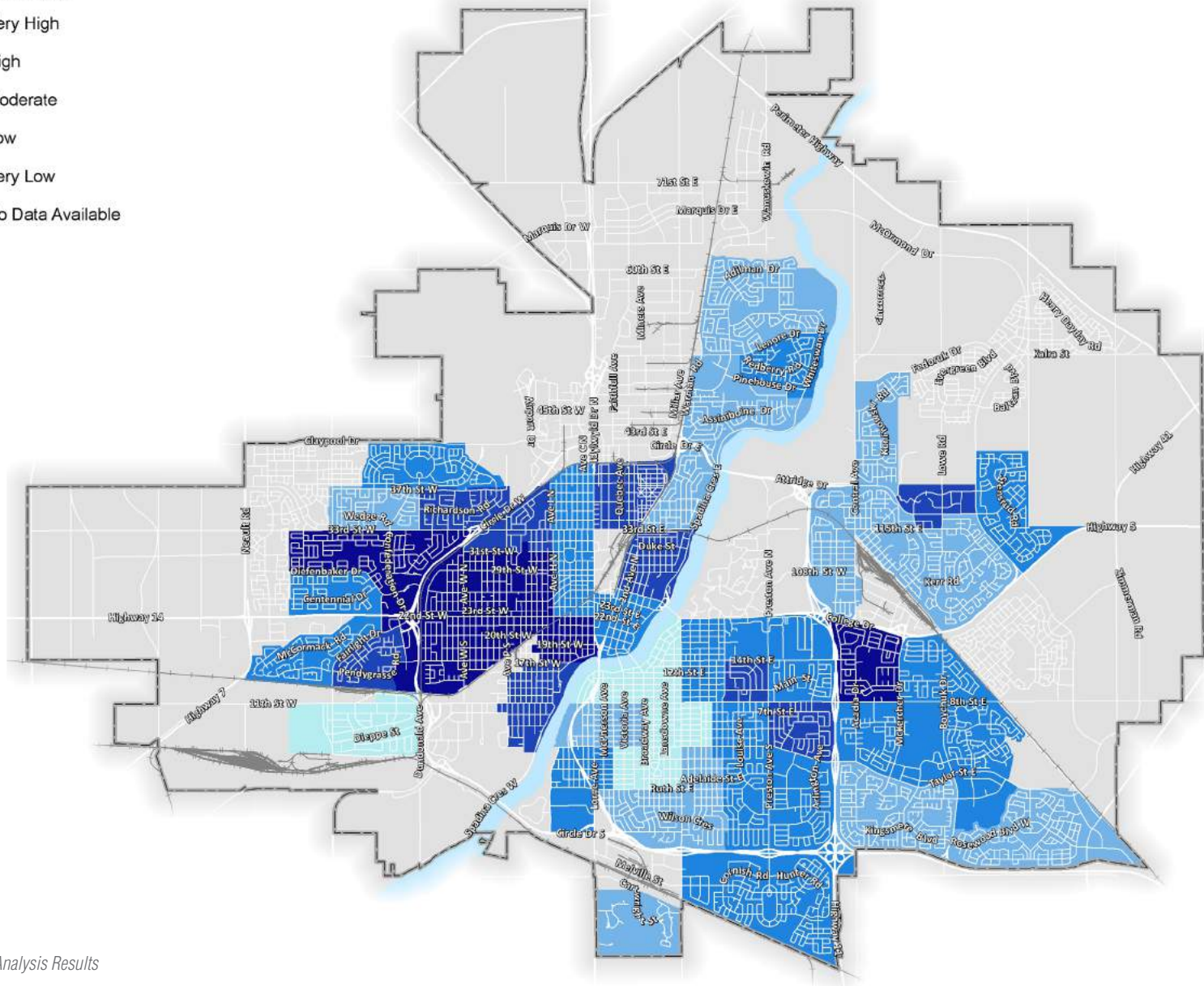


Figure 15 - Equity Analysis Results



LEVEL OF TRAFFIC STREET ANALYSIS

Research is being done to better understand the appropriateness and comfort of road infrastructure based on a cyclist's LTS that is felt when travelling on a road segment. Researchers with the School of Public Health at the University of Saskatchewan have been examining LTS on Saskatoon streets. As noted previously, further ground truthing is recommended to confirm the accuracy of the findings and ensure they reflect technical inputs as well as the experience of people cycling. This presents an opportunity for the City to work with local researchers to build partnerships and work towards improving the safety of cycling throughout Saskatoon.

LTS classifies road segments based on four levels of traffic stress. LTS 1 being the most comfortable where children can play, LTS 2 is tolerated by the adult population, LTS 3 is tolerated by cyclists who are 'enthused and confident' and LTS 4 is tolerated only by those in the 'strong and fearless' cyclist category.

LTS 4 can be seen in the following areas: the downtown has a number of streets with high LTS scores, 8th Street East, 22nd Street West and some parts of 33rd Street also have LTS scores of 4, meaning additional bicycle facilities appear to be needed to make cycling safer and a more viable option for most Saskatoon residents. Some streets with existing bike facilities in the form of sharrows or painted bike lanes have a score of LTS 3 or 4, including downtown bicycle routes, Preston Avenue, 20th Street West, 19th Street West and Broadway. It appears that upgrades to existing bicycle facilities are needed to make cycling a safer and more viable option on these streets.

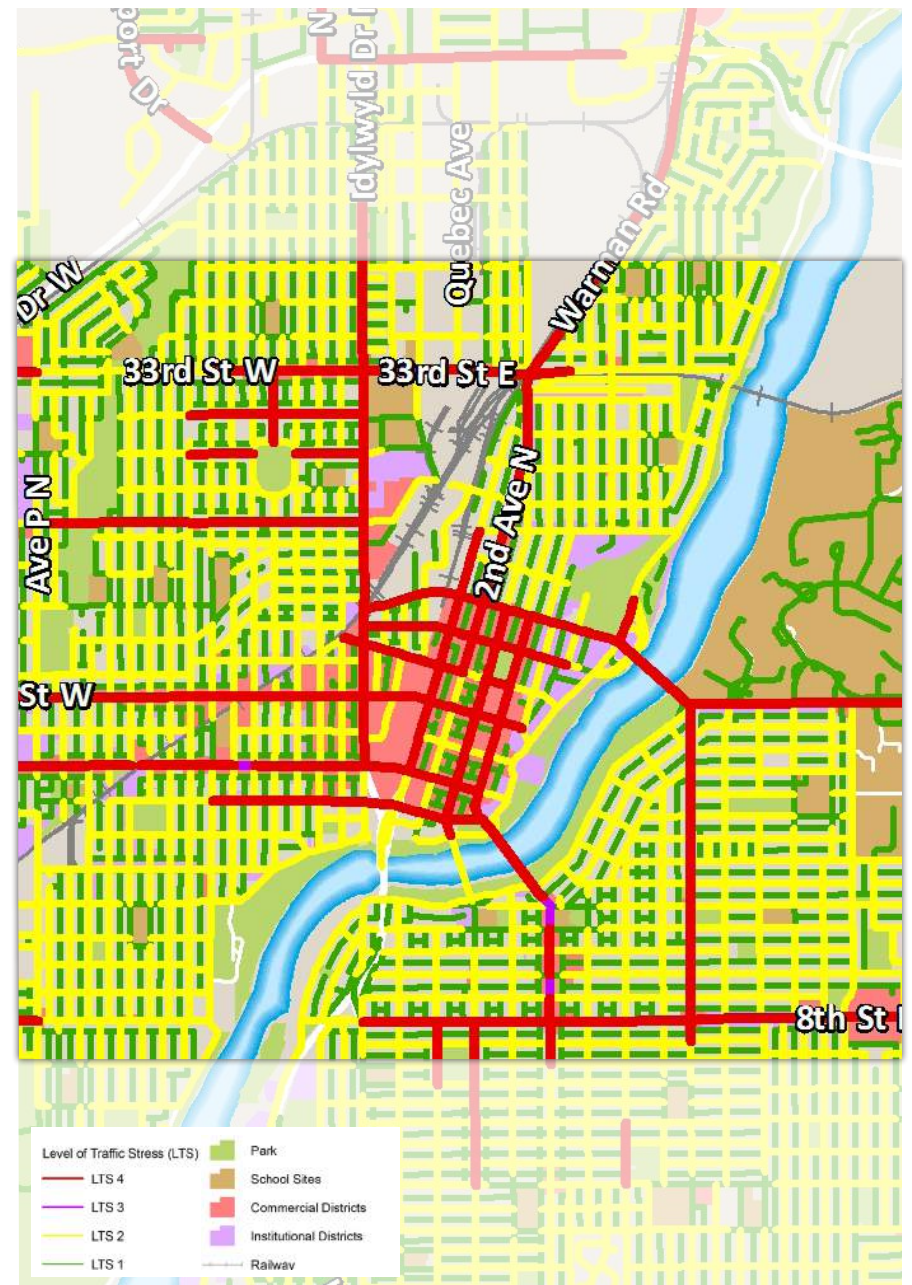


Figure 16 - Level of Traffic Stress

2.5 Active Transportation in Saskatoon Today

According to the Statistics Canada 2011 National Household Survey, over 7% of all trips to work in Saskatoon are made by walking and cycling (Figure 17). This is comparable to many other peer cities in North America, although Saskatoon has one of the highest walking and cycling mode shares when compared directly to other Canadian prairie cities.

Walking trips in particular account for over 5% of the daily trips to work within Saskatoon, which account for over 6,000 trips a day. However, the percentage of walking trips within Saskatoon (based on Statistics Canada data) has remained steady over the last 15 years.

In addition, the City's 2013 Household Travel Survey, which took into account all trips, found 12% of all trips in Saskatoon are made by walking and cycling (8% walking, 4% cycling) (Figure 18). This indicates that people are walking and cycling for other trip purposes, such as running errands and travelling to neighbourhood destinations.

The following sections summarize the existing conditions for active transportation in Saskatoon, focusing specifically on who, why, when and where people are walking and cycling.

WALKING IN SASKATOON TODAY

Walking is the most common form of transportation. If conditions exist within a community – such as having a complete, connected sidewalk network, safe crossings and major destinations within walking distance of residential areas – walking can be suitable for almost all short trips throughout the year. The city has an extensive pedestrian network that includes approximately 1,200 kilometres of sidewalks, as well as an extensive river valley network of paved and unpaved trails, countdown timers, accommodations for pedestrians on bridges, overpasses and underpasses and accessible infrastructure at many intersections.

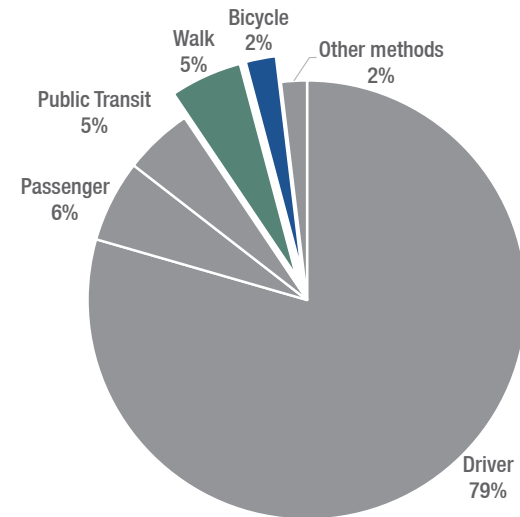


Figure 17 - Commute Trips to Work
Source: National Household Survey 2011

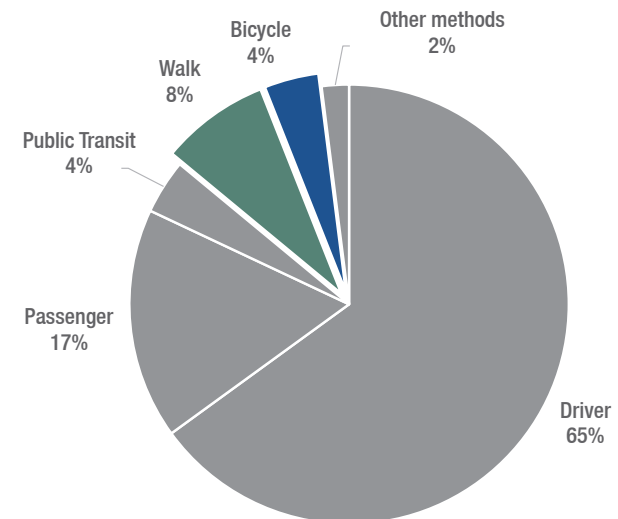


Figure 18 - All Trips Mode Share
Source: Ipsos Reid Household Travel Survey 2013



The following summarizes **WHERE** and **WHY** people are walking, **WHO** is walking and what the top **SAFETY** concerns and issues are for walking in Saskatoon today.

WHERE

- Downtown and neighbourhoods south of the University of Saskatchewan attract the largest percentage of walking trips.** The Central Business District and the neighbourhoods south of the University of Saskatchewan have the highest walking mode share within the city, as more than 25% of trips to work in these neighbourhoods are made by foot (source: 2011 National Household Survey).
- Most walking trips are relatively short.** The mean distance for trips made by walking (based on the 2013 Household Travel Survey) is 1.5 kilometres, approximately a 20 minute walk.
- Sidewalks are located on most of Saskatoon’s streets.** Based on a review of the existing sidewalk network within the city, the majority of streets (75%) have sidewalks on at least one side of the street and 65% have sidewalks on both sides of the street (**Figure 19**).

Sidewalk coverage based on road classification found that 25% of major and minor arterial streets, 9% of major and minor collectors and 18% of local streets do not have sidewalks on either side.

WHY

- Most residents in Saskatoon are walking to get to neighbourhood destinations.** Exercise is the next most common reason for walking, whereas travelling to work and school was less common.

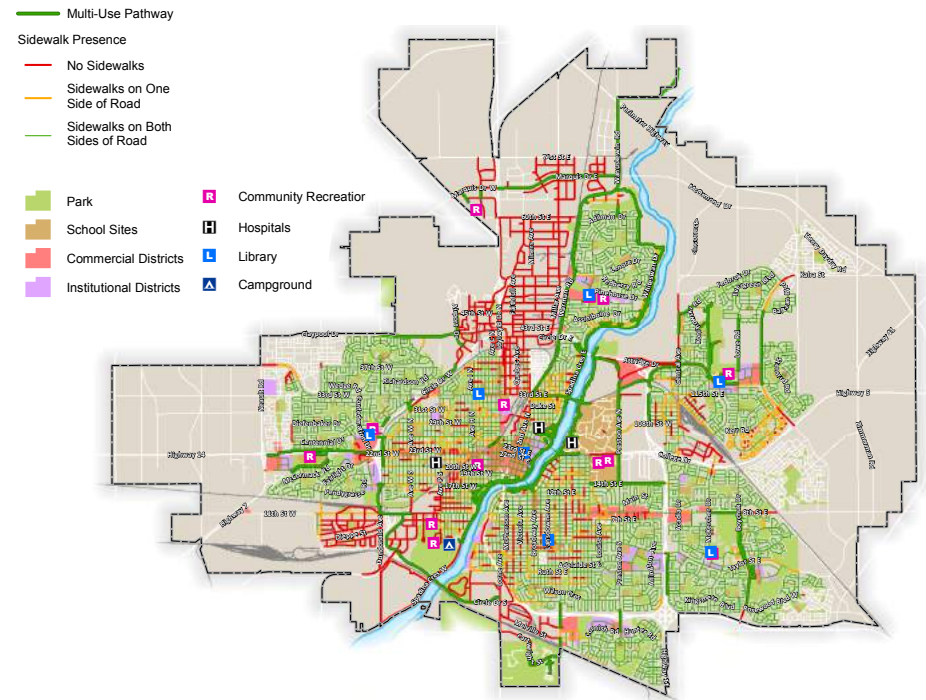


Figure 19 - Current Sidewalk Coverage

ROAD CLASSIFICATION	NO SIDEWALK	ONE SIDEWALK	TWO SIDEWALKS	TOTAL
Major & Minor Arterials	25%	27%	48%	100%
Major & Minor Collectors	9%	10%	81%	100%
Local	18%	9%	73%	100%

Table 1 - City of Saskatoon Sidewalk Coverage (Based on Road Classification)

WHO

- **Age.** Youth and seniors tend to walk proportionally more than adults, often because they are more restricted in their transportation options.

SAFETY

- The safety data presented below highlights the importance of additional facilities and treatments to improve safety and comfort for people walking. The relationship between exposure and collision frequency has not been analyzed here. The results, presented in **Figure 20**, show there are higher concentrations of collisions along busier streets with higher traffic volumes. The data also shows:

- **Traffic Safety.** The highest number of pedestrian collisions were within the Central Business District and along 8th Street East, 22nd Street West, 20th Street West, 33rd Street West and Idylwyld Drive (**Figure 20**).

- **Pedestrian safety and security is inhibited by concerns over crime and personal safety.** Fear of crime has an impact on pedestrian safety and security as it was identified as preventing Saskatoon residents from walking more. The risk of crime is greater in areas with low pedestrian traffic.

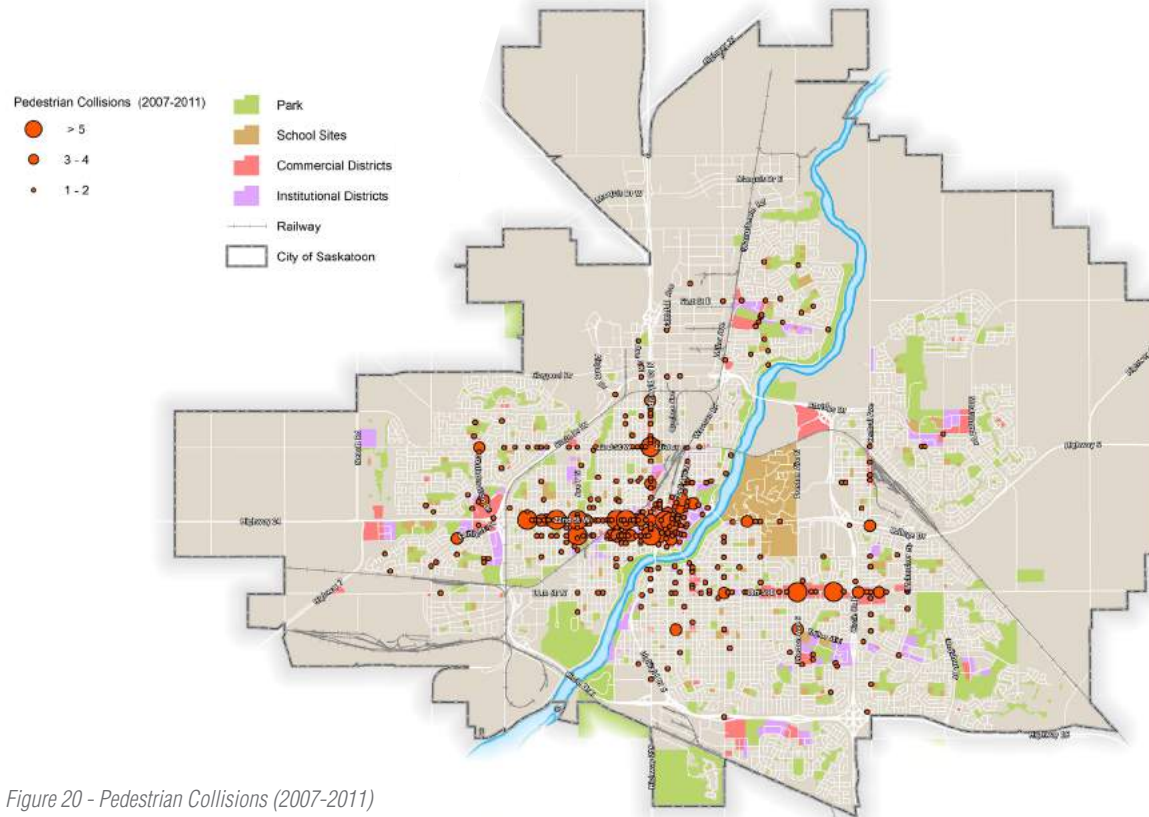


Figure 20 - Pedestrian Collisions (2007-2011)



20th Street, Saskatoon, SK, Source: City of Saskatoon

CYCLING IN SASKATOON TODAY

Saskatoon's cycling network is over 120 kilometres in length and includes protected bicycle lanes (pilot project), conventional bicycle lanes, bicycle boulevards, shared use lanes and paved and unpaved multi-use pathways. The network also consists of bicycle parking, bridges, overpasses and underpasses with accommodations for cyclists.

Cycling can be an attractive transportation option. It is convenient, low cost and, for shorter trips, a practical alternative to driving. With just over 2% commute mode share, Saskatoon has the highest bike-to-work mode share among all Canadian prairie cities; however, the cycling mode share has declined slightly over the last number of years. In addition, the City of Saskatoon Household Travel Survey (2013) found that 4% of all daily trips are made by cycling, indicating that a substantial amount of cycling trips are made for other purposes such as recreation or running errands.

Several factors make the city well suited for cycling. The relatively flat terrain is a positive as topography is not a major barrier here as it is in many other cities. The city's natural beauty and abundance of recreational and commuter multi-use pathways encourage residents to cycle as a form of commuting, exercise and leisure.

Without the integration of existing off-street facilities with the proposed on-street network, usage is likely to remain mainly recreational. By ensuring the proposed bicycle network builds on the already popular recreational routes, these facilities can act as a stepping stone for higher rates of commuter cycling. Expansion of the bicycle network will also increase recreational opportunities for cycling and facilitate cycling for other trip purposes, such as traveling to school or running errands.

Saskatoon has started to implement on-street bicycle facilities that are comfortable for cyclists of all ages and abilities, including the recent implementation of the downtown protected bicycle lane pilot project on

23rd Street and 4th Avenue. The goal of this pilot project is to increase the comfort and attractiveness of accessing downtown using a variety of transportation modes.

The following summarizes **WHERE** and **WHY** people are cycling, **WHO** is cycling and what the top **SAFETY** concerns and issues are for cycling in Saskatoon today.

WHERE

- **Most bicycle trips are relatively short.** The mean distance for trips made by bicycle / longboard (based on the 2013 Household Travel Survey) is 3.4 kilometres, approximately 15 minute bike ride, based on an assumed 15 km/hour cycling speed.

Figure 21 is an 'as the crow flies' illustration of the approximate distance required to travel to Saskatoon City Hall from different locations within the city.

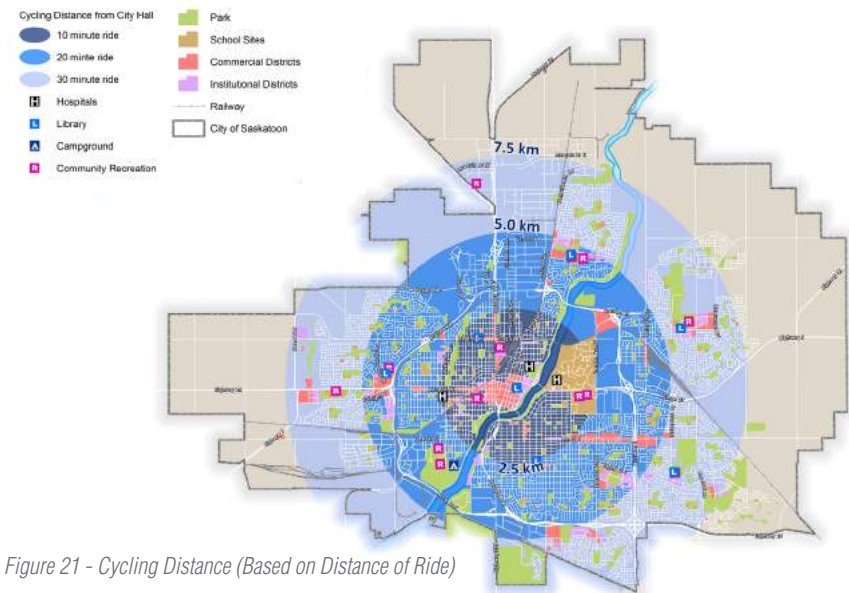


Figure 21 - Cycling Distance (Based on Distance of Ride)



- **A high concentration of cycling activity in established and relatively densely populated neighbourhoods.** There is great variation in cycling levels among Saskatoon’s neighbourhoods. Land use and transportation patterns result in higher commute mode share for active modes inside Circle Drive (13.9%) versus outside Circle Drive (3.2%) (source: 2011 National Household Survey). Cycling levels are the highest in Varsity View and other older, well established neighbourhoods in close proximity to downtown businesses, post-secondary campuses and other destinations.
- **Saskatoon’s bicycle network consists of both on-street and off-street facilities,** including painted bicycle lanes, bicycle boulevards, shared use lanes, as well as paved and unpaved multi-use pathways (**Figure 22**). The majority of the network is made up of paved multi-use pathways located along the Meewasin River Valley, as shown in **Table 2**.

BICYCLE FACILITY	KILOMETRES	%
Bicycle Lane	11.6 km	10%
Bicycle Boulevard	3.9 km	3%
Shared Use Lane	10.3 km	9%
Paved Multi-Use Pathway	88.8 km	73%
Unpaved Multi-Use Pathway	5.5 km	5%
Protected Bicycle Lane*	0.9 km	< 1%

Table 2 - Existing Bicycle Facilities

*Note: 4th Avenue Protected Bike Lane Pilot Project is not included in these calculations.

A review of the existing bicycle network was conducted to identify the location of area gaps. **Figure 23** illustrates a 400 metre buffer around every bicycle route in the city. These buffers represent network coverage; any

location not within the buffer is more than 400 metres away from a bicycle route. Research, literature and experience suggests that 400 metres is the ideal distance people are willing to travel to reach a designated bicycle route. It is generally accepted that a bicycle network with designated facilities spaced a minimum of every 400 metres apart should be the goal for urban areas. For a complete bikeway network, these buffers would overlap to cover the entire city, ensuring all residents are within a 400 metre bicycle ride of a designated bicycle facility.

WHY

- **Most residents in Saskatoon are riding their bicycle to get to neighbourhood destinations.** Based on the telephone survey results, cycling to neighbourhood destinations such as community centres, grocery stores and other retail is the top trip purpose. Exercise is the second most common reason for cycling, while travelling to work and school was less common.

WHO

- Based on the 2013 Household Travel Survey, the **highest level of cycling activity among Saskatoon residents is between the ages of 5 and 17 and 25 and 44.** There is a steady decline in cycling trips among people aged 64 and over.

SAFETY

- As shown in **Figure 24**, the highest number of cycling collisions were within the Central Business District and along 8th Street East, 22nd Street West, 20th Street West, 33rd Street West and Idylwyld Drive. It is important to note that level of traffic exposure, which considers vehicle and bicycle volumes, is not addressed in this analysis.

Existing Bicycling Infrastructure

- Protected Bike Lane
- Bike Boulevard
- Multi-Use Pathway
- Bicycle Lane
- Shared Use Lane
- Neighbourhood Pathways
- Park
- School Sites
- Commercial Districts
- Institutional Districts

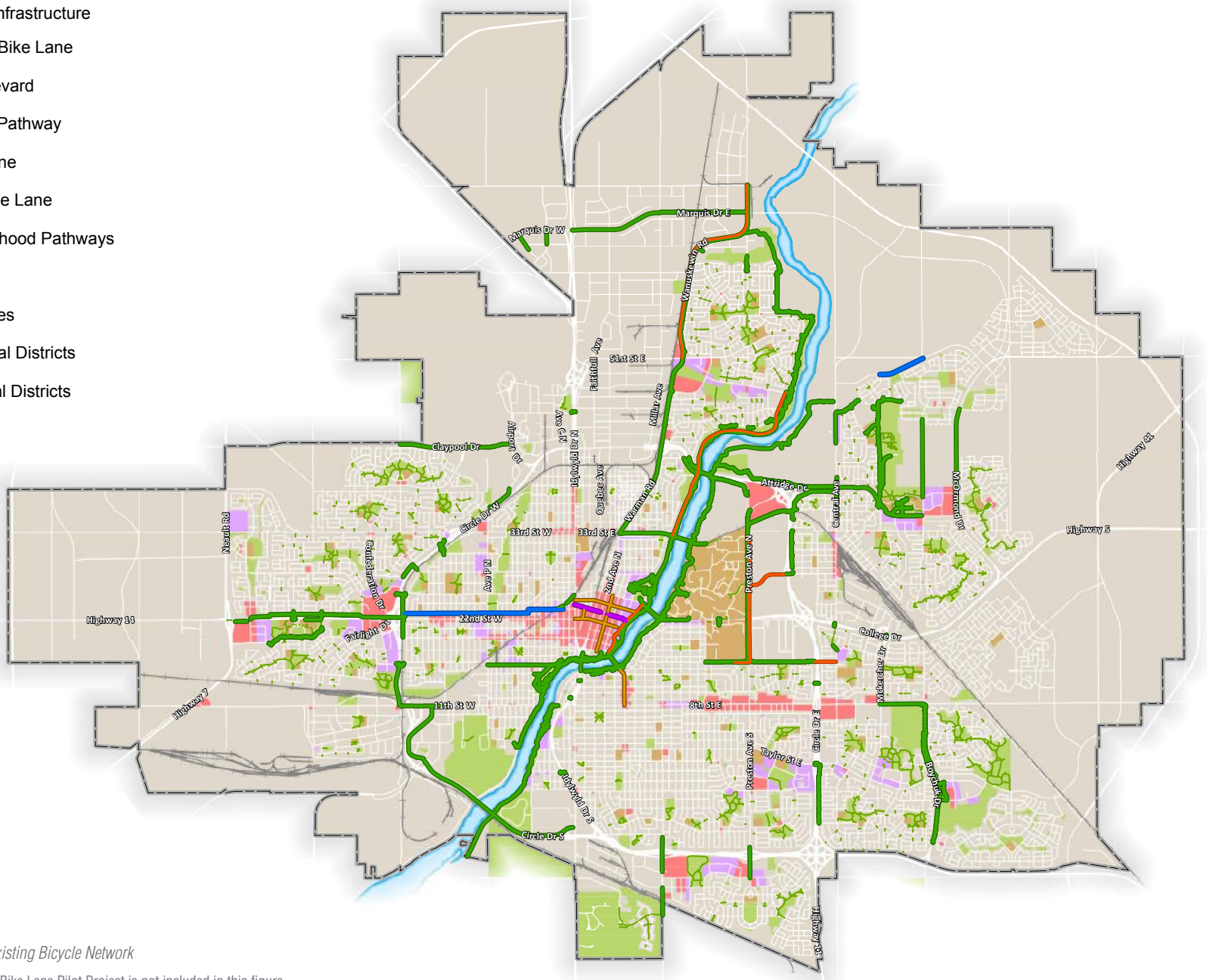










Figure 22 - Saskatoon's Existing Bicycle Network

*Note: 4th Avenue Protected Bike Lane Pilot Project is not included in this figure.



Bicycle Network Coverage

-  Citywide Network Buffer: 400m
-  Outside Buffer
-  Existing Bicycling Infrastructure
-  Neighbourhood Pathways
-  Park
-  School Sites
-  Commercial Districts
-  Institutional Districts

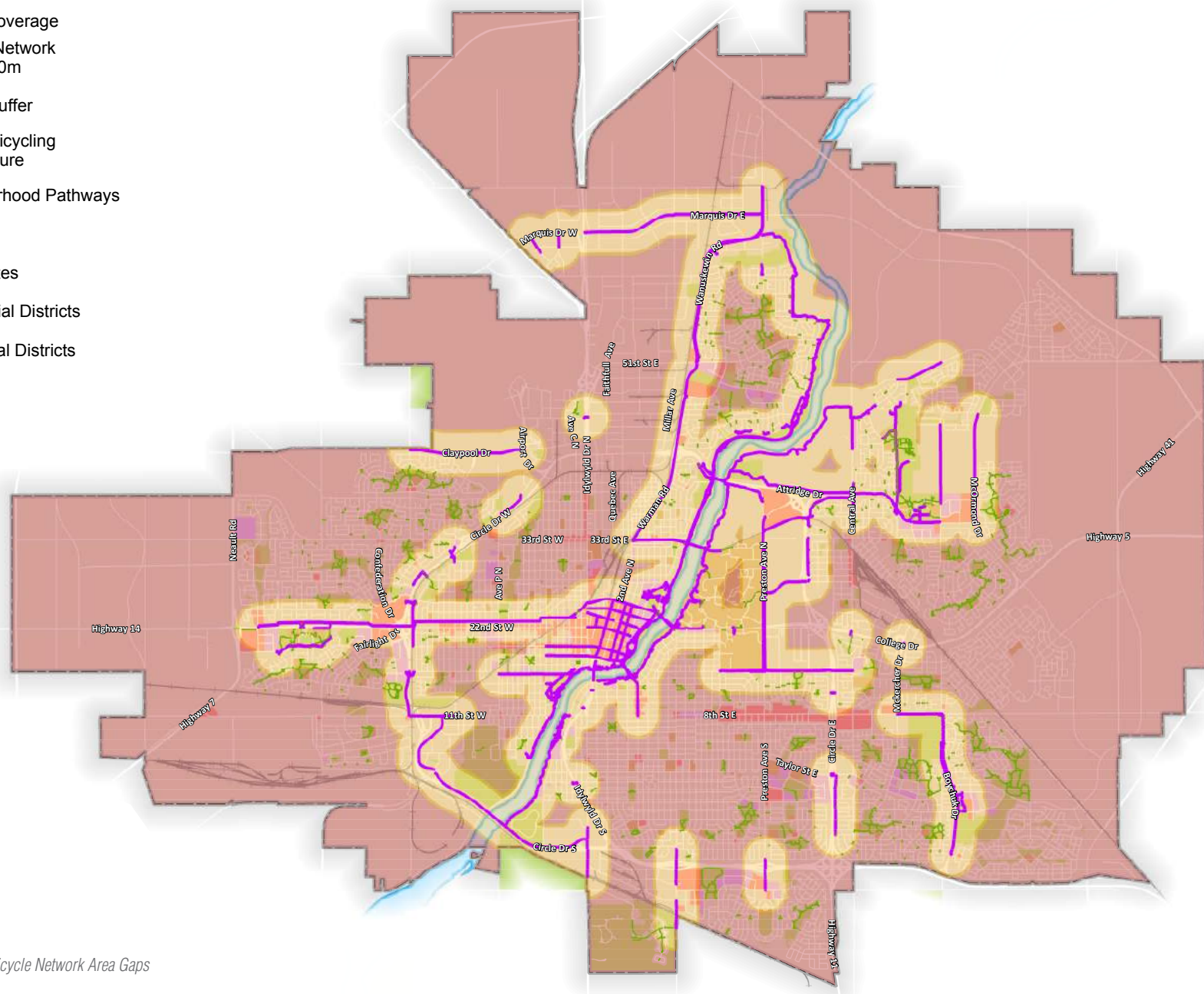


Figure 23 - Location of Bicycle Network Area Gaps

Bicycle Collisions (2007-2011)

- > 5
- 3 - 4
- 1 - 2

Existing Bicycling Infrastructure

- Park
- School Sites
- Commercial Districts
- Institutional Districts
- Railway
- City of Saskatoon

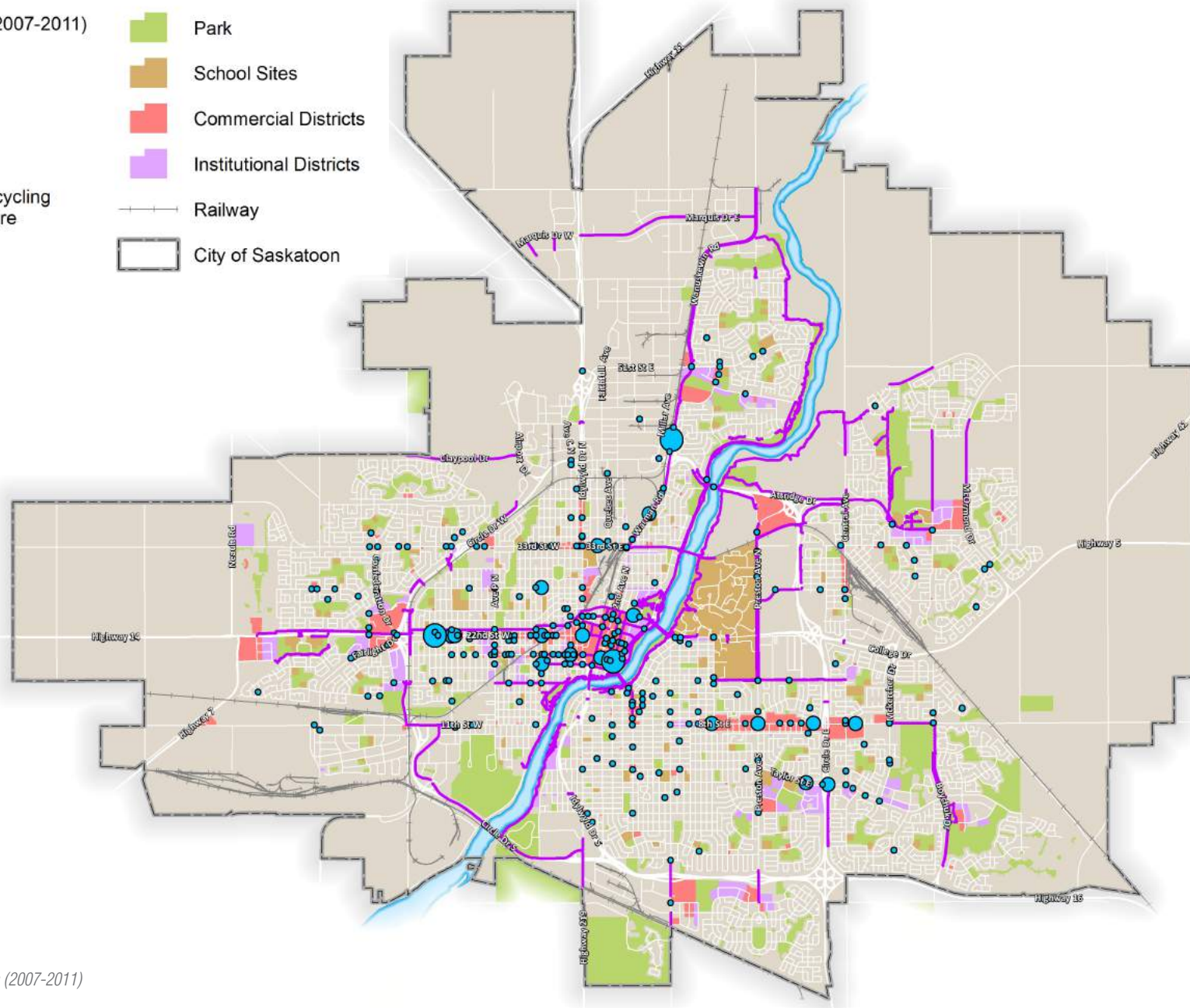
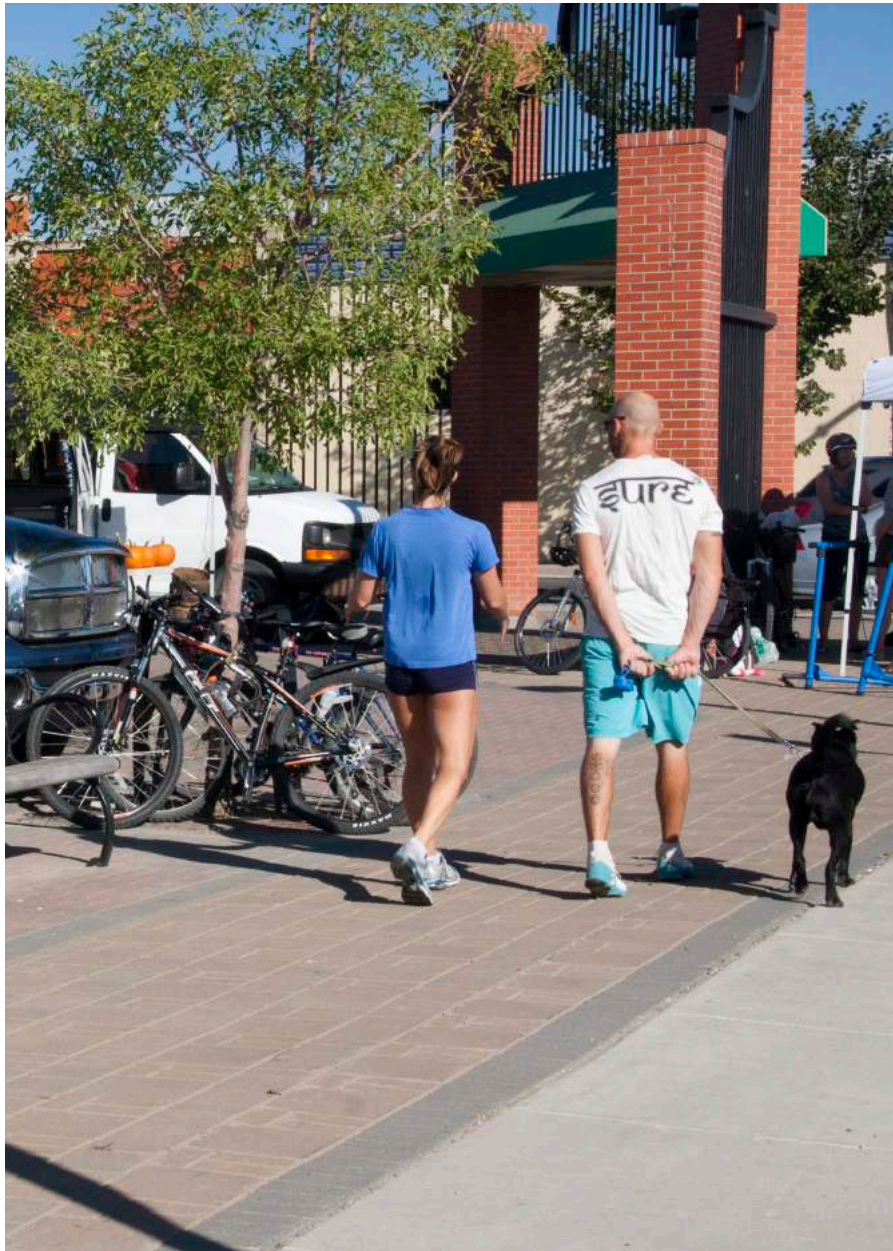


Figure 24 - Bicycle Collisions (2007-2011)





Avenue A South, Saskatoon, SK, Source: Urban Systems



21st Street East, Saskatoon, SK, Source: Urban Systems



Spadina Crescent, Saskatoon, SK, Source: Urban Systems

PART 3: Future Directions

To guide future investments and action, a vision for the future of active transportation in Saskatoon was developed along with goals and targets. The vision, goals and targets were developed based on the City's existing policies and feedback received from stakeholders and residents. They build on the directions in the City's overarching plans and policies, including the 2013-2023 Strategic Plan and *Growth Plan*.

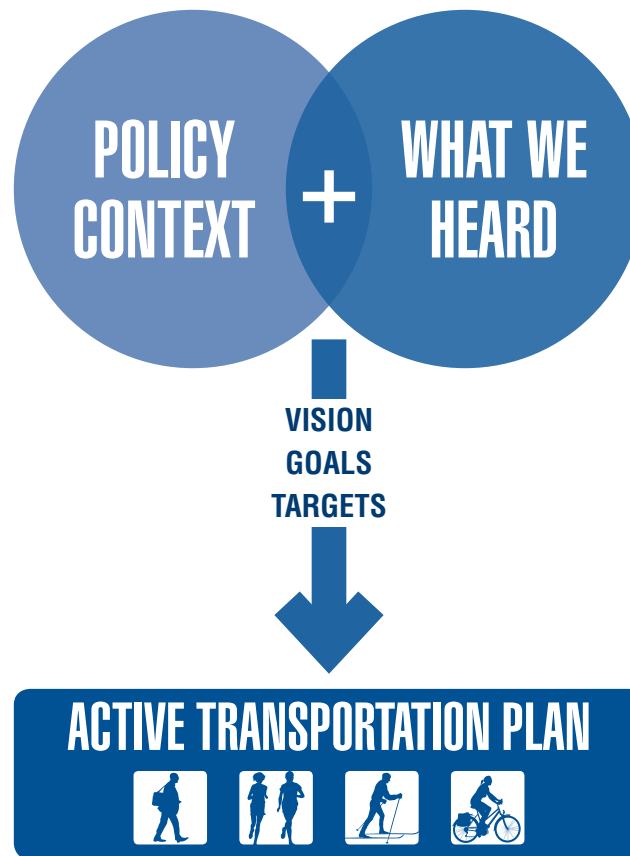


Figure 25 - Process for Developing the ATP's Vision, Goals and Targets



3.1 VISION

A vision statement was developed to describe the broad aspirations for the future of active transportation in Saskatoon. The vision statement builds on the City's commitments as outlined in a number of overarching plans and strategies and reflects input received throughout the development of the ATP. The vision statement sets the overall direction of the ATP and emphasizes Saskatoon as a leader in active transportation focusing on providing transportation choices that are safe and comfortable for people of all ages and abilities and available year-round.



In 2045, Saskatoon is a leading city for active transportation, where walking and cycling are convenient, comfortable, attractive, fun and normal ways of moving around the city year-round for residents and visitors of all ages and abilities.

Saskatoon has developed an active transportation network, policies and programs through supportive partnerships that provide transportation choices and contribute to the city's robust economy, cultural and recreational experiences, environmental health, safety, physical beauty and neighbourhood connectivity.

3.2 GOALS

Five supporting goals were developed to provide clear direction on how to achieve the vision for the future of active transportation in Saskatoon. These goals guided the development of directions and actions and are intended to be both achievable and measurable to ensure the implementation of the ATP is successful.



3.3 TARGETS

Targets measure progress towards achieving the goals of the ATP and help to ensure the ATP is implemented as intended. Targets were developed based on input from the public and stakeholder throughout the process. In order to be effective, targets should be:

- **Meaningful.** Targets can be used to point to success in achieving the goals and objectives as well as the broader vision of the ATP.
- **Measurable.** Targets must be based on criteria that is readily measurable and for which data or information can be readily obtained.
- **Manageable.** Targets should be based on measures that take into account the resource limitations of the City and be limited to measures where information is accessible or data is simple to collect.
- **Achievable.** Targets should strike a balance between being bold and ambitious, while also ensuring they are achievable and realistic.

Targets were established for the ATP based on mode share, or the percentage of trips made by each mode of transportation. An important consideration when establishing mode share targets is whether the targets should be based on commute trips to work and school, or based on all trips for all purposes. Targets have been established for both commute trips and all trips.

Walking and cycling are the main forms of active transportation addressed in the ATP. According to the City’s 2013 Household Travel Survey, 12% of all daily trips made by residents are made by walking and cycling. According to the 2011 Statistics Canada National Household Survey, approximately 7.5% of all commute trips made by Saskatoon residents were made by walking or cycling. **The ATP target is to double walking and cycling trips to 24% of all daily trips and 15% of all commute trips by**

2045. This target for walking and cycling is consistent with the proposed *Growth Plan* target to double the transit mode share from 4% to 8% of all trips by 2045 and represents an higher target than the City’s corporate performance target to increase the commuting mode share of walking, cycling and transit to 20% of all trips by 2023.

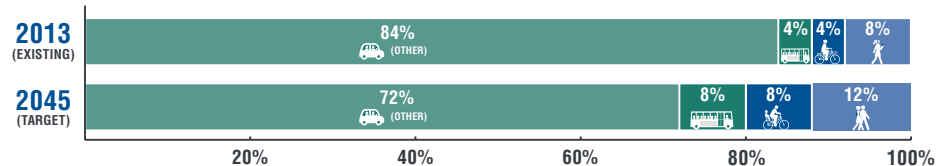


Figure 26 - Active Transportation Targets for All Trips

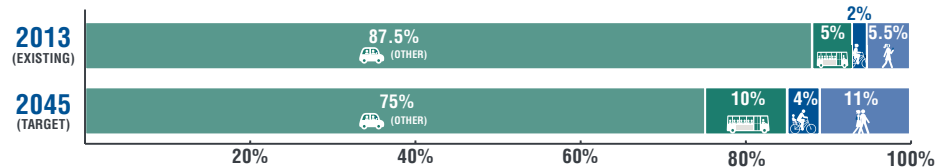


Figure 27 - Active Transportation Targets for Commute Trips

Doubling the walking and cycling mode share will require significant investment and effort. When put in historic context, the mode share for active transportation commute trips in Saskatoon has remained relatively stable at approximately 8-9% of all commute trips over the past 20 years. In addition, when compared with other communities across North America, a target that 15% of all commute trips be made by walking and cycling would be higher than many other comparable cities have achieved in North America to date and would place Saskatoon as a leading city in North America for active transportation.



Farmer's Market, Saskatoon, SK, Source: Urban Systems





River Landing, Saskatoon, SK, Source: City of Saskatoon



Shaw Centre, Saskatoon, SK, Source: Urban Systems



20th Street West, Saskatoon, SK, Source: City of Saskatoon

PART 4: Themes, Directions and Actions

The framework for the ATP consists of six themes. Recommended directions and action items under each theme address a variety of identified strengths, opportunities, challenges and concerns regarding active transportation infrastructure, policies, standards and support programs.

THEME 1: CONNECTIVITY

Recommendations under Connectivity are aimed at establishing a complete, connected and convenient network of active transportation facilities throughout Saskatoon. The following directions were identified to improve Connectivity:



- 1A. Expand and Enhance the Sidewalk Network
- 1B. Expand and Enhance the Bicycle Network
- 1C. Address Physical Barriers
- 1D. Improve the Meewasin Trail and Other Pathways
- 1E. Enhance Opportunities for Other Forms of Active Transportation

THEME 2: SAFETY AND SECURITY

Safety and Security are important factors that influence whether people choose to walk, bike or use other forms of active transportation for moving around. People using active transportation are considered 'vulnerable road users', as they are subject to higher risk of injury from traffic collisions than people driving or riding transit. Personal safety concerns arising from insufficient lighting, visibility or poor design of public spaces can also deter people from using active transportation. The following directions were identified to improve Safety and Security:



- 2A. Improve Road Safety
- 2B. Improve Personal Safety



THEME 3: CONVENIENCE

Recommendations under Convenience focus on integrating transit, walking and cycling facilities, and providing amenities to make walking, cycling and other forms of active transportation more practical and convenient. The following directions were identified to improve Convenience:



- 3A. Provide Bicycle Parking and End-of-Trip Facilities
- 3B. Improve Connections to Transit

THEME 4: LAND USE AND GROWTH

Recommendations under Land Use and Growth are aimed at creating land-use and development patterns that support moving around using active transportation. Land Use and Growth also ensures adequate infrastructure is provided in new neighbourhoods, infill areas and along growth corridors. The following directions were identified to improve Land Use and Growth:



- 4A. Enhance Streetscapes and Public Realm
- 4B. Enhance New Neighbourhood Connections
- 4C. Support Infill Development Considerations

THEME 5: MAINTENANCE AND ACCESSIBILITY

To support and encourage active transportation, winter cities like Saskatoon need effective strategies for maintaining sidewalks, trails and bicycle infrastructure year-round. Active transportation facilities should also be universally accessible by all, including seniors, children and people with limited mobility. The following directions were identified to improve Maintenance and Accessibility:



- 5A. Maintain the Sidewalk and Pathway Network
- 5B. Maintain the Bicycle Network
- 5C. Provide Accessible Infrastructure

THEME 6: EDUCATION AND AWARENESS

Increasing awareness, educating residents about sharing the road and providing wayfinding and information can encourage more people to use active transportation more often and build a culture for active transportation. Education and awareness can also enhance bylaw compliance among all road users. The following directions were identified to improve Education and Awareness:



- 6A. Enhance Wayfinding, Signage and Trip Planning
- 6B. Improve Education and Awareness
- 6C. Increase Marketing and Communications



Meewasin Valley Trail, Saskatoon, SK, Source: Stephane Daoust





4.1 CONNECTIVITY

BACKGROUND

Establishing a complete, connected and convenient network of pedestrian and cycling facilities throughout the city is critical to encouraging more active transportation trips. Saskatoon's active transportation network includes 1,200 kilometres of sidewalks, nearly 30 kilometres of on-street bicycle routes and nearly 100 kilometres of paved and unpaved multi-use pathways.

Many Saskatoon residents enjoy walking, cycling and other forms of active transportation for both recreation and transportation. However, there are a number of gaps and barriers in the existing active transportation network. There are opportunities to provide infrastructure that is comfortable for people of all ages and abilities. A more integrated network of both on- and off-street facilities can significantly improve the ease of moving around Saskatoon, provide more recreation opportunities and make traveling by walking and cycling safer and more practical alternatives to driving.

The theme of Connectivity also builds on the policy directions outlined in the City's Strategic Plan, *Growth Plan* and Official Community Plan. Saskatoon has made recent investments in on-street bicycle and pedestrian facilities, including the City's first protected bicycle lane pilot project in the downtown. The ATP builds on this direction to create a connected active transportation network that can be used by all residents and visitors.

DIRECTIONS AND ACTIONS

DIRECTION 1A - EXPAND AND ENHANCE THE SIDEWALK NETWORK

Expanding and enhancing the sidewalk network supports the goals of creating more places for walking, safer walking and making walking a more convenient and attractive choice for moving around. Saskatoon has an extensive pedestrian network that includes approximately 1,200 kilometres of sidewalks, as well as an extensive network of paved and unpaved trails along the Meewasin Valley and throughout the city, pedestrian crosswalk countdown timers, accommodations for pedestrians on bridges and accessible infrastructure at many intersections.

There are still gaps in the sidewalk network, particularly in industrial areas, many of which also have commercial and institutional land uses that generate walking trips. A lack of sidewalks can discourage people from walking as they are forced to walk on the street or on unpaved areas beside the street. This is not only less accessible and desirable, it is also unsafe. Connectivity for walking focuses on both expanding the sidewalk network and addressing barriers.

ACTION | Update sidewalk requirements for new developments.

The City's sidewalk requirements for new developments are outlined in the New Neighbourhood Development Standards Manual. Depending on land use and neighbourhood plans, sidewalks are currently required on:

- one side of arterial streets;
- both sides of collector streets; and
- one or both sides of local streets.

These guidelines do not provide requirements for sidewalks on industrial roadways or considerations for sidewalk standards in existing neighbourhoods.

The following key changes to the City's sidewalk requirements are recommended:

- Sidewalks should be generally required on both sides of new arterial streets.
- Sidewalks should be required on both sides of new local streets.
- In industrial areas, the requirement of sidewalks should be based on the road classification. The City should ensure this update is reflected in the standard cross-section.
- Based on current national guidelines, the recommended sidewalk width for new developments on collector and local roads should be increased from 1.5 metres to 1.8 metres to ensure the sidewalk is accessible.
- Standards should be provided for retrofitting neighbourhoods with sidewalks.

Table 3 summarizes the recommendations for new sidewalk requirements. The City should update the sidewalk requirements in the New Neighbourhood Development Standards Manual to reflect these recommendations.



ROAD TYPE	EXISTING STANDARDS	NEW ROADS PROPOSED STANDARDS	RETROFIT PROPOSED STANDARDS	PROPOSED SIDEWALK WIDTH
Expressway / Freeway	As per transportation plan (3.0 metres)	Active transportation facility plan required as part of the overall functional planning process.		3.0 metres
Arterial	One side (2.5 metres)	Both sides	Both sides (Exceptions: One side in cases where land use does not support both sides such as along roads located across agricultural land and where there are no plans to increase density and if no transit route exists or is planned.)	2.5 metres
Collector	Both sides (1.5 metres)	Both sides	Both sides (Exceptions: One side in cases where land use does not support both sides such as along roads located across agricultural land and where there are no plans to increase density and if no transit route exists or is planned.)	1.8 metres
Local	One or both sides (1.5 metres)	Both sides	Both sides. However, the City should focus on filling gaps in the sidewalk network rather than on areas with no sidewalks at all. The City should prioritize filling in gaps adjacent to land use generators for pedestrian activity, such as parks, schools, community centres, commercial areas and other neighbourhood destinations.	1.8 metres
Industrial*	None required	Both sides, prioritizing on transit routes and where land use generates walking trips.	Both sides on arterial and collector roads and on designated transit routes.	As per road classification
Lanes	None required	None required	None required	None required

Table 3 - Proposed Sidewalk Requirements for New and Existing Developments

Note: At locations where a multi-use pathway is already located on one side of the street, one sidewalk is required on the other side.

*This is a road type and not a road classification. The City uses a standard cross-section for new industrial roads that does not require sidewalks on either side.

ACTION | Eliminate gaps in the sidewalk network on major roads.

Major roads are arterial or collector streets and industrial roads that function as either arterial or collector streets. These streets typically have higher vehicle volumes and speeds, which can create challenges to pedestrian safety, accessibility and comfort. The City should eliminate gaps in the sidewalk network on all major roads and transit routes. As per recommendations for retrofitting existing roads presented in **Table 3**, a key recommendation of the ATP is that all major roads and transit routes should have sidewalks on both sides of the street. **Figure 28** identifies recommended sidewalk locations on major streets.

ACTION | Improve the City's sidewalk infill program to address gaps in the sidewalk network on local roads.

While sidewalks on major roads are a priority, several other important areas of Saskatoon have gaps in the sidewalk network or no sidewalks at all. On local roads, the City should work to strategically implement new sidewalks in areas of higher pedestrian demand, including along streets that provide access to schools, seniors centres, community centres, parks, hospitals and other neighbourhood destinations. **Figure 29** identifies local roads with gaps in the sidewalk network on either one or both sides of the street. The purpose of this map is to identify gaps in the sidewalk network. The City should conduct a more detailed review to determine where the installation of infill sidewalks on local roads is appropriate. The City should revise its current sidewalk infill program to prioritize sidewalk installation on local roads and determine the best way to allocate funding and resources to ensure that new sidewalk installation is well planned and connected to the existing network.

In addition, infill should occur in other areas of a neighbourhood to address overall walkability. Examples include ensuring trails through the parks system connect to surrounding areas and that walking generators such as

schools, commercial and employment areas, parks, churches, community centres and daycares have adequate places for walking.

ACTION | Develop a sidewalk improvement program to widen sidewalks that do not meet minimum standards or in areas of current or future high pedestrian activity.

The City should work towards developing a formal city-wide program to prioritize sidewalk improvements to ensure all sidewalks meet or exceed the City's minimum width requirements and are in good condition. The sidewalk improvement program should build on the existing Neighbourhood Traffic Review process and prioritize the widening of sidewalks, where feasible, in areas of current or future high pedestrian activity, such as existing or future transit hubs, community centres and schools.

ACTION | Seek opportunities to implement new sidewalks in conjunction with other projects, plans or developments.

Ensure considerations for pedestrian facilities are made through the design and implementation of all infrastructure projects within the city. This will require different City departments and agencies, as well as external partners, to work collaboratively and share information on appropriate opportunities to incorporate different components of the ATP.



Recommended Sidewalks - Major Roads

2 Sidewalks Recommended

1 Sidewalk Recommended

Proposed Multi-Use Pathway Network

Multi-Use Pathway

Proposed Multi-Use Pathway









-  Hospitals
-  Library
-  Campground
-  Community Recreation
-  Park
-  School Sites
-  Commercial Districts
-  Institutional Districts



Figure 28 - Sidewalk Gaps on Major Roads

Sidewalks are recommended in the Montgomery Place neighbourhood only on streets identified as transit routes to enhance accessibility for all users and enhance access to transit.

- Multi-Use Pathway
- Sidewalk Gaps on Local Roads
- No Sidewalks
- Sidewalks on One Side of Road
- H Hospitals
- L Library
- A Campground
- R Community Recreation
- Park
- School Sites
- Commercial Districts
- Institutional Districts

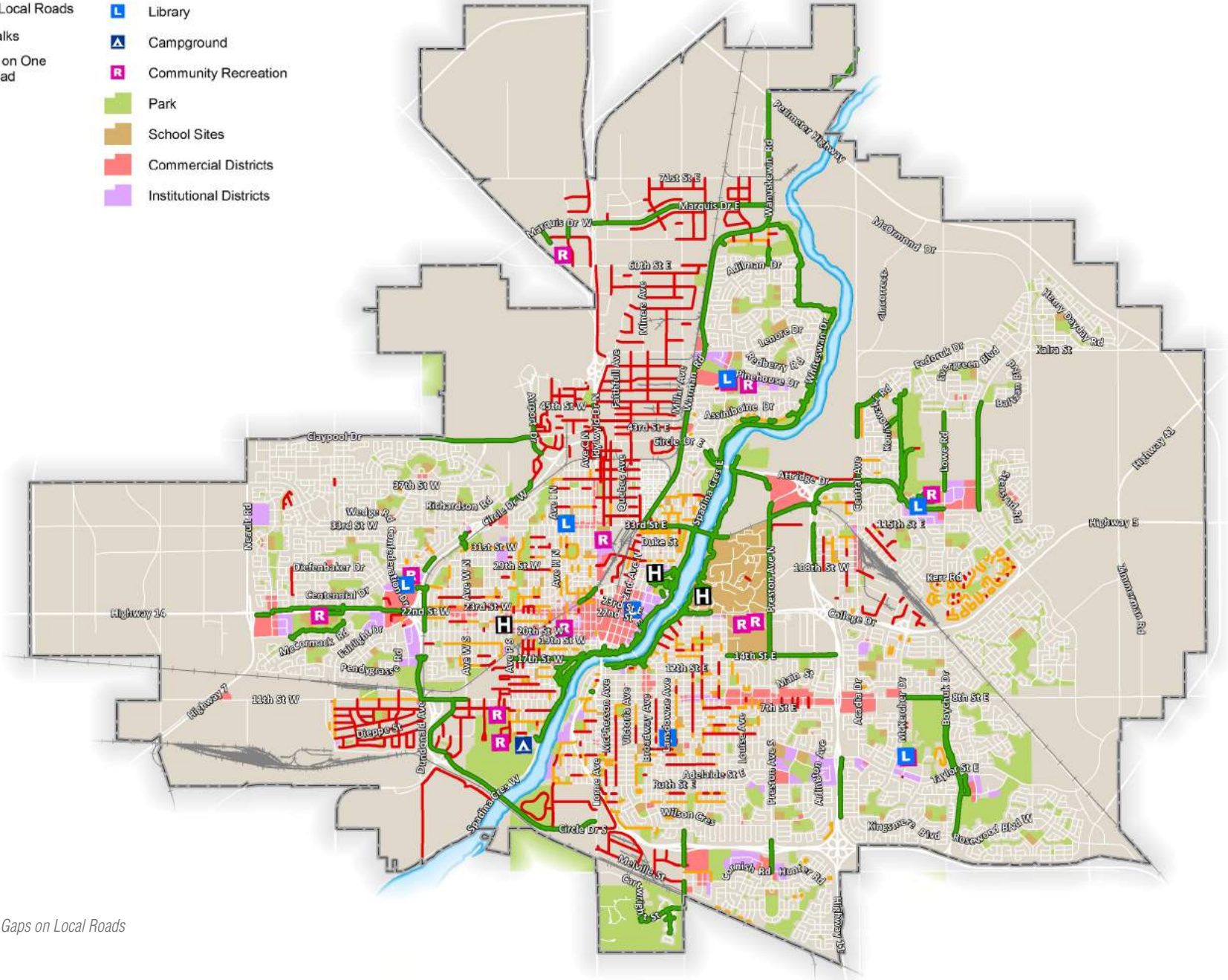


Figure 29 - Sidewalk Gaps on Local Roads



DIRECTION 1B - EXPAND AND ENHANCE THE BICYCLE NETWORK

Providing a complete and interconnected network of bicycle facilities throughout Saskatoon is critical to supporting and encouraging more cycling. As outlined in **Part 2**, Saskatoon's existing bicycle network is over 120 kilometres in length and made up of protected bicycle lanes, conventional bicycle lanes, bicycle boulevards, shared use lanes and paved and unpaved multi-use pathways. However, there are significant gaps in the existing bicycle network as well as many areas with no bicycle facilities. Expanding and enhancing Saskatoon's bicycle network will require a combination of strategies, including upgrading existing facilities to address safety concerns, ensuring that new neighbourhoods and infill areas have adequate places for cycling and addressing gaps in the existing bicycle network.

ACTION | Develop a complete and connected bicycle network for all ages and abilities throughout Saskatoon.

Developing a complete and connected network of bicycle facilities for all users is an important component of encouraging more cycling. A well-designed cycling network needs to be visible, intuitive and provide connections between destinations and neighbourhoods. Ideally, a cycling network serves users of all ages and abilities, offering practical route options for those who are interested in cycling, but who may not be comfortable riding on busy streets with high traffic volumes and speeds. The long-term bicycle network proposed for Saskatoon was based on a series of network planning principles as described in the following five points:

1. **A Network for All Ages and Abilities (AAA).** The purpose of a AAA network is to provide an interconnecting system of bicycle facilities that is comfortable and attractive for all users. A AAA bicycle network is designed to be suitable for persons aged 8 to 80 years old and is comfortable for most cyclists regardless of ability and experience.

Developing a AAA bicycle network was identified by Saskatonians during ATP engagement process as one of the top ways to encourage more cycling trips. The AAA bicycle network includes three types of bicycle facilities that are most effective at increasing ridership: multi-use pathways, protected bicycle lanes and bicycle boulevards. These facilities, described in detail on **page 49**, are the most preferred types of facilities by all users and also the safest types of facilities. Developing a AAA network that provides multi-use pathways, protected bicycle lanes and bicycle boulevards, where possible, will ensure that the highest standards of safety and comfort are provided throughout the network.

While a major guiding principle of Saskatoon's planned bicycle network is to provide AAA facilities, it is important to note that there is still a place for complementary, non-AAA facilities such as painted bicycle lanes.

2. **A Minimum Grid.** Another guiding principle of the ATP is to increase city-wide bicycle network coverage. Developing a minimum grid network that ensures that all residents are within 400 metres of a designated bicycle route. The proposed bicycle network for Saskatoon strived for a minimum network spacing of 400 metres in areas with the highest demand based on the Cycling Potential Analysis and 800 metres elsewhere. The minimum grid network includes the AAA network and the non-AAA network.

3. **A Hub and Spoke Network.** The long-term bicycle network was developed based on a ‘hub and spoke’ concept. As the overall network planning philosophy, this concept ensures the bicycle network provides high quality connections to and from downtown from all areas of the city. It focuses on providing a dense network of bicycle facilities within the downtown ‘hub’. Downtown is a major destination for employment, commercial retail, tourism and cultural activities. The Cycling Potential Analysis identified downtown as the neighbourhood with the highest potential for active transportation and the Equity Analysis ranked downtown moderate based on overall equity need. As a result, a ‘hub’ with a dense network of AAA bicycle facilities has been proposed for downtown Saskatoon. Extending out from the ‘hub’ are the ‘spokes’ (**Figure 30**). This network of AAA bicycle facilities would connect the downtown and surrounding neighbourhoods.
4. **Connecting to key destinations.** Providing direct routes to key destinations on a complete network is important to making cycling a viable transportation option. It is critical that the bicycle network provides direct access to key destinations, such as commercial destinations (including major shopping areas), key employment areas, parks, community centers, recreational facilities, existing multi-use pathways and Meewasin Trails, and schools and post-secondary institutions.
5. **Enhancing existing facilities.** The city has a number of existing on-street and off-street bicycle facilities. One of the important components of improving the connectivity of the network is ensuring that these existing facilities are high quality and well integrated into the proposed network. Investigating successes and failures in past projects is key to ensuring that new facilities are successful. Careful monitoring and applying ‘lessons learned’ are also critical to improving existing facilities.

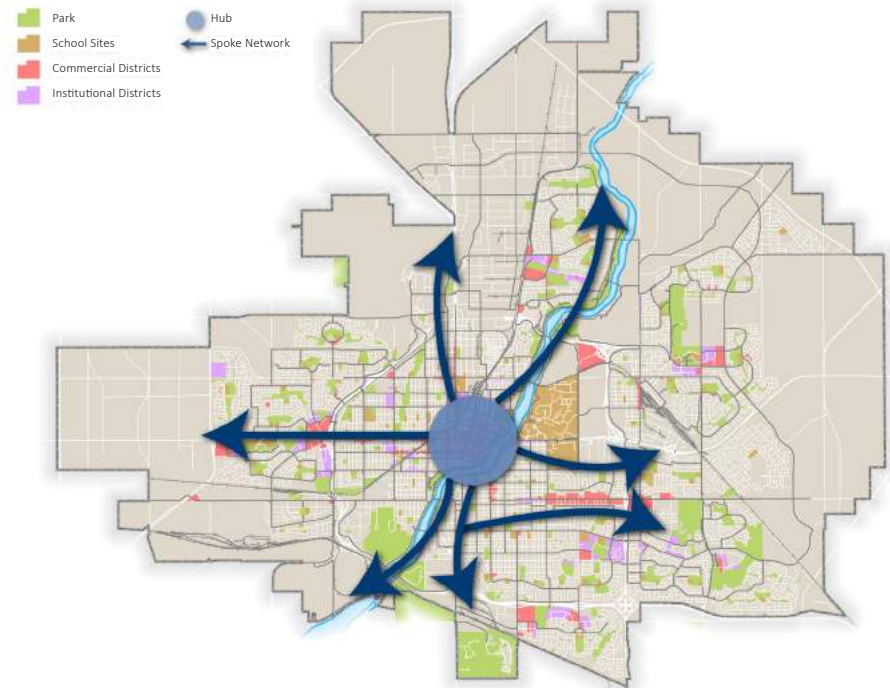


Figure 30 - ‘Hub and Spoke’ Concept

Based on these guiding principles, the proposed long-term bicycle network for Saskatoon was developed. **Figure 31** presents the proposed bicycle network with suggested facility types, including AAA and non-AAA routes. The suggested bicycle facilities identified on the network map in this report are based on road classification, neighbourhood context and existing conditions, including right-of-way width, number of motor vehicle lanes, traffic volumes and on-street parking. Design and implementation of each proposed bicycle facility would require a more detailed assessment of facility type and consultation with adjacent land owners.



All Ages and Abilities Bicycle Network

Existing Proposed

- AAA Network
- Non AAA Network
- Neighbourhood Pathways
- Multi-Modal Corridor

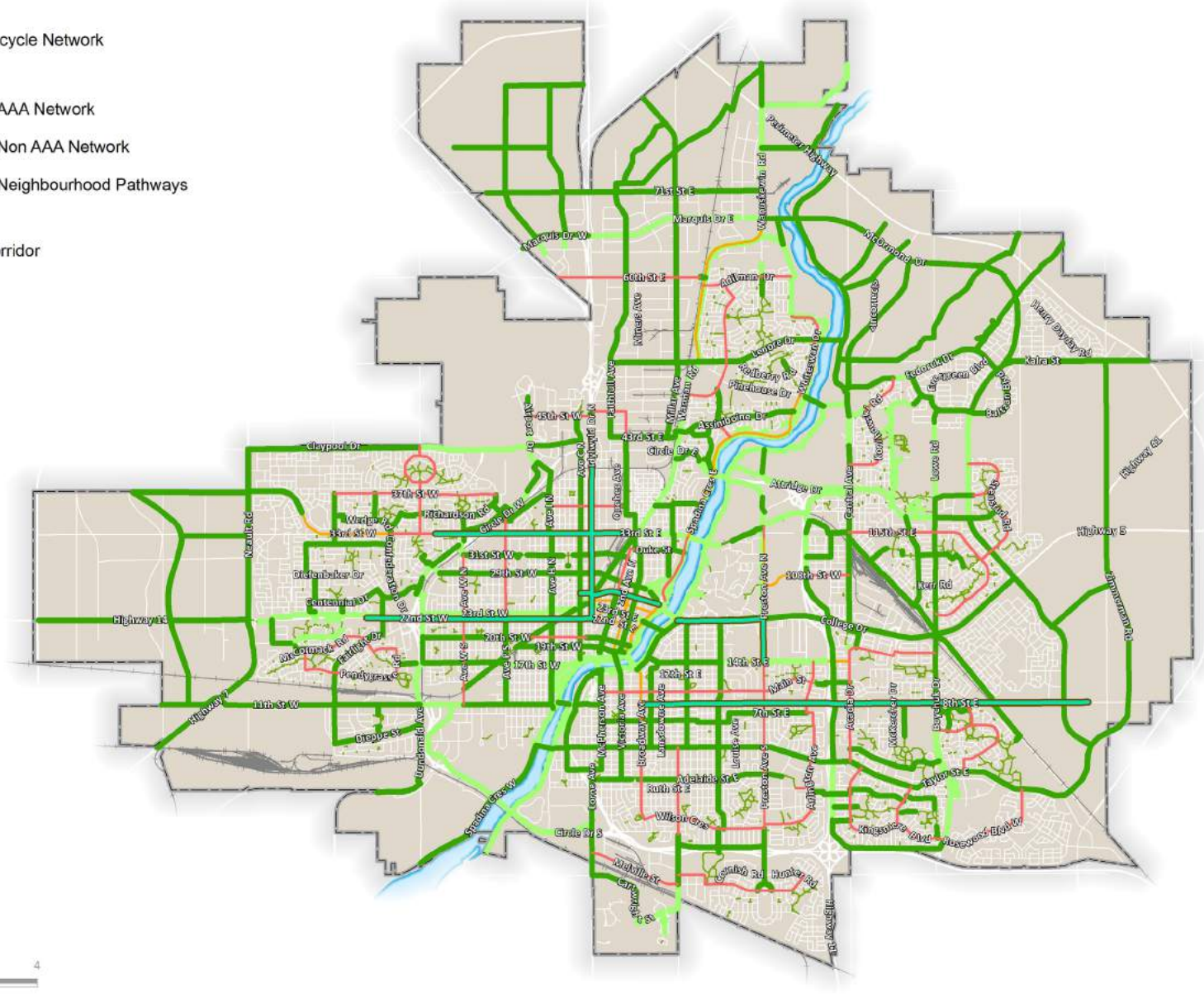


Figure 31 - Proposed All Ages and Abilities (AAA) Network

AAA BICYCLE CORRIDOR TREATMENTS

- **Multi-Use Pathways** have been suggested at locations and along corridors where sufficient right-of-way is available, that are parallel to major arterial streets and have minimal driveway access or intersection crossings. Proposed multi-use pathways identified in the Meewasin Trail Study are also presented on the proposed long-term bicycle network.
- **Protected Bicycle Lanes** have been suggested in areas with high cycling demand and potential and where vehicle speeds and volumes are high. It is recommended that a dense network of protected bicycle lanes be focused within the downtown core, as this will accommodate the high demand and cycling potential within the area. Protected bicycle lanes are also identified on a number of the spoke corridors that provide direct access to downtown Saskatoon and other commercial centres and destinations throughout the city.
- **Bicycle Boulevards** are most suitable for roads classified as local or internal neighbourhood connections. Bicycle boulevards have signs, pavement markings, traffic calming measures and specialized crossing treatments that calm traffic and discourage through-trips by motor vehicles. Bicycle boulevards also provide an alternative route where bicycle facilities on a parallel arterial street may not be appropriate.





BICYCLE LANE



BUFFERED BICYCLE LANE



SHARED USE LANE

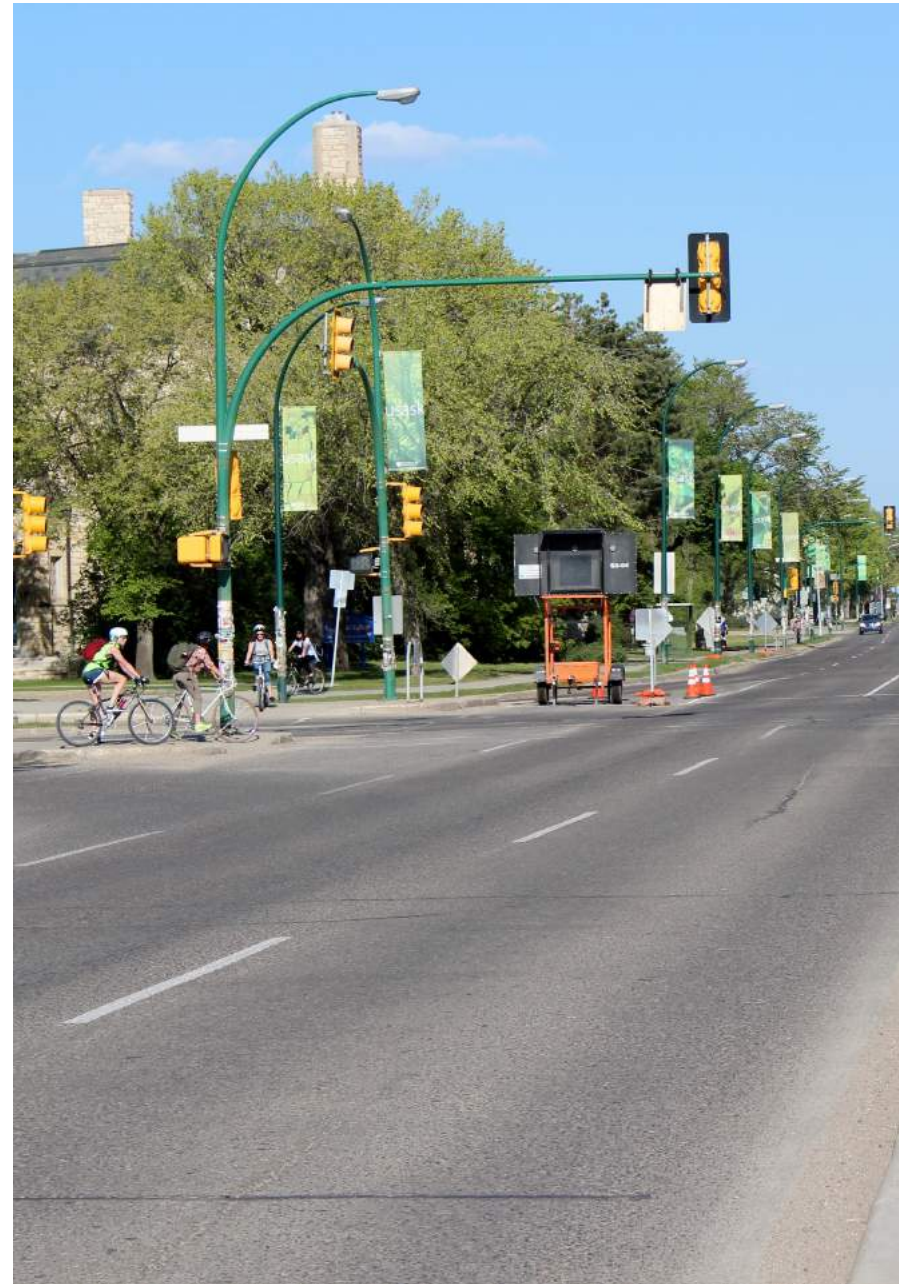
NON-AAA BICYCLE CORRIDOR TREATMENTS

- **Bicycle Lanes** are suggested on secondary routes that provide connections through neighbourhoods on direct collector roads. In many cases, the routes identified as bicycle lanes support and complement the AAA network by providing additional connections and direct access to destinations. Bicycle lanes can also have a painted buffer, which can be located between the bicycle lane and other traffic lanes. Buffered bicycle lanes are believed to be more comfortable than conventional painted bicycle lanes as there is a spatial separation between people cycling and adjacent traffic lanes. Buffered bicycle lanes are distinguished from Protected Bicycle Lanes, as the former does not provide physical barrier, such as bollards, curbs or planters.
- **Shared Use Lanes** use a sharrow pavement markings to indicate a shared space between bicycles and other vehicles. Shared use lanes can help foster a mutual respect between people driving and people cycling and were initially installed in Saskatoon as part of the City's cycling program for this reason. Currently, this type of facility exists on most streets downtown and on several other major streets throughout the city. No new shared use lanes have been identified in the proposed bicycle network plan. The existing shared use lanes in downtown Saskatoon should be considered for upgrades and enhancements as opportunities arise. In some cases, shared use lanes may be appropriate in areas where there are space constraints or other facility types are not possible. However, the ATP does not recommend that the City add any additional shared use lanes. It is important to note that, regardless of pavement markings, every street in Saskatoon has shared use space for people driving, riding transit or cycling.

MULTI-MODAL CORRIDORS

The bicycle network includes several multi-modal corridors, which are major streets that need further review to consider how they will accommodate active transportation given other competing priorities. Multi-modal corridors are what the *Growth Plan* has identified as corridors within the city that have the potential to support redevelopment and bus rapid transit over the next 30 to 40 years. Multi-modal corridors are portions of 22nd Street, Idylwyld Drive, 8th Street, College Drive and a portion of Preston Avenue. These corridors will require further studies and consultation that considers all modes and competing needs when implementing bicycle facilities. These streets are some of Saskatoon's main travel corridors, serving a variety of vehicle types and modes while playing an important role in the city's transportation system.

Multi-modal corridors will require more in-depth analysis through specific corridor studies. Recognizing that these corridors serve desire lines within the bicycle network, these studies can determine whether bicycle facilities can be accommodated on the corridor or on adjacent streets. It is important to note that as growth occurs within Saskatoon, additional corridors, or segments of identified corridors, may be designated as multi-modal corridors requiring additional study.



College Drive, Saskatoon, SK, Source: Urban Systems



- Multi-Modal Corridor
- Existing and Proposed Bicycling Infrastructure
- Park
- School Sites
- Commercial Districts
- Institutional Districts

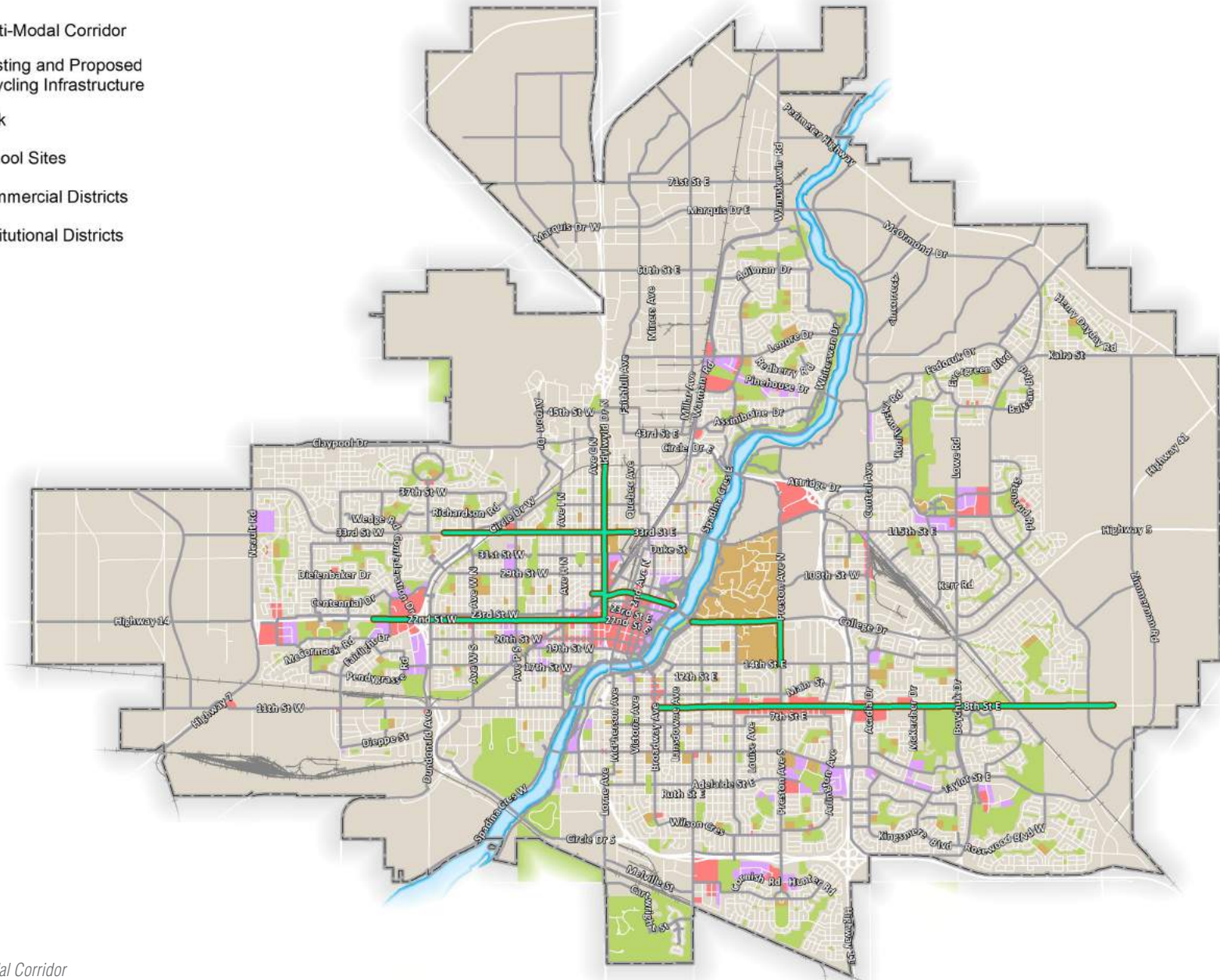


Figure 32 - Multi-modal Corridor

CROSSING TREATMENTS

Special considerations are needed when designing and installing crossing treatments at locations where bicycle routes intersect with other roads, especially at major roads. These areas need treatments that distinguish cyclists and separate bikeways at intersections. As an intersection is the connection point between people driving, riding transit, walking and cycling, it is important to have treatments to reduce conflict between all road users. Treatment should serve to increase the level of visibility, denote clear right-of-way and facilitate eye contact and awareness with other modes. Intersection treatments can improve cyclist movements and be coordinated with timed or specialized signals.

Crossing treatments can include elements such as colour, signage, medians, signal detection and pavement markings. The type of treatment required depends on the bicycle facility, whether there are intersecting bicycle routes, street function and land uses.





ACTION | Develop a downtown network of all ages and abilities bicycle facilities.

AAA bicycle facilities have been recommended in locations with the highest cycling demand and potential future ridership, including downtown Saskatoon. The protected bicycle lane on 23rd Street opened in July 2015 as a pilot project and City Council has approved a second downtown protected bicycle lane to open in the summer of 2016 on 4th Avenue as a pilot project. The ATP proposes additional AAA bicycle facilities on 1st Avenue, 20th Street and 19th Street downtown to provide connections to surrounding neighbourhoods and commercial areas.

ACTION | Support regional connections to surrounding communities.

The City is part of a larger partnership of neighbouring municipalities, including the Rural Municipality of Corman Park, City of Martensville, Town of Osler and the City of Warman. The City should continue to support regional active transportation connections to these surrounding communities.

ACTION | Develop and adopt bicycle facility design guidelines.

The City should develop design guidelines for bicycle facilities based on national and international best practices. These guidelines should focus on providing design standards for high quality bicycle facilities, both on-street and off-street, including facilities for people of all ages and abilities and crossing treatments.

The City should install and upgrade designated cycling routes using a consistent standard that meets or exceeds local and national design guidelines as well as design options that have been successfully implemented elsewhere. These guidelines can also include recommendations for facility type selection based on the characteristics and context of a given street.

ACTION | Update bicycle facility requirements for new developments.

The City’s New Neighbourhood Design and Development Standards Manual provides guidance on the development of bikeways within new developments in Saskatoon. This document does not provide guidance on facilities such as protected bicycle lanes and bicycle boulevards. Upon the completion of bicycle facility design guidelines, New Neighbourhood Design and Development Standards should be updated to reflect these changes.

ACTION | Ensure that all new and upgraded roads have bicycle facilities.

Ensure considerations for bicycle facilities are made through the design and implementation of all infrastructure projects within the city. This will require different City departments and agencies, as well as external partners, to work collaboratively and share information on appropriate opportunities to incorporate different components of the ATP.

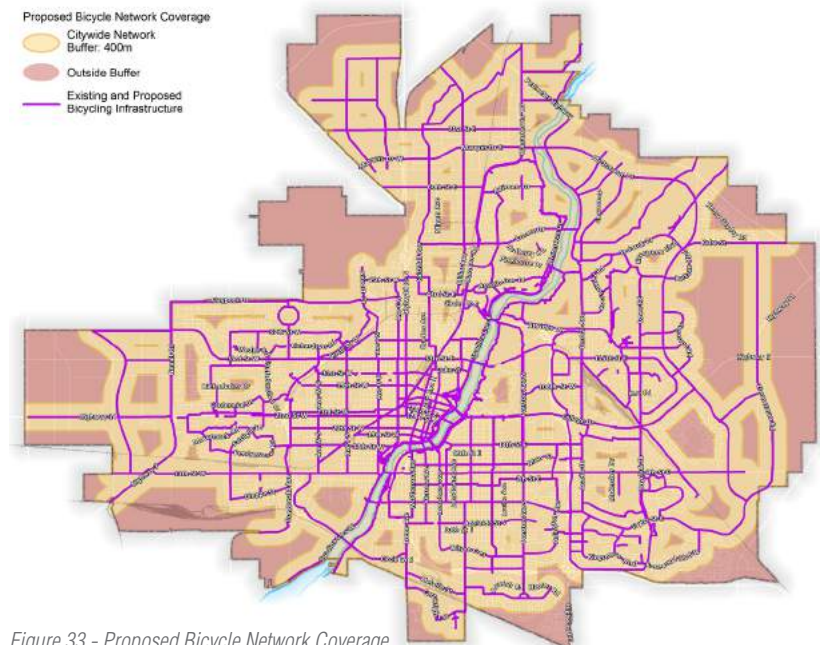


Figure 33 - Proposed Bicycle Network Coverage (400m buffer)





CRP Rail Bridge, Saskatoon, SK, Source: Urban Systems

DIRECTION 1C - ADDRESS PHYSICAL BARRIERS

There are a number of barriers to safe and convenient use of active transportation in Saskatoon, such as limited safe crossings on interchanges and railway corridors, lack of safe crossings on portions of highways and major roads, limited or inconvenient access to existing bridges and limited river crossings.

ACTION | Improve walking and cycling access to existing bridges, underpasses and overpasses.

Although there are facilities for people walking and biking on many existing bridges, underpasses and overpasses, the active transportation facilities themselves can be challenging to access due to poor connectivity. For example, some overpasses do not have accessible access (i.e. stairs only). In addition, there are locations where access to bridges is challenging due to conflicts with other road users, such as transitioning from an on-street facility onto a bridge crossing. Recommendations include improving access on existing crossings, providing pavement markings at crossings to make it clear to all road users how to access crossings and making sure crossings are universally accessible. **Appendix B** includes maps outlining recommended improvements to existing bridges, underpasses and overpasses as well as new active transportation bridges, underpasses or overpasses that are part of larger projects or as stand-alone active transportation facilities. Proposed improvements include new dedicated active transportation river crossings in three general areas: north, downtown and south. In all cases, the type and location of new crossings are subject to further study.

ACTION | Provide safer, convenient walking and cycling access on new bridges, underpasses and overpasses.

The South Saskatchewan River, Circle Drive and railway corridors create barriers within the active transportation network. New crossings improve

connectivity throughout the city for pedestrians and cyclists and can support natural desire lines. New crossings are proposed for active transportation users across the South Saskatchewan River, Circle Drive and railway corridors to address barriers between neighbourhoods and destinations. New recommended crossing locations are shown in **Appendix B**. It is important to note that these locations are recommendations and would be based on network implementation as well as growth and future development projects, not all proposed crossings need to be built at the exact location proposed. The locations have been suggested based on the proposed network routes, network spacing, land use patterns and the location of other road network projects. In all cases, the type and exact location of all new crossings requires further study.

ACTION | Update the City's Traffic Control at Pedestrian Crossings Policy and provide enhanced pedestrian crossing locations as warranted based on the revised policy.

Intersections and crossings are a key part of any network. There are opportunities to increase accommodations for pedestrians at street crossings to make the environment safe and comfortable for all and to help encourage more people to walk. The City's Traffic Control at Pedestrian Crossings Policy establishes guidelines for the selection and installation of appropriate traffic control devices at pedestrian crossings. The City should update its current warrant process to reflect current recommendations in the Traffic Control at Pedestrian Crossings Policy and provide enhanced pedestrian crossings based on the updated warrant process.

ACTION | Provide enhanced crossings at pedestrian priority intersections, such as those serving high frequency transit.

Enhanced crossings should be prioritized at locations where there are currently high levels of pedestrian activity or where more walking trips are anticipated. These locations include corridors that have high frequency





ACCESSIBLE PEDESTRIAN SIGNAL



PEDESTRIAN ACTIVATED CROSSING



TACTILE SURFACES AND DECORATIVE CROSSWALK

transit, downtown and around schools and other community destinations. The City currently uses a variety of pedestrian crossing controls, including crosswalks, active pedestrian corridors, pedestrian activated signals and grade separated crossings. In addition, a number of other enhancements can be used to create a safer, more comfortable environment for crossing major intersections, including pedestrian refuge islands, curb extensions, accessible pedestrian signals and pedestrian countdown timers. The City should explore options to integrate new crossing enhancements for pedestrians at key intersections.

ACTION | Provide enhanced bicycle crossings where bicycle facilities intersect with arterial streets.

The critical locations along bicycle routes, particularly routes designed for all ages and abilities, are where the route intersects with an arterial street. Crossing treatments, such as coloured conflict zone markings, dashed bicycle lane markings and bicycle boxes (shown in pages 53 and 54), can be used to minimize potential conflicts with motor vehicles. The type of crossing treatment depends on the width of the intersecting road, the volume of motor vehicle traffic and the number of cyclists using the crossing. The City should develop guidelines on when to use bicycle crossing treatments.

ACTION | Install enhanced bicycle signal crossings on bicycle routes at existing signals.

Signalized crossings that use a red-signal indication to stop conflicting motor vehicle traffic provide the most protection for cyclists trying to cross the street at existing signals. These locations can be especially dangerous as they require people cycling to navigate through several lanes of traffic. Providing bicycle detection at these locations can facilitate safer and more convenient crossings at signalized intersections. There are currently no bicycle activated signals in Saskatoon. As the City installs

new bicycle routes and upgrades existing facilities, providing enhanced bicycle crossings, especially where routes intersect arterial streets is recommended.

DIRECTION 1D - IMPROVE THE MEEWASIN TRAIL AND OTHER PATHWAYS

Trails and multi-use pathways are an important component of Saskatoon's existing and proposed AAA cycling network and overall active transportation network. These facilities are used for both transportation and recreational purposes and provide important connections to the network.

A number of the city's pathways are in the Meewasin Valley. Through the Meewasin Valley Authority Act of 1979, the Meewasin Valley Authority (Meewasin) was developed as a partnership between the City, the Province of Saskatchewan and the University of Saskatchewan. Meewasin's jurisdiction includes trail planning, network expansion, refurbishment, landscaping, interpretative centres, educational programming, animation and, above all, conservation. The land area under Meewasin's jurisdiction extends along the South Saskatchewan River Valley from Pike Lake to Clarke's Crossing, through the City of Saskatoon and the Rural Municipality of Corman Park.

ACTION | Support implementation of the recommendations in the Meewasin Trail Study.

Meewasin has focused on promoting the use of the river valley year-round and the ongoing maintenance of river valley recreation facilities. Future plans for Meewasin, as identified in their draft 2014 Meewasin Trail Study, include additional trail connections throughout the Meewasin Valley, such as the Northeast Swale, as well as changes to its jurisdictional boundary. The City will continue to work with Meewasin as a partner and support the

implementation of the recommendations in the Meewasin Trail Study. New pathways identified in the Meewasin Trail Study are also identified as part of the ATP's proposed bicycle network.

ACTION | Utilize existing utility and rail rights-of-way and surplus road rights-of-way to provide pathways for all active transportation users.

There are opportunities for the City to take advantage of decommissioned rail rights-of-way to develop active transportation greenways. When the City obtains decommissioned rail rights-of-way, it should review the proposed active transportation network plans and determine how the corridor would fit into the existing and proposed network. If the rights-of-way can provide an important connection or an alternative route to an on-street active transportation facility, then the City should consider purchasing or holding onto the land. To aid in this decision making process, the City should develop a formal evaluation process to obtain rights-of-way. In cases of on-road corridors with surplus right-of-way, the City should consider opportunities to provide off-street active transportation facilities within the right-of-way if the land use and context is appropriate.

ACTION | Preserve and enhance walkways through neighbourhoods.

Walkways are identified by the City as a public right-of-way established to facilitate pedestrian movement. They add to the walkability of neighbourhoods by shortening walking distances and providing important connections to parks, schools and community centres. These walkways are an important asset to the active transportation network. They should be preserved and enhanced to ensure they remain accessible and open to the public; the City should avoid closing walkways wherever possible. These walkways should be evaluated for their role in the overall active transportation network and be assigned a category to prevent closures that would impact the network.



DIRECTION 1E - ENHANCE OPPORTUNITIES FOR OTHER FORMS OF ACTIVE TRANSPORTATION

The ATP addresses walking and cycling as the main forms of active transportation. However, there are other types of active transportation, including running, using a wheelchair, skating, snowshoeing, skiing, kayaking and even paddle boarding. The climate, geography and topography of Saskatoon offers a great opportunity to promote and encourage other types of active transportation.

ACTION | Explore opportunities to encourage snow-based active transportation.

The City and partners are already doing a lot to promote winter recreation activities throughout the city. The City should explore more opportunities to encourage snow-based active transportation, such as cross-country skiing, snowshoeing, or kicksledding to and from destinations within the city. The City is currently developing a Winter City Strategy which is an opportunity to develop further actions to encourage snow-based forms of active transportation.

ACTION | Explore opportunities to encourage water-based active transportation.

Water-based recreational activities along the South Saskatchewan River include canoeing, kayaking and paddle boarding. However, these are currently recreation-based activities that are less viable as forms of transportation. To encourage water-based active transportation, the City should work with Meewasin to explore providing easier access points to the Meewasin Valley during summer months and identify potential locations for docks and lock up stations to safely secure canoes, paddleboards, kayaks, etc.

ACTION | Explore opportunities to encourage other types of active transportation such as skateboards, inline skates, scooters and electric bicycles.

The City should consider amending existing bylaws to permit other forms of active transportation, such as people skateboarding, on streets with dedicated bicycle facilities, consistent with best practice seen in other jurisdictions.



South Saskatchewan River, Saskatoon, SK, Source: Urban Systems





4.2 SAFETY AND SECURITY

BACKGROUND

Safety, both real and perceived, is an important factor that influences whether people choose to walk, cycle or use other forms of active transportation. People walking and cycling are considered to be ‘vulnerable road users’ because they are subject to a higher risk of serious injury than drivers and transit users. Examples of safety concerns identified by Saskatoon residents and stakeholders include intersection crossings and other high collision locations such as 22nd Street, poor lighting and personal safety issues at underpasses, crossing barriers such as Circle Drive and accessing bridge crossings. If not addressed, these, and other safety concerns can effectively discourage active transportation in Saskatoon.

The prevalence of automobiles and automobile-oriented street design can feel threatening to vulnerable road users. Automobile-dominated spaces impact the perceived walkability and bikeability of an area. No matter the extent of infrastructure, if people do not feel safe using the community’s sidewalks, trails or bicycle routes to get to their destination, they will see this as a barrier to active transportation and opt for their vehicle. Given this, providing safe, secure and accessible walking and biking environments is just as important as providing features that improve convenience and connectivity.

DIRECTIONS AND ACTIONS

DIRECTION 2A - IMPROVE ROAD SAFETY

Traffic safety is a key barrier preventing people from walking and cycling more often. Given that pedestrians and cyclists are particularly prone to injuries and fatalities when involved in a collision, it is important to evaluate the current conditions that cause these road safety issues. By evaluating these conditions, the City can identify more clearly what measures should be undertaken to create a safer environment for vulnerable road users. Evaluating the safety needs and issues for people walking and cycling in Saskatoon can contribute to improving road safety in general and reducing traffic related fatalities. The actions below focus on how the City can improve road safety by conducting safety studies, road safety audits and safety research programs to better understand road safety issues.

ACTION | Conduct separate pedestrian and cycling safety studies to understand and monitor collisions involving vulnerable road users.

The purpose of these types of safety studies is to understand the main source of road safety issues that act as barriers to people walking and cycling. Such studies are unique because they are comprehensive in nature and focus on understanding the specifics behind collision events. Conducting pedestrian and cyclist safety studies could examine collision statistics in more detail, such as who is involved in collisions, where collisions and road safety issues occur, when collisions occur and how collisions occur. Having more information can increase understanding of the effectiveness of existing safety treatments and identify opportunities to improve safety through engineering, enforcement and education measures. Data used for these studies can come from a variety of sources including SGI collision report data and through partnerships with the Saskatoon Health Region and other researchers looking at both reported and near-miss collisions.

ACTION | Conduct road safety audits and corridor studies on streets that have been identified with safety concerns.

The highest number of collisions involving both people walking and cycling are occurring along major corridors such as 8th Street East, 22nd Street West, 20th Street West and 33rd Street West. Conducting safety audits and corridor studies are important methods of reviewing the safety and operations of the City's vehicle, pedestrian and bicycle facilities.

ACTION | Monitor hot spot collision locations and identify safety mitigation measures.

As identified in **Section 2.5**, hot spots are areas within Saskatoon with higher collision concentrations. Hot spots can include corridors as well as specific intersection locations. Through a detailed review of collision data and the completion of safety studies like those discussed above, more specific details about the key issues at these locations will become clear. Through the identification of hot spot collision locations, the City can develop mitigation measures using engineering, education or enforcement.

ACTION | Reduce conflicts on multi-use pathways between people using different forms of active transportation and locations where pathways intersect with the street network.

Recent research has found that while users perceive multi-use pathways as safe and comfortable facilities, the actual likelihood of an injury resulting from a collision is was quite high. There are a number of factors that contribute to injuries and collisions on multi-use pathways, including collisions with other users, collisions with animals such as dogs, collisions with obstructions such as bollards or poles, collisions caused by meandering pathways and poor sightlines and collisions at intersections with other motorized vehicles.



The design of a pathway has a significant impact on comfort and safety. The number of users can also impact comfort and safety of a pathway as well as the number of potential conflicts between road users. To reduce conflicts on multi-use pathways, the City can develop design guidance on pathway width and when is it appropriate to separate people cycling from other users. In addition, there are opportunities for the City and Meewasin to consider installing additional signage along the multi-use pathways within Saskatoon. New signage can be installed to identify safety hazards, remind users to keep right except to pass and for people cycling to yield to people walking. Conflict markings can also be used at intersections and locations where multi-use pathways intersect with the road network to improve safety.

ACTION | Collaborate with researchers and programs that are working to improve safety for people participating in active transportation.

Community organizations, community researchers and the City should collaborate on research projects looking to further understand pedestrian and cycling safety concerns and innovative mitigation measures. Examples of research in cycling safety includes BikeMaps.org, a website developed for crowd-sourced mapping of cycling collisions and near misses. The attributes collected are used for spatial modeling research on predictors of safety and risk and to aid surveillance and planning. The Smart Cities Healthy Kids initiative at the University of Saskatchewan is another example. It includes a number of different research initiatives, including the built environment project that aims to understand how urban planning and design can be used to encourage children to be more physically active, thus slowing the rise in childhood obesity.

ACTION | Explore the feasibility of reducing speed limits on local roads.

Research suggests a direct correlation between the speed a vehicle is travelling and the severity of a collision. The implementation of reduced speed zones on neighbourhood streets can be considered as a method to improve safety for people walking and cycling. The City should explore the feasibility of reducing speed limits on local roads within the city.

DIRECTION 2B- IMPROVE PERSONAL SAFETY

Personal safety was identified through stakeholder feedback and public engagement as an issue impacting walking and cycling in Saskatoon. It was found that insufficient lighting and low visibility in areas with underpasses, overpasses, pathways and sidewalks can cause many residents to feel unsafe and ultimately discouraged from walking or cycling. The following actions focus on addressing issues of personal safety to encourage active transportation as a safe and convenient transportation choice.

ACTION | Provide lighting along sidewalks, bicycle routes and pathways where appropriate.

Currently, many of the trails and pathways in Saskatoon that are not located adjacent to a major street are unlit. Properly placed lighting is thought to discourage criminal activity, enhance natural surveillance opportunities, reduce fear of those walking and cycling after dark and allow people to see any barriers, obstructions or curves along the pathway. Another positive aspect is that well-lit and visible pedestrian and cycling facilities can influence users' feelings about the environment from an aesthetic standpoint. Based on staff reviews and feedback from the public, the City should consider providing new lighting and illumination along sidewalks, bicycle routes and pathways. It allows for safe and comfortable use of the network both day and night. This is especially important during the

winter months when both the morning and evening commutes take place in the dark. Lighting should be context sensitive and pedestrian scale. It should not obstruct the pathway and should avoid producing unnecessary ambient light.

ACTION | Follow the standards of CPTED to ensure principles are followed in active transportation facility design.

Crime Prevention Through Environmental Design (CPTED) is an approach to urban design that reduces the opportunity for crime to occur and increases both real and perceived safety in public areas. Incorporating CPTED principles in active transportation facility design increases real and perceived safety in public areas, which in turn promotes active transportation as a safe and attractive transportation mode choice. Special considerations for lighting, sightlines, fencing and maintenance are important in active transportation facility design. The City's CPTED Review Committee and policies are in place requiring review of all new or major City projects, new developments and Neighbourhood Concept Plans for conformance with the principles of CPTED. It is recommended that the City continue to follow CPTED standards in active transportation facility design.

ACTION | Continue to address personal safety concerns on existing underpasses with lighting improvements and/or design enhancements.

Saskatoon has a number of underpasses that provide crossings for people walking and cycling across major streets. The City should continue to use CPTED standards to enhance visibility and personal safety at existing underpass and overpass locations within the city.



Broadway Bridge Underpass, Saskatoon, SK, Source: Urban Systems





4.3 CONVENIENCE

BACKGROUND

Convenience focuses on integrating the various modes of transportation and providing amenities such as bicycle parking and end-of-trip facilities to support moving around. Investing in these areas will help make walking, cycling and other forms of active transportation a more practical option for day-to-day travel.

For active transportation to become attractive and competitive transportation choices, they first need to be as convenient as possible. The most important factor in terms of convenience is the distance between destinations. Creating a connected network with the necessary infrastructure will help address this.

Features that can increase the convenience of active transportation include secure bicycle parking, end-of-trip facilities, pedestrian amenities at transit stops and maintenance stations. In addition, ensuring seamless connections between public transit and pedestrian and cycling networks can extend the reach of transit and increase the ease of active transportation for getting around Saskatoon.

Such features help to break down perceptions that walking and cycling is not convenient and establish more areas of the city as destinations for people using active transportation.

DIRECTIONS AND ACTIONS

DIRECTION 3A - PROVIDE BICYCLE PARKING AND END-OF-TRIP-FACILITIES

Most trips by bicycle require a place to park at the rider's destination. Having safe, secure bicycle parking in key locations around the city is critical, as the fear of theft or vandalism is a significant barrier to biking, regardless of the cost of the bicycle. There are many different types of bicycle parking.

- **Short-term bicycle parking** typically consists of bicycle racks distributed in the public right-of-way in commercial areas and at key destinations throughout the city. Since bicycle racks are generally oriented toward residents and visitors stopping in an area for shopping or other personal business, they should be located as close to destinations as possible, in convenient locations that are highly visible for users. Providing a limited number of covered bicycle racks for protection from the elements is desirable.
- **Long-term bicycle parking** is more secure than typical bicycle racks. It may include bicycle lockers or larger secure facilities, such as bicycle rooms, bicycle cages, secure bicycle parking areas or full service bicycle stations. Long-term parking is generally oriented toward cyclists needing to park a bicycle for an entire day or longer. Major employment areas, transit stations and areas with high cycling activity are ideally suited to long-term parking facilities. They can also be required in private developments.





BICYCLE CORRAL



SECURE BICYCLE PARKING



BICYCLE VALET

Other end-of-trip facilities, such as changing rooms, showers and storage space for equipment, can also make cycling more convenient. This is particularly important in winter cities as more gear is required at certain times of year and having a place to store it has a significant impact on convenience. The following actions focus on providing more bicycle parking and end-of-trip facilities.

ACTION | Develop requirements for short-term and long-term bicycle parking and other end-of-trip facilities for new developments.

The City has bicycle parking requirements in its Zoning Bylaw. The City should build on existing requirements and provide short-term and long-term bicycle parking and end-of-trip facility requirements for new developments throughout the city. Requirements should be based on the number of employees and floor area of various land uses. They should consider including flexible parking standards, with reduced motor vehicle parking requirements for employment sites that construct end-of-trip facilities. The development of bicycle parking guidelines could also illustrate bicycle parking and end-of-trip facility designs. These can be provided to developers and building managers to further support implementation of high quality bicycle parking facilities.

ACTION | Demonstrate leadership and ensure adequate bicycle parking is provided at all City owned and operated facilities.

Installing and improving existing bicycle parking and end-of-trip facilities at City owned and operated buildings demonstrates to residents, developers and private business owners that bicycle parking is important. Adequate bicycle parking at libraries, leisure centres, public pools, arenas and other civic centres will benefit employees, residents and visitors while supporting access to these facilities using active transportation.

ACTION | Continue to work with business improvement districts and other partners to implement short-term bicycle parking and other end-of-trip facilities within public space.

Partnerships can play a critical role in helping to make cycling more convenient. It is important that incentives be put in place to encourage existing businesses to provide bicycle parking and end-of-trip facilities within public spaces in front of their businesses.

ACTION | Develop a program to support businesses in existing developments to provide long-term bicycle parking and other amenities.

The City should develop a program to support businesses in existing developments to retrofit buildings to provide long-term bicycle parking and other amenities such as storage and change room facilities to support employees' cycling to work year-round.

ACTION | Work with business improvement districts and other partners to develop an on-street bicycle corral program.

Bicycle corrals are a grouping of bicycle racks located on-street. They are typically located in a parking space that is normally allocated to motor vehicles. Because they are often located within the road right-of-way, bicycle corrals minimize sidewalk clutter, free up space for other uses and increase bicycle parking at locations with high demand. The City should work with business improvement districts and other business organizations to develop an on-street bicycle corral program and to look for opportunities to replace on-street parking in strategic locations with bicycle corrals.

ACTION | Work with event coordinators and partners to provide temporary bicycle parking to serve corporate-sponsored and large community events.

Saskatoon Cycles currently provides a bike valet service at events within the city, if requested. The City should continue to work with event coordinators and bike valet coordinators to ensure that temporary bicycle parking is provided at all corporate-sponsored and large community events.

ACTION | Implement bicycle repair and maintenance stations at key locations throughout the city.

The City already has installed a number of bicycle repair stations throughout the city. These stations have tools that individuals can use to make quick repairs to their bicycles. In addition to these self-serve stations, there are opportunities for the City to partner with the private sector to provide bicycle repair and/or retail and rental services at different locations. The City can support the development of one or more such facilities themselves or in partnership with businesses. Cost-sharing opportunities should also be explored between the City and businesses to provide bicycle parking and end-of-trip facilities.



DIRECTION 3B - IMPROVE CONNECTIONS TO TRANSIT

Improving access and connections to transit for pedestrians and cyclists increases multi-modal transportation choices and helps to extend the reach of public transit. While developing a connected bicycle and pedestrian network, it is important to integrate these facilities with other modes of transportation. It is particularly important to look for opportunities to better integrate active transportation with transit. Walking, cycling and transit can work well in combination, as transit allows people to make trips that are farther than they may be able to walk or ride.

Integrating transit with active transportation can encompass a variety of infrastructure treatments and amenities, such as sufficient sidewalk access to transit stops, accessible transit stops and the provision of shelters, benches, lighting and transit schedule information. In addition, having the ability to bring a bicycle onto the bus or having secure bicycle parking available at future stations and stops allows cyclists to include transit in their journey. It also allows them to more quickly reach destinations that are not immediately adjacent to a transit route. Transit integration is important as nearly all transit users are walking or cycling to transit stops.

The following actions focus on improving connections to transit.

ACTION | Provide bicycle racks on all buses throughout the year.

Having bicycle racks on buses provides individuals who live further than walking distance from transit services more convenient access to transit. It also allows for more multi-modal choices for trips that are otherwise seen as too long to be made solely by bicycle. In Saskatoon, bicycle racks are available on all full-sized buses all year. The City should continue to ensure that all new and existing buses are equipped with bicycle racks, including smaller buses.

ACTION | Provide bicycle parking at high use transit stops and transit terminals.

The City should provide both short- and long-term parking at transit stops, transit exchanges, such as Place Riel, and new stations that are heavily used and at locations that are well integrated with the bicycle network. Bicycle parking recommendations at transit exchanges, transfer facilities and new stations should also be incorporated into the City's forthcoming Transit Oriented Design Guidelines, being developed as part of the *Growth Plan* and future design work for new transit facilities.

ACTION | Improve the customer experience with transit stop improvements, including benches, shelters and information consistent with the transit recommendations in the *Growth Plan*.

Pedestrian amenities at transit stops can help enhance the pedestrian environment and encourage trips on transit. There are approximately 1,600 transit stops within the city and nearly 200 (13%) have shelters. The transit component of the *Growth Plan* recommends providing customer amenities at locations along Frequent Transit Corridors where transit ridership and boarding are highest. The *Growth Plan* also notes that new BRT stations will include amenities such as, heated shelters, large platforms for pick-up and drop-off and other critical passenger information. Along with future BRT stations the City should also improve the customer experience at stops adjacent to high trip generators and stops with high boarding rates.

ACTION | Continue to work towards a universally accessible transit system, including ensuring that transit stops have sidewalks and are accessible year-round.

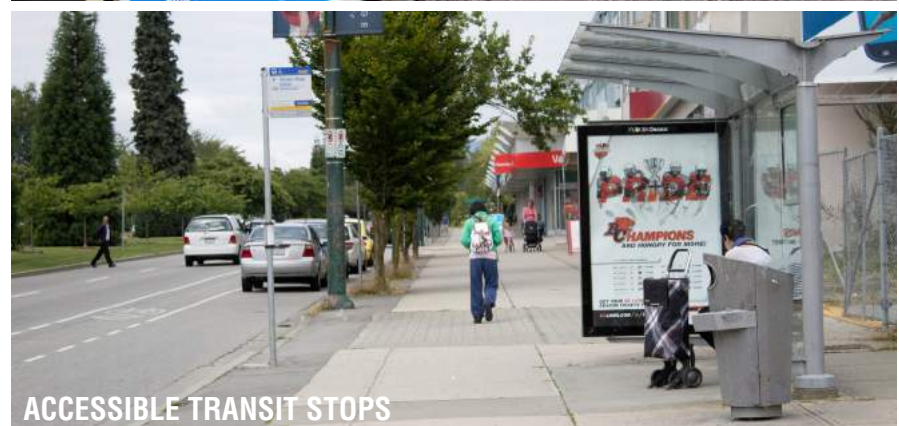
Since 1996, the City has included low-floor buses in its transit fleet to improve access for customers with mobility challenges and young children. Aside from the buses themselves, the City can continue to work to ensure that 100% of transit stops are accessible.

ACTION | Ensure all new developments have walking and cycling connections to transit.

The City should continue to ensure that all new developments are well connected to the transit network and that there are considerations for both walking and cycling to ensure the networks are well integrated.

ACTION | Conduct a bike share feasibility study.

Bike share programs provide affordable access to bicycles for short-distance trips and solve the ‘first/last mile’ problem for transit users. High activity areas could potentially support a bike share system in the future. Convenient bike share systems can be attractive to casual riders and visitors and could encourage more people to try cycling. The City should partner with interested organizations, such as Tourism Saskatoon, to conduct a bike share feasibility study to assess potential opportunities to initiate a program in the city.





4.4 LAND USE AND GROWTH

BACKGROUND

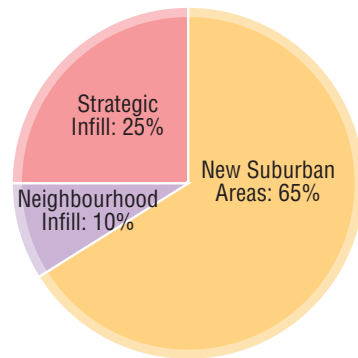
Land use and growth focuses on creating high quality active transportation connections within and between existing neighbourhoods, employment areas and infill areas and along future growth and Bus Rapid Transit (BRT) corridors. It is equally important to ensure that active transportation facilities are integrated when planning new neighbourhoods in suburban growth areas.

Saskatoon is one of the fastest growing cities in Canada. It is expected to reach a population of half a million over the next 30 to 40 years. This growth will result in changing land uses and population distribution throughout the city and will put increased pressures on the overall transportation network. Growth presents different opportunities and challenges for active transportation, depending on the context and scale. Growth in neighbourhood infill areas, strategic infill areas such as the University lands, downtown and north downtown, along growth corridors and future BRT corridors and new suburban areas all have different considerations for active transportation.

The City has prepared several plans to support a doubling of Saskatoon's population over the next 30 to 40 years. The *Growth Plan* has established a long term goal of 50% infill and 50% greenfield development. However, a medium density scenario with a balance of 57% greenfield and 43% infill is more likely in the medium term, as shown in **Figure 34**.

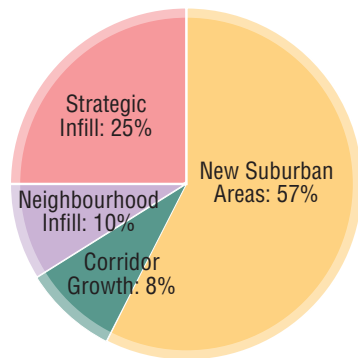
The purpose of the directions and actions outlined under the Land Use and Growth Theme is to ensure that active transportation is considered in all areas of the city as it grows to half a million.

CURRENT GROWTH FRAMEWORK



PLANNED & CORRIDOR GROWTH

MEDIUM DENSITY



HIGH DENSITY

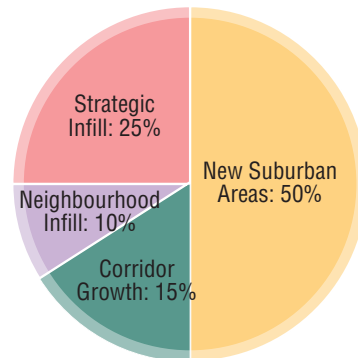


Figure 34 - Current and Future Growth Patterns

Growth in new neighbourhoods will continue to be a significant component of the overall growth in Saskatoon. Through recently adopted sector plans, the City has committed to re-imagining new suburban neighbourhoods by emphasizing a greater mix of land use and housing types as well as transportation choices – particularly walking and cycling. As highlighted under the Connectivity theme, the ATP recommends policy changes for

new neighbourhoods, including changes to current roadway development standards and the City's New Neighbourhood Design and Development Standards concerning active transportation facilities. Creating safe, convenient multi-modal connections between new and existing neighbourhoods is a central tenet of the ATP. Creating an integrated transportation network within new neighbourhoods and employment areas, as well as connections to surrounding neighbourhoods is needed to ensure continuity with the existing and planned active transportation network and facilities proposed in the ATP.

Planning and development of future employment areas, strategic infill sites, growth corridors and future BRT corridors also present opportunities to ensure that safe and attractive active transportation facilities are provided and that these facilities are integrated with the broader active transportation network.

At a macro-scale, land use and growth patterns play a profound role in shaping how convenient and safe active transportation is to travel to, from and within neighbourhoods. Even when streets have comfortable facilities for active transportation, residents will be deterred if the street network within their neighbourhood is indirect and circuitous, placing destinations such as grocery stores outside convenient walking or cycling distance. In particular, pedestrians are very sensitive to longer routes. Direct routing should be a priority to encourage more walking and cycling. For example, levels of walking are higher in neighbourhoods with a strong grid road network, even if there are gaps in sidewalk coverage.

At a micro-scale, land use and growth includes urban design as it relates to individual site layout and orientation, the setback and setting of buildings and the details and materials of streetscaping elements (e.g. trees, seating, lighting, etc.). These elements contribute to creating attractive, comfortable and convenient places for people using active transportation.



DIRECTIONS AND ACTIONS

DIRECTION 4A - ENHANCE STREETSAPES AND THE PUBLIC REALM

Enhancing streetscapes and the public realm creates more welcoming and vibrant everyday spaces for people walking, cycling, taking transit or using other forms of active transportation. Planning documents such as the City Centre Plan, Local Area Plans and the *Growth Plan's* proposed *Transit-Oriented Design Guidelines* and *Complete Streets Guidelines* provide guidance on the types of enhancements to streetscapes and the public realm necessary to create a vibrant and pedestrian-friendly environment. The public realm include streets, pathways, rights-of-way, parks, open spaces and civic buildings and facilities. The city-wide street network comprises one of the most extensive public spaces in a community.

Creating more inviting streetscapes and enhancing the public realm needs to occur within the context of the complete transportation network and the role different streets play within that network. The following actions build on existing City plans and policies and provide active transportation related actions to enhance streetscapes and the public realm.

ACTION | Continue to work with business improvement districts and other business associations along growth and future BRT corridors to support public amenities.

Streetscape amenities improve the look and feel of public space, through elements that either add an aesthetically appealing feature and/or serve a useful function. Streetscape amenities refer to a range of street furnishings, such as street trees and planter boxes, street lighting, banners, bicycle racks, benches and public art. However, public or semi-private gathering spaces such as outdoor café patios, plazas and parklets also provide gathering places that animate streetscapes. Streetscape amenities are intended to create more attractive and lively public areas that encourage people to spend more time outdoors and to provide more opportunities



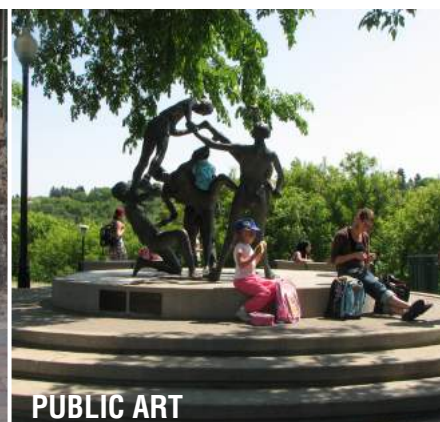
STREET FURNISHINGS



WIDE SIDEWALKS



PLANTERS AND STREET TREES



PUBLIC ART



BANNERS AND LIGHTING



WEATHER PROTECTION

for people to rest and socialize. Streetscape amenities are targeted at improving the pedestrian environment and create attractive destinations for cyclists and transit users as well. The City should continue to work with business improvement districts and other business associations to support more streetscape amenities within the public realm. In addition, streets identified as future growth corridors or BRT corridors should be considered for streetscaping and public realm enhancements to create more attractive places for people moving around by walking, cycling, transit and other forms of active transportation.

ACTION | Ensure the active transportation network is prioritized to provide access to major employment areas.

Commercial, institutional and light industrial areas are important destinations within a city, as they are often areas of high activity and generators of transit, walking and cycling trips. Providing active transportation access to existing and future employment areas can be achieved through features such as pedestrian and bicycle pushbuttons, connected bicycle routes and trails, wide and high quality sidewalks in the public right-of-way and bicycle parking. Parklets are extensions of the public realm creating designated space for people to rest, gather and socialize. Parklets are typically installed on top of parking spaces. The City should work with business improvement districts and other stakeholders to develop a parklet and plaza program.

In addition, the City's Employment Areas Study recommendations that support active transportation should be implemented, including:

- **Amending the OCP to provide guidance on planning future employment areas as comprehensively planned units**, including requiring non-residential concept plans to be developed for future employment areas.

- **Exploring options to expand the use of site plan control to include a range of future commercial and industrial uses.** Expanding the use of site plan control will provide the City with additional ability to require enhancements to site design to improve access and safety for all transportation modes to and within employment areas.
- **Developing Employment Area Design Guidelines** to ensure that future sites achieve a high quality of design that enables access for all transportation modes.

DIRECTION 4B - ENHANCE NEW NEIGHBOURHOOD CONNECTIONS

This direction contains recommendations to guide growth in new suburban areas. New suburban areas contain new residential neighbourhoods, parks and naturalized areas, undeveloped urban holding areas and employment areas containing commercial, industrial, institutional and mixed land uses.

In the last 50 years or so, growth in Saskatoon has extended to the Suburban Development Areas outside Circle Drive. These communities have taken on various forms of auto-oriented, low-density residential, commercial, or industrial development, which is typically focused around internal, curvilinear road networks. Neighbourhoods are often separated by arterial roads that either do not have fronting development or have low-density and auto-oriented fronting development. This urban structure is not convenient, attractive or safe for active transportation users; the private automobile is the primary mode of transportation for most people living, working and shopping in these areas. The City is shifting away from this model and striving to accommodate a mix of land uses and transportation options.

Ensuring that new neighbourhoods and development areas have active transportation connections to the city-wide transportation network is key to promoting more trips by walking and cycling. Well-designed



communities make walking and biking the best way to move around for local trips. Specific design principles that support sustainable travel modes are the location of destinations, the distance between destinations, the density (including the number of residences and employment within a neighbourhood), the diversity of land uses (land use mix) and the urban design characteristics of the road network - all of which should be taken into consideration when developing new neighbourhoods.

ACTION | Ensure new suburban areas, neighbourhoods and employment areas are integrated with the existing and planned active transportation network connecting to other neighbourhoods and destinations.

Access points that provide connections to adjacent neighbourhoods or areas support direct and short trips between neighbourhoods by walking and cycling and maximizes transit route coverage and directness. It will be important for the City to update existing standards and policies to ensure the ATP recommendations are implemented consistently and new developments are integrated with existing and planned active transportation networks. Sector and concept plans should be generally consistent with facility types and routes recommended in the ATP.

ACTION | Ensure new neighbourhoods and growth in new suburban areas have pedestrian and cycling facilities within the development.

The City should continue to work with developers and other stakeholders and examine existing policies and standards to ensure the development of new walkable and bikeable neighbourhoods and employment areas. The City has a 'toolkit' of standards and funding mechanisms to guide planning and design of active transportation facilities in new areas that should be examined to ensure that they effectively support development of active transportation facilities in new areas based on best practice.

ACTION | Plan for Complete Street designs in development of new neighbourhoods, employment areas and for major infill projects.

Complete streets policies aim to provide a range of transportation options appropriate for the land use context, including transit, cycling, walking and driving an automobile along a street that is safe and comfortable for all road users. As part of the *Growth Plan*, a Complete Streets Policy and Design Guide will be developed to provide a blueprint for designing, building (retrofitting), operating and maintaining complete streets. The City should ensure that all new developments follow policy and design guide recommendations for incorporating complete streets designs and principles into all new neighbourhoods and when retrofitting streets.

ACTION | Ensure new neighbourhoods are designed with a mix of land uses to ensure destinations such as community centres, grocery stores, parks and schools are within walking distance.

A diversity of housing, services and employment within a neighbourhood can increase the opportunities for residents and employees to use active transportation to access local destinations. Opportunities for creating neighbourhoods with a mix of land uses should be examined when amending or developing new sector plans, developing or amending neighbourhood concept plans, employment area concept plans, growth corridor plans and other major plans for Saskatoon.

DIRECTION 4C - SUPPORT INFILL DEVELOPMENT CONSIDERATION

This direction contains recommendations to guide land use and growth in strategic and neighbourhood infill areas and along growth corridors identified in the *Growth Plan*. The actions identified within this direction will help to ensure active transportation is supported and integrated into all types of infill development.

ACTION | Support higher density, mixed use infill development that promotes and encourages active transportation.

Higher density and mixed use developments can help support active transportation by providing more destinations within a shorter travel distance. Encouraging higher density infill developments with site specific mixed use options in identified growth areas is recommended to help encourage more trips by walking and cycling. Implementing *Growth Plan* recommendations to direct 50% of Saskatoon's growth to areas inside Circle Drive and along growth corridors would significantly contribute to the convenience and attractiveness of moving around using active transportation.

ACTION | Ensure all forms of infill development enhance connectivity for active transportation.

As the City advances plans to encourage more infill development, guiding principles should ensure that safe, walkable, bikeable and accessible neighbourhoods are achieved. Guidelines that require developers to install (or provide monetary compensation for) sidewalks and bicycle facilities on streets that are part of the active transportation network should be established. Plans for corridor growth should advance the development of multi-modal corridors as identified in the ATP under the Connectivity theme.

ACTION | Enhance guidelines and standards for infill development to incorporate active transportation projects.

Guidelines and standards for infill development are important to ensure that all forms of development such as office parks, shopping areas, schools and residential areas contain safe, attractive, convenient and connected active transportation facilities.

More specific standards or guidelines for site design will be required, such as: proposed bicycle network and opportunities for implementation; sidewalk width requirements; and guidance for installing new sidewalks at locations where sidewalks are required.





4.5 MAINTENANCE AND ACCESSIBILITY

BACKGROUND

To support and encourage active transportation in all seasons, winter cities need to ensure sidewalks, multi-use pathways and on-street bicycle routes are well-maintained and cleared of snow, ice and debris throughout the year. In addition, walking and cycling facilities should be universally accessible and usable throughout the year by all residents, including seniors, children and people with disabilities. Poorly maintained and inaccessible active transportation infrastructure can make it more difficult and less desirable to walk or cycle.

While infrastructure to promote walking and cycling is often seen as a top priority, ongoing rehabilitation and maintenance as well as improving the accessibility of existing infrastructure needs to be an equally important focus.

Recognizing that year-round maintenance and accessibility is top of mind for many Saskatoon residents, the key focus of this theme is to enhance approaches to ensuring that both the pedestrian and the bicycle network are accessible and well-maintained throughout the year.

DIRECTIONS AND ACTIONS

DIRECTION 5A - MAINTAIN THE SIDEWALK AND PATHWAY NETWORK

Sidewalks and pathways are an important component of Saskatoon's transportation system and, therefore, they must be capable of accommodating all users. Maintenance is necessary to keep sidewalk and pathway infrastructure functional and usable over time.

In 2015, the City invested in an objective sidewalk rating system to provide data on the condition of all city sidewalks and help guide sidewalk maintenance programs. Sidewalk repairs are completed on a priority basis, with sidewalks adjacent to streets undergoing roadway surface treatments often completed first. In recent years, the City has provided more funding specifically for sidewalk repairs and preservation, recognizing the important role well maintained sidewalks have on the accessibility of the transportation network. The City's Parks Division maintains pathways in parks. As per the agreement between the City and Meewasin, the City's Public Works Division maintains Meewasin pathways.

ACTION | Review and update current sidewalk snow removal requirements.

Snow removal in Saskatoon is regulated by the City's existing Sidewalk Clearing Bylaw (No. 8463). The City should review and update current sidewalk snow removal requirements and ensure it is being enforced to guarantee the sidewalk network is accessible throughout the year. Recommendations include a priority system for sidewalk clearance as follows:

- **Priority 1 Sidewalks.** The City is already responsible for clearing sidewalks in high-pedestrian downtown locations. The City should identify all downtown streets it is responsible for clearing. Priority 1 sidewalks should be plowed to bare pavement by City personnel within 12 hours of the end of a snowfall, consistent with the priority assigned to priority 1 roadway snow removal.

- **Priority 2 Sidewalks.** In some commercial and suburban areas, property owners are required to clear sidewalks within 24 hours. The City should further define priority 2 sidewalks to include commercial streets and all sidewalks in the vicinity of schools, hospitals, nursing homes, seniors residences and transit stops. Priority 2 sidewalks should be cleared to bare pavement by property owners within 12 hours of the end of a snowfall.
- **Priority 3 Sidewalks.** All remaining residential sidewalks should be cleared by property owners within 36 hours.

ACTION | Continue to regularly inspect crosswalks to ensure they are well maintained, safe and accessible.

The City should continue to inspect sidewalks and pathways throughout Saskatoon to ensure they are free of trip hazards, cracks, slopes, debris and uneven surfaces. The City currently has a program in place to repair or replace sidewalks in order to preserve them as long as possible. The City should review and update its program to include pathways as well as sidewalks.

ACTION | Regularly inspect crosswalks to ensure they are well maintained, marked and painted to enhance visibility.

It is important to ensure that painted crosswalks are visible and well maintained, with high-visibility pavement markings, appropriate lighting and clear sightlines. The City should consider developing a program to inspect and inventory crosswalks throughout Saskatoon to ensure that its current inspection process reflects best practice.



ACTION | Continue to work with different City departments and other agencies to maintain pathways year-round.

The maintenance of pathways within the city is completed by various City departments. For example, the City's Parks Division maintains pathways in parks; whereas Public Works maintains the Meewasin trail network as per an agreement between the City and Meewasin. The City should continue to maintain the high level of standards in place for maintenance and snow removal of the Meewasin pathways network and ensure this is extended to any existing and new pathways built within the city that are under the City's jurisdiction.

ACTION | Ensure all transit stops are accessible, particularly during winter months.

As nearly every transit trip starts with a walking trip, it is important that access to transit stops is maintained throughout the year. A number of transit stops, particularly in industrial areas, do not have sidewalks. As discussed under the Connectivity theme, transit stops without adequate places for walking should be prioritized under a sidewalk infill program. The City should also focus on ensuring that all sidewalks at transit stops are cleared of snow and debris and accessible year-round.

ACTION | Seek opportunities to expand the existing Snow Angel program to assist with sidewalk snow removal for people unable to do so.

A Snow Angel is someone who volunteers to help clear the sidewalk for a property owner who is unable to do so themselves, such as an elderly resident or person with mobility restrictions. The City should expand and consider re-marketing the Snow Angel program to ensure it is a well-recognized and incentivized initiative.

ACTION | Ensure accessible detours are provided for pedestrians during construction and maintenance.

Ensuring accessible detours includes providing adequate information and advance notice that a sidewalk is closed or that there may be a need to cross the street. The City can require contractors to establish temporary paths where necessary and implement a fine structure for those who do not comply. Detours should be provided for all users, including people using mobility aids. The City should review its current construction detour policies to ensure that they represent best practice for accommodating all active transportation users.

DIRECTION 5B - MAINTAIN THE BICYCLE NETWORK

To ensure a bicycle network's success, proper maintenance throughout the year is required. However maintenance can often be overlooked or neglected due to tight operating budgets, large outstanding maintenance needs, or an insufficient inventory of bikeway maintenance issues.

Regular maintenance includes snow clearing, ensuring pavement markings are visible, sweeping, maintaining smooth roadways and gutter-to-pavement transitions and installing bicycle-friendly drainage grates. Year-round maintenance, especially during the winter months, is an important practice for a city like Saskatoon, which has a significant year-round cycling culture. Good maintenance practices encourage more people to cycle, as cyclists are especially susceptible to falls or collisions due to uneven road surfaces, potholes, ice and debris. The City typically maintains on-street bicycle facilities as part of road maintenance.

ACTION | Review and update current bicycle facility snow removal requirements.

The City has limited requirements for snow removal on bicycle routes. The City should review existing requirements and provide additional guidance specific to on-street bicycle facilities. This should include changing the definition of priority 1 streets to include having protected and painted bike lanes and designated bicycle boulevards plowed to bare pavement to the edge of the curb. The City should also work with Meewasin to designate regionally significant multi-use pathways to be plowed within 24 hours.

ACTION | Review and update current operating procedures for snow removal and refine if warranted.

While current snow removal requirements outline ideal snow removal practices, actual operating procedures are not always clear cut. The City should review current operating procedures for snow removal on bicycle facilities, including current departmental responsibilities, employed contractors and existing fleet of machinery and update as warranted. In addition, there is a need to coordinate with local business and BIDs to provide education and information on proper sidewalk clearing procedures to ensure businesses do not clear snow from sidewalks into bicycle lanes.

ACTION | Ensure detours are provided for bicycle users during construction and maintenance activities.

It is important to accommodate cyclists during construction and maintenance activities when roadways or paths might be closed or unavailable. Cyclists should be given sufficient warnings of route closures (i.e. 'Bike Route Closed', 'Trail Closed') and provided adequate detour information to bypass the construction zone. Signage should also display alternate routes and dates of closure. The City should review its current construction detour policies to ensure that they represent best practice for accommodating all active transportation users.



Construction Detour, Vancouver, BC, Source: Urban Systems

ACTION | Designate and prioritize a winter cycling network for snow removal.

The bicycle network should be treated like the rest of the roadway network – with the highest demand bicycle routes receiving the first and most thorough snow treatment and other bicycle routes being treated in subsequent order, depending on their network importance. By doing this, the City will develop a ranking system that effectively establishes a 'Winter Cycling Network'. The City should publicize these routes through a map identifying winter snow clearing priorities.

ACTION | Design bicycle routes to facilitate snow removal, snow storage and drainage.

One of the best ways to facilitate the removal of snow from bicycle routes is thoughtful roadway and bicycle facility design. Unfortunately, conventional bicycle lanes at the edge of the roadway often become the area for snow storage and can accumulate debris and gravel. Several roadway planning and design considerations can be taken to avoid this situation, including:

- Plan new or renewed roadways with sufficient right-of-way to provide enough space for a bicycle lane and an adequate snow storage space on the road side.
- Provide a wide bicycle lane buffer.
- Restrict on-street parking during snow events.
- Provide bicycle lane widths to accommodate small truck snowplows and invest in a fleet to maintain protected bicycle lanes.
- Install recessed thermoplastic pavement markings.

DIRECTION 5C - PROVIDE ACCESSIBLE INFRASTRUCTURE

Walking to everyday destinations is easy when city streets and neighbourhoods are safe and well-designed for pedestrian accessibility. The areas of Saskatoon with high rates of walking are characterized by grid street patterns, high population density, sidewalks and proximity to multi-use paths and destinations.

It is important that the city-wide pedestrian environment be accessible by a large cross-section of people, including people with disabilities, seniors and parents with children. The walking environment should include accessibility features to accommodate the unique needs of these groups and to provide better pedestrian circulation for everyone. Improving accessibility at intersections and crossings is important as difficult crossings can act as significant barriers to walking, making trips longer or creating safety issues, particularly for seniors, children and people with physical and cognitive disabilities.

The City recognizes that society has a responsibility to be accessible to everyone. There is also a strong business case to do so. The Human Rights Code protects people with disabilities from discrimination in public services through a complaint-based system. Accessibility for people with disabilities is a priority for the Saskatchewan Human Rights Commission and the City. Accessibility rights include the right to accessible services, transportation and employment.

In 2008, the City's Accessibility Advisory Committee created the Accessibility Action Plan, which included a number of recommendations specific to active transportation. The plan recommends a structured approach to sidewalk repairs, curb ramp installations and audible traffic signals.

ACTION | Install accessible pedestrian signals all traffic signals.

Accessible pedestrian signals communicate when it is time to walk and when not to walk for visually impaired pedestrians at signalized intersections. The City is working towards installing accessible pedestrian signals in the downtown, on key commercial corridors and at key intersections in new developments. The City should continue to prioritize these locations but also strive to upgrade all traffic signals to provide pedestrian signals and accessible pedestrian signals at the same time.

ACTION | Provide accessible curb ramps with tactile features at intersections within the city.

Accessible curb ramps are critical to enable those with visual disabilities, those using mobility aids and parents with strollers to comfortably navigate Saskatoon's street network. These features should be provided in new developments or during retrofits. Special considerations should be made to ensure that curb ramps are positioned to provide direct access to the crosswalk.

ACTION | Install pedestrian countdown timers at warranted locations within the city.

Countdown devices give information to pedestrians regarding the amount of time left to safely cross the street. A number of intersections in downtown Saskatoon have pedestrian countdown timers. Continuing to install these devices in other locations is a necessary step in facilitating safer crossings. The City should develop standards for installation of pedestrian countdown timers at intersections throughout the City, prioritizing areas that currently have high pedestrian activity or future potential for increase pedestrian activity, such as growth corridors. As per Direction 1C, the City should update its Traffic Control at Pedestrian Crossings Policy to ensure it reflects best practice for pedestrian crossings.

ACTION | Ensure all transit stops within the city are accessible.

A requisite of pedestrian accessibility is sidewalk access to transit stops and accessible transit stop design. Working with developers and prioritizing sidewalk upgrades can lead to a continual increase in the number of sidewalks with transit access. The City should aim to have all transit stops accessible.

ACTION | Monitor crossing time at intersections to ensure adequate time is provided for all pedestrians.

This includes reviewing and, if necessary, adjusting pedestrian crossing times to ensure people have enough time to cross before the signal changes. This is particularly important in areas with high concentrations of children, seniors or people with disabilities.





4.6 EDUCATION AND AWARENESS

BACKGROUND

Although 'hard' measures are critical, a range of 'soft' support measures are also recommended to encourage people to walk and cycle in Saskatoon. These 'soft' measures provide awareness and information about active transportation and will help to achieve Goal #4 of the ATP: building a culture of active transportation in Saskatoon. Education and encouragement initiatives can include providing information to the public on the benefits of active transportation, information on local walking and cycling routes (such as trail maps), events to promote active transportation and programs that teach skills and awareness of road safety, walking and cycling.

Approaches to increase awareness include enhanced wayfinding, signage, trip planning tools, route maps, skills-building programs and promotional campaigns. Improving awareness is typically a cost-effective approach that makes people feel safer and more comfortable using active transportation, while encouraging increased use of pedestrian and cycling facilities.



DIRECTIONS AND ACTIONS

DIRECTION 6A - ENHANCE WAYFINDING, SIGNAGE AND TRIP PLANNING

A seamless, consistent and easy-to-understand city-wide system of wayfinding, signage and trip planning tools for both walking and cycling is important. It can make the local network easier to navigate, identify the location of important destinations and provide information about route type. Most importantly, wayfinding helps people make decisions about how to navigate a neighbourhood or city. During public consultation for the ATP, wayfinding, signage and trip planning were identified as a key support measure for both pedestrians and cyclists in Saskatoon.

The City's current wayfinding, signage and trip planning measures are primarily focussed on bicycles and vehicles and situated along designated bicycle routes, including the bicycle boulevard on 23rd Street. The City's website includes a webpage dedicated to walking, which provides information on various facilities that make up the walking network, including links to Meewasin Trail maps. Similarly, a webpage dedicated to cycling provides a wealth of information, including the Cycling Guide, Bicycle Bylaw, bicycle maps and educational information and videos.

Building on and expanding existing wayfinding, signage and trip planning tools enables pedestrians and cyclists to identify facilities and destinations city-wide, as described below.

ACTION | Regularly update the Cycling Guide.

The City produces and regularly updates the Cycling Guide, which rates all roads in Saskatoon and provides suggested routes and facilities. The City should update this guide annually and make it available in both print and interactive online formats, including a mobile app and open source availability.



WAYFINDING



BICYCLE COUNT PROGRAM



SIGNAGE

ACTION | Work with interested community groups to develop neighbourhood-based walking and cycling maps and neighbourhood-level wayfinding.

The City should continue to work with partner agencies and organizations to develop more detailed neighbourhood-based maps. By showing walking and cycling routes, these maps can provide people with information on where to travel within their own neighbourhood to access local destinations.

ACTION | Integrate bicycle and pedestrian network data and trip planning information into Saskatoon Transit's online trip planner and Google maps.

Integrate data within the City's EGO Transit Trip Planner or as a stand-alone trip planner for walking and biking trips.

ACTION | Develop pedestrian and cycling wayfinding guidelines to ensure a common and consistent city-wide wayfinding system.

Wayfinding guidelines can include protocols for route naming and identification of destinations, as well as consistent design and application of route markings and cycling signage. This can be done through partnerships with other agencies such as Meewasin and the University of Saskatchewan.

ACTION | Work with business improvement districts to enhance pedestrian and cyclist wayfinding.

The City can work with BIDs to create kiosks identifying key information, such as transit, community facilities and businesses, as well as a map with 'you are here' locators with five-minute walkshed (sites within five-minute walking distance).

DIRECTION 6B - IMPROVE EDUCATION AND AWARENESS

Education and awareness initiatives geared towards motorists and active transportation users are important components of any active transportation plan. These initiatives encourage all parties to 'share the road' and can contribute to increased traffic bylaw compliance. While infrastructure is not built overnight, education and awareness items are often 'quick wins' that can be implemented at relatively low-cost. In addition, education and awareness campaigns can actively build community interest for City investments in active transportation.

Currently, there are many education and awareness campaigns in Saskatoon, such as Bike to Work Days, IceCycle, Jane's Walk and Winter Cycling 101, to name just a few. Building on these existing events, additional approaches can be used to increase awareness for active transportation throughout Saskatoon including:

ACTION | Review and update the Bicycle Bylaw No. 6884 to ensure that it reflects best practice.

The City's Bicycle Bylaw controls and regulates the operation of bicycles in streets, parks and other areas. A number of elements of the Bicycle Bylaw should be reviewed to reflect best practices and emerging technologies and equipment, including: requirements that bicycle users must be positioned as close to the right hand curb as is reasonably practicable; regulations prohibiting two abreast cycling; regulations identifying maximum loads that can be carried; and, requirements for bicycle use in bicycle lanes, in parks, on bridges and on sidewalks.

ACTION | Develop more videos and other tools to educate all road users on new bicycle infrastructure and how to share the road.

The City has developed a series of Cycling Safety Videos, including cycling in traffic, cycling on sidewalks and how to use protected bicycle lanes. The City should continue to produce videos, accessible through the City's website.

ACTION | Maintain support for the Active and Safe Routes to School programming to spread awareness among children, youth and parents on walking and cycling skills.

The Active and Safe Routes to School program typically focuses on the five Es: engineering, education, encouragement, enforcement and evaluation. Initiatives such as in-class curriculum, walking clubs, walking/cycling school buses, no-idling campaigns, active transportation - based field trips and road safety education for secondary school students support active transportation education and uptake among students. These initiatives should continue to be delivered by Saskatoon Public Schools in partnership with the City.

ACTION | Support community events, programs and festivals that encourage walking and cycling.

The City has an opportunity to support events such as IceCycle, Sunday street closures, open streets/ciclovias, Bike to Work Day/Week, Walk to Work Day/Week, International Walk to School Day and other events encourage walking and cycling and increase momentum for active transportation. The City should also work with community associations and other groups to support and encourage walking and cycling programs such as neighbourhood walking or cycling clubs. A community grant program supporting active transportation programs, services and events offered through community organizations, should be developed by the City in the short-term.

ACTION | Support the relationship between active transportation and tourism.

Promoting active transportation from a tourism perspective can provide a variety of benefits to the local economy. The City should consider working with local organizations to promote active transportation options and activities for tourists. Saskatoon has already established a Downtown Bike Friendly Program. The City should revise the program mandate and work with business improvement districts to support the development of Bicycle-Friendly Business Districts in other parts of the city, focusing on areas of high cycling potential as the highest priorities. The City should also encourage hotels and bed and breakfasts to invest in bicycles to lend to their patrons.

ACTION | Continue to support the Learn to Ride Safe Program.

This program presents a comprehensive approach to bicycle safety education for grade three students. At this age, young riders can benefit from a combination of classroom instruction and on-bike experience in a controlled environment. The City should continue to deliver this program and seek opportunities to expand the program to other grades and to other organizations to reach a wider audience.

ACTION | Celebrate walking and bicycle facilities with grand openings and events throughout the year.

The City should continue to find ways to celebrate the installation of new active transportation projects through website material, videos and events that raise awareness and get people excited about the ongoing implementation of the ATP.



DIRECTION 6C - INCREASE MARKETING AND COMMUNICATIONS

As with any product or service, communicating and marketing the benefits of active transportation is a key ingredient in building acceptance and interest. Positive, lighthearted and even humorous marketing materials can actively encourage people to consider walking and biking more. The City has developed marketing and communication materials for active transportation, particularly leading up to the installation of the protected bicycle lanes on 23rd Street. Other organizations and programs, such as Saskatoon Cycles, the Bridge City Bicycle Co-Op and the Saskatoon Health Region's inMotion program, have also created brands associated with increasing physical activity such as walking and cycling. The City should work with community organizations and other agencies to cross-promote events and ensure that marketing and communications are consistent. Working with these organizations can help the City get the message out more effectively. Some opportunities to increase marketing for active transportation in Saskatoon are described below:

ACTION | Consult with active transportation advisory group(s) on new projects and monitoring and implementation of the ATP.

The City should replace the Cycling Advisory Group and ATP Stakeholder Advisory Group with a new Active Transportation Advisory Group to advise on proposed projects, policies and standards, programs, events and other initiatives undertaken to implement the ATP. The Active Transportation Advisory Group should include representatives from key stakeholders groups and Saskatoon residents.

ACTION | Continue to conduct targeted communication and engagement with vulnerable and under-represented groups to identify unique needs.

This will enable the City to better understand and address barriers that

prevent these groups from walking and cycling, while also identifying the best forums for participation and opportunities to encourage active transportation.

ACTION | Develop a recognizable visual identity and expand information on website.

A comprehensive branding strategy and/or a visual identity can be used to market educational material and spread awareness about active transportation programs, policies and standards and facilities. In addition, the City's cycling webpage should be expanded to be an active transportation webpage that provides information about walking, cycling and other forms of active transportation in Saskatoon.

ACTION | Use city-wide campaigns to deliver positive messaging to promote walking and cycling.

Campaigns and city-wide communications using radio advertisements, transit shelter advertisements, website content and more can be effective tools for reaching out to residents, increasing awareness and interest in active transportation.

ACTION | Work with local businesses to encourage employee travel options

including Transportation Demand Management (TDM) programs and initiatives that encourage employees to use active transportation. Cities around the world have focussed on promoting active transportation positively through marketing and communications. Campaigns help break down myths and misconceptions regarding perceived barriers to active transportation, namely perceptions about lack of time, health issues, weather, safety and security, age and the feeling that active transportation is impractical. Improving education and awareness can be a cost-effective approach to encouraging active transportation.



'People on Bikes' Marketing Campaign, Greenville, South Carolina, USA, Source: Wall-to-Wall Studios





Farmers' Market, Saskatoon, SK, Source: Urban Systems



River Landing, Saskatoon, SK, Source: Urban Systems



3rd Avenue South, Saskatoon, SK, Source: Urban Systems

PART 5: Implementation

The directions and actions developed as part of the ATP are intended to guide Saskatoon's policy, planning and capital investment decisions as well as on-going operations and maintenance activities in support of active transportation over the next 30 to 40 years. While the ATP has been developed as a long-term plan, it will require significant additional financial investment, staff resources and an implementation strategy to prioritize improvements over the short-, medium- and long-term.

This chapter presents an implementation and phasing strategy, including prioritization of ATP actions and network improvements over the short-term (0 to 5 years), medium-term (5 to 10 years) and long-term (10 years and beyond). A number of 'quick win' initiatives that the City should begin within the next two years are identified, as well as a funding and leverage strategy.

5.1 Implementation Principles

The ATP implementation strategy is based on a number of principles that need to be considered as the City moves forward.

- **The ATP is the first step towards implementing the vision for active transportation in Saskatoon, not the last.** The directions and actions in the ATP are intended to lay the groundwork for implementing the ATP over the long-term. However, it is important to recognize that implementation will require significant investment and resources. This includes significant investments in new infrastructure, ongoing

maintenance of existing and new AT facilities, resources for development of new standards and policies, funding for new programming and public education and staff resources. Achieving the vision, goals and targets will require the ongoing support of the City and its partners, along with sustained investment in active transportation.

- **The ATP is a flexible and living document.** The ATP is intended to be a flexible document. For the proposed walking, cycling and trail network, multi-modal corridors and new crossings and bridges, there is a level of flexibility regarding the specific locations, corridors and facility types that are recommended. The ATP presents recommendations and suggestions based on the engagement process and technical analysis; however, the City will need to review the feasibility and desirability of each infrastructure project in regards to the overall transportation network. The implementation of the ATP will also require ongoing public engagement as new projects are considered.
- **The City should monitor, review and update the ATP on a regular basis , as needed, and at least every 5 to 10 years.** As the City begins implementing the directions and actions of the ATP, a monitoring and reporting strategy will be needed to measure and communicate progress towards achieving the vision, goals and targets. An active transportation account, detailed in **Section 6.2**, is one way that the City can report on progress made in implementing the ATP. Based on the results of the monitoring and reporting strategy, the ATP will need to be adapted to changing priorities and conditions over time.





Saskatchewan Polytechnic, Saskatoon, SK, Source: Urban Systems

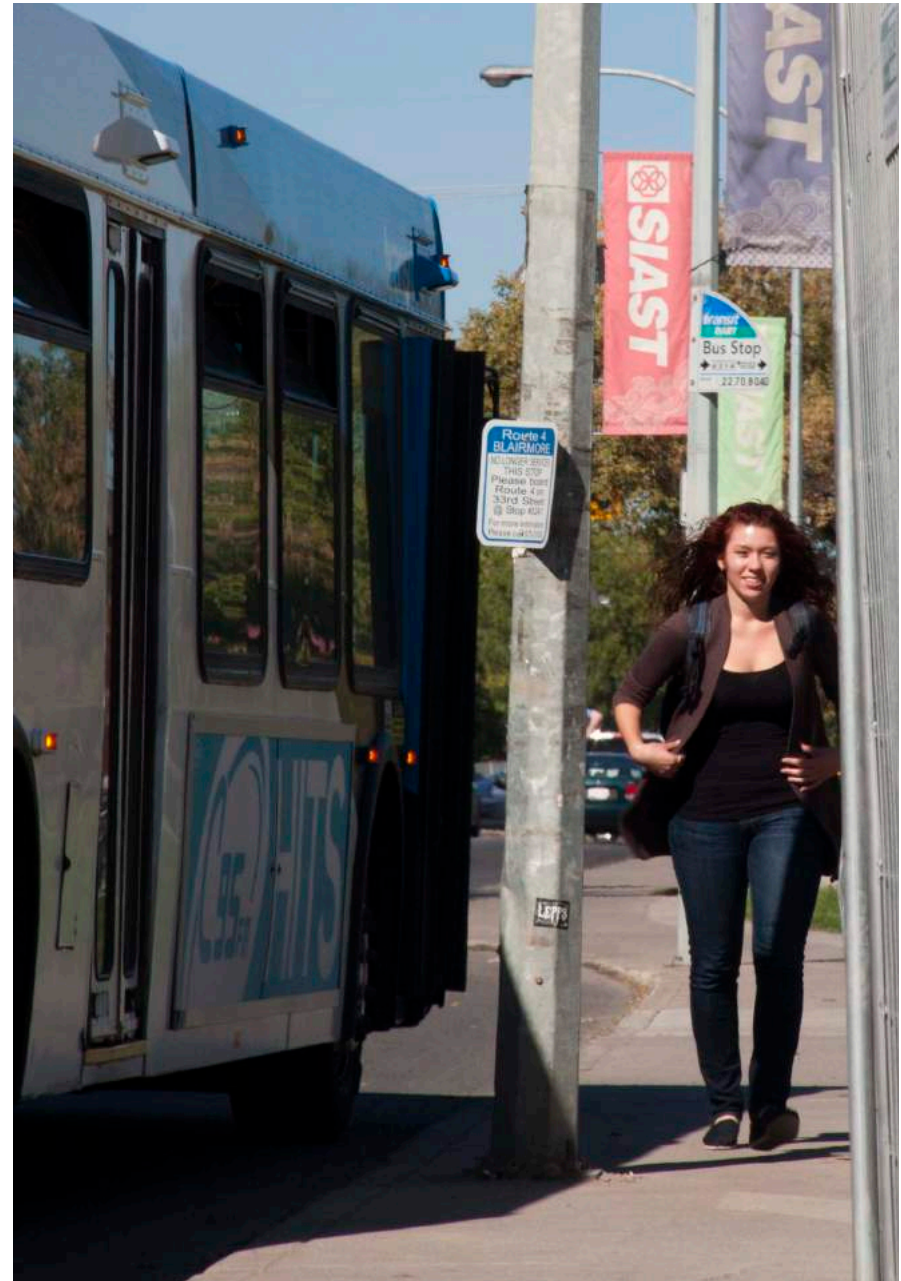
- **The City should develop a yearly Active Transportation Action Plan** and five-year forecast as part of the annual budgeting process to identify upcoming projects, initiatives, funding sources and implementation partners as part of its efforts to prioritize implementation of ATP actions, monitor and communication successes and to keep the ATP a living document.
- **The City should engage in further public consultation to implement many recommendations of the ATP.** Many of the initiatives in the ATP require more detailed input and technical work. The City should work closely with partners, residents and stakeholder groups to move forward with priorities in the ATP.

5.2 Prioritizing Actions

The tables in **Appendix C** recommend strategies for implementing each of the actions identified in the ATP with respect to:

- **Timeframe.** Each action is identified as either a short-term (0 to 5 years), medium-term (5 to 10 years) or long-term (10 years and beyond) initiative. Many actions will be implemented on an ongoing basis, in which case they are shown under each timeframe. It should also be noted that these priorities may change over time. If an opportunity arises to implement an action identified as a medium or long-term priority, such as through a redevelopment opportunity or other capital project, the City should seek to maximize the opportunity.
- **Method of Implementation.** This column identifies how each action will be implemented: as a capital project, through ongoing operations and maintenance, or as a policy or programming initiative.

- **Who Should Lead?** This column suggests the primary and secondary responsibility for each action. Many actions are the primary responsibility of the City (including Transportation, Planning and Development and other divisions), while other actions should be led by external agencies, such as the Saskatoon Health Region, University of Saskatchewan, community groups or the private sector.
- **Goals Addressed.** Each action is categorized based on its relative contribution to each of the ATP's five goals. Although some actions may only work to achieve one goal, many actions can help achieve multiple goals.



Saskatchewan Polytechnic Transit Hub, Saskatoon, SK, Source: Urban Systems



5.3 Network Prioritization

The ATP includes a recommended long-term network of walking and cycling facilities (note: multi-use pathways were included as part of the bicycle network). The purpose of this section is to provide the City with a method to identify priorities for specific projects to improve the pedestrian and cycling network over the short-, medium- and long-term.

An objective, Geographic Information System (GIS)-based prioritization methodology was used to identify priority locations based on a list of variables. The prioritization methodology incorporates the network planning guiding principles discussed in the Connectivity theme as well as the data and analysis presented in **Part 2** of this report. The network prioritization variables used in the analysis are shown in **Table 4**, below.

BICYCLE NETWORK	SIDEWALK NETWORK
Network Connectivity	Network Connectivity
Trip Generators	Trip Generators
Access to Transit	Access to Transit
Level of Protection	-
Potential	Potential
Equity	Equity
Safety	Safety
Network Spokes	Network Spokes

Table 4 - Network Prioritization Variables

Each variable contains scoreable information about each proposed route's ability to address an existing and future need within Saskatoon. Each variable was scored on a five-point scale and the results were combined to generate an overall score for each new walking and cycling facility in Saskatoon. By combining these scores, a project ranking list was developed (**Figure 35** and **Figure 36**). Each of the variables is described in more detail below.

- **Network Connectivity.** This variable measures the degree to which the proposed network improvement addresses a gap in the respective sidewalk and bicycle networks.

For the bicycle network, this assessment was based on the Gap Analysis completed during development of the ATP. The Gap Analysis was based on the identification of Area Gaps, Quality Gaps, Crossing Gaps and Network Gaps. A different score was assigned depending on the type of gap.

The sidewalk network prioritization was based on how well each proposed sidewalk connected with the existing sidewalk network. Based on GIS analysis, a score was assigned to each sidewalk segment based on whether it connects to a sidewalk on either end and if there are sidewalks on both sides of the street or one side of the street.

- **Generators.** This variable measures the number of pedestrian and cycling land-use generators in proximity to the proposed pedestrian or bicycle facility. Improvements adjacent to land-use generators are likely to result in a higher demand for walking and cycling. Pedestrian and cycling generators include downtown land uses, areas with commercial and industrial land uses, schools and parks. A score was assigned based on proximity to these generators.

- **Access to Transit.** The majority of transit trips begin or ends by walking or cycling. One of the key directions of the ATP is to improve walking and cycling integration with transit. This variable measures the degree to which the proposed improvement increases access to transit facilities. Improvements within the closest proximity to transit stops received the highest scores.
- **Level of Protection** (bicycle network only). The ATP focuses on developing a cycling network that is comfortable for people of all ages and abilities. As a result, proposed bicycle facilities that provide the greatest level of protection for people cycling were assigned the highest score. It is important to note that this variable was only considered within the context of the bicycle network. For example, routes proposed to be AAA received a higher score than non-AAA routes.
- **Potential.** The ATP focuses on strategic investments in areas of the city with the highest potential for increased mode share for active transportation. This variable assesses the greatest potential to increase walking or cycling based on land use patterns, population density and transportation infrastructure. Neighbourhoods with the highest potential as identified in **Part 2** of this report, were assigned the highest score.
- **Equity.** The ATP has also focused on strategic investments in areas with traditionally underserved populations. This variable assesses the greatest potential to improve access to traditionally underserved populations. Areas with the greatest equity potential were given the highest score.
- **Safety.** Safety is a key deterrent to walking or cycling. This variable assesses the relative safety benefits of the proposed improvement. This analysis was based on reported collision data and counted all reported pedestrian and cycling collisions along a segment over a five-year period. This analysis did not consider exposure for active transportation users to adjacent traffic volumes, although the City should integrate this analysis into the pedestrian and cycling safety study proposed as action 2A.1. Proposed facilities located on routes with the highest number of collisions involving motor vehicles and people walking and cycling were given the highest score.
- **Network Spokes.** The pedestrian and cycling networks include a spoke network to provide high quality connections from various parts of the city to the downtown. Facilities located on routes that have been designated network spokes received higher scores than routes that are part of the local network.



Sidewalk Prioritization (Major Roads)

- Very High
- High
- Moderate
- Low
- Very Low

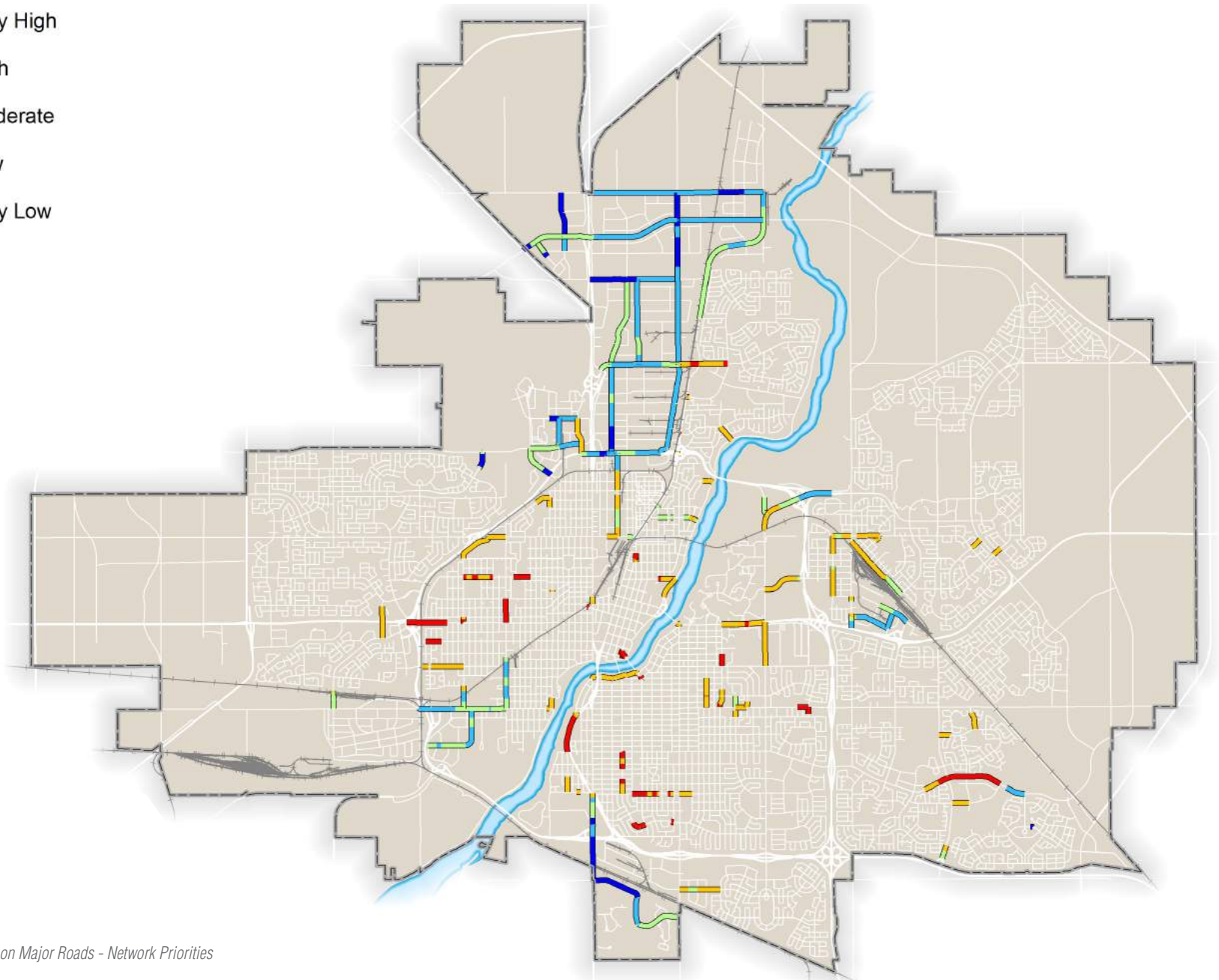


Figure 35 - Sidewalks on Major Roads - Network Priorities

Bicycle Network Prioritization

- Very High
- High
- Moderate
- Low
- Very Low

Note: "Low" and "Very Low" denotes routes that are low or very low priorities for direct investment by the City and/or routes that will be prioritized when adjacent land is developed.

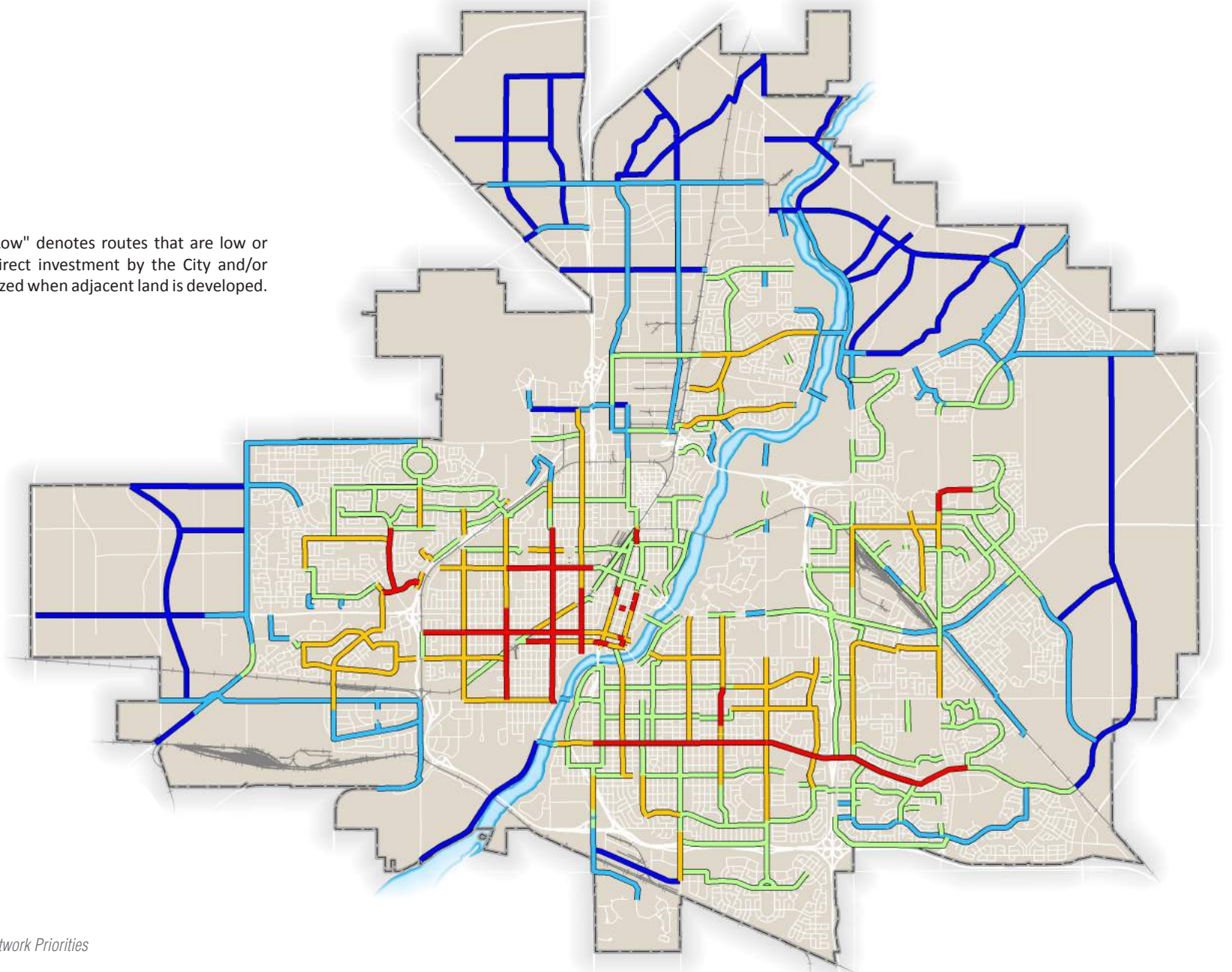


Figure 36 - Bicycle Network Priorities



5.4 Quick Wins

The short-term actions identified in **Section 5.2, Appendix C** and the short-term network improvements in **Section 5.3** provide guidance on those initiatives that are recommended to be undertaken over the next five years. Short-term network improvements are the facilities identified as 'very high' and 'high' on **Figure 35** and **Figure 36**. It is important to note that many of the actions identified in the ATP are ongoing and may be dependent on development. It will be important that the City begin taking steps to ensure that when opportunities present themselves they are able to begin immediately implementing the actions identified throughout the ATP. In addition to the short-term actions, the City should focus on a number of 'quick wins' to begin implementing the ATP immediately and to build momentum. Short wins are defined as projects that are ready to be implemented in the next one to two years, will be publicly visible and serve to build momentum behind the ATP. The quick wins the City should prioritize over the next one to two years include:



THEME 1: CONNECTIVITY

- Update sidewalk requirements for new developments ([Action 1A.1](#)).
- Improve the City's sidewalk infill program to address gaps in the sidewalk network on local roads. ([Action 1A.3](#)).
- Develop and adopt bicycle facility design guidelines ([Action 1B.4](#)).
- Update bicycle facility requirements for new developments ([Action 1B.5](#)).
- Network Enhancements:
 - If the downtown protected bicycle lane demonstration projects (23rd Street and 4th Avenue) prove successful, the City should work to make these projects permanent.
 - Based on the results noted above, begin planning for a downtown bicycle network for all ages and abilities ([Action 1 B.2](#)).
 - Installation of Victoria Avenue bicycle facilities corresponding with completion of the new Traffic Bridge.
 - Installation of sidewalks and bicycle facilities connecting neighbourhoods to downtown and other key destinations, such as on McPherson Avenue.
 - Develop a 2017 Active Transportation Action Plan and 5-year projection identifying additional projects, funding sources, staff resources and potential partners.



THEME 2: SAFETY AND SECURITY

- Conduct separate pedestrian and cycling safety studies to understand and monitor collisions involving vulnerable road users ([Action 2A.1](#)).
- Conduct road safety audits and corridor studies on streets that have been identified with safety concerns ([Action 2A.2](#)).
- Monitor hot spot collision locations and identify safety mitigation measures ([Action 2A.3](#)).



THEME 3: CONVENIENCE

- Develop requirements for short-term and long-term bicycle parking and other end-of-trip facilities for new developments (Action 3A.1).
- Demonstrate leadership and ensure adequate bicycle parking is provided at all City owned and operated facilities (Action 3A.2).
- Work with business improvement districts and other partners to develop an on-street bicycle corral program (Action 3A.5).
- Provide bicycle racks on all buses throughout the year (Action 3B.1).



THEME 5: MAINTENANCE AND ACCESSIBILITY

- Review and update current sidewalk snow removal requirements (Action 5A.1).
- Seek opportunities to expand the existing Snow Angel program to assist with sidewalk snow removal for people unable to do so. (Action 5A.5).
- Review and update current bicycle facility snow removal requirements (Action 5B.1).



THEME 4: LAND USE AND GROWTH

- Ensure the active transportation network is prioritized to provide access to major employment areas (Action 4A.2).
 - Amend the OCP to provide guidance on planning future employment areas as comprehensively planned units
 - Explore options to expand the use of site plan control to include a range of future commercial and industrial land uses
- Enhance guidelines and standards for infill development to incorporate active transportation projects (Action 4C.3).



THEME 6: EDUCATION AND AWARENESS

- Review and update the Bicycle Bylaw No. 6884 to ensure that it reflects best practice (Action 6B.1).
- Maintain support for the Active and Safe Routes to School programming to spread awareness among children, youth and parents on walking and cycling skills (Action 6B.3).
- Support community events, programs and festivals that encourage walking and cycling (Action 6B.4).
 - Develop a community grant program to support active transportation programs, services and events offered through community organizations
- Develop a recognizable visual identity and expand information on the City's website (Action 6C.3).
- Use city-wide campaigns to deliver positive messaging to promote walking and cycling (Action 6C.4).



5.5 Cost Estimates

The ATP includes order-of-magnitude capital cost estimates for the implementation of the proposed on-street bicycle network, installation of sidewalks on major roads, multi-use pathways and new proposed active transportation crossings (river, rail and road) over the next 30 to 40 years.

During the discussion of cost estimates it is important to keep in mind how much capital the City is currently spending on active transportation and transportation more generally on an annual basis. Currently, approximately \$1,000,000 of the City's annual capital budget is allocated to active transportation, including up to \$500,00 from the Active Transportation Reserve, approximately \$250,000 in funding to Meewasin for trail development, red light camera revenues for active transportation and neighbourhood traffic safety improvements for active transportation. In comparison, the City's Transportation Capital Budget is \$64.5 million in 2016. The recently approved *Growth Plan* estimates that roadway investments will cost approximately \$1.4 billion over the next 30 to 40 years. Therefore, a significant increase in capital funding for active transportation is required over the next 30 to 40 years to implement the directions and actions identified in **Part 4** and to achieve the vision, goals and targets identified in **Part 3**.

The cost estimates presented for the ATP are based on typical unit costs and recent pricing in Saskatoon. The cost estimates have been provided to identify the relative cost for planning purposes, but should not be used for budgeting purposes. Wherever possible, the City should work with developers, other agencies and levels of governments to establish cost sharing agreements or to seek grant opportunities in order to off-set total project costs. The cost to implement proposed active transportation networks identified in the ATP is estimated at approximately \$250 million

over the next 30 to 40 years. A summary of capital costs by network is provided in **Table 5**.

PROJECT	KM (APPROX)	COST ESTIMATE
ON-STREET BICYCLE FACILITIES	195 km	\$60,000,000
SIDEWALKS ON MAJOR ROADS	90 km	\$31,000,000
MULTI-USE PATHWAYS	170 km	\$88,000,000 – CoS \$12,000,000 – Meewasin (Total \$100,000,000)
CROSSINGS	8 (crossing locations)	\$59,000,000
TOTAL	455 km + 8 crossing locations	\$250,000,000

Table 5 - Breakdown of ATP Network Capital Costs

It is important to note that the capital costs for the ATP include the complete bicycle network, proposed trail network, all proposed new crossings and the installation of sidewalks on major roads. Other partners and organizations will have a role in contributing to these costs. For example, the proposed multi-use pathway network includes over 20 kilometres of pathways that have been proposed as part of the Meewasin Trail Study. While identified in the ATP long-term network and included in the high level cost estimates, the capital cost of these new facilities would fall under Meewasin's jurisdiction and be shared between the City, Meewasin and other agencies.

In addition to capital costs for new infrastructure, there are additional operating costs, staff resources, funding for developing standards and policy, program delivery, as well as monitoring and evaluation that are required to implement the ATP as recommended. The City should budget

for these costs as part of the yearly Active Transportation Action Plan and five-year forecast as identified in **Part 5.1**.

5.6 Leverage and Funding Strategy

Although the ATP is estimated to cost approximately \$250 million over the next 30 to 40 years, these costs can be shared by pursuing external funding from other levels of governments, partnerships with other organizations and the development industry and integration of cycling and pedestrian improvements with other plans and projects.

This section describes several strategies that the City may consider to help leverage its investments and to maximize its ability to implement active transportation improvements.

- **Capital Planning.** The City should incorporate the ATP recommendations into its short-, medium- and long-term financial plans to ensure that projects are accounted for in the City's capital planning process. In this regard, the City should seek changes to its capital budget to fund implementation of the ATP.

Currently, approximately \$1,000,000 of the City's annual capital budget is allocated to active transportation, including additional funds provided through other initiatives, programs and projects that have active transportation components, such as funding from red light camera revenues and neighbourhood traffic safety review. Approximately \$250,000 per year is provided to Meewasin for trail upgrades and maintenance.

Based on the existing capital budget allocation and the recommendations of the ATP, the City will need to significantly increase its annual investment to ensure the ATP is implemented within the proposed timelines.

The *Growth Plan* estimates that roadway investments to accommodate 500,000 people will cost approximately \$1.4 billion. It is important to note that a portion of this total includes some funding for new sidewalks and active transportation infrastructure. When comparing the estimated capital cost of the ATP to the total roadway costs of the *Growth Plan*, the ATP equates to approximately 15%.

- **Staff Resources.** Implementation of the ATP will not only require capital resources, it will also require additional staff resources to implement the various actions identified. Dedicated bicycle and pedestrian program managers are common in North American cities and, along with other transportation planners and communications specialists, staff resources are a critical part of creating walkable and bikeable cities.

The City currently has approximately two FTE staff members working on active transportation projects. It is recommended that the City ensure they have, at minimum, three full time dedicated staff members working specifically on the implementation of the ATP. This would include an engineer, a planner and a staff member dedicated to active transportation communications, education and programming. This dedicated team would work together and with other municipal departments, agencies and organizations to implement the ATP.

It will be important that these staff members continue to develop expertise in active transportation design, planning and communications including regular training in active transportation policy, design and best practices.





21st Street East, Saskatoon, SK, Source: City of Saskatoon

- **Integration.** The City should integrate cycling and pedestrian improvements with other plans and capital projects, where possible. There are active transportation components associated with many upcoming and planned road renewal programs, development projects and major capital projects such as the North Commuter Parkway and the Traffic Bridge Replacement Project which have been identified as a part of the city's active transportation network.

The best opportunities to provide safe and convenient active transportation facilities is during the initial planning and design of these projects. Wherever possible, the City should seek out opportunities to integrate active transportation facilities with new infrastructure or renewal and rehabilitation projects, such as major road resurfacing and servicing upgrades. The City needs to also make necessary amendments to existing policies and standards are made to ensure opportunities to integrate proposed active transportation projects are required as new developments occur.

- **Developers.** An important component of the implementation of Saskatoon's ATP will be the City's ability to leverage active transportation investments during planning of new neighbourhoods or infill projects. For example, approximately 50 kilometres (\$30,000,000) of proposed multi-use pathways within the city would likely be implemented as new developments occur.

In addition, the City should require that multi-modal traffic studies are completed for large commercial, institutional and industrial development projects to ensure that Transportation Demand Management plans are undertaken for their employees.

Other ways in which active transportation investments can be leveraged include:

- Voluntary public realm improvements
 - Community amenity contributions
 - Density bonusing contributions
 - Funding in lieu of parking
 - Providing high quality bike parking facilities
- **Provincial Programs.** Provincial grants and funding should be explored, however, grants are not often recognized as a predictable or reliable source of funding. In fact, grant programs often favour shovel-ready projects.
 - **Infrastructure Canada** manages several programs that provide funding for environmental and transportation infrastructure projects in municipalities across Canada. Typically, the federal government contributes one-third of the cost of municipal infrastructure projects. Provincial and municipal governments contribute the remaining funds and in some instances, there may be private sector investment as well.
 - **Green Municipal Funds.** The Federation of Canadian Municipalities manages the Green Municipal Fund, with a total allocation of \$550 million. This fund is intended to support municipal government efforts to reduce pollution, reduce greenhouse gas emissions and improve quality of life. The expectation is that knowledge and experience gained in best practices and innovative environmental projects will be applied to national infrastructure projects.
 - **Private sector.** Many corporations wish to be good corporate neighbours and active in the community and to promote environmentally-beneficial causes. Bicycle and pedestrian facilities are well-suited to corporate

sponsorship and have attracted significant sponsorship both at the local level and throughout North America.

- **Other Strategic Partnerships.** The City should build on its successful partnerships with other agencies, the private sector and the not-for-profit sector to help implement the ATP. The City should continue to work closely with partners such as Meewasin, the University of Saskatchewan, Saskatoon Health Region, Tourism Saskatoon, business improvement districts and others to help implement the ATP.
- **Advertising.** There are several options for obtaining funding for transportation projects from advertising revenues. For example, the costs of producing and distributing a bicycle route map can be partially or fully offset by selling advertising space on the map. Advertising on bicycle racks and transit shelters can reduce the costs of providing those facilities.

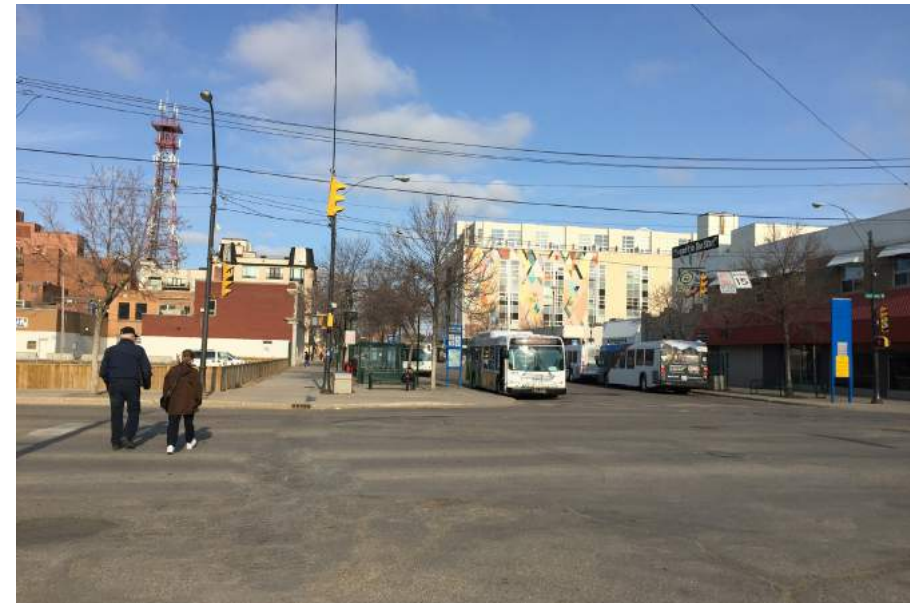




21st Street East, Saskatoon, SK, Source: Urban Systems



River Landing, Saskatoon, SK, Source: Urban Systems



3rd Avenue North, Saskatoon, SK, Source: Urban Systems

PART 6: Monitoring Strategy

A monitoring strategy is essential to ensure that the ATP is implemented as intended and making progress towards the vision statement, targets and goals. A monitoring strategy will also enable the City to appropriately allocate monetary and staff resources to implement prioritized initiatives. Monitoring also provides a means of identifying changing conditions which would require changes to the ATP. The monitoring strategy needs to be:



Meaningful. The monitoring strategy should yield meaningful results and point to the success in achieving the vision, goals and targets of the ATP.



Measurable. The monitoring strategy needs to establish criteria that are readily measurable and for which data or information can be readily obtained.



Manageable. The monitoring strategy needs to take into account resource limitations and identify measures where information is accessible or data is simple to collect.

6.1 Measures of Success

The City's monitoring program should contain 'measures of success' for two components: first, the degree of progress in implementing the ATP, and secondly, the outcomes of implementing the ATP. Potential measures of

success are described in the tables following, including general measures of success for the overall ATP, as well as specific measures of success related to each theme.

GENERAL ATP MEASURES OF SUCCESS

MEASURE	INDICATOR
Walking and cycling mode share (work)	%
Walking and cycling mode share (all trips)	%
Walking and cycling volumes on key corridors	#
Walking and cycling funding levels	\$
City staff resources	#

Table 6 - General ATP Measures of Success





THEME 1: CONNECTIVITY

MEASURE	INDICATOR
Total length of bicycle network (by facility type)	Total km
Total km of AAA bicycle network	Total km
Amount of city within 400 metres of bicycle network	% of city
Total length of sidewalk network	Total km
Proportion of sidewalks at least 1.8m wide	%
Proportion of streets with a sidewalk on at least one side	% of all streets (by class)
Number of river crossings providing access for active transportation users	#, \$, total km
Number of completed bicycle network projects	#, \$, total km
Number of completed pedestrian network projects	#, \$, total km
Number of pedestrian and bicycle activated signals	#
Number of signals with pedestrian and bicycle activated pushbuttons	#

Table 7 - Measures of Success for Connectivity



THEME 2: SAFETY AND SECURITY

MEASURE	INDICATOR
Number of collisions involving pedestrians and cyclists	#
Number of fatal collisions involving pedestrians and cyclists	#
Proportion of all collisions involving pedestrians and cyclists	%
Proportion of all fatal collisions involving pedestrians and cyclists	%
Number of hospitalizations due to injuries involving people walking, cycling or using other forms of active transportation	#
Number of emergency room visits due to injuries involving people walking, cycling, or using other forms of active transportation	#
Number of road safety audits/corridor studies completed or currently underway	#
Number of collisions involving pedestrians and cyclists at hot spot locations	#
Number of research projects/programs on active transportation completed or currently underway	#

Table 8 - Measures of Success for Safety and Security



THEME 3: CONVENIENCE

MEASURE	INDICATOR
Number of bicycle racks downtown	#
Number of secure bicycle parking spaces at transit stations	#
Proportion of buses with bicycle racks	%
Proportion of transit stops with shelters	%
Proportion of sidewalk on both sides of the street within 400 metres of a transit stop	%

Table 9 - Measures of Success for Convenience



THEME 4: LAND USE AND GROWTH

MEASURE	INDICATOR
Sidewalk coverage within 400 metres of all mixed use centres and corridors	% of streets
Bicycle network coverage within 400 metres of all mixed use centres and corridors	%

Table 10 - Measures of Success for Land Use and Growth



THEME 5: MAINTENANCE AND ACCESSIBILITY

MEASURE	INDICATOR
Proportion of bicycle network designated as Winter Cycling Network	%
Total km of pathways cleared	km
Total km of sidewalks cleared	km
Total number of 311 complaints	#
Number of accessible pedestrian signals	#
Proportion of transit stops that are accessible	%
Number of pedestrian countdown timers	#

Table 11 - Measures of Success for Maintenance and Accessibility



THEME 6: EDUCATION AND AWARENESS

MEASURE	INDICATOR
Number of active transportation wayfinding displays	#
Number of neighbourhood-based walking and cycling maps	#
Number of annual active transportation events	#

Table 12 - Measures of Success for Education and Awareness

6.2 Next Steps

To assist in monitoring these and other measures of success the City should develop and implement a comprehensive Active Transportation Monitoring Program within one year of adoption of this plan. This Monitoring Program will help identify baselines for each of these measures of success. The Monitoring Program should consider using some or all of the measures identified above. It is recognized that data may be more challenging to collect for some measures than others and as a result, it is understood that the Monitoring Program may not include all the measures identified above.

The City should communicate the results through the development and publishing of an active transportation account. An active transportation account is a tool to monitor the development of walking and cycling activity in a community on a regular basis and is used to assess whether a community is achieving its cycling and walking vision, goals, targets and strategies. Active transportation accounts typically report on public input, which can be incorporated into the bicycle and pedestrian planning process, for the development of project, policies and standards, programs and other initiatives. The active transportation account can also be, in itself, an opportunity to do community-wide marketing and communication on walking and cycling.

By monitoring the ATP on an-going basis and by developing and publishing an active transportation account, the City will be able to monitor its success in implementing the ATP and track progress towards achieving the vision and goals of the ATP. This monitoring is critical ensure the on-going success of the ATP and that the City is successfully working towards its vision to become a leading city for active transportation, where walking and cycling are convenient, comfortable, attractive, fun and normal ways of moving around the city year-round for residents and visitors of all ages and abilities.



ACTIVE TRANSPORTATION PLAN FINAL REPORT APPENDICES



MAY 2016

Prepared for the City of Saskatoon by Urban Systems Ltd.

Contents

APPENDIX A: Detailed Bicycle Network Maps

APPENDIX B: Crossings

APPENDIX C: Prioritizing Action

APPENDIX D: Detailed Cost Estimates



APPENDIX A: DETAILED BICYCLE NETWORK MAPS



All Ages and Abilities Bicycle Network

Existing Proposed

- AAA Network
- Non AAA Network
- Neighbourhood Pathways
- Multi-Modal Corridor

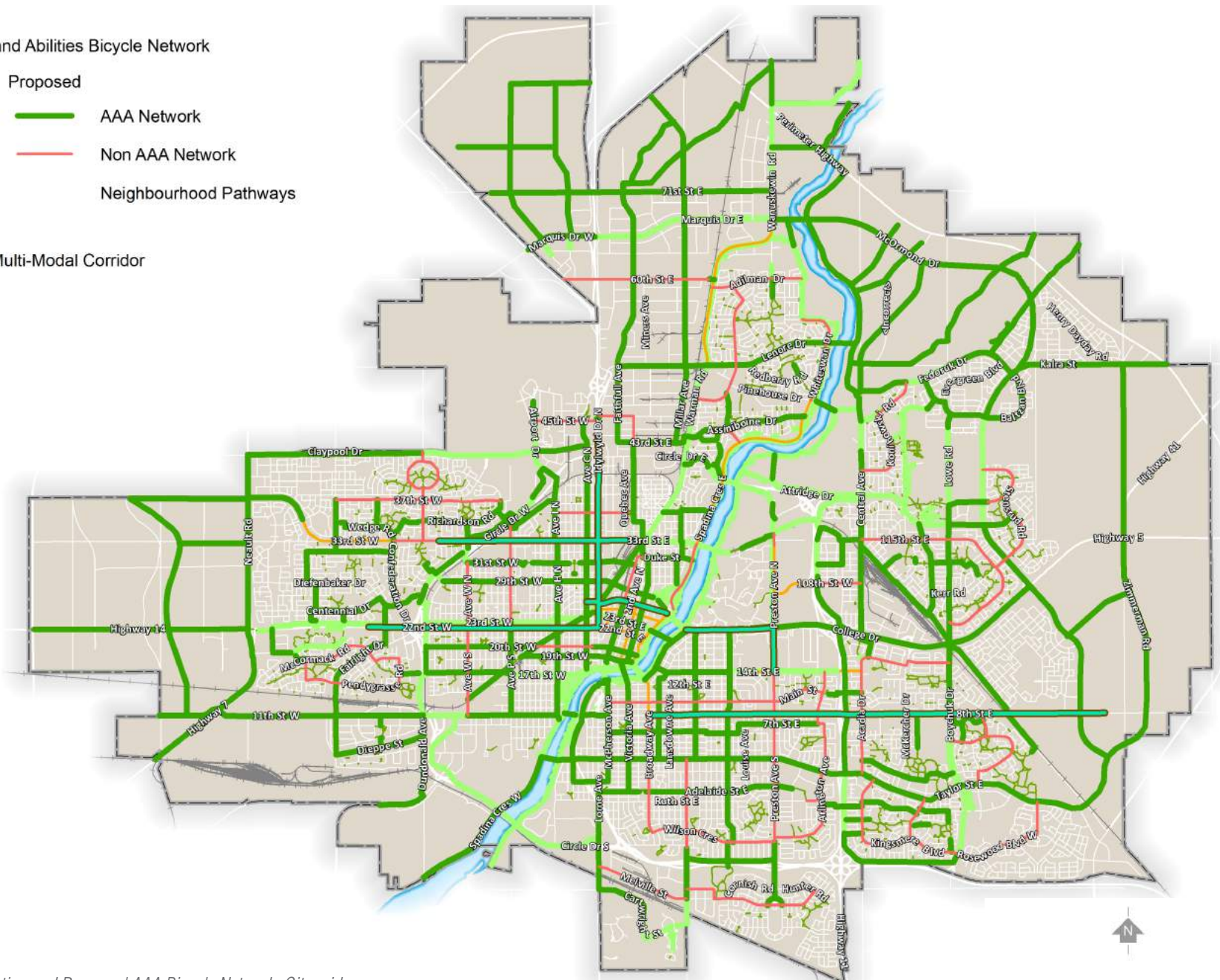


Figure 1 - Existing and Proposed AAA Bicycle Network: City-wide



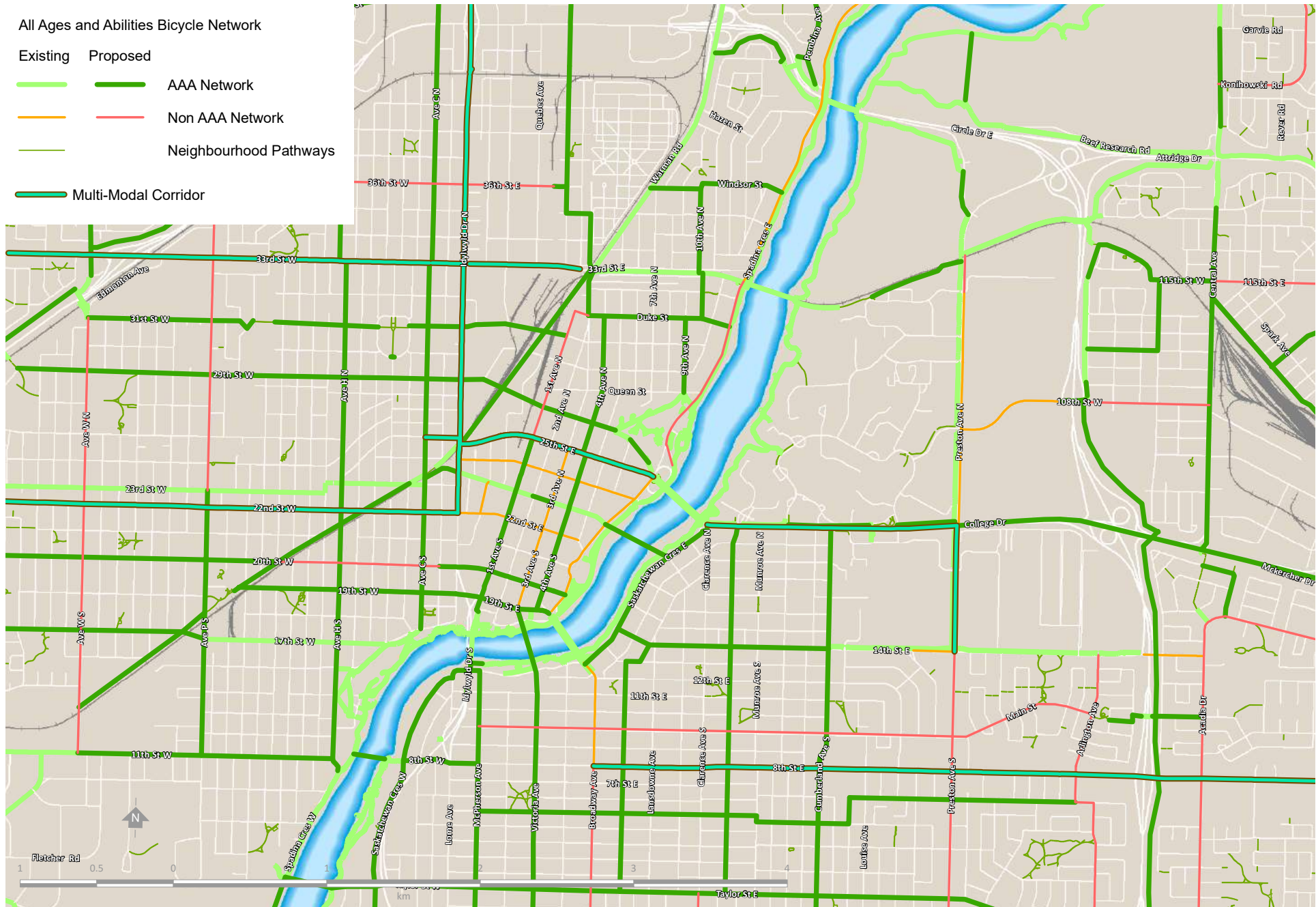


Figure 2 - Existing and Proposed AAA Bicycle Network: Downtown

All Ages and Abilities Bicycle Network

Existing Proposed

AAA Network

Non AAA Network

Neighbourhood Pathways

Multi-Modal Corridor

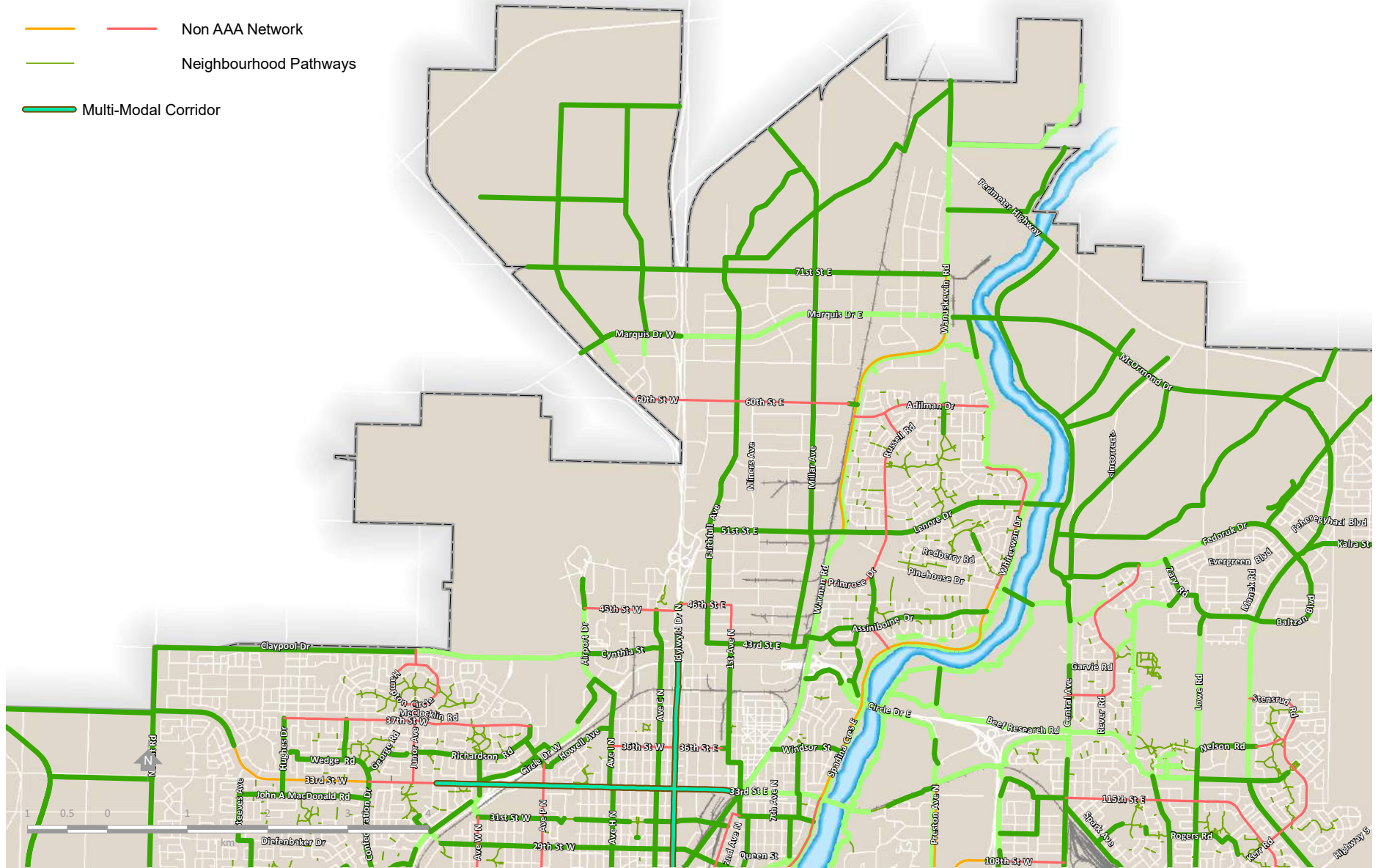


Figure 3 - Existing and Proposed AAA Bicycle Network: North



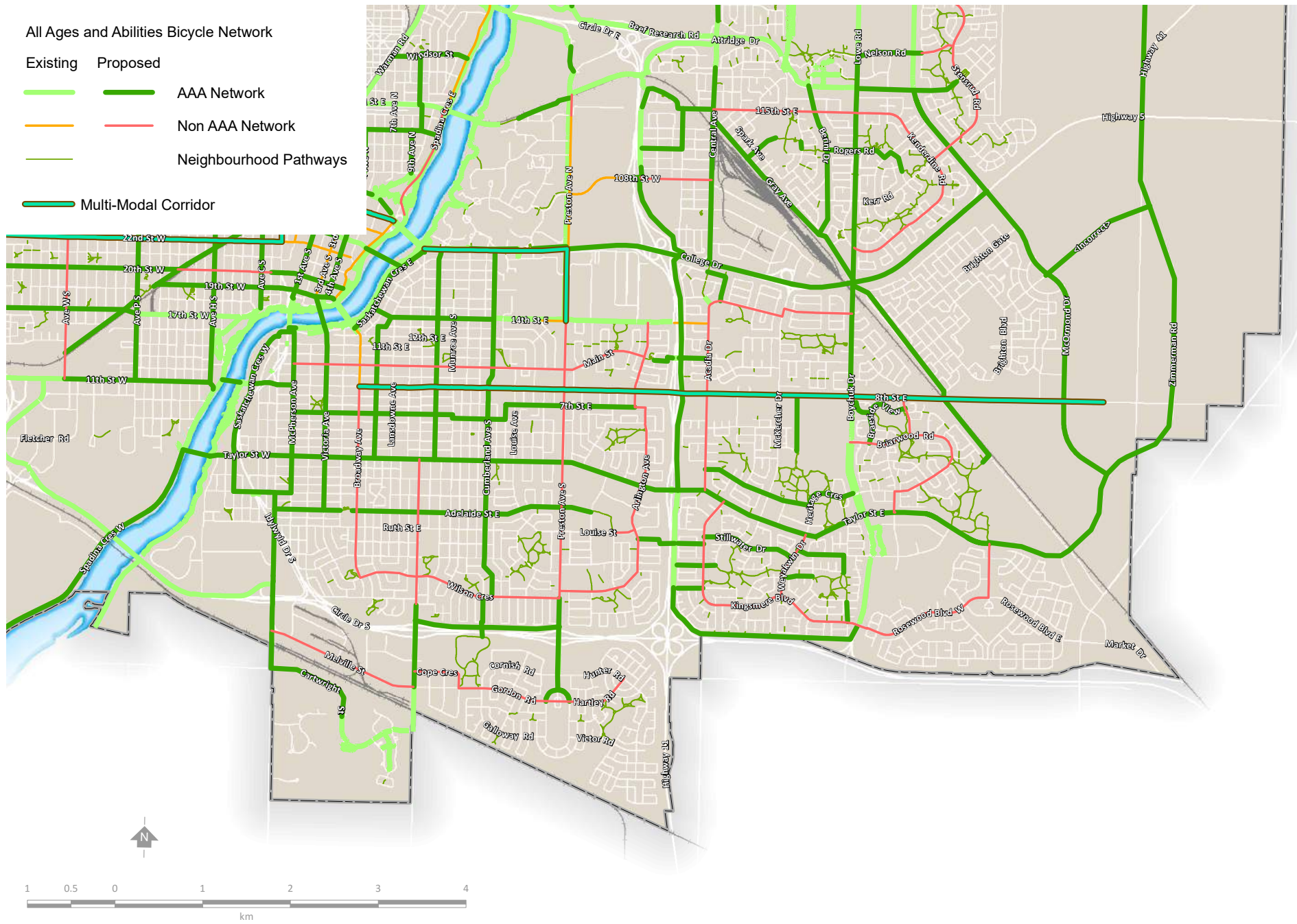


Figure 5 - Existing and Proposed AAA Bicycle Network: Southeast



All Ages and Abilities Bicycle Network

Existing Proposed

- — AAA Network
- — Non AAA Network
- Neighbourhood Pathways
- Multi-Modal Corridor

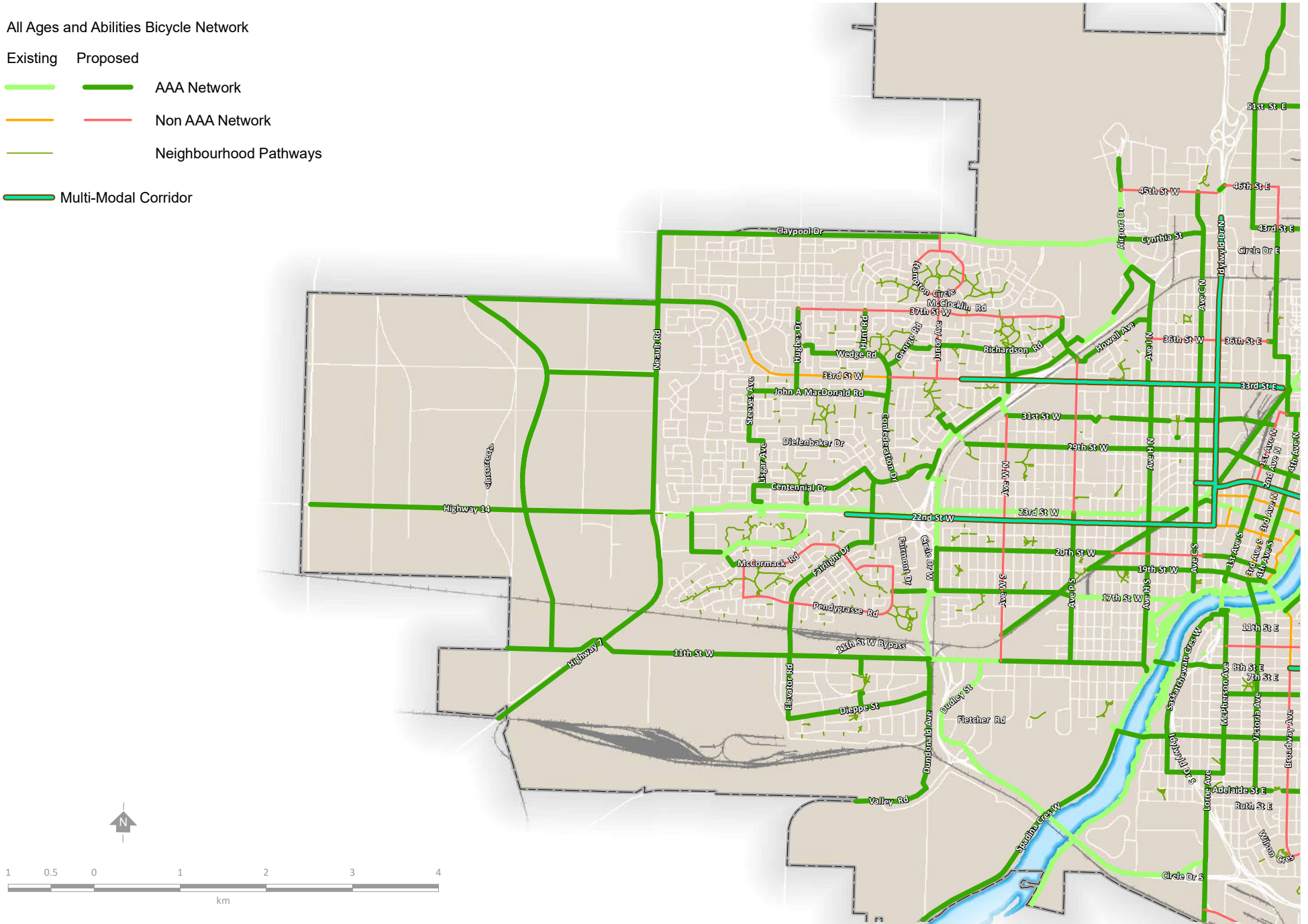


Figure 6 - Existing and Proposed AAA Bicycle Network: Northeast

APPENDIX B: CROSSINGS



Crossings

Under the theme of Connectivity, Direction 1C – Address Physical Barriers includes actions that address barriers to safe and convenient use of active transportation, including interchanges and railway corridors, portions of highways and major roads, limited or inconvenient access to existing bridges; and limited river crossings. In particular, two actions focus on enhancing existing crossings and proposing new crossings to facilitate safe and convenient use of active transportation.

Corresponding to the action to improve walking and cycling access to existing bridges, underpasses and overpasses (Action 1C.1), **Figure 7** identifies the locations of existing bridges, underpasses and overpasses throughout Saskatoon. Upgrades are recommended at some of these existing crossings to address a range of issues, including a lack of accessible infrastructure, personal safety concerns, inadequate space or protection for people walking, cycling or using other forms of active transportation and uneven or cracked pavement surfaces. These issues were identified through the engagement process and through technical observation during the development of the ATP.

Table 1 summarizes the location of the existing crossing, the type of barrier it crosses, the existing structure type and whether an access upgrade is recommended. At locations where an assess upgrade is recommended, the City should review each location in more detail to access the feasibility of the upgrade, it's priority over the next 30 to 40 years and the design of the access upgrade required for addressing the identified issue.

- Existing Bridge, Overpass or Underpass Upgrade Recommended
- Existing Bridge, Overpass or Underpass No Upgrade Recommended
- Existing and Proposed Bicycle and Trail Network

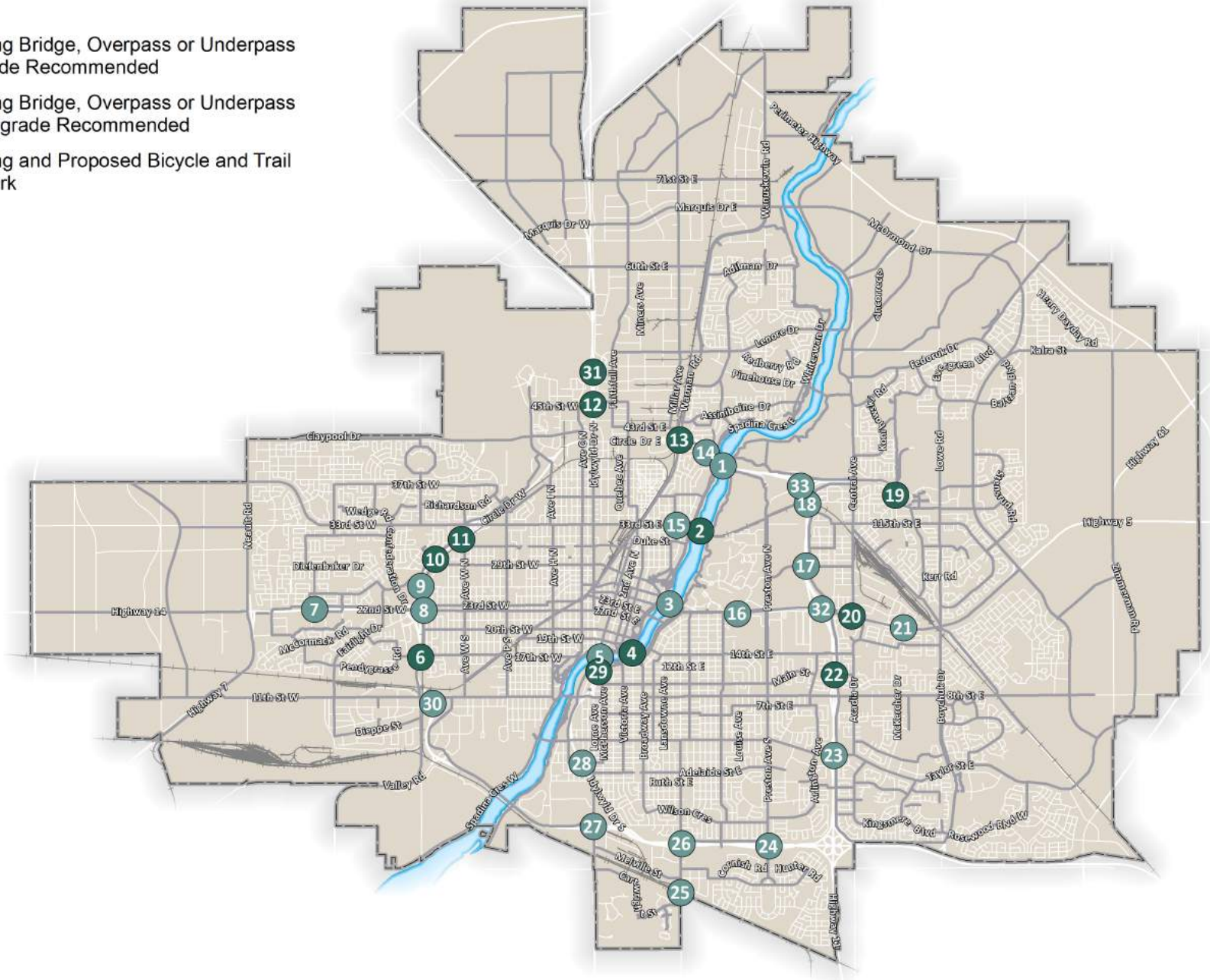


Figure 7 - Existing Bridges, Overpasses and Underpasses for Active Transportation



NO.	CROSSING LOCATIONS	BARRIER TYPE (ROAD/RIVER/RAIL)	EXISTING STRUCTURE TYPE	ACCESS UPGRADE RECOMMENDED*	IDENTIFIED ISSUE
1	Circle Drive Bridge	River	Bridge (Multi-modal)	No	-
2	CPR Bridge	River	CPR Bridge	Yes	Accessibility
3	University Bridge	River	Bridge (Multi-modal)	No	-
4	Broadway Bridge	River	Bridge (Multi-modal)	Yes	Access from on-street facility
5	Senator Sid Buckwold Bridge	River	Bridge (Multi-modal)	No	
6	Clancy Drive & 18 th Street	Road – Circle Drive	Underpass	Yes	Access from on-street facility
7	Shaw Centre & Dickey Crescent	Road – 22 nd Street	Overpass	No	-
8	East of Circle Drive & 22 nd Street	Road – 22 nd Street	Overpass	No	-
9	Confederation Mall & Vancouver Avenue	Road – Circle Drive	Underpass	No	-
10	29 th Street & back lane (near Mackie Crescent)	Road – Circle Drive	Underpass	Yes	Accessibility – back lane access
11	Edmonton Avenue & Avenue W	Road – Circle Drive	Underpass	Yes	Pavement quality
12	Cynthia Street & Northridge Drive	Road – Idylwyld Drive N	Overpass	Yes	Accessibility
13	Warman Road	Road – Circle Drive	Overpass (Multi-modal)	No	-
14	Rupert Drive & Pembina Place	Road – Circle Drive	Overpass	No	-
15	33 rd Street & 10 th Avenue	Rail	Underpass	No	-
16	University of Saskatchewan - Campus Drive & Stadium Crescent	Road – College Drive	Overpass	No	-
17	108 th Street	Road – Circle Drive	Overpass	No	-
18	Adolph Crescent & Preston Crossing	Road – Circle Drive	Overpass	No	-
19	Rossmo Road & Forestry Farm Park Drive	Road - Attridge Drive	Underpass	Yes	Pavement quality
20	Central Avenue & Carleton Drive	Road – College Drive	Overpass	Yes	Accessibility

NO.	CROSSING LOCATIONS	BARRIER TYPE (ROAD/RIVER/RAIL)	EXISTING STRUCTURE TYPE	ACCESS UPGRADE RECOMMENDED*	IDENTIFIED ISSUE
21	McKercher Drive	Road – College Drive	Overpass (Multi-modal)	No	-
22	Lindsay Drive & Harrington Street	Road – Circle Drive	Underpass	Yes	Personal Safety/ CPTED
23	Taylor Street	Road – Circle Drive	Overpass(Multi-modal)	No	-
24	Preston Avenue	Road – Circle Drive	Overpass(Multi-modal)	No	-
25	Clarence Avenue Rail Crossing	Rail	Overpass(Multi-modal)	No	-
26	Clarence Avenue & Circle Drive	Road - Circle Drive	Overpass (Multi-modal)	No	-
27	Chief Whitecap Trail & Lorne Avenue	Road – Circle Drive	Overpass(Multi-modal)	No	-
28	Hilliard Street & St Patrick Avenue	Road – Idylwyld Drive	Overpass	No	-
29	11 th Street East	Road – Idylwyld Drive	Underpass	Yes	Personal Safety/ CPTED
30	11 th Street West	Road – Circle Drive	Overpass(Multi-modal)	No	-
31	Avenue C North	Road – Louis Riel Trail	Overpass(Multi-modal)	Yes	No access for active transportation users
32	Attridge Drive	Road – Yellowhead Highway	Overpass(Multi-modal)	No	**
33	108 Street **	Road – Yellowhead Highway	Overpass(Multi-modal)	No	-

Table 1 - Existing Bridges, Overpasses and Underpasses for Active Transportation and Recommended Access Upgrades*

* Recommended Access Upgrades involves improving access on existing routes for active transportation users, including providing additional pavement markings at crossings to make it clear to all road users how to access crossings and making sure accesses all crossings are universally accessible. In some cases, this will require some additional studies to address feasibility as well as appropriate design and facility considerations for each crossing requiring access upgrades.

** No existing active transportation facilities but they are not recommended at this time due to existing land use and the location of a nearby crossing (#18)



Corresponding to Action 1C.2 to provide safer, convenient walking and cycling access on new bridges, underpasses and overpasses, new crossings can improve connectivity throughout the city for active transportation users. As the City implements the ATP with new facilities and infrastructure over the long-term, it may become necessary to provide new active transportation crossings. Additional dedicated active transportation crossings will enhance network connectivity, help to reduce travel times, provide dedicated AAA crossings over barriers, address demand and demonstrate the City's commitment to active transportation.

These crossings will be part of the long-term network and will require significant financial investment. Further review and study for feasibility, appropriate location and design will be required. Public consultation with the public and stakeholders should also take place as part of the review process. New crossings should be prioritized based on land use patterns, demand, network connectivity and opportunities to integrate with other major projects, such as the proposed Northern Active Transportation Crossing Option 1.

Should travel volumes and feedback indicate that the facilities on existing bridges are not accommodating the demand for active transportation users travelling to and from downtown, the City would then want to consider moving forward with the proposed City Centre active transportation crossing (#5), as seen in the table and the map below. **Figure 8** and **Table 2** identifies new active transportation crossings based on structure type. Four types were identified including:

- **Dedicated Active Transportation Crossings** are new river crossings dedicated to active transportation users. In total, three potential active transportation crossings are identified. Two location options are identified between Circle Drive North Bridge and the future North Commuter Parkway bridge, one downtown crossing is identified and two location

options between the Traffic Bridge and Circle Drive South Bridge are identified. It is important to note that two location options identified for the north and south does not imply that both options would be needed within the ATP's time frame.

- **Multi-Modal Crossing** are new river crossings that have been approved by City Council. The City should ensure active transportation infrastructure is provided on these facilities and consideration is given for active transportation access to surrounding areas. For example, new infrastructure should be designed to facilitate easy transitions from on-street bicycle facilities to multi-use pathway on the crossing structure. Three multi-modal crossings have been identified.
- **Overpasses and Underpasses** are generally recommended over existing road and rail infrastructure. They would be dedicated active transportation facilities. New overpasses and underpasses should be designed with CPTED considerations, be accessible for all users and be well integrated into the existing and proposed active transportation network. Six overpass and underpass locations have been identified through discussions with residents and stakeholders and technical analysis of network connectivity and right of way opportunities.
- **Future Grade Separation Investments** are crossings previously approved by City Council as part of the Conceptual Road Network. The City should ensure active transportation infrastructure is provided on these facilities and consideration is given for active transportation access from to surrounding areas. These crossings will serve as important regional connections and to new neighbourhoods and should therefore provide safe and adequate access for all users. 22 future grade separation investments have been identified on the map and table below, many of which are interchanges, though there are a few rail crossing locations.

- Dedicated AT (Active Transportation Crossing)
- Multi-Modal Crossing
- Overpass or Underpass
- Future Grade Separation Investment
- Existing and Proposed Bicycle and Trail Network

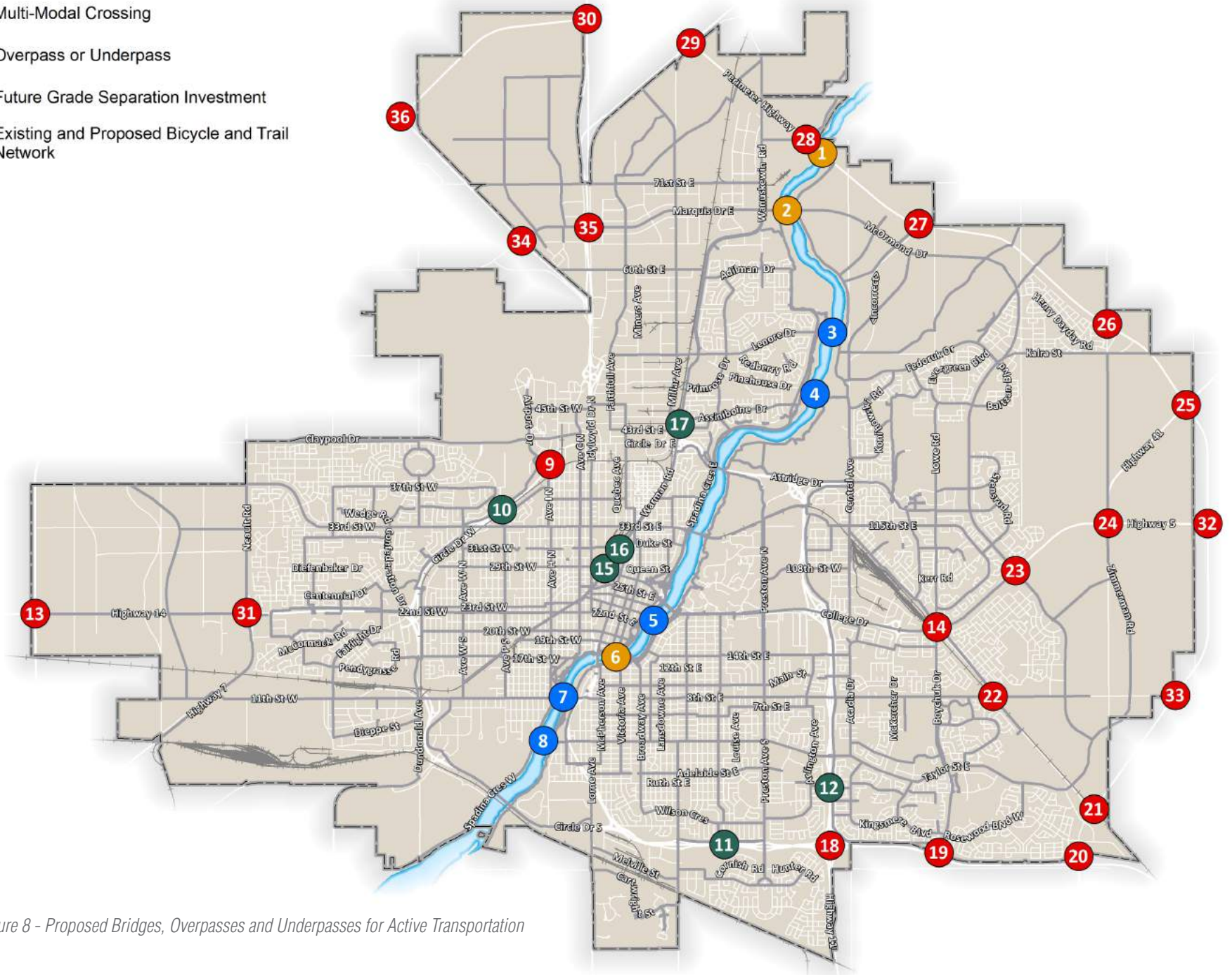


Figure 8 - Proposed Bridges, Overpasses and Underpasses for Active Transportation



NO.	CROSSING LOCATIONS	BARRIER TYPE (ROAD/ RIVER/RAIL)	PROPOSED STRUCTURE TYPE	PREVIOUSLY APPROVED PROJECT?
1	Future Saskatoon Freeway	River	Multi-Modal Crossing (Bridge)	Yes
2	Future North Commuter Parkway	River	Multi-Modal Crossing (Bridge)	Yes
3	North Active Transportation Crossing Option 1 – Lenore Drive*	River	Dedicated AT Crossings	No
4	North Active Transportation Crossing Option 2 – Assiniboine Drive**	River	Dedicated AT Crossings	No
5	City Centre Active Transportation Crossing**	River	Dedicated AT Crossings	No
6	Traffic Bridge Replacement	River	Multi-Modal Crossing (Bridge)	Yes
7	South Active Transportation Crossing Option 1 – 11 Street***	River	Dedicated AT Crossings	No
8	South Active Transportation Crossing Option 2 – Ruth Street***	River	Dedicated AT Crossings	No
9	Avenue I to Airport Drive	Road – Circle Drive	Future Grade Separation Investment	Yes
10	Avenue P to Glenwood Avenue	Road – Circle Drive	Overpass or Underpass	No
11	Brown Crescent to Peter Zakreski Regional Park	Road – Circle Drive	Overpass or Underpass	No
12	East Heights crossing Circle Drive	Road – Circle Drive	Overpass or Underpass	No
13	Highway 14 and Perimeter Highway	Road – Perimeter Hwy	Future Grade Separation Investment	Yes
14	Moncton Place to Kenderdine Road	Rail	Future Grade Separation Investment	Yes
15	North Downtown Option 1****	Rail	Overpass or Underpass	No
16	North Downtown Option 2****	Rail	Overpass or Underpass	No
17	Assiniboine Drive to Millar Road	Road – Warman Road & Rail	Overpass or Underpass	No
18	Circle Drive and Highway 16	Road – Circle Drive	Future Grade Separation Investment	Yes
19	Boychuk Drive and Highway 16	Road – Highway 16	Future Grade Separation Investment	Yes
20	Highway 16 and Zimmerman Road	Road – Highway 16	Future Grade Separation Investment	Yes
21	Zimmerman Road Overpass of CP Railway	Rail	Future Grade Separation Investment	Yes

NO.	CROSSING LOCATIONS	BARRIER TYPE (ROAD/ RIVER/RAIL)	PROPOSED STRUCTURE TYPE	PREVIOUSLY APPROVED PROJECT?
22	8 th Street Overpass of CP Railway	Rail	Future Grade Separation Investment	Yes
23	McOrmond Drive and College Drive	Road – College Drive	Future Grade Separation Investment	Yes
24	College Drive and Highway 41	Road – College Drive	Future Grade Separation Investment	Yes
25	Highway 41 and Perimeter Highway	Road – Perimeter Hwy	Future Grade Separation Investment	Yes
26	Arterial and Perimeter Highway	Road – Perimeter Hwy	Future Grade Separation Investment	Yes
27	Arterial and Perimeter Highway	Road – Perimeter Hwy	Future Grade Separation Investment	Yes
28	Arterial and Perimeter Highway	Road – Perimeter Hwy	Future Grade Separation Investment	Yes
29	Highway 11 and Perimeter Highway	Road – Perimeter Hwy	Future Grade Separation Investment	Yes
30	Highway 12 and Perimeter Highway	Road – Perimeter Hwy	Future Grade Separation Investment	Yes
31	Highway 14 and Neault Road	Road – Highway 14	Future Grade Separation Investment	Yes
32	Highway 5 and Perimeter Highway	Road – Highway 14	Future Grade Separation Investment	Yes
33	8 th Street and Perimeter Highway	Road – Perimeter Hwy	Future Grade Separation Investment	Yes
34	Marquis Drive and Highway 16	Road – Highway 16	Future Grade Separation Investment	Yes
35	Marquis Drive and Highway 11	Road – Highway 11	Future Grade Separation Investment	Yes
36	Highway 16 and Perimeter Highway	Road – Perimeter Hwy	Future Grade Separation Investment	Yes

Table 2 - Recommended new crossings

* Part of proposed sanitary river crossing at this location.

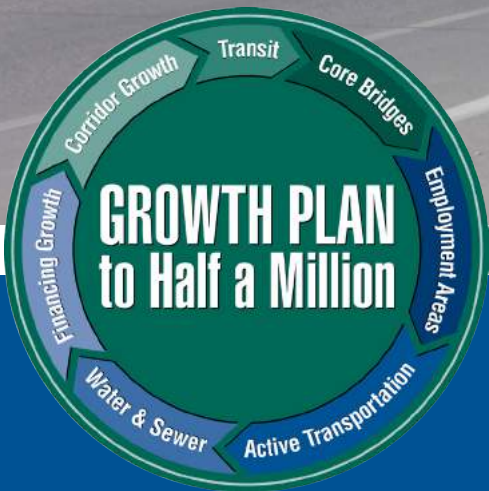
** Specific location to be determined.

*** Further technical study is needed to determine a feasible and optimal location, if any, for a dedicated active transportation crossing between Circle Drive South Bridge and the Senator Sid Buckwold Bridge.

**** These recommended crossings are part of the North Downtown Master Plan.



APPENDIX C: PRIORITIZING ACTION





THEME: CONNECTIVITY

Recommendations under Connectivity are aimed at establishing a complete, connected and convenient network of active transportation facilities throughout Saskatoon.

TIMEFRAME

Short (0 - 5 years)	Medium (5 - 10 years)	Long (10+ years)
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METHOD OF IMPLEMENTATION

Capital	Operations & Maintenance	Policy & Programming
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RESPONSIBILITY

Primary	Secondary
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GOALS¹ ADDRESSED

STRATEGY 1A: EXPAND AND ENHANCE THE SIDEWALK NETWORK

Action 1A.1: Update sidewalk requirements for new developments.	✓					✓	TRANSPORTATION	PLANNING & DEVELOPMENT	1 / 2 / 3
Action 1A.2: Eliminate gaps in the sidewalk network on major roads.	ONGOING			✓			TRANSPORTATION		1 / 2 / 3
Action 1A.3: Improve the City's sidewalk infill program to address gaps in the sidewalk network on local roads.	✓					✓	TRANSPORTATION	PLANNING & DEVELOPMENT	1 / 2 / 3
Action 1A.4: Develop a sidewalk improvement program to widen sidewalks that do not meet minimum standards or in areas of current or future high pedestrian activity.		✓				✓	TRANSPORTATION	PLANNING & DEVELOPMENT	1 / 2 / 3
Action 1A.5: Seek opportunities to implement new sidewalks in conjunction with other projects, plans or developments.	ONGOING			✓			TRANSPORTATION	PLANNING & DEVELOPMENT	1 / 2 / 3

STRATEGY 1B: EXPAND AND ENHANCE THE BICYCLE NETWORK

Action 1B.1: Develop a complete and connected bicycle network for all ages and abilities throughout Saskatoon.	ONGOING			✓		✓	TRANSPORTATION		1 / 2 / 3
Action 1B.2: Develop a downtown network of all ages and abilities bicycle facilities.	✓	✓		✓			TRANSPORTATION		1 / 2 / 3
Action 1B.3: Support regional connections to surrounding communities.		✓	✓	✓			MEEWASIN & TRANSPORTATION	PLANNING & DEVELOPMENT ADJACENT MUNICIPALITIES	1 / 2 / 3
Action 1B.4: Develop and adopt bicycle facility design guidelines.	✓					✓	TRANSPORTATION	PLANNING & DEVELOPMENT	2 / 3
Action 1B.5: Update bicycle facility requirements for new developments.	✓					✓	TRANSPORTATION		2 / 3
Action 1B.6: Ensure that all new and upgraded roads have bicycle facilities.	ONGOING			✓		✓	TRANSPORTATION	PLANNING & DEVELOPMENT	1 / 2 / 3

STRATEGY 1C: ADDRESS PHYSICAL BARRIERS

Action: IC.1: Improve walking and cycling access to existing bridges, underpasses and overpasses.		✓		✓	✓		TRANSPORTATION		1 / 2 / 3
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THEME: CONNECTIVITY Recommendations under Connectivity are aimed at establishing a complete, connected and convenient network of active transportation facilities throughout Saskatoon.	TIMEFRAME			METHOD OF IMPLEMENTATION			RESPONSIBILITY		GOALS ¹ ADDRESSED
	Short (0 - 5 years)	Medium (5 - 10 years)	Long (10+ years)	Capital	Operations & Maintenance	Policy & Programming	Primary	Secondary	
Action 1C.2: Provide safer, convenient walking and cycling access on new bridges, underpasses and overpasses.	ONGOING			✓	✓		TRANSPORTATION	PLANNING & DEVELOPMENT	1 / 2 / 3
Action 1C.3: Update the City of Saskatoon's Traffic Control at Pedestrian Crossings Policy and provide enhanced pedestrian crossing locations as warranted based on the revised policy.	ONGOING			✓	✓	✓	TRANSPORTATION		1 / 2
Action 1C.4: Provide enhanced crossings at pedestrian priority intersections, such as those serving high frequency transit.	ONGOING			✓	✓	✓	TRANSPORTATION	SASKATOON TRANSIT	1 / 2
Action 1C.5: Provide enhanced bicycle crossings where bicycle facilities intersect with arterial streets.	ONGOING			✓	✓	✓	TRANSPORTATION		1 / 2
Action 1C.6: Install enhanced bicycle signal crossings on bicycle routes at existing signals.	ONGOING			✓	✓		TRANSPORTATION		1 / 2
STRATEGY 1D: IMPROVE THE MEEWASIN TRAIL AND OTHER PATHWAYS									
Action 1D.1: Support implementation of the recommendations in the Meewasin Trail Study.	ONGOING						PLANNING & DEVELOPMENT	PARKS	1 / 2 / 3
Action 1D.2: Utilize existing utility and rail rights-of-way and surplus road right-of-way as a means to provide pathways for all active transportation users.	ONGOING			✓	✓		PLANNING & DEVELOPMENT	TRANSPORTATION	1 / 3
Action 1D.3: Preserve and enhance walkways and short cuts through neighbourhoods.	ONGOING			✓	✓	✓	PLANNING & DEVELOPMENT	TRANSPORTATION	1 / 3
STRATEGY 1E: ENHANCE OPPORTUNITIES FOR OTHER FORMS OF ACTIVE TRANSPORTATION									
Action 1E.1: Explore opportunities to encourage snow-based active transportation.	ONGOING			✓	✓	✓	PLANNING & DEVELOPMENT	PARKS	4 / 5
Action 1E.2: Explore opportunities to encourage water-based active transportation.	ONGOING			✓	✓	✓	PLANNING & DEVELOPMENT	PARKS	4 / 5
Action 1E.3: Explore opportunities to encourage other types of active transportation such as skateboards, inline skates, scooters and electric bicycles.	ONGOING			✓	✓	✓	PLANNING & DEVELOPMENT	PARKS	4 / 5

Table 4 - Connectivity Recommendations

¹Goal 1: More walking and cycling
 Goal 2: Safer walking and cycling
 Goal 3: More places for walking and cycling
 Goal 4: Build a culture for active transportation
 Goal 5: Encourage other forms of active transportation



THEME: SAFETY & SECURITY Personal safety concerns, arising from insufficient lighting, visibility or poor design, can also deter people from using active transportation.	TIMEFRAME			METHOD OF IMPLEMENTATION			RESPONSIBILITY		GOALS ² ADDRESSED
	Short (0 - 5 years)	Medium (5 - 10 years)	Long (10+ years)	Capital	Operations & Maintenance	Policy & Programming	Primary	Secondary	
STRATEGY 2A: IMPROVE ROAD SAFETY									
Action 2A.1: Conduct separate pedestrian and cycling safety studies to understand and monitor collisions involving vulnerable road users.	✓					✓	TRANSPORTATION	PLANNING & DEVELOPMENT SGI SASKATOON POLICE SERVICE SASKATOON HEALTH REGION U OF S	1 / 2
Action 2A.2: Conduct road safety audits and corridor studies on streets that have been identified with safety concerns.		✓				✓	TRANSPORTATION	SGI	1 / 2
Action 2A.3: Monitor hot spot collision locations and identify safety mitigation measures.	✓	✓				✓	TRANSPORTATION	SGI SASKATOON POLICE SERVICE	1 / 2
Action 2A.4: Reduce conflicts on multi-use pathways between people using different forms of active transportation and locations where pathways intersect with the street network.	ONGOING			✓	✓	✓	TRANSPORTATION	MEEWASIN	1 / 2
Action 2A.5: Collaborate with researchers and programs that are working to improve safety for people participating in active transportation.	ONGOING					✓	ENVIRONMENTAL & CORPORATE INITIATIVES	U OF S SASKATOON HEALTH REGION SGI	1 / 2
Action 2A.6: Explore the feasibility of reducing speed limits on local roads.		✓				✓	TRANSPORTATION		1 / 2 / 4
STRATEGY 2B: IMPROVE PERSONAL SAFETY									
Action 2B.1: Provide lighting along sidewalks, bicycle routes and pathways where appropriate.		✓	✓	✓			TRANSPORTATION MEEWASIN	SASKATOON LIGHT AND POWER CRIME PREVENTION THROUGH ENVIRONMENTAL DESIGN (CPTED) REVIEW COMMITTEE	1 / 2 / 3
Action 2B.2: Follow the standards of CPTED to ensure principles are followed in active transportation facility design.	ONGOING			✓	✓	✓	TRANSPORTATION	PLANNING & DEVELOPMENT CPTED	1 / 2 / 3
Action 2B.3: Continue to address personal safety concerns on existing underpasses with lighting improvements and/or design enhancements.		✓		✓	✓	✓	TRANSPORTATION	PLANNING & DEVELOPMENT CPTED	1 / 2 / 3

Table 6 - Safety and Security Recommendations





THEME: CONVENIENCE

Recommendations under Convenience focus on integrating transit, walking and cycling, and providing amenities to make walking, cycling and other forms of active transportation more practical and convenient.

TIMEFRAME

Short (0 - 5 years)	Medium (5 - 10 years)	Long (10+ years)
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METHOD OF IMPLEMENTATION

Capital	Operations & Maintenance	Policy & Programming
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RESPONSIBILITY

Primary	Secondary
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GOALS³ ADDRESSED

STRATEGY 3A: PROVIDE BICYCLE PARKING AND END-OF-TRIP FACILITIES

Action 3A.1: Develop requirements for short-term and long-term bicycle parking and other end-of-trip facilities for new developments.	✓					✓	PLANNING & DEVELOPMENT		1 / 3 / 4
Action 3A.2: Demonstrate leadership and ensure adequate bicycle parking is provided at all City of Saskatoon owned and operated facilities.	✓			✓	✓		FACILITIES & FLEET MANAGEMENT	PLANNING & DEVELOPMENT	1 / 3 / 4
Action 3A.3: Continue to work with business improvement districts and other partners to implement short-term bicycle parking and other end-of-trip facilities within public space.	✓	✓		✓		✓	PLANNING & DEVELOPMENT BUSINESS IMPROVEMENT DISTRICTS OTHER BUSINESS PARTNERS/ ASSOCIATIONS		1 / 3 / 4
Action 3A.4: Develop a program to support businesses in existing developments to provide long-term bicycle parking and other amenities.		✓				✓	PLANNING & DEVELOPMENT BUSINESSES AND ASSOCIATIONS OTHER BUSINESS PARTNERS/ ASSOCIATIONS		1 / 3 / 4
Action 3A.5: Work with business improvement districts and other partners to develop an on-street bicycle corral program.	✓			✓		✓	PLANNING & DEVELOPMENT BUSINESS IMPROVEMENT DISTRICTS	PARKING SERVICES	1 / 3 / 4
Action 3A.6: Work with event coordinators and partners to provide temporary bicycle parking to serve corporate-sponsored and large community events.	ONGOING					✓	SASKATOON CYCLES	RECREATION & COMMUNITY DEVELOPMENT	1 / 3 / 4
Action 3A.7: Implement bicycle repair and maintenance stations at key locations throughout the city.	✓	✓		✓		✓	PLANNING & DEVELOPMENT		1 / 3 / 4

³ Goal 1: More walking and cycling
 Goal 2: Safer walking and cycling
 Goal 3: More places for walking and cycling
 Goal 4: Build a culture for active transportation
 Goal 5: Encourage other forms of active transportation

**THEME: CONVENIENCE**

Recommendations under Convenience focus on integrating transit, walking and cycling, and providing amenities to make walking, cycling and other forms of active transportation more practical and convenient.

TIMEFRAME

Short (0 - 5 years)	Medium (5 - 10 years)	Long (10+ years)
---------------------------	-----------------------------	------------------------

METHOD OF IMPLEMENTATION

Capital	Operations & Maintenance	Policy & Programming
---------	-----------------------------	-------------------------

RESPONSIBILITY

Primary	Secondary
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**GOALS³
ADDRESSED****STRATEGY 3B: IMPROVE CONNECTIONS TO TRANSIT**

Action 3B.1: Provide bicycle racks on all buses throughout the year.	✓			✓	✓		SASKATOON TRANSIT	PLANNING & DEVELOPMENT	1 / 4
Action 3B.2: Provide bicycle parking at high use bus stops and transit terminals.		✓	✓	✓			SASKATOON TRANSIT	PLANNING & DEVELOPMENT	1 / 3 / 4
Action 3B.3: Improve the customer experience with bus stop improvements, including benches, shelters and information consistent with the transit recommendations in the <i>Growth Plan</i> .	ONGOING					✓	SASKATOON TRANSIT	PLANNING & DEVELOPMENT	1 / 3 / 4
Action 3B.4: Continue to work towards a universally accessible transit system, including ensuring that bus stops have sidewalks and are accessible year-round.	✓	✓		✓		✓	SASKATOON TRANSIT	PLANNING & DEVELOPMENT TRANSPORTATION	1 / 3
Action 3B.5: Ensure all new developments have walking and cycling connections to transit.	ONGOING					✓	PLANNING & DEVELOPMENT		1 / 3
Action 3B.6: Conduct a bike share feasibility study.			✓			✓	TOURISM SASKATOON	PLANNING & DEVELOPMENT	1 / 3 / 4

Table 8 - Convenience Recommendations

³Goal 1: More walking and cycling
 Goal 2: Safer walking and cycling
 Goal 3: More places for walking and cycling
 Goal 4: Build a culture for active transportation
 Goal 5: Encourage other forms of active transportation





THEME: LAND USE & GROWTH

Recommendations under Land Use and Growth are aimed at creating land-use and development patterns that support moving around using active transportation.

TIMEFRAME

Short (0 - 5 years)	Medium (5 - 10 years)	Long (10+ years)
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METHOD OF IMPLEMENTATION

Capital	Operations & Maintenance	Policy & Programming
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RESPONSIBILITY

Primary	Secondary
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GOALS⁴ ADDRESSED

STRATEGY 4A: ENHANCE STREETSCAPES AND THE PUBLIC REALM

Action 4A.1: Continue to work with business improvement districts and other business associations along growth and future BRT corridors to support public amenities.

ONGOING

✓

PLANNING & DEVELOPMENT
BUSINESS IMPROVEMENT DISTRICTS

1 / 3 / 4

Action 4A.2: Ensure the active transportation network is prioritized to provide access to major employment areas.

ONGOING

✓

✓

TRANSPORTATION
PLANNING & DEVELOPMENT

BUSINESS IMPROVEMENT DISTRICTS

1 / 3 / 4

STRATEGY 4B: ENHANCE NEW NEIGHBOURHOOD CONNECTIONS

Action 4B.1: Ensure new suburban areas, neighbourhoods and employment areas are integrated with the existing and planned active transportation network connecting to other neighbourhoods and destinations.

ONGOING

✓

TRANSPORTATION
PLANNING & DEVELOPMENT

PRIVATE DEVELOPER

1 / 3

Action 4B.2: Ensure new neighbourhoods and growth in new suburban areas have pedestrian and cycling facilities within the development.

ONGOING

✓

TRANSPORTATION
PLANNING & DEVELOPMENT

PRIVATE DEVELOPER

1 / 3

Action 4B.3: Consider complete street designs in development of new neighbourhoods, employment areas and for major infill projects.

ONGOING

✓

TRANSPORTATION
PLANNING & DEVELOPMENT

PRIVATE DEVELOPER

1 / 3

Action 4B.4: Require new neighbourhoods are designed with a mix of land uses to ensure destinations such as community centres, grocery stores, parks and schools are within walking distance.

ONGOING

✓

TRANSPORTATION
PLANNING & DEVELOPMENT

PRIVATE DEVELOPER

1 / 3

STRATEGY 4C: SUPPORT INFILL DEVELOPMENT CONSIDERATIONS

Action 4C.1: Support higher density, mixed use infill development that promotes and encourages active transportation.

ONGOING

✓

PLANNING & DEVELOPMENT

1 / 3

Action 4C.2: Ensure all forms of infill development enhance connectivity for active transportation.

ONGOING

✓

PLANNING & DEVELOPMENT

1 / 3

Action 4C.3: Enhance guidelines and standards for infill development to incorporate active transportation projects.

✓

✓

PLANNING & DEVELOPMENT

TRANSPORTATION

1 / 3

Table 9 - Land Use and Growth Recommendations

⁴ Goal 1: More walking and cycling
 Goal 2: Safer walking and cycling
 Goal 3: More places for walking and cycling
 Goal 4: Build a culture for active transportation
 Goal 5: Encourage other forms of active transportation

**THEME: MAINTENANCE & ACCESSIBILITY**

To support and encourage active transportation, winter cities like Saskatoon need effective strategies for maintaining sidewalks, trails and bicycle infrastructure year-round. Infrastructure should be universally accessible by all, including seniors, children and people with limited mobility.

	TIMEFRAME			METHOD OF IMPLEMENTATION			RESPONSIBILITY		GOALS ⁵ ADDRESSED
	Short (0 - 5 years)	Medium (5 - 10 years)	Long (10+ years)	Capital	Operations & Maintenance	Policy & Programming	Primary	Secondary	
STRATEGY 5A: MAINTAIN THE SIDEWALK NETWORK									
Action 5A.1: Review and update current sidewalk snow removal requirements.	✓					✓	PUBLIC WORKS	TRANSPORTATION	1 / 2 / 3
Action 5A.2: Regularly inspect sidewalks and pathways to ensure they are well-maintained, safe and accessible.	ONGOING				✓	✓	PUBLIC WORKS PARKS MEEWASIN	TRANSPORTATION	1 / 2 / 3
Action 5A.3: Continue to work with different City departments and other agencies to maintain pathways year-round	ONGOING				✓		TRANSPORTATION	PUBLIC WORKS	1 / 2 / 3
Action 5A.4: Ensure all transit stops are accessible, including those without sidewalks, particularly during winter months.	✓	✓					PUBLIC WORKS	SASKATOON TRANSIT	1 / 2 / 3
Action 5A.5: Seek opportunities to expand the existing Snow Angel program to assist with sidewalk snow removal for people unable to do so.	✓					✓	TRANSPORTATION	PUBLIC WORKS	1 / 2 / 3
Action 5A.6: Ensure accessible detours are provided for pedestrians during construction and maintenance.	ONGOING				✓		TRANSPORTATION		1 / 2 / 3
STRATEGY 5B: MAINTAIN THE BICYCLE NETWORK									
Action 5B.1: Review and update current bicycle facility snow removal requirements.	✓					✓	PUBLIC WORKS	TRANSPORTATION	1 / 2 / 3
Action 5B.2: Review and update current operating procedures for snow removal and refine if warranted.	✓	✓				✓	PUBLIC WORKS	TRANSPORTATION	1 / 2 / 3
Action 5B.3: Ensure detours are provided for bicycle users during construction and maintenance activities.	ONGOING				✓	✓	PUBLIC WORKS		1 / 2 / 3
Action 5B.4: Designate and prioritize a winter cycling network for snow removal.		✓			✓	✓	PLANNING & DEVELOPMENT	PUBLIC WORKS	1 / 2 / 3
Action 5B.5: Design bicycle routes to facilitate snow removal, snow storage and drainage.	ONGOING			✓			TRANSPORTATION	PUBLIC WORKS	1 / 2 / 3



THEME: MAINTENANCE & ACCESSIBILITY
 To support and encourage active transportation, winter cities like Saskatoon need effective strategies for maintaining sidewalks, trails and bicycle infrastructure year-round. Infrastructure should be universally accessible by all, including seniors, children and people with limited mobility.

TIMEFRAME	METHOD OF IMPLEMENTATION			RESPONSIBILITY		GOALS ⁵ ADDRESSED	
	Short (0 - 5 years)	Medium (5 - 10 years)	Long (10+ years)	Capital	Operations & Maintenance		Policy & Programming

STRATEGY 5C: PROVIDE ACCESSIBLE INFRASTRUCTURE									
Action 5C.1: Install accessible pedestrian signals all traffic signals.	✓	✓		✓			TRANSPORTATION		1 / 2 / 3
Action 5C.2: Provide accessible curb ramps with tactile features at intersection locations within the city.	✓	✓		✓			TRANSPORTATION		1 / 2 / 3
Action 5C.3: Install pedestrian countdown timers at warranted locations within the city.	✓	✓		✓			TRANSPORTATION		1 / 2 / 3
Action 5C.4: Ensure all bus stops within the city are accessible.		✓	✓	✓			SASKATOON TRANSIT	TRANSPORTATION	1 / 2 / 3
Action 5C.5: Monitor crossing time at intersections to ensure adequate time is provided for all pedestrians.	ONGOING				✓		TRANSPORTATION		1 / 2 / 3

Table 11 - Maintenance Recommendations

⁵Goal 1: More walking and cycling
 Goal 2: Safer walking and cycling
 Goal 3: More places for walking and cycling
 Goal 4: Build a culture for active transportation
 Goal 5: Encourage other forms of active transportation



THEME: EDUCATION & AWARENESS

In addition to infrastructure and policy improvements, increasing awareness and educating residents about sharing the road and providing wayfinding and information can encourage more people to walk, bike and use other forms of active transportation more often and build a culture for active transportation.

TIMEFRAME

METHOD OF IMPLEMENTATION

RESPONSIBILITY

GOALS⁶ ADDRESSED

STRATEGY 6A: ENHANCE WAYFINDING, SIGNAGE AND TRIP PLANNING

Action	TIMEFRAME			METHOD OF IMPLEMENTATION			RESPONSIBILITY		GOALS ⁶ ADDRESSED
	Short (0 - 5 years)	Medium (5 - 10 years)	Long (10+ years)	Capital	Operations & Maintenance	Policy & Programming	Primary	Secondary	
Action 6A.1: Regularly update the Cycling Guide.	ONGOING					✓	TRANSPORTATION	CORPORATE COMMUNICATIONS PLANNING & DEVELOPMENT	1 / 4
Action 6A.2: Work with interested community groups to develop neighbourhood-based walking and cycling maps and neighbourhood-level wayfinding.		✓	✓			✓	RECREATION & COMMUNITY DEVELOPMENT	PLANNING & DEVELOPMENT	1 / 4
Action 6A.3: Integrate bicycle and pedestrian network data and trip planning information into Saskatoon Transit's online trip planner and Google maps.		✓				✓	CIS GIS	SASKATOON TRANSIT	1 / 4
Action 6A.4: Develop pedestrian and cycling wayfinding guidelines to ensure a common and consistent city-wide wayfinding system.		✓				✓	PLANNING & DEVELOPMENT TRANSPORTATION	U OF S MEEWASIN	1 / 4
Action 6A.5: Work with business improvement districts to enhance pedestrian and cyclist wayfinding.		✓	✓			✓	TRANSPORTATION		1 / 4

STRATEGY 6B: IMPROVE EDUCATION AND AWARENESS

Action 6B.1: Review and update the Bicycle Bylaw No. 6884 to ensure that it reflects best practice.	✓					✓	PLANNING & DEVELOPMENT TRANSPORTATION	COMMUNITY STANDARDS	1 / 2 / 4
Action 6B.2: Develop more videos and other tools to educate all road users on new bicycle infrastructure and how to share the road.	ONGOING					✓	PLANNING & DEVELOPMENT		1 / 4
Action 6B.3: Maintain support for the Active and Safe Routes to School programming to spread awareness among children, youth and parents on walking and cycling skills.	✓					✓	TRANSPORTATION	SASKATOON SCHOOL DISTRICTS SASKATOON HEALTH REGION	1 / 4
Action 6B.4: Support events and festivals that encourage walking and cycling.	ONGOING					✓	RECREATION & COMMUNITY DEVELOPMENT		1 / 4

⁶Goal 1: More walking and cycling

Goal 2: Safer walking and cycling

Goal 3: More places for walking and cycling

Goal 4: Build a culture for active transportation

Goal 5: Encourage other forms of active transportation



**THEME: EDUCATION & AWARENESS**

In addition to infrastructure and policy improvements, increasing awareness and educating residents about sharing the road and providing wayfinding and information can encourage more people to walk, bike and use other forms of active transportation more often and build a culture for active transportation.

	TIMEFRAME			METHOD OF IMPLEMENTATION			RESPONSIBILITY		GOALS ⁶ ADDRESSED
	Short (0 - 5 years)	Medium (5 - 10 years)	Long (10+ years)	Capital	Operations & Maintenance	Policy & Programming	Primary	Secondary	
Action 6B.5: Support the relationship between active transportation and tourism.	ONGOING					✓	RECREATION & COMMUNITY DEVELOPMENT	SASKATOON TOURISM	1 / 4
Action 6B.6: Continue to support the Learn to Ride Safe Program.	ONGOING					✓	SASKATOON SCHOOL DISTRICTS	PLANNING & DEVELOPMENT	1 / 4
Action 6B.7: Celebrate walking and bicycle facilities with grand openings and events throughout the year.	ONGOING					✓	PLANNING & DEVELOPMENT	RECREATION & COMMUNITY DEVELOPMENT	1 / 4
STRATEGY 6C: INCREASE MARKETING AND COMMUNICATIONS									
Action 6C.1: Consult with active transportation advisory group(s) on new projects, and monitoring and implementation of the ATP.	ONGOING					✓	PLANNING & DEVELOPMENT TRANSPORTATION		1 / 4
Action 6C.2: Continue to conduct targeted communication and engagement with vulnerable and under-represented groups to identify unique needs.	ONGOING					✓	PLANNING & DEVELOPMENT		1 / 4
Action 6C.3: Develop a recognizable visual identity and expand information on website.	✓					✓	CORPORATE COMMUNICATIONS	PLANNING & DEVELOPMENT TRANSPORTATION	1 / 4
Action 6C.4: Use city-wide campaigns to deliver positive messaging to promote walking and cycling.						✓	PLANNING & DEVELOPMENT	CORPORATE COMMUNICATIONS	1 / 4
Action 6C.5: Work with local businesses to encourage employee travel options.	ONGOING					✓	ENVIRONMENT & CORPORATE INITIATIVES		1 / 4

Table 13 - Education and Awareness Recommendations

⁶Goal 1: More walking and cycling
 Goal 2: Safer walking and cycling
 Goal 3: More places for walking and cycling
 Goal 4: Build a culture for active transportation
 Goal 5: Encourage other forms of active transportation

APPENDIX D: DETAILED COST ESTIMATES



COST ESTIMATES FOR THE PROPOSED SIDEWALKS, BICYCLE AND TRAIL NETWORKS

Table 15 provides the order of magnitude cost estimates presented in **Part 5** of the ATP Final Report. These cost estimates include the approximate distance of additional proposed active transportation facilities by facility type and an approximate unit cost.

PROPOSED FACILITY TYPE	APPROXIMATE KM	UNIT COST (PER KM)	APPROXIMATE COST
Proposed Protected Bicycle Lane	50	\$ 875,000	\$ 43,800,000
Proposed Protected Bicycle Lane (Off Road)	6	\$ 600,000	\$ 3,700,000
Proposed Bike Blvd	60	\$ 125,000	\$ 7,500,000
Proposed Bicycle Lane	77	\$ 65,000	\$ 5,000,000
Proposed Paved Multi-Use Pathway	166	\$ 600,000	\$ 100,000,000
TOTAL	359	-	\$ 160,000,000

Table 14 - Proposed Bicycle and Multi-Use Pathway Network Cost Estimates by Proposed Facility Type

SIDEWALKS	APPROXIMATE METRES	UNIT COST (PER METRE)	APPROXIMATE COST
2 Sidewalks Required	34,000	\$ 350	\$ 11,900,000
1 Sidewalks Required	54,550	\$ 350	\$ 19,100,000
TOTAL	88,550	-	\$ 31,000,000

Table 15 - Proposed Sidewalk Network Cost Estimates (Major Roads)

COST ESTIMATES FOR NEW ACTIVE TRANSPORTATION RIVER CROSSINGS, OVERPASSES AND UNDERPASSES

In addition, cost estimates are provided for eight proposed new active transportation crossings in Saskatoon. Other new crossings presented in **Table 2** and **Figure 8** of **Appendix B** are not included as the active transportation facilities are part of larger capital projects. It is important to reiterate that these **cost estimates have been provided to identify the relative cost for planning purposes, but should not be used for budgeting purposes.**

COST ESTIMATES FOR NEW ACTIVE TRANSPORTATION RIVER CROSSINGS, OVERPASSES AND UNDERPASSES

The following order of magnitude cost estimates have been provided based on suggested structure type and crossing distance as shown in **Table 16**.

CROSSING LOCATION	BARRIER TYPE	PROPOSED STRUCTURE TYPE	ESTIMATED COST
North Active Transportation River Crossing (Option 1)*	River	Dedicated AT Bridge	\$ 8,000,000
City Centre Active Transportation River Crossing	River	Dedicated AT Bridge	\$ 20,000,000
South Active Transportation River Crossing	River	Dedicated AT Bridge	\$ 20,000,000
Avenue P to Glenwood Avenue	Road – Circle Drive	Overpass or Underpass	\$ 2,250,000
East Heights crossing Circle Drive	Road – Circle Drive	Overpass or Underpass	\$ 2,250,000
Brown Crescent to Peter Zakreski Regional Park	Road – Circle Drive	Overpass or Underpass	\$ 2,250,000
North Downtown Rail Crossing (Options 1 and 2)	Rail	Overpass or Underpass	\$ 2,250,000
Assiniboine Drive to Millar Road	Road – Warman Road & Rail	Overpass or Underpass	\$ 2,000,000
TOTAL	-	-	\$ 59,000,000

Table 16 - Proposed Crossing Location Cost Estimates

* If North Active Transportation River Crossing Option 1 does not get implemented as the preferred option, then North Active Transportation River Crossing Option 2 would cost approximately \$20,000,000 as a stand-alone bridge. Option 1 is \$8,000,000 as it is part of sanitary river crossing proposed for this location.





Targets for Walking and Cycling in the Active Transportation Plan

Targets for Walking and Cycling

A target provides a benchmarking and monitoring tool to measure progress toward achieving the broader vision, goals, and recommendations of the Active Transportation Plan (ATP) and will help ensure that the ATP is being implemented as intended.

To ensure that the ATP targets are ambitious, yet realistic, the following principles were used to develop the ATP targets:

- **Meaningful:** Targets should reflect the broader vision and goals of the ATP and monitor whether the recommendations are being implemented as intended.
- **Measurable:** Targets should be based on data that is readily available or easy to collect in a consistent and comparable fashion.
- **Achievable:** Targets should strike a balance between being bold and ambitious, while ensuring they are achievable and realistic.

The targets for walking and cycling were developed through review of the City of Saskatoon’s (City) existing corporate performance targets, Growth Plan to Half a Million (Growth Plan) targets, and refined through consultation with residents and stakeholder groups during the development of the ATP.

Walking and cycling are the main forms of active transportation addressed in the ATP. Therefore, the ATP targets were developed using walking and cycling mode share data. Mode share is the percentage of trips made by a particular mode of transportation, including driving, taking transit, walking, and cycling. **The ATP proposes to double walking and cycling trips to 24% of all daily trips and 15% of commute trips by 2045.** As shown in **Figures 1 and 2**, two data sets were used to develop the ATP targets, one for commute trips and one for all trips.

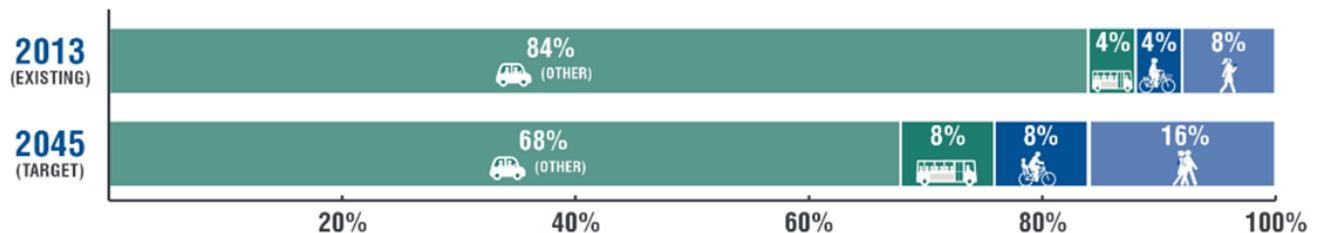


Figure 1: Active Transportation Targets - All Trips
Source: City of Saskatoon 2013 Household Travel Survey

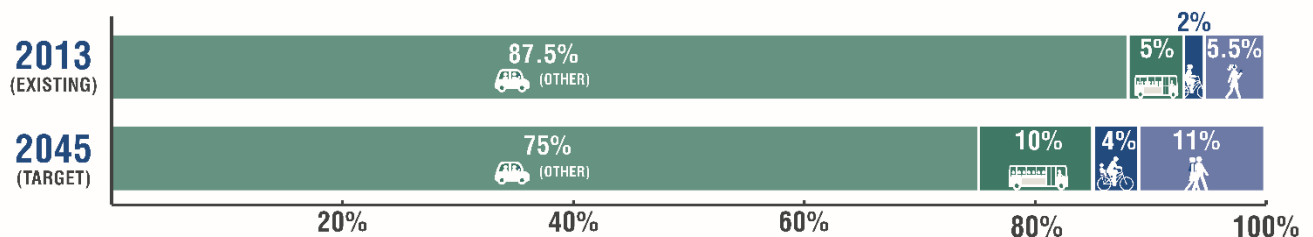


Figure 2: Active Transportation Targets - Commute Trips
Source: Statistics Canada 2011 National Household Survey

In Saskatoon, the mode share data for commute trips is from Statistics Canada, whereas the mode share for all trips is based on the City of Saskatoon 2013 Household Travel Survey. While the mode share target for *all trips* offers a more complete representation of all travel activity and trip purposes in a community, the data for *commute trips* enables comparison of the walking and cycling mode share, historically, and to other cities. Therefore, the ATP recommends that the targets for walking and cycling be based on both *all trips*, as well as *commute trips*.

The proposed targets for walking and cycling are consistent with the Growth Plan target to double the transit mode share from 4% to 8% of all trips by 2045, and represents a higher target than the City's current corporate performance target to increase the commuting mode share of walking, cycling and transit to 20% of all trips by 2023.

Walking and Cycling Mode Share Today

To put the proposed ATP targets into perspective, it is important to consider walking and cycling mode share in Saskatoon today and historically. As shown in **Figure 3**, 12% of *all daily trips* made by Saskatoon residents are made by walking (8%) and cycling (4%). As shown in **Figure 4**, 7.5% of *all commute trips* made by Saskatoon residents are made by walking (5.5%) and cycling (2%). The difference between *all trips* versus *commute trips* indicates that people are also walking and cycling for other trip purposes, such as running errands and visiting friends and family, etc., in Saskatoon.

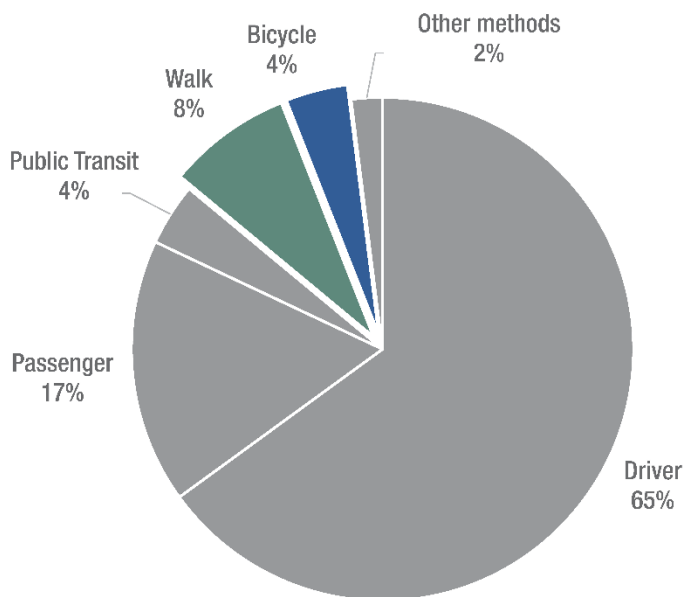


Figure 3: Walking and Cycling Mode Share Today - All Trips
Source: City of Saskatoon 2013 Household Travel Survey

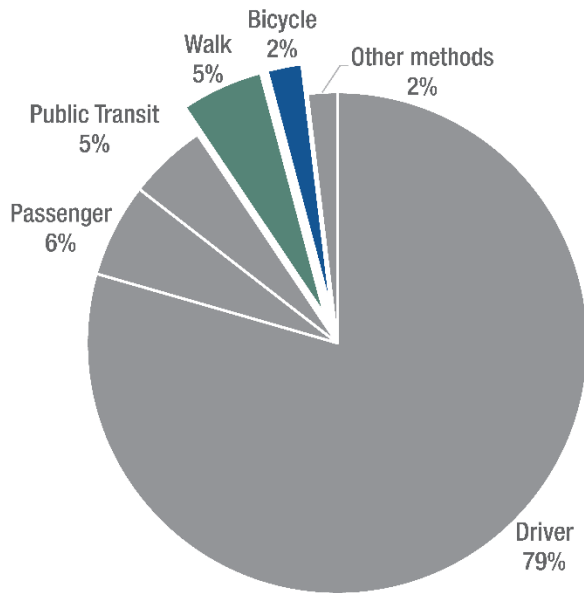


Figure 4: Walking And Cycling Mode Share Today – Commute Trips
 Source: Statistics Canada 2011 National Household Survey

Historic Walking and Cycling Mode Share Trends

A doubling of the walking and cycling mode share may not seem to be a significant increase, however, as shown in **Figure 5**, the combined walking and cycling mode share has been relatively stable between 7.5% to 9% of *all commute trips* over the past 20 years. The decrease seen from 2006 to 2011, can be attributed to the change in the Statistics Canada 2011 National Household Survey methodology compared to previous Census years, although the National Household Survey and Census are comparable data sets at a city-wide level.

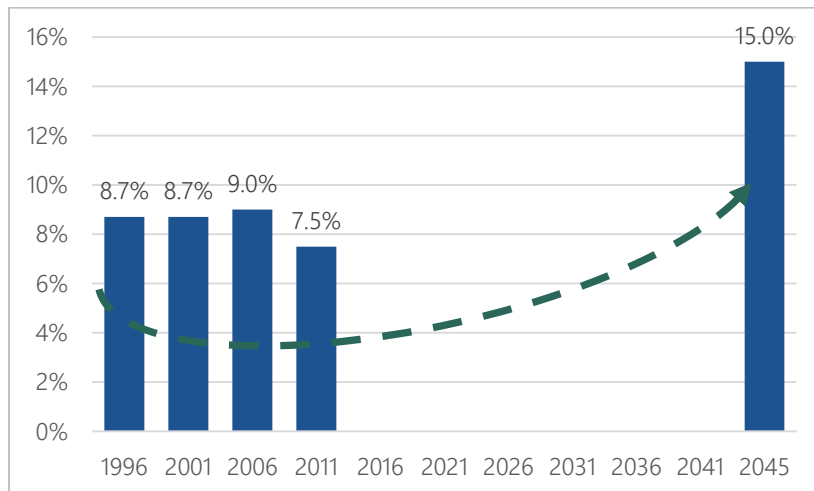


Figure 5: City of Saskatoon Walking and Cycling Mode Share Trends Historically and Proposed Target – Commute Trips

Source: Census, 1996, 2001, and 2006; Statistics Canada 2011 National Household Survey

When considered in its historic context, significant investment in active transportation infrastructure, promotional programs, policies, and standards will be required by the City and its partners to implement the recommendations in the ATP and to change current trends in walking and cycling mode share. Furthermore, changing mode share for walking and cycling takes time. In order to achieve the proposed ATP targets by 2045, Saskatoon residents need to make significant changes in ways they move around, not only for commuting to work and school, but also for all other trip purposes.

Comparison across Cities

For further comparison, the proposed ATP walking and cycling targets should be compared to walking and cycling commute mode shares in other cities across North America. The proposed ATP target of 15% of *all commute trips* be made by walking and cycling by 2045 would be significantly higher than the current walking and cycling mode shares in other North American cities, such as Montreal, PQ (11.7%), Minneapolis, MN (10.3%), Ottawa, ON (9.8%), Winnipeg, MB (7.6%), and Calgary, AB (6.4%).

In addition, the Alliance for Biking and Walking's Bicycling and Walking in the United States 2016 Benchmarking Report profiles the top U.S. cities for walking and cycling mode share (commute trips). For walking, the cities with the highest commute mode share include:

- Boston, MA (14.8%);
- Washington, D.C. (12.6%); and
- New York, NY, and San Francisco, CA (both 10.2%).

Other notable cities with high walking mode shares include Burlington, VT (20.1%), Pittsburgh, PA (11.1%), and Boulder, CO (10.5%). These cities represent some of the most “walkable” places in North America with land use and growth patterns, a culture for active transportation, and considerable infrastructure that is conducive to walking. Achieving an 11% walking commute mode share by 2045 would make Saskatoon a leading city for walking in North America, with a higher walking commute mode share than the current mode share in New York, NY, San Francisco, CA, and Boulder, CO.

For cycling, the U.S. cities with the highest commute mode share include:

- Davis, CA (20.3%);
- Boulder, CO (10.8%);
- Portland, OR (6.1%)
- Washington, D.C. (4.0%); and
- Minneapolis, MN (3.9%).

Factors, such as land use, compact size, extensive cycling infrastructure, population demographics, and climate, contribute to high levels of cycling in the above mentioned cities. In comparison, the proposed Saskatoon cycling mode share target of 4% of commute trips by 2045 would be comparable to where Washington, DC and Minneapolis, MN, are today.

Interim Targets

In addition to the long-term targets to double the mode share of walking and cycling trips, interim targets should be considered and used to monitor progress in implementing the ATP. As shown in **Figure 6**, interim targets are recommended for each ten-year horizon.

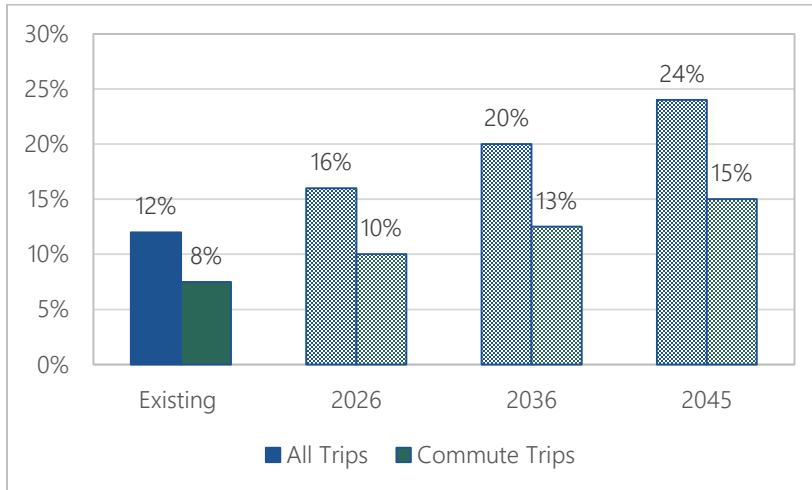
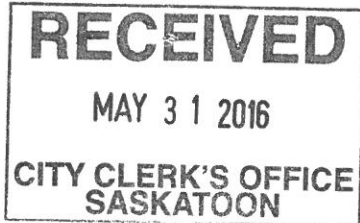


Figure 6: Interim Active Transportation Targets (Walking and Cycling Combined)

Conclusion

The ATP is a component of the Growth Plan proposing key directions to accommodate growth to a population horizon of 500,000 people. The proposed ATP targets have been developed based on best practice, historical trends, and comparison with other cities. The proposed ATP targets have been refined through consultation with residents and stakeholder groups throughout the development of the ATP. As Saskatoon grows, doubling the mode share for both walking and cycling is a significant increase. Doubling the walking and cycling trips to 24% of *all daily trips* and 15% of *commute trips* by 2045 will require commitment and resources to develop the additional infrastructure, policy, standards, and programming to support such a change.

From: Cora Janzen <cora.janzen@saskatoonhealthregion.ca>
Sent: May 31, 2016 10:04 AM
To: City Council
Subject: Form submission from: Write a Letter to Council



Submitted on Tuesday, May 31, 2016 - 10:04
Submitted by anonymous user: 207.195.114.48
Submitted values are:

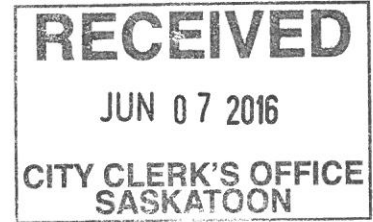
Date: Tuesday, May 31, 2016
To: His Worship the Mayor and Members of City Council
First Name: Cora
Last Name: Janzen
Address: 101-310 Idylwyld Drive
City: Saskatoon
Province: Saskatchewan
Postal Code: S7L 0Z2
Email: cora.janzen@saskatoonhealthregion.ca

Comments:
To the Standing Policy Committee on Transportation,
I am writing regarding the Standing Policy Committee on Transportation June 13th meeting and the Active Transportation Plan agenda item. As a public health practitioner, I have been involved in the Stakeholder Advisory Committee (for the Active Transportation Plan) and would like to address the Standing Policy Committee on Transportation on behalf of the Saskatoon Health Region, Population and Public Health.

Sincerely
Cora Janzen

The results of this submission may be viewed at:
<https://www.saskatoon.ca/node/398/submission/98317>

From: Cathy Watts <ctwatts@sasktel.net>
Sent: June 06, 2016 9:40 PM
To: City Council
Subject: Form submission from: Write a Letter to Council



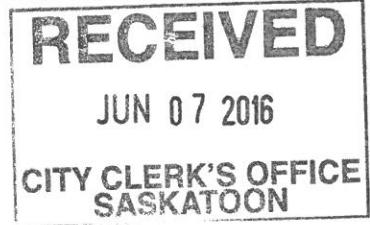
Submitted on Monday, June 6, 2016 - 21:40
Submitted by anonymous user: 71.17.244.35
Submitted values are:

Date: Monday, June 06, 2016
To: His Worship the Mayor and Members of City Council
First Name: Cathy
Last Name: Watts
Address: 1136 Temperance St
City: Saskatoon
Province: Saskatchewan
Postal Code: S7N 0N8
Email: ctwatts@sasktel.net

Comments: I would like to make a presentation to support the Active Transportation plan.

The results of this submission may be viewed at:
<https://www.saskatoon.ca/node/398/submission/99828>

From: Lee Smith <leedorviksmith@gmail.com>
Sent: June 06, 2016 9:13 PM
To: City Council
Subject: Form submission from: Write a Letter to Council



Submitted on Monday, June 6, 2016 - 21:13
Submitted by anonymous user: 207.47.241.68
Submitted values are:

Date: Monday, June 06, 2016
To: His Worship the Mayor and Members of City Council
First Name: Lee
Last Name: Smith
Address: 1009-606 Victoria Ave
City: Saskatoon
Province: Saskatchewan
Postal Code: S7N 0Z1
Email: leedorviksmith@gmail.com

Comments:
Re: June 13th Transportation Committee meeting – Active Transportation Plan

On behalf of Saskatoon Cycles, I would like to voice my support for the Active Transportation Plan. Saskatoon Cycles has always advocated for a city in which bicycling is encouraged as a practical, safe, and comfortable means of getting around for all ages. It is promising to see the City of Saskatoon joining the ranks of other Canadian cities by making active transportation a priority -- a critical component of healthy and competitive cities going into the 21st Century.

Saskatoon is at a major crossroads; poised for growth and still at a manageable size, we have great potential to be a Canadian leader in walkable, bikeable, and liveable city building. And as the youngest city in the country, we have the chance to retain our youth, raise active children, and build a truly healthy community for generations to come.

The Active Transportation Plan is the first step toward realizing the vision of a healthy, active, competitive, and well-balanced Saskatoon.

Thank you,
Lee Smith, MCIP
Saskatoon Cycles

The results of this submission may be viewed at:
<https://www.saskatoon.ca/node/398/submission/99822>

Taxi Meter Rates

Recommendation

That the Standing Policy Committee on Transportation recommend to City Council:

1. That Bylaw No. 9070, The Taxi Bylaw, 2014 be amended to include the taxi industry's request to increase the taxi meter rate by 6% effective August 1, 2016;
2. That Bylaw No. 9070, The Taxi Bylaw, 2014 be amended to include a transaction fee of up to \$0.90 per direct debit transaction; and
3. That the City Solicitor be requested to amend Bylaw No. 9070, The Taxi Bylaw, 2014.

Topic and Purpose

The purpose of this report is to receive City Council approval of the taxi industry's request for a taxi rate increase, as well as approval to amend Bylaw No. 9070, The Taxi Bylaw, 2014 (The Taxi Bylaw), as outlined in this report.

Report Highlights

1. The taxi industry is requesting a rate increase of approximately 6% which will amount to \$0.75 per 5 kilometer ride.
2. The last rate increase was approved by City Council in May 2011. The Taxi Cost Index has increased by an average of 6.3% over the past 24 months.
3. The Administration is recommending that The Taxi Bylaw be amended to include a transaction fee for the use of direct debit as a payment method.

Strategic Goal

Taxi regulation supports the long-term strategy of optimizing the flow of people and goods in and around the city under the Strategic Goal of Moving Around.

Background

Taxis are an important part of the city's public transportation service and are heavily relied upon by both residents and visitors to the city. One of the purposes of The Taxi Bylaw is "to establish rates that are fair and reasonable for both the travelling public and the person involved in the taxi industry."

Taxi meter rate increase requests come forward from the taxi industry based on its expertise which includes immediate and complete knowledge of the market, industry expenses and profit margins.

Taxi Meter Rates

Report

Taxi Meter Rate Increase

The taxi industry is requesting an increase of 6.0% or \$0.75 per 5 kilometer ride. Inflation in the city of Saskatoon since 2011 has been a cumulative 8.6%. The following table provides historical taxi meter rates for Saskatoon:

Date Implemented	Drop Rate		Distance Rate		Wait Time Rate	
	Rate	Meters	Rate	Meters	Rate	Seconds
August 2005	\$3.20	72	\$0.10	72	\$0.10	15
June 2007	\$3.50	66	\$0.10	66	\$0.10	15
May 2011	\$3.75	142	\$0.25	142	\$0.25	35
August 1, 2016 (proposed)	\$3.75	130	\$0.25	130	\$0.25	35

City Council last approved an increase to taxi meter rates at its regular meeting on May 30, 2011.

Taxi Cost Index

In 2011, at the time of the last rate increase, the industry and the Administration collaboratively developed a Taxi Cost Index (TCI). The TCI change is calculated on a monthly basis using data from Statistics Canada and provides an objective method for reviewing taxi industry expense impacts.

The TCI measures expenses such as insurance, license fees, vehicle maintenance and fuel. Some costs have only annual changes, while others such as fuel increase or decrease more quickly. The TCI indicates the average monthly change over the past 24 months has been an increase of 6.3% (Attachment 1).

A comparison with other jurisdictions indicates that taxi users in Saskatoon, under the industry's proposal, would be paying rates comparable to other Western Canadian jurisdictions (Attachment 2).

Transaction Fees for Electronic Payment

The Taxi Bylaw requires that each taxi vehicle be equipped with electronic equipment capable of accepting credit card and debit payments. The Taxi Bylaw does not have a provision for this surcharge at this time. However, taxis have been charging a surcharge for debit transactions, but not credit card transactions. This amendment will legitimize this surcharge.

A review of other jurisdictions across the country indicates that charging and regulating a transaction fee on debit and credit cards is common practice (in particular, Edmonton, Regina, Winnipeg, Ottawa and Toronto). Some jurisdictions do not specifically regulate or outline a transaction fee in their bylaw, but still allow a transaction fee to be charged, while others specifically regulate the transaction fee.

The Administration is recommending that The Taxi Bylaw be amended to allow a transaction fee of up to \$0.90 for each debit card transaction.

Options to the Recommendation

Taxi meter rate increase: City Council may choose to not recommend the increase and maintain the status quo or propose an alternate rate.

Debit transaction fee: City Council may choose to not include the direct debit transaction fee in The Taxi Bylaw. This would prevent taxi drivers from recovering the expense of charging a transaction fee on the use of debit.

Public and/or Stakeholder Involvement

The Administration receives feedback on an ongoing basis from people in the taxi industry and users of the service. Meetings have also been held with the general managers of the taxi companies on three separate occasions regarding the taxi meter rate.

Communication Plan

Should City Council approve the recommendations in this report, Corporate Revenue and Communications will work together to ensure industry participants, the media and the public are aware of City Council's decision. If City Council does not approve the direct debit transaction fee, the taxi drivers will be contacted to discontinue collecting the fee.

Other Considerations/Implications

There are no policy, environmental, financial, privacy or CPTED implications or considerations.

Due Date for Follow-up and/or Project Completion

If City Council approves these recommendations, the Bylaw amendments would be drafted this summer.

Public Notice

Public Notice pursuant to Section 3 of Policy No. C01-021, Public Notice Policy, is not required.

Attachments

1. Taxi Cost Index (previous 24-months)
2. Taxi Meter Rates in Other Jurisdictions

Report Approval

Written by: William Kuchapski, Taxi Bylaw Manager
Reviewed by: Shelley Sutherland, Acting General Manager, Asset and Financial Management Department
Approved by: Murray Totland, City Manager

2016 Taxi Meter Rates.docx

Taxi Cost Index

(Note: only the previous 24 months have been included in the chart below.)

Month	Tax Cost Index	Change Relative to		
		Jan. 2011 Baseline (100.0)	Jan. 2011 Baseline (last 24 months)	Jan. 2011 Baseline (last 12 months)
May 2014	109.4	9.4%	9.4%	
Jun 2014	109.3	9.3%	9.3%	
Jul 2014	109.0	9.0%	9.0%	
Aug 2014	108.9	8.9%	8.9%	
Sep 2014	110.1	10.1%	10.1%	
Oct 2014	110.0	10.0%	10.0%	
Nov 2014	106.7	6.7%	6.7%	
Dec 2014	104.0	4.0%	4.0%	
Jan 2015	101.4	1.4%	1.4%	
Feb 2015	103.0	3.0%	3.0%	
Mar 2015	105.9	5.9%	5.9%	
Apr 2015	106.1	6.1%	6.1%	
May 2015	106.0	6.0%	6.0%	6.0%
Jun 2015	107.5	7.5%	7.5%	7.5%
Jul 2015	106.1	6.1%	6.1%	6.1%
Aug 2015	107.6	7.6%	7.6%	7.6%
Sept 2015	105.4	5.4%	5.4%	5.4%
Oct 2015	106.3	6.3%	6.3%	6.3%
Nov 2015	106.6	6.6%	6.6%	6.6%
Dec 2015	105.0	5.0%	5.0%	5.0%
Jan 2016	103.4	3.4%	3.4%	3.4%
Feb 2016	102.2	2.2%	2.2%	2.2%
Mar 2016	105.0	5.0%	5.0%	5.0%
Apr 2016	105.5	5.5%	5.5%	5.5%
Averages			6.3%	5.5%
Taxi Cost Index		5.5%		

Taxi Meter Rates in Other Jurisdictions

City	Drop Rate		Distance Rate		Wait Time Rate		5 KM*
	Rate	Meters	Rate	Meters	Rate	Seconds	
Kelowna	\$3.50	44.43	\$0.10	44.43	\$0.10	8.60	\$14.60
Lethbridge	\$3.70	125.00	\$0.26	125.00	\$0.62	60.00	\$13.95
Regina	\$4.00	120.00	\$0.25	138.00	\$0.25	25.00	\$13.00
Victoria	\$3.25	53.21	\$0.10	53.21	\$0.10	8.89	\$12.45
Vancouver	\$3.20	54.44	\$0.10	54.44	\$0.10	10.95	\$12.20
Calgary	\$3.80	120.00	\$0.20	120.00	\$0.20	21.00	\$12.00
Edmonton	\$3.60	135.00	\$0.20	135.00	\$0.20	24.00	\$10.80
Winnipeg	\$3.50	72.50	\$0.10	72.50	\$0.10	13.18	\$10.30
Saskatoon (current)	\$3.75	142.00	\$0.25	142.00	\$0.25	30.00	\$12.50
Saskatoon (6% increase)	\$3.75	130.00	\$0.25	130.00	\$0.25	35.00	\$13.25

*Distance only

Inquiry – Councillor P. Lorje (March 21, 2016) – Speed Limit – 22nd Street West – Diefenbaker Drive to City Limits

Recommendation

That the report of the General Manager, Transportation & Utilities Department, dated June 13, 2016, be forwarded to City Council for information.

Topic and Purpose

This report provides information on the speed limit on 22nd Street West from Diefenbaker Drive to the west City limits, and the timing of the traffic signal at 22nd Street and Diefenbaker Drive.

Report Highlights

1. 22nd Street between Diefenbaker Drive and City limits is posted at 60 kph, includes five signalized intersections, and accommodates pedestrian crossings.
2. Based on traffic safety, adjacent land use, and future planned land use along 22nd Street, 60 kph is desirable and appropriate.
3. Improvements to driver visibility and safety, pedestrian safety, and accessibility will be implemented at the intersection of 22nd Street and Diefenbaker Drive. The timing of the traffic signal will also be reviewed as part of this project.

Strategic Goal

This report supports the Strategic Goal of Moving Around by providing safer roads for all road users (pedestrians, cyclists, and drivers), and optimizing the flow of people and goods in and around the city.

Background

The following inquiry was made by Councillor P. Lorje at the meeting of City Council held on March 21, 2016:

“Will the Administration please report on the speed limit on 22nd Street West from Diefenbaker Drive to City limits, with a view to ensuring that this entrance to the city has a similar speed limit as does the entrance off Highway 11 in the south of the city.

Additionally, could the timing of the traffic signal at 22nd and Diefenbaker be reviewed and improvements, if any are necessary, be implemented.”

Report

Street Details

22nd Street is a major arterial street adjacent to the Blairmore Suburban Area; Bethlehem Catholic High School; Tommy Douglas Collegiate; Shaw Centre; and the

Parkridge, Pacific Heights and Kensington neighbourhoods. This portion of 22nd Street is a rural cross-section with ditches on either side, and the posted speed limit is 60 kph.

There are five signalized intersections along this segment of 22nd Street, at Diefenbaker Drive, Hart Road, Betts Avenue/Kensington Boulevard, and two at Highway 7. Pedestrians at the Diefenbaker Drive, Hart Road and Betts Avenue/Kensington Boulevard intersections have full movements available. Pedestrians at the east Highway 7 intersection can only cross east-west on the south side, and at the west Highway 7 intersection can only cross east-west on the south side, and north-south on the west side.

The timing of the traffic signals at the intersection at Hart Road was modified to allow westbound traffic to travel uninterrupted, unless a pedestrian has actuated the crossing signal.

Speed Limit & Safety

The recommended maximum allowable speeds for new and/or modified roadways are based on adjacent land use, driver behaviour and familiarity, and/or safety concerns. The goal is to establish a reasonable and safe speed limit that is appropriate for a particular roadway based on its design and intended use. The posted speed limit should also ensure continuity and reflect the behaviour of the majority of drivers under favourable conditions.

When 22nd Street between Diefenbaker Drive and Betts Avenue was twinned in 2006, the speed limit was established at 60 kph based on the adjacent land use (i.e., proximity of two new schools, commercial development, and new neighbourhoods), which increased the pedestrian activity and turning volumes at signalized intersections along 22nd Street.

Increasing the speed limit will reduce driver safety at the signalized intersections and increase the potential for more severe collisions, specifically rear-end collisions (notably at the Diefenbaker Drive intersection). Further signal modifications, such as full protection of left-turning movements and the addition of advanced warning flashers would also be required with a higher speed limit.

“Full protection of left-turning movements” refers to the condition where left turns can only be made when a driver is shown a green arrow. This requirement would be triggered as the opposing traffic would be travelling at 70 kph, and is a standard process to increase the level of safety for drivers turning left. The trade-off by including the full protection mode in a traffic signal cycle is that generally fewer vehicles can move through the intersection in a cycle, thus potentially delaying vehicles.

Traffic characteristics along 22nd Street are changing (i.e. Betts Avenue/Kensington Boulevard) as neighbourhoods develop and new access points are added, which introduces conflicting turning movements. Future growth to the west is also expected to increase traffic volumes on 22nd Street, therefore 60 kph is appropriate.

22nd Street between Diefenbaker Drive and City limits is not similar to Highway 11 in the south portion of the city. The multiple at-grade intersections along 22nd Street are controlled with intersections, pedestrian crossings, and active land use immediately adjacent. Highway 11 has a future grade-separated (interchange) connection with Vic Boulevard, another grade-separated connection with Circle Drive/Highway 16 and Taylor Street, no pedestrian crossings, and generally passive land use immediately adjacent.

22nd Street and Diefenbaker Drive

Modifications to the intersection of 22nd Street and Diefenbaker Drive are planned for 2016. Improvements to driver visibility and safety, pedestrian safety and accessibility will be implemented through slotting and off-setting the eastbound and westbound left turns, and constructing accessible pedestrian ramps. A requirement of this project is an adjustment to the traffic signal timings once the modifications have been made.

Communication Plan

Information on the 2016 intersection improvement program will be provided to the public through a Building Better Roads news conference, with regularly updated information provided in the Daily Road Report and on the website, as well as providing construction notices to the residents and stakeholders adjacent to the project locations.

Other Considerations/Implications

There are no options, public and/or stakeholder involvement, policy, financial, environmental, privacy, or CPTED considerations or implications.

Due Date for Follow-up and/or Project Completion

Improvements at the intersection of 22nd Street and Diefenbaker Drive are scheduled to be constructed in summer 2016.

Public Notice

Public Notice pursuant to Section 3 of Policy No. C01-021, Public Notice Policy, is not required.

Report Approval

Written by: Mariniel Flores, Transportation Engineer, EIT, Transportation
Reviewed by: Jay Magus, Engineering Manager, Transportation
Angela Gardiner, Director of Transportation
Approved by: Angela Gardiner, Acting General Manager, Transportation & Utilities Department

Amendments to Bylaw No. 7200, The Traffic Bylaw – Speed Limit Changes

Recommendation

That the Standing Policy Committee on Transportation recommend to City Council:

1. That a speed limit of 90 kph on Highway 16 from Circle Drive to 500 metres east of Zimmerman Road be established;
2. That a speed limit of 60 kph on 33rd Street from a point 130 metres northwest of Kensington Road to the City Limit be established;
3. That a speed limit of 60 kph on Valley Road from Circle Drive South to the South City Limit be established;
4. That a speed limit of 50 kph on McOrmond Drive from 8th Street to College Drive be established; and
5. That the City Solicitor be requested to prepare the appropriate bylaw amendment to Bylaw No. 7200, The Traffic Bylaw to go into effect September 1, 2016.

Topic and Purpose

The purpose of this report is to amend Bylaw No. 7200, The Traffic Bylaw to reflect change to speed limits.

Report Highlights

The Administration periodically reviews the existing speed limits on roadways and recommends necessary modifications to be established in Bylaw No. 7200, The Traffic Bylaw as required.

Strategic Goal

This report supports the Strategic Goal of Moving Around by improving safety for all road users (pedestrians, cyclists, and drivers), and optimizing the flow of people and goods in and around the city.

Background

The recommended maximum allowable speeds for new and/or modified roadways are based on road classification, adjacent land use, driver behaviour and familiarity, and/or safety concerns. The goal is to establish a reasonable and safe speed limit that is appropriate for a particular roadway based on its design and classification.

Report

The Administration reviewed the existing speed limits and is recommending:

- 90 kph – Highway 16 from Circle Drive to 500 metres east of Zimmerman Road. This modification will support the future traffic signals to be installed in the summer of 2016 at the intersection of Zimmerman Road and Highway 16, and the interchange at Boychuk Drive and Highway 16.

Amendments to Bylaw No. 7200, The Traffic Bylaw – Speed Limit Changes

- 60 kph – 33rd Street from a point 130 metres northwest of Kensington Road to the City Limit. This request is made due to recent urbanization of 33rd Street.

Due to adjacent land use changes, the following modifications are recommended:

- 60 kph – Valley Road from Circle Drive South to the South City Limit
- 50 kph – McOrmond Drive from 8th Street to College Drive

These speed limits are based on the roadway design characteristics and are deemed to be appropriate. The proposed speed limits are illustrated in Attachment 1.

Policy Implications

Upon approval by City Council, amendments to Bylaw No. 7200, The Traffic Bylaw will be required.

Financial Implications

The cost implications are nominal and are provided for in the existing Operating Budget.

Other Considerations/Implications

There are no options, public and/or stakeholder involvement, communication, environmental, privacy, or CPTED considerations or implications.

Due Date for Follow-up and/or Project Completion

Speed limit signage will be modified by September 1, 2016.

Public Notice

Public Notice pursuant to Section 3 of Policy No. C01-021, Public Notice Policy, is not required.

Attachment

1. Proposed Speed Limits

Report Approval

Written by: Mariniel Flores, Engineer-in-Training, Transportation

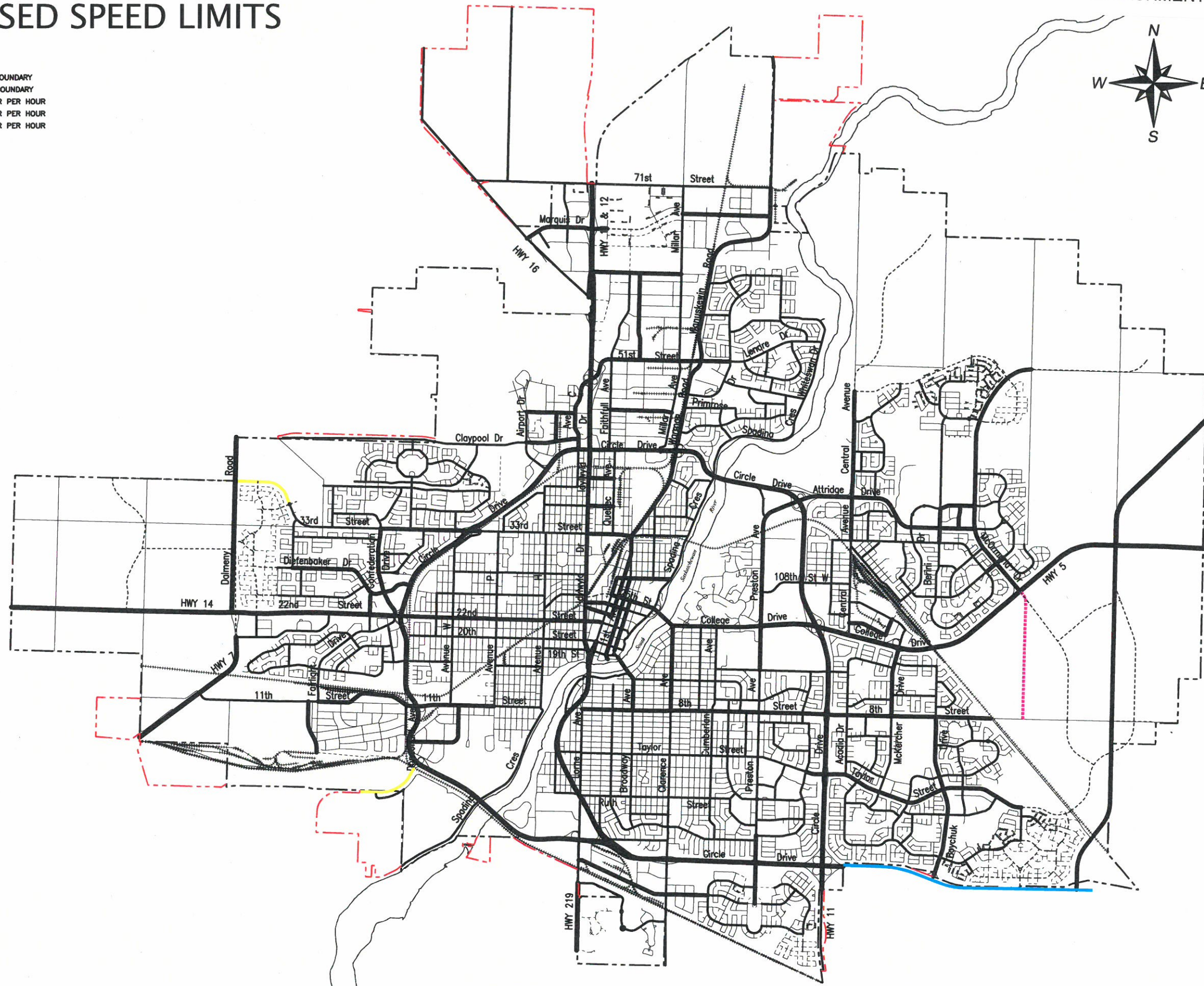
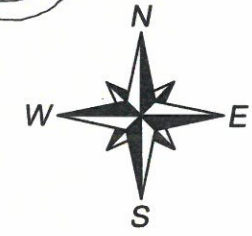
Reviewed by: Jay Magus, Engineering Section Manager, Transportation
Angela Gardiner, Director of Transportation

Approved by: Angela Gardiner, Acting General Manager, Transportation & Utilities Department

TRANS MF – Amendments to Bylaw No. 7200, The Traffic Bylaw – Speed Limit Changes.docx

PROPOSED SPEED LIMITS

- LEGEND**
- OLD C.O.S. BOUNDARY
 - - - NEW C.O.S. BOUNDARY
 - 50 KILOMETER PER HOUR
 - 60 KILOMETER PER HOUR
 - 90 KILOMETER PER HOUR



Inquiry – Councillor R. Donauer (March 21, 2016) Traffic Study – Area of Hangar Rd., 47th St. West, and Ave. C

Recommendation

That the report of the General Manager, Transportation & Utilities Department dated June 13, 2016, be forwarded to City Council for information.

Topic and Purpose

This interim report provides a timeline on the traffic study of the area of Hangar Road, 47th Street West, and Avenue C.

Report Highlights

A report summarizing the traffic study will be provided in November 2016.

Strategic Goal

This report supports the Strategic Goal of Moving Around by providing improved safety for all road users (pedestrians, cyclists, and drivers), and helps provide a great place to live, work, and raise a family.

Background

The following inquiry was made by Councillor R. Donauer at the meeting of City Council held on March 21, 2016:

“Would the Administration please complete a traffic study on the area of Hangar Road, 47th Street West, and Avenue C and report back with solutions on how to facilitate traffic from the Hangar Road and 47th Street area turning northbound onto Avenue C. With increased traffic, this is becoming a safety issue. Specifically, would you please report back on the possibility of having traffic lights installed on Avenue C and Hangar Road, or Avenue C and 47th Street West.”

Report

The Administration is planning to complete the review of the intersection operation as follows:

- June 2016 – Collect the appropriate traffic data
- July to October 2016 – Complete the analysis and prepare a report to the Standing Policy Committee on Transportation
- November 2016 – Present report to the Standing Policy Committee on Transportation
- November 2016 – Present report to City Council

Further to a review of the operations of the specific intersections as outlined above, the Airport Business District will be added to the list of future Industrial Area Traffic

Reviews. The Administration has received a formal request from the Saskatoon Airport Authority for a more comprehensive review of traffic flows in the area, which would be accommodated best through a comprehensive review to include community engagement. The Airport Business District will be added to the outstanding list of industrial traffic reviews to be prioritized for 2017 Budget and Business Plan Deliberations.

Financial Implications

There is sufficient funding within Capital Project #1512 – Neighbourhood Traffic Management to undertake this work in 2016.

Other Considerations/Implications

There are no options, public and/or stakeholder involvement, communication, policy, environmental, privacy, or CPTED considerations or implications.

Due Date for Follow-up and/or Project Completion

A report will be provided in November 2016 summarizing the review of the intersection and providing recommendations for the appropriate traffic control.

Public Notice

Public Notice pursuant to Section 3 of Policy No. C01-021, Public Notice Policy, is not required.

Report Approval

Written by: Jay Magus, Engineering Section Manager, Transportation
Reviewed by: Angela Gardiner, Director of Transportation
Approved by: Angela Gardiner, Acting General Manager, Transportation & Utilities Department

TRANS JM – Inq. – C Donauer (Mar 21-16) Traffic Study – Area of Hangar Rd, 47th St West, Ave C

Functional Planning Study – Interchange Highways 11 & 16 – Award of Contract

Recommendation

That the Standing Policy Committee on Transportation recommend to City Council:

1. That the City enter into an agreement with ISL Engineering and Land Services Ltd. for the provision of engineering services to complete a Functional Planning Study of the interchange at the junction of Highways 11 & 16 at a total cost of \$160,183 (including taxes); and
2. That the City Solicitor be requested to prepare the appropriate agreement and that His Worship the Mayor and the City Clerk be authorized to execute the agreement under the Corporate Seal.

Topic and Purpose

The purpose of this report is to obtain approval to enter into a contract with ISL Engineering and Land Services Ltd. for the provision of engineering services to complete a Functional Planning Study of the interchange at the junction of Highways 11 & 16. The contract will complete the engineering evaluation of the existing and future interchange requirements at a total cost of \$160,183 (including taxes).

Report Highlights

1. Over the past 5 years 39 collisions have occurred within the existing interchange; additionally, 1 to 3 collisions involving the structure and over-height loads occur in a typical year.
2. The focus of this review is a detailed engineering study of the existing and future traffic demands at this junction and the geometric improvements required to improve the safety and operation of this interchange.
3. A contract awarded to ISL Engineering and Land Services Ltd. is recommended for engineering services to complete a Functional Planning Study of the interchange at the junction of Highways 11 & 16 at a total cost of \$160,183 (including taxes).

Strategic Goals

This report supports the Strategic Goal of Moving Around by providing safer roads for all road users, and optimizing the flow of people and goods in and around the city.

Background

The junction of Highways 11 & 16 in southeast Saskatoon is currently operating as a 1960's era cloverleaf interchange. Both highways are considered National and Provincial primary routes and any future interchange will require a system-level interchange function and need to be flexible for conversion to an urban service-level interchange in the future.

The Stonebridge partial interchange, scheduled for completion in the fall of 2016, will attract additional traffic through the cloverleaf interchange.

This project was approved in the 2016 Capital Budget under Capital Project #2434 – TU Highway 11 & Highway 16 Cloverleaf.

Report

Collision Statistics

In 2014, the average annual daily traffic for Circle Drive north of the existing interchange was 37,700 vehicles per day; on Highway 11 to the south was 19,500 vehicles per day and Highway 16 to the east was 27,100 vehicles per day. Some individual loops and ramps in the interchange had turning movement volumes greater than 10,000 vehicles per day.

Over the past 5 years, 39 collisions have been reported within the existing cloverleaf from 2010 to 2014 with no report of injuries or fatalities. A “typical” collision involves two vehicles and about \$10,000 in damages.

The most frequent collision location is at the divergent connection between Highway 11 northbound and the loop to Highway 16 westbound, which is about 25% of collisions. A similar concern, but with less frequency, exists at the divergent connection between Highway 16 eastbound and the loop to Highway 11 northbound. These collisions are possibly a result of high traffic volumes and too short of roadway length causing weaving conflicts between upstream loop traffic attempting to enter the major roadway, and traffic on the major roadway attempting to exit. This type of conflict leads to risk taking and subsequent collisions.

At this location, daylight, road conditions and road surface do not appear to be contributing factors to the majority of collisions. More than half of the collisions are lost-control and rear-end configurations.

In addition, the structures have a very high rate of collisions from over-sized loads (typically 1 to 3 per year), which most are superficial damage requiring partial closure and an inspection; however, in 2016 there were two impacts with substantial damage. The northbound vertical clearance is 4.7 metres, which is the lowest structure on the high speed road network.

Scope of Functional Planning Study

This project involves a functional planning study for improvements to the existing interchange and/or replacement structures to improve safety and function of the interchange.

The objectives of a Functional Planning Study are to:

- Improve overall traffic operations at this junction
- Reduce collisions (improve safety)
- Add capacity for critical movements

- Facilitate good interconnections between the two provincial highways
- Minimize environmental impacts
- Minimize right-of-way acquisition and impacts
- Optimize costs and benefits

The study will include connecting roads, the interchange, and the nearest upstream and/or downstream interchanges or intersections in the analysis (no significant changes will be considered at Preston Avenue, Taylor Street, Boychuk Drive and Vic Boulevard). The Functional Planning Study for the replacement structures of this interchange will include a budget and staging plan, to guide the future detailed design and construction planning.

Mandatory components of the study include:

1. Stakeholder consultation with adjacent neighbourhoods, the RM of Corman Park, the Ministry of Highways and Infrastructure and regional trucking groups.
2. Public involvement in the form of two public meetings.
3. Analysis of existing conditions and recommendations for short-term operations and safety improvements.
4. Future system design and operational considerations.
5. Development and evaluation of alternatives.
6. Selection and recommendation of a preferred alternative.
7. Summarize the engineering report to present the recommendations and the preferred alternative at the Standing Policy Committee on Transportation meeting and a City Council meeting.

An optional noise study has been included within this project to evaluate the potential noise impacts of the preferred alternative, with the intention to include a recommended noise mitigation plan in the final product.

Contract with ISL Engineering and Land Services Ltd.

In March 2016, the Administration posted a Request for Proposal on the SaskTenders website to identify proponents interested and capable of completing this work. The following ten proposals were received:

- AECOM Canada Ltd., Saskatoon, SK
- All North Consultants Ltd., Saskatoon, SK
- Associated Engineering, Saskatoon, SK
- CIMA+ Canada Inc., Saskatoon, SK
- Dillon Consulting, Saskatoon, SK
- ISL Engineering and Land Services Ltd., Saskatoon, SK
- McElhanney Consulting Services Ltd., Edmonton, AB
- MMM Group Limited, Saskatoon, SK
- Stantec, Saskatoon, SK
- Tetra Tech EBA Inc., Calgary, AB

Based on the evaluation criteria included in the Request for Proposal, the Administration is recommending that the City enter into an agreement with ISL Engineering and Land

Services Ltd. to complete a Functional Planning Study of the interchange at the junction of Highways 11 & 16.

The Administration is not recommending that this functional planning study be completed in-house in consideration of the following:

- This project requires a suite of sub-consultants to provide highly specialized input on geotechnical, archaeological, wildlife, and communications components. Ideally this work is completed in conjunction with the functional plan to minimize modifications during detailed design stages.
- The Transportation Engineering section does not have the resources to undertake this project in-house without delaying work and projects planned for 2016 and 2017.
- The preferred consultant has significant experience in the functional design of sophisticated interchanges. ISL Engineering and Land Services Ltd. were the Owner's Engineer for Edmonton's Ring Road, Calgary's engineer for the first Diverging Diamond Interchange type in Canada, and they also designed and delivered the unique 37th Street southwest/Glenmore Trail interchange in Calgary. This experience provides great value to the City of Saskatoon in determining how to retro-fit the cloverleaf interchange to maximize traffic operations and safety, in a cost-effective manner.

In 2015, the existing bridge structures were rehabilitated. This planning project is independent of this previous work, as the main objective is to generate a long-term solution to improve the safety and operating conditions at this location. There is no construction planned in the near term, and the benefit of having a long-term plan in place allows the City to incrementally stage improvements while considering construction plans moving forward.

Public and/or Stakeholder Involvement

Stakeholder consultation is the responsibility of the consultant during this project.

Communication Plan

Communication material will be developed by the consultant during this project and will be reviewed by the Administration prior to any public and/or stakeholder communication.

Additional communication will be undertaken at the time of detailed design and construction.

Financial Implications

Capital Project #2434 – TU Highway 11 & Highway 16 Cloverleaf contains sufficient funding for this contract.

Functional Planning Study – Interchange Highways 11 & 16 – Award of Contract

Contract Amount	\$142,661.00
Additional Noise Modeling	<u>9,894.00</u>
Subtotal	\$152,555.00
GST (5%)	<u>7,628.00</u>
Total	\$160,183.00
GST Rebate (5%)	<u>(7,628.00)</u>
Net Cost to the City	<u>\$152,555.00</u>

Other Considerations/Implications

There are no options, policy, environmental, privacy, or CPTED considerations or implications.

Due Date for Follow-up and/or Project Completion

A follow-up report will be submitted to the Standing Policy Committee on Transportation recommending to adopt the functional plan for the junction of Highway 11 & 16 following completion of this study by mid-2017.

Public Notice

Public Notice pursuant to Section 3 of Policy No. C01-021, Public Notice Policy, is not required.

Report Approval

Written by: David LeBoutillier, Senior Transportation Engineer, Transportation
Reviewed by: Jay Magus, Engineering Manager, Transportation
Reviewed by: Angela Gardiner, Director of Transportation
Approved by: Jeff Jorgenson, General Manager, Transportation & Utilities
Department

TRANS DL – Functional Planning Study – Interchange Highways 11 & 16 – Award of Contract

Neighbourhood Traffic Management – Revised Guidelines and Tools

Recommendation

That the Standing Policy Committee on Transportation recommend to City Council:
That the Neighbourhood Traffic Management Guidelines and Tools, revised 2016 document, be adopted as the framework for neighbourhood traffic management.

Topic and Purpose

This report provides City Council with the Neighbourhood Traffic Management Guidelines and Tools, revised 2016 document, which outlines the neighbourhood traffic management process and appropriate traffic calming measures.

Report Highlights

The Neighbourhood Traffic Management Guidelines and Tools, 2016 revisions include: an update of the Neighbourhood Traffic Review (NTR) process; Speed Management Program; Community Speed Display Board Program; and sample schematic drawings.

Strategic Goals

This report supports the Strategic Goals of Quality of Life and Moving Around. Transportation professionals and residents through the NTR process, are able to collaborate on neighbourhoods-level changes strategically and provide improved safety of all road users (pedestrians, cyclists, and motorists) by reducing speeding and shortcutting.

Background

City Council, at its meeting held on August 14, 2013, adopted the current Neighbourhood Traffic Management program, including the Traffic Calming Guidelines and Tools, 2013 document, that provided information pertaining to the process for addressing neighbourhood traffic concerns; a list of tools recommended to mitigate speeding and shortcutting; measurements to enhance pedestrian safety, and also identified measures and strategies for the adoption of traffic calming while designing neighbourhoods.

Not included in the 2013 document was the City's Speed Management Program developed to address complaints on speeding in neighbourhoods not reviewed through the NTR. Components of the program include the use of speed display boards, informational brochures and other measures such as speed awareness campaigns.

City Council, at its Regular Business Meeting held December 14, 2015, resolved:

- “1. That the Administration be directed to update the “Traffic Calming Guidelines and Tools” procedure as outlined in the report of the General Manager, Transportation & Utilities Department dated December 7, 2015; and
2. That the Administration be directed to proceed with current and 2016 Neighbourhood Traffic Reviews as outlined in this report, until such time as the Traffic Calming Guidelines and Tools document has been updated and approved by Council.”

Report

The Neighbourhood Traffic Management Guidelines and Tools, May 2016 document is included in Attachment 1.

The following revisions are included in the updated guidelines:

1. Revised NTR Process:
 - To date, nineteen neighbourhoods have undertaken a NTR, with numerous recommendations from each neighbourhood in various stages of implementation.
 - In 2015, concerns were identified as to how substantial recommendations, such as road closure, were treated in terms of implementation, evaluation, and public consultation. This was addressed in the Administration’s report to City Council on December 14, 2015 and is included in Section 3.4 of the attached 2016 document.
2. Speed Management Program:
 - For ease of understanding, the Speed Management Program documentation has been included in Section 4.1 of the attached 2016 document.
3. Community Speed Display Board Program:
 - Several Community Associations have recently expressed interest in purchasing speed display boards for their communities. The Administration is supportive of these requests, and is proposing some guidelines on how this program can be managed.

A few highlights from this program include:

- The speed display boards can only be located on local or collector streets
- The City will provide specifications to ensure uniformity to improve the level of safety
- The City will purchase (on behalf of the community) and maintain the speed display board
- The speed display board will be moved to a different location each year to a location requested by the Community Association

4. Schematic drawings (provided in Appendix A):
 - The drawings within the guidelines provide a visual of the various traffic calming devices that may be considered as part of the neighbourhood traffic plan.

Public and/or Stakeholder Involvement

The NTR process involves extensive public and stakeholder input through a series of community meetings.

Communication Plan

Once approved, the Neighbourhood Traffic Management Guidelines and Tools, 2016 document, will be shared with the public through several methods: posting on the City website, distribution to Community Associations, and promoted at public meetings that discuss neighbourhood traffic issues.

Other Considerations/Implications

There are no options, policy, financial, environmental, privacy, or CPTED considerations of implications.

Due Date for Follow-up and/or Project Completion

A follow-up report or project completion is not required.

Public Notice

Public Notice pursuant to Section 3 of Policy No. C01-021, Public Notice Policy, is not required.

Attachment

1. Neighbourhood Traffic Management Guidelines and Tools, May 2016

Report Approval

Written by: Shirley Matt, Senior Transportation Engineer, Transportation
Jay Magus, Engineering Manager, Transportation

Reviewed by: Angela Gardiner, Director of Transportation

Approved by: Angela Gardiner, Acting General Manager, Transportation &
Utilities Department

TRANS SM – Neighbourhood Traffic Management – Revised Guidelines and Tools.docx

Neighbourhood Traffic Management Guidelines and Tools



May 2016

Photograph Credit: Liz Hofmann

Authorization

Prepared By:

Shirley Matt, P.Eng.,
Senior Transportation Engineer

Checked By:

Jay Magus, P.Eng.,
Engineering Manager, Transportation

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1 INTRODUCTION

1.1 Background

As the population of the City of Saskatoon continues to grow, residents are indicating an increasing concern regarding neighbourhood traffic issues. In particular, residents are concerned about the impacts of frequent occurrences of speeding and short-cutting traffic on the quality of life within the community.

The City has developed a neighbourhood traffic management document to address neighbourhood traffic concerns. The document will provide a guideline on how to address the concerns, a list of tools recommended for different concerns (speeding, short-cutting or pedestrian safety), and it will also identify proactive treatments for newly developed neighbourhoods.

The overall objectives of the ***City of Saskatoon Neighbourhood Traffic Management Guidelines and Tools*** are to maintain the livability and environmental quality of our neighbourhoods while ensuring the safe, efficient and economical movement of people and goods.

1.2 Purpose of Guide

The purpose of this guide is to provide the City of Saskatoon with a strategy to respond to a wide range of public concerns such as speeding, short-cutting, pedestrian safety, school safety and signage such as traffic controls, or parking restrictions and prohibitions. This guideline provides details on the following:

- The process for Neighbourhood Traffic Reviews
- Proposed measures to address traffic issues in existing neighbourhoods
- Tools that can be applied to the design of new neighbourhoods

1.3 Guiding Principles

The following guiding principles form the basis for neighbourhood traffic management and will be taken into consideration when investigating, selecting, and implementing appropriate measures. These principles provide overall direction and guidance in the application of neighbourhood traffic management measures and applying them will maximize the effectiveness of the Neighbourhood Traffic Management Plan and help build community support by ensuring their needs are met.

These principles include:

- **Identify the real problem.** Often, the perceived nature of a traffic problem is substantially different than the real problem. In some cases, the difference is so great that a solution intended to eliminate the perceived problem might make the real problem worse. For example, residents often mention “traffic volume” and “speeding” as concerns on their street, but in some cases the problem is one or the other. If the real problem is speeding, for example, a measure which significantly reduces the traffic volume on a street might encourage speeding if fewer cars remain on the street to slow traffic. Therefore, it is important to identify the real problem, so as to select the appropriate measure, or to help prioritize a number of selected measures.
- **Quantify the Problem.** Some problems are more significant than others. Some are all-day problems; others occur only at certain times of day or only in one direction. To select appropriate traffic measures, it is important to quantify the extent of the problem. This means gathering data, which includes: traffic counts, speed studies, parking surveys, collision statistics, or any other data as appropriate.
- **Involve the community.** Residents, business owners, property owners, community groups, and other local stakeholders in a community should be involved in developing Neighbourhood Traffic Management Plans. Their input is essential in identifying problems and in selecting traffic solutions. Involving the community builds support, and enhances credibility of a plan. Involving a broad cross-section of the community, as well as key stakeholders, minimizes the potential of special interest groups who might otherwise unduly influence the preparation of a plan. If the community is not adequately involved in preparing a Neighbourhood Traffic Management Plan, residents and others in a community might oppose the plan, regardless of its technical merit, because they feel they were not properly consulted, listened to, or the plan does not recognize the unique circumstances of their neighbourhood.
- **Consider improvements to the major road network first.** Most motorists will not shortcut through a neighbourhood unless there is a reason to and the reason is often related to congestion on adjacent major roads. There are a wide range of low-cost options available to improve operations on major roads, including adjusting traffic signal phasing and timing, adding turn bays, implementing turn prohibitions, and establishing parking restrictions. Improvements to the major road network should be considered first, as these might prevent or reduce the need for traffic measures on the neighbourhood streets, and enhance the effectiveness of a Neighbourhood Traffic Management Plan.
- **Access restrictions.** Neighbourhood traffic management measures that restrict access or egress should be carefully considered and should be accompanied by public consultation.
- **Do not impede non-motorized modes.** Neighbourhood traffic management measures should not impede the movement of cyclists and pedestrians.

Neighbourhood Traffic Management Guidelines and Tools

- **Consider all services.** Neighbourhood traffic management measures should not impede emergency, transit, and maintenance service access unless alternate measures are agreed upon.
- **Implementation of Neighbourhood Traffic Management Plans.** Neighbourhood Traffic Management Plans will be shared with the public and submitted to City Council for approval. All proposed measures, especially traffic calming devices, will be implemented temporary and monitored. Permanent installation of traffic calming devices will only be considered if temporary measures have proven effective.

2 NEIGHBOURHOOD TRAFFIC MANAGEMENT GUIDELINES

2.1 Overview

Neighbourhood traffic management is considered on local and collector streets. It involves the implementation of a broad range of measures that typically falls into two categories:

- **Isolated Studies.** This is used on a single problem street where it is not likely to displace traffic onto adjacent streets. School sites can be considered for a traffic management improvement (e.g. traffic calming) without being part of a bigger plan. If there is a request for traffic control, parking restriction, signage or pedestrian device at locations that are not part of a Neighbourhood Traffic Review for that year, the City of Saskatoon will review the request as an isolated study.
- **Area-wide issue.** In other areas, there will be a range of traffic issues on many streets within an area. For example, speeding and short-cutting traffic might be an issue on several streets, and pedestrian safety might be an issue at a number of locations throughout the area. In cases like this, traffic solutions must be developed on an area-wide basis, considering all issues within an area. For the purpose of neighbourhood traffic management, an area is typically defined by community boundaries. If desired, two or more adjacent areas can be combined to create a single larger area for the purposes of developing a Neighbourhood Traffic Management Plan.

Neighbourhood traffic management is undertaken for two key reasons: it improves the **safety** and **livability** within neighbourhoods. It helps make the streets safer for everyone and it includes all road users (pedestrians, cyclist, and motorists). It also helps to preserve and enhance the livability of the community by minimizing the negative impacts of traffic (noise and pollution). Many neighbourhood conflicts are the result of excessive speed and motorist's inattention. Successful neighbourhood traffic management measures effectively modify driver behavior and some are self-enforcing. Examples would be speed display boards or traffic calming devices.

2.2 Benefits of Neighbourhood Traffic Management

The specific benefits of neighbourhood traffic management are:

- **Minimize conflicts.** Reducing conflicts between roads users reduces the likelihood of a collision occurring; therefore, improving safety, particularly for pedestrians, cyclists and other vulnerable road users.
- **Reduce vehicular speeds.** Speeds that are suitable for one type of road (such as major arterial) may be considered excessive on a residential collector or local street. Measures that decrease speeds help to reduce the likelihood of a collision occurring, as well as the severity of the collision. Reducing vehicular speeds also helps to improve the livability of a community by reducing noise and other negative impacts of traffic.
- **Discourage through traffic on local residential streets.** Local streets are primarily intended for access to properties rather than accommodating through traffic. Discouraging through traffic will improve safety by reducing potential conflicts.
- **Establish an ongoing process to address problems.** New roads, additional development and other changes may result in changes in traffic patterns and contribute to new traffic problems. Establishing proactive policies to consider neighbourhood traffic management measures in the design of new roads and neighbourhoods will help to ensure that problems are avoided in the first place.

3 REVIEW PROCESS

3.1 Overview of Study Process

To successfully implement an effective Neighbourhood Traffic Management Plan, there must be an established procedure documenting the process and the action to be taken. The City of Saskatoon’s process has been divided into four phases.

- Phase 1:** Responding to Issues
- Phase 2:** Neighbourhood Selection
- Phase 3:** Plan Development and Approval (Neighbourhood Traffic Review Process)
- Phase 4:** Permanent Implementation Plan

The study process is outlined in **Exhibit 3-1**.

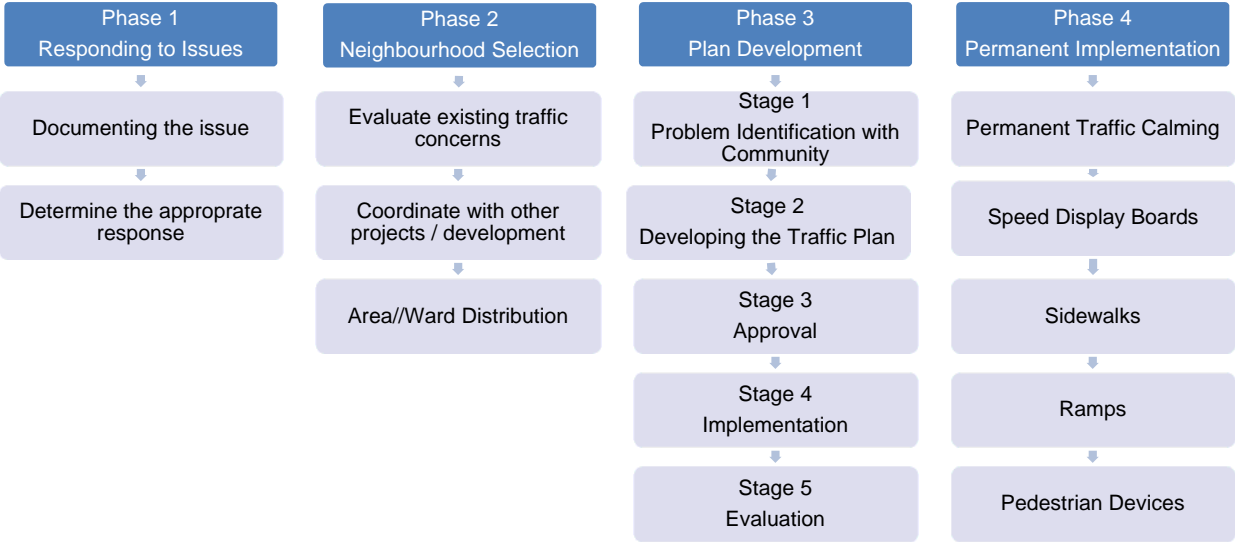


Exhibit 3-1: Neighbourhood Traffic Review Process

3.2 Phase 1 - Responding to Issues

This phase involves screening the traffic concern and determining whether the traffic concern be considered as part of Neighbourhood Traffic Management Review, or another course of action be taken.

This phase involves a two-step process:

Step 1 - Documenting the issue: The first activity is for residents to document their traffic issues. These issues can be documented by various methods: Council inquires, web-emails, letters, telephone calls, or submitting their concern on the new web application called “*Report a Traffic Issue*” at www.saskatoon.ca. A link to the site is provided below:

<http://apps2.saskatoon.ca/app/aTrafficIssuesReporting>

Step 2 - Determine the appropriate response: The next step of this phase is for the Transportation division staff to determine which of the following responses is appropriate. In most cases, if there is neighbourhood traffic management review planned within the year, the traffic concern will be dealt with under that review. If there is no Neighbourhood Traffic Review planned for the year, the traffic issue can be reviewed under the appropriate policies and procedures. For example, Stop and Yield signs request will be reviewed under the Policy *CO7-007 - Traffic Control – Use of Stop and Yield Signs*.

3.3 Phase 2 – Neighbourhood Selection

This phase involves prioritizing the traffic concerns to determine which neighbourhood will receive a Neighbourhood Traffic Review. A formalized process was developed to prioritize and select neighbourhoods for each year. This phase has three steps:

Step 1 – Evaluate existing traffic concerns: This step is based on a point system and the number of criteria listed below.

1. Number of outstanding concerns: Includes all phone calls, emails, letters and additional correspondence documented since the beginning of the program in August 2013 (1 point per concern is added to the total score).
2. Councillor input: The Administration will work with each respective Councillor to select the highest priority neighbourhood in the Ward, considering all information available (3 points assigned to the highest priority neighbourhood).
3. Number of temporary traffic calming devices currently installed: There is currently a number of existing temporary traffic calming locations that must be maintained and assessed (1 point per device is added to the total score).
4. Number of collisions: Collision data provided by SGI will be reviewed each year. The criteria for collisions is as follows:
 - Low: The number of collisions appears to be lower relative to other neighbourhoods (0 points are added to the total score).
 - Medium: The number of collisions appears to be average relative to other neighbourhoods (1 point is added to the total score).
 - High: The number of collisions appears to be higher relative to other neighbourhoods (2 points are added to the total score).

Step 2 – Coordinate with other projects/consider areas under development: This step involves coordination with other projects, such as Local Area Plans (LAP) is required to achieve efficiencies such as combining public consultation efforts. Similarly, neighbourhoods under development where roads and infrastructure are not yet constructed may be delayed as traffic patterns will evolve. Both of these factors may result in an adjustment to the timing of reviews in certain neighbourhoods.

Step 3 – Area/Ward Distribution:

The final step of the neighbourhood selection process is to ensure reasonable distribution among the city. Since there are 10 Wards and only eight neighbourhoods reviews each year, not all Wards can be selected on an annual basis. The neighbourhoods that do not receive a review the year prior will have higher priority.

3.4 Phase 3 - Plan and Development Approval

This phase involves working with the community, City Council and City staff in developing a Neighbourhood Traffic Management Plan. This phase involves a five stage approach:

- Stage 1:** Problem Identification with Community
- Stage 2:** Developing the Traffic Plan
- Stage 3:** Approval
- Stage 4:** Implementation
- Stage 5:** Evaluation

Details on each stage are provided in **Table 3-1**.

Table 3-1: Neighbourhood Traffic Review Process

Stage	Details	Approximate Duration
Stage 1: Problem Identification with Community	<ul style="list-style-type: none"> • Host 1st community meeting to establish study goals, objectives and identify traffic concerns and possible solutions • Share results online at www.shapingsaskatoon.ca 	January - April
Stage 2: Developing the Traffic Plan	<ul style="list-style-type: none"> • Collect and analyze traffic and safety data to confirm the issues • Identify potential solutions • Develop proposed Traffic Plan • Circulate Traffic Plan to internal departments for feedback • Hold 2nd community meeting to determine the level of support for Traffic Plan • Review Traffic Plan and identify changes as appropriate • Determine if 3rd community meeting is required to address outstanding issues • Share community meeting results online at www.shapingsaskatoon.ca 	May - December
Stage 3: Approval	<ul style="list-style-type: none"> • Present Traffic Plan to Committee and Council for approval in principle • The community will be notified of the Traffic Plan by mail, the City's websites and the Community Association 	January - March (2 nd year)
Stage 4: Implementation	<ul style="list-style-type: none"> • Implement recommendations within the plan. Timeline for implementation may be short, medium or long term depending on the specific measure • Any measures that physically restrict traffic movements or significantly alter traffic patterns will be implemented temporarily to evaluate their effectiveness 	<p>Time Frames</p> <p>Short term (1 - 2 years)</p> <p>Medium (3 - 5 years)</p> <p>Long Term (5 years' plus)</p>
Stage 5: Evaluation ¹	<ul style="list-style-type: none"> • The overall plan will be evaluated and modified as required • Physical traffic movement restrictions will be formally evaluated after a minimum 1-year evaluation period • Traffic studies will be conducted and input sought from the impacted residents with the results shared on shapingsaskatoon.ca • Final approval from City Council will be sought prior to permanent construction • The community will be notified of any changes by mail, the City's websites and the Community Association • If required, Public Notice and any associated bylaws will be brought forward at this time. 	Minimum 1-year period following implementation

Note 1: Traffic calming measures that physically restrict traffic movements or significantly alter traffic patterns will be initially installed in a temporary manner to evaluate their effectiveness. The trial period will be a minimum of 1 year, with traffic studies being conducted to quantify the impacts.

Neighbourhood Traffic Management Guidelines and Tools

As part of the evaluation stage, if there are traffic measures that restrict traffic, further public consultation will be required. Some examples are indicated below:

- If a traffic restriction is being recommended that physically restricts a traffic movement, the evaluation process will include a flyer to impacted residents providing traffic data and seeking their opinion on the level of support for maintaining the traffic restriction permanently. If the majority of respondents are in support of maintaining the restriction, and it has not shifted the issue elsewhere in the area, the Administration will recommend to City Council that it be constructed permanently. The results of the trial and outcome of the community engagement will be reported to Council with the Administration's recommendation.
- In neighbourhoods where physical turning movement restrictions are not proposed, the Administration will monitor the effectiveness of the overall plan through discussions with the Community Association and the Councillor as well as through informal complaints from residents. Site observations will also be conducted to evaluate the design of traffic calming devices. An annual report will provide a status update on the implementation of each of the neighbourhood plans, identifying which devices will be made permanent.

3.5 Phase 4 – Permanent Implementation Plan

Phase 4 involves the implementation of permanent measures for traffic calming, sidewalks, ramps, speed display boards and pedestrian devices. The proposed time frame for these measures will be longer as most of them will be put on lists and prioritized based on the criteria for each measure. A summary of the criteria for each is as follows:

Traffic calming is installed temporary until there is funding for permanent installation. The traffic calming devices will be installed permanently based on the following criteria:

- Traffic calming devices temporarily installed prior to August 14, 2013
- Locations adjacent to schools or parks
- Locations addressing speed and short-cutting issues
- All other locations

A list will be established based on the above criteria and will be submitted to City Council in early spring for approval.

Sidewalk and **Ramps** recommendations are funded through the programs for Sidewalk Retrofit and Accessibly Ramp programs (see **Section 4.8** and **Section 4.9** for how sidewalk and ramps are prioritized).

Speed Display Boards when funding is available will be installed permanently.

Pedestrian devices such as a pedestrian actuated signal, active pedestrian corridor or pedestrian crossing will be added to a list generated for each type of pedestrian crossing device, and is prioritized based on warrant results.

4 NEIGHBOURHOOD TRAFFIC MANAGEMENT MEASURES

This section describes the neighbourhood traffic management measures used to address neighbourhood traffic concerns relating to speed, short-cutting, pedestrian safety, and signage.

4.1 Speed Measures

The intent of speed measures is to address speeding concerns in neighbourhoods by increasing driver and community awareness of the speed conditions on their streets. Tools such as speed display boards and education provides an opportunity for both the driver and community members to participate in speed reduction, creating safer and more livable streets.

4.1.1 Speed Display Boards

Speed Display Boards are pole-mounted devices equipped with radar speed detectors and an LED display. The boards are capable of detecting the speed of an approaching vehicle and displaying it back to the driver. When these signs are combined with a regulatory speed limit sign, a clear message is sent to the driver displaying their speed.

The objective of the speed display board is to improve road safety by making drivers aware of their speed, evoking voluntary speed compliance.

Speed display boards are used as traffic calming devices in addition to or instead of physical devices such speed humps, speed cushions, or speed tables.

Speed Display Board Usages

- Used on collector roads where there are no trees or other vegetation that will restrict the operations of the speed display board.
- Used in conjunction with physical traffic calming devices.
- Typically installed where there is already an enforcement speed sign, e.g. entrance to neighbourhoods.

Advantages

- Provides awareness to driver.
- Encourages speed compliance.
- Portable mounting method allows for exposure at numerous locations citywide.

Disadvantages

- Not an enforcement tool.
- Less effective on multi-lane, high volume roadways.

4.1.2 Education

Sometimes speeding is a matter of perception, and enforcement. Educating the public is an option that is relatively inexpensive and effective. For example, many residents are simply unaware of the actual speed limit in their neighbourhood.

An informational brochure is available on the city website www.saskatoon.ca. The brochure provides information on:


- Why we speed?
- A list of measure that can be used to reduce speeding in your neighbourhood.
- Information on school zones, back alley and constructions zones speed limits.
- Speeding fines.
- Traffic Bylaw 7200.

A copy of the speed brochure is included in **Exhibit 4-1**.



Exhibit 4-1: Speed Brochure Page 1

TRAFFIC SPEED



Traffic Speed in neighbourhoods is often a common concern for residents, especially those with children.

Traffic speed can be critical to walkability and cycling. While pedestrians and cyclists may feel comfortable on streets that carry a lot of traffic at low speeds, higher speed traffic will discourage these activities.


WHY DO WE SPEED?

- ▶ People speed because they are behind schedule and are trying to make up for lost time.
- ▶ They are unaware of the speed limit.
- ▶ They are trying to keep up with other traffic.
- ▶ Out of habit.
- ▶ They are so familiar with their neighbourhood that they do not realize how fast they are driving.


Speeding is sometimes a matter of perception; Vehicle speeds can often seem high when you are close to the roadway, even when motorists are actually travelling under the legal speed limit. This is especially true on a quiet residential street.

MEASURES USED TO REDUCE SPEEDING IN YOUR NEIGHBOURHOOD

SET THE PACE
When you drive through your neighbourhood, stay at or below the speed limit. Set a safe pace and encourage your neighbours to do the same.





NARROW THE STREET
People drive faster on wide-open roads, and they slow down on narrower streets. By parking your car next to the curb, you can discourage speeding.



REPORT A TRAFFIC CONCERN
Go to saskatoon.ca and click on "N" for Neighbourhood Traffic Planning to report a concern and request a review.


REQUEST TRAFFIC ENFORCEMENT
Ask your local police to ticket neighbourhood speeders. Call Saskatoon Police at (306) 975-8300.

HOW MUCH ARE FINES FOR SPEEDING?

Speeding Tickets start at **\$120** and go up \$10 for every 10 km over the posted limit.

SCHOOL SPEED ZONES
Every year, thousands of children travel to and from schools in Saskatoon. Their safety is a high priority for the City of Saskatoon. As a motorist, you have a responsibility to obey posted limits and drive in a safe and courteous manner.



SPEEDING IN BACK ALLEYS
Traffic Bylaw 7200 states the speed limit in back alleys is 20 km/hr.

CONSTRUCTION ZONES
Constructions zone use standard regulatory (black and white) sign with an orange tab indicating the maximum legal speed. These signs are enforceable and must be obeyed at all times.




Exhibit 4-1 continued: Speed Brochure Page 2

4.2 Community Based Initiatives

This section is intended to address numerous initiatives which individuals and community groups can undertake as a means of addressing traffic issues. The intent of these initiatives is to help communities help themselves. Together with any action undertaken by the City, these initiatives result in a balanced response to local traffic issues.

- **Community Newsletters:** Community Associations can publish information on traffic concerns in their newsletters to encourage more appropriate driving behavior among motorists or notify a neighbourhood of planned projects that will affect local traffic patterns (construction or permanent installations).
- **Community Events:** Public meetings and community open houses involving residents and stakeholders can be an effective means of identifying traffic issues and options available to deal with problems. These discussions can also bring awareness and education to help improve driver behavior. This will assist in the traffic study process.
- **Alternative Modes of Transportation:** A wide range of initiatives can be used to reduce vehicle trips and the amount of traffic on neighbourhood streets. Some examples include:
 - Car Pooling
 - Working from at home
 - Flex time – staggering work hours to avoid peak hour traffic volumes
 - Public Transit
 - Cycling
 - Walking

4.3 Community Speed Display Board Program

The purpose of this program is to allow communities to purchase their own speed display board. The following process will be followed:

1. Community Associations will need to submit a written application to the City of Saskatoon to initiate the process.
2. The City will provide the Community Association a cost estimate of the speed reader board, along with an agreement to be signed by the Community Association. The agreement will set out the expectations on maintenance, repairs, vandalism, etc. of the board.
3. The Community Association will provide payment to the City, as well as enter into the written agreement.
4. The City of Saskatoon will proceed to acquire the speed display board.
5. The speed display board is to be installed for one-year at one location.
6. Annually, the community can submit a written request to the City to have the speed display board relocated to another location.

The guidelines, and supporting reasons for developing these guidelines, that support the use of speed display boards is provided in **Table 4-1**.

Table 4-1: Speed Display Boards Guidelines

Guideline	Comments
The community will only be allowed to purchase one speed display board.	Doesn't conflict with recommendations for permanent speed display boards from the neighbourhood review plans.
The speed display board can only be installed at one location per year.	More effective if they remain in one place for a longer time period.
The speed display board cannot be used as enforcement purposes.	The police are the only entity that can enforce speeding.
The speed display boards are to be used only within the neighbourhood on local and collector streets.	To educate the drivers within the neighborhood.
The speed display boards can be used in school zone for education purposes only.	The police are the only entity that can enforce speeding.
The speed display boards shall not conflict with any SGI or police education enforcement programs.	These programs will take priority over the community speed display program
The speed boards should be installed in locations with clear site visibility to the board. No vegetation should be blocking the view of the board.	Speed display boards are solar powered will not be effective if they do not have sufficient sunlight. Drivers need clear site visibility to see the board.

Only the following type of Speed Display Boards are to be used.

- Radar Message signs (signs that display speed only)



Radar Speed Sign

- The speed display board should be battery operated or solar powered.

4.4 Enforcement Measures

Many neighborhood traffic management issues cannot be dealt with signage or traffic calming devices and may simply require enforcement.

When requested by City staff, Saskatoon Police Service will perform targeted enforcement on residential streets. The intent of the enforcement is to reduce vehicle speeds by acting as a visible deterrent. City staff may also provide the Police with speed data to assist in identifying potential locations and peak times for enforcement.

In addition, any requests by City staff for parking violations will be sent to Parking Services for enforcement. Parking enforcement will target the residential area in which parking complaints are a major issue or safety concern.

4.5 Regulatory Measures

Stop and Yield Signs: Stop and yield signs must follow policy *C07-007-Traffic Control – Use of Stop and Yield Signs*

Maximum Speed Limit Signs: Speed limit signs will be placed according to the classification of the roadway and will follow Traffic Bylaw No. 7200.

Turn prohibitions, through movement prohibitions and one-way signage

- Used where it is not desirable to implement physical devices to restrict certain movements.
- Use of signage without accompanying physical devices to restrict the movements can create an enforcement problem and can be costly in terms of enforcement.

Parking Restrictions and Prohibitions: Parking restrictions (parking at certain times of the day) and parking prohibitions (no parking) must meet the criteria in *Policy C07-010, Parking Restrictions and Parking Prohibitions*.

4.6 Traffic Control Retrofit Program

The primary objective of the traffic control retrofit infill system is to reduce the frequency and severity of collisions caused by confusion regarding the assignment of right-of-way. Because of the low traffic volumes and speeds, and in the absence of excessive collisions, it is the Administration's opinion that yield signs are adequate for identifying rights-of-way at the majority of currently uncontrolled intersections in neighbourhoods. Stop signs will be used at local-collector street intersections where it is required to stop minor traffic over priority traffic. Where appropriate, the proposed yield signs will be deliberately orientated in such a way as to provide alternating right-of-way priority to east-west traffic and north-south traffic, making it more inconvenient for non-residential traffic to shortcut through the residential streets.

4.7 Pedestrian Crosswalks

Pedestrian crosswalk requests must adhere to the policy *C07-018 Traffic Control at Pedestrian Crossing*. This policy provides the following hierarchy of typical pedestrian crossing applications:

- Standard Crosswalk
- Zebra Crosswalk
- Pedestrian Corridor
- Active Pedestrian Corridor
- Pedestrian Actuated Signal

4.8 The Sidewalk Retrofit Program

The Sidewalk Retrofit Program is an inventory of all missing sidewalks in the City. The locations are prioritized based on the following criteria:

- **Priority 1:** Locations primarily include outstanding resident requests, recommendations from neighbourhood reviews, and locations where no sidewalk exists on either side of the roadway.
- **Priority 2:** Locations around high pedestrian areas such as parks, schools and public facilities.
- **Priority 3:** Locations were areas that have sidewalk along one side of the roadway and do not lead to a park, school, and senior's complex or public facility.

4.9 The Ramp Accessibly program

The Ramp Accessibly Program is an inventory of all missing ramps within the City. The locations are prioritized based on the following criteria:

- **Priority 1:** Resident requests including neighbourhood traffic reviews.
- **Priority 2:** Locations identified by criteria taken from the implementation of the Accessibility Action Plan, (known areas where there is high population of disabled users, e.g. senior complexes).
- **Priority 3:** Other

4.10 Traffic Calming

There is no perfect solution to traffic calming. Every situation is unique, and there is no single “best” solution to a problem. The *Canadian Guide to Neighbourhood Traffic Calming* provides guidelines regarding the applicability, location and design of specific traffic calming measures.

Traffic calming devices are intended to slow speeding vehicles down, reduce collision frequency, enhance the safety and perception of safety for pedestrians and reduce shortcutting through residential neighbourhoods. Traffic calming as defined by the *Institute of Transportation Engineers (ITE)* “the combination of mainly physical measures that reduce the negative effects of motor vehicles use, alter driver behavior and improve conditions for non-motorized street users”.

There are a number of traffic calming techniques that are used to improve concerns relating to excessive speed, excessive volume and traffic conflicts. These techniques include vertical deflections, horizontal deflections and obstructions. The different types of traffic calming devices are outlined in **Chapter 5**.

4.11 Other Programs

The intent of this section is provide information on other City programs that are not a neighbourhood traffic management measure.

- **Intersection Improvement Program:** Issues regarding arterial streets will be reviewed under the Intersection Improvement Program. This program will select and prioritize the intersections requiring reviews for improvements based on traffic safety and traffic operations.
- **Corridor Study Program:** Issues that accumulate along corridors will be reviewed under the Corridor Study Program. This program selects and prioritizes corridors requiring study based on traffic safety and traffic operations.

5 TRAFFIC CALMING MEASURES

This section describes the tools that will be used by the City of Saskatoon as potential traffic calming solutions within the neighbourhood. Not all tools used will be applicable to each traffic concern. For example, obstructions are often used to reduce traffic volume and should not be used to reduce speed. Each section will outline the difference between the tools and the advantages and disadvantages of each.

This section will also include tools the City of Saskatoon will not consider as traffic calming solutions. Reasons are provided for each.

When developing a Traffic Management Plan with the community, data and statistical analysis will still continue to be an important tool to evaluate issues. Traffic calming will be considered on streets where the following guidelines are met:

- **Neighbourhood streets** are classified as a local or collector street.
- **Traffic volumes** on streets should meet the City of Saskatoon guidelines for local and collector streets (see table below).

Table 5-1: Typical City of Saskatoon Roadway Classifications and Characteristics

Traffic Characteristics	Public Lanes		Locals		Collectors	
	Residential	Commercial	Residential	Commercial	Residential	Commercial
Traffic function	Access function only (traffic movement not a consideration)		Access primary function (traffic movement secondary consideration)		Traffic movement and land access of equal importance	
Traffic Volume	<500	<1000	<1000	<5000	<5000	8,000-10,000
Typical Speed Limits (km/h)	30		50		50	
Transit Service	Not permitted		Generally avoided		Permitted	
Cyclist	No restrictions or special facilities		No restrictions or special facilities		No restrictions or special facilities	
Pedestrians	Permitted, no special facilities		Sidewalks on one or both sides	Sidewalks provided where required	Typically, sidewalks provided both sides	Sidewalks provided where required
Parking	Some restrictions		No restrictions or restriction on one side only		Few restrictions other than peak hour	

- **Speed** on streets will be measured. If the 85th percentile speed is 5 kph above the posted speed limit, traffic calming will be considered if supported by the community.
- Neighbourhood traffic calming plans and studies will be developed for areas of concern where neighbourhood areas, or residents experience unnecessary traffic.

Unnecessary traffic is defined as:

- Traffic using a neighbourhood street as a shortcut;
- An excessive volume of traffic on a neighbourhood street that should normally be served by an arterial roadway;
- Traffic operating at excessive speed; and
- Vehicles with destinations outside of the neighborhood.

5.1.1 Horizontal Deflections

Horizontal deflection measures are those which require a motorist to steer around them. Examples include curb extensions and raised median islands.

Horizontal Deflections have the following benefits:

- Discourage short-cutting traffic or through traffic to a varying extent.
- Can achieve greater reductions in traffic volumes.
- May reduce vehicle speeds.
- Enhance pedestrian crossings and all-way stop signs locations.
- Relatively inexpensive.

Horizontal Deflections devices used by the City of Saskatoon include:

- Curb Extensions
- Raised Median Islands
- Roundabouts
- Chokers (Pinch Point)
- On-Street Parking

5.1.2 Curb Extension (aka Bulb-out or bulbing)

A curb extension is a horizontal intrusion of the curb into the roadway resulting in a narrower section of roadway. The curb is extended on one or both sides of the roadway to reduce the width to as little as 6 metres for two-way traffic and thereby have the potential to moderately reduce driver speed. They also allow a pedestrian to stand further out into the driver's line of sight so they are more visible at crossing locations.



Exhibit 5-1: 7th Avenue and Princess Street Curb Extension (City Park)

Curb extensions are often designed using concrete, paving stones or grass.

Curb extensions can be used on all roadways which have on-street parking. They are often used at midblock crossing locations, in front of schools and at major crosswalk locations.



Exhibit 5-2: Saskatchewan Crescent Curb Extension (Nutana)

5.1.3 Raised Median Island

A raised median island is a small-elevated median constructed on the centerline of the street, placed directly behind the crosswalk area. For example, in a marked crosswalk, it will be placed behind the standard painted markings. The purpose of the raised median island is to offer a place of refuge for pedestrian while crossing the street. It increases pedestrian visibility and may help to reduce speeds. Raised median islands are also placed to improve the visibility of four-way stop signs as well as pedestrian crosswalk signs.

Typical, raised median islands are designed using concrete and often have mountable median tip. They often are 1.5 metre in width.



Exhibit 5-3: Avenue P and 21st Street Median Island (Pleasant Hill)

5.1.4 Roundabout

A roundabout is a raised island located in the centre of an intersection, which requires vehicles to travel through the intersection in a counter-clockwise direction around the island. The purpose of a roundabout is to help reduce vehicle speeds and vehicle-vehicle conflicts at intersections.

The City of Saskatoon has standard drawings as listed in **Table 5-2**.

Table 5-2: Standard Drawing for Roundabout used by the City of Saskatoon

Standard Drawing	Plan No.
Roundabout Functional Design Local Class 'A'	102-0029-017r001
Roundabout Detailed Design Local Class 'A'	102-0029-018r001
Roundabout Sight Lines Design Local Class 'A'	102-0029-019r001
Roundabout Operating Speed Design Local Class 'A'	102-0029-020r001
Roundabout Functional Collector Class 'A'/Local Class 'A'	102-0029-021r001
Roundabout Detailed Designs Collector Class 'A' and Local Class 'A'	102-0029-022r001
Roundabout Sight Lines Design Collector Class 'A' and Local Class 'A'	102-0029-023r001
Roundabout Operating Speed Design Collector Class 'A' and Local Class 'A'	102-0029-024r001

These drawings are found on the City of Saskatoon Web site; <http://www.saskatoon.ca> under Business and Development – Specifications.

Roundabouts reduce points of conflict between pedestrians and motor vehicles and are therefore considered to be safer. Additionally, most feature a safety island refuge where pedestrians may pause mid-crossing.

Roundabouts can reduce collisions. Studies have shown that roundabouts are safer than traditional stop sign or signal-controlled intersections. There are several reasons why roundabouts help reduce the likelihood and severity of collisions:

- **Low travel speeds:** Drivers must slow down and yield to traffic before entering a roundabout. Collisions that occur in roundabouts are typically minor and cause few injuries since they occur at such low speeds.
- **Continuous Traffic Flow:** Roundabouts are designed to promote a continuous, circular flow of traffic. Drivers need only yield to traffic before entering a roundabout; if there is no traffic in the roundabout; drivers are not required to stop. Because traffic is constantly flowing through the intersection, drivers don't have the incentive to speed up to try and "beat the light," like they might at a traditional intersection.
- **One-way travel** – Roads entering a roundabout are gently curved to direct drivers into the intersection and help them travel counterclockwise around the roundabout. The curved roads and one-way travel around the roundabout eliminate the possibility for T-bone and head-on collisions.

In addition to the safety benefits, roundabouts can reduce overall delay and improve traffic flow. Contrary to many peoples' perceptions, roundabouts actually move traffic through an intersection more quickly, and with less congestion on approaching roads. Roundabouts promote a continuous flow of traffic. Unlike intersections with traffic signals, drivers don't have to wait for a green light at a roundabout to get through the intersection.

Traffic is not required to stop, only yield, so the intersection can handle more traffic in the same amount of time.

Good locations for roundabouts

Roundabouts are safe and efficient, but they are not the ideal solution for every intersection. There are several factors when deciding to consider a roundabout for traffic control.

- **Collision history:** Data about the number of collisions, type of crash, speeds, and other contributing factors are analyzed.
- **Intersection operation:** The level of current and projected travel delay being experienced, and backups on each leg of the intersection.
- **Types of vehicles using the intersection:** Different kinds of vehicles that may use the intersection. This is especially important for intersections frequently used by large trucks
- **Cost:** This includes the societal cost of accidents, right-of-way (land purchase) requirements, and long-term maintenance needs.



Exhibit 5-4: 3rd Avenue and Spadina Crescent Roundabout (River Landing)

For assessing the appropriateness of roundabouts; for existing or forecast traffic volumes, the HCM (Highway Capacity Manual) 2010 Roundabout methodology is used. HCM Level of Service comparisons with stop-controlled and signalized intersections demonstrating superior performance over the alternatives is required for selecting a roundabout.



Exhibit 5-5: Stonebridge Boulevard and Cornish Road Roundabout (Stonebridge)

Improved pedestrian crossing and cycling safety must be demonstrated, compared to the alternatives.

5.1.5 Mini-Roundabout

A mini-roundabout is a raised island located in the centre of an intersection, which requires vehicles to travel through the intersection in a counter-clockwise direction around the island. It is similar to large roundabout except it does not require pedestrian islands.

A mini roundabout eliminates speeding and the potential for the route to become a thoroughfare for motorists.

A mini roundabout would be recommended for local streets only.

It will not require the same amount of detail analysis as the roundabout indicated above.



Exhibit 5-6: 23rd Street Temporary Mini-Roundabout (Westmount)

5.1.6 Chokers (Pinch point)

A choker is a curb extension at midblock or intersection corners that narrow a street by extending the sidewalk or widening the planting strip. It can leave the cross section with two narrow lanes or with a single lane. Chokers are often referred to as parallel chokers, angled chokers, twisted chokers, angle points, pinch points, or midblock narrowing. When at intersections they are often referred to as neckdowns, bulbouts, knuckles, or corner bulges. If marked as a crosswalk, they are also called safe crossings.



Exhibit 5-7: Saskatchewan Crescent Pinch-Point (Nutana)

The exhibit above illustrates a pinch point on Saskatchewan Crescent indicating that traffic must yield to oncoming traffic.

5.1.7 On-street Parking

On-Street parking is often allowed on both sides of the roadway, or parking zones can be strategically being located on alternating sides. The presence of parked vehicles may contribute to a reduction in travel speed, and potentially volume. The City of Saskatoon allows on-street parking on all local and collector streets, unless otherwise signed.

5.1.8 Curb Radius Reduction

A curb radius reduction is the reconstruction of an intersection corner with a smaller radius usually in the 3.0 to 5.0 metre range.

The purpose of a reduced curb radius is to:

- Slow right-turning vehicles;
- Reduce crossing distance for pedestrians; and
- Improve pedestrian visibility.

A sample schematic drawing of curb radius reduction is included in **Appendix A**.

Applications, advantages and disadvantages for each horizontal device is provided in **Table 5-3**.

Table 5-3: Horizontal Devices

Device	Applications	Advantages	Disadvantages
Curb Extension	<ul style="list-style-type: none"> Local/collector streets. All traffic volumes. Use on roadways, which have on-street parking or other obstacles that cause visibility issues. Used in front of schools with school safety patrols officers. 	<ul style="list-style-type: none"> Narrows the street for pedestrians. Enhances the crosswalks. Moderately reduce speeds. No effect on snow plowing or street sweeping only if minimum width is maintained. 	<ul style="list-style-type: none"> Can affect turning radius for large vehicles such as buses or trucks. Not compatible with bicycle lanes. May require some removal of on-street parking.
Raised median island	<ul style="list-style-type: none"> Local/collector streets. All traffic volumes. 	<ul style="list-style-type: none"> Moderately slows down vehicles. Allows a place of refuge for pedestrians. Allows a place for additional signage to be placed. 	<ul style="list-style-type: none"> Can impact driveways access. May require removal of on-street parking. May effect maintenance such as snow removal. May effect transit route (narrowing turning radius narrow passing lane near bus stops).
Roundabout or Mini Roundabout	<ul style="list-style-type: none"> Used at intersections of two locals and local/collector streets with three or more approaches. 	<ul style="list-style-type: none"> Reduces severity of collisions. Slows down vehicles. Reduce conflict between pedestrians and motor vehicles. Reduce delay and improve traffic flow. 	<ul style="list-style-type: none"> Do not use on transit routes or primary emergency routes with high collision history. Do not use on intersections with high pedestrian volumes and high volume of left turns (particularly buses and trucks). Do not use on collector streets with significantly higher traffic volumes on the collector street than on the intersecting street.
Choker (pinch point)	<ul style="list-style-type: none"> Used on local and collector streets, pedestrian crossings. All traffic volumes. 	<ul style="list-style-type: none"> Can reduce speed and traffic volume. 	<ul style="list-style-type: none"> Can impact parking and driveway access. Can impact cycling abilities.

Table 5-3 Continued

Device	Applications	Advantages	Disadvantages
On-Street Parking	<ul style="list-style-type: none"> • Use on local and collector streets. • All traffic volumes. 	<ul style="list-style-type: none"> • Can reduce speed. • Provide a buffer between traffic and pedestrians. 	<ul style="list-style-type: none"> • Can reduce visibility of pedestrians crossing the roadway. • Obstruct street sweeping and snow clearing operations unless parking restrictions are implemented. • Can obstruct driveways and reduce visibility for motorist entering the roadway from driveways. • Suddenly-opened car doors may hit or create an obstacle for cyclists.
Curb Radius Reduction	<ul style="list-style-type: none"> • Used on local and collector streets • All traffic volumes. • Not suitable at intersections with significant volumes of turning trucks. • Avoid designated truck routes, right turn locations on bus routes with frequent service and primary emergency vehicle routes. 	<ul style="list-style-type: none"> • Can reduce speed for right-turning vehicles. • Reduce pedestrian crossing distance and improve visibility. 	<ul style="list-style-type: none"> • Long trucks, buses and other large vehicles may need to cross into adjacent (oncoming) travel lanes in order to negotiate turns at intersections with small curb radii.

5.2 Vertical Deflections

Vertical deflections measures are those which create vertical motion in a motor vehicle when it is driven over the device. Vertical deflections are not recommended on a street where there is a transit route or emergency access.

Vertical deflections have the following benefits:

- Reduce vehicle speeds which can reduce traffic volumes.
- Relatively inexpensive.

Vertical deflections devices used by the City of Saskatoon include:

- Raised crosswalk
- Textured Crosswalk
- Raised Intersection
- Speed Hump
- Speed Table
- Speed Kidney
- Speed Cushion

5.2.1 Raised Crosswalks

A raised crosswalk is a marked pedestrian crosswalk at an intersection or mid-block location constructed at a higher elevation than the adjacent roadway. Raised crosswalks may help reduce vehicle speeds and improve pedestrian visibility, thereby reducing pedestrian-vehicle conflicts.



Exhibit 5-8: Meilicke Road between David Knight Crescent and Stechishin Crescent (Silverwood Heights)

5.2.2 Textured Crosswalk

A crosswalk enhanced with patterned brick or stone pavers instead of traditional paint road markings.



Exhibit 5-9: Textured Crosswalk using concrete in River Landing



Exhibit 5-10: Textured Crosswalk using pavers at Stonebridge Boulevard and Wellman Crescent (Stonebridge)

5.2.3 Raised Intersection

A raised intersection includes crosswalks which are constructed at a higher elevation than the adjacent roadways. It consists of a flat raised area covering the entire intersection, with ramps on all approaches and often brick or other textured materials on the flat section.

A raised intersection is not readily noticeable to motorists and other roadway users. The effect of a raised intersection on vehicle speed and volume is minor.

The purpose of a raised intersection is to better define crosswalk areas; and the potential for reduce pedestrian-vehicle conflicts.

A schematic drawing of a raised intersection is included in **Appendix A**.

5.2.4 Speed Hump

A speed hump is a raised area of roadway that deflects both the wheels and frame of a traversing vehicle. Speed humps should only be considered if other traffic calming measures are not applicable or if there is excessive speed on a street.



Exhibit 5-11: Speed Hump on Hughes Avenue (Dundonald)

Speed humps are designed in series and may reduce the volume of traffic on a street by diverting traffic to other streets.

Speed humps can increase safety as slower drivers and less traffic can reduce collision rates.

Speed humps should be avoided on roadways that are considered an emergency route or transit route.

Speed humps will only be considered if the speeds are 30% higher than the posted speed limit (e.g. on a roadway with a posted speed limit of 50 kph the 85th percentile speed must be 66.5 kph or higher) and supported by community, City Council, Transit, emergency services (Fire, Police, and Ambulance) and Public Works.

The standard drawing for speed hump – Plan 102-008-002r001 is found on the City of Saskatoon Web site; www.saskatoon.ca under Business and Development – Specifications.

Speed humps are different than a speed bump. Speed humps are less aggressive than speed bumps at low speeds and are used on actual streets, as opposed to speed bumps which are narrow devices primarily placed in parking lots.

While speed bumps generally slow cars to 15 kph, speed humps slow cars to (15 – 30 kph). The narrow nature of speed bumps often allows vehicles to pass over them at high speed while only perturbing the wheels and suspension, hardly affecting the vehicle cab and its occupants. The relatively long slopes of speed humps gradually accelerate the entire vehicle in the vertical direction, causing the perturbation of the cab to become progressively more severe at higher speeds.

5.2.5 Speed Table

A speed table (or flat top hump) is a traffic calming device designed as a long speed hump with a flat section in the middle.

Speed tables are generally long enough for the entire wheelbase of a passenger car to rest on top. The long, flat design allows cars to pass without slowing as significantly as with speed humps or cushions.

Speed tables are good for locations where low speeds are desired but a somewhat smooth ride is needed for larger vehicles.

Speed tables are smoother on large vehicles (such as fire trucks) than speed humps.

Speed tables are effective in reducing speeds, though not to the extent of speed humps

Speed tables are typically preferred by fire departments over speed humps as they are smoother to travel over.

Speed tables can be designed using asphalt, paver stones or can be temporary.

Speed tables will only be considered if the speeds are 30% higher than the posted speed limit and supported by community, City Council and transit, emergency services (Fire, Police, and Ambulance) and public works.

A sample schematic drawing of a speed tables is included in **Appendix A**.

5.2.6 Speed Kidney

A speed kidney is a traffic calming device composed of a main speed hump and a complementary speed hump disposed on the same cross-section. If passenger car drivers adopt a straight path they would ride the speed kidney with one or two wheels over the main speed hump, the same as a usual speed cushion or speed table. A speed kidney can reduce speed because of vertical discomfort.

The shape of the main speed hump is different, it is curved. Moreover, it does not occupy the entire street cross-section because it is located on the center of the lane. Drivers could modify their path, adapting it to the curvature of the main speed hump to avoid both vertical discomfort and mechanical damage. The main speed humps effective width is narrow enough so wider vehicles, such as emergency vehicles, trucks, or buses, could follow a straight path straddling the main speed hump, as with speed cushions, but passenger cars will pass over with at least one of their wheels. Cyclists can traverse the device without deflection by driving through the gaps between either the main speed hump or the complementary speed hump.

Speed kidney will only be considered if the speeds are 30% higher than the posted speed limit and supported by community, City Council, Transit, emergency services (Fire, Police, and Ambulance) and Public Works.

A sample schematic drawing of a speed kidney is included in **Appendix A**.

5.2.7 Speed Cushion

Speed cushions are traffic calming devices designed as several small speed humps installed across the width of the road with spaces between them. They are generally installed in a series across a roadway resembling a split speed hump.

The design of a speed cushion forces cars to slow down as they ride with one or both wheels on the humps. However, the wider axle of emergency vehicles such as fire trucks and ambulances allows them to straddle the cushions without slowing down or increasing response times.

Speed cushions will only be considered if the speeds are 30% higher than the posted speed limit and supported by community, City Council, Transit, emergency services (Fire, Police, and Ambulance) and Public Works.

A sample schematic drawing of a speed cushion is included in **Appendix A**.

Applications, advantages and disadvantages for each vertical device is provided in **Table 5-4**.

Table 5-4: Vertical Devices

Device	Applications	Advantages	Disadvantages
Raised Crosswalk	<ul style="list-style-type: none"> • Used on local and collector streets. • Used at marked and unsignalized crosswalks. • Used at intersections and mid-block. • Avoid- designated emergency access routes, unless acceptable to emergency services. • All traffic volumes. 	<ul style="list-style-type: none"> • Reduce vehicle speeds and volumes. • Enhance pedestrian crossing. 	<ul style="list-style-type: none"> • Traffic may be diverted to parallel streets. • Unless vehicular traffic is stopped, the measure may result in a false sense of pedestrian security. • Impacts and delays on emergency services. • Some cyclists may experience loss of control at speeds over 40 kph. • Visually-impaired pedestrians may have difficulty differentiating between the curb and travelled portion of the street. • Maintenance, as catch basins will be required to provide drainage on uphill side of raised crosswalk. • Snow clearing time may be increased.
Textured Crosswalk		<ul style="list-style-type: none"> • Enhance pedestrian crossing. 	<ul style="list-style-type: none"> • Maintenance issues such as repair and increase street sweeping time if texturing incorporates deep grooves. • Texturing can cause traction or stability problems for seniors, disabled, wheelchairs if rough or pronounced grooves parallel to the direction of travel.
Raised Intersection		<ul style="list-style-type: none"> • Reduce speed. • Enhance pedestrian crossing. 	<ul style="list-style-type: none"> • Impacts and delays on emergency services. • Snow clearing time may be increased. • Some cyclists may experience loss of control at speeds over 40 kph.

Table 5-4 Vertical Devices Continued

Device	Applications	Advantages	Disadvantages
Speed Hump	<ul style="list-style-type: none"> Local/collector streets. Avoid emergency routes, unless acceptable to emergency services. Significant volume of speeds at least 30% greater than the posted speed limit. Not to be used on truck or transit routes. Need to be at least 25 metres from intersecting street or alley. Maximum 5 percent grade. Street must have appropriate sight distance. 	<ul style="list-style-type: none"> Reduce speed and may reduce traffic volume. 	<ul style="list-style-type: none"> Traffic may be diverted to parallel streets that do not have traffic calming measures. Some cyclists may experience loss of control at speeds over 40 kph. Maintenance snow clearing. Road repairs – interfere with pavement overlays.
Speed Table		<ul style="list-style-type: none"> Reduce speed and may reduce traffic volume. Less delay to emergency services. 	
Speed Cushion		<ul style="list-style-type: none"> Reduce speed and volume. Allow larger vehicles to straddle the cushion without slowing down. Less delay to emergency services. 	
Speed Kidney	<ul style="list-style-type: none"> Can be installed in local or collector streets. Can be used on bus routes and emergency response routes. Maximum 5 percent grade. Should not be installed at intersections or horizontal or vertical curves. Require sufficient stopping sight distance and should be located at a minimum distance to decision points of 20 metres. Not be used as pedestrian crossing. Spacing should be 90 to 110 metres apart. 	<ul style="list-style-type: none"> Reduce speed and may reduce volume. Allow larger vehicles to straddle the cushion without slowing down. Less delay to emergency services. 	<ul style="list-style-type: none"> Loss of parking spaces on outer sides of the road. Maintenance snow clearing. Road repairs – interfere with pavement overlays.

5.3 Obstructions

Obstruction measures physically restrict certain vehicle movements and should only be used on local streets and on low-volume collectors where there is not a likelihood that traffic would be diverted to nearby local streets.

Obstruction measures are typically deployed at intersections, but may also be applied in mid-block positions. The nature and number of movements obstructed, as well as the presence of other traffic calming measures in the neighbourhoods, combines to discourage shortcutting and through traffic to varying extents.

Obstructions should be avoided and should only be used where horizontal or vertical deflection measures will not adequately address a traffic problem.

Obstructions devices used by the City of Saskatoon include:

- Diverter
- Right in/Right out
- Directional Closure or Full Closure
- Intersection Channelization
- Raised Median Through Intersection

5.3.1 Diverter

A diverter is a raised barrier placed diagonally across an intersection that forces traffic to turn and prevents traffic from proceeding straight through the intersection.

Diverter can incorporate gaps for pedestrians, wheelchairs and bicycles and may allow passage of emergency vehicles in some cases. The purpose of a diverter is to obstruct shortcutting or through traffic.



Exhibit 5-12: Avenue C and 38th Street Temporary Device (Mayfair)

5.3.2 Right in/Right out

A right-in/right-out island is a raised triangular island at an intersection approach.

A right in/right-out island restricts left turns, and through movements to and from the intersecting street or driveway.

The purpose of right-in/right-out island is to restrict shortcutting or through traffic.



Exhibit 5-13: 51st Street and Millar Avenue (Hudson Bay Industrial)

5.3.3 Directional Closure

A directional closure is a curb extension or vertical barrier extending to approximately the centerline of a roadway, effectively obstructing (prohibiting) one direction of traffic.

The purpose of a directional closure is to restrict shortcutting or through traffic.

A sample schematic drawing of a directional closure for entrance and exits from a neighbourhood street is included in **Appendix A**.

5.3.4 Full Closure

Full closure is a barrier extending across the entire width of a roadway that restricts all motor vehicle traffic movement from continuing along the roadway.

The purpose of a full closure is to eliminate shortcutting or through traffic. It can be designed to allow pedestrian and cyclist access.



Exhibit 5-14: Coppermine Crescent and Churchill Drive (River Heights)

5.3.5 Intersection Channelization

Intersection channelization is a treatment that is intended to discourage specific movements.

The purpose of intersection channelization is to reduce short-cutting.

A sample schematic drawing of intersection channelization is include in **Appendix A**.

5.3.6 Raised Median through Intersection

A raised median through an intersection is an island that eliminates left turns to and from a local street and obstructs straight through movements. The median must extend a sufficient distance beyond the intersection to discourage drivers from attempting to get around it and continue through the intersection.

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A raised median through an intersection should be sufficiently wide to offer a pedestrian refuge area. The sidewalk crossing should include a depressed section in the median. This depressed section should be narrow enough to discourage general usage but not preclude emergency access. Separate openings may also be required for cyclists.

This measure should not be used across primary emergency access routes.

A sample schematic drawing of a raised median through an intersection is included in **Appendix A**.

Applications, advantages and disadvantages for each vertical device is provided in **Table 5-5**.

Table 5-5: Obstruction Devices

Device	Applications	Advantages	Disadvantages
Diverter	<ul style="list-style-type: none"> Local/collector street. All traffic volumes. Not recommended on designated emergency access routes. Aid in traffic volume reduction as a result of shortcutting. 	<ul style="list-style-type: none"> Reduce volumes. Reduce pedestrian crossing distances and may reduce vehicle and pedestrian conflicts. No effect on bicycle or pedestrian access nor on-street parking. No effect on police enforcement. 	<ul style="list-style-type: none"> Restricts resident access. May divert significant volume of traffic to parallel streets without traffic calming measures. Maintenance such as sweeping, snow removal and garbage collection route. Some motorists may deliberately circumvent devices, by driving over it.
Directional Closure			
Full Closure			
Right in /Right out	<ul style="list-style-type: none"> Local/collector streets. All traffic volumes. 	<ul style="list-style-type: none"> Reduce volumes. No effect on bicycle or pedestrian access. No effect on on-street parking. 	<ul style="list-style-type: none"> Restricts resident access. May divert significant volume of traffic to parallel streets without traffic calming measures. Maintenance such as sweeping, snow removal and garbage collection route. Some motorist's may deliberately circumvent device by driving over it.

Table 5-5 Continued

Device	Applications	Advantages	Disadvantages
<p>Raised Median Through Intersection</p>	<ul style="list-style-type: none"> • Collector or arterial streets at intersections with local streets or residential collector streets. • Avoid local street intersections with other local streets, as motorists are likely to deliberately circumvent raised median in low-volume locations. • All traffic volumes. 	<ul style="list-style-type: none"> • Reduce volume. • No effect on bicycle or pedestrian access. 	<ul style="list-style-type: none"> • Restricts resident access. • May divert significant volume of traffic to parallel streets without traffic calming measures. • Maintenance such as sweeping, snow removal and garbage collection route. • Some motorist's may deliberately circumvent device by driving over it. • May require removal of on-street parking in order to provide sufficient lane width. • May obstruct emergency vehicle in locations where median cannot be easily circumvented.

5.4 Traffic Calmed Neighbourhood Signage

The purpose of the Traffic-Calmed Neighbourhood sign may be used to advise drivers that traffic calming measure are in place within a neighbourhood.

This sign may be installed at entrances to the neighbourhood.



5.5 Other Issues

Traffic calming measures will be implemented on local and collector streets only. There may be a desire to implement traffic calming measures in other areas. This section describes other approaches to implementing traffic calming measures in the City.

Lanes: It is the standard policy of the Transportation division that traffic calming measures are not appropriate in lanes. Lanes are meant for backyard access for the residents living in that area or for garbage pickup, access to utilities and should not be used as a short-cut. If short-cutting is deemed an issue in lanes, other measures will be considered.

Major Roads (arterials and expressways): A different approach should be used in implementing measures on major roads. It is recommended major roads encompasses a corridor study which would consider other transportation options, such as changes to traffic signals and roadway lanes, improved pedestrian facilities and crossings, space for bicycles and parking, and streetscape enhancement.

Road Construction Projects: Where traffic is diverted or delayed as a result of a construction project on a major road, there is the potential for traffic to divert to adjacent neighbourhood streets. As part of construction plans, temporary traffic calming measures may be identified on adjacent local and collector roads as needed to mitigate any effects of diverted traffic. The intent would be to remove the temporary measures when the road construction project is completed.

Special Events - As with road construction projects, delays and diversions to traffic as a result of special events can divert traffic to nearby neighbourhood streets and create traffic concerns on these streets. Transportation plans for special events should include temporary traffic calming measures on adjacent local/collector roads as needed to mitigate any effects of the diverted traffic. Where possible, preparation of a temporary traffic calming plan should be required as part of the planning process for a special event. In all cases, the costs of temporary traffic calming measures associated with a special event should be paid entirely by the organization hosting the event, or the Provision of Civic Services project where applicable.

New Development - Traffic calming measures are now often incorporated in the design of new residential neighborhoods and are included in the initial construction. Any devices should conform to the design standards as identified in **Chapter 6**.

5.6 Traffic Calming not used by the City of Saskatoon

The City of Saskatoon currently does not use the following measures as they are not effective for traffic calming purposes.

5.6.1 Rumble Strips

Rumble strips are a series of indented or raised short strips that are perpendicular to the roadway on the paved surface adjacent to the travel lane or at an important intersection. A driver, whose vehicle comes into contact with the rumble strips, generates vibration and sound cues to alert the driver. Rumble strips are more common for highway use as a shoulder lane rumble strip or centre line rumble strips.

5.6.2 Speed Bumps

Speed bumps are raised area of roadway used in areas where speed is reduced sufficiently. The City of Saskatoon will not consider using speed bumps for the following reasons:

- The vibrations of the vehicle when driving over the speed bump causes noise that may affect the peacefulness of the surrounding neighbourhood. Also, vehicles can be damaged if they drive too fast over the speed bumps.
- Speed bumps reduce speeds to 15 kph, which is too slow for collector and local streets.
- Difficulty in maintaining them during the winter months.
- Speed bumps are different than speed humps. See **Section 5.2.4** for an explanation.

6 TRAFFIC CALMING IN NEW NEIGHBOURHOODS

It should be noted that traffic calming measures are now often incorporated in the design of new residential neighbourhoods and included in the initial construction.

Standards drawings are available to developers to incorporate into the new design. These drawings are found on the City of Saskatoon Web site; www.saskatoon.ca under Business and Development – Specifications.

The typical standard drawings are included in **Table 6-1**.

Table 6-1: Standard Drawings for New Neighbourhood Streets

Standard Drawing	Plan No	Intersection
Highly used intersection by Pedestrians	102-0002-065r001	Collector/local
Neighbourhood Entrances – Centre Median Island	102-0002-066r001	Collector/local
T-Intersection- School/Commercial Crossing	102-0002-062r001	Collector local
Midblock crossing- Walkway to walkway	102-0002-064r001	Collector
Calming on a curve- center median island	102-0002-063r001	Collector/local

7 EFFECTS OF TRAFFIC CALMING MEASURES

Information on effectiveness of the traffic calming measures in addressing problems involving volume, speed, traffic conflicts, and emergency services is included in **Table 7-1**. The purpose of this table is to assist with screening and selecting appropriate traffic calming measures to address specific problems and conditions.

Table 7-1: Effectiveness of Typical Traffic Calming Measures

Traffic Calming Measures		Volume Reductions	Speed Reductions	Conflict Reduction	Emergency Response
Horizontal Deflections	Curb Extension	N	M	M	N
	Raised Median Island	N	M	M	N
	Roundabout	M	M	S	S
	Chokers (pinch point)	N	M	M	M
	On-street Parking	N	M	M	M
Vertical Deflection	Raised Crosswalk	M	S	M	S
	Textured Crosswalk	N	N	M	N
	Raised Intersection	N	M	M	M
	Speed Hump	M	S	M	S
	Speed Table	N	M	N	M
	Speed Cushion	N	M	N	M
	Speed Kidney	N	M	N	M
Obstructions	Diverter	S	M	M	M
	Right in/Right Out Island	M	N	M	M
	Full Closure	S	M	S	S
	Directional Closure	S	N	M	S
	Intersection Channelization	M	N	M	M
	Raised median through island	N	M	M	M

N= Minimal or no effect, M= Moderate effect, S= Significant effect

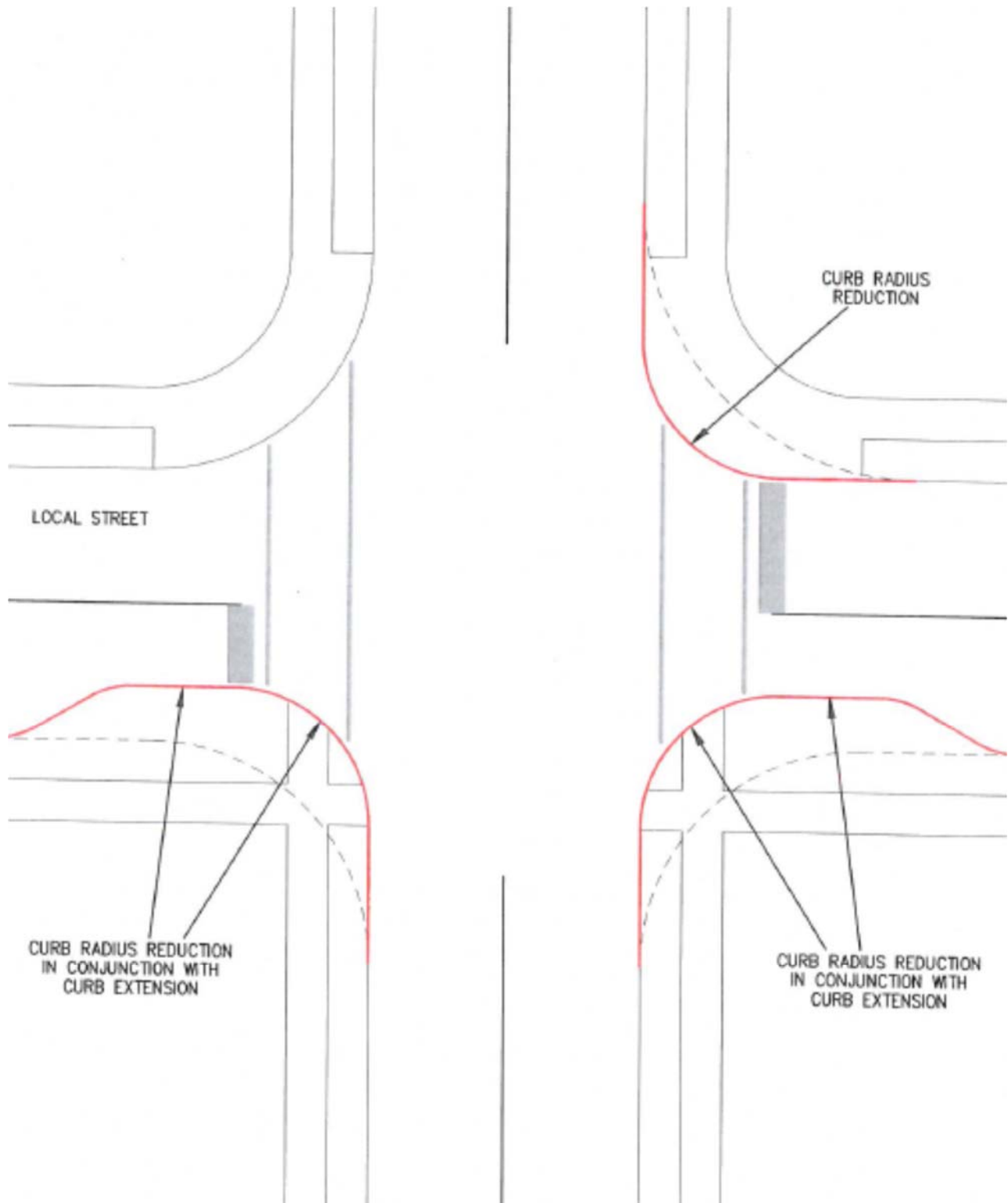
The effectiveness of some of the measures that are not used as traffic calming methods is summarized in **Table 7-2**.

Table 7-2 Effectiveness of Measures not used as Traffic Calming Methods

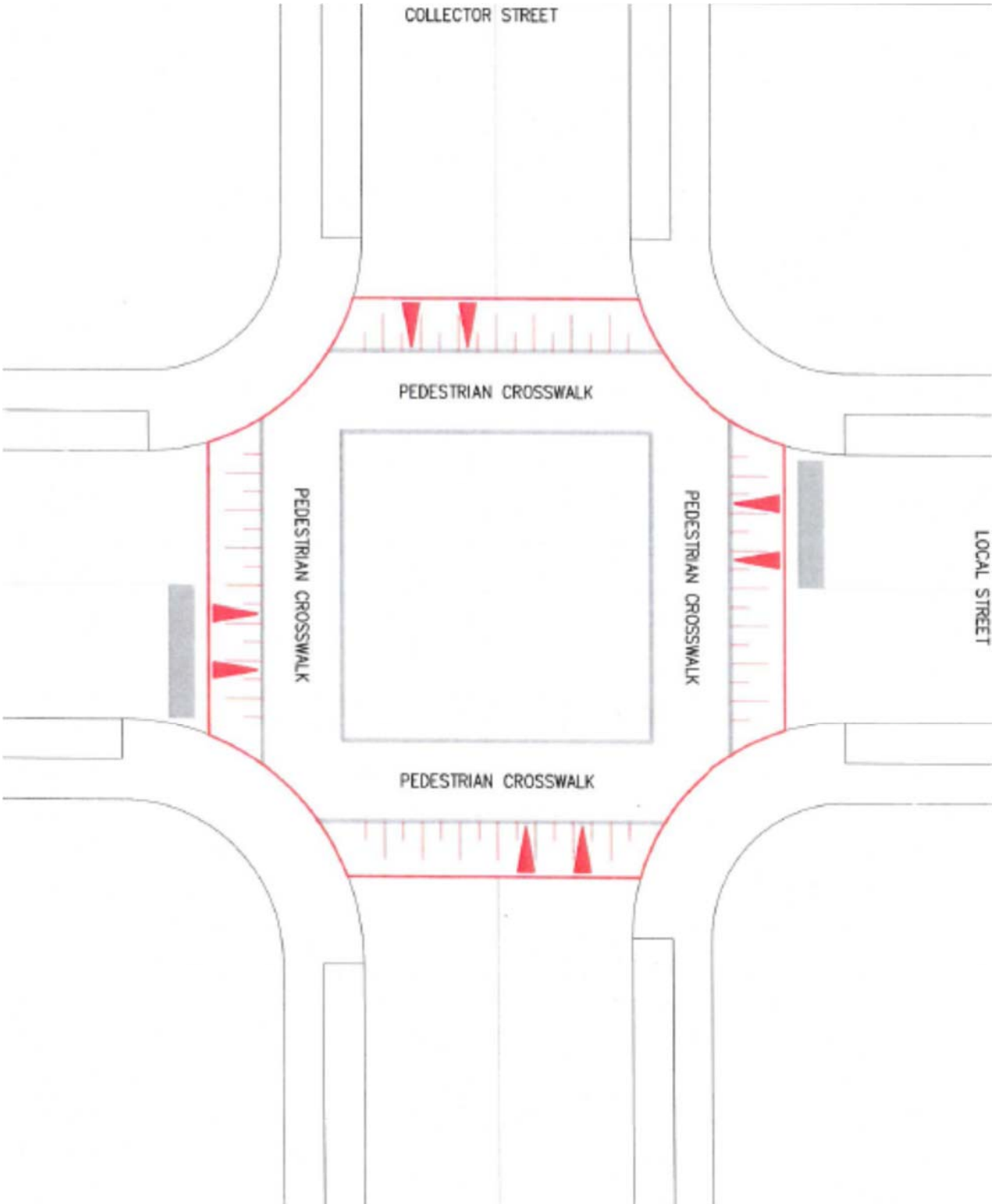
Traffic Calming Measures	Volume Reductions	Speed Reductions	Conflict Reduction	Emergency Response
Rumble Strip	N	M	N	M
Speed Bump	M	S	M	S

N= Minimal or no effect, M= Moderate effect, S= Significant effect

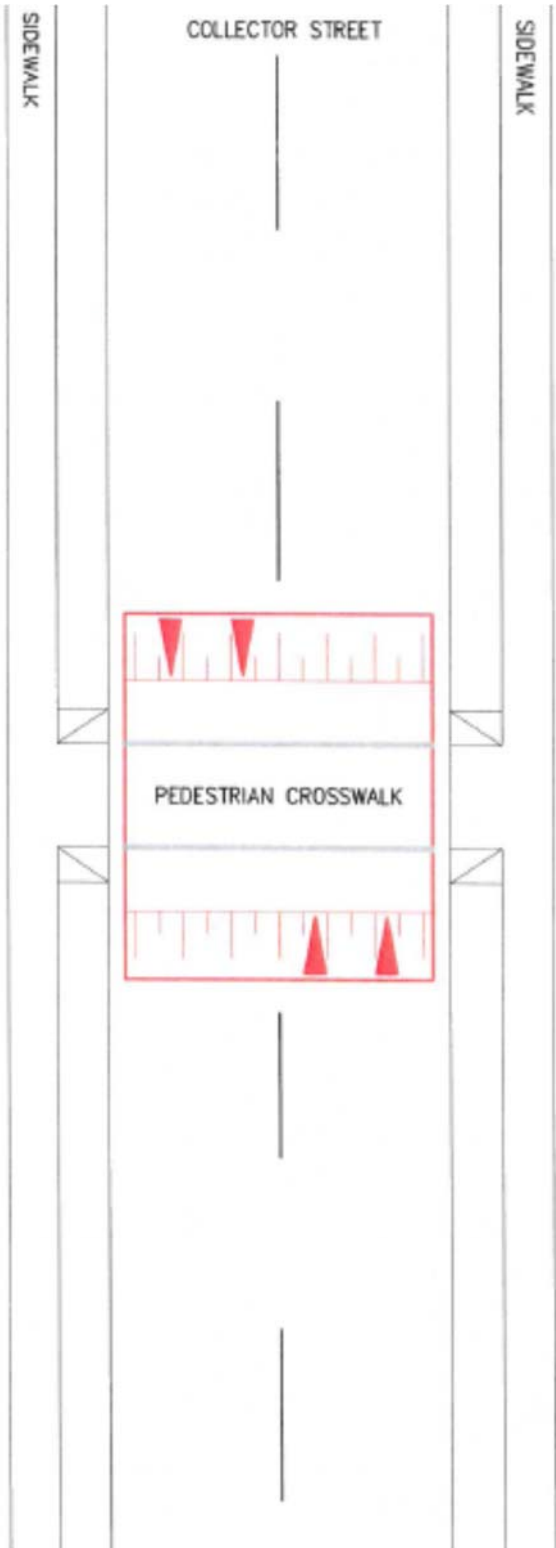
**Appendix A
Sample Schematic Drawings**



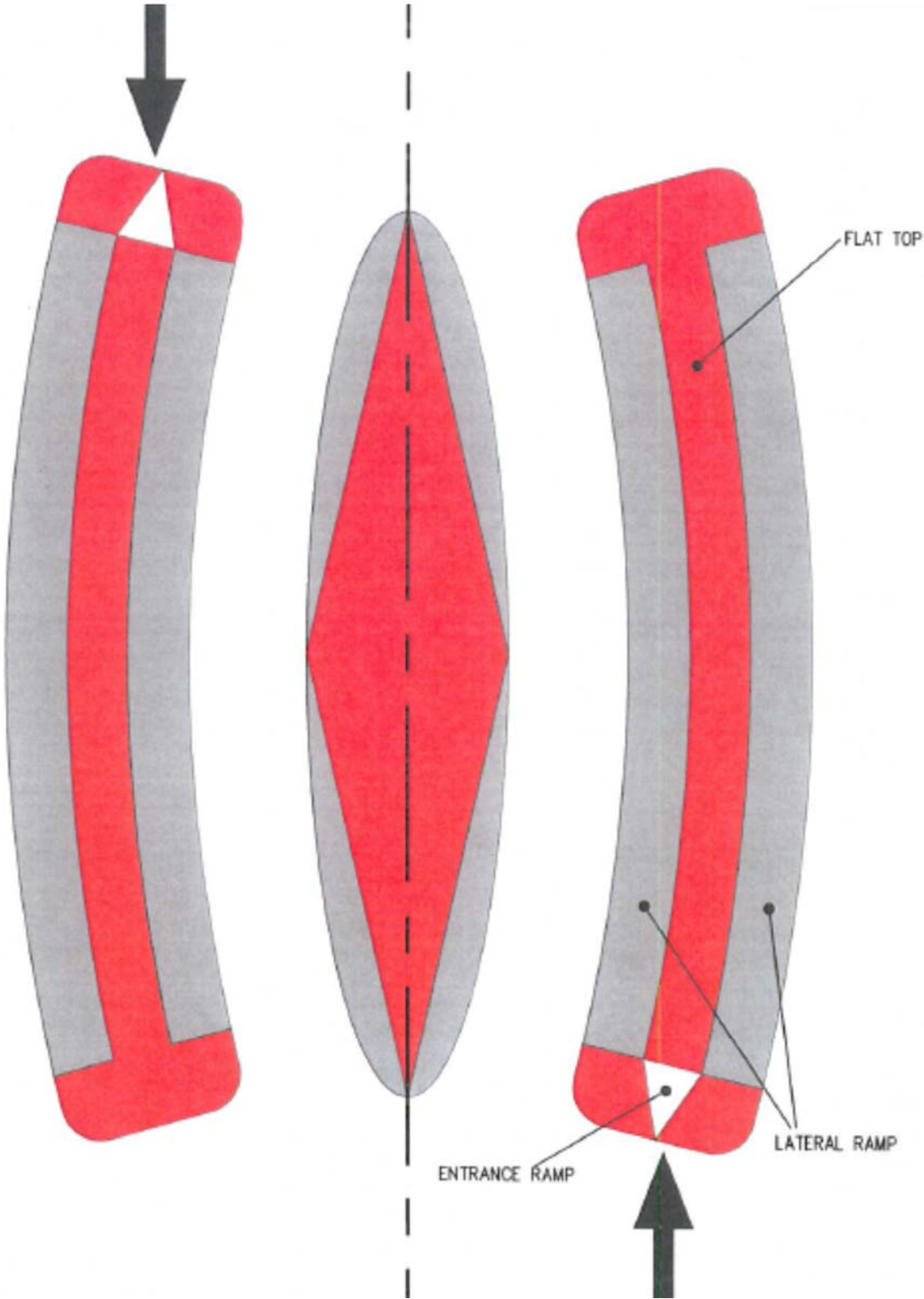
Curb radius extension



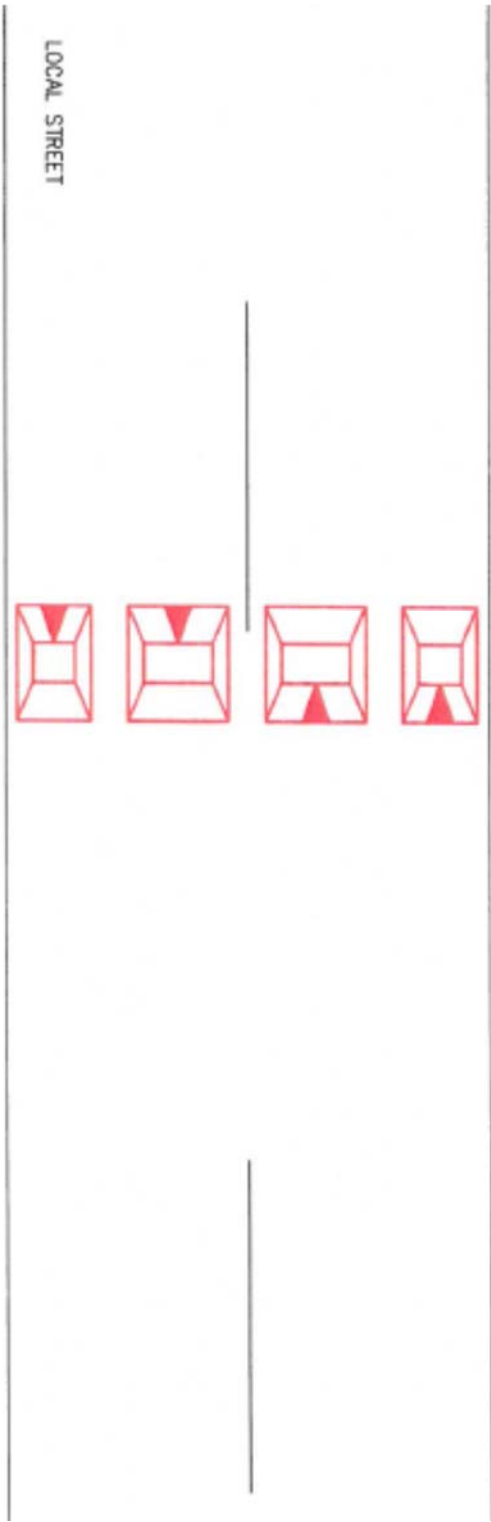
Raised Intersection



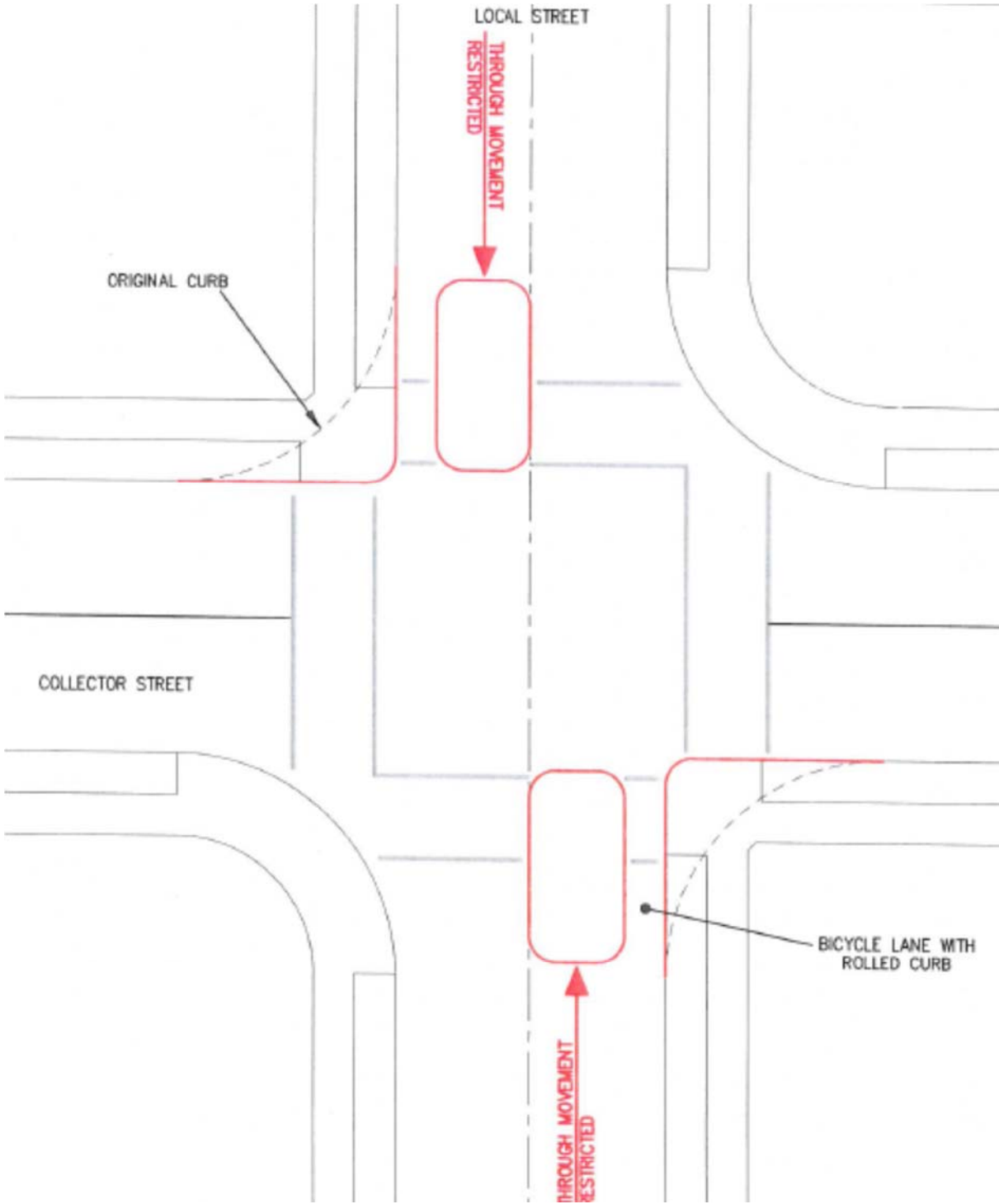
Speed Table



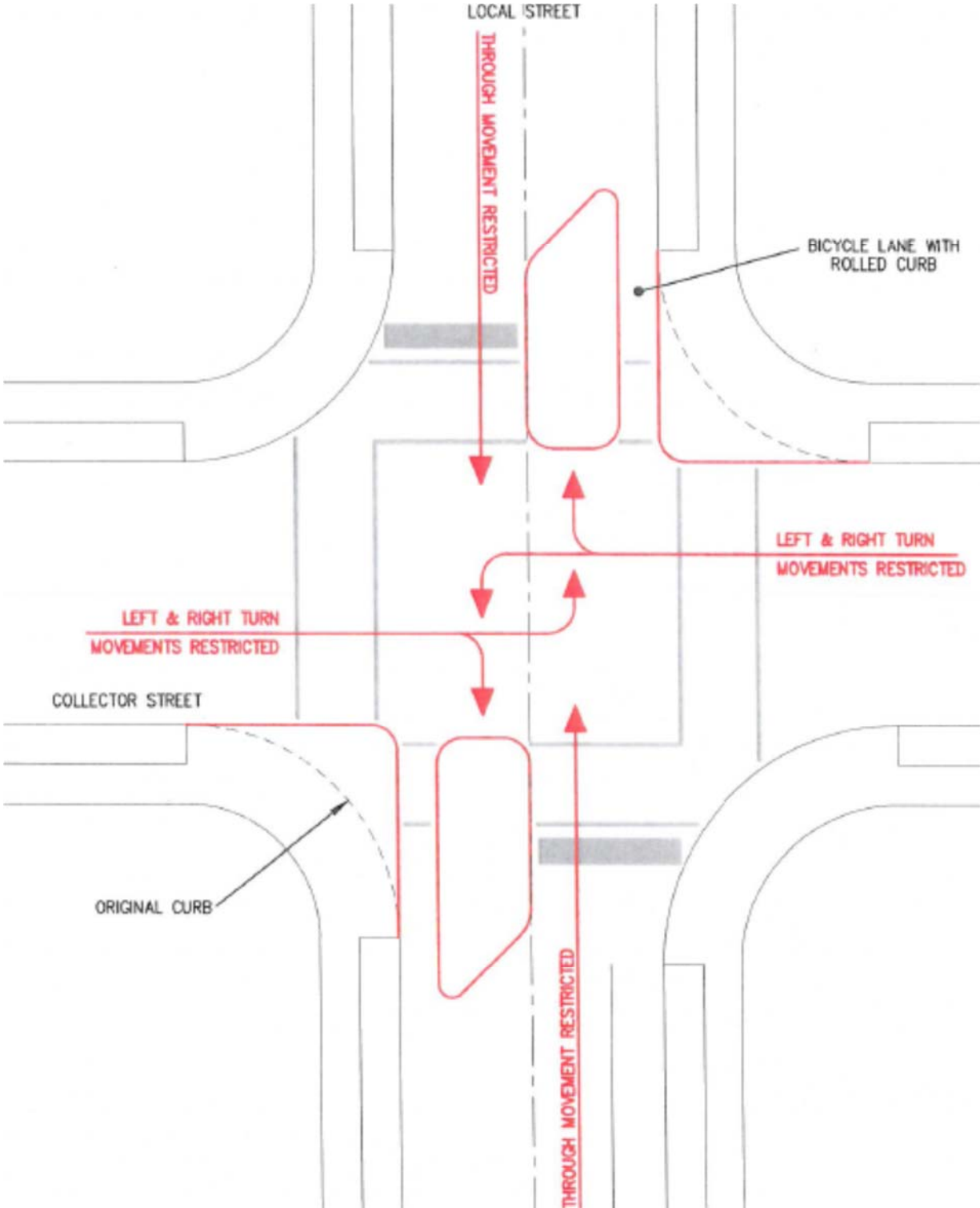
Speed Kidney



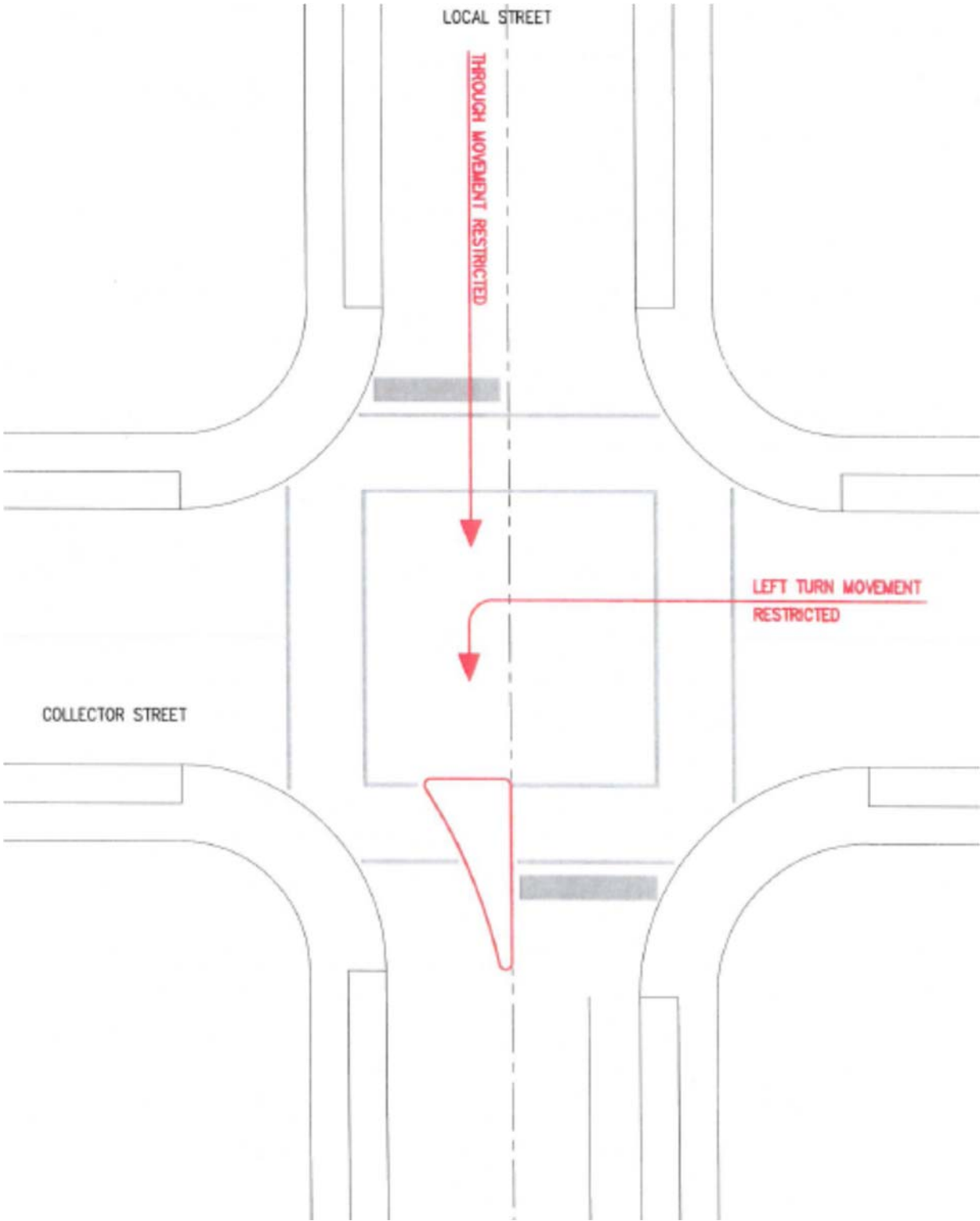
Speed Cushion



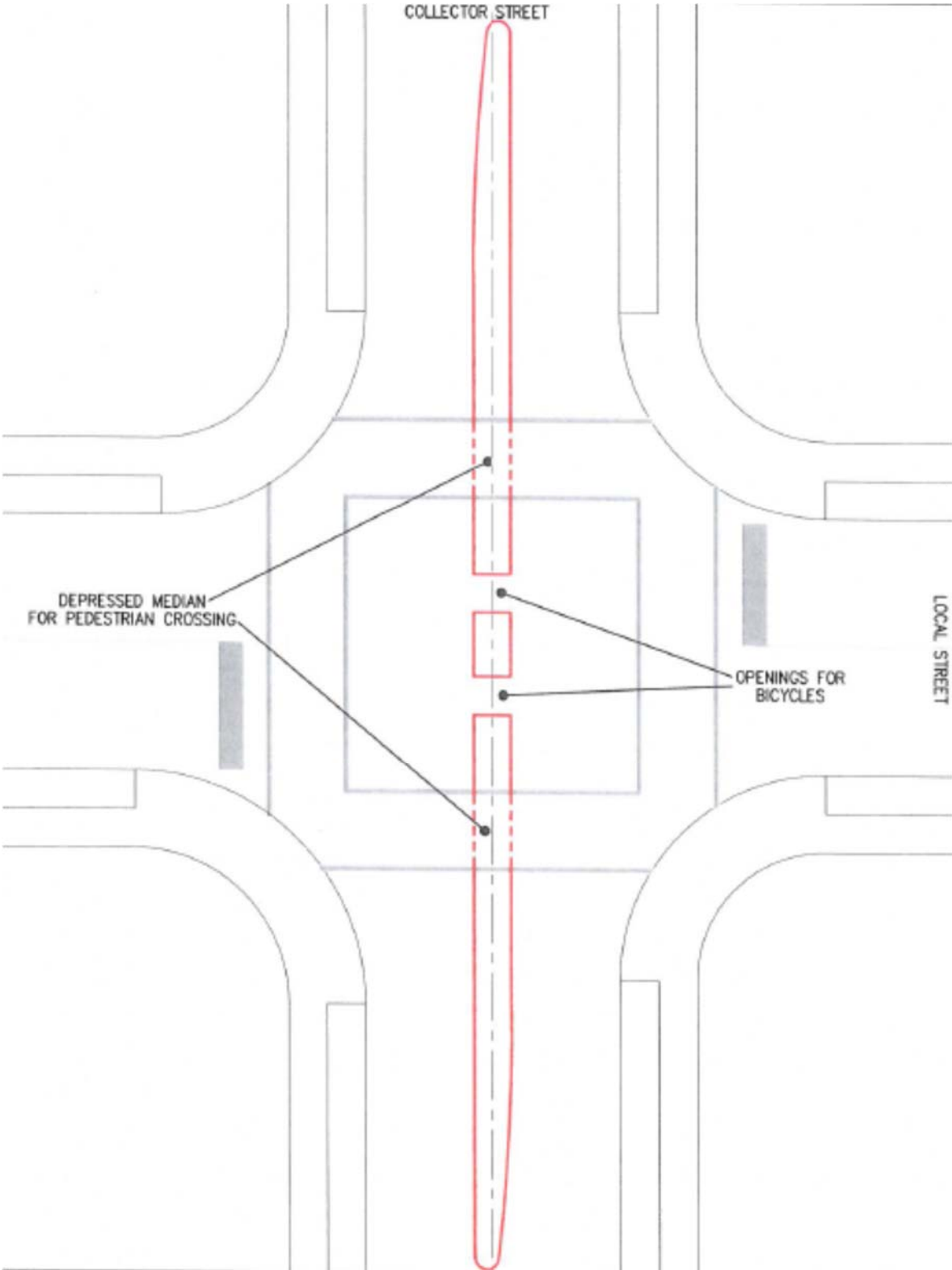
Directional Closure (Entrance Only)



Directional Closure (Exit Only)



Intersection Chanelization



Raised Median Through Intersection