Council Chamber City Hall, Saskatoon, Sask. Tuesday, August 3, 1993, at 7:00 p.m.

MINUTES OF REGULAR MEETING OF CITY COUNCIL

PRESENT: His Worship Mayor Dayday in the Chair;

Councillors Birkmaier, Penner, Mann, Hawthorne,

Mostoway, McCann, Cherneskey, Waygood, Dyck and Thompson;

A/City Commissioner Gustafson;

A/Director of Planning and Development Coveyduck;

A/Director of Finance Veltkamp;

City Solicitor Dust; A/City Clerk Hall;

City Councillors' Assistant Kanak

Councillor Birkmaier excused herself from the meeting at 10:21 p.m. following consideration of Clause 3, Report No. 7-1993 of A Committee of the Whole Council.

Councillor Thompson rose on a point of privilege regarding Bill C-90 dealing with the nuclear upgrader which has not received the assent of the Saskatchewan Legislature.

Moved by Councillor Thompson, Seconded by Councillor Birkmaier,

- 1) THAT City Council request an emergency meeting with the Members of the Legislature from the City of Saskatoon to discuss Bill C-90; and
- 2) THAT City Council request a meeting with officials from Federated Co-operatives Ltd. to discuss Bill C-90.

CARRIED.

Moved by Councillor Penner, Seconded by Councillor Cherneskey,

THAT the minutes of the regular meeting of City Council held on July 19, 1993, be approved.

CARRIED.

COMMUNICATIONS TO COUNCIL

The following communications were submitted and dealt with as stated:

A. <u>ITEMS WHICH REQUIRE THE DIRECTION OF CITY COUNCIL</u>

1) Marlene Hall, Secretary <u>Development Appeals Board, dated July 19</u>

Submitting Notice of Development Appeals Board Hearing regarding second storey addition over existing front porch of dwelling at 120 - 27th Street West. (File No. CK. 4352-1)

2) Marlene Hall, Secretary <u>Development Appeals Board Hearing, dated July 21</u>

Submitting Notice of Development Appeals Board Hearing regarding deck attached to rear of dwelling at 111 - 115th Street East. (File No. CK. 4352-1)

3) Marlene Hall, Secretary <u>Development Appeals Board Hearing, dated July 23</u>

Submitting Notice of Development Appeals Board Hearing regarding existing one-unit dwelling at 413 Cumberland Avenue South with existing north and south side yard deficiencies. (File No. CK. 4352-1)

RECOMMENDATION: that the information be received.

Moved by Councillor Cherneskey, Seconded by Councillor McCann,

THAT the information be received.

CARRIED.

4) Ralph Wushke, Executive Director AIDS Saskatoon, dated July 21

Requesting Council to proclaim the week of October 4 to 10, 1993, as AIDS Awareness Week in Saskatoon. (File No. CK. 205-5)

RECOMMENDATION: that His Worship the Mayor be authorized to proclaim the week of October 4 to 10, 1993, as AIDS Awareness Week in Saskatoon.

Moved by Councillor Mostoway, Seconded by Councillor Waygood,

THAT His Worship the Mayor be authorized to proclaim the week of October 4 to 10, 1993, as AIDS Awareness Week in Saskatoon.

CARRIED.

5) Marguerite L. Wolfe, P.R.O. Independent Order of Foresters, undated

Requesting Council to proclaim the month of October, 1993 as Child Abuse Prevention Month in Saskatoon. (File No. CK. 205-5)

RECOMMENDATION: that His Worship the Mayor be authorized to proclaim the month of October, 1993 as Child Abuse Prevention Month in Saskatoon.

Moved by Councillor Waygood, Seconded by Councillor Birkmaier,

THAT His Worship the Mayor be authorized to proclaim the month of October, 1993 as Child Abuse Prevention Month in Saskatoon.

CARRIED.

6) Dr. A. Hamid Javed, Chair

Race Relations Committee, dated July 23

Advising Council that members of the Race Relations Committee will be present at the meeting to answer questions regarding the Third Annual Report of the Race Relations Committee. (File No. CK. 225-40)

RECOMMENDATION: that the information be received and considered with Clause 4, Report No. 17-1993 of the Legislation and Finance Committee.

Moved by Councillor Penner, Seconded by Councillor Waygood,

THAT the information be received and considered with Clause 4, Report No. 17-1993 of the Legislation and Finance Committee.

CARRIED.

7) Bruce Pringle, Executive Director Christian Counselling Services, dated July 26

Expressing appreciation to Council for approving the 1993 property tax exemption for 1125 Louise Avenue. (File No. CK. 1965-1)

RECOMMENDATION: that the information be received.

Moved by Councillor Mann, Seconded by Councillor Penner,

THAT the information be received.

CARRIED.

8) Gloria Mitchell, Special Events Co-ordinator <u>Downtown Merchants Association, dated July 22</u>

Requesting Council's permission for temporary closure of Second Avenue between 20th and 24th Streets and 21st Street between 1st and 3rd Avenues on Friday, August 6, 1993, from 6:00 a.m. to 4:00 p.m. to hold a Cruise Day Sidewalk Sale. (File No. CK. 205-1)

RECOMMENDATION: that the request be approved subject to Administrative conditions.

Moved by Councillor McCann, Seconded by Councillor Birkmaier,

THAT the request be approved subject to Administrative conditions.

CARRIED.

9) J. L. Grover 228 Avenue I South, dated July 14

Requesting permission to address Council regarding taxes on property at 203 Avenue E North. (File No. CK. 1965-1)

RECOMMENDATION: that Mr. Grover be heard.

Moved by Councillor McCann, Seconded by Councillor Cherneskey,

THAT Mr. Grover be heard.

CARRIED.

Mr. J. L. Grover addressed Council regarding his property at 203 Avenue E North and asked Council to forgive the taxes on this property for the period of October 1, 1992 to May 31, 1993.

Moved by Councillor Mann, Seconded by Councillor Penner,

THAT the information be received and referred to the Legislation and Finance Committee for review and report.

CARRIED.

10) Henry Feldkamp 427 Lakeshore Bay, dated July 28

Requesting permission to address Council regarding changes to the City of Saskatoon Employee Superannuation Plan Bylaw with respect to early retirement benefits. (Files CK. 1796-1 and 4731-5)

RECOMMENDATION: that Mr. Feldkamp be heard.

Moved by Councillor Mostoway, Seconded by Councillor McCann,

THAT Mr. Feldkamp be heard.

CARRIED.

Mr. Henry Feldkamp expressed opposition to the changes implemented by Bylaw No. 7360 to the City of Saskatoon Employee Superannuation Plan regarding early retirement benefits.

Moved by Councillor Cherneskey, Seconded by Councillor Penner,

THAT the information be received and referred to the Pension Administration Board.

CARRIED.

11) Teo Ban Kiat, Principal <u>Canadian Polytechnic College, dated July 29</u>

Requesting permission to address Council regarding the request for exemption from property taxes. (File No. CK. 1965-1)

RECOMMENDATION: that the information be received and considered with Clause 2, Report No. 7-1993 of A Committee of the Whole Council.

Moved by Councillor Penner, Seconded by Councillor Cherneskey,

THAT the information be received and considered with Clause 2, Report No. 7-1993 of A Committee of the Whole Council.

CARRIED.

12) W. B. Firor 18 Eddy Place, dated July 29

Expressing support for proposed lane closure at the east end of Eddy Place and advising that a

representative will be in attendance to address Council if necessary or to answer any questions. (File No. CK. 6295-1)

RECOMMENDATION: that the information be received and considered with Clause 1, Report No. 19-1993 of the Works and Utilities Committee.

14) Wendy and Duncan Wilson 26 Eddy Place, dated July 30

Expressing support for the proposed lane closure at the east end of Eddy Place. (File No. CK. 6295-1)

RECOMMENDATION: that the information be received and considered with Clause 1, Report No. 19-1993 of the Works and Utilities Committee.

15) Ed and Edna Sebestyen 25 Eddy Place, dated August 3

Expressing opposition to the proposed lane closure at the east end of Eddy Place. (File No. CK. 6295-1)

RECOMMENDATION: that the information be received and considered with Clause 1, Report No. 19-1993 of the Works and Utilities Committee.

16) Brian Pardoe and Kathy Graves 1750 Alexandra Avenue, dated August 1

Expressing opposition to the proposed lane closure at the east end of Eddy Place. (File No. CK. 6295-1)

RECOMMENDATION: that the information be received and considered with Clause 1, Report No. 19-1993 of the Works and Utilities Committee.

17) Len F. Rivers 19 Eddy Place, dated August 2

Requesting permission to address Council regarding the proposed lane closure at the east end of Eddy Place. (File No. CK. 6295-1)

RECOMMENDATION: that the information be received and considered with Clause 1, Report No. 19-1993 of the Works and Utilities Committee.

Moved by Councillor Penner, Seconded by Councillor McCann,

THAT the information be received and considered with Clause 1, Report No. 19-1993 of the Works and Utilities Committee.

CARRIED.

13) Dick Pinder, Director <u>Economic Development Authority of Saskatoon, dated July 30</u>

Requesting permission to address Council regarding the Canadian Polytechnic College. (File No. CK. 1695-1)

RECOMMENDATION: that the information be received and considered with Clause 2, Report No. 7-1993 of A Committee of the Whole Council.

Moved by Councillor Penner, Seconded by Councillor Cherneskey,

THAT the information be received and considered with Clause 2, Report No. 7-1993 of A Committee of the Whole Council.

CARRIED.

14) Wendy and Duncan Wilson 26 Eddy Place, dated July 30

DEALT WITH EARLIER. SEE PAGE NO. 7.

15) Ed and Edna Sebestyen 25 Eddy Place, dated August 3

DEALT WITH EARLIER. SEE PAGE NO. 7.

16) Brian Pardoe and Kathy Graves 1750 Alexandra Avenue, dated August 1

DEALT WITH EARLIER. SEE PAGE NO. 7.

17) Len F. Rivers 19 Eddy Place, dated August 2

DEALT WITH EARLIER. SEE PAGE NO. 7.

18) Ian S. Buckwold, Vice President, Legal and Corporate Affairs Concorde Group of Companies, dated August 3

Expressing opposition to the proposed parking prohibition on the north side of 8th Street from Cumberland Avenue to Clarence Avenue. (File No. CK. 6120-2)

RECOMMENDATION: that the information be received and considered with Clause 2, Report No. 19-1993 of the Works and Utilities Committee.

Moved by Councillor Birkmaier, Seconded by Councillor Dyck,

THAT the information be received and considered with Clause 2, Report No. 19-1993 of the Works and Utilities Committee.

CARRIED.

19) Vicki Scobie, Member Montgomery "Let's Get a Rink" Committee, dated August 3

Requesting Council to defer consideration of the recommendations regarding the proposed hockey rink in Montgomery Park. (File No. CK. 610-1)

RECOMMENDATION: that the information be received and considered with Clause 7,

Report No. 17-1993 of the Planning and Development Committee.

Moved by Councillor Penner, Seconded by Councillor McCann,

THAT Clause 7, Report No. 17-1993 of the Planning and Development Committee be brought forward and considered.

CARRIED.

REPORT NO. 17-1993 OF THE PLANNING AND DEVELOPMENT COMMITTEE

7. Communications to Council

From: Gord Marsh, President

Montgomery Community Association

Date: April 19, 1993

Subject: Requesting approval to establish a small scale

hockey rink in Montgomery Park

(File No. CK. 610-1)

City Council, at its meeting held on May 25, 1993, received the above communication, copy attached, and referred the matter to the City's Administration for further review.

Your Committee has considered the following report of the General Manager, Leisure Services Department, dated July 5, 1993:

"Background

Montgomery Park is a 3.36 hectare neighbourhood park which is located adjacent to Montgomery School in the Montgomery Neighbourhood. This Neighbourhood contains three other neighbourhood parks: Lieutenant D.W. Walker, Gougeon, and General G.G. Simonds Parks. Montgomery, Lieutenant D.W. Walker, and Gougeon Parks have been redeveloped since 1987 through the City's neighbourhood park-upgrading capital-program.

Montgomery Park was upgraded during the period between March, 1989, and May, 1991, for a total cost of \$315,000. The Leisure Services Department used its established public-input procedure to identify the programming and amenities for the upgraded Park, thereby ensuring that the prioritized needs of the Neighbourhood's residents and the Park's other users were incorporated into the design. Through notices delivered by Canada Post to each house in the Neighbourhood, considerable effort was taken by the Department to ensure that all of the residents were aware of the scheduled public-input meetings. Each of these meetings was facilitated by a recreational professional to ensure a full discussion of all of

the issues in order:

- i) to determine the park-programming needs being expressed within this Neighbourhood;
- ii) to understand the target group who is requesting and/or who will benefit from the program(s);
- iii) to evaluate the degree of support for each of the expressed needs; and
- iv) to establish the relative priority of each need.

In March of 1989, the Montgomery Community Association supplemented the City's public-input meetings by undertaking a neighbourhood-wide survey to ensure that all of the Neighbourhood's residents had an opportunity to participate in identifying the Park's future programs. Using the information gathered through this survey and the public meetings, the Community Association's Executive formalized its programming priorities and requested the Civic Buildings and Grounds Department to prepare a preliminary concept plan for its upgraded neighbourhood park.

In February of 1990, a public meeting was held to allow the community's residents to review the overall park programming plan and the concept plans. Several concerns were identified by the residents at that time. One was the condition of the existing amenities within the Park, namely the outdoor rink's boards, the paddling pool, and rink-shack (i.e. recreation unit's building). Funding for these items had not been included in the preliminary cost estimates for the upgrading project.

In light of the concerns which were expressed during the February, 1990, meeting, the Montgomery Community Association (who owned and operated the two outdoor-rink structures in this Neighbourhood) informed the City, in September of 1990, that it wished to demolish the outdoor-rink structure in Montgomery Park and to have the City replace it with a free-form rink within the Park's property. The Association's intention was to have the outdoor-rink structure in Gougeon Park, next to St. Dominic School, serve as the outdoor hockey facility and to have the free-form rink at Montgomery Park provide the outdoor family-skating experiences.

As a result, the City agreed to demolish the existing outdoor (hockey) rink at Montgomery Park and to replace it with a free-form rink. In addition, the City agreed to demolish the old recreation unit's building which served as the rink shack and to replaced with a new building. These two features were added into Montgomery Park's upgrading design and were, subsequently, constructed during the redevelopment of the Park. The capital costs of these two amenities were included in the final cost-estimates (\$315,000) that were approved by City Council within the 1991 Capital Budget's program for upgrading neighbourhood parks.

Current Situation

In January of 1992, the Montgomery Community Association asked whether an additional outdoor-rink structure could be constructed next to the free-form community rink in Montgomery Park. The Community Association wanted to consider the feasibility of creating another outdoor rink, with boards, to provide an ice surface for playing hockey within the Neighbourhood. This facility would be in addition to the outdoor rink (with boards and lights) that is located next to St. Dominic School in Gougeon Park.

Because the residents of this Neighbourhood had determined, in 1990, that they wanted to replace a boarded outdoor rink with a free-form rink, the Leisure Services Department asked the Community to re-address the need to add that type of outdoor rink back into Montgomery Park. It was, and still is, the Department's opinion that the outdoor-rink structure in Gougeon Park adequately fills the Neighbourhood's need for an ice surface where hockey can be played. Furthermore, the Department is not convinced that the needs of the target group (5 to 14 year olds) have changed significantly, since 1990, to warrant a third outdoor rink in this Neighbourhood.

The Leisure Services Department's needs assessment for the Confederation Suburban Area reveals that 9% of the potential market of 5 to 14 year olds (i.e. those presently participating and wanting to participate more, and those not participating but wanting to participate) is interested in playing hockey. This represents 600 youths within this Suburban Area and approximately 50 youths, on average, per neighbourhood. (The information gathered at the suburban level is statistically reliable.)

The Montgomery Neighbourhood has much fewer 5 to 14 year olds than do most of the other neighbourhoods within the Confederation Suburban Area. Although the information at the neighbourhood-level cannot be considered statistically reliable, the Department is prepared to conclude from this data that, among the 5 to 14 year olds, there are likely less than fifty who are interested in playing hockey.

This statistical information was provided to the Community Association. However, it has decided to continue to pursue the construction an additional outdoor-rink structure at Montgomery Park. In response, the Leisure Services Department assisted the Community Association to identify if there was sufficient interest among the residents to support a third ice-surface in this Neighbourhood.

The Community Association undertook another survey, the results of which were provided to City Council through the attached April 19, 1993, letter. While the rate of response to the survey was low, the Community Association feels that the results indicate that there is sufficient support for its request. The Community Association is prepared to fund the

construction of the project and it has obtained the support of both school boards.

The Leisure Services Department (from a programming perspective) and the Civic Buildings and Grounds Department (from a technical perspective) do not support the location which has been proposed by the Community Association for the additional outdoor-rink structure at Montgomery Park. A boarded outdoor-rink which is located, as requested by the Community Association, next to the existing free-form rink would interfere with the existing pathways. It would also not be aesthetically-pleasing in relation to the rest of the Park and it would interfere with the underground sprinkler system. Also, the Civic Buildings and Grounds Department is concerned about the additional maintenance costs that it would incur if another outdoor rink is constructed.

Because Montgomery Park has considerable drainage problems, the rink should more appropriately be located near the School which is a low spot and which has gravel that could provide better drainage in the spring when the rink's ice melts. The rink boards would also contain the muddy area during spring melting period which would help to reduce the potential of the children tracking mud into the School.

Conclusion

The Leisure Services Department supports the efforts of the Montgomery Community Association in assessing and representing the leisure needs of its residents. However, the Department is not convinced that the programming needs of this Neighbourhood have changed significantly, during the period since Montgomery Park was upgraded, to warrant an additional outdoor-rink structure.

Nevertheless, the Montgomery Community Association is prepared to finance fully the construction and the on-going operations and maintenance of an additional outdoor rink at Montgomery Park. Since this facility would not place any additional costs on the municipal taxpayer, the Leisure Services Department has no objection to the Community Association pursuing this matter with the School Board, as long as the facility is located next to Montgomery School, beside the paddling pool, and on property which has been leased by the School Board from the City. With the exception of the free-form rink, all neighbourhood outdoor-rink structures are generally constructed on school-board property."

A copy of this report has been forwarded to the Montgomery Community Association.

RECOMMENDATION:

that the City not object to the Montgomery Community Association's request to construct an additional outdoor-rink structure at Montgomery Park, subject to the rink being located next to Montgomery School (on land which the City has leased to the Public

School Board) and subject to the cost of constructing and operating this facility being the responsibility of the Montgomery Community Association.

Moved by Councillor Penner, Seconded by Councillor McCann,

THAT consideration of Clause 7, Report No. 17-1993 of the Planning and Development Committee be deferred and referred back to the Planning and Development Committee.

CARRIED.

B. ITEMS WHICH HAVE BEEN REFERRED FOR APPROPRIATE ACTION

1) Karen Morrison and Linden Nilsen 542 Delayen Crescent, dated July 26

Requesting a rebate on the price of the lot at 315 Scissons Terrace. Referred to the Administration for a report. (File No. CK. 4214-1)

2) Tim Krause 655 Swan Crescent, dated July 21

Expressing concern regarding the dust problem on Kingsmere Boulevard and Boychuk Drive. Referred to the Administration for a report. (File No. CK. 6315-1)

3) Lester Gulka 30 Leyden Crescent, undated

Expressing concern regarding the mosquito problem in the City. Referred to the Administration for a report. (File No. CK. 4200-6)

RECOMMENDATION: that the information be received.

Moved by Councillor Cherneskey, Seconded by Councillor Thompson,

THAT the information be received.

CARRIED.

REPORTS

Mr. R. Tennent, Chair, submitted Report No. 9-1993 of the Municipal Planning Commission;

City Commissioner Irwin submitted Report No. 17-1993 of the City Commissioner and Addendum to Report No. 17-1993 of the City Commissioner;

Councillor Penner, Chair, presented Report No. 17-1993 of the Planning and Development Committee;

Councillor Mostoway, Chair, presented Report No. 17-1993 of the Legislation and Finance Committee;

Councillor Birkmaier, Member, presented Report No. 19-1993 of the Works and Utilities Committee;

His Worship Mayor Dayday, Chair, presented Report No. 7-1993 of A Committee of the Whole Council; and

Councillor McCann, Chair, presented Report No. 1-1993 of the Task Force to Review Current Civic Programs, Services and General Government of The City of Saskatoon.

Moved by Councillor Cherneskey, Seconded by Councillor Mostoway,

THAT Council go into Committee of the Whole to consider the following reports:

a) Report No. 9-1993 of the Municipal Planning Commission;

- b) Report No. 17-1993 of the City Commissioner and Addendum to Report No. 17-1993 of the City Commissioner;
- *c)* Report No. 17-1993 of the Planning and Development Committee;
- *d)* Report No. 17-1993 of the Legislation and Finance Committee;
- *Report No. 19-1993 of the Works and Utilities Committee;*
- f) Report No. 7-1993 of A Committee of the Whole Council; and
- g) Report No. 1-1993 of the Task Force to Review Current Civic Programs, Services and General Government of The City of Saskatoon.

CARRIED.

His Worship Mayor Dayday appointed Councillor Dyck as Chair of the Committee of the Whole.

Council went into Committee of the Whole with Councillor Dyck in the Chair.

Committee arose.

Councillor Dyck, Chair of the Committee of the Whole, made the following report:

THAT while in Committee of the Whole, the following matters were considered and dealt with as stated:

"REPORT NO. 9-1993 OF THE MUNICIPAL PLANNING COMMISSION

Composition of Committee

Mr. R. Tennent, Chair

Mr. Jim Kozmyk

Councillor D.L. Birkmaier

Ms. Ann March

Mr. Glen Grismer

Mr. Bill Delainey

Ms. Fran Alexson

Mr. Victor Pizzey

Dr. Brian Noonan Ms. Lina Eidem

1. **Zoning Map Amendment** Sands Hotel and Golf-Arena 806 Idylwyld Drive North and 225 - 29th Street East M.3 and I.D.1 Districts to B.4C District Friggstad Architects on behalf of **Cheung On Investments Group Ltd. AND** 140, 210 and 230 - 29th Street East 139 - 29th Street East 710 Idylwyld Drive North 120 - 29th Street East 706 Idylwyld Drive North 502 and 610 Idylwyld Drive North **I.D.1 District to B.4 District City of Saskatoon Planning Department** (File No. CK. 4351-1)

Your Commission has considered the attached copy of report of the Planning Department dated July 15, 1993 forwarding background information on a rezoning proposal for the properties listed above.

An application has been submitted by Friggstad Architects, on behalf of Cheung On Investments Group Ltd., requesting permission to rezone the properties at 806 Idylwyld Drive North and 225 - 29th Street East from an M.3 and an I.D.1 District to a B.4C District. In addition, the City of Saskatoon Planning Department is proposing that a number of other properties in the immediate vicinity of the Sands Hotel be rezoned from an I.D.1 District to a B.4 District.

The proposed rezoning of these properties is required to bring the Zoning Map into conformance with the City of Saskatoon's Development Plan.

RECOMMENDATION:

- that City Council approve the advertising respecting the proposal to rezone Parcel A, Plan No. 67-S-15816 (except all that portion included in Plan No. 80-S-21010), part of Parcel B, Plan No. 67-S-15816, and all of Parcel P, Plan No. G 715 from an M.3 and an I.D.1 District to a B.4C District;
- 2) that City Council approve the advertising respecting the

proposal to rezone Lots 12 to 20, Block 1, Plan No. G 715 (140, 210 and 230 - 29th Street East) Lot 21, Block 1, Plan No. G 904 (139 - 29th Street East); Lot 1, Block 1, Plan No. G 856 (except all that portion included in Plan No. 80-S-27056) (710 Idylwyld Drive North and 120 - 29th Street East); Lot 2, Block 1, Plan No. G856 (except all that portion included in Plan No. 80-S-27056), (706 Idylwyld Drive North); and Parcels A and B, Plan No. 65-S-19309 (502 and 610 Idylwyld Drive North) from an I.D.1 District to a B.4 District:

- 3) that the City Planner be requested to prepare the required notice for advertising the proposed amendments;
- 4) that the City Solicitor be requested to prepare the required Bylaws; and
- 5) that the Municipal Planning Commission's report be brought forward for consideration at the time of the public hearing and that City Council consider the Commission's recommendation that the proposed Zoning bylaw amendment, as outlined in Resolutions 1) and 2) above, be approved.

ADOPTED.

2) Planning Department Report
"A Population Projection for Saskatoon 1996 & 2001"
(File No. CK. 4351-1)

Attached is a copy of a report of the Planning Department dated July 21, 1993 forwarding a copy of a document entitled "A Population Projection for Saskatoon - 1996 & 2001", which includes in the analysis a review of past trends, present status and future, or expected population shifts.

Your Commission has reviewed this document and

RECOMMENDS: that the information be received.

ADOPTED.

REPORT NO. 17-1993 OF THE CITY COMMISSIONER

Section A - Works and Utilities

A1) Proposed Five-Minute Loading Zone 2501 - 2503 Louise Street East (File No. CC 6145-1)

Report of the City Engineer, July 15, 1993:

"The Engineering Department has received a request from Saskatoon Housing Authority to install a 'Five-Minute Loading Zone' on McEown Avenue in front of the side entrance of 2501-2503 Louise Street East (Scott/Forget Towers). Scott/Forget Towers provides accommodation for elderly residents of which many are handicapped. Due to the expansion of Market Mall, on-street parking has increased on McEown Avenue making it difficult to find adequate space close to the entrance for loading/unloading purposes.

The Engineering Department proposes that a 'Five-Minute Loading Zone' be installed on the east side of McEown Avenue in front of the side entrance as shown on attached Plan No. L11-8E. The loading zone proposal conforms to City guidelines with respect to 'General Loading Zones Outside of a Retail Business District' in which case a one-time installation fee of \$300.00 is assessed. The Engineering Department has received a letter from Saskatoon Housing Authority stating that they are willing to pay the fee."

RECOMMENDATION:

that a "Five-Minute Loading Zone" be installed on the east side of McEown Avenue in front of the side entrance of 2501 - 2503 Louise Street East (Scott/Forget Towers), as shown on attached Plan No. L11-8E.

ADOPTED.

A2) 1993 Sanitary Sewer Replacement Project No. 785.23 Award of Contract No. 3-0013 (File No. CC 7820-2)

Report of the City Engineer, July 28, 1993:

"Tenders were received and opened publicly on July 27, 1993, for 1993 Sanitary Sewer

Replacement. The work consists of the supply and installation of new PVC mains to replace deteriorated concrete sewer mains on three residential streets. It includes the replacement of adjacent cast iron water mains at two locations and the restoration of paved streets.

The following tenders were received:

Contractor	Total Tender Price
Hamm Construction Ltd. Saskatoon, Sk.	\$420,586.18
A.M.E. Systems Ltd. Saskatoon, Sk.	\$426,885.22
Miazga Construction Ltd. Saskatoon, Sk.	\$529,378.22
Acadia-Armstrong Construction Ltd. Saskatoon, Sk.	\$574,142.74

Attached is the tabulation sheet showing the bid unit prices.

Hamm Construction Ltd. is a local contractor with extensive related experience in water and sewer construction. The firm has the equipment and capability to carry out the work and its performance on previous contracts with the City of Saskatoon has been very good.

Funds allocated under the 1993 Capital Budget from the Infrastructure Reserve for Project No. 785-23 (Water & Sewer Replacement/Rehabilitation) totalled \$2,000,000.00, of which approximately \$440,000.00, was designated for sewer main replacements under this contract.

The net cost to the City for the recommended low tender is calculated as follows:

Tender (including PST)	\$393,071.20
GST	27,514.98
GST Rebate	_(15,722.06)
Net Cost	\$404,864.12

The Engineer's estimate for the work was \$460,000.00."

RECOMMENDATION: 1) that City Council accept the unit prices bid by Hamm

Construction Ltd. for 1993 Sanitary Sewer Main Replacement for a total estimated price of \$420,586.18; and,

2) that His Worship the Mayor and the City Clerk be authorized to execute the documents for Contract No. 3-0013 as prepared by the City Solicitor under the Corporate Seal.

ADOPTED.

A3) Reconstruction of Circle Drive at Warman Road Project No. 1060 Contract No. 3-0015 (File No. CC 6000-2)

Report of the City Engineer, July 28, 1993:

"Tenders for the reconstruction of Circle Drive at Warman Road were received and opened publicly on July 27, 1993. Part of the Circle Drive roadway needs to be reconstructed and a sub-drainage system installed due to the pavement failure. Reconstruction is scheduled to take place between August 7 and August 28, 1993.

Tenders were received from the following contractors.

		Total Tender
1.	Central Asphalt and Paving Inc., Saskatoon, Sk.	\$180,778.98
2.	Hamm Construction Ltd., Saskatoon, Sk.	\$186,410.65
3.	A.S.L. Paving Ltd., Saskatoon, Sk	\$200,401.75

Bid prices include G.S.T. and P.S.T. and are summarized on the attached tabulation form. The total

estimated cost to the City (including the G.S.T. rebate) is \$174,581.96. Original tender forms are attached. The low bidder has the necessary resources and experience to complete the work.

The Engineer's estimate for the work was \$168,000. Total approved funding for this project is \$250,000."

RECOMMENDATION:

- 1) that City Council accept the unit prices submitted by Central Asphalt and Paving Inc. for the reconstruction of Circle Drive at Warman Road for a total estimated cost of \$180,778.98, including G.S.T. and P.S.T.; and,
- 2) that His Worship the Mayor and the City Clerk be authorized to execute the contract documents under the Corporate Seal as prepared by the City Solicitor.

ADOPTED.

ADDENDUM TO REPORT NO. 17-1993 OF THE CITY COMMISSIONER

A4) Old Newspaper Collection System (File No. CC 7830-5)

In September 1991, the City of Saskatoon and Cosmopolitan Industries Ltd. entered into a ten (10) year agreement (expiry date January 31, 2001) regarding the collection an disposal of old newspapers. The purpose of the agreement is:

- "a) to promote and maximize the collection of used newspapers, flyers, inserts and like materials (hereinafter collectively referred to as 'newspaper') generated within the City of Saskatoon; and,
- b) to enhance the economic benefit to Cosmo of its activity in the area of collection and sale of newspaper so as to promote Cosmo's ongoing service to the disabled; and,
- c) to allow the City to participate in a program to achieve the foregoing aims in a responsible and cost-effective manner while meeting its general responsibility to the citizens of Saskatoon for the removal and disposal of newspaper."

Part of the City's responsibilities within this agreement is to provide for the collection of the newspapers. Clause 3 a) of the Agreement specifically states:

"3 a) The City shall provide such containers and other equipment, and shall make and maintain such

arrangements as are necessary to establish a level of newspaper collection, and a schedule of delivery to Cosmo, consistent with the objectives set forth in the recitals hereto, and with the requirements set forth in subparagraph (b) of this paragraph. The City shall bear all capital and operating costs connected therewith."

To meet the City's responsibilities under Clause 3 a), the City contracted out the collection and delivery of old newspapers (ONP) to Loraas Disposal Services Ltd. for 1991 and 1992. The contract expired on December 31, 1992.

Tenders for the collection and delivery of old newspapers for 1993 were received by the Central Purchasing and Stores Department on November 17, 1992. The tender has a provision for an extension to two years. The following bids were received (copy of tabulation of tenders attached):

<u>Firm</u>	Annual Bid Cost	Annual Bid Cost Plus
G.S.T.		
City of Saskatoon Engineering Department	* \$86,013	\$86,013
Loraas Disposal Services Ltd.	\$98,889	\$105,811
ONP Recyclers	\$138,668	\$148,375
Laidlaw Waste Systems Ltd.	\$139,944	\$149,740

(* Bid adjusted to reflect overhead)

The figures shown in the above table are the bids extended out to provide the base service of 119 four-yard containers tipped once per week for 1993.

Before analyzing the tender for 1993, I would like to provide an analysis of the contract for 1992:

Regular pickups	5676	4 yd. containers
Overflow pickups	351	4 yd. containers

Extra pickups	3466	4 yd. containers
Tonnage Tipped yardage	4145 37,972	tonnes cu. yd.
Total cost	\$149,806.25	
Cost per cu. yd. tipped Cost per tonne	\$3.95 \$36.14	per cu. yd. per tonne
Average weight per tipped cu. yd.	241	lbs./cu.yd.

In reviewing the tenders, the question is whether or not it would cost the City less to carry out the program using City forces? The Engineering Department could carry out the entire program including overflow pickups and extra pickups using one forklift truck, one operator and the purchase of containers. The annual costs for the Engineering Department to do this would be:

Labour including overhead		\$40,085.96
Vehicle rental		64,800.00
Containers (\$90,575, 7%, 5 yrs)		21,535.00
	Total	\$126,420.96

By comparison, using the 1992 quantities and the bid submitted by Loraas Disposal Services Ltd. for 1993, the cost would be:

9,493 four-yard pickups @ \$12.75	\$121,035.75
119 containers x 12 months @ \$14.00	19,992.00
G.S.T.	9,871.94
Sub-Total	\$150,899.69
Less G.S.T. rebate	(5,641.11)
Total	\$145,258.58

After several meetings with the Works and Utilities Committee it was resolved that the Administration pursue with the low bidder the possibility of working for a fixed fee. The low bidder, Loraas Disposal Services Ltd., agreed to this process.

The basis for the negotiations was that doing the work under contract should not cost the City any more than it would if the City carried out the work using its own forces. The most difficult issue to resolve was the issue of caps above which the Contractor would be paid in excess of the upset cost.

There were two issues to be resolved: at what quantities would a second forklift unit be required to carry out the work; and whether or not there should be a volume cap. With respect to a weight cap, we are recommending a cap of 6000 metric tonnes per calendar year. This is 45% more than was collected in 1992. This cap recognizes that there are periods during the year in which there are peak quantities of ONP, but they could still be handled using a single unit.

The issue of a volume cap (where volume is the volume of the container times the number of tips whether or not the container is full) is more difficult. From the City's perspective, we have little or no control over volume tipped. The only way we can determine the reasonableness of volume tipped is indirectly through weight. The yield of weight per volume tipped is an indicator, but it is highly influenced by the percentage of cardboard in the ONP stream. We have not found any reasonable way of controlling the costs when payment is on the basis of volume.

From the Contractor's perspective, he/she has little or no control over volume tipped when payment is on the basis of weight. The Contractor would be at the mercy of the public in terms of how much cardboard is put through the ONP stream (i.e. in the green bins). This is why we discourage the public from putting cardboard in the green bins. We are recommending a cap of 62,000 tipped cubic yards per calendar year, which is 63% more than was tipped in 1992.

Contract items, many of which are unique to an upset cost contract, have been negotiated. A copy of the proposed contract terms (i.e. specifications) is attached. The terms include a provision to collect Old Magazines (OMG) as Cosmopolitan Industries Ltd. now has a market that can handle that product in addition to Old Newspapers (ONP). Other than the inclusion of OMG, the specifications with respect to the level of service are essentially the same as the current practice. At the same time, they provide reasonable controls for the City to ensure that the levels of service are being met, and that the Contractor receives appropriate remuneration for the pickup and delivery of ONP and OMG to Cosmopolitan Industries Ltd.

Loraas Disposal Services Ltd. has tabled a letter with the City indicating its agreement to the draft terms of the contract. A copy of the letter is attached.

RECOMMENDATION:

- 1) that the tender for Old Newspaper (ONP) and Old Magazines (OMG) Collection be awarded to Loraas Disposal Services Ltd. for a total estimated cost of \$191,633.11 including G.S.T.; and,
- 2) that the City Commissioner and the City Clerk be authorized to execute, under the Corporate Seal, the documents as prepared by the City Solicitor.

ADOPTED.

Section B - Planning and Development

B1) Forestry Farm Park and Zoo Productivity Improvement Loan Portable Washrooms (File No. CC 4206-FO)

In response to instructions from City Council during the review of this year's Operating Budget, the Administration has been pursuing opportunities to reduce the cost of providing services and/or finding alternative (i.e. non-tax) revenues at the Forestry Farm Park and Zoo. One of the cost-saving measures pertains to the provision of portable washrooms at this facility.

Due to limitations in the availability of capital funds, a budgetary decision was made in 1990 to rent, rather than to construct, certain washroom facilities which are located at the Forestry Farm Park and Zoo. These portable washrooms are supplementary facilities and are rented during the peak attendance period (May to October).

The three-year lease with ATCO Space Rentals will be completed shortly. The lease involves two portable washrooms and costs \$13,738 per year.

The Administration has investigated various refinancing options in order to reduce the annual cost of these facilities. The best option involves purchasing the washrooms at a one-time cost of \$32,000 and financing this acquisition through a Productivity Improvement Loan. At current interest rates and over a five-year term, the annual financing cost would be \$8,000, or approximately \$5,700 less than the current annual leasing cost.

Therefore, the Administration is recommending that the two portable washrooms should be acquired and should be financed from a Productivity Improvement Loan. If the acquisition is approved, the savings will be invested back into the Forestry Farm Park and Zoo in programs and projects which, in turn, will generate additional operating revenues. For example, one of the proposed projects involves using these savings to fund a revenue-generating children's pony-ride at this facility. Overall, the budgetary impact on reducing the Forestry Farm Park and Zoo's funding from the municipal mill rate will thereby be greater than just the actual cost-savings from

purchasing the two portable washrooms.

RECOMMENDATION:

- 1) that the two portable washrooms at the Forestry Farm Park and Zoo be purchased at an estimated cost of \$32,000; and,
- 2) that the purchase be financed through a five-year Productivity Improvement Loan.

ADOPTED.

B2) 1993 Capital Budget/1994-1997 Capital Plan Project 602: Prepaid Subdivision Services -- Silverspring Award of Tender -- Neighbourhood Park Development (File Nos. CC 4206-1 and 4131-7)

Report of the General Manager, Civic Buildings and Grounds Department, July 27, 1993:

"Project 602 of the approved 1993 Capital Budget: (Prepaid Subdivision Services - Silverspring), involves the development of a new neighbourhood park in the Silverspring subdivision. The planned development of this park is the result of extensive consultation with residents of the subdivision, user-groups, the Leisure Services Department, and the Meewasin Valley Authority.

The requirements of the adjacent prairie native grasslands reserve has been recognized in the grading and drainage plans of the Silverspring Neighbourhood Park in order to reduce the intrusion of the Park's cultivated grasses and horticultural chemicals on the native grasslands reserve. The design of the Park has been approved by the Meewasin Valley Authority.

Tenders for the development of Silverspring Neighbourhood Park were publicly opened on May 26, 1993. The tenders called for a stipulated sum price and unit prices for work involving 'stockpile rock' and 'stockpile waste material'. The unit price work involves the processing, sorting and removing or stockpiling of rock and fill materials which have been deposited on the site over the years. The exact nature of the fill materials is not known and the amount of rock and waste can only be determined by physically sorting the material.

In the tenders which were received, the unit prices varied from \$4.00 per unit to amounts in excess of \$20.00 per unit. Because of the disparity in the unit prices and the substantial amount of work to be performed under the unit price procedure, the Civic Buildings and Grounds Department decided that from both the City's and the bidders' perspective, it was appropriate to reject all tenders and to re-tender the project in a different format. Consequently, tenders were called separately for the unit-price work (i.e. rough grading and stockpiling and/or removing rock and waste material) and for the stipulated sum work (i.e. landscaping and development of the park's amenities).

Tenders for rough grading and for the stockpiling and/or removal of rock and waste material from the Silverspring Neighbourhood Park's site were publicly opened on July 27, 1993. The results of

the tenders, which were based on extensions of unit prices for stated quantities of work, are as follows:

Brodsky Earthmoving Inc.	Saskatoon	\$155,436.25
McEwen Bros. Sask. (1986) Ltd.	Regina	\$178,163.00
Acadia-Armstrong Construction Ltd.	Saskatoon	\$207,559.67

The amount of the proposed contract is based on an estimate of the quantity of material that will be moved. The actual amount of the contract will be determined by measuring the moved materials and applying the tendered unit price.

All of the tenders were accompanied by the required bid bonds and letters of surety. The tenders included Provincial and Federal sales taxes. The low bidder is acceptable to the Civic Buildings and Grounds Department.

The low tender, which is based on the assumed quantity of work, is within the budget established for this phase of the project. The net cost to the City of accepting this tender is:

Base bid, exclusive of taxes	\$145,067.00
Provincial sales tax	214.56
G.S.T.	_10,154.69
Contract Amount	155,436.25
G.S.T. rebate	_10,154.69
Net cost to the City	\$145,281.56

The stipulated sum tender for landscaping and park amenity development will close on August 24, 1993, and the results will be reported to City Council thereafter for approval.

Budgetary Implications

The anticipated cost of all the proposed work for this project is within the budgeted amount of Project 602 in the 1993 Capital Budget. The completion of this project (i.e. from both tendering components) will have an incremental cost-implication on the Civic Buildings and Grounds Department's 1994 Operating Budget of \$36,500.00."

that the low tender for the rough grading of Silverspring Park as submitted by Brodsky Earthmoving Inc. in the amount of \$155,436.25, based on the assumed quantity of work and

including all taxes, be accepted; and,

2) that His Worship the Mayor and the City Clerk be authorized to execute, under the Corporate Seal, the appropriate contract documents as prepared by the City Solicitor.

ADOPTED.

B3) Forestry Farm Park and Zoo Construction of Fishing Pond - Forestry Farm Park (File No. CC 4206 FO)

Report of the Acting General Manager, Leisure Services Department, July 27, 1993:

"In an effort to improve its revenue base at the Forestry Farm Park and Zoo, the Leisure Services Department has been investigating a number of initiatives to attract more customers to this facility and hence, more revenues. In this context, the Leisure Services Department is bringing forward for consideration by City Council a proposal to construct a one-hectare fishing pond within this facility.

Introduction

Fishing is a popular recreational pastime for people of all ages and abilities within Saskatchewan. The Forestry Farm Park and Zoo provides a perfect setting for urban fishing and would complement the mix of activities that adults and children already enjoy within this facility.

Fees to fish at the Forestry Farm's proposed fishing pond will be set at \$1 per person for the day. Fishing permits will be sold at the front gate May 1 until the September long weekend and from the Zoo's admissions gate as long as it is open in the fall. Initially, our customers will be expected to provide their own fishing equipment; however, if the demand warrants it in the future, the Leisure Services Department will consider investing in some fishing poles and tackle and renting them to our customers. A limit of two fish per person per day will be set, but our customers will be encouraged through signage to consider practising conservation by releasing their fish.

After several meetings, the Saskatchewan Department of Fisheries expressed an interest in being involved in this project through its Fish Enhancement Program. The Provincial Department believes that the Forestry Farm Park and Zoo provides an excellent site for an urban fishing program because of the facility's forest-like landscape, the opportunity to view native plants and animals, and the picnic amenities. Therefore, the Saskatchewan Department of Fisheries has agreed to provide \$20,000 in capital funding for the project, as well as providing plans of other fishing ponds, undertaking soils tests, providing engineered drawings, and stocking the pond.

Development of the Urban Fishing Program

The consultant for the Department of Fisheries determined that a one-hectare pond could be incorporated into the existing pond in the facility's south-park area. The new excavation would require removing approximately 25,000 cubic metres of soil from the site. The new pond would be

nine-metres deep in order for the fish to survive over the winter thereby accommodating special events like fishing derbies and carnivals.

The pond will require additional water from on-site sources (i.e. run-off and ground water filtrating through the soil). This water will not be a cost to the project. Restoration and other minor improvements to bring the site back to its original state are included in the project's estimate capital cost. However, other work, such as a wheelchair accessible fishing pier, pathway to the pier, and fish cleaning hut, would be constructed in the future as sufficient financial resources become available

Financing of the Project

The capital cost of excavating and restoring the site of the proposed fishing pond is \$92,500. The proposed method of financing this project is as follows:

Source of Funds	
Silverspring Park Development (10,000 cubic metres of fill excavated from the fishing pond will be provided to the Silverspring Park project resulting in a net saving to both projects)	\$32,500
Fish Enhancement Program (Saskatchewan Department of Fisheries)	20,000
Forestry Farm Park and Zoo Vehicle Entrance Fee	5,000
Productivity Improvement Loan	35,000
Total Capital Cost	\$92,500

With respect to the five-year productivity improvement loan, the annual repayment cost will be \$8,500. The Leisure Services Department believes that the urban fishing program will attract new customers to the Forestry Farm Park and Zoo. The revenue generated by increased vehicle traffic and special events, as well as the introduction of a nominal fee for purchasing a fishing permit, should generate sufficient revenue to repay for the productivity improvement loan and to cover the costs of operating the fishing pond (e.g. fishing permits, cleaning up of the pond area, and periodically re-stocking the pond). Overall, this proposed amenity and program will have a positive impact on future revenues at the Forestry Farm Park and Zoo."

RECOMMENDATION:

1) that the construction of a one-hectare fishing pond at the Forestry Farm Park and Zoo be approved, at an estimated capital cost of \$92,500;

2) that the capital cost of the project be financed from the following sources:

 Silverspring Park Development 	\$32,500
 Saskatchewan Department of Fisheries 	20,000
 FFP and Zoo Vehicle Entrance Fee 	5,000
 Productivity Improvement Loan 	35,000; and,

that the construction of this project proceed only if the annual repayment of the productivity improvement loan and its annual operating costs do not add to the Forestry Farm Park and Zoo's budgetary requirements from the municipal mill rate.

ADOPTED.

B4) Land-Use Applications Received by the Planning Department For the Period Between July 15 and July 27, 1993 (For Information Only)
(File Nos. CC 4351-1, 4300-2 and 4355-1)

The City Planner has received the following applications which are being processed and which will subsequently be submitted to City Council for its consideration:

Rezoning

Application Z9/93: 120, 139, 140, 210, 225 & 230 - 29th Street East

and 502, 610, 706, 710 & 806 Idylwyld Drive North

Applicant: Friggstad Architects

Legal Description:VariousCurrent Zoning:M.3 and I.D.1Proposed Zoning:B.4C and B.4

Date Received: July 15, 1993

Subdivision

· Application #18/93:

Applicant: Webster Surveys Ltd. for Lanch Holdings Ltd. Legal Description: Lots 1, 2 & 4, Block 498, Plan 63-S-10510

Current Zoning: B.4
Date Received: July 23, 1993

Discretionary Use

· Application D5/93: 3230 Mountbatten Street

Applicant: Reuben Weibe

Legal Description: Part of Lot 11, Block 19, Plan 63-S-19590

Current Zoning: R.2

Proposed Use: Personal Care Home

Date Received: July 26, 1993

RECOMMENDATION: that the information be received.

ADOPTED.

B5) Improvements to the Downtown Bus Mall (File No. CC 7311-2)

Report of the Chairman of the Urban Design Committee, July 27, 1993:

"The downtown bus mall was constructed in 1984 on 23rd Street between 2nd and 3rd Avenues. The facility is now almost 10 years old and the visual appearance of the bus mall has declined over time and maintenance issues are increasing. Issues of safety and comfort have also been raised.

To respond to these issues, an ad hoc Bus Mall Committee was formed to address potential improvements to the bus mall. The Committee consists of representatives from the Transit Department, Engineering Department, the Saskatoon Police Service, the Planning Department, The Partnership, and the Urban Design Committee. The Committee has met a number of times and proposes the following improvements to address the maintenance issues identified:

1. Replace the existing wooden benches with green wire mesh benches similar to those being used in the highrise/residential areas of the downtown. These benches are less susceptible to vandalism and easier and less costly to maintain.

- 2. Repaint the light poles, transit signs, garbage can lids, and bus shelters green to match the proposed new benches. It is felt that the change from dark brown to green will give the mall a brighter more cheerful appearance.
- 3. Remove the two raised planters and replace them with concrete paving stones and sidewalk trees. The planters are to be removed in order to increase visibility and the perception of safety. In 1994, the Urban Design Committee proposes to install temporary oak barrel flower pots along the mall to replace the permanent planters. Four pedestrian street-light poles will be relocated because of the removal of the raised planters.
- 4. Repaint and improve the appearance of the wrought iron security fences located at the lane entries to the bus mall. The fence on the north side is to be brought forward to the back of the sidewalk to improve safety and security by eliminating the alcove. The bus shelter in the alcove will be removed.
- 5. Remove a glass panel on each large bus shelter so that there are two opposing entrances/exits to each shelter.
- 6. Pressure wash all concrete and concrete paving stone areas to remove gum, grit, and grime.
- 7. Replace deteriorated sections of concrete sidewalk and paving stone areas.

The cost of the above improvements are estimated at approximately \$45,000 of which the Engineering and Transit Departments have agreed to fund \$5,000 each from their operating budgets. The Urban Design Committee had originally intended to fund the \$35,000 balance from the miscellaneous provision of its 1993 Capital Budget, but this would severely limit its ability to deliver projects already planned and on the way toward implementation. In view of this situation, the Urban Design Committee proposes that the \$35,000 balance be funded from the new funding provided by the Streetscape Reserve.

The improvements discussed above address the immediate needs of the bus mall. The Urban Design Committee and the Transit Department will be working on an ongoing basis to ensure that the bus mall meets the needs of its users and the general public."

RECOMMENDATION:

- 1) that a new Capital Project entitled Upgrade Downtown Transit Terminal be approved;
- 2) that a provision of \$35,000 from the Streetscape Reserve be approved for 1993;
- 3) that an allocation to the Upgrade Downtown Transit Terminal Project of \$5,000 from the Engineering Department - Sidewalks Program, 1993 Operating Budget, be approved;

and,

4) that an allocation to the Upgrade Downtown Transit Terminal Project of \$5,000 from the Transit Department - Transportation Program, 1993 Operating Budget, be approved.

ADOPTED.

Section C - Finance

C1) Investments (File No. CC 1790-3)

Report of the City Treasurer, July 21, 1993:

"With the approval of the Investment Committee, the attached list indicates purchases and sales for the City's various funds."

RECOMMENDATION: that City Council approve the above purchases and sales.

ADOPTED.

C2) Statement of Revenue and Expenditures Six Months Ended June 30, 1993 (File No. CC 1895-2)

Report of the City Comptroller, July 26, 1993:

"Attached, for City Council's consideration, is the Statement of Revenue and Expenditures for the

Six Months Ended June 30, 1993. The report reflects a surplus to that date of \$431,000. The Letter of Transmittal included with the Statement highlights some of the major issues pertaining to this report."

RECOMMENDATION: that the information be received.

ADOPTED.

Section D - Services

D1) Routine Reports Submitted to City Council

SUBJECT FROM TO

Schedule of Accounts Paid

\$4,683,179.97 July 13, 1993 July 20, 1993

(File No. CC 1530-2)

RECOMMENDATION: that the information be received.

ADOPTED.

REPORT NO. 17-1993 OF THE PLANNING AND DEVELOPMENT COMMITTEE

Composition of Committee

Councillor G. Penner, Chair Councillor P. McCann Councillor K. Waygood

1. Proposed Lane Closing -- Block 13, Plan GR North of 17th Street -- Avenue J West to N-S Lane (File No. CK. 6295-1)

Report of the Land Manager, July 6, 1993:

"The City has received a request from the adjacent property-owner to purchase the eastern half of the east-west lane between Avenue J and Avenue K. (See the attached sketch.) The adjacent property-owner is apparently already using the lane for storage and by acquiring it, the owner's back-yard can be extended to include this land.

The Engineering Department has agreed to close the lane. Therefore, the Land Department has been requested to recommend and to obtain City Council's approval of the selling price for this land.

The following information summarizes the size and the zoning of the lane:

Area: 2416 square feet (0.055 acre)

Frontage: 20 feet (6.096 metres)

Zoning: ID.1 District

The Land Department, using the servicing-levy information from the Engineering Department, recommends the following selling price for this land:

Land (\$7,000.00 per acre x 0.055 acres)	\$ 385.00
Services	1,800.00
Land Administration Fee (5%)	_109.25
Sub Total	\$ 2,294.25
Goods and Services Tax	_160.60
Total	\$2,454.85."

Your Committee has considered the above report and

RECOMMENDS: that the selling

that the selling price of all of that portion of the east-west lane in Block 13, Plan GR (H2894) lying east of the production southerly of the west boundary of Lot 13, Block 3, Plan FV (F 5554) be \$2,294.25, plus the Goods and Services Tax.

ADOPTED.

2. Five-Year Land Development Program (1994 - 1998) (File No. CK. 4110-5)

Report of the City Planner, July 14, 1993:

"Introduction

The City's Administration has established a process by which forecasts of serviced-land inventories, land-absorption, and servicing activity are reviewed and updated every six months. The process includes discussions with all of the affected civic departments, utility companies, and school boards (through the Technical Planning Commission), as well as with the local land-developers.

Attached is the proposed Five-Year Land Development Program for the 1994 to 1998 period. After reviewing it on July 7, 1993, the Technical Planning Commission is recommending the adoption of the Program. The Developers Liaison Committee's members were invited to attend the Commission's meeting and to provide their comments; however, no one appeared or provided any written comments.

The attachment to this report is intended to replace the Revised Five-Year Land Development Program (1993 - 1997) which was adopted by City Council on December 21, 1992. The attached document will be the basis upon which the Administration will prepare the 1994 Prepaid Land Development component of the Capital Budget.

Residential Segment of the Program

In summary, the 1994 - 1998 Program envisages the following for residential land:

- a) The number of permits for new one-unit dwellings are expected to increase by 15%, from 295 in 1993 to 340 in 1994. Greater increases may occur in 1996 and 1997, if the potential move-up home-buyers, who are a growing segment of the population, find greater confidence as consumers.
- b) The high levels of serviced-lot inventories on the west-side of Saskatoon will continue. Further servicing in the Dundonald, Westview, Parkridge, and

Montgomery Neighbourhoods will not likely occur until the inventory levels in these areas begin to diminish in 1996 and 1997.

- c) The number of lots that will be serviced in 1994 (i.e. 180 lots, all of which will be located on the east-side of Saskatoon) will be less than the projected lot-absorption of 310. This will result in lower lot-inventories, particularly on the east-side. If consumer confidence continues to improve, the level of lot-servicing will increase and possibly surpass the lot-absorption rates in 1996 and 1997.
- d) Further servicing of City-owned land will not likely occur until 1995, when it is expected that the City may service 45 lots in Briarwood and 40 lots in the extension to the Avalon Neighbourhood. While the absorption rate for the City's lots will increase from 28% in 1992 to 41% in 1993, the lot-inventories are still relatively large in the Silverspring, Dundonald, and Westview Neighbourhoods.

Over the next several years, the new housing market will continue to improve from the levels experienced in 1991. Factors which will drive this activity include continued population growth (e.g. an annual growth rate of 1.7%), increased demand for new houses by the move-up buyer, continued low inflation and declining interest rates to fuel consumer confidence, greater investments in the mining, forestry and technological sectors, and generally improved retail sales.

Despite the continued improvement in the new housing market, the home builders and the land-developers will continue to be cautious and will be reluctant to build on a speculative basis. Until significant improvements in the level of demand occurs (e.g. 350 to 450 one-unit dwellings), the lot-servicing levels will continue to be lower than the lot-absorption rates. This will reduce lot-inventories to more realistic and balanced levels.

Non-Residential Segment of the Program

Non-residential (including lots for apartments and townhouses) servicing activity within the identified development areas was not significant in 1993. Most of the activity which was identified in the 1993 - 1997 Program has been carried forward into the 1994 - 1998 Program.

One area which has been added to the non-residential development areas is the extension of Heritage Crescent in the Lakewood Suburban Area. In 1994 and 1995, the City's Land Manager is expecting to service additional lands for townhouse developments in reaction to the continued demand for this form of housing."

RECOMMENDATION: 1) that the Five-Year Land Development Program (1994 - 1998) be approved; and

2) that the Five-Year Land Development Program (1994 - 1998) be referred to the Works and Utilities Committee and to the Land Bank Committee for information

ADOPTED.

3. Decision - Development Appeals Board Hearing 19 Richmond Place North (File No. CK. 4352-1)

Attached is a copy of Record of Decision of the Development Appeals Board dated June 24, 1993, respecting the above appeal.

Council will note that the Board GRANTED the appeal.

Pursuant to Council policy in such matters, the Director of Planning and Development is to report to the Planning and Development Committee with recommendations.

Attached is a copy of a report of the Director of Planning and Development dated July 2, 1993, together with a report of the City Planner, dated July 2, 1993.

Your Committee has reviewed this matter and

RECOMMENDS: that the above decision of the Development Appeals Board not be appealed to the Planning Appeals Committee of the Saskatchewan Municipal Board.

ADOPTED.

4. Decision - Development Appeals Board Hearing 225 - 3rd Street East (File No. CK. 4352-1)

Attached is a copy of Record of Decision of the Development Appeals Board dated June 24, 1993, respecting the above appeal.

Council will note that the Board GRANTED the appeal.

Pursuant to Council policy in such matters, the Director of Planning and Development is to report to the Planning and Development Committee with recommendations.

Attached is a copy of a report of the Director of Planning and Development dated June 29, 1993, together with a report of the City Planner, dated June 29, 1993.

Your Committee has reviewed this matter and

RECOMMENDS: that the above decision of the Development Appeals Board not be appealed to the Planning Appeals Committee of the Saskatchewan Municipal Board.

ADOPTED.

5. Decision - Development Appeals Board Hearing 501 - 44th Street East (File No. CK. 4352-1)

Attached is a copy of Record of Decision of the Development Appeals Board dated June 24, 1993, respecting the above appeal.

Council will note that the Board GRANTED the appeal.

Pursuant to Council policy in such matters, the Director of Planning and Development is to report to the Planning and Development Committee with recommendations.

Attached is a copy of a report of the Director of Planning and Development dated July 2, 1993, together with a report of the City Planner, dated July 2, 1993.

Your Committee has reviewed this matter and

RECOMMENDS: that the above decision of the Development Appeals Board not be appealed to the Planning Appeals Committee of the Saskatchewan Municipal Board.

ADOPTED.

6. Construction Activity in Saskatoon Building Permits Issued Between January 1 and July 2, 1993 (File No. CK. 425-1)

Your Committee has considered the following report of the City Planner dated July 13, 1993:

"Over the past several years, the Planning Department has been providing the Planning and Development Committee and City Council with status reports on Saskatoon's construction activity. The following information has been drawn from the number and value of building permits which have been issued between January 1 and July 2, 1993.

The overall value of building permits for the first half of 1993 is 16% higher than for the same period a year ago, with the actual value of construction being \$49.8 million in 1993 versus \$42.8 million in 1992. (The value of construction in 1993 is 34% higher than for the same period in 1991). The number of permits has also risen by approximately 13% over the same period in 1992.

Number, Value, and Percentage Change in the Building Permits Issued in Saskatoon (January 1 to July 2)

	1992		1993		Percentage
	No.	Dollars	No.	Dollars	Change
Residential	511	15,440,000	550	17,880,500	+16
Apartment	44	2,285,000	63	13,025,000	+470
Commercial	138	14,885,500	182	9,460,500	-36
Industrial	28	1,411,000	25	6,853,000	+386
Institutional	25	5,949,000	27	1,835,000	-69
Other	96	2,837,500	<u>101</u>	735,600	<u>-74</u>

Total 842 42,808,000 948 49,789,600 +16

On a sectorial basis, the value of building permits for one- and two-unit dwellings, additions to existing dwellings, and private garages (i.e. the residential sector in the preceding table) is 16% higher in 1993 than the value for the comparable period in 1992. The largest single factor is the increase in the construction of new homes which has also resulted in an increase in the sale of lots (79 lots in 1993 versus 35 lots in 1992).

The value of apartment construction is 470% higher in 1993. The construction of Clinkskill Manor (\$5.5 million) in the South Downtown area has had a major impact in this sector.

The value of commercial construction is down by 36%, compared to the same period in 1992. This is largely as a result of the major expansions that occurred to several shopping centres over the last few years (e.g. Lawson Heights, Market Mall, Midtown Plaza) and the resulting surplus of available commercial space at the present time. Although the value of construction is down in this sector, the number of issued building permits is up due to many smaller renovations and improvements being made to existing premises.

The total value of industrial building permits is 386% higher for the first half of 1993, than for the same period in 1992. The construction of Fort Chemical Storage's new warehouse (\$3.7 million) dominated this sector.

Although the value of institutional permits is 69% lower than the comparable figure for 1992, the number of issued building permits has increased. So far this year, there have been no large projects in this sector. This sector is largely determined by the availability of public-sector funding. (City Hospital accounted for a major portion of the value of institutional construction in 1992.)

The miscellaneous category (i.e. other permits) decreased in value over the comparable period in 1992. As with the commercial and institutional sectors, there have been no large projects in this category for the first half of this year. (During the first half of 1992, permits were issued for upgrading the water treatment plant and for renovations to the Prairieland Exhibition's casino.)

With the exception of the industrial sector, it is very encouraging to report that the number of building permits has increased in every category over the corresponding period in 1992. Overall, there has been a significant increase in the value of construction, most of which is being driven by a strengthening of Saskatoon's economy."

RECOMMENDATION: that the information be received.

ADOPTED.

7. Communications to Council

From: Gord Marsh, President

Montgomery Community Association

Date: April 19, 1993

Subject: Requesting approval to establish a small scale

hockey rink in Montgomery Park

(File No. CK. 610-1)

DEALT WITH EARLIER. SEE PAGE NO. 10.

8. Saskatoon Community Co-ordination Committee (File No. CK. 220-35)

Your Committee has considered the following report of the General Manager, Leisure Services Department dated June 9, 1993:

"Background

Since 1980 when the City decentralized its neighbourhood-based recreational programs, the Leisure Services Department has worked directly with Saskatoon's community associations on an ongoing basis. As is specified in its mandate, the Department is responsible for developing and maintaining neighbourhood-based community associations to provide recreational opportunities and for assisting them in identifying their needs and in acting on issues that affect the quality of life of the people in their neighbourhood. The Department also plays the lead role in the training of volunteers who ensure that the community associations are capable of serving and representing their respective neighbourhoods.

In the last two years, more civic departments and local agencies have become aware of the benefits of community-based decision-making and of community development and have sought to utilize these neighbourhood-based associations for developing, implementing,

and/or delivering `grass-roots' initiatives. The Leisure Services Department fully supports these initiatives, but is also concerned that the volunteer-resources for delivering neighbourhood-based recreational programs are being eroded due to an overload of expectations and initiatives from the other departments and agencies.

While the community associations work very closely with the Leisure Services Department, they also want to work with other civic staff and agencies on non-recreational issues which concern them and on which they wish to take action. The associations have suggested that the outside agencies and civic departments should be working together and with the neighbourhood groups to streamline, integrate, coordinate, and reduce the unnecessary duplication of services at the neighbourhood level. Some civic departments and community agencies are already working co-operatively or are in the process of planning such joint ventures. However, even these efforts need to be examined within a broader inter-agency and community-wide perspective. Accordingly, the Leisure Services Department facilitated the initial discussions to establish an inter-agency, co-ordinating vehicle that could cut across jurisdictional boundaries and that would form long-term partnerships and would facilitate the on-going exchange of ideas and information among service-providers and stakeholders within the community.

A preliminary meeting with various local agencies and civic departments to discuss the establishment of a community co-ordination committee was held on November 16, 1992. At that time, thirteen civic departments and outside agencies agreed to support and to participate in such a committee. Following further meetings, the participants named the committee as the Saskatoon Community Co-ordination Committee and adopted the terms of reference which have been attached to this report as Appendix A.

Saskatoon Community Co-ordination Committee

The new Saskatoon Community Co-ordination Committee establishes a formalized, interagency, administrative forum where service-oriented agencies, civic departments, and community groups can initiate, coordinate, and implement community-prioritized services that enhance the quality of the life for the residents within Saskatoon's neighbourhoods. More specifically, it will:

- Provide a vehicle through which interested and participating agencies can consult
 with neighbourhood-based community organizations before certain services are
 initiated and/or delivered in a neighbourhood;
- Identify, through discussions with the community associations, the services that are currently being provided, as well as the gaps, in order to establish the priorities and the timing for introducing new services that are necessary to develop and to sustain

quality lifestyles within a neighbourhood;

- Explore, through discussions among interested and participating agencies, the possibilities of integrating services and of eliminating duplication;
- Facilitate the communication among the agencies and with the communities' residents on new service-initiatives and changes which could improve the quality of life in Saskatoon's neighbourhoods; and
- Provide a forum to identify the current and proposed services of interested and participating agencies and the targeted populations for each of these services.

The core membership of the Committee consists of representatives from the following civic departments and external agencies:

City of Saskatoon

- Leisure Services Department
- Planning Department
- Fire Department
- Engineering Department
- Civic Buildings and Grounds Department

Saskatoon and District Health Board

Saskatchewan Department of Social Services

Saskatoon Public Board of Education

Saskatoon Catholic Board of Education

Y.W.C.A.

Y.M.C.A.

Saskatoon Police Service

The Community Co-ordination Committee will seek direction from the neighbourhoods' community associations in initiating and implementing its members' services. The associations will determine the volunteer-capacity of their respective neighbourhoods to work on issues and initiatives with these agencies and, in turn, the agencies will jointly schedule their initiatives to ensure that issues and services of foremost importance to the neighbourhood are addressed in a prioritized order. All new initiatives are driven by the communities' needs and input and are not started within a neighbourhood by any agency without the understanding of and necessary commitment from the community association and the community's residents.

Recent Activities of the Committee

The integration of the volunteers from the local neighbourhood community associations with key representatives from civic departments, boards, commissions, and other agencies that can affect the quality of life of residents at the neighbourhood level will increase the effectiveness of the programs that are designed to solve problems and will utilize all of our resources in the most efficient manner. To date, the Committee has facilitated the sharing of a considerable amount of information among its members and in this manner, has resulted in a better overall understanding of each other's mandates and directions.

For example, a recent presentation by the Saskatoon and District Health Board gave tremendous insight to the members on how this 'new' service-deliverer will impact on the neighbourhoods. As well, the Planning Department made a presentation regarding the 20th Street Special Area Plan and the Leisure Services and Civic Buildings and Grounds Departments presented the concept plans for the re-development of a portion of St. Mary's school-grounds into a park. There has also been considerable discussion of the Riversdale Inspection Program that is being co-sponsored by the Saskatoon and District Health Board, the Fire Department, the Planning Department, and the Riversdale Community Association.

The member-agencies are seeing a value in having this Committee from an information-sharing perspective. A number of members have linked together to explore new ways of addressing, jointly, neighbourhood-based problems.

In the future, the community associations (particularly those which represent the inner-city area) are expected to be approaching the Committee to discuss various youth problems at the neighbourhood level. As well, because of its implications for almost all of the memberagencies, the Committee will likely be examining issues pertaining to crime prevention."

RECOMMENDATION: that the information be received.

ADOPTED.

9. Communications to Council

From: David Kaminski, Plant Disease Specialist

Saskatchewan Agriculture and Food

Date: May 17, 1993

Subject: Submitting comments regarding the pruning of

elm trees in Saskatoon

(File No. CK. 4200-4)

Attached is a copy of the above-noted letter which was considered by City Council at its meeting held on May 25, 1993. The writer of the letter questioned the City's rationale for pruning the elm trees on its boulevards during the period between mid-April and the end of July. As a result of this letter, Council resolved that the matter be referred to the Administration for a report.

Your Committee has considered the following report of the General Manager, Civic Buildings and Grounds Department dated June 23, 1993:

"The Province's Dutch Elm Disease Control Regulations set out the conditions for safely pruning, handling, and disposing elm trees in Saskatchewan. The Regulations are enforced at the municipal level by a local pest control officer who is appointed by the Council of that municipality. Mr. Dave Domke, Supervisor of Arboriculture with the Civic Buildings and Grounds Department, is the Pest Control Officer for the City of Saskatoon.

With respect to the restrictions on pruning which have been identified in Mr. Kaminski's letter, Section 4(2)(b) of The Dutch Elm Control Regulations indicates that:

'No person shall prune an elm tree . . . between April 13 and July 31 inclusive in any year, unless the pruning is authorized in writing by an officer pursuant to subsection (3)'.

Section 4(3)(b) of the same Regulations permit a certain amount of discretion to each local pest control officer in enforcing this pruning restriction:

'Where an officer is satisfied that it is safe to prune an elm tree, having regard to the control of Dutch Elm Disease, the officer may give written authorization to a person to prune an elm tree . . . between April 13 and July 31 inclusive in any year.'

As stated in Mr. Kaminski's letter, the Civic Buildings and Grounds Department was planning to carry out limited pruning activities on elm trees between April 13 and July 31. The decision was made in consultation with senior staff in the Department and was based on Section 4(3)(b) of the Regulations which allows some discretion to Saskatoon's Pest Control Officer in implementing the Regulations.

Mr. Domke is one of a few arborists in Saskatchewan. He has been an active member of the Saskatchewan Dutch Elm Disease Advisory Committee for several years and he currently chairs this provincial committee. As a member of this Committee, Mr. Domke has been instrumental in writing The Dutch Elm Disease Control Regulations. Therefore, he felt that he knew 'the letter and the spirit' of these Regulations when he decided, as Saskatoon's Pest Control Officer, to authorize the City's staff and others to undertake certain

pruning operations. Until City Council received Mr. Kaminski's letter, Mr. Domke did not know that the Provincial Government's official position on this issue is so restrictive.

As has been pointed out in previous reports to the Planning and Development Committee, the Civic Buildings and Grounds Department believes that it is better to continue pruning dead wood from the City's elm trees during the restricted period as a preventative-maintenance measure, than to comply strictly with the Regulations' requirement to stop all pruning. Because Section 4(3)(b) of the Regulations allow the local pest control officer to allow pruning to continue during this period if he/she is satisfied that "it is safe" to do so, the Department decided to continue pruning because of the following factors which pertain to Saskatoon's situation:

- 1. There have been no reported cases of Dutch Elm Disease in Saskatoon or within 200 km. of Saskatoon. Although this does not remove the risk of infestation, the risk is much lower here than in such places as Shaunovan, Estevan or Regina where the Disease has been identified within the community. In light of the different infectious conditions throughout the province, it would seem possible that the application of the Regulations could allow (through the discretion that is provided to the local pest control officer) for different preventative measures to be taken at various locations and in accordance with local conditions.
- 2. There have been no elm bark beetles found in Saskatoon in recent years. The elm bark beetle spreads the fungus which causes Dutch Elm Disease and which kills the tree. Again, Saskatoon's situation is unlike that which exists in communities in southern Saskatchewan, such as Regina, where elm bark beetles have been found consistently since the first case of the Disease was identified in 1981. The differences in the insect's populations across the province also appeared, to the Civic Buildings and Grounds Department, to be a good reason for using some discretion in enforcing the Regulations.
- 3. The pruning cycle for the City's boulevard trees has been exceptionally long, resulting in our trees being in significant danger of not being able to withstand an infestation of Dutch Elm Disease. Through increased funding during the past two years, the Civic Buildings and Grounds Department has been able to greatly reduce the pruning cycle. In Regina, for example, pruning of elm trees has been carried out on a year-round basis since the Disease was first identified; therefore, the trees in that community are better prepared than those in Saskatoon to resist a rapid infestation of the Disease. Allowing some discretion in enforcing the pruning regulations would provide all communities with an opportunity to become equally prepared for the Disease, particularly those communities where the immediate threat of infestation is somewhat lower.

Despite what we felt was a justifiable approach to applying the Dutch Elm Disease Control Regulations, the Civic Buildings and Grounds Department is prepared to suspend any further pruning of the City's elm trees until the end of July. As a result of this decision, our staff is also suspending all follow-up activities on requests from the public to prune Cityowned elms which they have identified through the Tree Inquiry Program (i.e. responding to concerns about specific trees which do not pose an immediate hazard to the public). Since only 35% of this Program deals with elm trees, the Department will continue attending to requests to prune City-owned trees, other than elms; it will hold off addressing the pruning requests for elms until August. This Program typically receives more pruning requests in the summer period than its staff can respond to; however, even when deferring any action on the elm trees, the Department still will have more assignments under the Tree Inquiry Program than it can handle.

The Civic Buildings and Grounds Department has been concentrating, as much as possible, the portion of its pruning that it contracts from external firms (which represents most of the City's preventative-measures against Dutch Elm Disease) to the months which are outside of the April 13 to July 31 restricted period. This year, part of the City's total pruning contract was carried out during the winter. In order to accommodate the Province's wishes, the next contract will not be awarded until August 1. We believe that this will still provide adequate time to carry out, fully, the contracted portion of the City's pruning program. Also, Mr. Domke has withdrawn, in writing, all notices of permission which he previously issued to citizens in Saskatoon to prune their privately-owned elm trees during the restricted period."

As a concluding observation, through Mr. Kaminski's letter, the Director of Planning and Development has noted that it appears that the Provincial Government is not withdrawing the authority of Saskatoon's Pest Control Officer to allow elm trees to be pruned during the restricted period. Rather, City Council has been asked to review Mr. Domke's decision and to "take action accordingly." Reluctantly, the Civic Buildings and Grounds Department has decided to accommodate the Provincial Government's request and not to exercise the discretion which has been delegated to our local Pest Control Officer with respect to authorizing the City and the general public to prune their elm trees, as a preventative-maintenance measure, during the restricted period.

RECOMMENDATION: that the information be received.

ADOPTED.

10. Enquiry - Councillor Birkmaier (May 25, 1993)
Policy -- Maintenance of Boulevards
(File No. CK, 4070-1)

City Council, at its meeting held on June 7, 1993, considered Clause B3, Report No. 13-1993 of the City Commissioner, copy attached, and resolved that the matter be referred to the Planning and Development Committee for a report.

Your Committee reviewed the above-noted report and discussed the City's current budget for maintaining the City's parks, boulevards, right-of-ways, and Land Bank holdings. Also, information was provided to your Committee on how the Civic Buildings and Grounds Department is responding to requests from the general public to finance measures to control dandelions in Cityowned parks.

The following report of the General Manager, Civic Buildings and Grounds Department, dated June 28, 1993, addresses a specific request received by the department to have a person contracted by residents to spray dandelions on City-owned property:

"During the week of June 14, 1993, a resident of the Greystone Heights Neighbourhood asked the Civic Buildings and Grounds Department for permission to contract a private firm to apply a herbicide in Holland Park for the purpose of controlling the dandelions which were growing in this Park and which could provide a source of seed to infect adjacent privately-owned properties. Because the City eliminated its program of applying herbicides in its parks, the Department agreed to having this Park sprayed with a herbicide if certain criteria are met by the commercial firm who applies the chemical.

The criteria are identical to those which the City's staff would normally follow when applying herbicides in a neighbourhood park:

- **Type of Chemical:** The preferred herbicide for controlling broadleaf weeds in an urban park setting is 2-4-D mixed with mecoprop in a commercial formulation.
- **Application of the Chemical:** The herbicide must be applied in accordance with the requirements of <u>The Provincial Pesticide Control Act</u>. The firm must have a Pesticide Applicator License and must provide the City with the applicator's name and licensing number and with a copy of the chemical summary-sheet.

The applicator must post signs in the park to advise that a herbicide is being applied. The signs must be posted for a period of time which includes 12 hours before the herbicide is applied and 12 hours after the application procedures have been completed. At least four signs should be posted and up to 10 signs may be required to cover all entrances and access points to the park.

- Contacting the People who are on the City's `Spray-sensitive List': The applicator must contact all of the people in the neighbourhood who have notified the City that they are sensitive to herbicides. This list is being maintained by the Civic Buildings and Grounds Department and will be made available to the applicator.
- **Liability for Damage:** The applicator is responsible for any damage to private property which results from applying the herbicide. The damage could be to such items as garden produce, private trees, shrubs, or domestic pets.
- **Supervision by the City:** Before applying the herbicide on a City-owned park, the applicator must advise the Civic Buildings and Grounds Department of the specific time when the herbicide will be applied in order to allow the City's staff to inspect the application process.

With respect to the specific request to apply a herbicide at Holland Park, the commercial firm which was chosen to spray the Park was Richard Hall of Perma Green Ltd. The Civic Buildings and Grounds Department's staff contacted Mr. Hall, reviewed the City's criteria with him, and decided on June 22, 1993, subject to suitable weather conditions, for applying the herbicide. Mr. Hall was asked to supply the Department with a 'Pesticide Summary Sheet' which outlines the application procedure that he will be using.

Mr. Hall complied with all of the City's requirements and the herbiciding was applied to the Park between 5 a.m. and 8 a.m. on June 22, 1993. To date, our Department and Mr. Hall have not received any expressions of concern from the public regarding this application of herbicide.

At present, the College Park East and the Lakeridge Community Associations have expressed an interest in financing a similar herbiciding arrangement for Sidney L. Buckwold Park and for Crocus Park, respectively. In light of its experience in Holland Park, the Civic Buildings and Grounds Department is prepared to continue providing permission to licensed commercial firms, on a trial basis, for applying herbicides in Cityowned parks. In the future, permission will be restricted to requests from Community Associations in order to ensure that there is sufficient support within the neighbourhood for applying herbicides on these public properties."

RECOMMENDATION: that the information be received.

ADOPTED.

11. Innovative Housing Incentives Policy Proposed Amendment (File No. CK. 225-41)

Your Committee has considered the following report of the Chair, Social Housing Advisory Committee, dated July 13, 1993:

"Over the last few months, the Social Housing Advisory Committee has been informed of the possibility of potential applications from organizations seeking financial support under the above Policy. These potential applications unfortunately do not include Federal/Provincial sponsorship and consequently do not meet the City's requirements under the Incentives Policy.

The Committee would like the opportunity to make recommendations to the Planning and Development Committee on an individual basis. To this end it is being recommended that the City's Innovative Housing Incentives Policy be amended to accommodate these individual applications.

These extraordinary applications should be considered on their merits and approval would be at the discretion of City Council."

RECOMMENDATION:

that the Innovative Housing Incentives Policy be amended to provide for discretionary approval for housing assistance applications which are not sponsored by the Federal/Provincial partnership.

ADOPTED.

12. Saskatoon Fire Department Resolutions for the Federation of Canadian Municipalities (File No. CK. 155-2)

Your Committee has considered the request for submission of resolutions for debate at the September 1993 meeting of the Federation of Canadian Municipalities' National Board of Directors, and wishes to have the following two resolutions from the Saskatoon Fire Department submitted on behalf of the City of Saskatoon:

"Resolution No. 1

WHEREAS it is essential that the cost of government be addressed and efficiencies be found;

AND WHEREAS there are a number of government jurisdictions which have `Inspectors' at the federal, provincial and municipal levels of government;

AND WHEREAS in some cases these Inspectors are essentially providing regulatory functions of the same nature for different levels of government;

AND WHEREAS it is more efficient and effective to have one Inspector cover all inspections of a similar nature within a geographical area;

THEREFORE BE IT RESOLVED that the Government of Canada in consultation with the Federation of Canadian Municipalities develop an integrated and uniform system of conducting regulatory inspections which would eliminate overlaps and improve efficiency.

EXPLANATION: Many jurisdictions have federal, provincial and municipal Inspectors all operating within a geographical area. For example, there are federal Fire Inspectors, provincial Fire Inspectors and municipal Fire Inspectors, who all operate within one geographical jurisdiction. The municipal Fire Inspector could conduct the necessary inspections on all facilities within the area on a fee-for-service basis for federal or provincial buildings inspected on behalf of the senior government.

Much work has gone on in the last two years to eliminate the overlap between the provincial and municipal governments in Saskatchewan. However, there is still room for improvement between all levels of government and several areas of inspection.

The key element is efficiency and not offloading from a senior level of government.

WHEREAS Fire Departments are the primary response agencies to dangerous goods incidents;

AND WHEREAS current federal legislation does not require industry or transportation companies to report spills or unplanned releases of dangerous goods to Fire Departments;

AND WHEREAS it is important to have a quick intervention of emergency service personnel to mitigate unplanned releases of dangerous goods;

AND WHEREAS the cost of cleaning up sites where dangerous goods have been released increases with time:

THEREFORE BE IT RESOLVED that the Federation of Canadian Municipalities petition the Government of Canada to enact the appropriate amendments within the Transportation of Dangerous Goods Act and the Federal Environment Acts to require shippers, manufacturers and transportation companies to immediately report any unplanned releases of dangerous goods into the environment to the local Fire Department."

RECOMMENDATION: that the above resolutions be forwarded to FCM for debate at the September, 1993 meeting of the National Board of Directors.

ADOPTED.

13. Amendment to the Cemeteries Bylaw
- Columbarium Provision
Proposed Bylaw No. 7361
(File No. CK. 185-1)

Report of the General Manager, Civic Buildings and Grounds Department, November 23, 1992:

"In 1992, a columbarium was installed at the Woodlawn Cemetery and it is now possible to accommodate the inurnment of cremains at this facility. To recognize the new service and to set out certain requirements for the use of this structure, several amendments to The Cemeteries Bylaw should be made.

At the outset, the columbarium and its individual units ('niches') should be defined in the Bylaw. The new service which is associated with this facility will then be provided in accordance with the following considerations:

- 1. The City may grant a certificate to any person for the exclusive use of a niche in any columbarium which is erected at the Woodlawn Cemetery. The niches shall be used only for the inurnment of cremains which must be contained in an urn.
- 2. The certificate should be transferable only between immediate family members and should be subject to all of the transfer regulations which are outlined in the Woodlawn Cemetery's regulations.
- 3. The niches may be marked by inscription only and on the exterior granite. The certificate cannot be redeemed after the exterior face of the niche has been inscribed.
- 4. A niche shall not be used to contain more than two urns of cremains.
- 5. The certificates shall be subject to the provisions of The Cemeteries Bylaw and to any other relevant administrative regulations which are in force at that time."

Attached is a copy of proposed Bylaw No. 7361, containing amendments to the Cemeteries Bylaw with respect to the use of the columbarium. The amendments provide:

- 1. A columbarium niche may be purchased from the City;
- 2. Ashes from an individual must be put in an urn;
- 3. A niche cannot contain more than two urns;
- 4. The same niche can only be used for storage of ashes of immediate family members;
- 5. Only the outside face of a niche may be inscribed; and
- 6. Unused niches may be returned to the City or transferred to immediate family members."

RECOMMENDATION: that City Council consider Bylaw No. 7361.

ADOPTED.

14. Original Communications and Petitions

From: His Worship the Mayor Date: December 12, 1989

Subject: Submitting a copy of letter from MVA in response to Alderman Lorje's

enquiry re Riveredge Property Ownership between Idylwyld Drive and

Labatt's Park

(File No. CK. 4000-1)

The following enquiry was made by former Councillor Lorje at the meeting of City Council held on October 16, 1989:

"Will the City's MVA representatives please discuss the matter of river-edge property ownership between Idylwyld Drive and Labatt's Park, and report back on any recommended action that the MVA or City may take."

City Council, at its meeting held on December 18, 1989, received the above-noted communication, copy attached, from His Worship Mayor Dayday submitting a response to the enquiry from the MVA. The matter was referred to the Planning and Development Committee.

Your Committee subsequently requested the City Solicitor to report on whether there is any public property behind the residences of Saskatchewan Crescent between Idylwyld Drive and Labatt's Park, and if not, whether there is any way that the City can acquire property in this area for the purpose of extending the riverbank trail.

In the Committee's opinion, the cost of pursuing this idea is prohibitive and should not be pursued any further.

RECOMMENDATION: that the information be received and the file be closed.

ADOPTED.

REPORT NO. 17-1993 OF THE LEGISLATION AND FINANCE COMMITTEE

Composition of Committee

Councillor P. Mostoway, Chair Councillor M.T. Cherneskey, Q.C. Councillor M. Thompson

1. Travel Grant Application
Saskatoon Highland Dance Association
(File No. CK. 1870-2-3)

Report of General Manager, Leisure Services Department, July 12, 1993:

"The Cultural Advisory Subcommittee has reviewed the attached application for a travel assistance and recommends that the Legislation and Finance Committee adopt the following recommendation:

'that the Saskatoon Highland Dance Association receive a travel grant in the amount of \$200, to offset the costs of participation by Robyn Jamieson and Leisa Salisbury in the Interprovincial Highland Dancing Championships which were held in Montreal from July 8-11, 1993.'

Please note, I have checked with a club representative and was advised that 'Interprovincial' means 'National.'"

RECOMMENDATION:

- that the Saskatoon Highland Dance Association receive a travel grant in the amount of \$200, to offset the costs of participation by Robyn Jamieson and Leisa Salisbury in the Interprovincial Highland Dancing Championships which were held in Montreal from July 8-11, 1993; and
- 2) that this travel grant be charged to the Contingency Fund of the 1993 Assistance to Community Groups: Cash Grants Program.

ADOPTED.

2. Travel Grant Application Marian Gymnastics Club (File No. CK. 1870-2-3)

Report of General Manager, Leisure Services Department, July 12, 1993:

"The Leisure Services Department has reviewed the attached application for a travel assistance and recommends that the Legislation and Finance Committee adopt the following recommendation:

'that the Marian Gymnastics Club receive a travel grant in the amount of \$500 to offset the costs of participation in the National Gymnastics Championships which were held in Calgary, Alberta from May 20 - 22, 1993."

RECOMMENDATION:

- 1) that the Marian Gymnastics Club receive a travel grant in the amount of \$500 to offset the costs of participation in the National Gymnastics Championships which were held in Calgary, Alberta from May 20 22, 1993; and
- 2) that this travel grant be charged to the Sports component of the 1993 Assistance to Community Groups: Cash Grants Program.

ADOPTED.

3. Issuing of Lottery Licenses (File No. CK. 308-1)

Report of the City Treasurer, July 12, 1993:

"For many years the City of Saskatoon has taken responsibility for issuing lottery licenses where the prize value of the lottery is under \$1,000.00. Applications for lotteries where the prize value is over \$1,000.00, are handled by the Saskatchewan Gaming Commission. The Saskatchewan Gaming Regulations provide for municipalities to refer all applications directly to the Gaming Commission for licensing.

The lottery license fee for lotteries with prizes under \$1,000.00, as set out in Provincial Gaming Regulations is \$5.00. In 1992, the City of Saskatoon licensed 332 lotteries for which it realized \$1,660.00. Through discussions with the Province, no increase to the fee is anticipated.

The cost to the City for handling a lottery license is much higher than the fee collected. In addition to issuing the license, lottery statements must be collected from each group and regular reports must be filed with the Saskatchewan Gaming Commission.

In the past, lotteries licensed by the City were largely for ticket draws with adherence to

regulations being of little concern. Increasingly, we are receiving requests for licensing lotteries for sports groups and charities where the lotteries are sophisticated and complex. These involve computer wagering on sporting games and 50/50 draws. Of real concern is whether the lottery for which a license is being requested is an approved type of lottery for operation in Saskatchewan and whether the group requesting the license is within the Saskatchewan Gaming Commission's approved definition of a charity.

Of further concern is the fact that the City does not have adequate resources to be able to ensure that the regulations as laid out by the Saskatchewan Gaming Commission are being adhered to.

It is to be noted that two years ago the City of Regina ceased to issue lottery licenses and have opted for the Saskatchewan Gaming Commission to issue all lottery licenses in that City.

We have discussed our concerns with the Saskatchewan Gaming Commission and it is aware of our intention to refer all requests for licensing directly to the Commission. Application forms could be made available at City Hall for the convenience of the customer.

The Saskatchewan Gaming Commission application forms are attached."

RECOMMENDATION:

- 1) that the City cease to issue lottery licenses and refer all inquiries for the issuance of lottery licenses to the Saskatchewan Gaming Commission effective September 1, 1993; and
- 2) that the Saskatchewan Gaming Commission be so advised.

ADOPTED.

4. Third Annual Report (January-December, 1992) Race Relations Committee (File No. CK. 430-29)

Attached is a copy of the Third Annual Report (January-December, 1992) of the Race Relations Committee which contains several recommendations on Page 12 of the report.

Your Committee has reviewed this report with Ms. Joan Brownridge, Race Relations Program Coordinator, and Ms. Marlene Larocque, Researcher, Aboriginal/Police Relations in Saskatoon's Inner City, and submits the report for consideration of City Council.

RECOMMENDATION: that City Council consider the recommendations contained in the Third Annual Report of the Race Relations Committee (Page 12).

Pursuant to earlier resolution, Item A.6 of "Communications" was brought forward and considered.

Pursuant to motion by Councillor Penner, and carried by a majority of members of Council, the recommendations contained on page 12 of the Third Annual Report of the Race Relations Committee were considered separately.

- IT WAS RESOLVED: 1) that the City Council and Senior Administration meet with Aboriginal community groups to gain awareness and understanding of the issues faced by that community and to work in partnership;
 - 2) that the City declare 1993 the Year of Indigenous People in Saskatoon;
 - *that the following recommendation be referred to the Administration for a report:*

"That any needs assessment studies being conducted by the City must involve the Aboriginal community in a meaningful way and be checked for appropriate language and format. The Race Relations Committee could be used as a resource or advisor":

that the following recommendation be referred to the Committee on Committees for a report:

"That there be a standardized application/nomination form for applicants/nominees for City Boards, Commissions and Committees, and that it include a section for voluntary self identification of individuals from disadvantaged target groups included in the City's Affirmative Action Plan. Advertising should indicate that the City is looking for individuals of under represented groups. And that mandates, objectives and current

issues being addressed by various Boards, Commissions and Committees be included in the advertisements";

5) that the following recommendation be referred to the Administration for a report:

"That policies and programs reflect a greater relevance and accessibility to services, programs and funding for racialized groups";

6) that the following recommendation be referred to the Administration for a report:

"That an analysis of the City's budget be conducted to determine the percentage of monies supporting race relations and multicultural efforts"; and

7) that City Council make public the follow-up on the Race Relations Committee recommendations approved in the previous year and that the Legislation and Finance Committee be requested to undertake the necessary action regarding implementation.

REPORT NO. 19-1993 OF THE WORKS AND UTILITIES COMMITTEE

Composition of Committee

Councillor B. Dyck, Chair Councillor D.L. Birkmaier Councillor O. Mann Councillor M. Hawthorne

1. Proposed Lane Closure - Eddy Place (File No. CK. 6295-1)

On July 28, 1993, your Committee met with residents in the area of Eddy Place who previously expressed concern over the above matter, and also considered the following report of the City Engineer dated July 15, 1993:

"Over the past two years, the Engineering Department has received several complaints regarding excessive traffic on Eddy Place. Some area residents have commented that traffic in the Eddy Place cul-de-sac increased after the opening of the Luther Heights senior citizens complex, located on Alexandra Avenue just north of Eddy Place.

The Engineering Department conducted counts in the cul-de-sac and the south end of the north-south lane immediately east of the cul-de-sac during the first week of July, 1991. The count data revealed that shortcutting is occurring through the cul-de-sac and attached lane system. A survey was sent to the residents of Eddy Place to ascertain their views of a proposal to close the east end of Eddy Place (Option `A' on attached Plan No. J4-3K) in order to alleviate the amount of shortcutting through the cul-de-sac. Of the 13 properties surveyed, six were in favor of the closure, four were not in favour and three were indifferent to the proposal. As a result of the mixture of opinions, the cul-de-sac was not closed. As requested by some of the residents, a cul-de-sac sign was installed on the west end in an attempt to reduce some of the traffic.

The concern regarding excessive traffic in Eddy Place was again raised in 1992. The Engineering Department conducted additional counts in Eddy Place and the surrounding lane system during the first week of November, 1992. The results of this count are shown on attached Plan No. Misc. 360. Compared to the 1991 count, the average daily traffic volumes in 1992 dropped from 144 vehicles to 121 vehicles in Eddy Place and from 79 vehicles to 59 vehicles in the north-south lane east of Eddy Place. The 1992 volumes indicate that a substantial amount of shortcutting is still occurring. Either the east end of Eddy Place or an adjacent lane should be closed to alleviate it. In light of 1991 survey results, the Engineering Department suggested that one of the adjacent lanes be closed to eliminate or reduce the link between Alexandra Avenue and Prince of Wales Avenue.

Two locations for the proposed lane closure were identified. The first option was to block the north-south lane at Prince of Wales Avenue (Option `C' on attached Plan No. J4-3K) to totally eliminate the link between Alexandra Avenue and Prince of Wales Avenue. This option would be the most effective option, however, the blockage would detrimentally affect the Engineering Department's Solid Waste Branch, as the area garbage pick-up route accesses Prince of Wales Avenue at this point. The second option is to block each end of the north-south lane located south of Eddy Place (Option `B' on attached Plan No. J4-3K). Although this will eliminate shortcutting traffic from using Eddy Place, it may only reroute traffic to the east-west lane that exists south of Eddy Place. In the December 8, 1992, report, the Engineering Department proposed that the south end of the north-south lane be blocked (a modification of Option `B'), that traffic in the east-west lane south of Eddy Place

be monitored to determine the effect of the blockage and that a further report be submitted. When dealing with this report, the Works and Utilities Committee resolved that the Administration conduct a survey to determine the opinions of the Eddy Place residents regarding blockage of the north-south lane.

In January, 1993, the Engineering Department conducted a second survey of the 13 Eddy Place residents to determine if they were in favour of the second lane closure option (Option 'B'). Of the 13 responses received, nine are in favour of the blockage and four are not. The Engineering Department also received two responses from residents on Prince of Wales Avenue stating that they are strongly opposed to the blockage as they anticipate that the traffic in the lane adjacent to the back of their properties will increase significantly. The Engineering Department again recommended in the February 9, 1993, report that the south end of the north-south lane be closed and that traffic volumes in the east-west lane be reviewed in six months.

As stated above, when dealing with the February 9, 1993, report of the City Engineer, the Works and Utilities Committee referred the matter to the Administration for a report on traffic counts and any alternatives.

The Engineering Department conducted additional counts from April 22 to April 28, 1993, on streets in the vicinity of Eddy Place as requested by the Committee. The measured average annual daily traffic volumes are summarized on attached Plan No. Misc 360. Other than the fact that shortcutting is occurring, it is difficult to draw any other conclusions from the traffic counts.

The Engineering Department recommends that one of the two following closures be implemented to eliminate shortcutting through Eddy Place:

- 1. Block the east end of Eddy Place (Option 'A'); or,
- 2. Block each end of the north-south lane located south of Eddy Place (Option `B').

Either option above will eliminate shortcutting through Eddy Place, however, it may only reroute traffic to the east-west lane that exists south of Eddy Place. The Engineering Department, therefore, will monitor traffic volumes in six months to determine the effects of the closure and will submit a further report if required."

RECOMMENDATION: 1) that the information be received;

2) that Option "A" (to block the east end of Eddy Place), as

shown on Plan No. J4-3K, be proceeded with on a trial basis for one year; and

3) that the Works and Utilities Committee receive a further report on how traffic patterns have changed following the one-year trial period.

Pursuant to earlier resolution, Items A.12, A.14, A.15, A.16 and A.17 of "Communications" were brought forward and considered.

Moved by Mayor Dayday,

THAT Dr. Rivers be heard.

CARRIED.

Dr. Len F. Rivers, a resident of Eddy Place, expressed his opposition to the closure of the east end of Eddy Place and indicated that he strongly supports leaving the road and lane systems as they currently exist.

Moved by Councillor Waygood,

THAT Dr. Firor be heard.

CARRIED.

Dr. W. B. Firor, a resident of Eddy Place, circulated photographs to members of Council regarding the proposed closure of the east end of Eddy Place and indicated that he supports the recommendation for the closure. He noted that the traffic patterns in the area should continue to be monitored and advised that he would be prepared to work with his neighbours and the City to seek a fair and equitable solution to any future problems.

IT WAS RESOLVED: that the information be received.

2. Proposed Parking Prohibition
North Side of 8th Street
(Cumberland Avenue to Clarence Avenue)

(File No. CK. 6120-2)

On April 28, 1993, your Committee considered a report of the Director of Works and Utilities regarding the above and met with some of the affected business owners and tenants along the north side of 8th Street to determine their view on the proposed parking prohibition. Your Committee subsequently resolved that the Administration review the proposal further, including a review and report on prohibiting parking along 8th Street to Broadway and introducing parking restrictions on side streets one block north of 8th Street between Clarence and Cumberland Avenues.

In this regard, the following is a report of the City Engineer dated June 29, 1993:

"The Engineering Department has reviewed the two separate proposals of the Works and Utilities Committee and have included the results of the review in the two following sections:

Prohibit Parking on 8th Street From Clarence Avenue to Broadway Avenue

The Engineering Department had initially reviewed the proposal to remove parking along 8th Street from Cumberland Avenue to Broadway Avenue. Eighth Street, from Clarence Avenue to Broadway Avenue, is a divided four-lane arterial roadway with parking allowed on both sides. Figure 1 shows that the developments along this section of 8th Street are predominantly residential (single and multi-unit dwellings) with some commercial development.

As stated in the report of the City Engineer dated April 21, 1993, the average annual daily traffic (A.A.D.T.) volumes on 8th Street in the vicinity of Clarence Avenue are shown in the following table:

Table 1: 8th Street 1992 Traffic Volumes

A.A.D.T.	West of Clarence	East of Clarence	Difference
Eastbound	11,909	13,480	1,571
Westbound	<u>12,317</u>	<u>14,844</u>	2,527
Total	24,226	28,324	4,098

The volumes in the above table show that approximately 17% of the westbound A.A.D.T. traffic exits 8th Street at Clarence Avenue and approximately 12% of the eastbound A.A.D.T. traffic enters 8th Street at Clarence Avenue. A guideline of 5,000 vehicles per

day per lane is used to determine if an adequate number of lanes are available to serve the existing traffic demands. On Wednesday, February 21, 1990, the Engineering Department conducted a parking study on 8th Street, from Clarence Avenue to Broadway Avenue, during the hours of 0700-1800 to determine the on-street parking characteristics. The on-street accumulation, duration and turnover rates are summarized in Figures 2 to 4, respectively.

Peak-period (1000-1400) accumulations on 8th Street, from Clarence Avenue to Broadway Avenue, are shown in Figure 2. The highest accumulation rate (32.8%) on the north side of 8th Street occurs between Broadway Avenue and Dufferin Avenue in front of the commercially- developed properties. All other accumulations are relatively low, as the fronting properties are mostly developed for single and multi-unit residential which generally has peak on-street accumulation rates at the beginning and the end of the workday. The highest accumulation rate (21.0%) on the south side of 8th Street occurs between Dufferin Avenue and Lansdowne Avenue. The average peak-period accumulation rates for the north and south sides of 8th Street, from Clarence Avenue to Broadway Avenue, are 12.5% and 11.4%, respectively.

The duration values recorded on this portion of 8th Street are generally longer than those recorded on 8th Street, between Cumberland Avenue and Clarence Avenue. This is typical as duration values are usually longer in residential areas than in commercial areas where there is substantial short-term parking due to visits from clients and suppliers. The longest durations along the north and south sides of 8th Street, from Clarence Avenue to Broadway Avenue, are 3.3 and 4.8 hours, respectively. In both cases, the longest duration rates occurred in front of residential properties.

The turnover values recorded on this portion of 8th Street are also low due to the low accumulation rates and long-term parking. The highest turnover rate (2.0) occurred on the north side of 8th Street between Dufferin Avenue and Broadway Avenue (commercial development).

The five-year accident data was reviewed to determine the number of reportable accidents involving a parked vehicle on 8th Street, from Clarence Avenue to Broadway Avenue. The accident data shows that there have been a total of 14 accidents involving a parked vehicle on this section of 8th Street. Of the 14 accidents, 8 occurred on the north side, 5 occurred on the south side and 1 is unknown as the accident location was not recorded on the Highway Traffic Board report.

The Engineering Department still supports its initial proposal to extend the parking prohibition along the north side of 8th Street to Clarence Avenue as outlined in the April 21, 1993, report of the City Engineer. The Engineering Department is not recommending extension of the parking prohibition to Broadway Avenue at this time for the following

reasons:

- 1. The traffic volumes are lower by approximately 17%, therefore, not as many congestion related problems are occurring on this section of 8th Street.
- 2. The peak-period accumulation rate west of Clarence Avenue is slightly higher during the day due to the residential developments. The on-street accumulation rates are even higher outside the workday hours.
- 3. The number of accidents per vehicle parked in the curb lane west of Clarence Avenue is substantially lower than east of Clarence Avenue. That is, there are 17% more vehicles parked on the north side of 8th Street, from Clarence Avenue to Broadway Avenue, than east of Clarence Avenue to Cumberland Avenue, however, there were approximately 38% fewer accidents involving a parked vehicle.
- 4. The Engineering Department is hesitant to install a parking prohibition on 8th Street, from Clarence Avenue to Broadway Avenue, as it is felt that, at this time, the curb lane can be better utilized for on-street parking rather than another through lane.

As with the south side of 8th Street, from Cumberland Avenue to Clarence Avenue, the Engineering Department may propose to prohibit parking on 8th Street, from Cumberland Avenue to Broadway Avenue, as traffic volumes increase and as property developments change from residential to commercial.

Introduce Parking Restrictions on the Side Streets

On Thursday, April 29, 1993, the Engineering Department conducted a parking study on all streets from 7th Street to 9th Street, between Cumberland Avenue and Clarence Avenue, to determine the on-street parking characteristics. The recorded accumulation, duration and turnover rates are summarized in Figures 5 to 7, respectively. All side streets are undivided two-lane local roadways and have no on-street parking restrictions.

The accumulation rates on the side streets north of 8th Street are substantially higher as shown in Figure 5. This is due to the employees not being able to park long term on 8th Street due to the existing peak-hour parking restrictions. The accumulation rates on the side streets south of 8th Street are typically lower as expected during the day in a residential area. A review of the data showed that the accumulation rates vary along the blockface of each side street north of 8th Street, as the employees tend to park closer to 8th Street than 9th Street to minimize their walking distances. The highest accumulation rates occur on McKinnon Avenue and Munroe Avenue between 8th and 9th Streets. An 85% accumulation rate is considered to be the level when the parking conditions become congested.

Figure 6 shows that the duration values on the side streets between 8th and 9th Streets are substantially higher than on 8th Street due to long-term employee parking. A review of the data shows that there is a mixture of long-term and short-term parking depending on whether the motorist is an employee or client. The duration values on the side streets south of 8th Street are typical for a residential area.

Figure 7 shows that the turnover rates on the side streets north of 8th Street are higher due to clients of adjacent businesses parking on the side streets as opposed to 8th Street. The highest turnover rates are again occurring on McKinnon Avenue and Munroe Avenue. The turnover rates on the side streets south of 8th Street are very low as expected during the day in a residential area.

In view of the parking characteristics, the largest amount of business traffic is occurring on McKinnon Avenue and Munroe Avenue between 8th and 9th Streets. The traffic consists of a mixture of clients (short-term parking) and employees (long-term parking). The data shows that the vehicles are typically parked at the south end of the side streets near 8th Street, causing a congested on-street parking situation that is greater than 85% accumulation rates. Any available parking space is usually found near 9th Street.

To ensure that there is adequate on-street parking available for clients of the adjacent businesses, the Engineering Department supports the proposal to install a two-hour parking restriction on McKinnon Avenue and on Munroe Avenue in conjunction with the parking prohibition on 8th Street from Cumberland Avenue to Clarence Avenue. The proposed restriction would be 'Two-Hour Parking, Monday-Friday, 0900-1800 hrs' on both sides of McKinnon Avenue and both sides of Munroe Avenue from 8th Street north to the lane. This would effectively reserve 16 on-street parking spaces for short-term parking to serve the maximum of six vehicles parked on 8th Street at any given time. This restriction will move the long-term parking to the north end of the blocks and possibly onto 9th Street, leaving short-term parking at the south end near the businesses."

Attached, as background information, is a copy of the referenced report of the Director of Works and Utilities dated April 22, 1993.

RECOMMENDATION:

- 1) that parking be prohibited on the north side of 8th Street from Cumberland Avenue to Clarence Avenue; and
- 2) that "Two-Hour Parking, Monday-Friday, 0900-1800" parking restrictions be installed on both sides of McKinnon Avenue and Munroe Avenue, from 8th Street to the east-west lane north of 8th Street.

Pursuant to earlier resolution, Item A.18 of "Communications" was brought forward and considered.

Moved by Councillor Birkmaier,

- 1) that parking be prohibited on the north side of 8th Street from Cumberland Avenue to Clarence Avenue; and
- 2) that "Two-Hour Parking, Monday-Friday, 0900-1800" parking restrictions be installed on both sides of McKinnon Avenue and Munroe Avenue, from 8th Street to the east-west lane north of 8th Street.

YEAS: His Worship Mayor Dayday, Councillors Birkmaier,

Waygood, Thompson, Dyck

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NAYS: Councillors Mostoway, Penner, Cherneskey, McCann,

Mann, Hawthorne 6

3. Proposed Mid-block Crosswalk Installation McMillan Avenue North of 31st Street (File No. CK. 6150-1)

Your Committee has considered the following report of the City Engineer dated July 16, 1993:

"The Engineering Department received a request to review the possibility of providing additional protection to pedestrians crossing McMillan Avenue at the bend in the road north of 31st Street. A paved pathway through Pierre Radisson Park, located east of McMillan Avenue, connects to McMillan Avenue at a mid-block location, thereby promoting the mid-block crossings that are occurring.

On Wednesday, May 19, 1993, the Engineering Department conducted pedestrian/vehicle counts during the three peak periods (0800-0900, 1130-1330 and 1530-1700) to determine if additional pedestrian protection is required. The count showed that of the 89 crossings recorded, 76 (85%) were elementary students, 5 (6%) were high school students and 8 (9%) were adults. During the same peak periods, 119 vehicles were recorded, of which 52 were travelling northbound and 67 southbound. A pedestrian corridor warrant calculation on the

recorded data showed that the installation of a pedestrian corridor across McMillan Avenue is not warranted at this time

During a site visit, it was noticed that vehicles park on McMillan Avenue within the vicinity of the mid-block crossing location. The vehicles parked in the curb lane, along with the sharp curve in McMillan Avenue, significantly decrease sight distances. Visibility of pedestrians and northbound motorists is significantly reduced.

In view of the young age of the majority of the pedestrians crossing McMillan Avenue and the reduced sight distances, the Engineering Department proposes that a zebra crosswalk and 'No Parking' restrictions be installed, as shown on attached Plan No. 205-0202-007. The parking prohibitions will have little detrimental affect on the residents as the property on the east side of McMillan Avenue is city park, therefore, adequate on-street parking would still be available."

RECOMMENDATION:

- 1) that a zebra crosswalk be installed on McMillan Avenue at a mid-block location north of 31st Street, as shown on Plan No. 205-0202-007; and
- 2) that a "No Parking" restriction be installed on both sides of McMillan Avenue, north and south of the proposed zebra crosswalk, as shown on Plan No. 205-0202-007.

ADOPTED.

4. Proposed Lane Closure
East-West Lane North of 33rd Street
Between Avenues Y and W
(File No. CK. 6295-1)

City Council, at its meeting held on January 18, 1993, considered Clause 3, Report No. 2-1993, of the Works and Utilities Committee, copy attached, and resolved:

- "1) that through vehicular traffic along the east-west lane north of 33rd Street between Avenue W and Avenue Y be prohibited as shown on Plan No. C5-3C;
- 2) that through vehicular traffic along the north-south lane west of Avenue W between 33rd Street and Byers Crescent be prohibited as shown on Plan No. C5-3C; and

3) that a further report be submitted in six months."

Your Committee has considered the following report of the City Engineer dated July 16, 1993:

"The Engineering Department conducted a traffic count during the first week in May, 1993, at location '2' on Plan No. C5-3C. The count showed that the number of vehicles that use the lane has decreased from 100 vehicles per day to 37 vehicles per day. This is reasonable considering the number of properties that are accessed daily via the lane system.

The Engineering Department has not received any complaints regarding the lane closure."

Your Committee supports prohibiting through vehicular traffic on a permanent basis along the east-west lane north of 33rd Street between Avenue W and Y, and along the north-south lane west of Avenue W between 33rd Street and Byers Crescent.

RECOMMENDATION:

- 1) that the information be received;
- 2) that through vehicular traffic along the east-west lane north of 33rd Street between Avenue W and Avenue Y be prohibited as shown on Plan No. C5-3C; and
- 3) that through vehicular traffic along the north-south lane west of Avenue W between 33rd Street and Byers Crescent be prohibited as shown on Plan No. C5-3C.

ADOPTED.

5. Sewage Treatment Plant Expansion, Preliminary Design (Files CK. 7800-4 and 670-2)

Your Committee has considered the following report of the Manager, Water and Pollution Control Department dated July 16, 1993:

"The engineering services for the sewage treatment plant upgrade are divided into three phases:

Phase I - Study and Pre-design
Phase II - Detailed Design

Phase III - Engineering Services during and after construction.

At its meeting of May 25, 1992, City Council awarded the contract for Phase I of the engineering services to Stanley Associates Engineering Ltd. (SAEL)/Cochrane·SNC·Lavalin for an upset fee of \$295,255.80. Phase I of the engineering services includes two distinct components - conceptual design and preliminary design. Conceptual design work was carried out to characterize and project sewage flows, collect and analyze technical data, establish long-range treatment requirements, develop feasible process options, and carry out a financial and technical evaluation of the options. The most suitable option for the City of Saskatoon was chosen and the conceptual design was presented to City Council in February 1993.

Using the conceptual design as a guide, SAEL began preliminary design work in March 1993. The preliminary design work included:

- evaluation of various systems within the existing plant;
- · site surveys and geotechnical evaluations;
- · establishing process schematics and design criteria;
- · evaluation of optional re-use of existing plant units;
- · evaluation of equipment alternatives;
- · updated cost estimates:
- preparation of a predesign report that specifies the concepts that govern the detailed design of each component of the treatment process.

The work has been completed and a comprehensive pre-design report has been prepared. The complete report is available for review in the City Clerk's Office. Due to its technical nature, a summary of the report is presented herein.

Pre-design Report Summary

In carrying out the preliminary design, various design criteria, equipment selections, unit layouts and operations were considered and selected on the basis of recommended practice and SAEL's experience in designing, constructing, and commissioning similar advanced wastewater facilities. Throughout the preliminary design period, SAEL met regularly with project engineers and operating staff from the Water and Pollution Control Department to ensure that there was agreement and/or approval of all preliminary design parameters.

1. Primary Clarification

The existing primary clarifiers have adequate capacity to achieve required solids removal. The existing sludge pumping facilities will have to be modified to handle larger volumes of biological sludge versus the dense concentrated chemical sludges currently being handled. The overflow weirs will have to be submerged to prevent the release of volatile organics that are required for optimum process efficiency. The submergence of overflow weirs generally result in the reduction of odours.

2 Bioreactor

The bioreactor is a series of concrete basins in which the actual reduction of dissolved organic matter and phosphorous is carried out by a suspended growth of bacteria.

The bioreactor will consist of a dual system of nine cells that includes specially designed aeration equipment to diffuse air throughout the tanks and to provide mixing energy. The nine cells will provide approximately 20,160 m³ of volume and approximately eight hours of hydraulic retention time at design flow. The aeration systems and structural design parameters for the basins will be finalized during the detailed design. The aeration system will include a total of five blowers, four duty units and one standby, supplying 285 m³/min each and driven by 600 hp motors.

3. Final Clarifiers

Six 38-metre-diameter circular clarifiers will be constructed. In order to permit preventative maintenance/cleaning to be carried out without jeopardizing plant performance, all six clarifiers will be constructed in 1995.

4. Primary Sludge Fermentation

In order to ensure that the proposed process continually meets phosphorus removal requirements, the treatment system must provide for collecting a portion of the settled sludge from the primary clarifiers, fermenting it in a sealed container, and reintroducing it into the plant's influent flow. The sludge fermentation system will consist of two complete mix (15 metre diameter by 7 metres deep) tanks and a pump house, equipped with odour control features to ensure the fermentation process does not become a source of odour complaints.

5. Sludge Processing

The characteristics and volumes of sludge produced by a secondary treatment process are such that the sludge must be thickened for efficient and successful treatment. Thickening will be carried out by dissolved air flotation which is a continuous process in which the solids are separated from the liquid by introducing fine air bubbles into the diluted sludge flowstream. Three dissolved air flotation thickeners, complete with a compressed air system, two thickened sludge pumps and a polymer feed system, will be installed in a two-story, 37 metre by 25 metre, building.

The existing digesters are adequate to handle sludge produced from the secondary process, however, modifications to increase the flexibility, reliability, and safety of the existing digested sludge handling system will be made.

6. Primary Effluent Pumping

Due to the topography of the site and the elevations of the existing treatment structures, it will be necessary to pump the wastewater from the primary clarifiers to the bioreactor. Four 300 ML/D pumps will be installed in a pump station adequately sized to permit expansion to the year 2016. The pumps will pump sewage from a pump station wet well through a 1,500 mm force main to the bioreactor. Standby power will be provided by gas engine driven generators located in the utility building.

7. Energy Recovery

Currently the methane produced in the treatment plant's digestion process is used for plant heating. Throughout the warmer months of the year, large volumes of this gas are burned off to waste. The preliminary design includes a proposal for the recovery of all the energy available from the digestion process. The proposal includes the installation of three gas engine driven 400 Kw electrical generators. Total power available will be 800 Kw and will be used to reduce the amount purchased from SaskPower. One of the generators will be used as standby power for the primary effluent pumping system. Heat recovered from the operation of the generators will be used to supplement plant heating requirements.

Calculations for the system indicates a 4.7-year payback period. The cost analyses were, however, based on preliminary work only and a much more detailed analyses will be made during detailed design. Approval will also be required from SaskPower as equipment to prevent power feedback into the distribution system will be required.

8. Building Requirements

The main building requirement is the utility building which will house the blowers for the bioreactor aeration system, the gas engine driven generators, an electrical room for switchgear, motor control centers and instrumentation, the mechanical room for building services, and a control room for the housed equipment. The building will be 32.5 metres by 39.5 metres with a basement to house various miscellaneous equipment such as service compressors, control air systems, seal water pumps, and reservoirs.

A two-story, 37 metre by 25 metre, thickener building will be required to house the flotation thickener basins, thickened sludge pumps, recycle equipment, air compressors, skimmers, scraper drive units, electrical/MCC room, and operating room.

A major expansion of the central control facilities of the treatment plant will be required. In order to accommodate the additional control equipment and functions, additional control room space will be required. Additional change room and cleanup space will be required for the increase in staff. It has been proposed that an additional 60 m² be added to the existing Administrative Building in order to accommodate the upgrade.

9. Site Layout

The expanded plant will be located mainly to the north of the existing plant as shown on Drawing PD-1. The plant units have been consolidated as much as possible to conserve space. A geotechnical investigation of bank stability is required to confirm the distance between the top of the river bank and the final clarifiers. Due to the limited space available, it will be necessary to encroach slightly on the embankment to the west and to relocate the existing utilities in that area.

The matter of site landscaping, the west fence line location, and the development of the Meewasin Park in the vicinity of the plant site will be addressed during detailed design.

10. Staffing

It is recommended that the plant continue to operate on a basic two shifts per day operation covering the hours from 07:00 to 23:45. During the 23:45 to 07:00 period, an assistant operator should be on duty in lieu of the present practice of night watchmen. Subject to further review, it appears that a further complement of about 18 to 20 full-time staff will be required plus one laboratory technologist for the Laboratory Division.

11. Scheduling

The design is scheduled to be completed to permit tendering of general contracts for construction early in 1994. Six general contracts are currently contemplated. This should permit large and small contractors to bid the work and is expected to be of interest to local contract firms as well as those across Western Canada. Three equipment supply contracts are planned for tendering in August of 1993.

12. Cost Estimates

The cost of the plant is estimated at \$41,090,000 including an 18% contingency. This capital cost estimate will be refined prior to preparing the Department's 1994 - 1999 Capital Budget and the refined cost will be used to set the 1994 sewer rates.

Cash flow projections for equipment supply and construction, commencing in 1993 and carrying through to 1996, have been prepared and will be submitted to the City Comptroller in order to establish borrowing requirements.

The capital cost breakdown is shown below:

1.	Bioreactor	\$10,070,000
2.	Clarifiers	10,315,000
3.	Utility Building	3,970,000
4.	Fermenter	1,820,000
5.	Sludge Thickener	1,985,000
6.	Pump Stations Forcemain	2,410,000
7.	Service Tunnels	2,380,000
8.	Effluent Line	190,000
9.	Grading, Roads, Lighting and Landscaping	650,000
10.	Miscellaneous	960,000
	Subtotal	\$34,750,000
	Contingency \pm 18%	_6,340,000
	TOTAL	<u>\$41,090,000</u> "

RECOMMENDATION: that the information be received.

IT WAS RESOLVED: 1) that the information be received; and

2) that the matter of the staffing component and the noise level created by the expansion be referred to the Works and Utilities Committee for a report.

REPORT NO. 7-1993 OF A COMMITTEE OF THE WHOLE COUNCIL

Composition of Committee

His Worship the Mayor, Chair Councillor D. L. Birkmaier

Councillor M. T. Cherneskey, Q.C.

Councillor B. Dyck

Councillor M. Hawthorne

Councillor O Mann

Councillor P. McCann

Councillor P. Mostoway

Councillor G. Penner

Councillor M. Thompson

Councillor K. Waygood

Pursuant to motion by Councillor McCann, and carried by a majority of members of Council, the regular Order of Business was suspended and Clause 2, Report No. 7-1993 of A Committee of the Whole Council was brought forward and considered.

2. Request for Exemption From Property Taxes Canadian Polytechnic College (File No. CK. 1965-1)

The above request has been considered by City Council on a number of occasions.

Prior to August 28, 1992, *The Urban Municipality Act* exempted from taxation any "land and improvements owned and occupied by a registered independent school as defined in *The Education Act*." Accordingly, the Canadian Polytechnic College was not assessed property taxes in 1991. However, an amendment to *The Urban Municipality Act* in August of 1992 stipulated that in order to be exempt from assessment for property taxes a registered independent school must be operated on a not-for-profit basis. Since the Canadian Polytechnic College is not a non-profit organization, it was therefore placed on the 1992 assessment roll.

Your Committee is of the opinion that the Canadian Polytechnic College should not be exempt from paying property taxes since it is operated on a for-profit basis. However, we do support the payment of taxes being phased in.

RECOMMENDATION: that property taxes for the Canadian Polytechnic College be phased in as follows:

1992 - exempt 1993 - 50% of taxes payable 1994 - 100% of taxes payable

Pursuant to earlier resolution, Items A.11 and A.13 of "Communications" were brought forward and considered.

Moved by Mayor Dayday,

THAT Dr. Kiat be heard.

CARRIED.

Dr. Teo Ban Kiat, Principal and part-owner of the Canadian Polytechnic College, highlighted the positive contributions that the Canadian Polytechnic College makes to the City of Saskatoon and asked Council for an exemption from property taxes.

Moved by Mayor Dayday,

THAT Mr. Pinder be heard.

CARRIED.

Mr. Dick Pinder, Director, Economic Development Authority of Saskatoon, highlighted the benefits of this particular institution to the City and outlined the Authority's recommendations in support of an exemption from property taxes for the Canadian Polytechnic College.

IT WAS RESOLVED: that property taxes for the Canadian Polytechnic College be phased in as follows:

1992 - exempt 1993 - 50% of taxes payable 1994 - 100% of taxes payable.

1. 1994 Operating/Capital Budgets (Files CK. 1704-1 and 1702-1)

The following report dealing with financial issues which face the City for the period of 1994 to 1997 has been prepared by the Board of Administration and considered by your Committee.

"The Board of Administration has recently spent a considerable amount of time discussing the 1994 budget process and, more specifically, the challenges which the City faces in terms

of financial requirements. Our discussions included an examination of issues beyond 1994 - more specifically, those for the period 1994 to 1997. The purpose of this report is to share with Council the issues which have been discussed and develop strategies to address those issues. The report will include two parts - **Problem Identification** and **Four Year Implementation Strategy**.

Problem Identification

We will enter 1994 with a degree of uncertainty, but also with the knowledge of some

major reduction

Operating Budget

a) Economic Salary Increases (negotiated)

All collective agreements with civic unions/associations expired December 31, 1991. The 1992 and 1993 Operating Budgets contained no provisions for increased costs associated with these agreements. Based on the existing agreements, a 1% increase in salary costs equates to a 1.3% increase in property taxes (or approximately \$850,000). In addition, increases to non-tax supported salaries (e.g. Civic Utility operations) would require increases in the rates for the services provided by those Utilities.

b) Salary Increments (contractual, merit)

Existing collective agreements provide for salary increments as employees advance within their salary scale. It is estimated that the annual increase in costs to support these increments exceeds \$400,000.

c) <u>Utility Surplus/Grants-in-lieu</u>

The return on our investment in the Electrical Utility is dependent on the costs of power purchased from SaskPower, and the rates charged to customers by SaskPower. Based on statements made by the current government, it is anticipated that both SaskPower and SaskEnergy will be allowed to recover any reasonable increases to their costs for supplying their services. Such increases should positively impact the City's rate of return on its Electrical Utility and increase the grants-in-lieu of taxes received from the Provincial Utilities (as they are based on a percentage of gross revenues).

d) Hospital Agreement

In 1997, the City will, based on the agreement it signed with the Province on the sale of the City Hospital, be required to increase its contribution to public health services to `\$2,334,000, or such amount as has been agreed upon by the Minister and the City'. Our current contribution level is \$1,100,000. In order to build the tax base which will be required to make this annual contribution starting in 1997, Council directed, on January 18, 1993, that \$500,000 be included in the 1993 Operating Budget, and that annually, this provision be increased by \$200,000 until 1997 when the required base will be reached.

e) <u>Inflation on selected items</u>

For purposes of projections, we have incorporated, in 1994, an inflation factor of 2% on certain goods - primarily materials and maintenance. For the years 1995 - 1997, we are estimating a rate of 2%, but due to the potential broadening of the Provincial tax base, assumed that the number of items impacted will increase.

f) Decrease in Debt Charge Costs

A reduction in debt charges is anticipated on the assumption that no new tax supported debt will be created between 1994 and 1997. Therefore, the estimate assumes no increase in costs associated with the City's share of future local improvements, nor contemplates borrowing to meet the City's capital program requirements. If this is ultimately confirmed, an estimated reduction in debt charges of \$438,000, will occur in 1995, \$1,643,000 in 1996, and \$1,073,000 in 1997.

g) Infrastructure Rehabilitation

For purposes of developing a budgetary plan, it will be recommended that any reductions in the City's debt costs will be used to fund the City's capital requirements, especially its infrastructure rehabilitation needs. This will be highlighted in more detail later in this report when we address some of the concerns relating to the Capital Budget.

h) Reduce one time transfer to the Interest Stabilization Reserve

During the 1993 Operating Budget review, Council was informed that this reserve did not have sufficient funding to meet its objective. Based on current estimates, it is anticipated that with the infusion of operating funds and a transfer from the Sinking Fund (normally used for Capital), this Reserve will be sufficiently funded to meet the 1993 requirements, but will be depleted by year-end. The impact of the reserve insufficiency is noted in Item l) below.

i) Assessment Growth

The estimated assessment growth included in the 1993 Operating Budget is .75%. For purposes of estimates, it is assumed that the economy of Saskatoon will show a gradual growth in assessment for the years 1994 to 1997, of .8%, 1.0%, 1.2% and

1.4% respectively.

j) Other considerations:

V & E Contribution

With the matter of the reserve sufficiency to be resolved by year-end, including the structuring of rental rates to recognize future reserve requirements, the annual arbitrary withdrawal from the reserve of \$225,600, will be removed in 1994.

Insurance Deductible Provision

Much of the City's insurance program is self-funded. Recent trends would suggest that the annual contribution for self insurance is not sufficient to meet the expenditures which are being incurred. It is estimated that an increase to this annual provision of \$150,000, will be required.

Increase Insurance Provision

Based on available information, the City could be facing increased insurance premium costs in 1994. No assumptions for further increases have been incorporated into future years.

1993 Capital Budget Impact

Park upgrading, an additional park, four new paddling pools and other capital additions have resulted in an estimated operating impact of \$85,500 for 1994. Our current assumptions will continue to be that City Council will not approve any future capital additions which negatively impact the operating budget.

k) Provincial Revenue Sharing

The 1994 estimated reduction of \$731,500, from this revenue source is based on the announcement made by the Provincial Government. We have not received any assurances from the government that the current pattern of decreases in Revenue Sharing will stop.

1) Interest Earnings Reduction

The operating budget base currently has net interest earnings which exceed estimated actual earnings for 1994 by \$2,957,000. The existing base is calculated using a formula which averages interest rates for the past five years and applies the resulting rate on the average cash balances for the past two years. Because the rates for four out of the past five years are very high in comparison to current rates and because of the sudden drop in the rates, the Interest Stabilization Reserve can no longer fund the formula. Therefore, the City must recognize, almost in one year, the impact of the difference in actual rates and the formula driven rates included in prior years' budgets. These estimates assume that interest rates will remain at current

levels or marginally higher (average return on investment of 5.4%). This results in further declines from this source of \$320,000 in 1995, \$360,000 in 1996 and \$90,000 in 1997, as our existing investments mature and are re-invested at the lower rates.

m) Contingencies

Historically, the City has annually faced new challenges due to unanticipated revenue reductions or essential expenditure requirements. We should assume that we will continue to be faced with new issues in the future.

Based on the above, it is estimated that a total of \$11,000,000 in new revenues or service/program cuts will be required over the next four years. Because of the timing of some of the major issues (e.g. interest earnings), \$5,000,000 of this total will have to be addressed in 1994.

Capital

What has not been addressed above are Capital Budget requirements. Council has already received a number of reports which address the existing problem with the City's infrastructure. The City's contribution to infrastructure funding has increased over the past number of years in recognition that this matter can no longer be ignored. The Engineering Department is currently developing a system which is intended to measure the extent of the infrastructure problem and provide a program which will most effectively deal with the problems identified. The Civic Buildings and Grounds Department has embarked on a comprehensive maintenance program which has identified reserve requirements to ensure effective maintenance of the buildings under its jurisdiction. However, there are some immediate concerns which must be addressed and which cannot be met within the level of capital funding currently available. The following examples will provide Council with some understanding of the magnitude of the problem:

Rehabilitation of Bridges - Eighty percent of the Idylwyld Bridge deck is experiencing corrosion in the reinforcing steel. Visible signs of this deterioration can be seen along the barrier between the roadway and the pedestrian walkway on the north side of the bridge. \$3,200,000 will be required to restore the deck and arrest the deterioration. We also have evidence that other structures on the Idylwyld Freeway are experiencing similar corrosion problems, and we will be requesting an expansion of the scope of the current study to include these structures. In addition, \$2,000,000 will be required to replace the wooden deck on the Traffic Bridge. Unless the deck is replaced, further limitations on the allowable road limits will result.

Rehabilitation of Freeways/Arterials - The roadway of the Idylwyld Freeway south of 20th Street has deteriorated to the point where it must be resurfaced before it disintegrates and becomes a safety problem. The estimated cost is \$1,200,000. The roadway on Circle Drive under Warman Road is failing as a result of a water table problem. One half of the roadway is being fixed in 1993. In the meantime, we found the other half of the roadway to be failing in the same manner and it will need similar repair at a cost of \$200,000. Idylwyld Drive between 33rd and 39th, cannot be resurfaced as proposed in the 1993 Capital Budget (due to drainage problems) and the project must, therefore include widening. The northbound roadway on Circle Drive between College Avenue and Preston Avenue requires resurfacing at a cost of \$400,000, and funding will have to be provided in order to resume work on boundary roads.

<u>Decommission Spadina Landfill</u> - We expect to decommission the Spadina Landfill within the next five years. Estimated cost to decommission is \$5,000,000 to \$6,000,000. Unfortunately, the current provision to the landfill reserve is far short of that required to meet the estimated costs. While landfill rates could be increased, this would have an impact only on the commercial sector.

Park Deficiencies - The City has made formal offers, or is negotiating, to purchase land in established neighbourhoods in order to address deficiencies in the open space guidelines. Although the land acquisitions are intended to be financed from the Dedicated Lands Account, supplementary funding will be required for development.

<u>Park Upgrading</u> - In 1993, City Council reaffirmed its commitment to upgrading older parks to current standards (Wildwood and Kistikan). No funding currently exists which will allow this program to continue. Based on the 1993 budget, \$625,000 will be required annually to sustain this program.

<u>Outdoor Pools</u> - With the exception of Lathey Pool, our other outdoor pools require substantial funding to allow them to continue in operation. The replacement of the mechanical system at George Ward and the replacement of the deteriorated basin and deck at Riversdale pool are some examples.

Playground Buildings and Paddling Pools - Approximately \$500,000 will be required to replace wood-frame playground structures that are over fifty years old. A systematic upgrading of our paddling pools to meet Provincial Health Regulations

will also be required. As a result of ending a ten-year moratorium on the construction of paddling pools in new subdivisions, several neighbourhoods are awaiting the development of their pools; the construction costs are being financed from the prepaid services levy and the operating costs will have to be included in future operating budgets.

<u>Upgrade of Centre Median Boulevards</u> - An annual contribution of \$200,000 from the Infrastructure Reserve presently funds all work required to upgrade the appearance of major arterials leading into Saskatoon. This limits the amount of work which can/should be done annually.

Any provision for additions to the City's infrastructure is not included above. As City Council is aware, many of these projects are left to be funded from the City's operating contribution to the Capital Budget and approved by Council during the review of what has commonly been referred to as the 'black line' report. A great deal of time is spent debating the large number of projects which have been identified as necessary, but for which funds are currently limited.

As Council considers the matters previously outlined pertaining to future Operating Budgets, it cannot do that in isolation of the very major capital budget requirements. Given the deterioration of existing assets, it is difficult to justify capital additions. In 1993, the City adopted a plan which stated that any enhancements which negatively impacted the operating budget, would not be approved. With some exceptions which were added during the budget debate, this has largely been implemented. Similar considerations may have to be applied in future years.

The final issue which will impact future budgets, primarily Capital, is the City's involvement in land development. Our current policy has been to limit development based on available cash resources. This has been possible because the City has treated land development as an independent business with the only earnings from that business being interest on reserve funds such as the Property Realized Reserve and on balances in the prepaid reserves. Gains, due to the differences in prepaid levies between the time the cost of providing the service has been incurred and the time when a lot is finally sold and the cost recovered, have remained in the reserve. The City may be faced, in 1994, with a decision on whether to allow such reserves to go into a negative balance. This is not a capital funding issue like the infrastructure problem, but a cash flow issue - do we invest funds today with anticipation of a return tomorrow. The financial implications can be substantial, but may have to be taken for certain capital expenditures. Although it might be prudent to avoid an expansion of a trunk sewer until those areas benefitting from the existing trunks are sold, is it prudent to defer building a park in a new neighbourhood? For example, had there not been sufficient funding in place to construct the Silverspring

park, would we have decided to postpone the construction until a sufficient number of lots had been sold to pay for the park? The decision was that the park was necessary in order to encourage the sale of those very lots.

Reserves

The question of using reserves to reduce the impact of mill rate increases is the subject of debate annually. This year, reserves have been a special focus for debate because of the preliminary results of the review of the Vehicle and Equipment Department by Audit Services. When reserves are discussed, we must recognize and re-affirm the specific intent of having reserves. There is a public perception that we have various pockets of funds which serve no purpose other than providing financial stability. However, each reserve has been created by City Council for very specific purposes - some to ensure capital financing for structures such as necessary expansions to our Utilities, some for the replacement of our existing assets, and others to provide for year-over-year stability in our annual operations. In 1993, we depleted the two main reserves which allowed for our financial stability - the Interest Stabilization Reserve and the Revenue Stabilization Reserve. reserves have actively stabilized the City's financial position for well over a decade. Unlike other cities, The City of Saskatoon has in the past been able to incur an operating deficit and City Council has not been forced, because of the existence of these reserves, to find a means of financing the deficit in the subsequent year.

All reserves are presently under review by the Administration, and a Capital Reserve Bylaw is being drafted. The provisions to reserves are reviewed annually through the budget process, and these reviews will continue in the future. However, we must continue to emphasize our historical position that capital reserves not be used in attempts to resolve general operating budget issues. First, *The Urban Municipality Act* states specifically that this is an unauthorized use of capital reserves. However, what may be even more important is the fact that consuming reserves will not address any of the problems identified in this report. If some how we were able to take \$11,000,000 out of our reserves on January 1, 1994, we would not have to increase property taxes for four years. However, on January 1, 1998, we would be in a position of having to increase taxes/cut programs by \$11,000,000 - all at one time (i.e. the reserves will be gone but the problem will still be there). We will have consumed 'savings' of \$11,000,000.

It is the position of the Board that reserves should be used for their intended purpose. A decision to withdraw funds from a reserve should be because this serves the purpose for which the reserve was established or the purpose of the reserve is being changed. Any opportunities which may result from the final review of the Vehicle and Equipment Replacement Reserve should be considered in light of the

reason this reserve exists, the strategy by which this purpose is to be served, and the major capital funding issues which were previously highlighted. The Board recommends, therefore, that any surplus funds arising out of the review of the Vehicle and Equipment Replacement Reserve be used for capital financing.

Four Year Implementation Strategy

Because of the number of issues included above which continue to impact future years, and in light of the City's commitment to strategic planning, it is the Board's opinion that we must take a long term view of the difficulties which we will be facing and take the necessary actions which will address both long-term and short-term requirements. Whether we consider tax increases or cuts in services, the impact on the community will be widespread and massive. We must also consider the impact on our employees both from a morale and productivity perspective.

If Council accepts the premise that we adopt a strategy for 1994 to 1997, then some major policy decisions must be addressed. The most basic, but also most critical, is the determination of what are acceptable levels of tax increases during this period, and what will the public accept in services cuts. Although Senior Governments have provided for service reductions in their operating budgets in order to address their deficit problems, the major component of their deficit reduction program have been tax increases. Based on public reaction, this is not the desired solution. What is becoming a difficult but acceptable compromise is the principle that for every dollar that tax is increased, there must be program adjustments/cuts to complement that increase. The Board recommends that the City adopt this philosophy. Based on our estimate of a \$11,000,000 requirement for the next four years, a total of \$5,500,000 in program adjustments/cuts will be required in addition to an increase in taxation of \$5,500,000. If the latter is spread over the four-year period covered by this report, an average annual tax increase of 2.1% would be required.

As mentioned earlier, there is some concern by the Board that delaying the impact on program cuts over the four-year period will place civic staff in a position of uncertainty for much too long. This impacts not only morale for the entire staff, but also its productivity. It is also apparent that many taxpayers have expectations for cost reductions and may be more receptive to cuts in existing programs at this time than into the future. For these reasons, the Board of Administration is recommending that the necessary program adjustments/cuts take place over the next two years. It is estimated that there will be a need to adjust/cut 1994 programs and services by \$3,000,000, and 1995 by a further \$2,500,000. Based on the above, City Council is requested to:

Adopt a four year budget strategy which states that for each dollar increase in taxation, there must be a corresponding adjustment/cut in program dollars;

and,

that program adjustments/cuts are to be implemented over a two year period, with \$3,000,000 of the adjustments/cuts to be effective January 1, 1994, and \$2,500,000 effective January 1, 1995."

RECOMMENDATION:

- 1) that City Council adopt the assumptions used to arrive at the Operating Budget projections for the years 1994 to 1997;
- 2) that City Council adopt a four-year budget strategy which states that for each dollar increase in taxation, there must be a corresponding adjustment/cut in program dollars;
- 3) that program adjustments/cuts be implemented over a twoyear period, with \$3,000,000 of the adjustments/cuts to be effective January 1, 1994, and \$2,500,000 effective January 1, 1995;
- 4) that City Council confirm that the property tax increases arising out of Recommendations 1) to 3) be raised equally over the next four years (currently estimated at 2.1% per year);
- that the Task Force which has been established to review current civic programs, services and general government of the City of Saskatoon be requested to complete its mandate within a time frame which will allow the City to address Recommendation 3);
- 6) that any surplus funding arising from the review of the Vehicle and Equipment Replacement Reserve be used for capital financing; and
- 7) that the Administration take appropriate action in providing recommendations which will allow for the implementation of the preceding recommendations on the City's four-year budget strategy.

2. Request for Exemption From Property Taxes
Canadian Polytechnic College
(File No. CK. 1965-1)

DEALT WITH EARLIER. SEE PAGE NO. 80.

3. Coterminous Boundaries (File No. CK. 265-2)

Since the City will be reverting to the ward system in 1994, your Committee felt it opportune to examine the possibility of having coterminous boundaries for municipal, school boards and health district board elections. Accordingly, His Worship the Mayor was requested to establish a Task Force to review the matter.

The Task Force had representation from each of the School Boards, the Saskatoon District Health Board, the City and the University of Saskatchewan (Political Studies Department). The following was determined:

- The Saskatoon District Health Board will elect eight members, with five being from the City of Saskatoon and three from the portion of the district falling outside the City;
- The Local Government Elections Act stipulates that there can be only one councillor elected in each ward; and
- There is no indication that either of the School boards wish to move to a ward system at this time.

Since there will be five wards for the election of City representatives to the Saskatoon District Health Board, your Committee feels that the number of wards should remain at ten. This would facilitate administering the election, in that two municipal wards would be joined together to make one Health Board ward

RECOMMENDATION: that the information be received.

IT WAS RESOLVED: 1) that the information be received; and

- 2) that the Task Force to Review Current Civic Programs, Services and General Government of the City of Saskatoon provide a report at the next meeting of Council on the potential for downsizing Council.
- 4. "Planning For the Future"
 City of Saskatoon Strategic Plan
 1993 2000
 (File No. CK. 100-14)

Attached is a copy of the City of Saskatoon's Strategic Plan. It contains the Vision, Mission and Values which were approved by City Council in November, 1992, as well as seven core strategies, specific actions for each, and the 1993 priorities.

A special meeting of City Council was held on May 31, 1993, in order to hear from stakeholders regarding the document. Attached is a copy of the minutes from that meeting outlining the verbal submissions received. As will be noted, City Council received the information and referred it to A Committee of the Whole Council.

Your Committee notes the concerns expressed by representatives of the Aboriginal community, that they want to be included in the process and have a say in issues which affect them. This concern is recognized in the first action item in the Strategic Planning document relating to Aboriginal Issues which is to "Strengthen relationships with Aboriginal people in Saskatoon which encourages them to discuss their needs and concerns, to be used as the basis for future action plans." Your Committee is making plans to meet with members of the Aboriginal community in September.

There was also concern expressed regarding the strategic action item, listed under Economic Development, to "promote Saskatoon as the Canadian centre for the nuclear industry". Your Committee appreciates the concern expressed, but does not support making any change to the document.

RECOMMENDATION: that City Council approve the Strategic Planning document "Planning For the Future."

ADOPTED.

REPORT NO. 1-1993 OF THE TASK FORCE TO REVIEW CURRENT CIVIC PROGRAMS, SERVICES AND GENERAL GOVERNMENT OF THE CITY OF SASKATOON

Composition of Committee

Councillor P. McCann, Chair His Worship Mayor Dayday Councillor D.L. Birkmaier Councillor M.T. Cherneskey, Q.C. Councillor G. Penner Councillor M. Thompson Councillor K. Waygood

1. Process for Rationalization of Civic Programs and Services
(File No. CK 115-1)

Background

City Council, at its meeting held on May 25, 1993, resolved that a Task Force be established to work with senior administration for the purpose of reviewing the current civic programs, services and general government of the City of Saskatoon, and that the Task Force develop terms of reference for the approval of City Council.

This action was taken in accordance with the following action item in the City's Strategic Plan under "Customer-Driven Rationalization":

- 1. Examine the businesses we are in and the structures needed to support them.
- 2. Review our programs in relation to our customers' needs and our ability to pay and determine appropriate delivery and financing strategies.

Clause 1, Report No. 7-1993 of a Committee of the Whole Council, submitted to City Council at this meeting, outlines the financial challenges facing the City over the next few years and reinforces the need for a multi-year approach to budgeting and a complete re-evaluation of the programs and services the City of Saskatoon provides. The process requires significant public discussion since ultimately the citizens of Saskatoon must decide what services they are prepared to pay for through increased taxation.

Terms of Reference

The following terms of reference are proposed for the Task Force:

"To re-evaluate the full range of services provided by the City of Saskatoon for the benefit of its citizens, with due reference to the Strategic Plan and according to criteria approved by City Council. The re-evaluation shall examine every civic program, and the service level it is provided at, in terms of the value of each program to the public and the willingness of the public to support its continued funding through increases in the property tax."

The Task Force intends to complete its activities by October 1, 1993, in order that program changes can be made in time to affect the 1994 operating and capital budgets.

Process

The following is an excerpt from a report of the A/City Commissioner dated July 16, 1993 outlining criteria for determining the value of a program and a means of identifying the potential service level adjustment:

"It is clear that because of the variety of programs and services the City currently operates or provides on behalf of the citizens of Saskatoon, the task of rationalizing civic programs and services is formidable. However, considerable assistance can be obtained from the Strategic Plan and the Program and Evaluation Manual.

In developing a process for the rationalization of civic programs and services, the following questions should be posed:

- 1) Is this service required by law?
- 2) Is this program consistent with the Strategic Plan?
- 3) Should we be implementing new programs/services or adjusting services to accommodate our vision in the Strategic Plan?

- 4) What percentage of the population benefits directly and indirectly from the program/service?
- 5) Will the rationalization process evaluate every program/service and review levels of service?
- 6) Should the program/service and the level it is provided at be considered independently of "how" and "who" should provide the program service?
- 7) How is the program/service contributing to management of the City's assets?
- 8) Rather than eliminating any program/service for reasons of economy, can rates/fees be changed to allow the program to continue but on a fully-funded user-pay basis?

VALUATION OF PROGRAMS

The first step in reducing budgets is to decide the relative value of all public services. Every program or service offered by a municipality has some value. VALUE is a very subjective term, yet what is proposed below is a process whereby a "value hierarchy" or "pyramid" is established which ranks programs by their value. This hierarchy is based on the simple assertion that some programs, or portions of programs (when the level of service is considered), are worth more than others, and on the assumption that a specification of their value (or importance) can be explicit and defended.

"Value" and "importance" are based on:

- how widely a service is used and needed (service diffusion); and,
- whether the service is "vital" (essentiality) to a majority of users.

PROPOSED PROGRAM VALUE HIERARCHY

VALUE LEVELS	CATEGORY
A	Essential, Fully-Funded, and Legally-Obligated Programs
В	Important Programs
C	Significant (but Discretionary) Programs

D	Outdated Programs

VALUE LEVEL "A" (ESSENTIAL, FULLY-FUNDED AND LEGALLY-OBLIGATED PROGRAMS

- 1. Programs or portions of programs that provide the minimum levels of health, security and general welfare to ensure that the basic physiological and safety needs of the community as a whole are met.
- 2. Public services that are mandated by federal or provincial government statutes, regulations or case law.
- 3. Services that are necessary to meet contractual or debt service obligations.
- 4. Programs financed entirely by user fees and/or those which have no impact on the mill rate.
- 5. Support services required to ensure that essential programs are delivered having regard for effectiveness, efficiency, and accountability.

VALUE LEVEL "B" (IMPORTANT PROGRAMS)

- 1. Programs that make an important contribution to our Strategic Plan.
- 2. Programs from which a high percentage of the population benefits directly.
- 3. Programs from which a vital and intended target group of the population benefits directly.
- 4. Services which result in the receipt of substantial funding from an external source (public, private, and/or non-profit sectors).
- 5. Programs which generate substantial volunteer services which noticeably contribute to the overall level of service to the whole community.
- 6. Support services required to ensure that important programs are delivered having regard for effectiveness, efficiency, and accountability.

VALUE LEVEL "C" (SIGNIFICANT BUT DISCRETIONARY PROGRAMS)

- 1. Programs from which a high percentage of the population benefits only indirectly.
- 2. Programs from which an intended target group benefits only indirectly, or the intended target group does not play a vital role in the community.
- 3. Programs that overlap significantly with services provided by other levels of government or other agencies.
- 4. Programs that generate only a portion of their revenues, or no revenues, and receive little outside funding to finance the cost of their operations.
- 5. Support services required to ensure that significant programs are delivered having regard for effectiveness, efficiency, and accountability.

VALUE LEVEL "D" (OUTDATED PROGRAMS)

- 1. Programs that fit none of the above.
- 2. Programs that should be eliminated regardless of the overall fiscal situation.

SERVICE LEVEL ADJUSTMENT

The second step in rationalizing services is to consider adjustments to the service levels of each program. This could range from an increased service level to a change in direction or focus to the complete elimination of a program. While it would be ideal to consider the potential for service level adjustment independently of the value of a program, it is unlikely, for example, that an essential program would be eliminated. However, an essential program could see a major reduction in service level. It is therefore important that all programs be reviewed for potential service level adjustment.

The proposed levels of adjustment are:

- a) **Increase:** likely as a result of a requirement to meet the City's Strategic Plan.
- b) No Change:
- c) Minor Reduction resulting in:

- significant impact on a small percentage of the population.
- noticeable impact on a large percentage of the population.
- significant impact on staffing levels.
- basic needs still met at an acceptable standard.

d) Major Reduction - resulting in:

- major impact on a small percentage of the population.
- significant impact on a large percentage of the population.
- major impact on staffing levels, restructuring required.
- basic needs still met at a minimum standard.

e) Elimination:

- gone.
- consideration might be given for a group or agency that may wish to take over a program that has been eliminated.

The preceding offers some criteria for determining the value of a program and a means of identifying the potential service level adjustment. These criteria and service level adjustment factors should receive public input, subsequent modification and approval by City Council."

Every Council member will be asked to evaluate each program in accordance with the value hierarchy levels and the service levels outlined in the above report. The results will determine which programs should be changed and therefore require further detailed review. The Task Force will report to Council on August 30 with a recommended list of programs and order of review. Public input will be sought at the time the detailed program review is undertaken.

RECOMMENDATION:

- 1) that the terms of reference of the Task Force be approved; and
- 2) that the evaluation criteria outlined in the above report of the A/City Commissioner dated July 16, 1993 be approved.

ADOPTED."

Moved by Councillor Dyck, Seconded by Councillor Mostoway,

THAT the report of the Committee of the Whole be adopted.

CARRIED.

INTRODUCTION AND CONSIDERATION OF BYLAWS

Bylaw No. 7361

Moved by Councillor Dyck, Seconded by Councillor Mostoway,

THAT permission be granted to introduce Bylaw No. 7361, being "A bylaw of The City of Saskatoon to amend Bylaw No. 6453 entitled `A bylaw of The City of Saskatoon to provide for the management and control of cemeteries within the City of Saskatoon'" and to give same its first reading.

CARRIED.

The bylaw was then read a first time.

Moved by Councillor Dyck, Seconded by Councillor Penner,

THAT Bylaw No. 7361 be now read a second time.

CARRIED.

The bylaw was then read a second time.

Moved by Councillor Dyck, Seconded by Councillor Cherneskey,

THAT Council go into Committee of the Whole to consider Bylaw No. 7361.

CARRIED

Council went into Committee of the Whole with Councillor Dyck in the Chair.

Committee arose.

Councillor Dyck, Chair of the Committee of the Whole, made the following report:

That while in Committee of the Whole, Bylaw No. 7361 was considered clause by clause and approved.

Moved by Councillor Dyck, Seconded by Councillor Waygood,

THAT the report of the Committee of the Whole be adopted.

CARRIED.

Moved by Councillor Dyck, Seconded by Councillor Mostoway,

THAT permission be granted to have Bylaw No. 7361 read a third time at this meeting.

CARRIED UNANIMOUSLY.

Moved by Councillor Dyck, Seconded by Councillor McCann,

THAT Bylaw No. 7361 be now read a third time, that the bylaw be passed and the Mayor and the City Clerk be authorized to sign same and attach the corporate seal thereto.

CARRIED.

The bylaw was then read a third time and passed.

Moved by Councillor Dyck, Seconded by Councillor Mann,

THAT the meeting stand adjourned.

	CARRIED.	
The meeting adjourned at 10:27 p.m.		
Mayor	City	Clerk