Council Chamber City Hall, Saskatoon, Sask. Monday, March 23, 1998 at 7:00 p.m.

MINUTES OF REGULAR MEETING OF CITY COUNCIL

PRESENT: His Worship Deputy Mayor Maddin in the Chair;

Councillors Atchison, Birkmaier, Harding, Heidt, Langford,

McCann, Roe, Steernberg, and Waygood;

A/City Commissioner Richards;

City Solicitor Dust; City Clerk Mann;

A/City Councillors' Assistant Holmstrom

Councillor Birkmaier rose on a point of privilege requesting that Council move a motion of recognition for Colette Bourgonje, winner of two silver medals in cross country skiing at the Paralympics held in Nagano, Japan

Moved by Councillor Birkmaier, Seconded by Councillor Atchison,

THAT Council congratulate Colette Bourgonje on receiving two silver medals for cross country skiing at the Paralympics, held in Nagano, Japan.

CARRIED.

Moved by Councillor Langford, Seconded by Councillor Heidt,

THAT the minutes of the regular meeting of City Council held on March 9, 1998 be approved.

CARRIED.

COMMUNICATIONS TO COUNCIL

The following communications were submitted and dealt with as stated:

A. REQUESTS TO SPEAK TO COUNCIL

1) Joan Steckhan, Director, Finance and Administration Saskatoon Regional Economic Development Authority, dated March 16

Requesting permission for John Hyshka to address Council regarding the 1997 Economic Situation Report and 1997 Saskatoon Tapping Industrial Potential (STIP) Assessment report. Copies will be made available from the Saskatoon Regional Economic Development Authority after its release to Council. (File No. CK. 175-37-2)

RECOMMENDATION: that Mr. Hyshka be heard.

Moved by Councillor Atchison, Seconded by Councillor McCann,

THAT Mr. Hyshka be heard.

CARRIED.

Mr. John Hyshka, Director of Economic Development, presented the 1997 Economic Situation Report and the 1997 Saskatoon Tapping Industrial Potential (STIP) Assessment Report.

Moved by Councillor Atchison, Seconded by Councillor Birkmaier,

THAT the information be received.

CARRIED.

2) Jeremy Morgan 701 Dufferin Avenue, dated March 15

Requesting permission to address Council regarding the SaskTel monopole tower in Nutana neighbourhood. (File No. CK. 150-1)

RECOMMENDATION: that Mr. Morgan be heard.

Moved by Councillor Waygood, Seconded by Councillor Langford,

THAT Mr. Morgan be heard.

CARRIED.

Mr. Morgan discussed the placement of the SaskTel monopole tower in the Nutana area. He requested that Council develop policies and guidelines and address the issue with other municipalities.

Moved by Councillor Waygood, Seconded by Councillor Langford,

THAT the information be received and attached to the enquiry made by Councillor Waygood on March 9, 1998 regarding the location of Communications Towers, which was referred to the Administration

CARRIED.

3) Tom Graham, President C.U.P.E., Saskatchewan Division, dated March 18

Requesting permission for a representative to address Council regarding the Multilateral Agreement on Investment. (File No. CK. 277-1)

RECOMMENDATION: that a representative be heard.

Moved by Councillor Roe, Seconded by Councillor Heidt,

THAT Mr. Graham be heard.

CARRIED.

Mr. Tom Graham, President, C.U.P.E. - Saskatchewan Division and C.U.P.E. Local 859, spoke against the proposed Multilateral Agreement on Investment (MAI) and requested that Council declare Saskatoon a MAI Free Zone as other municipalities have.

Moved by Councillor Waygood, Seconded by Councillor McCann,

THAT the information be received and referred to the Administration and Finance Committee.

CARRIED.

4) Don Kossick, Representative Council of Canadians - Saskatoon Chapter, dated March 18

Requesting permission to address Council regarding the Multilateral Agreement on Investment. (File No. CK. 277-1)

RECOMMENDATION: that Mr. Kossick be heard.

Moved by Councillor Roe, Seconded by Councillor Heidt,

THAT Mr. Kossick be heard.

CARRIED.

Mr. Kossick, Council of Canadians - Saskatoon Chapter, spoke against the proposed Multilateral Agreement on Investment (MAI). He submitted a copy of an analysis of the MAI to Council.

Moved by Councillor Harding, Seconded by Councillor Langford,

THAT the information be received and referred to the Administration and Finance Committee.

CARRIED.

5) Clarice Kuhling and Fernando Soto Saskatoon Coalition Against the MAI, dated March 18

Requesting permission for a representative to address Council regarding the Multilateral Agreement on Investment. (File No. CK. 277-1)

RECOMMENDATION: that a representative be heard.

Moved by Councillor Roe, Seconded by Councillor Heidt,

THAT Ms. Norris be heard.

CARRIED.

Ms. Jan Norris, Saskatoon Coalition Against the MAI, (includes the following groups: the Multi Faith Social Justice Circle, Saskatchewan Environmental Society, Council of Canadians, St. Thomas Moore College, Prairie Messenger, Saskatoon Health Coalition, Inter-church Uranium Committee, National Farmers Union, Canada World Youth, U of S Student Union and the Unitarian Congregation of Saskatoon Poverty Task Force) spoke against the proposed Multilateral Agreement on Investment

Moved by Councillor Langford, Seconded by Councillor Roe,

THAT the information be received and referred to the Administration and Finance Committee.

CARRIED.

6) Max Haiven 1410 Cairns Avenue, dated March 18

Requesting permission to address Council regarding the Multilateral Agreement on Investment. (File No. CK. 277-1)

RECOMMENDATION: that Mr. Haiven be heard.

Moved by Councillor Roe, Seconded by Councillor Heidt,

THAT Mr. Haiven be heard.

CARRIED.

Mr. Max Haiven, Students Working for Social Integrity, read a petition currently signed by approximately 245 youth of Saskatoon, noting that the petition will be submitted to Council at a later date.

Moved by Councillor Langford, Seconded by Councillor Roe,

THAT the information be received and referred to the Administration and Finance Committee.

CARRIED.

7) Glenda Cooney, Co-chair <u>Focus Group on Crime Prevention Needs, dated March 18</u>

Requesting permission to address Council regarding the Safer City report. (File No. CK. CK 215-1)

RECOMMENDATION: that Item 6.a) of "Unfinished Business" be brought forward for consideration and that Ms. Cooney be heard.

Moved by Councillor Birkmaier, Seconded by Councillor Steernberg,

THAT Item 6.a) of "Unfinished Business" be brought forward for consideration and that Ms. Cooney be heard.

CARRIED.

"UNFINISHED BUSINESS

a) Safer City Concept (File No. 215-14)

REPORT OF THE CITY CLERK:

"City Council, at its meeting held on March 9, 1998, considered Clause B8, Report No. 5-1998 of the City Commissioner, copy attached, and deferred consideration of the following recommendations to this meeting:

RECOMMENDATIONS:

- 1) that Council approve the formation of an Administrative Task Force (ATF) made up of the General Managers of Fire and Protective Services, Planning and Building, and Leisure Services Departments and the Chief of Police. The intended mandate of the ATF is to:
 - a) annually advise the Planning and Operations Committee and the Board of Police Commissioners on issues affecting the safety of citizens;
 - b) seek advice from the community concerning urban safety and make recommendations to Council and the Board of Police Commissioners, who will priorize issues; and,
 - c) facilitate coordination of activities, initiatives and programs in Saskatoon by various agencies and organizations interested in urban safety;
- 2) that the ATF be responsible for coordinating community-based, customer-driven urban safety strategies through the three P's: partnerships, problem-solving, and prevention; and,
- that any group receiving civic funds for a Safer City program be accountable to the ATF for approval of their plan, expected outcome, and reporting of results."

Police Chief Scott presented the Safer City Concept Report and submitted revised recommendations.

Ms. Glenda Cooney, Co-chair, Focus Group on Crime Prevention Needs, spoke in favour of the revised recommendations that were submitted to Council.

Moved by Councillor Langford, Seconded by Councillor Heidt,

- 1) that Council approve the initiation of a Safer City Commission (SCC) made up of the General Mangers of Fire and Protective Services, Planning and Building, and Leisure Services Departments and the Chief of Police and four members of the community at large. The intended mandate of the SCC is to:
 - a) annually bring forward to the Planning and Operations Committee and the Board of Police Commissioners, issues affecting the safety of citizens;
 - b) seek advice from the community concerning urban safety and make recommendations to Council and the Board of Police Commissioners, who will priorize issues; and,
 - c) facilitate coordination of activities, initiatives and programs in Saskatoon by various agencies and organizations interested in urban safety;
- 2) that the SCC be responsible for coordinating community-based, customer-driven urban safety strategies through the three P's: Partnerships, Problem-solving, and Prevention:
- 3) that any group receiving civic funds for a Safer City program be accountable to the four General Managers for approval of their plan, expected outcome, and reporting of results; and
- *that the matter of membership of the SCC be referred to the Executive Committee.*

CARRIED.

COMMUNICATIONS - CONTINUED

AA. ITEMS WHICH REQUIRE THE DIRECTION OF CITY COUNCIL

1) Jim Woytiuk
The Partnership, dated March 4

Submitting comments regarding the request for City-owned land for the Saskatoon Community Services Village project. (File No. CK. 4215-1)

RECOMMENDATION: that the information be received.

Moved by Councillor Steernberg, Seconded by Councillor McCann,

THAT the information be received.

CARRIED.

2) The Honourable Dwain M. Lingenfelter, Deputy Premier Crown Investments Corporation, dated March 3

Submitting a response regarding supply agreements for the City of Saskatoon and the City of Swift Current. (File No. CK. 1905-6)

RECOMMENDATION: that the information be received.

Moved by Councillor Heidt, Seconded by Councillor Langford,

THAT the information be received.

CARRIED.

3) Heather Larson, Administrator On Broadway Business Improvement District, dated March 13

Submitting a notice regarding changes to the On Broadway Business Improvement District's Board Members. (File No. CK. 1680-3)

RECOMMENDATION:

that the following be appointed to the On Broadway Business Improvement District Board Members for the year 1998:

Mr. Greg Botting (Chair)

Mr. Robert Green

Ms. Cynthia Hoffas

Mr. Derek Kindrachuk

Mr. Terry Miley

Mr. Dwight Scheer

Ms. Janice Shoquist

Mr. Jayden Stephens

Mr. Nitu Vasani

Moved by Councillor McCann, Seconded by Councillor Waygood,

THAT the following be appointed to the On Broadway Business Improvement District Board Members for the year 1998:

Mr. Greg Botting (Chair)

Mr. Robert Green

Ms. Cynthia Hoffas

Mr. Derek Kindrachuk

Mr. Terry Miley

Mr. Dwight Scheer

Ms. Janice Shoquist

Mr. Jayden Stephens

Mr. Nitu Vasani

CARRIED.

4) Faith Bodnar, Just Say No Program Coordinator Public Legal Education Association of Saskatchewan, dated March 16

Requesting permission for temporary street closures on Tuesday, May 19 from 10:00 a.m. to 1:00 p.m. for a March Against Drugs from City Hall to Kinsmen Park:

a) North side of 23rd Street between 3rd and 4th Avenue; and

b) closures for one side of traffic only starting from City Hall Square towards 3rd Avenue, on 3rd Avenue from 23rd Street to 24th Street, on 24th Street to 6th Avenue; 6th Avenue to Kinsmen Park. (File No. CK. 205-1)

RECOMMENDATION: that the request be approved subject to Administrative conditions.

Moved by Councillor Steernberg, Seconded by Councillor Heidt,

THAT the request be approved subject to Administrative conditions.

CARRIED.

5) Marlene Hall, Secretary <u>Development Appeals Board, dated March 12</u>

Submitting Notice of Development Appeals Board Hearing regarding property at 703 Avenue O South. (File No. CK. 4352-1)

6) Marlene Hall, Secretary Development Appeals Board, dated March 12

Submitting Notice of Development Appeals Board Hearing regarding property at 815 Circle Drive East. (File No. CK. 4352-1)

7) Marlene Hall, Secretary <u>Development Appeals Board, dated March 16</u>

Submitting Notice of Development Appeals Board Hearing regarding property at 1135 - 15th Street East. (File No. CK. 4352-1)

8) Marlene Hall, Secretary <u>Development Appeals Board, dated March 13</u>

Submitting Notice of Development Appeals Board Hearing regarding property at 3310 and 3510 - 8th Street East. (File No. CK. 4352-1)

9) Marlene Hall, Secretary Development Appeals Board, dated March 16

Submitting Notice of Development Appeals Board Hearing regarding property at 321 - 8th Street East. (File No. CK. 4352-1)

RECOMMENDATION: that the information be received.

Moved by Councillor Langford, Seconded by Councillor McCann,

THAT the information be received.

CARRIED.

B. ITEMS WHICH HAVE BEEN REFERRED FOR APPROPRIATE ACTION

Doreen Learmonth Rutter Crescent, dated March 14

Submitting comments regarding the enforcement of the Animal Control Bylaw. **Referred to the Advisory Committee on Animal Control**. (File No. CK. 151-1)

2) Kathleen D. Crawford 235 O'Regan Crescent, dated March 5

Submitting comments regarding the New Ideas for proposed Residential Areas in Plan Saskatoon. **Referred to the Administration.** (File No. CK. 4110-10)

J. Korobejko335 Winnipeg Avenue South, dated March 7

Submitting comments regarding the ticketing of parked vehicles. **Referred to the Board of Police Commissioners.** (File No. CK. 5301-1)

4) The Honourable Carol Teichrob Minister of Municipal Government, dated February 1998

Submitting an information bulletin on "Hazard at Landfill Sites". **Referred to the Administration.** (File No. CK. 7830-1)

5) Shannon Pomeroy, Executive Director Saskatoon S.P.C.A. Inc., dated March 9

Submitting the S.P.C.A. operating and fund-raising budget proposal for 1998. **Referred to the Budget Committee.** (File No. CK. 1870-1)

6) Sheila McLeod 103 Cumberland Avenue South, dated March 5

Submitting comments regarding the Multilateral Agreement on Investment (MAI). **Referred to the Administration and Finance Committee.** (File No. CK. 277-1)

7) Carol Cisecki, President Saskatoon & District Labour Council, dated March 6

Submitting comments regarding the Multilateral Agreement on Investment (MAI). **Referred to the Administration and Finance Committee.** (File No. CK. 277-1)

8) Rick Fedorchuk 1103 Brightsand Lane, dated February 27

Submitting comments regarding a claim for property damage at 1103 Brightsand Lane. **Referred to the Administration and Finance Committee.** (File No. CK. 1930-1)

9) Peter Bramwell 434 Birch Crescent, dated March 8

Submitting comments regarding the "ideas" and "proposals" in Plan Saskatoon. **Referred to the Administration.** (File No. CK. 4110-10)

RECOMMENDATION: that the information be received.

Moved by Councillor Langford, Seconded by Councillor Steernberg,

THAT the information be received.

CARRIED.

C. PROCLAMATIONS

1) Peggy Neuert, President <u>Canadian Mental Health Association, dated March 3</u>

Requesting Council to proclaim the week of May 4 to 10, 1998 as Mental Health Week in Saskatoon. (File No. CK. 205-5)

2) Van Simoson, Operations Superintendent Water and Sewer Branch, Public Works Department, dated March 10

Requesting Council to proclaim the week of May 17 to 23, 1998 as Public Works Week in Saskatoon. (File No. CK. 205-5)

3) Rachel Neumann, Secretary <u>Holocaust Memorial Committee, dated March 9</u>

Requesting that a portion of McKinnon Avenue from 10th Street to 12th Street be renamed "Raoul Wallenberg Avenue" from April 13 to 20, 1998, inclusive, and requesting Council to proclaim the week of April 13 to 20, 1998, as Holocaust Memorial Week in Saskatoon. (File No. CK. 205-5)

4) Grant J. Scharfstein, President <u>Congregation Agudas Israel, dated March 17</u>

Requesting Council to proclaim the week of April 13 to 20, 1998, as Holocaust Memorial Week in Saskatoon. (File No. CK. 205-5)

5) Gail Drury, Chairperson Saskatoon Kidsport Committee, dated March 13

Requesting Council to proclaim the week of April 24 to May 1, 1998 as KidSport Week in Saskatoon. (File No. CK. 205-5)

6) Chuck Armstrong, Chairman Lakeview Free Methodist Church Board, dated March 13

Requesting Council to proclaim October 17, 1998 as Operation Christmas Child Day and the week of October 11 to 17, 1998 as Operation Christmas Week in Saskatoon. (File No. CK. 205-5)

RECOMMENDATION:

- 1) that City Council approve all proclamations as set out in Section C;
- 2) that a portion of McKinnon Avenue from 10th Street to 12th Street be renamed "Raoul Wallenberg Avenue" from April 13 to 20, 1998, inclusive; and
- 3) that the City Clerk be authorized to sign the proclamations on behalf of City Council.

Moved by Councillor Roe, Seconded by Councillor Steernberg,

- *that City Council approve all proclamations as set out in Section C;*
- 2) that a portion of McKinnon Avenue from 10th Street to 12th Street be renamed "Raoul Wallenberg Avenue" from April 13 to 20, 1998, inclusive; and
- 3) that the City Clerk be authorized to sign the proclamations on behalf of City Council..

CARRIED.

REPORTS

Ms. M. Marrow, Chair, presented Report No. 1-1998 of the Advisory Committee on Women's Issues;

Mr. D. Kerr, Chair, submitted Report No. 4-1998 of the Municipal Heritage Advisory Committee;

Mr. G. Grismer, Chair, submitted Report No. 4-1998 of the Municipal Planning Commission;

A/City Commissioner Richards presented Report No. 6-1998 of the City Commissioner;

A/City Commissioner Richards presented Addendum to Report No. 6-1998 of the City Commissioner;

Councillor Roe, Chair, presented Report No. 5-1998 of the Planning and Operations Committee;

Councillor Birkmaier, Chair, presented Report No. 5-1998 the Administration and Finance Committee;

Ms. L. Jeffery, Chair, submitted Report No. 1-1998 of the Municipal Visual Arts Placement Jury; and

His Worship Deputy Mayor Maddin, Member, presented Report No. 6-1998 of the Executive Committee.

Moved by Councillor Steernberg, Seconded by Councillor Langford,

THAT Council go into Committee of the Whole to consider the following reports:

- a) Report No. 1-1998 of the Advisory Committee on Women's Issues;
- b) Report No. 4-1998 of the Municipal Heritage Advisory Committee;
- c) Report No. 4-1998 of the Municipal Planning Commission;

- *d)* Report No. 6-1998 of the City Commissioner;
- e) Addendum to Report No. 6-1998 of the City Commissioner;
- *f)* Report No. 5-1998 of the Planning and Operations Committee;
- g) Report No. 5-1998 of the Administration and Finance Committee;
- h) Report No. 1-1998 of the Municipal Visual Arts Placement Jury; and
- *i)* Report No. 6-1998 of the Executive Committee.

CARRIED.

His Worship Deputy Mayor Maddin appointed Councillor Steernberg as Chair of the Committee of the Whole.

Council went into Committee of the Whole with Councillor Steernberg in the Chair.

Committee arose.

Councillor Steernberg, Chair of the Committee of the Whole, made the following report:

THAT while in Committee of the Whole, the following matters were considered and dealt with as stated:

REPORT NO. 1-1998 OF THE ADVISORY COMMITTEE ON WOMEN'S ISSUES

Composition of Committee

Ms. Marilyn Morrow, Chair Councillor Kate Waygood

Ms. Evvy-Lois Akanni

Ms. Margo Couldwell

Ms. Deborah Fraess

Ms. Eva Marie Lerat

Ms. Mavis Moore

Ms. Parisa Sheermohammadi

Ms. Carolyn Viczko

Ms. Catherine Zuck

1. Advisory Committee on Women's Issues 1997 Annual Report (File No. CK. 225-48)

RECOMMENDATION:

that the information be received.

ADOPTED.

COMMITTEE MANDATE

The Advisory Committee on Women's Issues has the following mandate:

- Advise City Council on policies and services required to address women's issues in the City of Saskatoon;
- Advise and monitor the implementation of the recommendation of the Focus Group on Women's Issues in the Community approved by City Council under Clause 1, Report No. 4-1994 of the Personnel and Organization Committee on March 28, 1994;
- Advise City Council on issues which constitute major barriers for women to participate in a meaningful way in the services, affairs, and civic life of the City of Saskatoon;
- Advise City Council on any other matter referred to, or raised by the Committee; and

• Submit an annual report to City Council.

MEETINGS - STRUCTURE - BUDGET

The Committee met once a month for ten months in 1997.

Committee members used a consensus process for decision-making at meetings.

In 1997, the Committee had an approved budget of \$2,700.00. Expenditures of the Committee included registration fees for members to attend the Festival '97 Conference, cooperation with the International Centre on Unpaid Work in the production of a video, cooperation in the production of a video of the Housing Forums and the regular photocopying, courier and mail charges for meetings.

SUMMARY OF ACTIVITIES

Presentations to Committee

- Members from the Canadian Federation of University Women (CFUW) requested support in planning a 1998 Saskatoon workshop on child prostitution.
- Saskatoon Transit Services Branch Manager reviewed how Transit Services Branch makes decisions with respect to transit services. The information was requested in response to a concern from McNab Park residents about a lack of night service.
- Presentation on services provided to the City by "Working for Women" and a request for Committee support at a time of withdrawal of Federal funding to the group.
- City Communications Manager and Communications Officer informed the Committee about methods and publicity options relating to public forums and consultation on issues relating to social housing.
- City Budget and Financial Reporting Manager gave a presentation on how the City budget works and how the decision-making process works.

Review of Ongoing Issues and Interests to Committee

- The Committee regularly reviews issues and recommendations brought forward from the Focus Group on Women's Issues such as: pay equity, media stereotyping of women, and female victims of violence.
- The Committee took special interest in reviewing the Employment Equity Program Annual Monitoring Report, the gender breakdown of membership on City Boards and Committees, and the report of the Mayor's Task Force on Child Prostitution.
- The Committee took special efforts to gain an understanding of the budget process in order to form opinions and advise Council on priorities related to women's issues.

Conferences

• Festival '97 Conference - A Gathering of Women in Saskatoon, October 24 - 26, 1997. Four Committee members attended this conference.

Other

- Committee members discussed and completed the Women's Equality Report Card for Saskatoon City Council which was based on the Women's Equality Development Index from the World Conference on Women in Beijing in 1995.
- Committee Chair, Margo Couldwell, met with the Saskatoon Communities for Children to begin networking with this group. The Committee is especially interested in their work to stop the sexual abuse of children by perpetrators and pimps.
- Committee cooperated with the International Centre on Unpaid Work in the production of a video tape of the presentation by Marilyn Waring to women of Saskatoon in February, 1997.
- Housing Forums The Committee cooperated with the Social Housing Advisory Committee and the Saskatoon Council of Women in planning and presenting four forums on housing. A video of the forums was produced.

FUTURE DIRECTIONS

The Committee will continue to review the progress of recommendations from the Focus Group on Women's Issues. Members will continue monitoring the participation of women on civic committees and boards. Urban planning issues, and especially Social Planning policies, will be studied for their effects on women. Budget priorities will be reviewed with concern for their impact on the lives of women in Saskatoon. The Committee is planning to link with other groups and organizations in order to ensure that it represents all women in the city.

In cooperation with other agencies and groups such as the Saskatoon Communities for Children, the Committee hopes to make a major contribution toward the elimination of sexual abuse of children by perpetrators and pimps. As citizens of the City of Saskatoon, we believe that the City has a responsibility to ensure the safety of all its citizens and a special responsibility for its children.

2. 1998 Budget Priorities (File No. CK. 1711-1)

RECOMMENDATION: that, during the 1998 budget deliberations, the Budget Committee be

requested to give priority to social programs that benefit women and

children.

Your Committee, at its meeting held on March 9, 1998, had discussions regarding the importance of providing input with respect to the 1998 budget and of ensuring that funding is available for social programs for women and children. Your Committee is of the opinion that it is essential that there be continued funding for the programs that exist, as well as increased funding to youth centres and other social programs that would benefit women and children.

IT WAS RESOLVED: that the matter be referred to the Budget Committee.

REPORT NO. 4-1998 OF THE MUNICIPAL HERITAGE ADVISORY COMMITTEE

Composition of Committee

Mr. D. Kerr, Chair

Ms. M. Boechler, Vice-Chair

Councillor K. Waygood

Ms. P. Melis

Ms. M. Schappert

Mr. R. Jaremko

Mr. S. Hanson

Mr. W.J. Campbell

Ms. B. Anderson

Mr. B. Schaffel

Ms. C. Yates

Ms. G. Vanderlinde

Mr. J. McLeod

Mr. B. Kowaluk

1. Broadway Theatre

715 Broadway Avenue

Lots 7 and 8, Block 83, Plan (Q1) B1858

Application to Alter a Designated Heritage Site - Bylaw No. 7624

(Files CK. 710-22 and PL 718-25)

RECOMMENDATION:

that the application submitted on behalf of the Friends of the Broadway Theatre Inc., the owner of the Broadway Theatre, respecting certain alterations to the Broadway Theatre be approved subject to the following conditions:

1) <u>Doors at main entrance</u>

- a) that the owner and architect be given the option of selecting windows that have either curved corners or right-angled corners; and
- b) that custom stainless steel bars similar in design to those on the inner vestibule doors be attached to the exterior of the main entrance doors.

2) Washroom/stairwell alterations and the north wall of the lobby

- a) that the original mirrors in the ladies' lounge be re-used in the new washrooms;
- b) that the washroom vents on the exterior front facade of the building be of metal, white in colour, and set flush with the facade;
- c) that the material immediately behind the glass block be black or white in colour and drywall should be considered as a suitable material;
- d) that the terrazzo flooring in this area be retained wherever possible, and visually compatible material be used if required;
- e) that the baseboard in this area visually match that of the lobby;
- f) that the end of the north wall of the lobby closest to the entrance (adjacent to the chimney) not be demolished; and
- g) that the water fountain be relocated within the lobby area, for example, adjacent to the ticket booth.

3) <u>Doors from the lobby to theatre</u>

- a) that metal strips be placed on the new circular windows to replicate the visual appearance of the originals; and
- b) that the original doors be salvaged and stored with the intent of reusing them elsewhere in the structure.

4) <u>Sprinkler System</u>

- a) that the exposed pipes be painted to match the adjacent wall;
- b) that chrome or brass heads be used; and
- c) that the siamese connection be located on the exterior of the building in the entranceway of the north main entrance and not project out over the sidewalk as proposed.

Councillor Langford excused herself from discussion and voting on the matter and left the Council Chamber.

IT WAS RESOLVED:

that the application submitted on behalf of the Friends of the Broadway Theatre Inc., the owner of the Broadway Theatre, respecting certain alterations to the Broadway Theatre be approved subject to the following conditions:

1) <u>Doors at main entrance</u>

- a) that the owner and architect be given the option of selecting windows that have either curved corners or right-angled corners; and
- b) that custom stainless steel bars similar in design to those on the inner vestibule doors be attached to the exterior of the main entrance doors.

2) Washroom/stairwell alterations and the north wall of the lobby

- *a) that the original mirrors in the ladies' lounge be re-used in the new washrooms;*
- b) that the washroom vents on the exterior front facade of the building be of metal, white in colour, and set flush with the facade;
- c) that the material immediately behind the glass block be black or white in colour and drywall should be considered as a suitable material;
- d) that the terrazzo flooring in this area be retained wherever possible, and visually compatible material be used if required;
- e) that the baseboard in this area visually match that of the lobby;
- f) that the end of the north wall of the lobby closest to the entrance (adjacent to the chimney) not be demolished; and
- g) that the water fountain be relocated within the lobby area, for example, adjacent to the ticket booth.

Doors from the lobby to theatre

- a) that metal strips be placed on the new circular windows to replicate the visual appearance of the originals; and
- b) that the original doors be salvaged and stored with the intent of reusing them elsewhere in the structure.

4) Sprinkler System

- *a) that the exposed pipes be painted to match the adjacent wall;*
- b) that chrome or brass heads be used; and
- c) that the siamese connection be located on the exterior of the building in the entranceway of the north main entrance and not project out over the sidewalk as proposed.

Councillor Langford re-entered the Council Chamber.

REPORT NO. 4-1998 OF THE MUNICIPAL PLANNING COMMISSION

Composition of Commission

Mr. Glen Grismer, Chair

Ms. Ann March, Vice-Chair

Councillor P. Roe (shared position)

Councillor K. Waygood (shared position)

Mr. Ron Mantyka

Mr. Ken Rauch

Ms. Leslie Belloc-Pinder

Mr. Gregory Kitz

Ms. Georgia Bell Woodard

Ms. Lina Eidem

Mr. Paul Kawcuniak

Ms. Sheila Denysiuk

Mr. Nelson Wagner

Mr. Ken McDonough

1. Proposed Rezoning - Fairbrother Place

Parcel CG, Plan 96-S-22415

Silverspring Neighbourhood

R.2 District to an R.1A District

Applicant: Webb Surveys Ltd.

for Raymond and Lawrence Minshull

(File No. CK. 4350-1)

RECOMMENDATION:

- 1) that City Council approve the advertising respecting the proposal to rezone Parcel CG, Plan No. 96-S-22415 from an R.2 District to an R.1A District:
- 2) that the General Manager, Planning and Building Department be requested to prepare the required notice for advertising the proposed amendment;
- 3) that the City Solicitor be requested to prepare the required Bylaw; and,

4) that at the time of the public hearing Council consider the Commission's recommendation that the rezoning be approved.

ADOPTED.

A summary page, including a location plan for the above proposed Rezoning on Fairbrother Place, is attached.

Your Commission has reviewed and concurs with the following report of the Planning and Building Department dated February 19, 1998:

"B. PROPOSAL

Mr. Raymond and Lawrence Minshull have requested that City Council amend the Zoning Bylaw by rezoning one parcel of land in the Silverspring Neighbourhood from an R.2 District to an R.1A District. Please refer to the Location Plan on the cover page.

C. REASON FOR PROPOSAL

It is the desire of the present owners to subdivide the existing parcel of land and sell the lots for one-unit dwellings. The proposed rezoning to an R.1A District will restrict the development of this land to one-unit dwellings. In this regard the owners have also submitted an application for subdivision approval to create twelve (12) new lots (please refer to Attachment No. 1).

D. <u>BACKGROUND INFORMATION</u>

Parcel CG was created as the result of a replotting of the land in this area to create developable parcels to facilitate the development of the Silverspring Neighbourhood. The replot was undertaken in accordance with the Silverspring Neighbourhood Sketch Plan which was endorsed by City Council on May 11, 1992 (please refer to Attachment No. 2). Since the replot was approved, the

Fairbrother area of Silverspring has developed rapidly as an area of single family homes under the R.1A zoning district.

The Minshull's have resided on this property for many years and have now decided to rezone and subdivide their land. The Minshull property is the last remaining portion of vacant land in the Fairbrother area. One residence and a garage currently exist on Parcel CG. These existing buildings will be removed at a later date by the Minshulls.

E. <u>JUSTIFICATION</u>

1. Planning and Building Department Comments

The intended zoning for this land has always been R.1A as approved in principle in the Silverspring Neighbourhood Sketch Plan. As a result, the land area immediately adjacent to the East and North of the Minshull property was rezoned to accommodate single family housing (June 16, 1997). The Minshull family was not prepared to participate in the rezoning therefore the zoning of the property was left as R.2.

Since 1996, the Minshull's have been exploring development options for their land and have now decided to create twelve (12) lots for single family dwellings. In this regard, an application for subdivision of Parcel CG has been received by the Planning and Building Department. The subdivision application was reviewed and approved by the Technical Planning Commission on February 11, 1998. A subdivision application for the City-owned parcels abutting this land to the North is currently in circulation for comments and will be considered by the Technical Planning Commission in the near future.

2. <u>Comments by Others</u>

Silverspring Community Association

The Silverspring Community Association has been notified of this rezoning request. As of this writing, there has been no response to the proposal.

Public Works Department

The above proposed rezoning from an R.2 District to an R.1A District is acceptable to this department.

Transportation Department

The Transportation Department has reviewed the proposal to rezone the parcel of land described above from the current R.2 to R.1A. There are no objections or concerns with the proposal.

3. Conclusion

It is the opinion within the Planning & Building Department that this proposal is consistent with the policies contained in the City of Saskatoon Development Plan, and is in conformance with the Neighbourhood Sketch Plan for the Silverspring Neighbourhood. One minor deviation from the Sketch Plan has been noted which shows Fairbrother Place as a cul-de-sac which will not join with Fairbrother Close to the East. In the original Sketch Plan, Fairbrother Place was to be a crescent. However, Fairbrother Close was subdivided in 1997 as a cul-de-sac thereby eliminating any possibility for Fairbrother Place to link with it. The modification is very minor and has no negative impact on the overall Neighbourhood Sketch Plan for Silverspring.

On this basis, the Planning & Building Department has no objection to this application advancing to the Public Hearing stage.

F. <u>COMMUNICATION PLAN</u>

If this application is approved for advertising by City Council, a notice will be placed in the Star Phoenix once a week for two consecutive weeks. Notice boards will also be placed on the site. The Silverspring Community Association has already been advised in writing of this application. At the end of the advertising period, City Council will hold a Public Hearing to consider any submission regarding the proposed rezoning.

G. <u>ATTACHMENTS</u>

- 1. Plan of Proposed Subdivision Fairbrother Place
- 2. Silverspring Neighbourhood Sketch Plan"

2. Development Plan Text Amendment Deletion of Section 16.5.2.1 (File No. CK. 4110-3)

RECOMMENDATION:

- 1) that City Council approve the advertising respecting the proposal to amend the Development Plan Text by deleting Section 16.5.2.1 and renumbering the current S.16.5.2.2 to 16.5.2;
- 2) that the General Manager of the Planning and Building Department be requested to prepare the required notice for advertising the proposed amendment;
- 3) that the City Solicitor be requested to prepare the required Bylaw; and
- 4) that at the time of the public hearing Council consider the Municipal Planning Commission's recommendation that the amendment be approved.

ADOPTED.

Your Commission has considered and concurs with the following report of the Planning and Building Department dated February 24, 1998:

"B. PROPOSAL

The Planning and Building Department is recommending to City Council that Section 16.5.2.1 of Development Plan Bylaw No. 6771 be deleted.

Section 16.5.2.1 of Bylaw No. 6771 states as follows:

'16.5.2.1 Council shall set standards with respect to each of the above provisions which are equal to, or exceed those required in the requested zoning district;'

C. REASON FOR PROPOSAL

The deletion of this provision of the Development Plan is intended to provide greater flexibility in the accommodation of specific development proposals though

the rezoning by agreement process. This would enable Council to consider specific proposals which due to existing site or building conditions do not readily fit minimum prescriptive development standards such as minimum site areas, set backs, site coverage, building height, and parking requirements contained in the various zoning districts.

D. <u>JUSTIFICATION</u>

1. Planning and Building Department Comments

The current provisions of the Development Plan respecting the utilization of the rezoning by agreement process were established in 1987 and have resulted in the accommodation of eleven different specific proposals. While this rezoning technique has enabled the accommodation of such proposals, it is now recognized that the provisions contained in Section 16.5.2.1 of the Development Plan were drafted in a much narrower manner than the legislative authority as set out under the *Planning and Development Act*, 1983. This has been confirmed by the City Solicitor.

The Planning and Building Department is currently having discussions with several proponents for specific proposals which may not proceed or will have to be substantially altered to meet the prescribed minimum development standards of particular zoning districts. These proposals involve either existing building conditions or existing parcel configurations which do not readily fit the minimum development standards. Section 16.5.2.1 prohibits the relaxation of these standards by Council or through the Development Appeals Board, as would be the case if the rezoning by agreement was not being used. Deleting Section 16.5.2.1 will allow negotiations to proceed and will allow such proposals to be considered as to their suitability by Council.

It should be noted that the intent to move towards a more flexible approach with rezoning through agreement has been identified through the Plan Saskatoon Project. This has been proposed in the sense of enabling the use of planned development districts to facilitate specific proposals with design options, densities, lotting arrangements or other forms of development that do not fit with the development standards of existing zoning districts. Given the expected time frame for completion of the Plan Saskatoon Project and given the intent of timing for the aforementioned proposals currently being

reviewed, it may be desirable to delete Section 16.5.2.1 of the Development Plan at this time.

2. Comments by Others

None

3. Environmental Impact (optional)

None

4. <u>Policy Implications (optional)</u>

The Proposed Development Plan (Plan Saskatoon) must reflect this change in policy.

5. Conclusion

The Planning and Building Department is satisfied that deleting S.16.5.2.1 from the Development Plan can support development while maintaining the integrity of parent zoning districts.

G. <u>ATTACHMENT</u>

1. Guidelines Pursuant to Section 82 of the *Planning and Development Act* as contained in the Development Plan Bylaw No. 6771."

REPORT NO. 6-1998 OF THE CITY COMMISSIONER

Section A - Administration and Finance

\$618,512.66

A1) Routine Reports Submitted to City Council

RECOMMENDATION :	that the following information be received.
ADOPTED.	

SUBJECT	<u>FROM</u>	<u>TO</u>
Schedule of Accounts Paid \$756,939.91	February 26, 1998	March 3, 1998
Schedule of Accounts Paid	March 3, 1998	March 9, 1998

Schedule of Accounts Paid	March 6, 1998	March 11, 1998
\$1,232,849.65		
Schedule of Accounts Paid	February 12, 1998	March 4, 1998
\$5,478,451.08		
Schedule of Accounts Paid	March 11, 1998	March 16, 1998
\$4,478,692.11		
Schedule of Accounts Paid	March 6, 1998	March 11, 1998
\$3,796,832.74		
Schedule of Accounts Paid	March 16, 1998	March 18, 1998
\$1,046,003.29		
(File No. 1530-2)		

A2) Investments (File No. 1790-3)

RECOMMENDATION: that City Council approve the attached purchases and sales.

ADOPTED.

Report of the General Manager, Finance Department, March 17, 1998:

"With the approval of the Investment Committee, the attached list indicates purchases and sales for the City's various funds."

ATTACHMENT

1. Schedule of Securities Transactions (March 1 - 15, 1998)

A3) Report on Contracts Awarded Over \$100,000 (File No. 1000-1)

RECOMMENDATION: that the information be received.

ADOPTED.

Report of the General Manager, Asset Management, March 18, 1998:

"City Council, at its meeting of February 26, 1996, approved revisions to the Commissioner's Bylaw, which provided for the Commissioner to award all contracts where funds have been provided in the approved budget, and the contract is to be awarded to the lowest qualified bidder meeting specifications.

In making this bylaw change, City Council requested that the City Commissioner provide them a listing of contracts awarded in excess of \$100,000. The report is to include the name of the contract, description of services, amount of the contract, and where applicable, the budget estimate.

In accordance with Council's direction, the attached report has been prepared detailing the contract awards in excess of \$100,000 during 1997."

ATTACHMENT

1. 1997 Summary of Tenders for Capital Projects

Section B - Planning and Operations

B1) Subdivision Application #2/98 Fairbrother Place (File No. PL 4300 - 2/98)

RECOMMENDATION: that Subdivision Application #2/98 be approved, subject to:

- a) the payment of \$600.00 being the required approval fee; and,
- b) the owner entering into a Development and Servicing Agreement with the City of Saskatoon.

ADOPTED.

Report of the General Manager, Planning and Building Department, March 18, 1998:

"The following subdivision application has been submitted for approval:

Subdivision Application: #2/98

Applicant: Webb Surveys for Lawrence and Raymond Minshull

Legal Description: Parcel CG, Plan 96-S-22415

Location: Fairbrother Place."

ATTACHMENT

- 1. February 4, 1998 Subdivision Report.
- B2) Subdivision Application #4/98 51ST and Faithful Avenue (File No. PL 4300 - 4/98)

RECOMMENDATION: that Subdivision Application #4/98 be approved.

ADOPTED.

Report of the General Manager, Planning and Building Department, March 18, 1998:

"The following subdivision application has been submitted for approval:

Subdivision Application: #4/98

Applicant: Don V. Franko for City of Saskatoon Legal Description: Lot 4, Block 638, Plan 79-S-22381

Location: 51st and Faithful Avenue."

ATTACHMENT

- 1. February 17, 1998 Subdivision Report.
- B3) Subdivision Application #6/98 Carter Way (File No. PL 4300 - 6/98)

RECOMMENDATION:

- that City Council resolve, in connection with the approval of Subdivision Application #6/98, that it would be impractical and undesirable to require full compliance with Section 15(1)(a) of Subdivision Bylaw No. 6537 for the following reasons:
 - a) the proposed narrow lots contain sufficient area for the accommodation of attached garages, decks and other amenities;

- b) the proposal increases the variety of choice offered to consumers in the housing marketplace;
- c) the proposal decreases the overall cost of housing by reducing the amount of land required for housing development;
- d) the proposal intensifies the use of land for housing which is consistent with national trends and beneficial to the environment; and,
- e) the proposed narrow subdivision is consistent with Phase 1 of the Carter Way project approved by City Council in 1996; and,.
- 2) that Subdivision Application #6/98 be approved, subject to:
 - a) the payment of \$850.00 being the required approval fee; and,
 - b) the owner entering into a Development and Servicing Agreement with the City of Saskatoon.

ADOPTED.

Report of the General Manager, Planning and Building Department, March 18, 1998:

"The following subdivision application has been submitted for approval:

Subdivision Application: #6/98

Applicant: Webster Surveys Ltd. for Confederation Developments Ltd.

Legal Description: Parcel Z, Plan 74-S-10164

Location: Carter Way."

ATTACHMENT

- 1. March 2, 1998 Subdivision Report.
- **B4)** Subdivision Application #7/98

Carter Way

(File No. PL 4300 - 7/98)

RECOMMENDATION:

1) that City Council resolve, in connection with the approval of Subdivision Application #7/98, that it would be impractical and undesirable to require full compliance with Section 15(1)(a) of Subdivision Bylaw No. 6537 for the following reasons:

- a) the proposed narrow lots contain sufficient area for the accommodation of attached
- b) the proposal increases the variety of choice offered to consumers in the housing marketplace;
- c) the proposal decreases the overall cost of housing by reducing the amount of land required for housing development;
- d) the proposal intensifies the use of land for housing which is consistent with national trends and beneficial to the environment; and,
- e) the proposed narrow subdivision is consistent with Phase 1 of the Carter Way project approved by City Council in 1996; and,
- 2) that Subdivision Application #7/98 be approved, subject to:
 - a) the payment of \$950.00 being the required approval fee; and,
 - b) the owner entering into a Development and Servicing Agreement with the City of Saskatoon.

ADOPTED.

Report of the General Manager, Planning and Building Department, March 18, 1998:

"The following subdivision application has been submitted for approval:

Subdivision Application: #7/98

Applicant: Webster Surveys Ltd. for Confederation Developments Ltd.

Legal Description: Parcel Z, Plan 74-S-10164

Location: Carter Way."

ATTACHMENT

1. March 3, 1998 Subdivision Report.

B5) Subdivision Application #8/98 Guenter Crescent/Terr./Bay (File No. PL 4300 - 8/98)

RECOMMENDATION:

- that City Council resolves, in connection with the approval of Subdivision Application #8/98, that it would be impractical and undesirable to require full compliance with Section 15(1)(a) of Subdivision Bylaw No. 6537 for the following reasons:
 - a) the proposed narrow lots contain sufficient area for the accommodation of attached garages, decks and other amenities;
 - b) the proposal increases the variety of choice offered to consumers in the housing marketplace;
 - c) the proposal decreases the overall cost of housing by reducing the amount of land required for housing development; and,
 - d) the proposal intensifies the use of land for housing which is consistent with national trends and beneficial to the environment; and,
- 2) that Subdivision Application #8/98 be approved, subject to:
 - a) the payment of \$2,050.00 which is the required approval fee; and,
 - b) the owner entering into a Development and Servicing Agreement with the City of Saskatoon.

ADOPTED.

Report of the General Manager, Planning and Building Department, March 18, 1998:

"The following subdivision application has been submitted for approval:

Subdivision Application: #8/98

Applicant: Webster Surveys for Preston Developments

Legal Description: Parcel C, Plan 96-S-28730
Location: Guenter Crescent/Terrace/Bay."

ATTACHMENT

1. March 3, 1998 Subdivision Report.

B6) Subdivision Application #9/98 Guenter Crescent (File No. PL 4300 - 9/98)

RECOMMENDATION:

- that City Council resolves, in connection with the approval of Subdivision Application #9/98, that it would be impractical and undesirable to require full compliance with Section 15(1)(a) of Subdivision Bylaw No. 6537 for the following reasons:
 - a) the proposed narrow lots contain sufficient area for the accommodation of attached garages, decks and other amenities;
 - b) the proposal increases the variety of choice offered to consumers in the housing marketplace;
 - c) the proposal decreases the overall cost of housing by reducing the amount of land required for housing development; and,
 - d) the proposal intensifies the use of land for housing which is consistent with national trends and beneficial to the environment; and,
- 2) that Subdivision Application #9/98 be approved, subject to:
 - a) the payment of \$1,700.00 which is the required approval fee; and,
 - b) the owner entering into a Development and Servicing Agreement with the City of Saskatoon.

ADOPTED.

Report of the General Manager, Planning and Building Department, March 18, 1998:

Subdivision Application: #9/98

Applicant: Webster Surveys Ltd. for Preston Developments Ltd.

Legal Description: Parcel C, Plan 96-S-28730

Location: Guenter Crescent."

ATTACHMENT

1. March 3, 1998 Subdivision Report.

[&]quot;The following subdivision application has been submitted for approval:

B7) Subdivision Application #10/98 Fairbrother Place (File No. PL 4300 - 10/98)

RECOMMENDATION:

- that City Council resolve, in connection with the approval of Subdivision Application #10/98, that it would be impractical and undesirable to require full compliance with Section 15(1)(a) of Subdivision Bylaw No. 6537 for the following reasons:
 - a) proposed Lots 123 to 130 inclusive each have frontages which are only slightly smaller than 15 metres (14.40 metres). Therefore, the variance from the full requirement is minor;
 - b) the variance will not affect surrounding properties in any negative way; and,
 - c) the proposed lots each have a site area which exceeds that required in the Subdivision Regulations;
- 2) that Subdivision Application #10/98 be approved, subject to the payment of \$400.00 being the required approval fee; and,
- 3) that His Worship the Mayor and the City Clerk be authorized to execute under the Corporate Seal, on behalf of the City of Saskatoon, the formal Easement Agreements with respect to easements shown on the Plan of Proposed Subdivision in a form that is satisfactory to the City Solicitor.

ADOPTED.

Report of the General Manager, Planning and Building Department, March 18, 1998:

"The following subdivision application has been submitted for approval:

Subdivision Application: #10/98

Applicant: Webb Surveys for City of Saskatoon Legal Description: Parcel CF, CK, CL, CH, Plan 96-S-22415

Location: Fairbrother Place."

ATTACHMENT

- 1. March 4, 1998 Subdivision Report.
- **B8)** Land-Use Applications Received by the Planning and Building Department

For the Period Between February 27 to March 12, 1998 (For Information Only) (File Nos. PL 4132)

RECOMMENDATION: that the following report be received as information.

ADOPTED.

Report of the General Manager, Planning and Building Department, March 13, 1998:

"The following applications have been received, are being processed and will subsequently be submitted to City Council for its consideration:

Condominium

Application #3/98:
 Applicant:
 256 - 3rd Avenue South Victory Construction

Legal Description: Lots 1, 2, 3, 4, 7 and 8, Block 156, Plan (Q2) C195

Current Zoning: B.6

Neighbourhood: Central Business District

Date Received: March 4, 1998."

ADDENDUM TO REPORT NO. 6-1998 OF THE CITY COMMISSIONER

Section A - Administration and Finance

A4) 1998 Preliminary Operating Budget Estimates (File No. 1704-1)

RECOMMENDATION: that the 1998 Preliminary Operating Budget estimates be referred to

the Budget Committee meetings scheduled for March 30 and 31,

1998, commencing at 5:00 p.m. both days.

ADOPTED.

Report of the General Manager, Finance Department, March 17, 1998:

"City of Council has now received a copy of the 1998 Preliminary Operating Budget. The Letter of Transmittal is self-explanatory and provides an summary of the contents.

The proposed review schedule would have Civic departments and Utilities starting their review at 5:00 p.m. on March 30. Boards, Commissions, and outside agencies would start their review at 5:00 p.m. on March 31 with the remaining Civic departments, Utilities, and General Government accounts following."

A5) 1998 - 1999 Provincial Budget Urban Municipalities Impact (File No. 1700-3)

RECOMMENDATION: that the information be received.

ADOPTED.

Report of the Acting City Commissioner, March 20, 1998:

"The following highlights the impact of the Provincial Budget on the City of Saskatoon:

1. Revenue Sharing Pool

The pool remains at last year's level, even though the rural pool has grown by \$3.0M. Municipal Government has informed us that we will not know our specific grant for at least two to three weeks.

2. Grants-in-Lieu

The Province confirmed that they will pay grants-in-lieu on certain buildings only. Education and Health buildings are exempt. The total of \$12.5 payable will be phased-in over four years, and split 51% to schools and 49% to municipalities. Therefore in 1998, municipalities will receive \$1.53M. The City had budgeted that we would receive \$300,000 in 1998. At this point-in-time, we have been unable to confirm our exact grant.

3. <u>Sales Tax - Fire Trucks</u>

The 7% sales tax has been removed from the purchase of fire trucks. We are presently purchasing a \$300,000 pumper, and this change should save us \$21,000.

4. Infrastructure Program

Municipalities had lobbied to have an infrastructure program introduced in this budget, but no announcement on such a program was made."

REPORT NO. 5-1998 OF THE PLANNING AND OPERATIONS COMMITTEE

Composition of Committee

Councillor P. Roe, Chair Councillor D. Atchison Councillor H. Harding Councillor P. McCann Councillor R. Steernberg

1. Leisure Services Department

Summer Recreation Programs - 1997 Annual Report

- Playgrounds
- Paddling Pools
- Youth Centres
- Skateboard Centre

(File No. CK. 430-34)

RECOMMENDATION: that the information be received.

ADOPTED.

Your Committee has reviewed the following report of the General Manager, Leisure Services Department dated March 2, 1998, and is forwarding the report to City Council as information:

"EXECUTIVE SUMMARY

1997 was a successful year for the City of Saskatoon with respect to its neighbourhood-based summer recreation programs for children and youth.

The Leisure Services Department provides a variety of supervised recreational programs for children, youth, teens, and families throughout the summer months, at the neighbourhood and district level. These programs provide opportunities for these targeted populations to participate in a balance of recreational activities designed to provide quality leadership, encourage healthy leisure lifestyles, and enhance the social, physical, and cultural skills of children and youth.

All of these programs are designated as 'basic services', in accordance with the criteria in "City of Saskatoon Policy C03-029 (Leisure Services and Fees and Charges)". Therefore, they are available free of charge to all participants. Parents and other family members are welcome at all sites

BACKGROUND

The Leisure Services Department reports the overall visitations and enrolments of neighbourhood and district-based summer recreation programs for children and youth on an annual basis to City Council. This report will reflect the response to the weekday playground and paddling pool programs; the weekend paddling pool program; the summer youth centre programs; and the skateboard program.

REPORT

Playground and Water-Play Program (Weekdays)

A supervised playground program was operated in 43 neighbourhood locations for eight weeks, or 38 full days, in 1997 (from June 26- August 20, inclusive), for children from 2 to 12 years of age.

The hours of operation at the playgrounds varied from site to site in 1997, in response to public demand for some morning and afternoon operations at certain locations and afternoon and evening operations at others.

Depending on location, the playground program hours of operation were as follows.

une 26 to August 20	Monday to Thursday	12:00 p.m. to 7:30 p.m.		
	Friday	12:00 p.m. to 5:00 p.m.		

OR

Monday to Thursday 10:30 a.m. to 6:00 p.m. Friday 12:00 p.m. to 5:00 p.m.

1997 participant polls indicated that 82.2 percent of the users were satisfied with the hours of operation. Based on the satisfaction of the participants, the Leisure Services Department will continue to offer varied hours of operation at the playground sites in 1998.

It should be noted that changes to the Catholic School Board school year required us to make some adjustments to service levels in six locations in 1997. The playground programs located in St. Marguerite (Parkridge), St. Angela (Silverwood), Bishop Roberecki (ConfederationPark), St. George (Lawson Heights), St. Anne's (River Heights), and St. Bernard (Lakeview) Schools had to be closed three days early due to these schools being in session earlier in August. Accommodations were made for the water feature to remain open; however, there was no access to washrooms, which has been brought to our attention by Public Health Services.

The change in the school year in Catholic schools will have an effect on four locations in 1998 as well. These locations will close August 14 instead of August 19, unless we are able to gain access to the school. We are currently negotiating with the Catholic School Board on this matter.

Program leaders designed and delivered a variety of activities in accordance with the leisure needs identified through the Leisure Services Department's needs-assessment model. Daily activities at each site included sports, games, crafts, story-telling, music, creative drama, and special events. Water-play is a component of the playground program at 38 of the 43 sites where an outdoor water-feature is located (30 paddling pools and 8 spray pools).

Two locations are without an on-site recreation unit building and are served each week on a part-time basis through a travelling playground. These locations were McNab Park and Dr. J. Valens Park.

Overall attendance in 1997 at all playground sites was 180,037 visits, a 17 percent increase from 1996. The number of participants registered in the program was 29,029, a 26 percent increase over 1996. This level of participation represents 52.1 percent of the total eligible population of 2 to 12 year olds in Saskatoon. There was a 21% increase in the number of children age 2 to 12 years old in Saskatoon from 1996 (based on S.H.I.R. statistics). This means that we were able to attract more of the eligible population but did not have them come back as often as they could have.

Fifty-six percent of the attendees were users of the water-play component of the playground program. This represented a ten percent increase in useage over 1996.

Many of the playground locations experienced high usage of the water component as patrons utilized it for respite from the heat. A new spray feature in Exhibition at the Thornton recreation unit created an increase in attendance at that location. Creative and dynamic playground leaders also attracted children to many of our playgrounds.

Weekend Paddling Pool and Spray Pool Operation

In addition to the regular weekday playground and water-play programs, the Leisure Services Department provides paddling pool attendants, to provide supervision at the 30 paddling pools on weekends. These individuals are required to attend to the water quality and participant safety as a requirement of the Provincial Health Regulations for operating these paddling pools.

The paddling pools were scheduled to operate a total of seven weekends (14 days), for five hours per day during July and August in 1997; however, they were closed for one of those days due to inclement weather.

The overall weekend attendance in 1997 at the paddling pools was 14,685 visits, a 2.5 percent increase from 1996. The number of participants enrolled in the program was 7,268, a 4.9 percent increase from 1996. The Leisure Services Department staff believe that this increase is due to the additional day the weekend paddling pools were operational as compared to 1996.

Eight spray pools located at Exhibition, Holliston, Pleasant Hill, Dundonald, Parkridge, Lakeridge, Forest Grove, and Erindale playground sites provide an opportunity for self-directed play, and do not require on-going supervision. Morning hours in the month of June are traditionally cooler than those of July and August, and the spray pool hours of operation are scheduled accordingly. Weekend attendance and enrolment are not taken at these sites because an attendant is not present on the weekends.

Summer Youth Drop-in Skateboard Program

A drop-in skateboard program operates as a specialized youth centre at the Archibald Arena during June, July, and August. Due to the specialized equipment required for this type of activity, it is operated at a single facility as a city-wide program.

The skateboard program began in 1989 as a result of a decision by City Council to amend the Traffic Bylaw to prohibit people from skateboarding on a street or sidewalk, or other public place within certain restricted areas (outlined in Schedule No. 5 of the Bylaw). The Skateboard Centre was developed to provide an alternative for the users of skateboards, and at the same time, provide opportunities for programming which emphasized skateboarding safety.

The skateboard program is supervised by staff experienced in skateboarding and provides instruction for skill development; special events and competitions; supervised, self-directed

fun and enjoyment (while skateboarding); and training on the safety aspects of skateboarding.

The skateboard program operated six days a week at various times to meet the needs of the youth. Since the beginning of the skateboard program in 1989, the number of participants enrolled has increased from 150 to 747 in 1997. Participants attended the skateboard program a total of 6,254 times in 1997, an increase of 26.9 percent from 1996.

The Leisure Services Department's staff believe that increases in attendance are a result of skateboarding becoming a growing recreation activity/sport in North America. Local skateboarding retailers also indicated a large increase in 1997 spring sales of skateboards.

The skateboard program attracts youth from across the City, as well as a number of out-of-town visitors to our city. The majority of users of the Skateboard Centre are male with an average age of 14 years. The largest number of registrants and highest attendance is among 13-14 year olds.

Summer District Youth Drop-in Centre Programs

The Leisure Services Department provided a supervised recreational program for youth 10 to 19 years of age at 11 elementary and high school locations throughout the City in 1997. The program was in operation for a total of 33 days.

1997 Hours of Operation:

June 26 to August 13 Monday to Friday 3:00 p.m. to 5:30 p.m.

6:30 p.m. to 9:30 p.m.

Youth centre programs were located in the following locations in 1997:

Fairhaven School Dundonald School

Brownell School Aden Bowman Collegiate

Evan Hardy Collegiate Lakeview School
Princess Alexandra School Westmount School
St. Mary's School King George School

St. Volodymyr School

St. Volodymyr School

All of the youth centre programs were staffed with trained leaders who worked with the youth to design and deliver a variety of activities. The programs at St. Mary, King George, Princess Alexandra, and Westmount Schools were designated as MeTaWeTan Centres, and placed an emphasis on experiences and an appreciation of the Aboriginal culture.

City Council will note the addition of St. Volodymyr youth centre in 1997 in the Forest Grove location.

The overall attendance at youth centre programs in 1997 was 21,404 visits, a 10 percent decrease from 1996. Staff believe that the decrease in attendance at the youth centre programs is due to the extremely hot weather in 1997. The youth centres are located in school gymnasiums that are not air conditioned and, as a result, become extremely warm during hot weather.

The number of participants enrolled in the program, however, was 3,000, which is an 11 percent increase from 1996, which represents 9 percent of the total eligible population in this age group. This increase is in direct proportion to an 11 percent increase in this age group within the city.

A twelfth drop-in youth centre was operated in the Confederation Park Mall location as part of a year-round youth centre that the City operated in conjunction with the Mall merchants and management. This location will not be available in 1998 as the partnership with the Mall dissolved in the fall, 1997. An update on this project can be found in a corresponding report to the Administration and Finance Committee that outlines the Leisure Services Department long-term Youth Program Plan.

The Leisure Services Department reviews its summer youth centre program locations on an annual basis in an effort to maximize the limited resources we have for such programs. Our locations are determined by demographics (where and how many youth live in an area); how far and how accessible is the site; the availability of transportation; which neighbourhoods have a high number of 'youth' and a large number of low-income households; and neighbourhoods where the community has identified the need for prevention of at-risk behaviours.

Consequently, the Leisure Services Department will continue to provide 11 summer youth centre sites in the same locations throughout the city in 1998. Four of the youth centre sites will be located in the city-centre and will continue to be designated as MeTaWeTan (Let's Play) sites, with an emphasis on activities and sensitivity to the Aboriginal culture.

Youth Program Plan

The Leisure Services Department has tabled a long-term program plan for youth to the Administration and Finance Committee for its information. The plan identifies issues that surround the youth target group and establishes desired outcomes and program delivery strategies for the City's involvement in the delivery of programs for youth. It includes the programs and services that will be provided over the next several years but is a dynamic plan that will change as the needs of the community change. The report to the Administration and Finance Committee and a summary of the youth program plan can be found in Attachment A.

ATTACHMENT

- 1. Attachment A March 2, 1998 report to the Administration and Finance Committee"
- 2. Accessibility and Outreach Services for Seniors and Special Needs
 Target Populations (People With a Disability and Low Income)
 1997 Annual Report
 (File No. CK. 430-1)

RECOMMENDATION: that the information be received.

ADOPTED.

Your Committee has considered and is submitting the following report of the General Manager, Leisure Services Department dated March 5, 1998, to City Council as information:

"EXECUTIVE SUMMARY

In 1997, the Leisure Services Department provided consultation, accessibility, and outreach services to seniors, persons with disabilities, and persons with low income to encourage and enable them to participate in a variety of leisure programs.

This report reflects the outcomes of the 1997 Accessibility Subsidy Program, and City partnerships which enabled individuals and target populations to access existing services, and enabled community groups and city-wide organizations to develop accessible programs to target populations.

REPORT

The Leisure Services Department has targeted seniors, persons with disabilities, and persons with low income in an attempt to reduce barriers that prevent their participation in leisure programs.

The Department's leisure needs assessment process and demographic information identifies three significant common barriers to participation among these target groups:

- a) costs associated with participation (including admission and registration fees);
- b) cost of transportation; and,
- c) no program available.

The following is an overview of the services which took place in 1997 to reduce these barriers:

1. <u>Accessibility Subsidy Program</u>

The purpose of the Accessibility Subsidy Program is to provide assistance to that portion of Saskatoon's residents whose barrier to participation in leisure activities is the cost of admission, or transportation to programs and services provided by the Leisure Services Department and other delivery agents. The Accessibility Subsidy Program facilitates accessibility for economically disadvantaged residents of Saskatoon, without distorting the general revenue and pricing strategies of the Department.

The Accessibility Subsidy Program is designed to offer one hour of activity per week to those individuals who have identified cost as a barrier to participation. Individuals requiring financial assistance apply in writing to the Department during specified application dates.

There are four components under the Accessibility Program:

- a) Admission Passes and Registration;
- b) Transportation;
- c) Facility Rentals; and,
- d) Target Programs.

Each component is designed to meet a particular need and to accommodate the greatest number of people. The Department has built in flexibility within the specific components of the program to allow participants the ability to choose an activity at a location and time of their choice. The following describes the four components of the program and usage results for 1997:

a) Admission Passes and Registration

This component enables individuals or groups to have access to recreation programs offered by the Leisure Services Department (drop-in or registered format), at no cost. The general admission schedule includes access to the Forestry Farm Park and Zoo, Kinsmen Park Rides, Saskatoon Field House, Harry Bailey Aquatic Centre, Lawson Civic Centre, Lakewood Civic Centre, Cosmo Civic Centre, and the municipal outdoor swimming pools. Some programs include: swimming, fitness classes, weight rooms, sport activities, track, and registered programs, such as swimming lessons.

In 1997, the Department processed 800 requests for admission passes and program registrations, which reflects 6,620 people, an increase of 8 percent from 1996. These participants made 17,413 visits (average of 2.6 visits/participant) in 1997, (a slight increase from 1996), which indicates the program provided opportunities for more people, but fewer visits were made per person.

The budgeted cost for this program component was \$29,900 in 1997.

b) <u>Transportation</u>

This component provides free public transportation for individuals to access recreation programs and facilities outside of their neighbourhood (i.e. provide bus tickets to access City bus service for a public swim at Riversdale outdoor pool). Individuals or agencies, on behalf of an individual or group, may request bus tickets by completing an application form at the Leisure Services Department or at one of the City's five leisure facilities.

In 1997, there were a total of 253 requests for bus tickets, a decrease of 9 percent in comparison to 1996. A total of 7,439 individual tickets were issued (2,994 children tickets, 1,600 youth tickets, and 2,845 adult tickets from this request). There was a decrease in tickets issued in 1997 compared

to 1996. Due to bus ticket admission costs increasing in 1997, fewer bus tickets were purchased, which directly resulted in a decrease in the number of tickets issued.

A total of \$8,000 was allocated in the 1997 budget.

c) <u>Facility Rentals</u>

Funding allocated to this program component provides blocks of free public swim times at a variety of leisure facilities through the rental of the facility to the Leisure Services Department. In 1997, the Leisure Services Department provided one and one half hour free swims at Harry Bailey Aquatic Centre on Saturday afternoons for nine weeks during the Fall and again in the Winter season. During the summer months, the Department offered six, one and one half hour free swims at Riversdale Pool (Monday evenings) and five one and one half hour free swims at Mayfair Pool (Wednesday evenings).

In 1997, 29 free public swimming times were offered in the facility rental component. Total attendance at the free public swims was 9,337 visits (average of 322 participants per swim), compared to the attendance of 9,608 in 1996 (average of 310 participants per swim).

A total of \$10,000 was allocated for rentals in 1997.

d) Target Programs

Targeted programs are those programs designed to reach a specific segment of the population which may face cost as a barrier, when wishing to participate in leisure programs. In determining the target program needs, the Leisure Services Department uses needs assessment survey results provided by low income respondents. In 1997, the target market for programs in the City Centre and Confederation Suburban area were Aboriginal, single with children, unemployed, and low income. The program categories were Lifeskills, Sports, Games, and Physical Fitness for the Confederation Suburban area and Lifeskills, Visual Arts and Physical Fitness for the City Centre suburban area.

The Leisure Services Department (as a delivery agent), community associations, and outside delivery agencies make application for target program dollars to provide activities to these target populations.

In 1997, 13 delivery agencies provided 23 leisure programs to low income participants in the City Centre and the Confederation Suburban area. This compares to 14 delivery agents providing 21 programs in 1996. The overall attendance in the programs was 4,382 in 1997, an increase of 5 percent from 1996. The number of participants registered in the programs in 1997 was 559; a decrease of 17 percent from 1996. The decrease in the number of participants registered in 1997 as compared to 1996 is attributed to the types of programs that were offered in 1997. In 1997, more registered programs were offered, which limits enrollments, compared to drop-in programs, where enrollment is not limited. The Leisure Services Department encourages groups to provide a program format that provides opportunities for the greatest number of participants while considering the cost value of the program.

A total of \$26,200 was budgeted for target programs in the City-Centre and the Confederation Suburban areas in 1997. Of that amount, \$17,887.74 was spent, resulting in an under-expenditure of \$8,312.20. Most of the under-expenditure is due to the projects' actual expenditures coming in lower than originally estimated.

2. Special Needs Initiatives at the Outdoor Pools

During its review of the 1994 Operating Budget, City Council approved \$11,800 be added to the outdoor pool budget for the provision of opportunities that would increase participation by low income families and special interest groups. Community Associations and the Leisure Services Advisory Board were invited to a public meeting to discuss various options for maximizing use of the available funding.

As a result of community input, the following strategy for allocating the \$11,800 was presented to City Council and approved for implementation at all four municipal outdoor swimming pools, beginning June 27, 1994:

• free public access time from 10:30 a.m. to 12:30 p.m. on Saturday at Lathey and Mayfair Pools and from 10:30 a.m. to 12:30 p.m. on Sunday at George Ward and Riversdale Pools; and,

• a one dollar admission fee for children and youth and a two dollar admission fee for families on each Tuesday during public admission from 1:00 p.m. to 8:30 p.m.

Since the program was implemented in 1994, staff observations and attendance statistics indicate the initiatives have not achieved the desired outcome of increasing participation for those people whose barrier to participation is cost. The current program is having the following impact:

- attendance for the two hour free swims on Saturday and Sunday mornings is lower than anticipated .
- many of the customers who regularly attend the outdoor pool general admission program are now participating during the Tuesday two dollar family swim In 1997, the special need initiative fund was over expended by \$20,256. The over expenditure is the result of paying the difference between the regular rate and the discounted rate for each type of admission.

As a result of the above, the Leisure Services Department is transferring the special initiative money of \$11,800 to the department's Accessibility Program to better target these funds; avoid duplication with other accessibility programs (i.e. a variety of free swims were offered through the use of the special initiatives money and the accessibility program); and manage conflicts with general revenue goals. The funds will be targeted to outdoor pool initiatives, specifically to:

- 1) purchase bulk tickets (\$8,800) for individual admissions to public admission; and,
- 2) increase the number of free public admission opportunities at Riversdale and Mayfair on the Monday and Wednesday evenings (\$3,000).

To support the department's general revenue goals, your staff will be offering (during a low usage time) a discounted price promotion at all the outdoor pools. Monday to Thursday evening from 6:30 p.m. to 8:30 p.m. a \$2 family and \$1 youth/child rate will be offered. The Department will promote this time as an opportunity for families to come and participate after supper and enjoy their outdoor pool.

3. Consultation

The Leisure Service Department consults with city-wide seniors and special interest groups, and individuals to enhance the development and implementation of leisure

programs and services. In 1997, the Leisure Services Department worked with a number of service-providers to gather and provide resources, identify and respond to accessibility issues, and partner in program initiatives:

- a) Council on Aging The Leisure Services Department continues to liaise with the Council on Aging. In 1997 the Leisure Services Department was represented on an Advisory Committee to the Council on Aging that addressed the continuation of the 'Senior Shuttle Service'. The 'Senior Shuttle Service' addresses the issue of accessible and affordable transportation for older adults. A permanent shuttle service is essential for reducing the social isolation of seniors and consequently enhancing their independence, quality of life, dignity, and health. The Leisure Services Department will continue to liaise with the Council on Aging regarding seniors issues. Seniors issues that continue to be addressed include isolated seniors, the International Year of the Aging to occur in 1999, and future development of seniors programs.
- b) <u>Saskatoon District Health Board</u> The Leisure Services Department continues to work with the recreation therapy staff of the Saskatoon District Health Board to assist in bridging clients into community programming. Several patients participate in programs offered by the Leisure Services Department and community organizations for rehabilitation beyond their institutionalization.
- c) <u>Y.W.C.A.</u> The Leisure Services Department continues to meet with the Y.W.C.A. to discuss program initiatives for people with disabilities and senior fitness leadership. Specific programs to address the needs of these target groups continue to be explored. In 1998, the Leisure Services Department, in partnership with the YWCA, will work together to recruit older adults who will train to become fitness leaders. These fitness leaders will then lead other older adults in fitness classes.
- d) <u>Public Referrals</u> The Leisure Services Department provides a referral service to individuals and organizations inquiring about available leisure programs. Often people are requesting information on the availability of specific leisure programs for seniors, persons with a disability, and persons with low-income. Staff research and investigate possible activities and delivery agents to assist the public.

New Program Initiatives The Leisure Services Department in partnership with the Canadian Red Cross and Community Associations piloted a seniors active living program. The program, named 'Link to Health' is targeted to older adults (50 years and older) to participate in a gentle exercise program and a social activity. The Leisure Services Department will continue to work with Red Cross and community Associations in 1998 to assist in providing this program at the neighbourhood level. The Leisure Services Department role in this new program initiative is to provide training opportunities for instructors who will deliver the Link to Health program. In 1997, eight individuals were trained.

4. <u>Accessibility Officer</u>

In September 1996, City Council designated the Leisure Services Department's Target Population Consultant as the City of Saskatoon's internal "accessibility officer". The Consultant coordinates accessibility issues on behalf of the Corporation by notifying the appropriate Department of issues which are expressed by the general public, and coordinating information for the "City Page" of <u>The StarPhoenix</u>, to inform the public of the access initiatives taken by civic departments.

5. Saskatchewan Lotteries Community Grant Program - Target Populations

The City of Saskatoon, Leisure Services Department administers funds from the Saskatchewan Lotteries Trust Fund for Sport, Culture, and Recreation to non-profit community organizations in Saskatoon.

The goal of the Community Grant Program is to get people involved in sport, culture, and recreation activities by enabling communities to address the needs of local residents. A portion of the total grant funding must be used for projects which encourage more participation among 'target populations'.

In 1997, the priorities were for projects geared to the following:

- Program for adults and/or seniors who are not presently participating in 'Active Living' programs (programs which promote and encourage an active lifestyle).
- Programs for youth (10-19 years), with encouragement and some involvement from adults and/or families.
- Programs which break down barriers (cost, transportation, disability) to participation in sport, cultural, and recreation programs.

In 1997, 20 projects were approved for funding for adults and seniors, 30 projects were approved for youth and 5 programs were approved for funding which address barriers to participation. The total City allocation for the community grant program in 1997 was \$175,000."

3. Fire Agreement Bylaw R.M. of Corman Park #344 (File No. CK. 2500-1)

RECOMMENDATION:	1)	that the City enter into an agreement with the Rural Municipality of Corman Park #344 to provide for Fire Inspection service for commercial properties within the Rural Municipality of Corman Park #344; and,
	2)	that the City Solicitor be requested to prepare the necessary Bylaw, and appropriate agreement.
ADOPTED.		

Your Committee has considered and concurs with the following report of the General Manager, Fire and Protective Services Department dated March 5, 1998:

"BACKGROUND

The existing fire agreement with the Rural Municipality of Corman Park was revised and signed in May of 1997. The agreement provides for response to fires, rescues and dangerous goods incidents.

REPORT

Effective December 4, 1997, the Fire Fighters' Code of Practice in the new *Occupational Health and Safety Act* took effect. The *Act* requires that Fire personnel must be aware of any potential hazards they may encounter when responding to an incident. In Saskatoon, we have been actively pre-planning all commercial, industrial, and institutional properties. We must also pre-plan commercial buildings in our contractual response area in the R.M. of Corman Park. On many occasions in the City, when buildings have been pre-planned, deficiencies under the Fire Code have been identified and forwarded to the Inspection Division for rectification. It is anticipated that the same will happen as buildings are pre-

planned in the R.M. of Corman Park. With this in mind, the Department approached the R.M. of Corman Park to offer a full inspection service of the commercial properties within the fire contract agreement area. The response from the R.M. of Corman Park has been very positive. The cost agreed to would be Six Thousand Dollars (\$6,000) per year. This fee is only for the inspection of properties. Any enforcement actions would be over and above the basic inspection fee.

Under Section 136 (2)(a)(i) of *The Urban Municipality Act, 1984*, Council may enter into an agreement with another municipality for the furnishing of fire prevention services."

4. Planning and Building Department Annual Report - 1997 (Files CK. 430-32 and PL. 430-1)

RECOMMENDATION: that the information be received.

ADOPTED.

Your Committee has considered and is forwarding the following report of the General Manager, Planning and Building Department dated March 11, 1998, to City Council as information.

"BACKGROUND

On behalf of the Planning and Building Department, I am pleased to provide the Planning and Operations Committee with a copy of the Planning and Building Department's 1997 Annual Report. The report provides an overview of the organizational structure, activities and services, as well as the initiatives that were completed in 1997.

REPORT

Saskatoon experienced a very healthy year in terms of growth and development. With respect to development activity, the value of construction in building permit activity increased by 82% over 1993, 31% over 1994 and 27% over 1995 and while the value of construction levelled off in 1997, the number of permits issued increased by 7 percent. The home building industry continued to be strong with Silverspring leading all subdivisions with 126 single family dwelling starts. The demand for multi family land remained strong and industrial land activity continues to improve. Total lot sales in 1997 exceeded 10 million dollars. Other activity such as rezoning applications increased in number by 53% over 1996.

Early indications reveal that 1998 will also be an active year.

Plan Saskatoon

1997 was also a significant year for Plan Saskatoon whereby the Draft Development Plan was tabled with City Council. The draft Development Plan contains the proposed growth management strategy and general land use policy recommendations for the City. During 1998, Plan Saskatoon staff will be preparing a draft new Zoning Bylaw, based on the policies contained in the draft Development Plan. Additional input is being sought from the public on specific issues to help formulate the Zoning Bylaw. The Bylaw will be reviewed by a committee representing various Civic Departments, and by the City Municipal Planning Commission. Once approved by MPC, the controversial portion of the draft Bylaw will be reviewed by City Council prior to a formal Public Hearing being held. It is expected that a Public Hearing for the Development Plan and Zoning Bylaw will be held in the fall of 1998.

Other Significant Issues

The attached Annual Report details the major initiatives undertaken by the Department in 1997. Highlights of some of those initiatives include the following:

- completed the implementation of a new business license program. This program has the benefit of integrating business licensing with the development and building permit process, as well as being able to maintain the widely used commercial space inventory;
- completed a Business Process Analysis and Work Flow for all major activities in the Department and selected an automated system that will improve the Department's overall operations, efficiency and customer service. The system is called (POSSE) which means Public One-Stop Service.
- completed a review of the permanent and portable sign regulations;
- completed a corporate strategy to renew and strengthen the City's commitment to heritage;
- completed a greatly improved set of Civic Address and Zoning Maps;
- initiated a Downtown Housing Study;
- initiated a feasibility study for residential development in the Dundonald/Westview neighbourhoods;

- implemented a new internal mail system with greatly improved efficiency;
- implemented Windows95;
- acquired and then distributed through cost recovery, coloured aerial photography for the City and surrounding districts;
- completed a replotting scheme for Lakewood and commenced preparation of a neighbourhood design for Willowgrove;
- commenced the development of Community Quality of Life Indicators some of which will be used in conjunction with the Neighbourhood Profiles;
- worked with the Saskatoon Regional Economic Development Authority (SREDA) to prepare a Saskatoon Market Survey which is a comprehensive overview of the City's residential, commercial and industrial land markets;
- completed an Industrial Land Inventory in 1997 which determines that total amounts of vacant and occupied industrial land in the City;
- implemented Public Art initiatives for the Riversdale Business Improvement District and the positive effects of these works can be appreciated as one drives along 20th Street;
- an Environmental Audit of the Broadway Business Improvement District was undertaken in order to address youth related concerns;
- the department has been active in crime prevention through environmental design;
- the department has been involved in helping to develop a policy and implementation strategy to deal with the Safer City concept;

- the Local Area Planning Process was commenced in the Sutherland Neighbourhood with a public participation-oriented planning approach being taken;
- completed the Broadway Streetscape Master Plan;
- completed the Commercial Facade Guidelines Manual which is an educational "how to" manual targeted at business owners.

In conclusion, the Department had an extremely busy year carrying a very heavy workload and I appreciate the efforts of staff in maintaining the service levels set out in the Ends Directives.

ATTACHMENT

1. Planning and Building Department 1997 Annual Report"

REPORT NO. 5-1998 OF THE ADMINISTRATION AND FINANCE COMMITTEE

Composition of Committee

Councillor D.L. Birkmaier, Chair Councillor M. Heidt Councillor A. Langford Councillor J. Maddin Councillor K. Waygood

1. Long Term Strategy

Youth Centres

AND

Communications to Council

From: Laura Wasacase, Chair

Saskatoon Children at Risk Committee

Date: September 20, 1995

Subject: Submitting a proposal for funding youth centre programs in Saskatoon's

inner city and requesting support from the City of Saskatoon

AND

Race Relations Committee Seventh Annual Report January to December 1996

AND

Communications to Council

From: Eric Olauson, Recreation Director

Eastside Youth Centre Inc.

Date: September 4, 1996

Subject: Requesting a grant for the Eastside Youth Centre Inc.

AND

Youth Centre Confederation Park Mall

(File No. CK. 5500-6 and 1870-1)

RECOMMENDATION: that City Council support the establishment of a full-time Recreation

Youth Program Coordinator position in the Leisure Services Department to provide for the programs and services outlined in the

Long Term Strategy for Youth Centres, and that the funding for this position be referred to the Budget Committee for approval.

Your Committee has reviewed the following report of the General Manager, Leisure Services Department, dated March 2, 1998 and fully supports the Long Term Strategy for Youth Centres, which includes the establishment of a full-time Recreation Youth Program Coordinator position:

"EXECUTIVE SUMMARY

The Leisure Services Department has been addressing and responding to issues, program concerns, and the needs of youth programs within the City of Saskatoon for a number of years and we have reported to City Council on all of these matters (as evidenced in the subject above).

A long-term youth program service and delivery strategy and plan has been the topic of discussion and the focus of department staff efforts since 1995. Since that time we have addressed all of the above issues and have established a number of new initiatives and programs for youth both at the neighborhood level and at our facility sites. We have partnered with community associations, the business community, and other government and non-government agencies to provide programs and services. We have also developed an issue-based long-term youth plan that makes up the foundation for all of our initiatives.

This report will provide City Council with an overview of the Department's current long-term plan for youth programs and services for 1998 and into the next few years and will address the status of the Confederation Mall project and the Westmount Youth Drop-In Program.

A number of youth programs with an emphasis on the Aboriginal culture are included here; however, a full program plan for Aboriginal programs and services is addressed under a separate report of the long-term Aboriginal Plan.

Our current youth program plan will require the addition of a full-time recreation youth program co-ordinator position in order for the Department to provide the programs and services listed in the plan. This position is reflected in the Leisure Services Department 1998 Operating Budget estimates.

BACKGROUND

During its April 18, 1995, meeting, the Planning and Development Committee considered a report of the Deputy Assistant City Clerk that stated:

'During consideration of the Leisure Services component of the 1995 Operating Budget, City Council resolved that the question of providing additional youth centres for all neighborhoods be referred to the Planning and Development Committee to develop a long-term strategy.'

The Committee resolved that the matter be referred to the Administration for a report. On November 20, 1995, the Administration reported on this matter.

At its January 9, 1996, meeting, the Planning and Operations Committee resolved, in part:

'that the Administration provide the Planning and Operations Committee with a status report a year after implementation of the youth centre program in the Confederation Park Mall.'

The Administration reported to the Administration and Finance and the Planning and Operations Committees on this matter in November, 1996.

At its March 11, 1996, meeting, City Council dealt with Report No. 5-1996 of the Administration and Finance Committee and resolved:

that funding be provided for a (one-year) pilot project youth centre as outlined under the Inner City Youth Centre Proposal submitted by the Saskatoon Children at Risk Committee, at a cost of \$13,609, subject to the location being established by the Leisure Services Department, and evaluation criteria being established by the Leisure Services Department in conjunction with the community association selected for the pilot project;'

At its September 23, 1996, meeting, City Council dealt with Report No. 14-1996 of the Administration and Finance Committee and resolved, in part:

'2) that the issue of year-round youth centres be referred to the Administration for a feasibility report, including alternatives such as partnering;'

In September, 1996, the Leisure Services Department reported to the Planning and Operations Committee that the Westmount neighborhood had been chosen as the site of the pilot project and also reported on the evaluation criteria that would be utilized for the project by the Leisure Services Department, in conjunction with the community association.

The Leisure Services Department provided an interim evaluation of this pilot project and the issue of year-round youth centres to City Council in November, 1996. The Westmount Youth Drop-In Program has continued to operate since May, 1996. Further discussion on this project will be discussed in this report.

At its September 8, 1997, meeting, the Administration and Finance Committee considered the Seventh Annual Report of the Race Relations Committee and resolved in part:

'2) that the matter be referred to the Leisure Services Department to consider the Children at Risk Committee's request for youth centres.'

The Leisure Services Department dealt with the Children at Risk Committee's request for youth centres in 1996. This committee has now dissolved and the Department continues to address issues and programs for youth with community associations, non-government and government agencies.

REPORT

There has been an increase in demand for programs for youth in Saskatoon in the past few years. Neighbourhood recreation delivery agencies (community associations) have indicated a greater need for neighbourhood-based programs to deal with youth 'hanging-out' in neighbourhood parks and park vandalism, and to provide positive alternative programming for youth. Staff of the Leisure Services Department and volunteers from community associations have responded to these community concerns and have developed and delivered a number of programs and strategies for sport, culture, and recreation programs specifically geared to youth.

Many community associations have started their own neighborhood drop-in youth programs funded from different sources (including one-time funding from the Saskatchewan Lotteries Community Grant Program) to try to meet the need for youth programs at the neighborhood level. The Leisure Services Department has also supported and assisted them in neighborhood-based indoor youth programs throughout the fall and winter.

In 1997, community associations provided 428 indoor youth programs for 10 to 19 year olds during the fall and winter, for approximately 4,845 hours of program. (These program hours do not include indoor soccer and the Westmount Youth Drop-In Program.) Of those programs, the Leisure Services Department co-sponsored 18 of them and 19 of them were funded through the Saskatchewan Lotteries Community Grant Program. In addition, the Leisure Services Department operated 11 summer youth centre locations for 1,996 hours of

program. At the suburban level, the Department provided an additional 654 registered program hours for youth at various facility locations (excluding general admissions, golf courses, Kinsmen Park rides, and the Forestry Farm). The Department was involved in the provision of various other youth programs throughout 1997, such as outreach programs to the EGADZ Youth Centre and the Confederation Park Mall Project.

A long-term program plan strategy for addressing the leisure needs of youth in our city has been developed that identifies the issues of this target group and establishes desired outcomes and program delivery strategies for the City's involvement in the delivery of programs for youth. It includes the program and services that will be provided over several years. It is important to note that the youth plan is a dynamic plan that will change as the needs of the community change.

Youth Program Plan

In accordance with the City's Public Recreation Policy, the Leisure Services Department is expected to provide a leadership role in the delivery of leisure services, including the delivery of youth sport, culture, and recreation programs in the City of Saskatoon. The broad issue and outcome statements of the youth plan provide the 'end results' perspective, which serves as the foundation for determining the services we should provide.

Attachment A provides a detailed summary of the issues, outcomes, and programs and services that will be provided by the Leisure Services Department under the youth plan. Four issues that face this target group form the basis of the plan:

- #1: Youth say that cost is a barrier for them to participate in the recreation opportunities of their choice.
- #2: Youth hanging out in certain locations creates a perception of a threat to the public and of youth engaged in vandalism.
- #3: Gaps exist in programming for girls and older youth.
- #4: There is a decline in the participation of youth in Active Living activities.

The youth plan indicates the Department's direct involvement in the delivery of youth programs, either directly or through a partnership with a community association, a city-wide organization, or a government or non-government agency. All of these youth programs can be delivered in a variety of formats and provide different combinations of activities depending on the preferences of the youth, availability of facilities, and resources allocated.

The Department's attempts to ensure the provision of a variety of programs within our funding limitations is an ongoing challenge.

In addition to the programs that the Department provides directly, we are also involved in the provision of youth programs delivered by the community. The City supports the delivery of youth programs by community associations and city-wide organizations throughout the City by assisting with program development and delivery and providing financial assistance through grants. Many community associations and city-wide groups also access the Saskatchewan Lotteries Community Grant Program as a source of funds for youth initiatives, with the department assisting them in the application, development, and delivery of the programs.

Support Services for Youth Programs

In 1997, of the more than 400 indoor programs for youth offered at the neighborhood level during the fall and winter, approximately 60 of them were drop-in youth programs. The City of Saskatoon, Leisure Services Department encourages programs to be delivered by the community associations since transportation and cost are often barriers to participation for this target group. However, increasingly, community association volunteers require support in the development and delivery of these programs.

Community association volunteers do not always have the expertise needed to develop these programs and to deal with the problems that seem to arise in working with this target group, like keeping their attention, behavior problems, threat of youth violence, vandalism during the programs, etc. The additional workload demands that these programs place upon the volunteer and the instructors are often unrealistic and can lead to abandonment of the program.

The community association will often hire an instructor to run the program and expect that they will deal directly with the problems in offering a program to this target group. The instructors require assistance and support in order to do this, while at the same time providing a balanced, quality program for this age group.

Leader training, advice, and expertise on how to deal with the day-to-day operation of youth programs, coping with behavior issues, working with youth on their preferences for a quality program, and attracting youth as role models are necessary services when dealing with youth programs. Consequently, a provision for the hiring of a recreation technician assigned to co-ordinate youth services and programs at the neighborhood level has been included in the 1998 preliminary operating budget estimates for the Leisure Services Department.

Year-Round Youth Centres

The provision of a year-round youth centre has been accomplished in the Westmount neighborhood since May, 1996. Providing youth programs with a drop-in format in the neighborhood elementary school is the most cost-effective way of providing a program at the neighborhood level and the most accessible in terms of location and transportation. From our experience, year-round youth centres (with the exception of Egadz and the Confederation Mall projects) are best delivered, in partnership with the community association.

However, each neighborhood in Saskatoon is unique and, therefore, has a different set of needs. Some neighborhoods do not require a year-round drop-in youth centre for five days a week. They may only need one or two evenings of program to fill the needs of the youth that live in their neighborhood. Situating a year round youth centre program within each neighborhood would assume that each neighborhood is equal in terms of having a sufficient number of youth 10 to 19 years of age to warrant such a program; that there are no alternative activities for youth to participate in; and that barriers to participation exist. Since this is not the case, the Department believes that we should work with community associations to determine the individual needs of the neighborhoods and then determine the most appropriate delivery format and location.

The Westmount location afforded the Leisure Services Department with the opportunity to see if a five day a week program in partnership with the community association and the community school would address the youth program concerns within the neighborhood. An evaluation of the program in June, 1997 revealed that the program was successful in terms of our overall criteria.

However, the implementation of the concept of year-round youth centres in a given neighborhood has implications for other youth programs and other leisure programs within the neighborhood. For example, in order to have a year-round youth centre, the Leisure Services Department has to ensure a summer youth centre program is situated in that neighborhood. This affects the designation of Department-delivered summer youth centre programs on a district basis.

There are other impacts of having a five day a week youth program during the fall, winter, and spring that can be a detriment to the rest of the community. One is that the community association and the community school cannot run any other programs in the evenings to accommodate the needs of the rest of the residents in the community because they have no room in the school facility to do so. Secondly, the program has to be staffed heavily to deal

with the drop-in nature of the program and there is a need for a large support system from the community, the school, and the City in order for us to experience success. The community volunteers find it difficult to participate to the extent that is required due to the nature of the problems and issues associated with this type of program (as outlined earlier in this report).

In June 1997 as part of the evaluation of the Westmount project, staff of the Leisure Services Department and members of the community and school began to question whether programs designed for other age groups and adults should be also be provided to benefit the whole community long-term. As a result, and largely due to the issue of facility space, it was agreed among the city, the community association, and the community school that the Westmount youth drop-in program be reduced to operate three days per week (as opposed to five) beginning in the fall of 1997. A basketball program and other programs replaced the other two days and a new youth drop-in program was begun for two days a week in the Riversdale neighborhood in conjunction with the community association and the Princess Alexandra Community School. This has proven to be a win-win situation for two neighborhoods and a better use of the resources designated for special youth programs and helps to serve the needs of two, rather than just one, neighborhood.

The Leisure Services Department will continue to assist all community organizations that request assistance in the delivery of youth programs within the limitations of its allocated resources and will continue to do ongoing evaluation to ensure that the needs of the entire community are being met.

Confederation Park Mall Youth Drop-in Project

In 1994, with funding received from the Saskatchewan Lotteries Trust Fund through the Saskatchewan Parks and Recreation Association, the Leisure Services Department developed a drop-in youth centre program in the Confederation Park Mall in partnership with the mall management and merchants. In 1994, City Council approved funding for a drop-in youth centre at the Cosmo Civic Centre to alleviate the problems associated with youth 'hanging-out' in this facility. A drop-in centre was provided at the Cosmo Civic Centre during the fall of 1994 and the winter of 1995, concurrently with the Confederation Park Mall project.

The Leisure Services Department was given approval by City Council to move its funding and resources from Cosmo Civic Centre to the Confederation Park Mall project when project funding from the Saskatchewan Lotteries ended in October, 1995. The Leisure Services Department operated a drop-in youth centre program in the Confederation Park Mall, in partnership with the Confederation Park Mall management and merchants until

October, 1997. Up until that time, the management of the mall provided a 1,143 square foot activity space at no cost to the City (this space was valued at \$3,400 per month in 1995). The youth accessed the space from a separate entrance and the space was not open from the mall for control purposes. In this way, the program did not disrupt customers shopping in the mall. The Department paid utilities, cleaning, and security in addition to staffing the project at a total cost for this project, over a twelve month period, of \$20,900.

In 1997, the management of the mall evaluated its partnership with Leisure Services Department and determined that they wished to dissolve their partnership with us and, should we wish to continue the project, the Department would have to begin to lease the space at commercial rates. The cost to do this was prohibitive and since we no longer were in partnership with the mall management, the Leisure Services Department decided to discontinue the program and redirect its resources to alternate youth programs and new initiatives at the neighborhood level and at the Cosmo Civic Centre and other facility locations, as indicated in the long-term youth plan outlined earlier in this report.

ATTACHMENTS

1. Attachment A - Youth Program Plan"

IT WAS RESOLVED:	1)	that City Council support the establishment of a full-time Recreation Youth Program Coordinator position in the Leisure Services Department to provide for the programs and services outlined in the Long Term Strategy for Youth Centres, and that the funding for this position be referred to the Budget Committee for approval; and
	2)	that the report be referred to the Race Relations Committee as information.

2. 1997 Operating Revenues Year-end Report Leisure Services Department (File No. CK. 1705 LS)

RECOMMENDATION: that the information be received.

ADOPTED.

Your Committee has reviewed the following report of the General Manager, Leisure Services Department, dated March 6, 1998 with representatives of the Leisure Services Department, and wishes to commend the Leisure Services Department for fulfilling their objectives:

"REPORT

In 1997, the Leisure Services Department realized operating revenues of \$8,391,000 - an increase of \$811,300, or 11 percent over 1996 actual results and \$249,000, or 3 percent above our budget estimates. This is the first time our annual revenues have exceeded the 8 million dollar mark.

1997 REVENUES BY SOURCE

	1992	1993	1994	1995	1996	1997
	Actual	Actual	Actual	Actual	Actual	Actual
A) LANDLORD FU	A) LANDLORD FUNCTION					
Internal Rentals	\$1,384,400	\$1,299,400	\$ 980,600	\$1,336,000	\$1,391,700	\$1,493,200
External Rentals	1,871,700	1,692,200	1,499,300	1,779,700	1,909,700	1,971,600
Concessions	133,100	130,700	86,400	129,700	143,100	154,100
Other Rental	97,400	103,800	101,700	170,800	155,300	162,400
Revenue						
SUBTOTAL	\$3,486,600	\$3,226,100	\$2,668,000	\$3,416,200	\$3,599,800	\$3,781,300
B) PROGRAMMING FUNCTION						
Admissions	\$1,070,000	\$1,083,100	\$1,105,800	\$1,310,900	\$1,372,700	\$1,543,700
Registered	688,700	714,800	436,900	732,900	778,800	802,700
Lessons						
SUBTOTAL	\$1,758,700	\$1,797,990	\$1,542,700	\$2,043,800	\$2,151,500	\$2,346,400

C) SELF-FINANCING PROGRAMS						
Golf Courses	\$1,411,000	\$1,549,800	\$1,391,900	\$1,641,700	\$1,547,500	\$1,953,800
Kinsmen Park Rides	90,200	97,700	83,600	106,100	109,100	120,100
Gordon Howe Campground	96,300	103,400	110,600	119,400	125,300	139,900
Concessions	45,600	46,100	32,500	42,300	46,500	49,500
SUBTOTAL	\$1,643,100	\$1,797,000	\$1,618,600	\$1,909,500	\$1,828,400	\$2,263,300
TOTAL REVENUE	\$6,888,400	\$6,821,000	\$5,829,300	\$7,369,500	\$7,579,700	\$8,391,000

The Department's landlord (rental) function recorded revenues of \$3,781,300, an increase of \$181,500 or 5 percent over previous year actual results, while the programming function (lessons & admissions) realized \$2,346,400, which is \$194,900 or 9 percent above 1996. As a result, we exceeded our revenue objectives for the subsidized programs by \$96,000 or by 2 percent. We attribute these results to fee increases and to a combination of other factors including your staff's continued efforts to identify and respond to customer needs, to provide user-friendly customer service, and to aggressively market our programs and services.

The self financing programs (the City's three golf courses, Kinsmen Park Rides, and Gordon Howe Campground) realized revenues of \$2,263,300. This is \$434,900 or 24 percent ahead of last year's actual results and \$152,900 or 7 percent above our budget projections. These results are largely due to fee increases and improved play at the golf courses, which resulted from the favourable weather conditions for golf throughout most of the season.

It is significant to note that while we are maintaining our market share with respect to admissions, our revenue increases are largely the result of higher prices, not larger volumes. When you compare these results to those for 1992, for example, they are just over \$1,500,000, or 22 percent greater. Yet attendance, recorded at the City's leisure facilities in 1997 was just 3 percent above the 1992 level. This indicates that our revenue growth has been achieved largely as a result of the rate increases that were implemented over the past five years - which is significant because your staff believe that our current rates may be at or near to the maximum the market can bear. The fact is, we will no longer be competitive in our pricing if we raise fees much further. At the same time, it may be unrealistic to expect that we can improve our cost-recovery results without increasing prices.

Further details with respect to each of the Department's sources of revenue and for each programming site are provided in Appendix A. The following are the highlights of our 1997 revenue results for each of the above functions.

Revenues For The Landlord Function

The Leisure Services Department derives revenue from the rental of activity space to the programming function within the Department (internal rentals); from the rental/lease of activity space to outside user groups (external rentals); from concession contracts; and from various 'other' revenue sources

In March, 1996, City Council approved a new financial objective for this function whereby rental rates for activity spaces at the five indoor leisure centres would be set to recover 70 percent of the applicable landlord costs (i.e. all costs at the Saskatoon Field House, and the Lakewood, Lawson and Cosmo Civic Centres and 70 percent of the total cost for Harry Bailey Aquatic Centre). At the same time, Council also agreed to implementing a new rate schedule over a two-year period beginning on January 1, 1997. These changes were intended to bring our rates into line with the current market value while taking into account the higher costs associated with maintaining such competitive facilities as the Harry Bailey Aquatic Centre. I am pleased to report that we have, in fact, exceeded our objectives by recovering 71 percent of the applicable landlord costs for these facilities.

The price of renting ice-time at our indoor rinks is adjusted annually as part of our strategy to move to full cost-recovery for this program. The 1997 price adjustment and the continued demand for prime-time ice has enabled us to recover 96 percent of the cost for providing this program in 1997.

In 1995, City Council approved a strategy to realize full cost recovery for sports fields over a five-year period beginning in 1996. This program realized revenue amounting to \$74,100, an increase of \$15,200 over 1996 actual results. Excluding the provision for debt repayment, our cost recovery rate in 1997 was 63 percent.

Concession revenues are obtained as a result of individual contracts with concessionaires who submitted the highest bid to provide this service. It is encouraging to see the value of these contracts grow by \$11,000 because they had remained low for several years due to sluggish concession sales.

Other revenue is made up primarily of coin-operated locker revenue at Harry Bailey Aquatic Centre, Cosmo Civic Centre, Lakewood Civic Centre, and Lawson Civic Centre;

equipment rentals at the Saskatoon Field House and Cosmo Civic Centre; group bookings at the outdoor pools; various other sources of revenue for the Forestry Farm Park and Zoo such as: space rentals, fishing pond, and front gate receipts; and, incidental revenues.

Revenues For The Programming Function

The Department also derives revenue from the direct delivery of programs to the public. General admissions provide the public with access to the City's recreation facilities and to certain instructor-led classes (i.e. aerobics and aquafit) on a drop-in basis, for which pre-registration is not required. Registered programs (i.e. lessons) take the form of a scheduled class that includes an instructor who leads the participants through a pre-defined set of activities for which pre-registration is a requirement.

The public made 659,700 paid-admission visits to the City's subsidized recreation facilities (i.e. leisure centres, outdoor pools, public skating and the zoo) in 1997. This is 12,200 or 2 percent below the number recorded in 1996. They also participated in 173,300 swimming lessons, mostly for children, which is 10,800 or 6 percent below the previous year. Despite this drop in attendance and reduced enrollments, admissions revenue increased by \$171,000, or by 12 percent, and revenue from our registered lessons rose by \$23,900 or 3 percent over 1996 actual results due to price increases.

With respect to the five indoor centres, City Council has directed us to move towards recovering 65 percent of the cost for admissions programs by the year 2001 and to 75 percent over the longer term. We have also been directed to set our lesson fees to recover 100 percent of the costs associated with providing registered lessons. We currently recover 48 percent of the cost for admissions programs and 82 percent for lessons.

Although City Council has not set specific financial objectives for the four outdoor pools, the combined recovery rate for admissions and lessons was 49 percent in 1997.

While there is no evidence to suggest that the rate increases, which have been implemented annually since 1992, have adversely affected our admission revenues significantly to date, we do believe that price is a contributing factor to the drop in swimming lesson enrollments. We know, for example, that families have less money for discretionary spending and are looking for alternatives in how they access leisure activities. (According to Statistics Canada information, Real Personal Disposable Income has remained steady since 1991 while the Consumer Price Index has continued to rise.) We also know that increasing prices has greatest impact on larger families and on low income households, which are often single parent families.

This may be causing families to reduce their participation in certain activities or to look for lower-cost alternatives in how they access those activities. For example, parents may enroll their children in lessons, rather than take them swimming; or, they may only enroll them in swim lessons for one season, rather than two or three. We do know that more customers at the five indoor centres are choosing to use our discounted admission packages (i.e. passes, bulk tickets and group rates) rather than pay the regular general admission rate. In 1997, for example, discounted rate packages accounted for 62 percent of all admissions as compared to 43 percent in 1992.

It may also be creating a pent-up demand for accessibility programs such as the free swims Saturday afternoon at the Harry Bailey Aquatic Centre, and for more programming at the neighborhood level. The problem is that, in order to deal with these accessibility issues, we need to provide more low-cost programming during prime revenue generating times. At the same time, we need more revenue to fund this programming and to achieve our cost-recovery goals. The main concern for your staff is that it is becoming more difficult to find a balance between these business and community issues.

Revenues For The Self-Financed Programs

The City's three golf courses (Holiday Park, Silverwood, and Wildwood) realized 1997 revenues of \$1,953,800, which is \$406,300 or 26 percent more than in 1996. This dramatic improvement is largely the result of favourable weather conditions and rate increases which were implemented for the 1997 golf season.

Kinsmen Park Rides recorded revenues of \$120,100. This is \$11,000 or 10 percent greater than in 1996 as a direct result of raising the price of a ride ticket from 40 to 50 cents. The fact is, the number of rides that were taken actually dropped by 12 percent from the previous year due, in part, to the very hot weather we experienced for part of the summer

Gordon Howe Campground revenues were \$139,900, an increase of \$14,600 or 12 percent over the previous year's actual results. With an aging population that has considerable disposable income, and a growing interest in RV travel, the longer-term outlook for the Campground remains very positive.

The Market Outlook

The immediate outlook for the Department's revenues remains very positive, largely due to an aging population and their growing interest in maintaining their health and well-

being through exercise. This means that fitness programming for adults will continue to be the major growth area for our indoor facilities.

Our market analysis indicates that we are well-positioned to attract the over 35 adult market, particularly those who are over 50 years of age. We are also very attractive to the entry-level fitness market. One concern for your staff is that these customers expect and need more personalized attention in order to get them started properly and keep them going. Our experience shows, for example, that we loose a significant number of new pass-holders simply because they quit participating due to a lack of interest. If we want to retain our existing customer base, we need to get closer to our users. This, in turn, will require more front-line staffing.

Another concern is that many of our facilities have limited equipment and/or capacity to offer the services that are currently in demand and thus, many programs are already running at capacity during peak times. This means we must continually upgrade our equipment and facilities, and that we may have to abandon certain programming in favor of activities that generate greater participation and revenue.

Children and family programming has always been important for our recreation facilities. And while we expect participation to remain at current levels due to the baby-boom echo (i.e. those children who were born between 1980 and 1995), we are somewhat uncertain about the demand for certain programs. Specifically, we have been experiencing a drop in the demand for swimming lessons during the summer season. This past summer also saw a downturn in family admissions at the Saskatoon Zoo and at the Kinsmen Park Rides. The fact that the 27,300 preschool children coming to our swimming pools and the Zoo is down by 24 percent from 1996 is also a concern because they are admitted free of charge (there is no admission rate for this group).

Your staff believe that the drop in summer swimming lesson enrollments was caused, in part, by changes in the Catholic School's year and by a shift to the indoor pools where they are not affected by unfavorable weather. Improved economic conditions and increased competition are other factors which have impacted participation at our facilities. With greater economic certainty, it also appears more families may have vacationed away from home and/or decided to enroll their children in other activities, such as one of the many different summer camps now being offered.

Although such factors as economic conditions, competitive forces, and seasonal influences will contribute to annual fluctuations in attendance, weather is the most significant. In fact, weather conditions (which we have no control over) are probably the single most dominant factor in our attendance and revenue results. We know, for

example, that admissions at the indoor pools during the month of July were 31 percent below the previous year. We also know that attendance at the Saskatoon Zoo and Kinsmen Park Rides drops significantly when we experience long periods of very hot weather, such as in 1997. Extremely hot weather, on the other hand, has a very positive effect on attendance at the outdoor pools as people seek to escape the heat.

During the winter months, weather conditions can play havoc with attendance at the indoor centres. Cold weather - like we experienced during the first quarter of 1997 - keeps people from swimming at the indoor pools, but is good for fitness activities like walking at the Saskatoon Field House. Conversely, warm winter weather - like we had for the last quarter - is good for our swimming pools but not so good for the Field House. Admissions at this facility during the last quarter were 16 percent behind the same period in 1996 because those users who pay regular admissions each time they participate (rather than purchasing a pass or bulk tickets) could continue walking or running outdoors.

Over the longer-term the situation is not as clear. Your staff have observed that three segments of the city's population - namely youth, seniors and Aboriginal people - are not as active as we would like them to be. In addition, we see signs that the demand for such programming as swimming lessons may weaken slightly as more echo children become teenagers. With the City's demographic make-up shifting to an older population with a larger Aboriginal component, we will be challenged to seek new and innovative ways to achieve continued growth in our attendance and revenues.

One way is to respond to the emerging market for programming that puts a greater emphasis on exercise and healthy lifestyles. As people grow older, they begin to recognize and deal with the need to take better care of themselves. They want to reduce the risk of serious illness, stay mobile, and maintain their quality of life. The First Step Education and Exercise Program offered at the Saskatoon Field House, in partnership with Saskatoon District Health, is a good example of how your staff are responding to the new realities of the marketplace.

Another is to get closer to our existing users in order to retain them as customers. We need to make sure we understand and react to their needs and preferences. This means communicating with them, providing individualized attention, and making them feel comfortable with us and with the activity they participate in.

The key to success will be our ability to retain our existing customer base. In 1998, Leisure Services Department staff plan to conduct more in-depth research into their needs and preferences. To a large extent, this will take the form of a series of focus group discussions, on-site customer surveys, and possibly some polling. Your staff will also

undertake a comprehensive analysis of the longer-term outlook for such aquatic programs as swimming lessons. This will include a study of the effect of changes in the demographic make-up of our population on program demand. Based on our findings, we will develop and implement new marketing strategies to attract and retain customers for our programs and services. This will include how we design and package our programs, how we develop and communicate our message, and how we service our customers.

Conclusion

The fact that our attendance and revenues continue to grow while discretionary spending is shrinking for many families, speaks well for the value of our services. With a growing interest in health and fitness activities and with evidence of continued demand for family-related programming, your staff are confident that the Department's revenue goals for 1998 are realistic and achievable.

However, in light of the fact that our revenue growth has been fueled largely by higher prices and that the market may not be able to absorb many more increases, your staff are concerned that our current cost-recovery objectives may not be realistic. Therefore, the Department will prepare a discussion paper for consideration by City Council in 1998 to review the appropriateness of the recovery rates for our programming function.

ATTACHMENT

1. Appendix A"

3. Social Housing Reserve (File No. CK. 1815-1)

RECOMMENDATION:	1)	that \$1,180,176 (75% of the current balance) in the Social Housing Capital Reserve, be transferred to the Reserve for Capital Expenditures;
	2)	that the 1998 Operating Budget provision include a one-time provision of \$1,180,176 to create a Social Housing Operating Reserve, and that the 1998 provision to the Reserve for Capital Expenditures be reduced by a like amount; and

3) that the Administration bring forward to City Council, proposed criteria for expenditures from the new Social Housing Operating Reserve.

ADOPTED.

Your Committee has reviewed the following report of the General Manager, Planning and Building Department, dated March 10, 1998 with the writer, and supports the establishment of a Social Housing Operating Reserve, as outlined therein:

"EXECUTIVE SUMMARY

The creation of a Social Housing Operating Reserve in addition to the existing Social Housing Capital Reserve was authorized by Council in August 1997 as part of the 1998 budget process.

This report makes recommendations for an initial contribution to the Social Housing Operating Reserve, and for future division of contributions from the 10% land sales to the Social Housing Reserves that better reflects the kinds of housing the City is likely to be asked to support in the future, based on analysis of social housing programs at both the Federal and Provincial levels of Government.

BACKGROUND

On August 11, 1997, City Council resolved that Policy C03-003 (Reserves for Future Expenditures) be amended to establish an operating reserve for Social Housing. The new operating reserve for Social Housing would complement the existing capital reserve, although both reserves were to be used only for the development of housing, not for operating or on-going expenses.

This amendment was recommended by the Administration and Finance Committee in order to better reflect changes in the kinds of housing projects the City was being asked to support. Most project proposals coming forward were to be privately owned by not-for-profit corporations, whereas the original Social Housing Reserve was established to support publicly-owned social housing projects. Changes in 1993 and 1997 to Federal and Provincial policies for social housing meant that few if any housing projects proposed to the City would be publicly owned, as Federal and Provincial funding for such projects has been withdrawn.

The Urban Municipalities Act prevents the City from supporting privately-owned projects from a Capital Reserve, thus a parallel Social Housing Operating Reserve was created. The Social Housing Capital Reserve was to be maintained to deal with any publicly-owned housing projects that may come forward in the future.

DISCUSSION

Part of the resolution passed on August 11, 1997, was that the Administration recommend an appropriate amount as a one-time transfer from the Social Housing Capital Reserve to the Reserve for Capital Expenditures, and that a like amount be transferred from the Reserve for Capital Expenditures to the Social Housing Operating Reserve. Specific expenditures from the Reserve will still require the approval of City Council.

Your staff has reviewed current housing policies and programs, at both the provincial and federal level of government. It appears unlikely at this time that any major funding programs will be developed to assist the development of publicly-owned housing. Funding commitments from Federal programs will continue to support existing social housing, but is planned to decline as operating costs for such housing reduce over time, with eventual cessation of all federal funding for social housing by the year 2035.

With the transfer of responsibility for social housing management from the Federal to the Provincial government in 1997, it is possible that some expansion of existing social housing may be possible, if the province can find new funds or use potential savings from existing programs. For that reason, a capital reserve for Social Housing should be maintained.

However, based on the experiences of the past two years, it is more likely that any funding from any level of government will be targeted to supporting the private not-for-profit sector to bring forward, develop, own and operate housing projects. As well, many of these projects may have some form of resident ownership, either co-operatively or eventual individual 'freehold' ownership. Thus, any financial support that may be offered by the City would need to be provided from the operating reserve for Social Housing.

As requested, your staff is recommending that, in order to adequately capitalize the Social Housing Operating Reserve, a one-time transfer of \$1,180,176 (75% of the existing reserve) be made via transfer of funds from Social Housing Capital Reserve to the Reserve for Capital Expenditures, and that a like amount be transferred from the Reserve for Capital Expenditures to the Social Housing Operating Reserve. This would leave a starting balance of \$393,392 in the Social Housing Capital Reserve for future expenditures in support of publicly-owned housing.

City Council had also recommended that the new operating Reserve be funded on an on-going basis by diverting a portion of the 10% contribution from property sales which now goes to the Social Housing Capital Reserve. However, this recommendation cannot be implemented until the Province amends *The Urban Municipality Act* as requested by City Council

JUSTIFICATION

The creation of a Social Housing Operating Reserve in addition to the existing Social Housing Capital Reserve was authorized by Council in August 1997 as part of the 1998 budget process. The recommendations are based on analysis of social housing delivery as they exist for the foreseeable future.

OPTIONS

Request that Administration review and revise proposed division of monies to Social Housing Reserves.

POLICY IMPLICATIONS

An amendment to the Innovative Housing Policy will be forthcoming.

FINANCIAL IMPACT

No impact on current financial policies.

ATTACHMENT

1. Summary of Activities for Social Housing Reserves - 1987 to 1997."

1)

REPORT NO. 1-1998 OF THE MUNICIPAL VISUAL ARTS PLACEMENT JURY

Composition of the Committee

Ms. Lyn Jeffery, Chair

Mr. Lee Baker

Ms. Barbara Beavis

Ms. Doris Hasell

Mr. Tim Nowlin

Dr. Peter Perdue

Ms. Dawna Rose

RECOMMENDATION:

- that the Kim Ennis Sculpture, "This Land," be located in Friendship Park, on the upper bank, and that the specific location within this area be determined by mutual agreement between the Meewasin Valley Authority and the City of Saskatoon; and,
- 2) that a water feature be developed as part of the sculpture in the near future, as budgets permit.

ADOPTED.

REPORT

During the 1985 Prairie Sculptors Symposium, Kim Ennis constructed a sculpture entitled "This Land". A description of the sculpture from a letter written by Mr. Ennis is as follows: "The upper surface, carved in relief, is a scale replica of the Saskatchewan River Valley between Fish Creek and Batoche. It is designed as a fountain and functioned as a fountain for several weeks during the 1985 Prairie Sculpture Symposium." The sculpture is a limestone block with dimensions of 6 feet long by 5.5 feet wide by 2 feet 3 inches high. (see Attachment 1 - photographs)

After the Symposium, the sculpture was donated to the City of Saskatoon. The Visual Arts Placement Jury did not exist at that time to provide advice on placement or to do an artistic evaluation of the piece. The sculpture has been, and is presently being stored, in Central Stores Yards at 330 Ontario Avenue.

In June 1996, Edward Gibney, a member of the Prairie Sculptors Association, wrote to the City Commissioner about various matters including placement of the Kim Ennis sculpture. The letter

was forwarded to the Visual Arts Placement Jury and reviewed by it in September 1996. At that time, the Jury requested the Administration to formally approach Meewasin Valley Authority to see if they would be interested in placing the sculpture in relationship to the Meewasin Valley Centre.

Discussions occurred with Meewasin Valley Authority staff and Leisure Services Department staff in 1996 and 1997 on this matter.

The Leisure Services Department received a letter from the Meewasin Valley Authority in September 1997 expressing their interest in placing the Kim Ennis Sculpture (Attachment 2). Following this letter, a meeting was held which included the Leisure Services Department Parks Program Consultant and the Arts/Heritage & External Agency Consultant as well as Roger Green and Heather Edwards from the Meewasin Valley Authority. At that meeting, various locations for the sculpture were discussed.

According to the guidelines of the Visual Arts Placement Policy C10-007, City Council will "approve the location for works of art from the three locations recommended by the (Visual Arts Placement) Jury".

Meewasin Valley Authority sent a letter in October 1997 outlining three potential sites for the Kim Ennis sculpture (Attachment 3). The three sites, in order of priority, are:

- 1. Friendship Park, on the upper bank
- 2. Friendship Park, on the lower bank
- 3. Gabriel Dumont Park

The Leisure Services Department Senior Staff reviewed the proposed locations in regards to park program plans during its November 26, 1997, meeting, and approved "the locations proposed by the Meewasin Valley regarding the location of the Kim Ennis Sculpture." The report (Attachment 4) noted that "the Kiwanis/Riverbank Program Plan of December 1991 refers to the fact that 'riverbank parks have and will continue to be central to Saskatonians sense of place'. The Kim Ennis sculpture, 'This Land', represents the Saskatchewan River Valley between Fish Creek and Batoche which is an area where Gabriel Dumont spent a major part of his life. An existing sculpture of Gabriel Dumont is located in Friendship Park, on the upper bank. Kiwanis/Riverbank Program Plan recommended that this statue remain in Friendship Park because of its significance to the Metis people of Saskatoon. Local Aboriginal groups use the park for a variety of purposes. As well, individuals and families use the park in a passive manner such as for picnics and relaxing. Meewasin staff have said that putting the two sculptures near each other will enhance interpretive possibilities by making connections between a historical figure and the landscape he inhabited. Leisure Services Department staff, therefore, agreed that the first choice of location in Friendship Park, on the upper bank is the preferred one and that the inclusion of a water feature would enhance the sculpture.

The Urban Design Committee reviewed the proposal (see December 5, 1997 memo, Attachment 5). Their memo states that they prefer site one, the upper bank of Friendship Park because "a) the sculpture is essentially a topographical relief map of the Saskatchewan River valley and, therefore, has great potential for interpretative use by the Meewasin Centre. Its proximity to the Meewasin Centre would eliminate the need for pedestrians to cross Spadina Crescent to view it; b) it would be possible to develop an interpretative relationship with the Gabriel Dumont sculpture; and c) it has more tourism potential due to its proximity to the Downtown and Meewasin Centre." The memo also noted that, "In recent years the Friendship Park has been used for program activities such as the film screenings, the Food Festival, and the River Roar. The sculpture should, therefore, be carefully located within the park so that the siting requirements of these activities are not compromised. We suggest that the exact location be reviewed with the interested parties prior to placement."

Staff of the Public Works Department reviewed the proposed locations and provided their comments (December 10 memo, Attachment 6). The Department does not recommend the upper bank of Friendship Park as a location because, "This is a small park which is already inhabited by the Gabriel Dumont statue. The proposed sculpture is quite a disparate element (i.e. abstract stone) compared to the traditional bronze statue of Dumont. New site furniture was installed in the Park during the summer of 1997 (in consultation with Roger Green of Meewasin Valley Authority at the time) without the knowledge that this was to be considered a possible sculpture site. The establishment of a separate space for this sculpture would require rearranging site furniture along with new planting." The Parks Branch would "agree to locating the sculpture in either Gabriel Dumont Park or the lower bank of Friendship Park and would recommend against considering incorporation of water into the sculpture because of cost implications." (see January 13, 1998 memo for costs of water feature, Attachment 7)

In a telephone conversation of January 8 with the Arts, Heritage and External Agency Consultant of the Leisure Services Department, Heather Edwards, Design and Development Co-ordinator, Meewasin Valley Authority, stated that their intention is to locate the sculpture in upper Friendship Park without interfering with existing furniture or planting. She also said that although the Meewasin Valley Authority wants to include a water feature with the sculpture, this does not have to be incorporated immediately, but could be delayed or developed in stages.

During its January 20 and March 2, 1998, meetings, the Visual Arts Placement Jury reviewed all the materials from the Meewasin Valley Authority, the Leisure Services Department, the Urban Design Committee, and the Public Works Department. The Jury supported the first location proposed by the Meewasin Valley Authority, Friendship Park, on the upper bank. It was agreed that this location will provide a setting that enhances the historical and topographical nature of the sculpture and also complements the Gabriel Dumont sculpture in the same park. The Jury believes that there is sufficient space in the park that the two sculptures will not visually crowd each other.

In addition, because the water feature is an integral part of the sculpture, the Jury recommends that it be incorporated into the sculpture in the near future.

ATTACHMENTS

- 1. Photographs of sculpture
- 2. Letter from the Meewasin Valley Authority, September, 1997
- 3. Letter from the Meewasin Valley Authority, October, 1997
- 4. Leisure Services Department report, November 26, 1997
- 5. Memo from the Urban Design Committee, December 5, 1997
- 6. Memo from the Public Works Department, December 10, 1997
- 7. Memo from the Parks Branch, January 13, 1998

REPORT NO. 6-1998 OF THE EXECUTIVE COMMITTEE

Composition of Committee

His Worship the Mayor, Chair

Councillor D. Atchison

Councillor D. L. Birkmaier

Councillor H. Harding

Councillor M. Heidt

Councillor A. Langford

Councillor J. Maddin

Councillor P. McCann

Councillor P. Roe

Councillor R. Steernberg

Councillor K. Waygood

1. Appointment of Acting City Commissioner (File No. CK. 4510-1)

RECOMMENDATION: that Mr. Phil Richards be appointed

that Mr. Phil Richards be appointed Acting City Commissioner from March 24, 1998 to April 20, 1998 inclusive.

March 24, 1998 to April 20, 1998 inclusive.

ADOPTED.

Your Committee has accepted the resignation of Mr. Marty Irwin, and submits the above

recommendation as an interim measure. On April 20th your Committee will report to Council regarding the process for recruiting a new City Commissioner."

Moved by Councillor Steernberg, Seconded by Councillor McCann,

THAT the report of the Committee of the Whole be adopted.

CARRIED.

UNFINISHED BUSINESS

a) Safer City Concept (File No. 215-14)

DEAL WITH EARLIER. SEE PAGE NO. 6.

ENQUIRIES

Councillor Waygood Placement of Street Sculpture (File No. CK. 100-0-2)

Would the Municipal Visual Arts Placement Jury please take into consideration in future adjudications a comment contained in a report to City Council, March 9, 1998, 'Safer City Concept' which notes: "The City should use its visual arts policy to celebrate contributions of those immigrant groups who have made Saskatoon the diverse and vibrant city it is today. Much of the street sculpture being placed at intersections does not celebrate our heritage or have a unique Saskatoon flavour as understood by average citizens."

Moved by Councillor Steernberg,		
THAT the meeting stand adjourned.		
	CARRIED.	
The meeting adjourned at 9:46 p.m.		
Mayor	City Clerk	