

Council Chamber
City Hall, Saskatoon, Sask.
Monday, November 23, 1992,
at 7:00 p.m.

MINUTES OF REGULAR MEETING OF CITY COUNCIL

PRESENT: His Worship Mayor Dayday in the Chair;
Councillors Cherneskey, Penner, Waygood, Birkmaier, Mostoway,
McCann, Mann, Hawthorne and Dyck;
City Commissioner Irwin;
Director of Planning and Development Pontikes;
Director of Works and Utilities Gustafson;
Director of Finance Richards;
City Solicitor Dust;
City Clerk Mann;
City Councillors' Assistant Sproule

PRESENTATION

His Worship Mayor Dayday and Mr. Steve Saunders, representing I.B.E.W. Local 319, presented Ms. Stacey Lynn Pongracz with the joint City of Saskatoon/I.B.E.W. Local 319 scholarship. His Worship Mayor Dayday noted that Ms. Pongracz is attending the University of Saskatchewan, College of Commerce.

His Worship Mayor Dayday and Mr. Saunders expressed their congratulations to Ms. Pongracz.

Councillor Dyck rose on a point of privilege and noted that last week a significant agreement was reached on subsidies for oilseeds and grains. Considering the significance for the Province of Saskatchewan and the City of Saskatoon, Councillor Dyck requested His Worship the Mayor to consider holding discussions with the Federal and Provincial Governments in order to see a final elimination of export subsidies.

Moved by Councillor Penner, Seconded by Councillor Waygood,

THAT the minutes of meeting held on November 9, 1992, be approved.

CARRIED.

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HEARINGS

- 2a) Discretionary Use Application
Proposed Bed and Breakfast Home in a B.2 District
720 - 8th Avenue North
(File No. CK. 4355-1)**

REPORT OF CITY CLERK:

"City Council, at its meeting held on August 17, 1992, received notice of the above discretionary use application.

The City Planner has now advised that the necessary on-site notification poster has been placed on the site and letters have been sent to adjacent land owners within 60 metres of the site.

Council, at this meeting, is to consider granting its permission for the proposed use.

The matter is also being reported on under Clause 1, Report No. 15-1992 of the Municipal Planning Commission.

Copies of the following communications are attached:

- 1) Letter dated November 10, 1992, from Arthur G. Baalim and Bonnie L. Stephenson, 718 - 8th Avenue North;
- 2) Letter dated September 1, 1992, from Joanne Driedger, Social Worker, Saskatoon City Hospital."

Moved by Councillor Penner, Seconded by Councillor Cherneskey,

THAT Clause 1, Report No. 15-1992 of the Municipal Planning Commission be brought forward and considered.

CARRIED.

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REPORT NO. 15-1992 OF THE MUNICIPAL PLANNING COMMISSION

- 1. Discretionary Use Application
Proposed Bed and Breakfast Home
720 - 8th Avenue North
R.2 Zoning District
Applicant: Betty Neudorf
720 - 8th Avenue North
(File No. CK. 4355-1)**

An application was received from Betty Neudorf requesting City Council's approval to use Lot 6 (except north 3 feet .75 inches), Block 13, Plan No. DE (720 - 8th Avenue North) for the purpose of a Bed and Breakfast Home with three guest rooms. This property is zoned R.2 District in the Zoning Bylaw and as a consequence a Bed and Breakfast Home may only be permitted at the discretion of City Council.

Attached is a copy of the report of the Planning Department dated August 26, 1992 on this Discretionary Use Application containing the following recommendation:

- "1) that the application by Betty Neudorf requesting permission to use Lot 6 (except north 3 feet .75 inches), Block 13, Plan No. DE (720 - 8th Avenue North) for the purpose of a Bed and Breakfast Home be recommended for approval subject to the following condition:
- a) that three (3) off-street parking spaces be provided off the rear lane as shown on the attached Site Plan D5/92."

The Municipal Planning Commission has reviewed this application and supports the proposal for the following reasons:

- a) The proposal is in conformance with the applicable provisions of the Zoning Bylaw, in that the owner will be operating three guest rooms, and that she herself will be residing in the dwelling and providing breakfast services, and that three off-street parking spaces will be available for Bed and Breakfast guests (off the rear lane);
- b) This use is consistent with the residential land use designation for this area within the Development Plan, it is well suited for the proposed use given its central location and close proximity to City Hospital; and
- c) The public hearing will provide an opportunity to hear from anyone who is opposed to this Bed and Breakfast home proposal.

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RECOMMENDATION: that this report be brought forward at the public hearing under Item No. 2a) of Hearings for consideration of the following recommendation:

"that the application from Betty Neudorf requesting permission to use Lot 6 (except north 3 feet .75 inches), Block 13, Plan No. DE (720 - 8th Avenue North) for the purpose of a Bed and Breakfast Home be approved, subject to the following condition:

- a) that three (3) off-street parking spaces be provided off the rear lane as shown on attached Site Plan D5/92.

His Worship Mayor Dayday ascertained that there was no one present in the gallery who wished to address Council with respect to the matter.

Moved by Councillor Penner, Seconded by Councillor Mostoway,

THAT the submitted correspondence be received.

CARRIED.

Moved by Councillor Penner, Seconded by Councillor Mostoway,

THAT the hearing be closed.

CARRIED.

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Moved by Councillor Cherneskey, Seconded by Councillor McCann,

THAT the application from Betty Neudorf requesting permission to use Lot 6 (except north 3 feet .75 inches), Block 13, Plan No. DE (720 - 8th Avenue North) for the purpose of a Bed and Breakfast Home be approved, subject to the condition that three (3) off-street parking spaces be provided off the rear lane as shown on attached Site Plan D5/92.

CARRIED.

COMMUNICATIONS TO COUNCIL

The following communications were submitted and dealt with as stated:

A. ITEMS WHICH REQUIRE THE DIRECTION OF CITY COUNCIL

**1) Marlene Hall, Secretary
Development Appeals Board, dated November 10**

Submitting Notice of Development Appeals Board Hearing re existing detached garage (with rear year encroachment) - 1410 - 10th Avenue North. (File No. CK. 4352-1)

**2) Marlene Hall, Secretary
Development Appeals Board, dated November 10**

Submitting Notice of Development Appeals Board Hearing re existing attached garage (with side yard encroachment) - 127 Maple Street. (File No. CK. 4352-1)

RECOMMENDATION: that the information be received.

Moved by Councillor Mann, Seconded by Councillor Penner,

THAT the information be received.

CARRIED.

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- 3) **Donna Greschner, Chief Commissioner**
Saskatchewan Human Rights Commission, dated November 10

Requesting Council to proclaim December 10, 1992 as Human Rights Day. (File No. CK. 205-5)

- 15) **MaryRose Stang, AI Group 33**
James Mullens, UNAC, Saskatoon Branch, dated November 16

Requesting Council to proclaim December 10, 1992 as Human Rights Day in Saskatoon. (File No. CK. 205-5)

RECOMMENDATION: that His Worship the Mayor be authorized to proclaim December 10, 1992 as Human Rights Day in Saskatoon.

Moved by Councillor Mann, Seconded by Councillor Birkmaier,

THAT His Worship the Mayor be authorized to proclaim December 10, 1992, as Human Rights Day.

CARRIED.

- 4) **Brenda Angus, President**
Harris Legion Auxiliary #361, dated November 12

Expressing concern re stores remaining open on Remembrance Day. (File No. CK. 184-2)

RECOMMENDATION: that the information be received.

Moved by Councillor Hawthorne, Seconded by Councillor Mostoway,

THAT the information be received.

CARRIED.

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**5) Stu Irvine, Chairperson
Snowarama '93, dated November 2**

Requesting permission to ride snowmobiles on City property from Olympic Fine Meats along Dundonald Avenue to the outskirts of the City, for the Annual Timmy's Snowarama on February 6, 1993. (File No. CK. 205-1)

RECOMMENDATION: that the request be granted subject to any Administrative conditions.

Moved by Councillor Penner, Seconded by Councillor McCann,

THAT the request be granted subject to any Administrative conditions.

CARRIED.

**6) Morris Hounsell, Executive Director
Saskatoon Centennial Auditorium, dated November 13**

Submitting copy of the Saskatoon Centennial Auditorium Foundation Statement of Operations for the period ended September 30, 1992. (File No. CK. 1895-8)

RECOMMENDATION: that the information be received.

Moved by Councillor Hawthorne, Seconded by Councillor Birkmaier,

THAT the information be received.

CARRIED.

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**7) The Honourable Carol Carson
Minister of Community Services, dated November 9**

Responding to correspondence regarding store hours. (File No. CK. 184-2-6)

RECOMMENDATION: that the information be received.

Moved by Councillor Mostoway, Seconded by Councillor Waygood,

THAT the information be received.

CARRIED.

**8) Rio Ryon
1515 1st Avenue North, undated**

Requesting permission to address Council re exotic pet bylaw. (File No. CK. 151-8)

RECOMMENDATION: that Rio Ryon be heard.

Moved by Councillor Birkmaier, Seconded by Councillor Mostoway,

THAT Rio Ryon be heard.

CARRIED.

Ms. Rio Ryon briefly reviewed her submitted letter requesting that Vietnamese Pot Bellied Pigs not be included in the bylaw banning exotic animals. Ms. Ryon suggested that no restrictions be placed on animals previously purchased and not included in the current bylaw. She suggested that Vietnamese Pot Bellied Pigs be included with domestic dogs and cats in the family home.

Moved by Councillor Birkmaier, Seconded by Councillor Mostoway,

THAT the information be received and referred to the Advisory Committee on Animal Control for review and report.

CARRIED.

9) Laura M. Jones

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1403 Avenue I North, dated November 10

Commenting re reduction in hours and services of the Public Library. (File No. CK. 298-1)

RECOMMENDATION: that the information be received.

Moved by Councillor Cherneskey, Seconded by Councillor Waygood,

THAT the information be received.

IN AMENDMENT

Moved by Councillor Waygood, Seconded by Councillor Penner,

AND THAT the matter be considered during the upcoming budget debate.

THE AMENDMENT WAS PUT AND CARRIED.

THE MOTION AS AMENDED WAS PUT AND CARRIED.

**10) Marlene Hall, Secretary
Development Appeals Board, dated November 17**

Submitting Notice of Development Appeals Board hearing re existing one-unit dwelling (with front yard encroachment) - 1506 - 9th Avenue North. (File No. CK. 4352-1)

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**11) Marlene Hall, Secretary
Development Appeals Board, dated November 17**

Submitting Notice of Development Appeals Board hearing re refusal to allow 1.9 metre fence to be erected in front yard area - proposed Condominium/Townhouse development, 624 - 636 Heritage Lane. (File No. CK. 4352-1)

RECOMMENDATION: that the information be received.

Moved by Councillor Penner, Seconded by Councillor Waygood,

THAT the information be received.

CARRIED.

**12) The Honourable Carol Carson
Minister of Community Services, dated November 10**

Responding to correspondence re ward system. (File No. CK. 265-2)

RECOMMENDATION: that the information be received.

Moved by Councillor Cherneskey, Seconded by Councillor Mostoway,

THAT the information be received.

CARRIED.

**13) Andy Iwanchuk, Representative
CUPE, Local 3477, dated November 16**

Requesting permission to address City Council re negotiations to achieve a Collective Agreement for Local 3477, Saskatoon Society for the Prevention of Cruelty to Animals employees. (File No. CK. 4720-1)

RECOMMENDATION: that the direction of Council issue.

The City Clerk advised Council that Mr. Iwanchuk has indicated that he does not wish to address Council on the matter.

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Moved by Councillor Penner, Seconded by Councillor Mostoway,

THAT the information be received.

CARRIED.

**14) The Honourable Carol Carson
Minister of Community Services, dated November 9**

Responding to correspondence re local election legislation. (File No. CK. 265-1)

RECOMMENDATION: that the information be received.

Moved by Councillor Mostoway, Seconded by Councillor Cherneskey,

THAT the information be received.

CARRIED.

**15) MaryRose Stang, AI Group 33
James Mullens, UNAC, Saskatoon Branch, dated November 16**

Requesting Council to proclaim December 10, 1992 as Human Rights Day in Saskatoon. (File No. CK. 205-5)

RECOMMENDATION: that His Worship the Mayor be authorized to proclaim December 10, 1992 as Human Rights Day in Saskatoon

DEALT WITH EARLIER. SEE PAGE NO. 6.

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**16) J. Bacon, Publicity Chair
Saskatchewan Federation Council for Exceptional Children, dated November 18**

Requesting Council to proclaim the week of October 17 - 23, 1993, as Exceptional Children's Week. (File No. CK. 205-5)

RECOMMENDATION: that His Worship the Mayor be authorized to proclaim the week of October 17 - 23, 1993, as Exceptional Children's Week in Saskatoon.

Moved by Councillor Birkmaier, Seconded by Councillor Mostoway,

THAT His Worship the Mayor be authorized to proclaim the week of October 17 - 23, 1993, as Exceptional Children's Week in Saskatoon.

CARRIED.

**17) James Bellamy, Executive Director
Saskatoon Habitat for Humanity, dated November 18**

Informing Council that a representative from Habitat for Humanity will be available to answer questions re recommendations of Planning and Development Committee (request for donation of City-owned land - Borden Crescent). (File No. CK. 750-1)

RECOMMENDATION: that the letter be received and considered with Clause 3, Report No. 27-1992 of the Planning and Development Committee.

Moved by Councillor Waygood, Seconded by Councillor McCann,

THAT the letter be received and considered with Clause 3, Report No. 27-1992 of the Planning and Development Committee.

CARRIED.

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**18) Marlene Hall, Secretary
Development Appeals Board, dated November 19**

Submitting Notice of Development Appeals Board hearing re existing one-unit dwelling - 106 Dunlop Street. (File No. CK. 4352-1)

RECOMMENDATION: that the information be received.

Moved by Councillor Mann, Seconded by Councillor Penner,

THAT the information be received.

CARRIED.

**19) Gus Vandepolder, President
Tourism Saskatoon, dated November 19**

Commenting re heritage designation for the CPR Station. (File No. CK. 710-5)

RECOMMENDATION: that the letter be received and considered with Clause 7, Report No. 27-1992 of the Planning and Development Committee.

Moved by Councillor Waygood, Seconded by Councillor Dyck,

THAT the letter be received and considered with Clause 7, Report No. 27-1992 of the Planning and Development Committee.

CARRIED.

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**20) Glenys Finningley
601 Leslie Avenue, dated November 20**

Commenting re request for a pedestrian activated light at the corner of Cumberland Avenue and Colony Street. (File No. CK. 6150-1)

RECOMMENDATION: that the information be received and considered with Clause 3, Report No. 24-1992 of the Works and Utilities Committee.

Moved by Councillor Birkmaier, Seconded by Councillor McCann,

THAT the information be received and considered with Clause 3, Report No. 24-1992 of the Works and Utilities Committee.

CARRIED.

**21) Wilbert Corneilli
Super Save Gas, dated November 23**

Requesting permission to address Council re proposed tax increase on gasoline. (File No. CK. 155-3-2)

RECOMMENDATION: that the letter be received and considered with Clause 1, Report No. 13-1992 of A Committee of the Whole Council.

Moved by Councillor Penner, Seconded by Councillor Birkmaier,

THAT the letter be received and considered with Clause 1, Report No. 13-1992 of A Committee of the Whole Council.

CARRIED.

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B. ITEMS WHICH HAVE BEEN REFERRED FOR APPROPRIATE ACTION

**1) June Walchuk
820 Wollaston Crescent, dated November 10**

Expressing concern re safety of children crossing Kingsmere Boulevard from Wollaston Crescent and expressing concern re snow removal in the winter. Referred to the Administration. (Files CK. 5200-1 and 6290-1)

**2) Al Ens, Representative
CUPE, Local 59, dated November 9**

Submitting Notice to enter into negotiations for a revision to the Collective Bargaining Agreement. Referred to the Administration. (File No. CK. 4720-4)

**3) Al Ens, Representative
CUPE, Local 859, dated November 9, 1992**

Submitting Notice to enter into negotiations for a revision to the Collective Bargaining Agreement. Referred to the Administration. (File No. CK. 4720-6)

**4) Al Ens, Representative
CUPE, Local 47, dated November 9, 1992**

Submitting Notice to enter into negotiations for a revision to the Collective Bargaining Agreement. Referred to the Administration. (File No. CK. 4720-3)

**5) Leo M. Barrett, Secretary, Local 80
Saskatoon Professional Fire Fighters Union, dated November 9**

Submitting notice to renegotiate the 1992 Collective Agreement. Referred to the Administration. (File No. CK. 4720-7)

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- 6) **Maurice Blondeau, Executive Director**
Saskatoon Indian and Metis Friendship Centre, dated November 4

Responding to recommendations re Race Relations Position and Cross Cultural Training Programs for City of Saskatoon Employees. Referred to the Personnel and Organization Committee. (File No. CK. 225-40)

- 7) **Lisa Weir**
913 Avenue X North, dated November 3

Expressing concern re level crossing at the end of 31st Street. Referred to the Administration. (Files CK. 375-2, 6171-1 and 5000-1)

- 8) **Mrs. Tracy Rosnes**
444 Berini Drive, dated November 5

Expressing concern re parking on Berini Drive. Referred to the Works and Utilities Committee. (File No. CK. 6120-2)

- 9) **John M. Thomson**
202 Nixon Crescent, dated November 17

Expressing concern re dust problem on 37th Street between Hunt Road and Junor Avenue, and increased traffic on Nixon Crescent and McCann Way. Referred to the Works and Utilities Committee. (File No. CK. 6315-1)

RECOMMENDATION: that the information be received.

Moved by Councillor Cherneskey, Seconded by Councillor Mann,

THAT the information be received.

CARRIED.

REPORTS

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Mr. R. Tennent, Chair, submitted Report No. 15-1992 of the Municipal Planning Commission;

City Commissioner Irwin submitted Report No. 27-1992 of the City Commissioner;

Councillor McCann, Chair, presented Report No. 27-1992 of the Planning and Development Committee;

Councillor Cherneskey, Chair, presented Report No. 23-1992 of the Legislation and Finance Committee;

Councillor Birkmaier, Chair, presented Report No. 24-1992 of the Works and Utilities Committee;

Councillor Birkmaier, Member, presented Report No. 7-1992 of the Audit Committee;

Councillor Mann, Member, presented Report No. 5-1992 of the Personnel and Organization Committee;

Councillor Mann, Chair, presented Report No. 3-1992 of the Ad Hoc Committee to Review the Procedures of Committees of Council;

His Worship Mayor Dayday, Chair, presented Report No. 13-1992 of A Committee of the Whole Council;

His Worship Mayor Dayday, Chair, presented Report No. 12-1992 of the Committee on Committees.

Moved by Councillor Penner, Seconded by Councillor Hawthorne,

THAT Council go into Committee of the Whole to consider the following reports:

- a) Report No. 15-1992 of the Municipal Planning Commission;*
- b) Report No. 27-1992 of the City Commissioner;*
- c) Report No. 27-1992 of the Planning and Development Committee;*
- d) Report No. 23-1992 of the Legislation and Finance Committee;*
- e) Report No. 24-1992 of the Works and Utilities Committee;*

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- f) Report No. 7-1992 of the Audit Committee;*
- g) Report No. 5-1992 of the Personnel and Organization Committee;*
- h) Report No. 3-1992 of the Ad Hoc Committee to Review the Procedures of Committees of Council;*
- i) Report No. 13-1992 of A Committee of the Whole Council; and*
- j) Report No. 12-1992 of the Committee on Committees.*

CARRIED.

His Worship Mayor Dayday appointed Councillor Cherneskey as Chairman of the Committee of the Whole.

Council went into Committee of the Whole with Councillor Cherneskey in the Chair.

Committee arose.

Councillor Cherneskey, Chairman of the Committee of the Whole, made the following report:

THAT while in Committee of the Whole, the following matters were considered and dealt with as stated:

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"REPORT NO. 15-1992 OF THE MUNICIPAL PLANNING COMMISSION"

Composition of Committee

Mr. R. Tennent, Chairman
Mr. Jim Kozmyk
Councillor K. Waygood
Mr. J. Wolfe
Mr. Al Selinger
Mr. Glen Grismer
Mr. Bill Delainey
Ms. Fran Alexson
Mr. Victor Pizzey
Dr. H.O. Langlois
Dr. Brian Noonan
Ms. Lina Eidem

- 1. Discretionary Use Application
Proposed Bed and Breakfast Home
720 - 8th Avenue North
R.2 Zoning District
Applicant: Betty Neudorf
720 - 8th Avenue North
(File No. CK. 4355-1)**

DEALT WITH EARLIER. SEE PAGE NO. 2.

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REPORT NO. 27-1992 OF THE CITY COMMISSIONER

Section A - Works and Utilities

**A1) Traffic Bylaw Amendment
- Increase in Speed Limit - Attridge Drive,
Circle Drive to McOrmond Drive; and,
McOrmond Drive, Highway 5 to Attridge Drive
(File No. CC. 5300-2)**

Report of the City Solicitor, November 17, 1992:

"City Council at its meeting held on July 20, 1992, instructed the City Solicitor to make the required changes to the Traffic Bylaw so as to increase the speed limit on Attridge Drive (Circle Drive to McOrmond Drive) and McOrmond Drive (Highway 5 to Attridge Drive) from 60 km/h to 70 km/h. The increased speed limits were not to go into effect until the gravelled portions of the noted streets had been hard surfaced.

All surfacing works have now been completed, and, accordingly, we have prepared and forward herewith for consideration proposed Bylaw No. 7326, entitled `A bylaw of The City of Saskatoon to amend Bylaw No. 7200 being, "The Traffic Bylaw". Proposed Bylaw No. 7326 effects the required speed limit changes."

- RECOMMENDATION:**
- 1) that City Council consider passage of proposed Bylaw No. 7326; and,
 - 2) upon passage, the City Solicitor be instructed to obtain the approval of the Highway Traffic Board with respect to Bylaw No. 7326.

ADOPTED.

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Section B - Planning and Development

**B1) Subdivision Application #28/92
434 Russell Road
(File No. CC 4300-2)**

The following subdivision application has been submitted for approval:

Subdivision Application: #28/92
Applicant: Valentino Homes Ltd.
Legal Description: Lot Y, Block 154, Plan 88-S-33781
Location: 434 Russell Road

The November 16, 1992, report of the Acting General Manager of the Planning Department concerning this application is attached.

RECOMMENDATION: that Subdivision Application No. 28/92 be approved, subject to the payment of \$50.00 which is the required approval fee.

RECOMMENDATION: that Subdivision Application No. 28/92 be approved, subject to the payment of \$50.00 which is the required approval fee.

ADOPTED.

**B2) Discretionary Use Application D10/92
Proposed Day Care in M.3 District
1702 - 20th Street West
For Information Only
(File No. CC 4355-1)**

Applicant: Spadina Childcare Co-operative Association
Legal Description: Block 2, Plan FF
Location: 1702 - 20th Street West
Current Zoning: M.3
Proposed Use: Day Care
Date Received: November 16, 1992

The Acting General Manager of the Planning Department has received the above-noted

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discretionary-use application which is being processed and which will subsequently be submitted to Council for its consideration.

RECOMMENDATION: that the information be received.

ADOPTED.

**B3) Condition of Property
201 Avenue F South
(File Nos. CC 185-7 and 530-1)**

Report of the Acting General Manager of the Planning Department, November 17, 1992:

"On October 13, 1992, Council considered a status report from the Planning Department (a copy of which has been attached) which provides information on the building at 201 Avenue F South for which an Order issued under Section 126(4) of The Urban Municipality Act was still outstanding. The Order required the owner to make certain repairs to the building. At that time, City Council resolved:

- 1) that no further action in connection with the Order to Repair for the property at 201 Avenue F South be taken at this time; and,**
- 2) that the Administration submit a further report on the status of this matter to City Council in November, 1992.'**

A recent inspection of the property indicates that the owner, Mr. Nick Kinar, has not undertaken any further repairs to this building. In addition, he has not done any of the work which was required by an Order issued by the Saskatoon Community Health Unit. After City Council considered the October 13, 1992, report, the Fire Department has also indicated to Mr. Kinar that substantial work has to be done before the building can be reoccupied as a multiple-unit dwelling.

A recent discussion with Mr. Kinar indicates that he still intends to repair the building and that some work will commence immediately (i.e. repairing the windows). The owner has not, as yet, decided on whether the number of dwelling units in the building will be reduced; this decision will have a bearing on the work that he is required to do in order to comply with the Saskatoon Community Health Unit's Order and with the requirements of the Fire Department. Under these circumstances, the Planning Department cannot recommend any further action by the City at this time."

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- RECOMMENDATION:**
- 1) that no further action with the Order to Repair for the property at 201 Avenue F South be taken at this time; and,
 - 2) that the Administration submit a further report to City Council in January of 1993 on the status of this matter.

ADOPTED.

Section C - Finance

**C1) 1991 and Previous Business Tax Write-Offs
 (File No. CC 1985-2) _____**

Report of the City Treasurer, November 9, 1992:

"Attached is a list of Business Tax Accounts totalling \$59,555.60, for which the proprietors discontinued business in 1991 and previous, leaving a Business Tax balance outstanding.

These accounts are now considered due for write-off as the City's Treasurer's Department and the City's Collections Agency have made all reasonable efforts to collect the accounts, however, it has now been established that there are no funds available to pay these accounts.

In the case of bankruptcies, claims have been processed; confirmation has been received from the Receivers that there are insufficient funds to pay the City's claim.

The distribution of this write-off will be as follows:

City	\$ 25,793.20
School Boards	31,869.65
Business Improvement Districts	<u>1,892.75</u>
	<u>\$ 59,555.60</u>

The following is a summary of the total uncollectible Business Tax Accounts for the last four years indicating the ratio of Business Tax Write-off to Business Tax Revenue.

Year	Business Tax ____Levy____	Business Tax ____Write-Offs____	% of Write-Off ____to Levy____
1989	\$ 9,272,968	\$ 112,570	1.2

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1990	9,728,189	113,296	1.1
1991	9,856,982	44,240	0.4
1992	9,852,183	86,711	0.8

Accounts recommended for write-off in 1991 did not include a number of businesses which discontinued in the later part of 1990, as we anticipated receiving payment. Payment was not realized and these accounts are included in the 1992 listing of accounts for write-off.

The combined 1991 and 1992 recommended Business Tax Write-off relate to 0.6% of revenue billed."

RECOMMENDATION: that City Council approve of the Business Tax Accounts recommended for write-off in the list dated October, 1992, in the amount of \$59,555.60.

ADOPTED.

**C2) Business Tax Adjustments
October, 1992
(File No. CC 1985-2)**

Report of the City Treasurer, November 9, 1992:

"Submitted, copy attached, is a listing of 1992 Business Tax Adjustments in the total of \$32,780.25, which require Council's approval for write-off.

The listing represents businesses which have discontinued business at the premises indicated; these accounts are not uncollectible, but require adjustment in keeping with Business Tax Bylaw #6714(12) which states:

'Where a business is commenced after the 31st day of January or is discontinued before the 1st day of December, the Council, shall upon written request, adjust the amount levied with respect of that business to correspond with the portion of the year during which the business is, or was, carried on; PROVIDED that such request is made before the expiration of one year following the year in respect of which the amount levied is to be adjusted.'

Business tax adjustments are offset by supplementary assessments on new businesses or businesses that relocate, renovate, or enlarge premises.

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The distribution of this write-off will be as follows:

City	\$ 14,122.48
School Boards	17,584.88
Business Improvement Districts	<u>1,072.89</u>
	<u>\$ 32,780.25"</u>

RECOMMENDATION: that Council approve of the 1992 Business Tax write-off in the amount of \$32,780.25, for the reasons detailed on the attached list for the period October 1, 1992 to October 31, 1992.

ADOPTED.

**C3) Property Assessment Notification Bylaw
Bylaw No. 7325
(File No. CC 1620-1)**

Report of the City Solicitor, November 10, 1992:

"We have prepared Bylaw No. 7325 which provides for the dispensing of mailing assessment notices except in cases where the assessed value is new or altered. City Council has followed this practice for the last several years and Bylaw No. 7325 accomplishes this for the taxation year 1993."

RECOMMENDATION: that City Council consider Bylaw No. 7325, at this meeting.

ADOPTED.

**C4) 1993 Capital Budget
(File No. CC 1702-1)**

Report of the City Comptroller, November 17, 1992:

"The 1993 Capital Budget will be provided to City Council at its regular meeting of December 7, 1992. Based on previous years' experience, two evening review sessions will be required in order for the budget to receive final approval from City Council. In order that this can be

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accomplished before the year-end, Council is requested to schedule the evenings of December 14 and December 15, for capital budget review purposes."

RECOMMENDATION: that City Council meet on December 14 and 15, 1992, in order to review the 1993 Capital Budget.

ADOPTED.

**C5) Tax Exemption for 1993
(File No. CC 1965-1)**

Report of the City Solicitor, November 19, 1992:

"We have prepared Bylaw No. 7327 which provides for the 1993 tax exemptions that were approved by City Council at its meeting held on November 9, 1992."

RECOMMENDATION: that City Council consider Bylaw No. 7327, at this meeting.

ADOPTED.

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Section D - Services

D1) Routine Reports Submitted to City Council

<u>SUBJECT</u>	<u>FROM</u>	<u>TO</u>
Business Tax - General License (copy attached) (File No. CC 435-13)	October 1, 1992	October 31, 1992
Property Tax Collections (copy attached) (File No. CC 435-13)	October 1, 1992	October 31, 1992
Schedule of Accounts Paid \$1,247,742.30 (File No. CC 1530-2)	November 3, 1992	November 5, 1992
Schedule of Accounts Paid \$2,086,491.03 (File No. CC 1530-2)	November 3, 1992	November 10, 1992
Schedule of Accounts Paid \$376,865.24 (File No. CC 1530-2)	November 10, 1992	November 13, 1992
Schedule of Accounts Paid \$6,945,853.19 (File No. CC 1530-2)	November 10, 1992	November 17, 1992

RECOMMENDATION: that the information be received.

ADOPTED.

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REPORT NO. 27-1992 OF THE PLANNING AND DEVELOPMENT COMMITTEE

Composition of Committee

Councillor P. McCann, Chair
Councillor G. Penner
Councillor K. Waygood

**1. Decision - Development Appeals Board Hearing
1021 - 12th Street East
(File No. CK. 4352-1)**

Attached is a copy of Record of Decision of the Development Appeals Board dated October 28, 1992, respecting the above appeal.

Council will note that the Board GRANTED the appeal.

Pursuant to Council policy in such matters, the Director of Planning and Development is to report to the Planning and Development Committee with recommendations.

Attached is a copy of a report of the Director of Planning and Development dated October 28, 1992, together with a report of the A/General Manager, Planning Department, dated October 28, 1992.

Your Committee has reviewed this matter and

RECOMMENDS: that the above decision of the Development Appeals Board not be appealed to the Planning Appeals Committee of the Saskatchewan Municipal Board.

ADOPTED.

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**2. Leisure Services Department
Revenue Proposal
Lesson Fee Proposal - Registered Programs
(File No. CK. 1720-3)**

Report of Director of Planning and Development, November 11, 1992:

"On November 9, 1992, City Council approved certain changes to the pricing philosophy in City of Saskatoon Policy C03-009 (Leisure Services Fees and Charges) which pertains to the fees that the Leisure Services Department charges for its structured programs (i.e. lessons). The changes included the following resolutions:

- 1) that the fees for structured programs provided by the Leisure Services Department be set to achieve full cost-recovery;**
- 2) that the fee structure for all registered programs be as follows:**
 - i) adult (19 years of age and older): base rate**
 - ii) youth (ages 1 to 18 years inclusive): 75% of base rate;**
- 3) that, where subsidized fees are deemed appropriate for reasons stated in City of Saskatoon Policy C03-029, the maximum subsidy that is provided to participants be as follows:**
 - i) Adult: 20% of the base rate**
 - ii) Youth: 40% of the base rate;**
- 4) that the subsidized portion of the fees for structured programs be funded from the accessibility programs administered by the Leisure Services Department;**
- 5) that 25% of the additional revenue which is generated during the implementation of the higher rates be allocated towards providing additional funding for the Leisure Services Department's accessibility programs'.**

City Council also resolved that the Leisure Services Department, through the Planning and Development Committee, should provide a further report and recommendations on:

- 'the lesson fees that the Leisure Services Department will charge in 1993 to implement (in a phased manner) the full cost-recovery pricing policy'.**

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The following report proposes a strategy for implementing a pricing structure that will implement a full-cost recovery for the Department's structured programs in the following programming categories:

- Health and Fitness *
- Lifeskill Development
- Performing Arts
- Visual Arts
- Sports and Games *

* Excluding the rates for fitness and for learn-to-swim programs which were approved by City Council on March 2, 1992.

The new pricing strategy is being proposed for implementation in January of 1993. In order to have the revised rates published in the next edition of the Leisure Activities Guide, City Council's approval of this strategy will be required on or before November 23, 1992.

Report of the Acting General Manager, Leisure Services Department, November 10, 1992:

The Basis for Setting Program Fees

On March 2, 1992, City Council approved the new rates for the City's fitness and learn-to-swim programs which are set on a per-hour basis. Through this report, the Leisure Services Department is now proposing to apply the same per-hour method of setting fees for all of its registered programs.

Registered programs can be packaged within a variety of time-frames, depending, in part, on the type of activity and on the amount of instruction that is required to achieve the desired skill level. In setting the lesson rates on an hourly basis, the Department recognizes that "packaging" is becoming an important consideration in the delivery of registered programs. For example, a program which provides twenty or thirty hours of instruction may be priced beyond the financial means of many prospective participants. Therefore, the Department is proposing to package its registered programs in affordable lesson-sets (e.g. five hours, 7.5 hours, or 10 hours of instruction).

Rather than pay for the entire program at one time, this approach allows the participant to attain progressive levels of proficiency in several affordable stages. The participant can also choose the level of proficiency that he or she wishes to achieve. Children's learn-to-swim programs are currently packaged in this manner and are well accepted by our customers.

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Actions Required to Achieve the Financial Objective

The Leisure Services Department has estimated that revenues of \$1,094,000 will be required in 1993 to recover the total cost of providing registered programs at its five major indoor facilities. Based on enrolment projections, when the proposed fee structure is fully implemented, our revenues will be \$110,000 short of a full-cost recovery.

While rate increases are being proposed in this report, the Leisure Services Department will be ensuring that our prices do not exceed the market rate and that our registered programs are as affordable as possible. If the prices do not satisfy these conditions, the Department proposes to reduce the costs associated with the delivery of these programs, rather than implementing further increases to the lesson fees. To achieve its financial objective of full-cost recovery and to maintain its current service levels, the Department plans to implement measures which will reduce its costs by 2%, annually, over a period of four years. This action will respond to the Leisure Services Advisory Board's recommendation to City Council (on November 9, 1992) which encouraged the City, in applying the new rate structure for structured programs, to 'continue to look at innovative and creative ways to reduce the costs associated with the programs and maintain service levels'.

The Leisure Services Department will monitor the impact of the new fee structure on its registration volumes. If the price increases cause a significant reduction in the amount of participation or if the cost-reduction measures result in a decline in the quality of a program, the Department will prepare a further financial assessment of the affected program and will, if necessary, provide recommendations to City Council on an appropriate course of action.

Registered-programs Fee Proposal

The following table provides a comparison of break-even rates, current fee-schedules, and market-rates for similar registered programs. Increases of \$0.50 per hour and per season to the current lesson fees are being proposed, commencing January 1, 1993 and continuing until the full-cost recovery or the comparable market price is achieved. This is the same phasing strategy as City Council approved for the learn-to-swim programs (i.e. beginning on April 1, 1992, rate increases of \$2.00 per hour per season will be implemented until full cost-recovery or the market rate is achieved). Based on the Leisure Services Department's experience, this approach has not adversely affected our revenues from swimming lessons.

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Table 1 Program Categories Cost Analysis and Fee Proposal (not including G.S.T.)				
Rate Category	Break Even Fee Structure	Current Fee Range Structure	Market Rates	Proposed Fee (January 1, 1993)
5 Hour Set of Lessons				
Adult	\$33.50 \$6.70/hr	\$15.00 to \$21.95 (\$3.00 to \$4.39/hr)	\$21.40 to \$37.00	\$.50 per hour increase each season to \$33.50 or market
Youth	\$25.25 \$5.05/hr	\$15.00 to \$21.95 (\$3.00 to \$4.39/hr)	\$25.00 to \$35.00	\$.50 per hour increase each season to \$25.25 or market
7.5 Hour Set of Lessons				
Adult	\$50.25 \$6.70/hr	\$28.95 to \$33.53 (\$3.86 to \$4.47/hr)	\$30.00 to \$42.00	\$.50 per hour increase each season to \$50.25 or market
Youth	\$37.88 \$5.05/hr	\$20.85 to \$33.00 (\$2.78 to \$4.40/hr)	\$30.00 to \$42.00	\$.50 per hour increase each season to \$37.88 or market
10 Hour Set of Lessons				
Adult	\$67.00 \$6.70/hr	\$25.00 to \$54.70 (\$2.50 to \$5.47/hr)	\$26.00 to \$80.00	\$.50 per hour increase each season to \$67.00 or market
Youth	\$50.50 \$5.05/hr	\$14.00 to \$34.50 (\$2.00 to \$3.45/hr)	\$26.00 to 80.00	\$.50 per hour increase each season to \$50.50 or market

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Advanced Life Saving and Instructor Programs

The Leisure Services Department offers several advanced lifesaving and instructor programs which should be priced differently from the fee structure that has been proposed in the previous section of this report. Because these programs lead to certification as a qualified lifeguard or instructor and thus, are prerequisites for employment, the Department believes that they should not be subsidized by municipal taxes. Therefore, the fees charged for each individual program will be set to recover the full cost of providing the service. It is proposed that the increases should be phased-in over a two-year period.

Table 2 Advanced Lifesaving and Instructor Program Cost Analysis and Fee Proposal (not including G.S.T.)				
Rate Category	Break Even Fee Structure	Current Fee Structure	Market Rates	Proposed Fee (January 1, 1993)
23 Hour Set of Lessons				
Adult*	\$164.68 \$7.16/hr	\$60.00 \$2.61/hr	n/a	\$40 increase each season to \$164.68
24 Hour Set of Lessons				
Adult*	\$155.28 \$6.47/hr	\$72.00 \$3.00/hr	n/a	\$40 increase each season to \$155.28
40 Hour Set of Lessons				
Adult*	\$291.60 \$7.29/hr	\$131.20 \$3.28/hr	n/a	\$40 increase each season to \$291.60
45 Hour Set of Lessons				
Adult*	\$334.75 \$7.43/hr	\$90.00 \$2.00/hr	n/a	\$40 increase each season to \$334.75

* The same rate applies to all adults and youth.

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Summary

After reviewing the fees which the Leisure Services Department charges for various registered programs, it has become evident that adjustments to the existing fees are required. This report proposes a pricing strategy and a rate-structure which will achieve full-cost recovery for the Department's structured programs."

Your Committee has reviewed this matter with representatives of the Leisure Services Department and

- RECOMMENDS:**
- 1) that the financial objective of full cost recovery for the Leisure Services Department's registered programs in the Health and Fitness, Lifeskill Development, Performing Arts, Visual Arts, and Sports and Games program categories (excluding those programs for which a new fee structure was implemented by City Council on March 2, 1992) be achieved through increases of \$0.50 per hour, per participant, and per season, commencing on January 1, 1993, and continuing until the lesser of either full cost recovery or the comparable market rate is achieved; and
 - 2) that the financial objective of full cost recovery for the Leisure Services Department's registered Advanced Lifesaving and Instructor programs be achieved through increases of \$40.00 per class and per season, commencing on January 1, 1993, and continuing until the lesser of either full cost recovery or the comparable market rate is achieved.

ADOPTED.

**3. Saskatoon Habitat for Humanity
Request for Donation of City-owned Land
Borden Crescent
(File No. CK. 750-1)**

Report of Director of Planning and Development, November 12, 1992:

"Attached is a November 10, 1992, letter from the Executive Director of Saskatoon Habitat for Humanity. This organization has requested the City's assistance in purchasing nineteen City-owned lots on Borden Crescent. In effect, the City has been asked to donate these

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properties to Saskatoon Habitat for Humanity.

A list of the prices for the nineteen lots has been attached. The total price for these lots is \$247,472.

The lots on Borden Crescent are part of the price-reduction program which City Council approved on March 30, 1992. These lots have been serviced and have been in the City's inventory for a considerable number of years. Therefore, in order to make them more marketable, these lots are being sold (for a limited period of time) at a price which is equivalent to 57% of the current servicing rate plus an administration fee.

Earlier this year, City Council agreed to support Saskatoon Habitat for Humanity by providing 'seed-money' of up to \$25,000 for the purchase of two properties to initiate their housing program in Saskatoon. On the advice of the Social Housing Advisory Committee, City Council agreed to fund this contribution (as a one-time payment) from the Social Housing Reserve.

According to City of Saskatoon Policy 03-003 (Reserves for Future Expenditures), the purpose of the Social Housing Reserve is 'to finance capital projects which will enhance or expand public and senior citizens' housing in Saskatoon'. In this regard, the request from Saskatoon Habitat for Humanity is eligible for funding from this Reserve.

On the other hand, City of Saskatoon Policy C09-002 (Innovative Housing Incentives) contains requirements which do not make this request eligible for funding by the City (eg. all units must be situated in the core neighbourhoods or in the Downtown area). However, this Policy pertains primarily to the City's participation in the Federal/Provincial Innovative Housing Program and, in my opinion, these requirements are not necessarily applicable to the request by Saskatoon Habitat for Humanity. The City's support to this organization is not occurring through the federal/provincial program and therefore, a municipal contribution to this project depends on City Council's evaluation of the specific merits of the request.

There are several advantages in supporting this request. First, Saskatoon Habitat for Humanity serves a need within our community with respect to helping low-income people to help themselves to own a home. Second, the construction of houses on Borden Crescent provides an opportunity to develop several lots which the City has not otherwise been able to sell. The future owners of these lots will pay property taxes. Also, the existence of their houses, rather than vacant land, may attract interest from others to purchase and to construct homes on other undeveloped lots in this area.

While Saskatoon Habitat for Humanity has identified its interest in acquiring nineteen lots on Borden Crescent, the timing of this request involves obtaining two lots in 1993 and the

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rest between 1994 and 1998, inclusive. I suggest that City Council should be asked to consider the organization's 1993 request and to agree to hold the remaining lots for Saskatoon Habitat for Humanity until December 31, 1995. The organization will be required to submit further applications in 1994 and 1995 for donations of the other lots on Borden Crescent. Prior to the 1995 year-end, City Council can review the status of this organization's project and can decide if it still wishes to hold the remaining lots on Borden Crescent for future donations to Saskatoon Habitat for Humanity or if these lots should be made available for sale to the general public."

Your Committee has reviewed this proposal and

- RECOMMENDS:**
- 1) that the City of Saskatoon donate two lots on Borden Crescent to Saskatoon Habitat for Humanity for the purpose of constructing homes under this organization's social housing program;
 - 2) that the City's contribution for the two lots on Borden Crescent be financed from the Social Housing Reserve; and
 - 3) that Saskatoon Habitat for Humanity be advised:
 - i) that the City acknowledges the organization's interest in acquiring all nineteen lots on Borden Crescent,
 - ii) that it is prepared to consider further requests in subsequent years to donate additional lots on Borden Crescent to the organization, and
 - iii) that the remaining lots on Borden Crescent will be held for Saskatoon Habitat for Humanity until December 31, 1995, at which time City Council will review the status of this project and will determine if this arrangement should be extended or if the lots should be made available for purchase by the general public.

Pursuant to earlier resolution, Item A. 17) of "Communications" was brought forward and considered.

Mr. Bellamy and Mr. Smith of Saskatoon Habitat for Humanity answered questions of Council.

Moved by Councillor McCann,

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THAT the City of Saskatoon donate two lots on Borden Crescent to Saskatoon Habitat for Humanity for the purpose of constructing homes under this organization's social housing program.

YEAS: His Worship Mayor Dayday, Councillors Penner, Waygood, Mostoway, McCann, Mann, Dyck, Cherneskey and Birkmaier 9

NAYS: Councillor Hawthorne 1

Moved by Councillor McCann,

THAT the City's contribution for the two lots on Borden Crescent be financed from the Social Housing Reserve.

YEAS: His Worship Mayor Dayday, Councillors Penner, Waygood, Mostoway, McCann, Dyck, Cherneskey and Birkmaier 8

NAYS: Councillors Hawthorne and Mann 2

Moved by Councillor McCann,

THAT Saskatoon Habitat for Humanity be advised:

- i) that the City acknowledges the organization's interest in acquiring all nineteen lots on Borden Crescent,*
- ii) that it is prepared to consider further requests in subsequent years to donate additional lots on Borden Crescent to the organization, and*

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- iii) *that the remaining lots on Borden Crescent will be held for Saskatoon Habitat for Humanity until December 31, 1995, at which time City Council will review the status of this project and will determine if this arrangement should be extended or if the lots should be made available for purchase by the general public.*

YEAS: His Worship Mayor Dayday, Councillors Penner, Waygood, Mostoway, McCann, Dyck and Cherneskey 7

NAYS: Councillors Mann, Hawthorne and Birkmaier 3

Moved by Councillor McCann,

THAT the Director of Finance report as to whether funds are sufficient to support the program until 1995.

YEAS: His Worship Mayor Dayday, Councillors Penner, Waygood, Birkmaier, Mostoway, McCann, Dyck and Cherneskey 8

NAYS: Councillors Mann and Hawthorne 2

**4. Utilization of the Auditorium
Forestry Farm Park and Zoo
(File No. CK. 4206)**

Report of Director of Planning and Development, November 11, 1992:

"During its special budget meeting on March 21, 1992, City Council asked the Planning and Development Committee to review and to report on the utilization of the auditorium at the Forestry Farm Park and Zoo. As a budget-reduction measure, this facility was closed in 1992. On April 6, 1992, the Committee referred this matter to the Administration for a report.

Background

On December 17, 1991, City Council instructed the Leisure Services Department to reduce the operating budget of the Forestry Farm Park and Zoo by \$50,000. The Department reviewed its operations and decided that, taking into consideration the facility's primary 'business' and the utilization of its various components, the remaining budgetary resources should be assigned to its park and zoo services.

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As a consequence, the Department proposed, and City Council approved, the following measures for 1992:

- None of the sportsfields, the central or south booths, or the auditorium will be available for rent.
- On-site security in the evenings was reduced to sporadic checks.
- Maintenance of the ballfields was reduced; minimal maintenance will be carried out on the buildings which are no longer available for rent.

These service-level reductions eliminated \$83,900 from the Forestry Farm Park and Zoo's estimated 1992 expenditures and \$32,800 from its estimated revenues, for a net budgetary reduction of \$51,100.

Future Use of the Auditorium

In 1991, the auditorium generated \$20,160 in revenue (504 rental hours at \$40 per hour). For the most part, it has been a very popular facility. However, when the costs of operating this facility and the other rental buildings which were deleted from this year's operating budget are taken into consideration, these components have added to the cost of, rather than contributing a net revenue, to the Forestry Farm Park and Zoo.

In addition, the auditorium has several deficiencies which affect its rental capabilities. For example, in light of the requirements of the National Building Code, the building does not have sufficient cubicles in both the men's and women's washrooms and the accessibility to these facilities for people in wheelchairs is very restricted and limited. The kitchen should be upgraded to provide additional counter-space for food-preparation and serving. The interior walls need to be painted and a new covering should be installed on the floor.

In order to improve the building's attractiveness to renters, the barbecue area could be upgraded; many of the past renters have used this area in conjunction with the building. Also, the barbecue area could benefit from a new roof-structure for the over-hang, some patio-type furniture and additional food-preparation counters, improved lighting to accommodate evening uses, and a paving-stone treatment of the cooking area.

The proposed improvements are estimated to cost \$116,000, of which the largest component (at \$66,000) is the work which is required in the washrooms. Consideration was given to financing this work through a five-year productivity-improvement loan; however, this would require annual debt repayments of \$28,300 which exceed the facility's revenue-generating capacity under its current rate structure. An increase from \$40 to \$70 per hour would cover the operating and debt-repayment costs, but this assumes that the

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higher rate has no effect on the amount of rental activity. The Leisure Services Department discussed a rate increase with ten or twelve of its most regular and long-term renters, all of which indicated that they would be prepared to pay approximately \$60 per hour.

The auditorium has, for now, been closed as a rental facility and a decision on its future use has not yet been made. Because of its popularity over many years as an amenity at the Forestry Farm Park and Zoo, consideration will be given to finding external funds to upgrade this facility. However, the fund-raising efforts of the Leisure Services Department and of the Saskatoon Regional Zoological Society are already committed to upgrading certain displays at the Zoo (e.g. the wolf-pen, the monkey house, a winter shelter for birds) and the quarantine and health facility. In addition, City Council has established a task force which is looking at ways to finance the operations of the Superintendent's Residence; it is conceivable that some of the uses which are being pursued for this facility could be similar to those for which the auditorium has been used.

Because of the number of initiatives which are being considered for the Forestry Farm Park and Zoo, the Administration believes that a long-term decision on the future use or disposition of the auditorium should be delayed until some of the other fund-raising and budgetary issues have been addressed. In the meantime, an attempt will be made to protect the integrity of the structure by maintaining heat in the facility and by patching any leaks in the roof."

Your Committee has reviewed this report and supports the proposal to delay a decision on the future use or disposition of the auditorium until some of the other fund-raising and budgetary issues for the Forestry Farm Park and Zoo have been addressed.

RECOMMENDATION: that the information be received.

IT WAS RESOLVED: 1) that the information be received; and

2) *that the matter be referred back to the Planning and Development Committee for a further report with respect to the improvements of the auditorium.*

**5. Rental of City-owned Property
Residence -- 707 - 16th Street West
(File No. CK. 600-3)**

Attached is a copy of Clause B1, Report No. 24-1992 of the City Commissioner, which was

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DEALT WITH AS STATED by City Council at its meeting held on October 13, 1992:

- "IT WAS RESOLVED:
- 1) that rental of the residence at 707 - 16th Street West be continued on a month-to-month basis;
 - 2) that the existing rental agreement be amended to include the new rental rate of \$355 per month, effective on January 1, 1993;
 - 3) that the City Solicitor be instructed to prepare the necessary amendment to the rental agreement in order to implement the new rental rate; and
 - 4) that the matter be referred to the Planning and Development Committee for review and report."

Your Committee, upon a review of this matter, requested a report from the Administration on the options for future use of this dwelling, including information on the history of the building and on comments from Habitat for Humanity.

Report of General Manager, Civic Buildings and Grounds Department, October 27, 1992:

"From information prepared by Lori Leach in 1983 for the Municipal Heritage Advisory Committee, it appears that the house at 707 - 16th Street West was constructed around 1907. The City acquired the property in 1910 as part of a tax-arrears claim. Several houses on the land were auctioned and moved off the site. However, 707 - 16th Street was retained to serve as a residence for the 'City Gardener'.

In 1980, following the retirement of the Parks Superintendent, the house was rented to Mr. Phillip Kabatoff who, at that time, was an Assistant Parks Superintendent. Prior to occupying the house, Mr. Kabatoff invested approximately \$7,000 of his own money to repair and upgrade it. Although he is no longer the Assistant Parks Superintendent, Mr. Kabatoff is still employed by the City of Saskatoon and he continues to pay rent and to reside in the residence.

Considering the age of the dwelling, it is in relatively good condition, requiring minor cosmetic, and occasional mechanical, repairs. With the exception of the repair costs incurred in 1983 as a result of a lightning strike, the property has annually generated revenue in excess of its expenses. During recent years, as part of our annual rent-review process, the Civic Buildings and Grounds Department has recommended, based on the property's net revenue position, that the rental arrangement should continue. Currently, we are not aware of any potential alternate use for the building or site in its current residential

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form. Because the lease has been established on a month-to-month basis, the residence can be quickly vacated if an alternative, and financially beneficial, use is identified.

With respect to the long-term use of the property, the Civic Buildings and Grounds Department intends to continue renting the residence as long as it remains economically viable and generates a positive net cash-flow to the Department. If, at some point in the future, major repairs become necessary and are not readily recoverable through the rental arrangement, the Department proposes to demolish the house, to level the site, and to incorporate the land as part of Victoria Park.

According to the Registered Plan for the Victoria Park area, the parcel of land on which the house is situated has not been subdivided. Therefore, the residence is actually located on park-land."

Report of the Director of Planning and Development, October 30, 1992:

"Because the Department's long-term plan is to incorporate the property into Victoria Park when the house is no longer economically viable to retain as a rental property, I decided that it would not be appropriate, without further direction from the Committee, to discuss this matter with the representatives of Habitat for Humanity. The house is already located on designated park-land and is located in an area which has an open-space deficiency. Therefore, I would be reluctant to dispose of this property in order to establish a long-term residential use.

The current arrangement generates revenue for the City. In this context (and because funds are not readily available for the demolition and redevelopment of the property into park-land), I feel that the current arrangement is an appropriate interim use of the house. We will continue to evaluate the costs of this property and to review the rental rates on a regular basis. As was stated in the report which City Council considered on October 13, 1992, the rental arrangement is scheduled for review again before January 1994."

The Committee supports the long-term plan to incorporate this property into Victoria Park when the dwelling is no longer economically viable to retain as a rental property. In the meantime, the Committee supports the rental of this property on a month-to-month basis, as approved by City Council on October 13, 1992.

RECOMMENDATION: that the information be received.

ADOPTED.

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**6. City of Saskatoon
Innovative Housing Policy
(File No. CK. 750-0)**

Attached is a copy of report from the Chairman, Social Housing Advisory Committee dated October 6, 1992 recommending that the City's Innovative Housing Policy be amended to allow the 5% City contribution to be applicable to both new and renovated properties.

Your Committee has investigated this proposal and the following is an excerpt from the report of the Director of Planning and Development dated November 4, 1992:

"Currently, Section 3.5 of City of Saskatoon Policy C09-002 states the following with respect to the financing of the City's innovative housing program:

'Assistance provided to approved innovative housing units shall be financed as follows:

- a) Rent Supplement Units -- through general revenues;
- b) Non-profit Housing Units (new) -- through property tax exemption;
- c) Non-profit Housing Units (existing units acquired and renovated) -- through cash grants from the Social Housing Reserve.'

As is stated in this section of the Policy, Mr. Wasilenko's request to have the City's five-percent contribution apply to new and to renovated properties is already in place. However, my understanding of the Committee's underlying concern is that the City's contribution to new units can only be financed through a property-tax exemption and cannot take the form of a one-time cash grant from the Social Housing Reserve. This understanding relates back to a March 23, 1992, report which I submitted to the Committee. (A copy of the report is attached.)

In the previous report, the Policy's financing strategies were constrained by the lack of a "long-term funding strategy for the Social Housing Reserve". After further analysis of this constraint, a funding source was identified. Consequently, on July 6, 1992, City Council resolved:

'that 10 percent of the value of the land component from annual sales of residential, commercial and industrial land be transferred to the Social Housing Reserve for the purpose of financing social housing projects in accordance with the City's Innovative Housing Incentives Policy'.

While the sales of City-owned serviced lots have improved over the past year, the amount

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of money that is flowing into the Social Housing Reserve is relatively modest (i.e. approximately \$75,000 per year which would be the City's contribution to annual capital-construction totalling \$1.5 million under the Innovative Housing Incentives Policy).

In evaluating the relative merits of providing the City's contribution through tax exemptions or, alternatively, through direct grants from the Social Housing Reserve, the Committee should consider the following factors:

- (a) The annual contribution to the Reserve depends on economic and market conditions which will affect the sales of City-owned lots. Since the City has taken a more proactive approach to facilitating the development of social-housing projects in Saskatoon, the current level of annual contributions may not be sufficient to accommodate, in the long-run, the amounts which will be withdrawn in the future.
- (b) When innovative-housing projects are funded from the Social Housing Reserve, the City is the sole contributor of the five-percent municipal share. However, when the contribution is made through tax exemptions, the City shares the cost of the municipal contribution with the school and library boards.

One approach to addressing these concerns is for the Committee to recommend that the Policy should be amended to allow the contribution to new non-profit housing units through property-tax exemptions or through cash grants from the Social Housing Reserve. A general statement could be made in the Policy that, in addition to considering the cash-flow requirements of the applicant, City Council's decision on whether the municipal contribution to a particular new social-housing project will be a cash grant (rather than a tax exemption) should include an evaluation of the financial sufficiency of the Social Housing Reserve."

RECOMMENDATION: that Section 3.5 of City of Saskatoon Policy C09-002 (Innovative Housing Policy) be amended to read as follows:

"Assistance provided to approved innovative housing units shall be financed as follows:

- a) Rent Supplement Units -- through general revenues;
- b) Non-profit Housing Units (new and renovated) -- through property tax exemption or through cash grants from the Social Housing Reserve."

ADOPTED.

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**7. CPR Station - Heritage Designation
(File No. CK. 710-5)**

At the City Council meeting held on August 4, 1991 the following motion was ADOPTED:

"Moved by Alderman Birkmaier, Seconded by Alderman Penner,

THAT the Municipal Heritage Advisory Committee report on the CPR railroad station as a heritage designation under the appropriate act."

Your Committee also considered this matter at its meeting held on July 20, 1992 and adopted the following motion:

"that this matter be referred to the Municipal Heritage Advisory Committee for a report on a procedure that will protect the heritage designation on the CPR station once it has been sold."

Attached is a copy of the report of the Chairman, Municipal Heritage Advisory Committee dated October 15, 1992 in response to the above resolutions.

Your Committee subsequently requested a legal opinion on the process that would be involved with the sale of the CPR Station, and submits the following information in this regard:

"The CPR Station has been designated as a heritage railway station under the provisions of the Federal *Heritage Railway Stations Act*. Canadian Pacific is prohibited by the *Act* from selling or otherwise disposing of the Station (except to certain other railways) unless authorized by the Governor in Council.

If CPR wishes to sell the Station, it is required by the *Act*:

- a) to apply to the Minister for authorization to sell; and
- b) to give public notice of its intention to apply to the Minister for authorization by:
 - (i) publishing the notice in one issue of the local newspaper;
 - (ii) posting the notice for 15 days on the Station;
 - (iii) sending a copy of the notice to:

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- **the municipal authority** (ie. the City);
- the Provincial Minister responsible for heritage preservation;
- the Federal Department of the Environment (Parks Service).

Any person may, within 60 days after the application is filed, serve a notice of objection on the Minister. If the Minister receives a notice of objection he **may** refer the matter to the Historic Sites and Monuments Board of Canada. The Board is required to hear the representations of objectors and may hold a public hearing.

The Board then submits its report and recommendations to the Minister who in turn makes recommendations to the Governor in Council. The Governor in Council has the power to deny the application or to authorize the sale **subject to such terms and conditions as he considers appropriate.**

The procedure established by the *Act* provides a formal mechanism for the City to make representations concerning its objections to a proposed sale and also would provide an opportunity for the City to propose terms and conditions to which the sale should be made subject."

Your Committee is still awaiting a report from the Administration on the intended disposition of this property by the CPR, and will provide a further report in that regard in due course.

RECOMMENDATION: that the information be received.

Pursuant to earlier resolution, Item A. 19) of "Communications" was brought forward and considered.

IT WAS RESOLVED: that the information be received.

His Worship Mayor Dayday assumed the Chair.

REPORT NO. 23-1992 OF THE LEGISLATION AND FINANCE COMMITTEE

Composition of Committee

Councillor M.T. Cherneskey, Q.C., Chair
Councillor M. Thompson
Councillor P. Mostoway

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**1. Request for Exemption from Amusement Tax - Persephone Theatre
(File No. CK. 1910-2)**

Report of the City Treasurer, November 9, 1992:

"An application for exemption from Amusement Tax for the year 1992/93, has been received from Persephone Theatre. The audited Financial Statement for the year ending June 30, 1992, has been provided.

Significant figures from the Financial Statement are as follows:

		<u>1992</u>
<u>1991</u>		
Total Assets	\$ 172,639	\$130,172
Total Liabilities	<u>312,535</u>	<u>287,863</u>
Surplus (deficit) (157,691)	(139,896)
Operating Profit (loss)	17,795	9,575
Estimated amount of Amusement Tax: July 1, 1992 to June 30, 1993		\$ 27,000

It is to be noted that Persephone Theatre is a registered charitable organization, and that similar requests in previous years have received favourable consideration.

Persephone Theatre has been designated as a registered charity by Revenue Canada. City Council has the authority under The Amusement Tax Bylaw to exempt this organization from amusement tax on the grounds that it is an `entertainment, the receipts of which are for charitable purposes...!'"

RECOMMENDATION: that the request from Persephone Theatre for exemption from amusement tax for the year ending June 30, 1993, be approved.

ADOPTED.

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- 2. Letter from Linda M. Walker
Director of Administration, Yellowhead Highway Association
Date: November 4, 1992
Subject: Submitting 1993 membership invoice in the amount of \$14,884.64
(File No. CK. 155-5)**
-

Attached is a copy of the above-noted communication.

Your Committee has determined that the 1992 membership fee was \$14,069.84.

RECOMMENDATION: that payment of the Yellowhead Highway Association fee for the year 1993 in the amount of \$14,884.64, be approved.

ADOPTED.

- 3. Race Relations Committee
Program Budget - 1993
(File No. CK. 1701-1)**
-

Attached is a copy of an undated letter from A. Hamid Javed, Chairperson, Race Relations Committee, submitting the proposed 1993 program budget for the Committee.

The proposed 1993 program budget of the Race Relations Committee will be considered by City Council in conjunction with all other Committee budgets.

Your Committee has reviewed the request outlined in Dr. Javed's letter for early approval for expenditure of funds, and submits the following

RECOMMENDATION: that the Race Relations Committee be granted approval to spend up to 50 percent of their proposed 1993 program budget in advance of Council's formal approval of the 1993 budget.

IT WAS RESOLVED: that the Race Relations Committee be granted approval to spend up to 50 percent of their 1993 program budget in advance of Council's formal approval of the 1993 budget.

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**4. SUMA Resolutions
(File No. CK. 155-3-2)**

The Legislation and Finance Committee proposes that the following resolutions be submitted to SUMA for consideration at the 1993 Convention:

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A. 1. RESOLUTION

WHEREAS the Province of Saskatchewan provides Urban Municipalities with annual operating funds known as revenue sharing grants; and

WHEREAS such grants are distributed by formula based on a pool of funds included in the Province of Saskatchewan's Annual budget; and

WHEREAS such grants form a material part of the Municipalities' annual budgets; and

WHEREAS Provincial announcements on changes to the revenue sharing grants are not congruent with the Municipalities' budget process, thereby resulting in an inability to responsibly respond to that change.

THEREFORE BE IT RESOLVED THAT the Saskatchewan Urban Municipalities Association urge the Government of Saskatchewan to establish the value of the Revenue Sharing Pool as a constant percentage of total Provincial revenues.

2. SUPPLEMENTARY BACKGROUND INFORMATION

Historically, the Province of Saskatchewan has announced changes to the Revenue Sharing pools near the time of the release of its annual budget. Normally, this date has conflicted with the needs of Municipalities for this information and the prudent management of its financial resources. Even during times of increases to the Pool, this resulted in difficulties for the Municipalities to effectively review its activities for the coming year in the context of the impact on the mill rate. This problem has been compounded during recent times when the size of the Pool has decreased.

In order that the funding available from the Province can be included in the budgeting process at the municipal level, the resolution proposes that the size of the Pool fluctuate on the basis of its relationship to total Provincial revenues. In other words, the base amount of such revenues should be established and then calculated as a percent of total Provincial revenue. Future increases/decreases to the Pool would be based on this same percentage of total Provincial revenues. In order to adequately address the issue of timing, a one year lag would be required (i.e. the 1994 grant would be based on the year ended March 31, 1993.)

B. 1. RESOLUTION

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WHEREAS the Province has signed an agreement for the settlement of outstanding treaty land entitlements, in the Province of Saskatchewan, which agreement is known as the "Framework Agreement"; and

WHEREAS the Framework Agreement provides for the settlement of outstanding treaty land entitlement claims by funding the purchase of land within the Province, including land within the boundaries of urban municipalities; and

WHEREAS the Framework Agreement and the resulting creation of urban reserves, is a first in Canada, and raises complex issues that have not been addressed before; and

WHEREAS it is critically important to the successful implementation of treaty land entitlement that these issues be addressed on an urgent basis and in a cooperative framework.

THEREFORE BE IT RESOLVED:

1. That the Province be requested to recognize that many complex issues arise from the implementation of the Treaty Land Entitlement Framework Agreement in urban Saskatchewan, and that these issues need to be addressed on an urgent basis and in a cooperative framework. That the Province be requested to undertake to work closely with the urban municipalities in this regard.
2. That the Province be requested to provide the resources necessary to address these issues on a priority basis through their own staffing and/or through the funding of municipal initiatives.

2. SUPPLEMENTARY BACKGROUND INFORMATION

This resolution arises out of the recent signing of the Land Entitlement Framework Agreement and the fact that the Agreement will be implemented in the coming years. Because of Saskatoon's experience with the creation of the urban reserve in Sutherland with the Muskeg Lake Band, the City is aware that not all of the practical issues have been resolved.

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RECOMMENDATION: that the above resolutions be forwarded to SUMA for consideration at the 1993 convention.

ADOPTED.

Councillor Cherneskey assumed the Chair.

REPORT NO. 24-1992 OF THE WORKS AND UTILITIES COMMITTEE

Composition of Committee

Councillor D.L. Birkmaier, Chair
Councillor M. Hawthorne
Councillor B. Dyck
Councillor O. Mann

**1. Proposed Banner Policy
(File No. CK. 312-2)**

Attached is a proposed Banner Policy, including Guidelines, which have been approved by the Urban Design Committee. The policy and guidelines provide a framework to allow banner programs to proceed in a coordinated, safe and aesthetically acceptable manner.

RECOMMENDATION: that the proposed Banner Policy and Guidelines be approved.

ADOPTED.

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**2. Proposed SUMA Resolution
Impaired Driving Legislation
(File No. CK. 5000-1)**

Your Committee has reviewed with interest legislation from the Province of Manitoba (copy attached) regarding license suspension for impaired drivers and vehicle seizure and impoundment for drivers who drive while suspended. The Solicitor's Office is determining whether the Department of Justice has any interest in the program, and the Board of Police Commissioners has been asked for its position on the program.

In the meantime, it is felt that it would be appropriate for the City to submit the following proposed resolution to the 1993 SUMA Convention:

"WHEREAS impaired driving continues to be a concern; and,

WHEREAS several drivers whose licences have been suspended continue to drive; and,

WHEREAS the cost of enforcing impaired driving legislation continues to increase; and,

WHEREAS the Province of Manitoba legislation and procedures respecting their licence suspension program for impaired driving seeks to reduce incidents of impaired driving and seeks to reduce the cost of enforcing impaired driving legislation; and,

WHEREAS the Province of Manitoba legislation and procedures respecting their vehicle seizure and impoundment program seeks to reduce the incidents of driving while suspended;

THEREFORE BE IT RESOLVED that the Saskatchewan Urban Municipalities Association urge the Province of Saskatchewan to adopt the Province of Manitoba legislation and procedures respecting licence suspension for impaired drivers, and vehicle seizure and impoundment for drivers who drive while suspended."

RECOMMENDATION: that the above resolution be forwarded to the 1993 SUMA Convention.

ADOPTED.

**3. Communications to Council
From: Susan Cockcroft, Co-ordinator**

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Brunskill Home & School Association
Date: January 13, 1992
**Subject: Requesting permission to address Council re installation of a pedestrian
activated light at Cumberland Avenue and Colony Street**
(File No. CK. 6150-1)

City Council at its meeting held on February 3, 1992, referred the above-noted communication to the Works and Utilities Committee for a report.

Report of the City Engineer, November 2, 1992:

"The Engineering Department has been monitoring vehicle/pedestrian volumes at various intersections within the City of Saskatoon to determine if changes to existing pedestrian protection are warranted. This report not only examines Cumberland Avenue/Colony Street but also Cumberland Avenue/Temperance Street and 7th Avenue/Duke Street.

Cumberland Avenue/Colony Street

Presently, there is a pedestrian corridor complete with advance signage across Cumberland Avenue along the north side of Colony Street. A school patrol does not operate at this intersection as it is deemed too far from the school to be properly managed by the Principal. Cumberland Avenue is an undivided two-lane arterial roadway with an average daily traffic volume of approximately 7,800 vehicles at this location. Colony Street is an undivided two-lane local roadway carrying minor amounts of traffic.

In order to assess the need for additional pedestrian controls, vehicle/pedestrian counts were conducted on September 12, 1991 and on May 25, 1992 during the 3 peak periods (0800-0900, 1130-1330 and 1530-1700). The pedestrian volumes for the three separate time periods (4.5 hours) are shown in the following table:

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Cumberland Avenue/Colony Street Pedestrian Volumes

Time Period	Pedestrian Type	No. of Pedestrians	
		<u>1992</u>	<u>1991</u>
0800-0900	Elementary	22	28
	High School	1	2
	Adult	20	11
	Total	43	41
1130-1330	Elementary	33	21
	High School	0	2
	Adult	28	19
	Total	61	42
1530-1700	Elementary	29	0
	High School	1	0
	Adult	16	21
	Total	46	21
Total	Elementary	84	49
	High School	2	4
	Adult	64	51
	Total	150	104

It was determined that the 1991 data was not an accurate representation of the actual pedestrian volumes that are occurring at this intersection as no elementary students used the crosswalk in the afternoon peak hour. It is assumed that school was closed early on the day the count was conducted. The 1992 count was conducted to ensure that the data obtained more closely represents the actual volumes that are occurring on a daily basis.

Pedestrian-actuated traffic signal warrant calculations were performed on the above count data to determine if additional pedestrian protection is warranted. The pedestrian-actuated traffic signal warrant calculations yielded priority point ratings of 47 and 55 for the 1991 and 1992 data, respectively. These values are below the 100 point guideline which is used to determine if further investigation is required. However, due to the relatively high volume of elementary school crossings and the high traffic volume on Cumberland Avenue, further study was deemed necessary in this case.

A vehicle gap study was conducted on Cumberland Avenue during the three peak periods 0800-0900, 1130-1330 and 1530-1700. Vehicle gap studies are used to determine the spacing between individual or platoons of vehicles using a roadway, in terms of seconds of travel time. It is this gap between successive vehicles or platoons which provides the opportunity for pedestrians to cross a roadway. If the gaps are too short or too infrequent,

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pedestrians will need assistance, provided through a traffic control device such as a traffic signal, to safely cross the roadway.

The results of the gap study are summarized in the following table:

Cumberland Avenue/Colony Street Gap Study

Time Period	# of Vehicles	# of Gaps Recorded	Average Gap Duration	Average Waiting Period Between Gaps (seconds)
0800-0900	547	63	23.4	30.2
1130-1330	1040	148	21.4	26.9
1530-1700	931	101	19.6	34.0

Since Cumberland Avenue is an undivided roadway, the gap study combined the vehicles travelling northbound and southbound. In the above table the 'Number of Gaps Recorded' column refers to the number of intervals of at least sufficient length of time for a pedestrian to cross both lanes of Cumberland Avenue between individual vehicles or between platoons of vehicles. It is a characteristic of traffic to travel in groups or platoons, in which case, there is no opportunity for a pedestrian to cross the roadway as a platoon of vehicles pass, so the gap between individual vehicles in a platoon is ignored (the gap between vehicles in a platoon may range from one to five seconds). This explains why there is a difference between the total number of vehicles passing the study point and the number of recorded gaps in the vehicle stream.

The average walking speed of a pedestrian is 0.9 to 1.2 metres per second. A walking speed of 0.9 metres per second is assumed at this intersection due to the large number of elementary school pedestrians. Therefore, the average pedestrian could perceive a safe gap in traffic and cross Cumberland Avenue (12.2 metres wide) in approximately 14 seconds.

The analysis shows that the volume of vehicles travelling on Cumberland Avenue is high during the peak periods. This creates a longer average waiting period between gaps of sufficient length. The average waiting period over the three peak periods is approximately 30 seconds which is longer than the average gap of approximately 22 seconds between successive vehicles. An average waiting period of 30 to 40 seconds is deemed excessive and is considered the point in time when pedestrians start to become impatient.

To aid in understanding, the histograms in Figures 1 and 2 graphically illustrate the number and duration of gaps in vehicle traffic on Cumberland Avenue during the three peak periods. A horizontal line corresponding to the safe crossing time of the pedestrian (14

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seconds) has been included to allow a visual representation of the number and duration of available gaps in traffic when a pedestrian could safely cross the road.

The morning histogram shows that there are few gaps, of sufficient length in time, in traffic between 0800 and 0825, however, the frequency of gaps longer than 14 seconds increases significantly from 0825 to 0840. During the 0800 to 0825 time period, the maximum waiting period for a sufficient gap is 218 seconds, while the maximum waiting period during the 0825 to 0840 time period is 31 seconds. This is due to the motorists stopping to yield right-of-way to the elementary students crossing Cumberland Avenue to go to Brunskill School. This shows that the existing pedestrian corridor aids somewhat in creating a number of gaps, of sufficient length of time for the pedestrians, but it is not proving to be totally effective.

The noon and afternoon histograms show the gaps in traffic are of substantial duration and spread quite evenly over the entire time periods.

During the 1991 pedestrian/vehicle count City Staff recorded the number of motorists that failed to yield to the pedestrians waiting along the side of Cumberland Avenue to cross the road. The results are recorded in the following table:

Number of Motorists Not Yielding to Pedestrians

Time Period	# of Motorists
0800-0900	14
1130-1330	26
1530-1700	21
Total	61

The number of motorists that failed to yield is deemed excessive. The City Police were informed of these infractions that were occurring at the Cumberland Avenue/Colony Street intersection. During site inspections, pedestrians showed some apprehension in crossing Cumberland Avenue due to the uncertainty as to whether the approaching motorists were going to stop.

The five-year accident statistics show that no reportable accident involving a pedestrian has occurred.

In view of the above, the Engineering Department recommends that the existing pedestrian corridor be replaced with a pedestrian-actuated traffic signal at the Cumberland Avenue/Colony Street intersection as shown on Plan No. K8-4L.

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Cumberland Avenue/Temperance Street

The pedestrian-actuated traffic signals at the Cumberland Avenue/Temperance Street intersection were installed to provide protection for students attending the R.J.D. Williams School for the Deaf. The School has since closed and the number of pedestrians using the intersection has decreased significantly. The pedestrian data from a pedestrian/vehicle count conducted on March 31, 1992, is summarized in the following table:

Cumberland Avenue/Temperance Street Pedestrian Volumes

Time Period	Pedestrian Type	# of Pedestrians
0800-0900	Elementary	0
	High School	0
	Adult	4
	Total	4
1130-1330	Elementary	2
	High School	0
	Adult	22
	Total	24
1530-1700	Elementary	2
	High School	0
	Adult	26
	Total	28
Total	Elementary	4
	High School	0
	Adult	52
	Total	56

A pedestrian-actuated traffic signal warrant calculation was performed on the count data to determine if the pedestrian signals were still warranted. The calculation yielded a priority point rating of 39 which is well below the 100 point guideline. A pedestrian corridor warrant calculation also showed that its installation is not warranted at this time. It should be noted that the majority of pedestrians crossing Cumberland Avenue at this location are adults. This is significantly different than the crossings at Colony Street which are predominantly elementary school children.

To ensure the existing pedestrian-actuated traffic signals are not warranted in the near future, the Engineering Department contacted the Saskatchewan Board of Education to determine the future of the closed School for the Deaf. The building was apparently given to the University of Saskatchewan for its use. The intent of the University of Saskatchewan is to renovate the building and use it as office space for the University of Saskatchewan

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Extension Division.

A daycare centre for the parents attending university has also been set up in the building, however, a representative of the Student's Union, who is responsible for managing the daycare centre, has stated that almost 100% of the children are dropped off, and that when the children are taken for walks, they will not be crossing Cumberland Avenue. Therefore, the Engineering Department anticipates no substantial increase in the number of elementary school-age pedestrians using the pedestrian-actuated traffic signals at the Cumberland Avenue/Temperance Street intersection.

The five-year accident history shows that there has been no reportable accident involving a pedestrian at this intersection.

In view of the above, the Engineering Department recommends that the pedestrian-actuated traffic signal at the Cumberland Avenue/Temperance Street intersection be removed and relocated to an alternate intersection where it could be of more substantial use. Any crossings that are occurring here could be accommodated at the intersection of Colony Street/Cumberland Avenue as indicated previously in this report.

7th Avenue/Duke Street

In the past the Wilson Home and School and City Park Recreation Association have requested the Engineering Department to review the intersection of 7th Avenue/Duke Street to determine if additional pedestrian protection is required. The Engineering Department has been monitoring the intersection on a ongoing basis. Presently, there is a pedestrian corridor complete with advance signage across 7th Avenue along the north side of Duke Street. Seventh Avenue is an undivided two-lane collector roadway with an average daily traffic volume of approximately 6,700 vehicles at this location. Duke Street is an undivided two-lane local roadway.

In order to assess the need for additional pedestrian controls a pedestrian/vehicle count was conducted on May 13, 1991, during the three peak periods (0800-0900, 1130-1330 and 1530-1700). The pedestrian volumes for the three separate time periods (4.5 hours) are shown in the following table:

7th Avenue/Duke Street Pedestrian Volumes

Time Period	Pedestrian Type	No. of Pedestrians
0800-0900	Elementary	29
	High School	5
	Adult	8

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	Total	42
1130-1330	Elementary	59
	High School	25
	Adult	18
	Total	102
1530-1700	Elementary	59
	High School	1
	Adult	24
	Total	84
Total	Elementary	147
	High School	31
	Adult	50
	Total	228

A pedestrian-actuated traffic signal warrant calculation was performed on the above count data to determine if additional pedestrian protection is warranted. The pedestrian-actuated traffic signal warrant calculation yielded a priority point rating of 81 which is also below the 100 point guideline. However, due to the relatively high volume of elementary school crossings and considering the traffic volume on 7th Avenue, further study was deemed necessary in this case.

A vehicle gap study was conducted on 7th Avenue during the three peak periods 0800-0900, 1130-1330 and 1530-1700. The results of the gap study are summarized in the following table:

7th Avenue/Duke Street Gap Study

Time Period	# of Vehicles	# of Gaps Recorded	Average Gap Duration	Average Waiting Period Between Gaps (seconds)
0800-0900	465	65	22.5	32.9
1130-1330	934	112	25.5	38.8
1530-1700	913	67	22.2	58.5

Since 7th Avenue is an undivided roadway, the gap study combined the vehicles travelling northbound and southbound. A walking speed of 0.9 metres per second is also assumed at this intersection due to the large number of elementary school pedestrians. Therefore, the

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average pedestrian could perceive a safe gap in traffic and cross 7th Avenue (13.4 metres wide) in approximately 15 seconds. Histograms in Figures 3 and 4 graphically illustrate the number and duration of gaps in vehicle traffic on 7th Avenue during the three peak periods.

The analysis shows that the volume of vehicles travelling on 7th Avenue is high during the peak periods. This creates a longer average waiting period between gaps of sufficient length. The average waiting period over the three peak periods is approximately 43 seconds which is longer than the average gap of approximately 23 seconds between successive vehicles.

The morning histogram shows that there are some periods between 0815 and 0845 where the wait for a gap of sufficient length can be as long as 140 seconds. The noon histogram shows some waiting periods of 112 and 163 seconds at approximately 12:15. Similar waiting periods are occurring in the afternoon.

The five-year accident history shows that there has been no reportable accident involving a pedestrian at this intersection.

In view of the substantial waiting time for pedestrians and the relative high number of elementary pedestrian crossings, the Engineering Department recommends that the existing pedestrian corridor at the intersection of 7th Avenue/Duke Street be replaced with a pedestrian-actuated traffic signal as shown on attached Plan No. K8-4L.

Costs and Funding

The Engineering Department recommends that the level of pedestrian protection be changed at the Cumberland Avenue/Temperance Street, Cumberland Avenue/Colony Street and 7th Avenue/Duke Street intersections as discussed above.

The estimated cost of relocating the existing pedestrian-actuated signal hardware from Cumberland Avenue/Temperance Street to Cumberland Avenue/Colony Street is \$10,000. It is proposed that this work be completed in 1993 and funded by the 1993 Traffic Safety Program.

The estimated cost of converting the existing pedestrian corridor at 7th Avenue/Duke Street to a pedestrian-actuated signal is \$20,000. It is proposed that this work also be completed in 1993 and funded by the 1993 Traffic Safety Program."

- RECOMMENDATION:** 1) that the pedestrian corridor at Cumberland Avenue/Colony Street be upgraded to a pedestrian-actuated signal as shown on Plan No. K8-4L;

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- 2) that the existing pedestrian-actuated signal at Cumberland Avenue/Temperance Street be removed as shown on Plan No. K8-4L;
- 3) that the pedestrian corridor at 7th Avenue/Duke Street be upgraded to a pedestrian-actuated signal as shown on Plan No. H6-11D;
- 4) that Recommendations 1) and 2) be implemented in 1993 at a total cost of \$10,000, funded by the 1993 Traffic Safety Program;
- 5) that Recommendation 3) be implemented in 1993 at a cost of \$20,000, funded by the 1993 Traffic Safety Program; and
- 6) that a copy of this report be forwarded to the Brunskill Home & School Association and the Wilson Home & School and City Park Recreation Association.

Pursuant to earlier resolution, Item A.20 of "Communications" was brought forward and considered.

- IT WAS RESOLVED:*
- 1) *that the pedestrian corridor at Cumberland Avenue/Colony Street be upgraded to a pedestrian-actuated signal as shown on Plan No. K8-4L;*
 - 2) *that the existing pedestrian-actuated signal at Cumberland Avenue/Temperance Street be removed as shown on Plan No. K8-4L;*
 - 3) *that the pedestrian corridor at 7th Avenue/Duke Street be upgraded to a pedestrian-actuated signal as shown on Plan No. H6-11D;*
 - 4) *that Recommendations 1) and 2) be implemented in 1993 at a total cost of \$10,000, funded by the 1993 Traffic Safety Program;*
 - 5) *that Recommendation 3) be implemented in 1993 at a cost of \$20,000, funded by the 1993 Traffic Safety*

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Program; and

- 6) *that a copy of this report be forwarded to the Brunskill Home & School Association and the Wilson Home & School and City Park Recreation Association.*

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4. Communications to Council

From: Councillor Paul Mostoway

Date: September 22, 1992

**Subject: Commenting re Teleride Automatic Transit Information
in Saskatoon**

(File No. CK. 7300-1)

Attached is a copy of the above-noted letter which was referred to the Works and Utilities Committee for consideration.

Report of the Transit Manager, November 10, 1992:

"We are advised that approximately 80% of the phones in Saskatoon are touch tone. The advertising done by Teleride Sage (telephone book, individual and general pamphlets, etc.) has emphasized that the service can be accessed only by use of a touch tone phone. Teleride Sage nor Saskatoon Transit anticipated a problem with persons having rotary phones, since our operated assisted information number has not changed and is shown both in the telephone directory and on our individual route timetable pamphlets.

Teleride Sage is producing a booklet containing all of the bus stop numbers in the City which will be distributed to all city residences in the latter part of November and early December. There are four pages within the booklet which describe how to use the system. The following message is to be displayed on these pages:

'IF YOU DO NOT HAVE A TOUCH TONE TELEPHONE
For Saskatoon Transit Information call 975-3100'

We have also discussed the possibility of changing the initial recorded message with Teleride Sage and are advised that the following message can be added:

'If you are calling from a rotary dial phone, please hang up and call
975-3100 for further information.'

We anticipate this will be done in the first quarter of 1993.

The decision to use the number sign button on the phone was made by Teleride Sage, based on its experience with installing computer information systems. It is one of only two designations which do not appear on a rotary phone."

RECOMMENDATION: that the information be received.

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ADOPTED.

REPORT NO. 7-1992 OF THE AUDIT COMMITTEE

Composition of Committee

Councillor M. Thompson, Chair
Councillor D.L. Birkmaier
Councillor P. McCann

**1. Progress Report on Actions Taken
Comprehensive Audit - Investment, Cash and Debt Management
(Files CK. 1610-3 and 1600-4)**

City Council, at its meeting held on September 9, 1991, requested the Administration to implement as many recommendations from the Comprehensive Audits on Investment and Cash and Debt Management as possible, and report back on any recommendations which cannot be implemented.

Attached is a report of the Director of Finance dated October 15, 1992 submitting a status report of the City Treasurer on actions taken, in progress, and under consideration. In terms of ensuring that maximum funds are deposited each day, the Administration is undertaking a review to consider the merits of introducing a change in advance of the expiry of the armoured car contract.

RECOMMENDATION: that the information be received.

ADOPTED.

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REPORT NO. 5-1992 OF THE PERSONNEL AND ORGANIZATION COMMITTEE

Composition of Committee

Councillor M. Thompson, Chair
Councillor M. Hawthorne
Councillor O. Mann
Councillor M.T. Cherneskey, Q.C.

**1. Design of Transmission Line Structures and Foundations Course
University of Wisconsin - December 7 to 11, 1992, inclusive
(File No. CK. 1706-1)**

Attached is a copy of a report of the Director of Works and Utilities Committee dated November 12, 1992 requesting approval for Mr. R. Chan, Electrical Distribution Department, to enrol in a five-day course offered by The University of Wisconsin on the design of transmission line structures and foundations.

RECOMMENDATION: that City Council approve travel for Mr. R. Chan to enrol in the course on Design of Transmission Line Structures and Foundations in Milwaukee, Wisconsin, December 7 to 11, 1992, inclusive, at an estimated cost of \$3,600.00.

ADOPTED.

**2. Enquiry - Councillor Birkmaier (May 11, 1992)
Staff Parking
(File No. CK. 6121-1)**

The following enquiry was made by Councillor Birkmaier at the meeting of City Council held on May 11, 1992:

"Would the Personnel and Organization Committee please review and report who receives free parking as civic employees? Would the Committee further review the feasibility of charging for this service?"

Your Committee has reviewed the attached report of the Director of Personnel Services dated

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November 12, 1992 and has requested the Administration to increase its efforts in attempting to achieve some equity in the provision of parking to civic employees with consideration given to charging an annual fee.

RECOMMENDATION: that the information be received.

ADOPTED.

**REPORT NO. 3-1992 OF THE AD HOC COMMITTEE TO REVIEW THE
PROCEDURES OF COMMITTEES OF COUNCIL**

Composition of Committee

Councillor O. Mann, Chair
Councillor G. Penner
Councillor P. Mostoway
Councillor D.L. Birkmaier

**1. Proposed Amendment to Council Procedure Bylaw
Tabling of Information by Members of City Council
(File No. CK. 255-1)**

Frequently at meetings of City Council information is tabled by Councillors. This information usually relates to an item which is not on that particular Council agenda, and the City Clerk places the information before Council at its next meeting.

On occasion, however, a Councillor will table information which relates to an item on the Council agenda, and Council will pass a motion to receive it and include it in the file on the matter. Your Committee is of the opinion that City Council should not deal with information that has not been provided to all members of Council prior to the discussion of the matter.

RECOMMENDATION: that all correspondence pertinent to an issue on the Council agenda be distributed to members of Council prior to commencement of the meeting.

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ADOPTED.

REPORT NO. 13-1992 OF A COMMITTEE OF THE WHOLE COUNCIL

Composition of Committee

His Worship the Mayor, Chair
Councillor D. L. Birkmaier
Councillor M. T. Cherneskey, Q.C.
Councillor B. Dyck
Councillor M. Hawthorne
Councillor O. Mann
Councillor P. McCann
Councillor P. Mostoway
Councillor G. Penner
Councillor M. Thompson
Councillor K. Waygood

**1. Proposed SUMA Resolution
Provincially-Collected Fuel Tax
(File No. CK. 155-3-2)**

Attached is a copy of a proposed resolution to the 1993 SUMA Convention regarding the implementation of a provincially-collected fuel tax earmarked for the maintenance, rehabilitation and construction of the transportation system.

RECOMMENDATION: that the following proposed resolution, and background information, be forwarded to SUMA for consideration at its 1993 Annual Convention:

WHEREAS the economic viability of each municipality, each region, and the Province of Saskatchewan itself depends on a reliable transportation system; and,

WHEREAS a significant portion of the haulage in Saskatchewan has been transferred from rail to roadway; and,

WHEREAS the condition of the transportation infrastructure

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in the Province of Saskatchewan is falling into a state of disrepair; and,

WHEREAS the Province of Saskatchewan assistance programs for transportation systems have been eliminated; and,

WHEREAS the cost of provision and maintenance of transportation systems in urban municipalities is now funded entirely from property and business tax; and,

WHEREAS those individuals who benefit from the transportation system should pay for the transportation system; and,

WHEREAS the consumption of fuel by an individual reflects that individual's use of the transportation system;

THEREFORE BE IT RESOLVED that the Saskatchewan Urban Municipalities Association ask the Province of Saskatchewan to levy a province-wide fuel tax, to be distributed back to the municipalities as funds dedicated for the construction, rehabilitation and maintenance of transportation systems.

Pursuant to earlier resolution, Item A.21) of "Communications" was brought forward and considered.

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Moved by Councillor Birkmaier,

THAT Mr. Corneilli be heard.

CARRIED.

Mr. Wilbert Corneilli asked Council if the reference to a fuel tax in the proposed resolution would mean an addition to the existing fuel tax, or a portion thereof, and if the tax would only be applicable to the City of Saskatoon. He indicated that he obtained 342 signatures today from citizens concerned about the proposed resolution.

IT WAS RESOLVED: that the following proposed resolution, and background information, be forwarded to SUMA for consideration at its 1993 Annual Convention:

WHEREAS the economic viability of each municipality, each region, and the Province of Saskatchewan itself depends on a reliable transportation system; and,

WHEREAS a significant portion of the haulage in Saskatchewan has been transferred from rail to roadway; and,

WHEREAS the condition of the transportation infrastructure in the Province of Saskatchewan is falling into a state of disrepair; and,

WHEREAS the Province of Saskatchewan assistance programs for transportation systems have been eliminated; and,

WHEREAS the cost of provision and maintenance of transportation systems in urban municipalities is now funded entirely from property and business tax; and,

WHEREAS those individuals who benefit from the transportation system should pay for the transportation system; and,

WHEREAS the consumption of fuel by an individual reflects that individual's use of the transportation system;

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THEREFORE BE IT RESOLVED that the Saskatchewan Urban Municipalities Association ask the Province of Saskatchewan to levy a province-wide fuel tax, to be distributed back to the municipalities as funds dedicated for the construction, rehabilitation and maintenance of transportation systems.

**2. Strategic Planning Process
(File No. CK. 100-14)**

Over the last nine months, City Council and the Administration have been conducting a series of strategic planning meetings. These were designed to assist our Corporation to deal with our changing municipal environment. Our strategic planning has included not only Council and senior administration, but has involved consulting with a wide range of individuals and groups outside of the civic administration, as well as employees at all levels.

Attached are the strategic plan elements which Council and the Board of Administration completed at the last strategic planning meeting. These elements include the Vision for the community and the Mission and Values for the corporation of the City of Saskatoon.

RECOMMENDATION: that the Vision, Mission and Values for the City of Saskatoon be approved.

ADOPTED.

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REPORT NO. 12-1992 OF THE COMMITTEE ON COMMITTEES

Composition of Committee

His Worship the Mayor, Chair
Councillor D. L. Birkmaier
Councillor M. T. Cherneskey, Q.C.
Councillor B. Dyck
Councillor M. Hawthorne
Councillor O. Mann
Councillor P. McCann
Councillor P. Mostoway
Councillor G. Penner
Councillor M. Thompson
Councillor K. Waygood

**1. Appointment of Board - Saskatoon Community Health Unit
(File No. CK. 175-20)**

Your Committee has considered the attached letter from the President of the Saskatoon Health Board and submits the following

RECOMMENDATION: that the following people be appointed as the Board of the Saskatoon Community Health Unit:

Mr. Cliff Wright
Mr. Brian Morgan
Ms. Dorothy Fortier
Ms. Susan Wagner
Mr. Brian Rourke
Ms. Darlene Bessey

IT WAS RESOLVED: that the following people be appointed as the Board of the Saskatoon Community Health Unit:

*Mr. Cliff Wright
Mr. Brian Morgan*

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*Ms. Dorothy Fortier
Ms. Susan Wagner
Mr. Brian Rourke
Ms. Darlene Bessey
Ms. Yvonne Brown"*

Moved by Alderman Cherneskey, Seconded by Alderman Penner,

THAT the report of the Committee of the Whole be adopted.

CARRIED.

INTRODUCTION AND CONSIDERATION OF BYLAWS

Bylaw No. 7325

Moved by Councillor Cherneskey, Seconded by Councillor Penner,

THAT permission be granted to introduce Bylaw No. 7325, being "*A bylaw of The City of Saskatoon pursuant to Subsection 249(3) of The Urban Municipality Act, 1984*" and to give same its first reading.

CARRIED.

The bylaw was then read a first time.

Moved by Councillor Cherneskey, Seconded by Councillor Waygood,

THAT Bylaw No. 7325 be now read a second time.

CARRIED.

The bylaw was then read a second time.

Moved by Councillor Cherneskey, Seconded by Councillor Birkmaier,

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THAT Council go into Committee of the Whole to consider Bylaw No. 7325.

CARRIED.

Council went into Committee of the Whole with Councillor Cherneskey in the Chair.

Committee arose.

Councillor Cherneskey, Chairman of the Committee of the Whole, made the following report:

That while in Committee of the Whole, Bylaw No. 7325 was considered clause by clause and approved.

Moved by Councillor Cherneskey, Seconded by Councillor Mostoway,

THAT the report of the Committee of the Whole be adopted.

CARRIED.

Moved by Councillor Cherneskey, Seconded by Councillor McCann,

THAT permission be granted to have Bylaw No. 7325 read a third time at this meeting.

CARRIED UNANIMOUSLY.

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Moved by Councillor Cherneskey, Seconded by Councillor Mann,

THAT Bylaw No. 7326 be now read a third time, that the bylaw be passed and the Mayor and the City Clerk be authorized to sign same and attach the corporate seal thereto.

CARRIED.

The bylaw was then read a third time and passed.

Bylaw No. 7326

Moved by Councillor Cherneskey, Seconded by Councillor Penner,

THAT permission be granted to introduce Bylaw No. 7326, being "*A bylaw of The City of Saskatoon to amend Bylaw No. 7200 being, 'The Traffic Bylaw'*", and to give same its first reading.

CARRIED.

The bylaw was then read a first time.

Moved by Councillor Cherneskey, Seconded by Councillor Waygood,

THAT Bylaw No. 7326 be now read a second time.

CARRIED.

The bylaw was then read a second time.

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Moved by Councillor Cherneskey, Seconded by Councillor Birkmaier,

THAT Council go into Committee of the Whole to consider Bylaw No. 7326.

CARRIED.

Council went into Committee of the Whole with Councillor Cherneskey in the Chair.

Committee arose.

Councillor Cherneskey, Chairman of the Committee of the Whole, made the following report:

That while in Committee of the Whole, Bylaw No. 7326 was considered clause by clause and approved.

Moved by Councillor Cherneskey, Seconded by Councillor Mostoway,

THAT the report of the Committee of the Whole be adopted.

CARRIED.

Moved by Councillor Cherneskey, Seconded by Councillor McCann,

THAT permission be granted to have Bylaw No. 7326 read a third time at this meeting.

CARRIED UNANIMOUSLY.

Moved by Councillor Cherneskey, Seconded by Councillor Mann,

THAT Bylaw No. 7326 be now read a third time, that the bylaw be passed and the Mayor and the City Clerk be authorized to sign same and attach the corporate seal thereto.

CARRIED.

The bylaw was then read a third time and passed.

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Bylaw No. 7327

Moved by Councillor Cherneskey, Seconded by Councillor Penner,

THAT permission be granted to introduce Bylaw No. 7327, being "*A bylaw of The City of Saskatoon pursuant to Subsection 275(2) of The Urban Municipality Act, 1984, to exempt certain properties from taxation for the year 1993*", and to give same its first reading.

CARRIED.

The bylaw was then read a first time.

Moved by Councillor Cherneskey, Seconded by Councillor Waygood,

THAT Bylaw No. 7327 be now read a second time.

CARRIED.

The bylaw was then read a second time.

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Moved by Councillor Cherneskey, Seconded by Councillor Birkmaier,

THAT Council go into Committee of the Whole to consider Bylaw No. 7327.

CARRIED.

Council went into Committee of the Whole with Councillor Cherneskey in the Chair.

Committee arose.

Councillor Cherneskey, Chairman of the Committee of the Whole, made the following report:

That while in Committee of the Whole, Bylaw No. 7327 was considered clause by clause and approved.

Moved by Councillor Cherneskey, Seconded by Councillor Mostoway,

THAT the report of the Committee of the Whole be adopted.

CARRIED.

Moved by Councillor Cherneskey, Seconded by Councillor McCann,

THAT permission be granted to have Bylaw No. 7327 read a third time at this meeting.

CARRIED UNANIMOUSLY.

Moved by Councillor Cherneskey, Seconded by Councillor Mann,

THAT Bylaw No. 7327 be now read a third time, that the bylaw be passed and the Mayor and the City Clerk be authorized to sign same and attach the corporate seal thereto.

CARRIED.

The bylaw was then read a third time and passed.

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Moved by Councillor Cherneskey, Seconded by Councillor Hawthorne,

THAT the meeting stand adjourned.

CARRIED.

The meeting adjourned at 9:05 p.m.

Mayor

City Clerk