Council Chambers City Hall, Saskatoon, Sask. Monday, April 18, 2011 at 6:00 p.m.

# **MINUTES OF THE REGULAR MEETING OF CITY COUNCIL**

PRESENT:His Worship the Mayor, in the Chair;<br/>Councillors Clark, Donauer, Dubois, Heidt, Loewen, Lorje, Neault,<br/>Paulsen, and Penner;<br/>City Manager Totland;<br/>City Solicitor Dust;<br/>General Manager, Corporate Services Bilanski;<br/>General Manager, Community Services Gauthier;<br/>General Manager, Fire and Protective Services Bentley;<br/>General Manager, Infrastructure Services Gutek;<br/>General Manager, Utility Services Jorgenson;<br/>City Clerk Mann; and<br/>Council Assistant Mitchener

Moved by Councillor Penner, Seconded by Councillor Dubois,

THAT the minutes of meeting of City Council held on April 4, 2011, be approved.

### CARRIED.

Moved by Councillor Lorje, Seconded by Councillor Neault,

THAT Council go into Committee of the Whole to consider the reports of the Administration and Committees.

#### CARRIED.

His Worship the Mayor appointed Councillor Lorje as Chair of the Committee of the Whole.

Council went into Committee of the Whole with Councillor Lorje in the Chair.

Committee arose.

Councillor Lorje, Chair of the Committee of the Whole, made the following report:

THAT while in Committee of the Whole, the following matters were considered and dealt with as stated:

# "ADMINISTRATIVE REPORT NO. 7-2011

### Section A – COMMUNITY SERVICES

A1) Land Use Applications Received by the Community Services Department For the Period Between March 24, 2011 to April 6, 2011 (For Information Only) (Files CK. 4000-5, PL. 4355-D and PL. 4300)

**<u>RECOMMENDATION</u>**: that the information be received.

ADOPTED.

The following applications have been received and are being processed:

Discretionary Use

- Application No. 2/11: Applicant: Legal Description: Current Zoning: Proposed Use: Neighbourhood: Date Received:
- Application No.3/11: Applicant: Legal Description: Current Zoning: Proposed Use: Neighbourhood: Date Received:

Subdivision

• Application No.16/11 :

Applicant: Legal Description: Current Zoning: Neighbourhood: Date Received: 506 Paton Crescent Olubisi Peluola Lot 2, Block 39, Plan 101928405 R1A Type II Care Home Willowgrove March 30, 2011

425 Avenue P South The Bridge on 20<sup>th</sup> Street Fellowship Center Parcel A, Plan 60S08336 MX1 Office/Community Center/Transitional Housing Pleasant Hill March 31, 2011

Henick Crescent/Hampton Circle/ Hampton Gate North Webster Surveys Ltd. for Dundee Realty Corp. Part N.W. ¼ Sec. 6-37-5-W3M R1B and R2 Hampton Village April 4, 2011

## **ENVIRONMENTAL IMPLICATIONS**

There are no environmental and/or greenhouse gas implications.

### PUBLIC NOTICE

Public Notice pursuant to Section 3 of Policy No. C01-021, Public Notice Policy, is not required.

# **ATTACHMENTS**

- 1. Plan of Proposed Discretionary Use No. D2/11
- 2. Plan of Proposed Discretionary Use No. D3/11
- 3. Plan of Proposed Subdivision No. 16/11

## A2) Capital Project 1409-1 – CY – North Downtown Master Plan Environmental Site Assessments Engineering Services - Contract Approval (Files CK. 4130-13, x 7550-1, WT. 4110-10 and LA. 4110-24)

- **<u>RECOMMENDATION</u>:** 1) that the proposal for providing engineering services for the complete Environmental Site Assessment (ESA) process for the North Downtown Master Plan, along with consultation into the site development plan based on environmental implications, from SLR Consulting for the Phase I ESA, reporting and consultation activities of \$34,000 (exclusive of taxes) and the unit cost price list for Phase II related activities (exclusive of taxes and lab fees) be accepted; and,
  - 2) that the City Solicitor be instructed to prepare the necessary Engineering Services Agreement for execution by His Worship the Mayor and the City Clerk under the Corporate Seal.

### ADOPTED.

### **BACKGROUND**

The City of Saskatoon (City) North Downtown Master Plan will create a comprehensive vision for the city-owned land resulting from the extension of 25<sup>th</sup> Street to Idylwyld and the relocation of the City Yards from the city's central business district. This Master Plan will take into consideration the new Police Services Headquarters site and create a new vision for the remainder of the Yards brownfield site. Goals of the plan are founded on the need to enhance the downtown, encourage a mix of uses leading to a pedestrian-friendly neighbourhood, and support the unique character of the city's Warehouse District. As with other Master Plans, the vision for

this site will propose principles for development in three-dimensions: from buildings to infrastructure; open space design and municipal reserve areas; neighbourhood character; stakeholder and public consultations; and the creation of a clear implementation plan.

City Council, at its meeting held on November 22, 2010, adopted the report entitled North Downtown Master Plan. This document outlines a process for preparing a Master Plan for the North Downtown, of which one of the required components would be environmental screening of the site. Approved was \$500,000 for the project, of which \$100,000 was included to perform Environmental Studies and functional water and sewer design.

The City's Land Branch has approached the Environmental Services Branch to manage the complete Environment Site Assessment process for the North Downtown Master Plan, along with consultation into the site development plan based on environmental implications. The management and outcome of these studies and reporting is to be in accordance with the Saskatchewan Ministry of Environment's guidelines and regulations as well as industry standards.

# **REPORT**

A Terms of Reference was drafted outlining the requirements for the Environmental Site Assessment process for the North Downtown Master Plan. Consulting engineering firms were invited to submit Request for Proposal (RFP) regarding the provision of engineering services including a Phase I and II Environmental Site Assessment, consultation to City stakeholders to determine options for North Downtown Master Plan based on the Phase II results, and preparation of the Corrective Action Plan to be submitted to the Ministry of Environment. Responses were received from the following firms:

- AECOM
- AMEC
- P. Machibroda Engineering
- Pinter and Associates
- SLR Consulting
- Stantec
- PHH ARC Environmental

Following a rated criteria evaluation by Environmental Services Branch project management engineers, the proposal submitted by SLR Consulting (SLR) was rated as most favourable for the project.

# **OPTIONS**

Administration could cancel the RFP and re-issue. However, the SLR proposal meets the requirements of the City and was deemed most favourable.

# POLICY IMPLICATIONS

There are no policy implications.

# FINANCIAL IMPLICATIONS

The upset fee for engineering services for the Phase I ESA, reporting and consultation activities project, and the net cost to the City would be as follows:

Basic Upset Fee	\$35,700.00
G.S.T. @ 5 percent	<u>1,785.00</u>
Total Upset Fee	\$37,485.00
G.S.T. Rebate @ 5 percent	<u>(1,785.00)</u>
Net Cost to the City	<u>\$35,700.00</u>

The full extent of work required for the Phase II ESA cannot be determined until the completion of Phase I. The following is SLR quoted unit cost and estimated Phase II expenses:

	SLR Unit Cost	Estimated Units	Projected Costs*
Borehole	\$ 600.00**	30	\$18,000.00
Monitoring Well	\$1,000.00**	20	\$20,000.00
Utility Locates	\$2,500.00	1\$2,500.00	
Soil Disposal	\$ 500.00	2\$1,000.00	
GPS Survey	\$1,000.00	1 <u>\$1,000.00</u>	
Subtotal			\$42,500.00
Contingency (30 percent)	)		\$12,750.00
G.S.T. @ 5 percent			\$2,762.50
Projected Total Upset F	'ee*		\$58,012.50
G.S.T. Rebate @ 5 perces	nt		<u>(2,762.50</u> )
Projected Net Cost to the	e City*		\$55,250.00

\* These costs are only Administration's estimates based on the estimated scope of work. The consultant has only committed to the Unit Cost.

\*\* Lab soil and water analysis will be arranged separately and charged directly to the City.

Capital Project 1409-1 has sufficient funding to cover the costs for the engineering services for the Environmental Site Assessment process for the North Downtown Master Plan.

# **ENVIRONMENTAL IMPLICATIONS**

The objectives of the Environmental Site Assessment process are to:

- Define the distribution of contamination in the environment, including air, water and soil;
- Determine the risk from the exposure to these contaminants; and
- Evaluate the possibility of mitigating these risks, and then mitigating the risk.

The site assessment process is designed to assist in the verification of the existence or nonexistence of contamination, determination and conceptualization of the extent of contamination and selection of the most appropriate mitigative/treatment options. Referenced from:

(Saskatchewan Petroleum Industry/Government Environmental Committee Guideline No. 5, March 1, 1999. <u>Environmental Site Assessment Procedures for</u> <u>Upstream Petroleum Sites</u>, p. 1)

Failure to manage the environmental risks could result in fines and stop orders issued by the Saskatchewan Ministry of Environment and/or other regulatory agencies, legal and liability implications, and poor public perception.

# PUBLIC NOTICE

Public Notice pursuant to Section 3 of Policy No. C01-021, Public Notice Policy, is not required.

### Section B – CORPORATE SERVICES

# B1) 2010 Municipal Services Benchmark Report (Files CK. 1600-1, CS. 430-1 and CS. 1600-1)

**<u>RECOMMENDATION</u>**: that the information be received.

ADOPTED.

# BACKGROUND

On October 5, 2010, the City Manager approved the Terms of Reference for the 2010 Municipal Benchmarking Report project. That report is now complete, and is the subject of this report and presentation.

### **REPORT**

The Municipal Services Benchmark Project report identifies and quantifies, in detail, the factors contributing to different property tax rates between Saskatoon and the cities of Regina, Winnipeg, Edmonton and Calgary. The research in this report shows that our financial resources are well managed and that Saskatoon is a good place for businesses to set up operations and make investments.

While this report identified strengths with all the participating cities, in particular it showed that the City of Saskatoon:

- relied the least on taxation to fund its 2010 operating budget;
- budgeted for breakeven operations;
- budgeted for the second lowest property tax revenue per capita;
- had the second lowest average assessed property value;
- had the highest budgeted contributions to reserves;
- had the second lowest budgeted withdrawals from reserves; and
- had the lowest utility-supported debt levels per capita and the lowest total debt levels per capita.

A copy of this report is available on the City's web site at <u>www.saskatoon.ca</u>, click on "C" for City Council and go to Reports and Publications.

# POLICY IMPLICATIONS

There are no policy implications.

# FINANCIAL IMPLICATIONS

There is no financial implication.

# PUBLIC COMMUNICATION PLAN

A PowerPoint presentation will be made at the April 18, 2011, City Council meeting, highlighting the key information found in the report.

The 2010 Municipal Services Benchmark Report will be promoted by:

- **Social Media** Post blog article.
- Website Post the project report.

# ENVIRONMENTAL IMPLICATIONS

There are no environmental implications.

# PUBLIC NOTICE

Public Notice pursuant to Section 3 of Policy No. C01-021, Public Notice Policy, is not required.

### B2) 2011 Property Tax Levy and BID Levies (Files CK. 19020-1, CS.1905-5, CS.1704-1 and CS.1910-1)

- **<u>RECOMMENDATION</u>:** 1) that the previously approved multi-residential contingency requirement for 2009 appeals established at \$294,000 or 4.33% to be levied over a three-year period (2009, 2010 and 2011) at the rate of 1.44% per year continue as planned;
  - 2) that City Council approve the \$600,000 contingency, as agreed by the Combined Business Group, be added to the commercial/industrial property class for 2011;
  - 3) that City Council consider Bylaw 8937, The Saskatoon Property Tax Bylaw, 2011;
  - 4) that City Council consider Bylaw 8938, The School Divisions Property Tax Bylaw, 2011;
  - 5) that City Council consider Bylaw 8936, The Business Improvement Districts Levy Bylaw, 2011; and,
  - 6) that the phase-in of taxes resulting from the 2009 reassessment continue, as planned, for commercial/ industrial and multi-residential properties.

# ADOPTED.

# BACKGROUND

On December 20, 2010, City Council finalized its 2011 budget deliberations establishing the uniform mill rate requirements for the City and the Public Library. This included a \$150,000 reduction of the Saskatoon Police Services 2011 operating budget as requested by the Budget Committee and subsequently approved by the Board of Police Commissioners. The Provincial budget delivered on March 23, 2011, stated that the Education Property Taxes for 2011 for residential and agricultural properties and the second tier of commercial property taxes will be reduced. A letter from the Minister of Education (Attachment 1) dated March 24, 2011, confirms the education mill rates for 2011.

Based on these approvals, and other tax policy decisions previously approved by City Council (described in this report), your Administration has prepared the bylaws necessary to implement the 2011 tax levy.

#### REPORT

The 2011 tax levy includes the budget requirements for each taxing authority including a loss contingency for multi-residential and commercial properties.

#### Contingency for Assessment Losses

#### Multi-Residential

City Council agreed, through its 2009 tax policy decisions, to adjust the levy for potential losses due to assessment appeals in the multi-residential class. The contingency for multi-residential property 2009 appeals was established at \$294,000 to be levied at a rate of 1.44% per year for each of 2009, 2010, and 2011. Your Administration is recommending that the contingency plan continues as previously approved. The 2011 amount of \$98,000 is included in the uniform mill rate but redistributed through the mill rate factors so that only the multi-residential property class is levied the contingency.

#### Commercial

As has been the practise historically, the contingency amount for commercial properties is established by joint agreement of your Administration and the Combined Business group. The proposed contingency amount for the next three years (2011 to 2013) is \$600,000 per year to cover current and future projected appeal losses. Your Administration is recommending approval of \$600,000 commercial contingency for 2011, with a review of appeal losses to be done annually to ensure adequacy of the contingency balance in future years.

#### Tax Ratio Policy

In 2001, City Council adopted a policy to shift the effective tax rate from commercial and multiresidential properties to residential properties over a ten-year period through the use of mill rate factors. The effective tax rate, or ETR, is calculated by taking the total taxes for a property and dividing it by the assessed value. Through the use of mill rate factors, the goal was to have the effective tax rate for multi-residential equal to that of residential, and the commercial ETR at 1.75 times that of residential by 2010. This was accomplished and will be maintained for 2011.

Your Administration is beginning an extensive review of all tax policy implications for the 2012 taxation year. Part of this will be analyzing the impact of a decrease in the ratio from 1.75 to 1.43 as identified in the recent Canada West Report "A Tax Framework for Saskatchewan's Continuing Prosperity". A report will be forthcoming in early 2012.

#### 2011 Tax Levy

The following tables, beginning with the 2010 tax levy, build to the 2011 tax levy in dollars and percentage increases by property class based on a single family detached home with a median assessed value of \$200,000. The last column provides effective tax rates (ETRs) for each property class.

	2010	\$ Change	2011	% Change	E	TR
	Taxes	Budget	Taxes	Budget	2010	2011
Municipal	1,467	59	1,526	3.99%		
Library	166	6	172	3.52%		
Education Tax	1,411	-80	1,331	-6%		
Total Taxes	3,044		3,029		1.52%	1.515%
Change per 200,000 a	ssessment	-15				
% decrease, 2011 com	pared to 2010	) taxes owing	-0.5%			

# Table 1: Residential and Condominium

# Table 2: Multi-Unit Residential

	2010			2011	% Change over 2010		ETR	
	Taxes	Budget Change	Contingency	Taxes	Budget	Contingency	2010	2011
Municipal	1,467	59	26	1,552	3.99%	0%		
Library	166	6	3	175	3.52%	0%		
Education Tax	1,411	-80		1,331	-6%	-		
Total Taxes	3,044			3,058		Equiv to 2010	1.53%	1.528%
Change per 200,000 a	issessment	-15	29					
% increase, 2011 corr	pared to 201	0 taxes owi	ng	0.46%				

The effective tax rate for multi-residential properties in 2011 is 1.515% (which is equal to the residential effective tax rate) before adding the previously approved contingency for assessment losses. Applying the contingency increases the effective tax rate by .013% to 1.528%.

### Table 3: Commercial and Industrial Properties

The following example applies to all commercial/industrial property with fair values up to and including \$499,999 that are to be taxed completely using the first tier commercial education mill rate. The 2011 education mill rate remained the same for properties with assessment values only in the first tier. The second tier rate was decreased.

	2010	\$	Change	2011	% Change		ETR	
	Taxes	Budget	Contingency	Taxes	Budget	Contingency	2010	2011
Municipal	2,574	103	37	2,714	3.99%	1.4%		
Library	291	10	5	306	3.52%	1.4%		
Education Tax	2,450	-	-	2,450	0	0		
Total Taxes	5,315			5,470			2.66%	2.74%
Change per 200,000 as	ssessment	113	42					
% increase 2011 comp	pared to 201	0 taxes owi	ng	2.92%				

The effective tax rate for 63% (1,954) of commercial properties in 2011 is 2.74%, which is 1.80 times that of residential properties. The Education Tax was reduced for the second tier of tax only which affects about 37% of the commercial properties in Saskatoon. The ETR for commercial properties with some portion of their assessments in the second and third tiers ranges from 1.81 to 2.21 times that of residential properties. The average effective tax rate for all commercial properties is 1.97 times that of residential. Note: The effective tax rate of the municipal and library levies are approximately 1.75% those of residential properties.

# Bylaw No. 8937 - The Saskatoon Property Tax Bylaw, 2011

# Table 4: Uniform Mill Rates

The Saskatoon Property Tax Bylaw, 2011 is attached for consideration (Attachment 2). The Bylaw sets the uniform mill rate and mill rate factors established by the City and the Library. The table below compares the 2011 uniform mill rates required for the City and the Library with the rates for 2010.

	<b>Uniform Mill Rate</b>			
Taxing Authority	2010 2011			
City	11.0845	11.5714		
Library	1.2535	1.3027		
Total	12.3380	12.8741		

### Table 5: Mill Rate Factors

Mill rate factors are required to distribute the uniform levy between property classes. These factors have been adjusted annually to reflect changes in the mix of assessment by property class and the impact of natural growth in assessment roll. The mill rate factors have also been adjusted for the multi-residential and commercial contingencies.

Property Class	Mill Rat	e Factor
	2010	2011
Residential	.9456	.9421
Condominium	.9456	.9421
Multi-unit Residential	.9623	.9578
Commercial & Industrial	1.1612	1.1730
Privately-owned light aircraft hanger	.6619	.6595

# Bylaw No. 8938 - The School Divisions Property Tax Bylaw, 2011

# Table 6: Education Tax Mill Rates

The School Divisions Property Tax Bylaw, 2011 is attached for consideration (Attachment 3). The Bylaw sets the mill rates established by the Province for education taxes which are:

Residential	9.51	
Agricultura	al	3.91
Commercia	al	
Tier 1	First \$499,999 of taxable assessment	12.25
Tier 2	Next \$5,500,000	14.75
Tier 3	\$6,000,000 and greater	18.55

# Bylaw No. 8936 - Business Improvement Districts Bylaw, 2011

On March 7, 2011, City Council approved the budgets submitted by all four Business Improvement Districts (BIDs) and directed the Administration to prepare the 2011 BID bylaw. The bylaw to establish the levies for each BID is attached for consideration (Attachment 4). These bylaws will raise the funds each BID has requested for 2011.

### The Property Tax Phase-In Plan

At its meeting held on February 17, 2009, City Council resolved that the tax shifts resulting from the reassessment (increases and decreases) be phased-in for the residential and condominium property classes over two years (50% in 2009 and 50% in 2010). For these classes of property, the phase-in was complete with the 2010 levy.

For commercial/industrial and multi-residential properties, the phase-in, by agreement with the Saskatoon Combined Business Group, is over a four-year period. The reassessment changes were phased-in at a rate of 15% in 2009 and an additional 20% in 2010. 2011 will have an additional 30% phased-in with the remaining 35% in 2012.

# ENVIRONMENTAL IMPLICATIONS

There are no environmental implications.

# PUBLIC NOTICE

Public Notice pursuant to Section 3 of Policy No. C01-021, Public Notice Policy, is not required.

# **ATTACHMENTS**

- 1. Letter from the Minister of Education, Province of Saskatchewan
- 2. Bylaw No. 8937, The Saskatoon Property Tax Bylaw, 2011.
- 3. Bylaw No. 8938, The School Divisions Property Tax Bylaw, 2011.
- 4. Bylaw No. 8936, The Business Improvement Districts Bylaw, 2011.

#### Section C – FIRE AND PROTECTIVE SERVICES

# C1) Enquiry – Councillor P. Lorje (April 12, 2010) Community Clean-up Program (File No. CK. 7830-1)

**<u>RECOMMENDATION</u>:** 1)

- that City Council continue its support of the current Community Clean-up Program; and
- 2) that City Council consider expanding the Program to include additional neighbourhoods.

#### BACKGROUND

The following enquiry was made by Councillor P. Lorje at the meeting of City Council held on April 12, 2010:

"Will the Administration please report on the Community Clean-up Program, including a historical analysis of the program's effectiveness, cost and benefits annually to the city, and recommendations, if any, for changes and improvements to the program?"

In 2003, Saskatoon Fire and Protective Services began to expand the community clean-up program by introducing the use of commercial haulers in an attempt to maximize the impact of the clean-up events. Initially, the use of the commercial haulers was offered to the first two communities to submit their intention to host a community clean-up event.

The use of commercial bulk waste containers placed in a central location greatly improved the efficiency of the clean-up by eliminating the need to make repeated deliveries to the landfill by volunteers using pick-up trucks or utility trailers. The smaller vehicles could remain in the back alleys and make their deliveries to the bulk container hence reducing valuable clean-up time wasted waiting at the landfill scale. The process of using two bulk containers in each community created a system where one was being dumped and the second was being filled.

The Community Development Branch became involved in 2008 by being the point of contact between the City of Saskatoon and the participating Founding Communities. The role of Community Development continues to be that of hosting pre clean-up meetings in order to provide information and education on waste reduction, recycling services, safe needle pick-up and disposal, the coordination of civic services, and to obtain feedback.

In 2009, it was determined that the annual clean-up event(s) for the usual participating communities (Riversdale, Pleasant Hill, Caswell Hill, and King George/Holiday Park) would be held on a day in May.

# **REPORT**

Today, the City of Saskatoon and Fire and Protective Services commit to the community clean-ups as established in 2010 whereby we locate drop-off sites in three locations, one in Caswell Hill, one in Pleasant Hill and one on the border between Riversdale and King George. By locating the drop-off sites in the community, the location becomes the focal point for the event and the now-annual community association sponsored BBQs at the end of the day contribute greatly to the spirit of the community.

Fire and Protective Services budgets \$3,000.00 annually, however, as indicated in the chart below the costs for the number of 30-yard dumpsters and subsequent delivery to the landfill and return to the sites has increased. The chart also indicates the allocation of dumpsters, the amount of waste and the costs to dispose of the waste.

		Waste to	
Community		Landfill	
Association	<b>Assigned Dumpsters</b>	( <b>kg</b> )	Cost of Dumpsters

2006				
3-Jun	Pleasant Hill	2 Dumpsters		
3-Jun	Riversdale	2 Dumpsters		
		Total weight and cost	15260	\$ 1,040.69

2007				
2-Jun	Pleasant Hill	2 Dumpsters each		
2-Jun	Riversdale	2 Dumpsters each		
12-May	Caswell Hill	2 Dumpsters each		
12-May	King George	-		
		Total weight and cost	59160	\$ 3,498.00

2008				
24-May	Pleasant Hill	4 Dumpsters		
24-May	Caswell Hill	were placed at single		
24-May	King George	drop off location, corner		
24-May	Riversdale	of Ave H S & 11th St W		
		Total weight and cost	28790	\$ 2,814.00

2009				
23-May	King George	4 Dumpsters were placed		
23-May	Riversdale	at Ave H S & 11th St W		
9-May	Pleasant Hill	1 Dumpster		
		Total weight and cost	25180	\$ 3,155.90

2010				
15-May	Caswell Hill	2 Dumpsters		
15-May	Pleasant Hill	2 Dumpsters		
15-May	Riversdale	4 Dumpsters were placed		
15-May	King George	at Ave H S & 11th St W		
		Total weight and cost	22150	\$ 3,542.70

Our experience with previous clean-up days has prompted Fire and Protective Services to assign one Inspector to each of the drop-off sites to supervise and monitor the materials destined to the landfill and to divert recyclable products. In addition, Environmental Services also continues to allocate one Environmental Officer to assist in the approval of refuse going to the landfill.

The costs related to the provision of staff are approximately \$1,240.00 over and above the \$3,000.00 currently allocated.

The annual clean-up day has become a much anticipated event in each community involved with increasing numbers of volunteers participating resulting in a greater number of alleys being cleaned.

However, Your Administration continues to deal with issues related to discarded mattresses, furniture and appliances that get abandoned or dumped in the alleys. The City of Saskatoon is responsible for the alleys and, as such, is responsible for the removal of these discarded items. Fire and Protective Services regularly patrols alleys to identify property maintenance issues and often encounters discarded large items that cannot be associated with a given address. There continues to be a need for a dedicated resource in the form of two staff and a small tandem truck to expedite the retrieval and disposal of these items and a quicker civic response to citizen complaints or in fact to pre-empt the eventual complaints. It is our belief that this would not require additional staff but only a re-allocation of existing resources as a normal day-to-day function.

# **CONCLUSION**

The annual clean-ups have proven to be a positive influence on the overall property maintenance and nuisance abatement efforts in the communities involved. The Fire and Protective Services Department finds the annual clean-ups result in the compliance of many Orders to Remedy against properties in participating communities, thus eliminating the need for enforcement and possible strain on civic resources that would be involved in the process.

Your Administration encounters property maintenance issues in all areas of the City where alleys exist and sees a growing need to consider increasing the support for additional communities (e.g. Nutana, Buena Vista, City Park). However, based on the current costs including staffing, the annual allocation of funds needs to be increased to approximately \$7,500.00. If a community

decided not to participate, the funds could be re-directed to expanding the effectiveness of cleanups in participating communities.

# **OPTIONS**

The Community Clean-up Program remain status quo.

# POLICY IMPLICATIONS

None.

# FINANCIAL IMPLICATIONS

The funding for the Program be increased to \$7,500.00 annually.

# **ENVIRONMENTAL IMPLICATIONS**

None.

# PUBLIC NOTICE

Public Notice pursuant to Section 3 of Policy No. C01-021, Public Notice Policy, is not required.

- IT WAS RESOLVED: 1) that City Council continue its support of the current Community Clean-up Program; and
  - 2) that the Administration consult with other communities regarding the Program and report to the 2012 Operating Budget process.

# Section E – INFRASTRUCTURE SERVICES

E1) Enquiry – Former Councillor B. Pringle (July 21, 2010) Speed Limit – Clarence Avenue South (File No. CK. 6320-1)

**<u>RECOMMENDATION</u>**: that the information be received.

ADOPTED.

# BACKGROUND

The following enquiry was made by former Councillor B. Pringle at the meeting of City Council held on July 21, 2010:

"For safety reasons, would the Administration please consider reducing the speed limit on Clarence Avenue South from Cope Crescent to Calder Avenue? Considering the merging traffic from Circle Drive and four sets of lights on Clarence Avenue South, I respectfully suggest this decision makes sense in light of the reduced speed decision on Preston Avenue South from 60 kph to 50 kph."

Upon further discussions with the Administration, former Councillor Pringle clarified that the enquiry should have been requesting consideration of a reduction in the speed limit on Clarence Avenue South from Stonebridge Boulevard to Calder Crescent.

### **REPORT**

The posted speed limits on Clarence Avenue are 50 kph north of Circle Drive; and 60 kph south of Circle Drive. The 60 kph speed zone extends to the south city limits and includes the Clarence Avenue overpass.

The newly constructed section of Clarence Avenue south of Circle Drive is classified as a major arterial roadway with controlled access. All intersections are signalized to provide safe access for vehicles and to ensure full pedestrian protection. The speed limit of 60 kph is deemed appropriate considering the road design and adjacent commercial land use.

To the north of Circle Drive, Clarence Avenue is classified as a minor arterial with on-street parking and adjacent driveway accesses. As the roadway transitions from a commercial zone to a residential neighbourhood, the speed limit is reduced to 50 kph, just to the south of Calder Crescent.

A speed study, conducted in 2008, indicated that the majority of motorists adjust their vehicle speed accordingly as they are entering this residential neighbourhood. Additional signage and traffic calming measures were installed in 2009 at the intersection of Clarence Avenue and Glasgow Street to clarify the right-of-way and assist in reducing vehicle speeds.

It is not recommend that the speed limit be changed on Clarence Avenue South from Stonebridge Boulevard to Calder Crescent at this time. The Administration will continue to monitor traffic conditions for future changes. If speeding is identified as an issue, Saskatoon Police Services will be notified for enforcement.

### ENVIRONMENTAL IMPLICATIONS

There are no environmental implications.

# PUBLIC NOTICE

Public Notice pursuant to Section 3 of Policy No. C01-021, Public Notice Policy, is not required.

### E2) Enquiry – Former Councillor B. Pringle (September 28, 2009) Traffic Calming - Clarence Avenue South (File No. CK. 6320-1)

**<u>RECOMMENDATION</u>**: that the information be received

ADOPTED.

#### BACKGROUND

The following enquiry was made by former Councillor B. Pringle at the meeting of City Council held on September 28, 2009:

"With the recent northbound diversion of traffic from Clarence Avenue South to Glasgow Street, resulting in a significant daily vehicle increase, would the Administration please consider installing appropriate traffic calming measures on Glasgow Street."

#### **REPORT**

Traffic calming devices are often used to reduce speeding; to enhance the safety and the perception of safety for pedestrians; and to reduce short cutting through residential neighbourhoods.

The majority of the traffic on Glasgow Street consists of motorists coming from Broadway Avenue, who use it as a route to Clarence Avenue. This could be considered "short-cutting".

When looking at reducing short-cutting, the Administration conducts an analysis to determine whether any traffic calming device which physically restricts traffic movements should be used. Any decision with respect to traffic calming also requires community support. In this instance, support would need to be received from residents in the Queen Elizabeth, Avalon and Adelaide/Churchill neighbourhoods.

Glasgow Street, which connects Clarence Avenue to Melrose Avenue, is classified as a local roadway with a posted speed limit of 50 kph. Typically, local roadways are designed to carry up to 1,000 vehicles per day. With the exception of the stop sign giving right-of-way to Clarence Avenue, Glasgow Street has the right-of-way over all adjacent streets, including Broadway Avenue, which is classified as a major collector.

The City of Saskatoon has 543 established traffic count stations each of which measures traffic volumes on a three to five-year cycle. One of the stations is located on Glasgow Street between Clarence Avenue and Mendel Crescent. The traffic was first measured at this location in 2005,

prior to construction of the Clarence Avenue/Circle Drive interchange, which showed an average of 2,021 vehicles per day. Traffic at this station was measured again in 2009, after the opening of the interchange, which showed an average of 2,500 vehicles per day.

In June, 2006, the Administration received a request for traffic calming on Glasgow Street between Mendel Crescent and McGilp View. A speed study was conducted, which found that the 85<sup>th</sup> percentile speed (the speed at which 85 percent of the vehicles are travelling at or less than) was 58 kph. Ideally, it is desirable for the 85<sup>th</sup> percentile speed to be no more than 5 kph above the speed limit.

A temporary traffic island was placed at the intersection of Glasgow Street and Mendel Crescent, which was removed due to a conflict with a resident's driveway. Another was placed at Glasgow Street and MacEachern Avenue, which is still there and will be made permanent in 2011.

An additional traffic volume and speed study was conducted along Glasgow Street between Mendel Crescent and McGilp View from May 30 to June 5, 2010. The 85<sup>th</sup> percentile speed was measured at 52 kph, while the average daily traffic was measured at 2,077 vehicles. This study indicates that, while the traffic volumes have increased, the speeds of the vehicles have decreased to an acceptable level.

The Administration has not identified any traffic safety concerns in the area requiring action and does not recommend any changes/traffic calming measures on Glasgow Street for the following reasons:

- Glasgow Street is a wide street with on-street parking. Traffic studies show the traffic volume is sporadic throughout the day and there is no congestion or delays.
- The traffic volumes have remained relatively consistent along Glasgow Street (2,027 and 2,500 vehicles per day just west of Clarence Avenue, and 2,077 vehicles per day near Mendel Crescent).
- Vehicle speeds are at an acceptable level on Glasgow Street.
- The five-year collision history (2005 to 2009) indicates there were four collisions resulting from icy road conditions along Glasgow Street from Clarence Avenue to Broadway Avenue. There were no fatalities or injuries.
- Any course of action, such as restricting traffic on Glasgow Street, will likely increase traffic on Wilson Crescent and surrounding streets.
- Broadway Avenue and Glasgow Street lead to an off-leash dog park. Restricting access would shift that traffic to other roadways in the area.

# **ENVIRONMENTAL IMPLICATIONS**

There are no environmental implications.

# PUBLIC NOTICE

Public Notice pursuant to Section 3 of Policy No. C01-021, Public Notice Policy, is not required.

### E3) Enquiry – Former Councillor B. Pringle (August 17, 2009) Painting of Sidewalk Ramps (File No. CK. 6220-1)

**<u>RECOMMENDATION</u>**: that the information be received.

### **BACKGROUND**

The following enquiry was made by former Councillor Pringle at the meeting of City Council held on August 17, 2009:

"Last year as a pilot project in Eastview, the City brightly painted some sidewalk ramps so that citizens with poorer eyesight, those using walkers or in wheelchairs, could safely access the sidewalk rather than hitting the curb and getting hurt or risking serious injury.

I have received excellent feedback from the Eastview Advisory Committee on Making Eastview Senior-Friendly, so I am requesting the Administration explore continuation of this practice across the City."

### **REPORT**

In response to resident requests, the Administration painted the sidewalk ramps at all four corners of the intersection of Louise Street and McEown Avenue/East Place near Market Mall on a trial basis in 2008.

It is the Administration's opinion that the paint did not provide any long term benefits, as it faded within a few months and was virtually hidden beneath the snow during winter months. Infrastructure Services has not received any resident feedback regarding its effectiveness.

Currently, there are thousands of ramps in place throughout the city and over 4,000 outstanding locations waiting to be installed. The ramps would need to be painted a minimum of twice annually, at a cost of approximately \$300 per intersection, per painting.

The City of Winnipeg has recently installed detectable warning pads at sidewalk ramp locations. These brightly coloured (typically yellow) pads provide a more permanent solution and require less maintenance than sidewalk painting. Material and labour costs to retrofit existing locations are approximately \$1,500 per four-corner intersection. The cost to install new ramps with detectable warning pads is approximately \$11,200 per four-corner intersection.

The installation and maintenance of accessibility ramps has been primarily funded from Capital Project 631 - Traffic Safety and Capital Project 1963 - Corporate Accessibility Policy. The total cost to construct all of the current outstanding locations with standard ramps is estimated at \$10,167,500 (\$2,500 per ramp). Approximately \$90,000 is available in 2011, which will permit the construction of approximately 40.

All new ramp installations in the City of Saskatoon are fitted with ridges. These ridges increase safety by creating a friction surface, decreasing the chance of it becoming slippery when wet or icy. In addition, because the ridges have a different texture than the sidewalk, they are easier to see. Furthermore, the varying concrete texture is detectable by foot as well as by canes as they make a different sound on the ridged surface than they do on the smooth pavement surface.

Given the lack of supporting evidence for the effectiveness of painted ramps in increasing user safety, as well as the lack of funding for ramp installation and maintenance, the Administration does not recommend a continuation of painting or the installation of detectable warning pads.

# ENVIRONMENTAL IMPLICATIONS

There are no environmental implications.

# PUBLIC NOTICE

Public Notice pursuant to Section 3 of Policy No. C01-021, Public Notice Policy, is not required.

IT WAS RESOLVED: that the matter be referred to the Saskatoon Accessibility Advisory Committee.

E4) Communications to Council From: Avery Spott Date: November 8, 2010 Subject: Intersection of Nelson Road and McOrmond Drive (File No.: CK. 6280-1)

**<u>RECOMMENDATION</u>**: that the information be received.

ADOPTED.

### BACKGROUND

City Council, at its meeting held on November 22, 2010, considered the attached communication from Avery Spott (Attachment 1) requesting a four-way stop at the intersection of Nelson Road and McOrmond Drive, and resolved that the matter be referred to the Administration for a report.

# **REPORT**

Nelson Road/Addison Road is classified as a collector roadway with a speed limit of 50 kph and a measured traffic volume of 2,500 vehicles per day. McOrmond Drive is classified as major arterial roadway, intended to carry 10,000 to 30,000 vehicles per day. The speed limit is 60 kph.

To warrant the installation of four-way stop signs, an intersection must meet certain minimum criteria, as specified in Policy C07-007 - Use of Stop and Yield Signs, which takes into consideration traffic volume entering the intersection during the five peak hours of the day to determine if traffic levels on the intersecting roadways are relatively equal on all approaches; the collision history at the intersection; and the proximity of adjacent four-way stop controls. The policy states:

"The following conditions must be met for all-way stop control to be considered:

- i) The combined volume of traffic entering the intersection over the five peak hour periods from the minor street must be at least 25% of the total volume for a three-way stop control, and at least 35% of the total volume for a fourway stop control.
- ii) There can be no all-way stop control and traffic signal within 200 metres of the proposed intersection being considered for all-way stop control on either of the intersecting streets.

Provided the above criteria are met, the following conditions, singly or in combination, may warrant the installation of all-way stop signs:

- i) When five or more collisions are reported in the last twelve month period and are of a type susceptible to correction by an all-way stop control.
- ii) When the total number of vehicles entering the intersection from all approaches averages at least 600 per hour for the peak hour or the total intersection entering volume exceeds 6,000 vehicles per day.
- iii) The average delay per vehicle to the minor street traffic must be 30 seconds or greater during the peak hour.
- iv) As an interim measure to control traffic while arrangements are being made for the installation of traffic signals."

A review of the intersection of Nelson Road/Addison Road and McOrmond Drive found that, according to the five-year collision report (2006-2010) there have been no reported collisions at this intersection. The peak hour traffic volumes from the latest study, which was completed on March 22, 2011, indicated that the peak hour traffic is 558 vehicles and that the total number of vehicles entering the intersection from all approaches is 7,480 vehicles per day. The average delay

per vehicle to the minor street traffic is less than 30 seconds and the traffic levels on the intersecting roadways are split equally on all approaches.

Traffic signals are planned for this intersection in 2012. Therefore, all-way stop signs will be installed, as an interim measure, until the signals are installed. In addition, traffic signals will be installed at Attridge Drive and Heal Avenue and Attridge Drive and McOrmond Drive in 2011.

# PUBLIC NOTICE

Public Notice pursuant to Section 3 of Policy No. C01-021, Public Notice Policy, is not required.

# ATTACHMENT

- 1. Communication from Avery Spott.
- E5) Appointment of Weed Inspector 2011 *The Noxious Weed Act* (Files CK. 4200-8, IS. 4200-2 and 4510-1)
- **<u>RECOMMENDATION</u>**: that Mr. David McKee and Ms. Charity Williams of the Infrastructure Services Department be appointed as the City of Saskatoon's 2011 Weed Inspectors, in accordance with the provisions of *The Noxious Weed Act*.

ADOPTED.

### **REPORT**

Section 7, Article 1 of *The Noxious Weed Act* (Saskatchewan) requires that City Council appoint a weed inspector(s) annually. To carry out this year's program, a weed inspector(s) is required for a six-month period, from May 1 to October 31, 2011.

It is recommended that Mr. David McKee, Supervisor, Pest Management and Ms. Charity Williams, Weed Inspector, both of the Infrastructure Services Department, Parks Branch, be appointed as the City of Saskatoon's 2011 Weed Inspectors.

### **ENVIRONMENTAL IMPLICATIONS**

There are no environmental implications.

### PUBLIC NOTICE

Public Notice pursuant to Section 3 of Policy No. C01-021, Public Notice Policy, is not required.

# E6) Appointment of Municipal Dutch Elm Disease Inspectors – 2011 Dutch Elm Disease Control Regulations, *The Forest Resources Management Act* (Files CK. 4200-4; IS. 4200-1 and IS. 4510-1)

- **RECOMMENDATION:** 1) that Mr. Geoff McLeod and Mr. David McKee of the Infrastructure Services Department be appointed as the City of Saskatoon's 2011 Municipal Dutch Elm Disease Inspectors, in accordance with the provisions of *The Forest Resources Management Act*; and
  - 2) that the City Clerk notify the Minister of the Environment of the appointments.

ADOPTED.

# **REPORT**

Section 8, Article 2 of the *Forest Resources Management Act* requires that City Council appoint one or more Municipal Dutch Elm Disease Inspectors annually. The function of the Inspectors is to enforce the Dutch Elm Disease regulations specified in the *Act*.

It is recommended that Mr. Geoff McLeod, Superintendent, Urban Forestry and Mr. David McKee, Pest Management Supervisor, both of the Infrastructure Services Department, Parks Branch, be appointed to this office for 2011.

# ENVIRONMENTAL IMPLICATIONS

There are no environmental implications.

# PUBLIC NOTICE

Public Notice pursuant to Section 3 of Policy No. C01-021, Public Notice Policy, is not required.

- E7) Sole Source Purchase Capital Budget 1357 – Replacement Vehicles and Equipment Two Caterpillar Motor Graders (Files CK. 1390-1 and IS. 1700-1)
- **<u>RECOMMENDATION</u>:** 1) that the sale agreements submitted by Kramer Ltd., for the sole source purchase of two motor graders, at a combined total cost of \$212,759.35 (including G.S.T. and P.S.T.), be approved; and

2) that Corporate Services Department, Purchasing Services Branch be requested to issue the appropriate purchase order.

#### ADOPTED.

#### **REPORT**

Approved Capital Project 1357 - Vehicles and Equipment Replacement includes funding for the purchase of one motor grader in the amount of \$220,000.

As part of the Public Works Branch snow removal operation, additional motor graders are rented each year. Over the 2010/2011 season, two motor graders were rented from Kramer Ltd., for a combined rental fee of \$81,584. In an effort to recover the investment made towards these two units, Vehicle and Equipment Services requested that Kramer Ltd. submit a proposed sale agreement, with a provision to trade in two of the City's older grader units.

Replacing two 1992 graders with units that are 13 to 14 years newer will significantly reduce the short-term risk of any major repair costs. By purchasing the newer units from Kramer Ltd., the City will be able to utilize the rental investment of \$81,584.

#### FINANCIAL IMPACT

The net cost to the City, as quoted by Kramer Ltd., for the purchase of two motor graders, with a provision of two trade-in units is as follows:

Unit 377219 – 2005 140 H Motor Grader (6,906 runtime hours)	\$146,900.00
Less Rent Paid	(\$39,374.00)
Interest Charges	\$4,144.04
Trade-In – 1992 City Unit No. 2211 (13,939 runtime hours)	(16,500.00)
Unit 377219 – 2006 140 H Motor Grader (6,279 runtime hours)	\$153,000.00
Less Rent Paid	(\$42,210.00)
Interest Charges	\$3,957.55
Trade-In – 1992 City Unit No. 2212 (13,188 runtime hours)	(16,500.00)
Subtotal	\$193,417.59
G.S.T.	\$9,670.88
P.S.T.	<u>\$9,670.88</u>
Contract Price	\$212,759.35
Less G.S.T. Rebate	<u>(\$9,670.88)</u>
Net Cost to City of Saskatoon	\$203,088.47

There are sufficient funds within approved Capital Project 1357 - Vehicles and Equipment Replacement for this purchase.

# **ENVIRONMENTAL IMPLICATIONS**

There are no environmental implications.

### PUBLIC NOTICE

Public Notice pursuant to Section 3 of Policy No. C01-021, Public Notice Policy, is not required.

### E8) Storm Water Utility Rate Structure (Files CK. 1905-1, x 7820-1)

<b><u>RECOMMENDATION</u>:</b>	1)	that a new storm water utility rate structure, based on this report, be approved in principle; and	
	2)	that the Administration report further with detailed recommendations for a new storm water utility rate structure, including rate options, phase-in periods, implementation costs and a communications plan.	

ADOPTED.

### EXECUTIVE SUMMARY

The following report outlines recommendations for changes to the storm water utility structure, which currently applies a flat rate to water meter bills to one which would charge property owners proportionately for the amount of storm water load their property imposes on the storm sewer system. With the current system, single detached homes have effectively been subsidizing large properties.

The additional revenue the utility will generate through future rate increases will be directed towards asset preservation; adherence to future provincial environmental regulations; and projects designed to reduce the risk of surface flooding from severe storm events.

The report also outlines procedures to allow property owners with large impervious areas to request a recalculation of their property in order to be credited for improvements such as storage ponds, storage tanks, bio-swales or pervious landscaping that reduces the amount of runoff.

### BACKGROUND

On January 1, 2002, Phase I of the plan outlined in the approved 2001 Storm Water Utility Audit, which removed storm water funding from the mill rate to a flat fee on water meters of \$3.40 per month, was implemented. Phase II was to charge a levy on parcels based on the area of each parcel. Phase III was to charge a levy on properties based on the amount of impervious (hard) surface area on the parcel.

On December 17, 2007, City Council approved an increase to the Storm Utility Rate from \$3.40 per water meter to \$4.40 per water meter, effective January 1, 2008.

# **REPORT**

The storm water utility currently funds the operation, engineering, maintenance and small-scale capital project costs required to manage the storm sewer infrastructure throughout the city. It does not fund any large scale asset preservation programs, or any large scale capital projects designed to reduce the risk of surface flooding from severe rain storms.

### Asset Preservation and Capital Improvement Requirements

The current value of the storm water system is approximately \$437,000,000. The \$1,500,000 which is allocated towards capital rehabilitation per year equates to 0.3% of the asset value, which implies a 333 year service life per element of the storm system. This funding level translates into a service level where the overall condition of the asset will decline, the cost of maintenance will increase, and the level of service to citizens will continue to decline. There is an estimated annual deficit of approximately \$2.9 million in asset preservation. The general principle of a new storm utility rate structure is that appropriate revenue would be generated to fund an appropriate maintenance program, an appropriate capital rehabilitation program and provide for system improvements to deal with problem areas.

### Current Rate Structure

The storm water utility is currently collected at \$4.40 per month (\$52.80 annually) from each of the 64,398 water meters in the city, generating annual revenues of \$3.42 million, which is approximately distributed as follows:

- \$235,000 for costs of collection and administration charges, licenses and insurance;
- \$1,500,000 to the Storm Infrastructure Reserve for capital rehabilitation works; and
- \$1,685,000 to the storm system operating programs and engineering.

The \$4.40 per month rate system does not take into account the area of a property or the amount of "hard" surface on a property. "Hard" surfaces are areas such as concrete, asphalt and roofs, which do not allow rainwater to soak into the ground, creating runoff, as opposed to "soft" surfaces, such as lawns or gardens, which allow water to infiltrate. The more "hard" surface a property has, the more rainwater it will send into the storm water system, thereby creating the need for larger pipes, ponds and other infrastructure to move the rainwater to the river.

The current method of charging the storm water utility is imbalanced and ineffective for the following reasons:

• Only properties with a water meter pay the utility. For example, pay-for-use parking lots do not contribute to the utility.

- All properties that pay the utility pay the same amount. Therefore, a single house pays the same amount as a commercial property with a large parking area.
- The rate of increase in funding to the utility equals the rate of new water meters, not the rate of storm sewer infrastructure growth.
- Property owners have no incentive to reduce runoff.
- The current funding level is insufficient to fund any large scale flood reduction projects or any asset management strategies for the storm water system.
- Many rate payers are tenants who do not own property that impacts the storm sewer system, yet they must pay the levy because they pay the water bill.

A new storm water utility rate structure would seek to eliminate these inequalities and generate the extra revenue necessary to fund large scale flood reduction projects and asset management strategies as follows:

- Move the storm sewer utility charge from the water meter billing system to a separate utility charge sent out as a separate utility bill to charge property owners a storm water utility fee based on the amount of impervious area on the property. This would ensure that properties without a water meter pay the utility, and would allow the rate to vary for each property, based on its size. (This was referred to as "Phase II" in the storm water rate structure which was approved in 2001.)
- Charge the utility to every property at a rate proportional to the estimated amount of "hard" surface present on the property. (This was referred to as "Phase III" in the storm water rate structure approved in 2001.)
- Provide a process to request a recalculation of a property's storm water utility charge, in order for property owners to challenge the "hard" surface estimate and to receive credit for property improvements designed to reduce or store runoff from rainfall events.

# Rate Capping

Charging property owners for the amount of "hard" area on their property requires a new system, generally referred to as charging by Equivalent Runoff Unit (ERU). ERUs are a standard method used by many municipalities for storm sewer billing. The approach is relatively straight forward, even though there are many variables and different applications of the method.

The first step involves determining the value of an ERU. One ERU is defined as the average amount of hard surface on a typical single detached residential house. In Saskatoon, the average single detached house has 265.3 square metres of hard surface, representing the base value for determining the number of ERUs for each property. For simplicity and uniform billing, all single detached houses are deemed to have exactly one ERU on their property. In Saskatoon, these single ERU properties represent approximately 91% of all properties.

Although single ERU properties represent a large proportion of the total number of properties, they represent only 60% of the impervious area on private property in Saskatoon. Approximately

6,000, or 9% of all properties in the city, generate the remaining 40% of the runoff. It is these properties, which generate a disproportionate amount of the runoff to the storm sewer system, which will see a significant increase to the proportion of the storm sewer utility payment required.

Although the ERU system offers an equitable charging method for the storm water utility, it creates a very significant fee increase for those owners with extremely large amounts of hard surface on their property. To soften this impact, a rate cap may be necessary in order to allow these property owners to adjust to the new system, as well as to provide time for them to implement changes to lower their impact on the system. A disadvantage of a rate cap is that individual homes would be subsidizing the larger properties; however, if the cap is phased out gradually, this inequity can be removed over time. A rising cap also has the effect of providing a "push", as rate increases each year send a signal to property owners that future increases will continue through inaction.

#### **Recalculation Procedure**

Any property owner paying more than the minimum charge would have the ability to request a recalculation with respect to the estimated amount of impervious area they generate for the storm water utility charges. Credit would be given for improvements designed to store, divert, delay or improve the quality of storm water released into the system. These improvements may include, but are not limited to, private storage ponds, storage tanks, bio-swales, green roofs, permeable paving, rain gardens or other "soft" landscaping. Property owners would be credited for the equivalent amount of runoff that would be diverted during a storm event.

### New Rate Structure

Single detached homes would pay exactly one ERU, regardless of size. All other properties would pay proportional to their estimated impervious "hard" surface. As an example, a 1,500 square metre light industrial IL1 parcel would be estimated to have 900 square metres (0.6 area multiplier) of "hard" surface. Divided by 265.3 square metres per ERU, the property would pay at a rate of 3.4 ERUs. In other terms, the property generates the same amount of runoff as 3.4 average homes and, therefore, would pay for this amount.

### Reducing the Risk of Surface Flooding

With a new rate structure and application, the possibility of increasing overall revenues for the storm utility is possible. If approved, it is recommended that an appropriate portion of additional revenue over the next five to seven years be directed to large infrastructure projects that are designed to reduce the risk of surface flooding during severe storm events. A number of locations where property damage has occurred in the past during severe rain events have been identified for these projects.

### POLICY IMPLICATIONS

A new rate structure would fundamentally change the storm water utility levy collection system from a monthly flat fee water meter based payment to a payment based on how much estimated "load" a property owner places on the storm sewer system through runoff generated from their

property. Property owners, rather than water users, pay the levy. By basing the levy on estimated impervious area, each property owner pays proportionally for the runoff they contribute.

A new rate structure would require the creation of a new billing system and require that each property owner receive a new utility bill, separate from the property tax bill and the water bill.

# FINANCIAL IMPLICATIONS

Any additional revenue generated by the new storm utility rate structure would be used to fund storm sewer projects. Administrative costs, such as communication and recalculation inspection costs would be relatively minor. Implementation of a new billing system would have a one-time formation cost estimated at \$200,000, and continuing operating costs estimated at \$80,000 annually. These costs would be paid by the storm water utility.

# PUBLIC COMMUNICATIONS PLAN

A communications plan would be developed to inform single detached homeowners that the storm water utility charges which are currently applied to the water meter bill will be a moved to a separate bill. The Infrastructure Services Department would also work with individual commercial and industrial properties that have large impervious areas to help with the transition to the new rate structure system.

Attachment 1 provides a brief overview of the proposed changes to the storm water utility rate structure and would form the basis for the key messages in the communication strategy. These key messages would include a description of how the additional revenue generated through the storm water utility funding will be directed, in part, to projects designed to reduce the risk of surface flooding during severe storm events. The communication strategy would list the locations which have been identified for these projects where property damage has occurred in the past during severe rain events.

### **ENVIRONMENTAL IMPLICATIONS**

A new rate structure would have a positive environmental impact to the city and the watershed, as it would encourage the detention and treatment through settling of storm water before it is discharged into the river, as many of the capital improvements funded by additional revenue received would be for storage infrastructure (i.e. ponds) that capture and detain runoff. This would eliminate silt and debris that would otherwise flow into the river.

In addition, rate recalculations for private property owners for the construction of private storage ponds or tanks, or "green" storm water improvements such as bio-swales, green roofs, permeable paving, rain gardens or other "soft" landscaping would encourage the detention of storm water.

# PUBLIC NOTICE

Public Notice pursuant to Section 3 of Policy No. C01-021, Public Notice Policy, is not required.

## ATTACHMENT

1. Appendix A – Storm Water Utility Funding Requirements

### Section F – UTILITY SERVICES

F1) 2011 Capital Budget Capital Project #1054-03 – WTP – Asset Replacement – Clarifiers (#1 & #2) Mechanical Replacement Proposal Award – Equipment Supply (Files CK. 7920-1 and WT. 7960-103-2)

<b><u>RECOMMENDATION</u>:</b>	1)	that the pre-purchase of a WesTech clarifier mechanism and
		Brentwood tube settlers from BowRio Water Technologies
		Inc., for a total price of \$1,322,130.70 (including G.S.T. and
		P.S.T.) be approved; and

2) that Purchasing Services issue a Purchase Order to BowRio Water Technologies Inc. for the WesTech clarifier mechanism and to Brentwood for the supply of tube settlers.

ADOPTED.

### BACKGROUND

Capital Project #1054 – WTP – Asset Replacement provides funding for the replacement of Water Treatment Plant assets and equipment that have reached the end of their useful life. Sub-Project #03 is for the mechanical replacement of Clarifier #1 and has \$3,575,000 of approved funding in the 2010 and 2011 Capital Budgets. Clarifier #1 was constructed in 1962, requires frequent maintenance, and is the least reliable of the four clarifiers. Clarifier #2 received a similar refurbishment in 2003. A Terms of Reference (TOR) was prepared for consulting engineering services and the proposal from Catterall & Wright Consulting Engineers (Catterall & Wright) was approved by Council on July 21, 2010 for a total upset fee of \$278,475.

### **REPORT**

Catterall & Wright's initial task was to review options for replacement of Clarifier #1 mechanical components and to provide a recommendation. Because this is specialized equipment, the review included pre-selection of the most appropriate mechanical components by obtaining detailed information on the equipment, verify compatibility of equipment with the existing infrastructure, short-list suitable vendors, acquire pricing, and select the best solution for the City. At the Water and Wastewater Treatment Plants, there are times, like this, when a tender or RFP are not the most suitable methods to procure equipment and a modified RFP/sole source approach is more appropriate. Whenever this process is used, Administration requests Council approval.

In conjunction with the mechanism replacement, the TOR requested installation of tube settlers which enhances the water quality and increases the practical loading rate of a clarifier. The use of Brentwood tube settlers was favourably piloted in 2009/2010, and as a result, it was desired to make a full scale installation of Brentwood tube settlers in the new installation. A report dated January 14, 2011, evaluated the following available clarifier mechanisms:

- Infilco Degremont
- Ovivo (previously Eimco)
- WesTech

The lead time required to manufacture and deliver this equipment resulted in the decision to prepurchase the equipment before the installation contract was tendered. These manufacturers were contacted and provided with basic basin information from the project and asked for a proposal for the supply of appropriate replacement equipment complete with budget pricing. The existing Clarifier #1 is an Infilco Degremont unit while the existing Clarifier #2 and #4 are WesTech units.

The Infilco Degremont unit design continues to use an unacceptable open ring gear. The configuration would require more extensive piping and basin modifications resulting in higher installation costs. The preliminary pricing was \$1,025,000 CAD but did not include tube settlers and supports which are expected to cost \$600,000 CAD. Ovivo (Eimco) provided a proposal with preliminary pricing of \$1,553,000 CAD complete with tube settlers. The WesTech proposal, which includes a mechanism identical to that in Clarifier #2, provided preliminary pricing of \$620,000 USD plus \$600,000 USD for the tube settlers. The WesTech unit is slightly less costly to operate due to impeller efficiencies.

Catterall & Wright recommended the WesTech clarifier based on parts compatibility with existing units and least cost based on budget pricing and a known construction method. Engineering Services agreed, and Catterall & Wright were instructed to prepare a supply specification and obtain firm pricing from WesTech Engineering, Inc. A firm quotation was provided through BowRio Water Technologies Inc., the Canadian representative of WesTech and Brentwood. The quote is in Canadian dollars.

The net cost to the City for the proposal submitted by BowRio Water Technologies Inc. would be as follows:

WesTech Model No. SCC71	\$ 582,272.00
Brentwood AccuPac IFR Tube Settlers	619,665.00
Subtotal	\$1,201,937.00
G.S.T.	60,096.85
P.S.T.	60,096.85
Total Equipment Cost	\$1,322,130.70
Less G.S.T. Rebate to City	(60,096.85)
Net Cost to the City	\$1,262,033.85

BowRio Water Technologies Inc. has indicated that G.S.T. will be added to the invoicing, however, the City will have to self assess P.S.T.

# **OPTIONS**

The only option available is to not award to the proponent. Not awarding at this time will delay construction to 2012-2013 and will result in continuation of the operational problems associated with the current Clarifier #1.

### POLICY IMPLICATIONS

There are no policy implications.

# FINANCIAL IMPLICATIONS

Capital Project #1054-03 – WTP – Asset Replacement – Clarifiers (#1 & #2) Mechanical Replacement has sufficient approved funding for the purchase of the equipment.

# **ENVIRONMENTAL IMPLICATIONS**

There are no environmental and/or greenhouse gas implications.

### PUBLIC NOTICE

Public Notice pursuant to Section 3 of Policy No. C01-021, Public Notice Policy, is not required.

### Section G – CITY MANAGER

- G1) Agreement with Potash Corporation of Saskatchewan Inc. (Files CK. 4110-32, CC. 4110-1 and PL. 4110-12-3)
- **<u>RECOMMENDATION</u>**: 1) that City Council approve the terms and conditions of the Agreement with Potash Corporation of Saskatchewan Inc.; and
  - 2) that His Worship the Mayor and the City Clerk be authorized to execute the Agreement with Potash Corporation of Saskatchewan Inc. on behalf of the City of Saskatoon under the Corporate Seal.

ADOPTED.

# BACKGROUND

Lands around Saskatoon, like other communities in the province, contain mineral rights and mining interests. The Ministry of Energy and Resources regulates the mineral rights for Saskatchewan. Mineral interests are owned by active operators such as Potash Corporation of Saskatchewan Inc. (PotashCorp). PotashCorp has sub-surface mineral leases on lands on the western edge of Saskatoon, including the Blairmore Sector, which is planned for future urban growth. PotashCorp pays mineral royalties to the owners of mineral rights.

The extraction of minerals by mining companies may cause ground elevations to subside and shift. Ground elevations can change within approximately a one-kilometre radius of the point of extraction.

# **REPORT**

Your Administration and PotashCorp have drafted an Agreement that will reasonably facilitate both mining operations and urban growth on the western edge of Saskatoon (Attachment 1). PotashCorp has executed the Agreement and the City is now in a position to do the same.

The following is a summary of the terms of the proposed Agreement:

- 1. The City and PotashCorp wish to avoid potential conflict between mining operations and urban growth.
- 2. The City will focus on developing areas that will not be affected by mining operations.
- 3. In the short term, the Blairmore Suburban Centre and the two neighbourhoods east of the Dalmeny Road will be developed, which will provide enough land for about 20 years of urban growth.
- 4. PotashCorp will mine no further east than its current operations, and it will ensure mining operations occur outside the City's short and medium-term growth areas.
- 5. The City and PotashCorp will jointly monitor the lands to the west of Dalmeny Road and subject to the results of surface monitoring, lands will be brought into the development stream as needed.
- 6. The City and PotashCorp agree to meet on a regular basis to exchange information and to monitor areas of mutual interest.

City Council, at its meeting held on March 7, 2011, approved amendments to the Blairmore Sector Plan (Attachment 2). The amended Blairmore Sector Plan is consistent with the terms of the proposed Agreement. It shows urban growth occurring from east to west, and it identifies the final phase of development located west of the West Swale (a natural low-lying area) as 'urban holding'

rather than specific neighbourhoods. The City uses the 'urban holding' designation when there is not an approved concept plan for development, or when an area cannot be readily serviced.

If surface monitoring shows that this final development phase will be suitable for long-term urban growth, your Administration will prepare more detailed plans for development and propose further amendments to the Blairmore Sector Plan. In the interim, these lands will remain within city limits and maintain its current Future Urban Development (FUD) zoning designation.

# **OPTIONS**

- 1. City Council may approve the terms and conditions of the proposed Agreement with PotashCorp, and authorize its execution by His Worship the Mayor and the City Clerk (recommended).
- 2. City Council may decline to approve the terms and conditions of the proposed Agreement with PotashCorp. This option is not recommended because it could limit the growth and development of the Blairmore Sector.

# POLICY IMPLICATIONS

The proposed Agreement will not require amendments to civic policies or administrative policies. As noted, it is consistent with the amended Blairmore Sector Plan.

### FINANCIAL IMPACT

Substantial public and private investments in the area depend on the certainty provided by the proposed Agreement.

### STAKEHOLDER INVOLVEMENT

As part of the process of amending the Blairmore Sector Plan, information on the proposed amendments (which, as noted, are consistent with the proposed Agreement) was provided to land owners and major stakeholders in the Blairmore Sector area, and a public information meeting was held. A public hearing was also held before City Council approved the amended Blairmore Sector Plan.

# **ENVIRONMENTAL IMPLICATIONS**

The proposed Agreement does not have environmental and/or greenhouse gas implications.

# PUBLIC NOTICE

Public Notice pursuant to Section 3 of Policy C01-021, Public Notice Policy, is not required.

# **ATTACHMENTS**

- 1. Proposed Agreement with Potash Corporation of Saskatchewan Inc.
- 2. Blairmore Sector Plan Map

## **LEGISLATIVE REPORT NO. 5-2011**

# Section B – OFFICE OF THE CITY SOLICITOR

## B1) Proposed Caswell Hill Residential Parking Program (File No. CK. 6120-4)

# **<u>RECOMMENDATION</u>**: that City Council consider proposed Bylaw No. 8935.

### ADOPTED.

City Council, at its meeting held on March 7, 2011, adopted Clause E2, Administrative Report No. 4-2011 and instructed the City Solicitor to prepare an amendment to Bylaw No. 7862, The Residential Parking Program Bylaw, 1999, Schedule "A", to include the 100 and 200 blocks of 31<sup>st</sup> Street West; the 100, 200, 300 and 400 blocks of 32<sup>nd</sup> Street West; the 1000, 1100 and 1200 blocks of Avenue B North; the 1000 and 1100 blocks of Avenue C North; and the 1100 block of Avenue D North in the newly created Caswell Hill Residential Parking Program.

The attached Bylaw makes the required amendment to Schedule "A".

# PUBLIC NOTICE

Public Notice pursuant to Section 3 of Policy No. C01-021, Public Notice Policy, is not required.

### **ATTACHMENT**

1. Proposed Bylaw No. 8935, The Residential Parking Program Amendment Bylaw, 2011 (No. 2).

# B2) Proposed Expansion of the Varsity View Residential Parking Program Boundary 600 Block of University Drive between 13<sup>th</sup> and 14<sup>th</sup> Street East (File No. CK. 6120-4-3)

**<u>RECOMMENDATION</u>**: that City Council consider proposed Bylaw No. 8934.

ADOPTED.

City Council, at its meeting held on March 7, 2011, adopted Clause E3, Administrative Report No. 4-2011 and instructed the City Solicitor to prepare an amendment to Bylaw No. 7862, The Residential Parking Program Bylaw, 1999, Schedule "A", to include the 600 block of University Drive between 13<sup>th</sup> and 14<sup>th</sup> Street East in the Varsity View Residential Parking Program. The attached Bylaw makes the required amendment to Schedule "A".

# PUBLIC NOTICE

Public Notice pursuant to Section 3 of Policy No. C01-021, Public Notice Policy, is not required.

# ATTACHMENT

1. Proposed Bylaw No. 8934, The Residential Parking Program Amendment Bylaw, 2011.

# B3) Proposed Amendments to Bylaw 7850 - The Panhandling Bylaw, 1999 (File No. CK. 5000-1)

**<u>RECOMMENDATION</u>**: that City Council consider proposed Bylaw No. 8939.

# ADOPTED.

City Council, at its meeting held on April 4, 2011, instructed the City Solicitor to prepare an amendment to Bylaw No. 7850, The Panhandling Bylaw, 1999 to prohibit panhandling within eight metres of a doorway to a liquor store or a beer and wine store.

The attached Bylaw makes the required amendment to Bylaw No. 7850.

# PUBLIC NOTICE

Public Notice pursuant to Section 3 of Policy No. C01-021, Public Notice Policy, is not required.

# **ATTACHMENT**

1. Proposed Bylaw No. 8939, The Panhandling Amendment Bylaw, 2011 (No. 2).

# B4) Increase to Municipal Impound Lot Fees (File No. CK. 1720-1)

**<u>RECOMMENDATION</u>**: that City Council consider proposed Bylaw No. 8940.

ADOPTED.

At its meeting held on April 4, 2011, City Council resolved:

- "1) that the Municipal Impound Lot entrance fee be increased from \$25 to \$50 per vehicle;
- 2) that Municipal Impound Lot daily rate be increased from \$10 to \$15 per day;
- 3) that the City Solicitor be requested to prepare the necessary amendments to Bylaw No. 7859, The Impounding Bylaw, for approval by City Council; ..."

The attached Bylaw makes the required amendments.

# PUBLIC NOTICE

Public Notice pursuant to Section 3 of Policy No. C01-021, Public Notice Policy, is not required.

# **ATTACHMENT**

1. Proposed Bylaw No. 8940, The Impounding Amendment Bylaw, 2011.

# B5) Provincial Disaster Assistance Program (File No. 1860-1)

**RECOMMENDATION:** that The City of Saskatoon apply to the Ministry of Corrections, Public Safety and Policing to be designated an Eligible Assistance Area under the Provincial Disaster Assistance Program (PDAP) which provides financial assistance for restoring essential services and property as a result of substantial damages caused by spring flooding, commencing approximately April 1, 2011.

ADOPTED.

The City is beginning to receive calls from private property owners who have experienced property damage as a result of surface flooding caused by the spring snow melt and run-off. The Province of Saskatchewan has a Provincial Disaster Assistance Program which covers uninsurable damage to individual properties caused by a natural disaster. It is our understanding that surface flooding caused by the spring melt and run-off would qualify.

In order for individual citizens to receive assistance under the PDAP, City Council must request, by resolution, that the City be designated an Eligible Assistance Area. Once the City is designated, we will arrange for the distribution of Provincial application forms. The Province will then arrange for the claims to be adjusted and make payments where appropriate.

# PUBLIC NOTICE

Public Notice, pursuant to Section 3 of Policy No. C01-021, Public Notice Policy, is not required.

# **REPORT NO. 6-2011 OF THE PLANNING AND OPERATIONS COMMITTEE**

Composition of Committee

Councillor P. Lorje, Chair Councillor C. Clark Councillor R. Donauer Councillor B. Dubois Councillor M. Loewen

# 1. 2010 Annual Report – Visual Arts Placement Jury (File No. CK. 430-62)

**<u>RECOMMENDATION</u>**: that the information be received.

#### ADOPTED.

Your Committee has reviewed the attached 2010 Annual Report of the Visual Arts Placement Jury and is forwarding the report to City Council for information.

# 2. Innovative Housing Incentive Application Mortgage Flexibilities Support Program Jastek Patrick Project Inc. – 1015 Patrick Crescent (Files CK. 750-4 and PL. 951-83)

**<u>RECOMMENDATION</u>**: 1) that 100 affordable housing units to be built at 1015 Patrick Crescent be designated under the Mortgage Flexibilities Support Program, as defined in Section 3.8 of City of Saskatoon Policy No. C09-002 (Innovative Housing Incentives); and

2) that at a capital grant totalling \$173,000 be approved for the construction of 20 of these affordable housing units under Innovative Housing Incentive Policy No. C09-002.

ADOPTED.

Attached is a report of the General Manager, Community Services Department dated March 28, 2011, with respect to a proposal by Jastek Patrick Project Inc. to construct a 300-unit housing project in the Willowgrove neighbourhood. The applicant is proposing that 100 of the 300 homes be designated under the Mortgage Flexibilities Support Program and is requesting a capital grant for construction of 20 of the affordable units, under the Innovative Housing Incentives Policy.

Your Committee has discussed the report with the Administration and Mr. Randy Pichler, representing Jastek Patrick Project Inc., and received the following further clarification:

- All ground level units will have basements.
- The walls between the basement units will be drywall not concrete.
- The proposed development will have to meet the City's architectural controls, which includes a variety of different finishes and colours. The Land Branch has advised that the proposal does meet the architectural controls.
- While the layout of the units was not available at the meeting, it was noted that there will be green space provided. The road widths will be 10 metres rather than 9 metres. In terms of access for emergency vehicles, the plans will also have to be approved for appropriate access prior to final permitting.
- The units will not include garages. The parking requirements have been met and require 1<sup>1</sup>/<sub>2</sub> parking spaces per unit plus 1 visitor parking space per 8 units.
- In terms of servicing and density, at the time of rezoning these issues would have been looked at. This site has servicing sufficient for 25 units per acre and that is the level at which it is being proposed to be developed. With respect to proximity to schools, it would be about ½ km walk to school. At the time of rezoning when this site was pre-designated for entry level housing, the school sites would have been identified. These issues would have been reviewed by the Municipal Planning Commission, which includes representation from the two school boards.

Following review of this matter, your Committee is supporting the above recommendations of the Community Services Department.

# Innovative Housing Incentives Application Cress Housing Corporation 1705 and 1709 22<sup>nd</sup> Street West, and 1911 7<sup>th</sup> Street East (Files CK. 750-1 and PL. 951-94 and PL. 951-95)

**<u>RECOMMENDATION</u>:** 1) that funding of 10 percent of the total project cost, including building purchase and renovation, for 17 affordable rental units from Cress Housing Corporation, located at 1705 22<sup>nd</sup> Street West and estimated at \$109,000.00, be approved under Innovative Housing Incentives Policy No. C09-002;

- 2) that funding of 10 percent of the total project cost, including building purchase and renovation, for 23 affordable rental units from Cress Housing Corporation, located at 1709 22<sup>nd</sup> Street West and estimated at \$169,644.50, be approved under Innovative Housing Incentives Policy No. C09-002; and
- 3) that funding of 10 percent of the total project cost, including building purchase and renovation, for 11 transitional housing units from Cress Housing Corporation, located at 1911 7<sup>th</sup> Street East and estimated at \$114,745.50, be approved under Innovative Housing Incentives Policy No. C09-002.

# ADOPTED.

Attached is a report of the General Manager, Community Services Department dated March 25, 2011, with respect to an application for funding assistance under the Innovative Housing Incentives Program towards the purchase and renovation of three apartment buildings for affordable rental and transitional housing units.

Your Committee has reviewed the report with the Administration and supports the above recommendations.

# 4. Gordon Howe Campground Laundry Facility Capital Project (Files CK. 4205-7-4 and LS. 4078-3)

<b>RECOMMENDATION</b> :	1)	that the Gordon Howe Campground 2011 Laundry Facility Capital Project, as described in the March 30, 2011 report of
		the General Manager, Community Services Department, be approved; and

2) that the Campsite Reserve fund up to a maximum of \$38,000 for the Gordon Howe Campground Laundry Facility Capital Project.

#### ADOPTED.

Attached is a report of the General Manager, Community Services Department dated March 30, 2011, with respect to the above project.

Your Committee has reviewed the report with the Administration and supports the above recommendations.

# 5. 2010 Annual Report on Social Development Section Initiatives (Files CK. 430-34 and LS. 430-8)

**<u>RECOMMENDATION</u>**: that the information be received.

ADOPTED.

Attached is a report of the General Manager, Community Services Department dated March 31, 2011, regarding the City's involvement in community social planning initiatives, along with partnerships established within the community to address issues, including the Graffiti Management Program, the Saskatoon Collaborative Funders Partnership, the Saskatoon Crime/Gang Reduction Strategy, Saskatoon Urban Aboriginal Strategy, and the Saskatoon Poverty Reduction Partnership.

Your Committee has reviewed the matter with the Administration and is forwarding the report to City Council for information.

# 6. Year-end Report – Building Standards Branch (Files CK. 430-32 and LS. 4240-9)

<b><u>RECOMMENDATION</u></b> :	1)	that the information in the year-end report be received;
	2)	that that an additional \$100,000 be allocated in the Reserves for Future Expenditures Policy No. C03-003 (Section 20 Plan Review and Inspection Service Stabilization Reserve) to fund future special projects or studies, various equipment replacement, and building code replacement as detailed in the March 16, 2011 report of the General Manager, Community Services Department;
	3)	that an annual adjustment be made to maintain the reserve amount requested in recommendation 2) above;
	4)	that the source of funding for the additional reserve amount requested in recommendations 2) and 3) above be from program revenues; and
	5)	that the Administration report further on the distribution of the \$500,000 surplus realized in 2010 over and above the 2010 cap in the Plan Review and Inspection Service Stabilization Reserve.

Attached is a report of the General Manager, Community Services Department dated March 16, 2011, with respect to a proposal for an additional allocation in the Reserves for Future Expenditures Policy relating to the Plan Review and Inspection Service Stabilization Reserve to provide funding for future Building Standards Branch special projects or studies, technological improvements and building code replacement, when they are required.

Your Committee has reviewed the report with the Administration. The Administration confirmed that the proposal is consistent with existing policy.

Following consideration of this matter, your Committee is supporting the above recommendations.

# 7. 2010 Leisure Centres Annual Report (Files CK. 430-34 and LS. 430-1)

**<u>RECOMMENDATION</u>**: that the information be received.

# ADOPTED.

Attached is a report of the General Manager, Community Services Department dated March 22, 2011, forwarding the Leisure Centres 2010 Annual Report.

Your Committee has reviewed the report with the Administration is forwarding the report to City Council for information. Copies of the 2010 Leisure Centres Annual Report have already been provided to City Council Members. A copy is available on the City's website <u>www.saskatoon.ca</u> as part of this report.

# 8. Proposed Sewer and Water Service Connection Bylaw Modifications Bylaw 1523 – Increase in Inspection Rates (Files CK. 7780-1 and IS. 7780-01)

**<u>RECOMMENDATION</u>**: 1) that the proposed 2011 Water and Sewer Inspection rates, as described in the March 30, 2011 report of the General Manager, Infrastructure Services Department, be approved; and

2) that the City Solicitor be requested to prepare the necessary bylaw amendments for consideration by City Council.

# ADOPTED.

Attached is a report of the General Manager, Infrastructure Services Department dated March 30, 2011, with respect to proposed increases to the 2011 Water and Sewer Inspection rates.

Your Committee has reviewed the report with the Administration and is supporting the proposed increase in the rates, as set out in the March 30, 2011 report.

# **REPORT NO. 3-2011 OF THE LAND BANK COMMITTEE**

Composition of Committee

Councillor M. Heidt, Chair Councillor D. Hill Councillor P. Lorje Councillor G. Penner Councillor M. Neault

# 1. Proposed Changes to Residential Lot Sales – General Policy C09-006 (File No. CK. 4110-36)

**<u>RECOMMENDATION:</u>** that City Council Policy C09-006 be amended as follows:

revise Section 3.2 c) to change the ratio of lots to be allocated between eligible contractors and individuals at any one offering from 70 percent / 30 percent respectively to 80 percent / 20 percent respectively.

*IT WAS RESOLVED: that the matter be considered with the presentations from the speakers. See Page No. 56.* 

# **REPORT NO. 4-2011 OF THE LAND BANK COMMITTEE**

 Request to Sell City-Owned Property Registered Plan Number 102048139: Block 610, Lots 1 to 10; Block 611, Lots 1 to 13; Block 612, Lots 1 to 11; Block 613, Lots 1 to 13; and Block 614, Lots 1 to 6; on Atton Crescent and Lane; and Registered Plan Number 102038150: Block 617, Lots 21 to 26; on Evergreen Boulevard; and Plan Number To Be Registered: Block 615 Lots 1 to 4; Block 616, Lots 1 to 13; Block 617, Lots 1 to 20; Block 618, Lots 1 to 16; Block 619, Lots 1 to 21; on Atton Crescent, Lane, Court, Evergreen Neighbourhood (File No. CK. 4215-1)

**<u>RECOMMENDATION:</u>** 1)

that the Land Branch Manager be authorized to sell 224 lots in the Evergreen Neighbourhood as outlined in this report;

- 2) that any of the lots which are not sold through the lot draw process be placed for sale over-the-counter on a first-come, first-served basis;
- 3) that the Land Branch Manager be authorized to sell Lots 25 and 26, Block 617, Registered Plan Number 102038150, to the highest bidder through a tender process for the intended use of developing Type 2 Residential Care Homes, Child Care Centres or Pre-Schools with tender conditions and reserve bid prices as outlined in this report, plus applicable taxes;
- 4) that His Worship the Mayor and the City Clerk be authorized to execute the necessary documentation to complete the sales by public tender;
- 5) that any of the pre-designated Type 2 Residential Care Home, Child Care Centre or Pre-School lots which are not sold through the public tender process be placed for sale over-the-counter on a first-come, first-served basis for the same intended purpose for a period of one year with conditions specified in the Sales Agreements as outlined in this report;
- 6) that any of the pre-designated Type 2 Residential Care Home, Child Care Centre or Pre-School lots remaining in inventory after a period of one year be made available for sale over-the-counter on a first-come, first-served basis for one of the permitted uses within the R1A zoning district; and
- 7) that the Land Branch Manager be authorized to administer development controls for the 224 lots in accordance with the criteria outlined in this report.

IT WAS RESOLVED: that the matter be considered with the presentations from the speakers. See Page No. 56.

# **REPORT NO. 6-2011 OF THE EXECUTIVE COMMITTEE**

Composition of Committee

His Worship Mayor D. Atchison, Chair Councillor C. Clark Councillor R. Donauer Councillor B. Dubois Councillor M. Heidt Councillor D. Hill Councillor M. Loewen Councillor P. Lorje Councillor M. Neault Councillor T. Paulsen Councillor G. Penner

# 1. Saskatoon Airport Authority Members Nominated by the City of Saskatoon (File No. CK. 175-43)

# **RECOMMENDATION:** that James Kerby be nominated for appointment to the Saskatoon Airport Authority for a term expiring at the conclusion of the 2014 Public Annual Meeting of the Corporation, which will be held prior to May 15, 2014.

#### ADOPTED.

Attached is a letter dated March 30, 2011 from the Chair of the Saskatoon Airport Authority advising of the intention of Dr. Kay Nasser to resign from the Saskatoon Airport Authority effective May 4, 2011 and recommending that James Kerby be nominated as his replacement.

# 2. Land Acquisition for Circle Drive South Project 2815 Lorne Avenue (File No. CK. 4020-12)

**<u>RECOMMENDATION</u>**: 1) that the City purchase from Edgar Properties Inc. the southwest corner of its site situated at 2815 Lorne Avenue, as outlined on the attached drawing;

2) the cost of acquisition and related expenses be charged to the Property Realized Reserve as an interim source of financing; and 3) the City Solicitor be requested to prepare the appropriate agreement and that His Worship the Mayor and The City Clerk be authorized to execute the agreement under the Corporate Seal.

#### ADOPTED.

Your Committee has considered and supports the following report of the City Manager dated April 4, 2011:

# "BACKGROUND

At its meeting held on May 28, 2007, City Council considered Clause 6, Report No. 9-2007 of the Executive Committee and adopted the following recommendation with respect to the Circle Drive South Project:

"3) that the Administration be authorized to negotiate with all land owners identified for the acquisition of the necessary rights-of-way for the construction of this project."

# **REPORT**

The property at 2815 Lorne Avenue is currently owned by Edgar Properties Ltd. As part of the Circle Drive South Project, approximately 1,108 square feet (102.9 square meters) is required from the southwest corner of the site (Attachment 1) to accommodate a corner cut for the reconfigured intersection of Lorne and Jasper Avenues.

The City's Real Estate Manager has negotiated a Sale Agreement with the property owner, subject to City Council approval, to acquire the lands required to accommodate the corner cut.

Significant terms and conditions of the Offer to Purchase agreement are as follows:

- 1. <u>Conditions Precedent</u> Approval by Saskatoon City Council by April 20, 2011.
- 2. <u>Possession Date</u> Upon approval by City of Saskatoon City Council.
- 3. <u>Closing Date</u> Earliest date acceptable to both parties subsequent to the subdivision approval and registration of the subject Lands.
- 4. <u>Legal Costs and Disbursements</u> Each party shall be responsible for its own legal costs.

5. <u>Other Terms</u> The City shall be responsible for all survey and subdivision costs and Land Registry fees in respect of this land acquisition.

# **OPTIONS**

There are no options.

# POLICY IMPLICATIONS

There are no policy implications.

# FINANCIAL IMPACT

It is recommended that the cost of acquisition and related expenses be charged to the Property Realized Reserve as an interim source of funding.

# **ENVIRONMENTAL IMPLICATIONS**

There are no environmental implications.

# PUBLIC NOTICE

Public Notice, pursuant to Section 3 of the City of Saskatoon Policy C01-021 (Public Notice Policy) is not required.

# ATTACHMENT

1. Circle Drive South Project – 2815 Lorne Avenue Corner Cut"

# 3. Remai Arts Centre Expansion (File No. CK. 4129-15)

**<u>RECOMMENDATION</u>:** 1) a portion of Parcel "X" be sold to the Persephone Theatre for expansion to the existing second stage, rehearsal hall, stage management office, basement storage, dressing rooms, and carpentry shop for the purchase price of \$90,000; and

2) the Administration be authorized to develop a Memorandum of Sale and Agreement with Persephone Theatre as per the terms outlined in the body of this report.

ADOPTED.

Your Committee has considered and supports the following report of the City Manager dated April 4, 2011:

# BACKGROUND

At its meeting on April 26, 2010, City Council approved the Functional Program Plan for the proposed Art Gallery of Saskatchewan (AGS). Included in the Functional Program Plan was an expansion (shell only) to the existing Remai Arts Centre funded by Persephone Theatre. Attachment 1 provides the schematic design for the Remai Arts Centre expansion which includes expansion of the existing second stage (from 92 seats to 152 seats), dressing rooms, rehearsal hall, a stage management office, storage, and carpentry shop. The proposed expansion dramatically improves the functionality and capacity of the second stage for both Persephone Theatre and the community.

The size of the expansion requires a footprint of  $200m^2$  and a floor area of just over  $500m^2$  on three floors. The floor area is subject to adjustment as the design continues to evolve through detailed design and construction drawings. The Persephone Theatre Board of Directors, at its meeting on March 14, 2011, approved in principle, the schematic design as the foundation to move forward through the design stages to tender document.

# **REPORT**

The City is proposing to sell land to Persephone Theatre for the purpose of shell construction. The shell will be contracted through the AGS tender process and included as part of the AGS contract. Persephone Theatre will pay for its portion of the project to the City (design and construction). The fit up stage of the project will be completed by Persephone Theatre under separate tender and contract.

The following terms of the Memorandum of Sale and Agreement are as follows:

- 1. Land to be purchased is a portion (200m<sup>2</sup>) of Parcel "X" of the property at Second Avenue and Saunders Place. Because the final design of the expansion is not complete, the Agreement contemplates minor adjustments to the site before Closing Date.
- 2. The purchase price is \$45.00 per square foot. The estimate total is \$90,000.
- 3. Application for subdivision to amend the existing survey and associated costs are the responsibility of Persephone Theatre.
- 4. The permitted use consists of expansion of the existing second stage, dressing rooms, rehearsal hall, a stage management office, storage in the basement, and expanded carpentry shop (Attachment 1).

- 5. Persephone Theatre has confirmed they have the necessary financing in place to fund the shell construction.
- 6. Persephone Theatre will pay to the City cost of design and construction of the shell space. The costs to be finalized at the completion of the tender process.
- 7. Persephone Theatre will provide to the City a long-term lease for \$1.00 for portions of the AGS that are on or under Persephone Theatre owned property.
- 8. As a principle, the City will attempt to provide access on Second Avenue at all times for patrons of the Remai Arts Centre.
- 9. Persephone Theatre will have representation at the AGS construction meetings to assist with coordination and problem solving of traffic issues and construction issues that may affect programming at the Remai Arts Centre.

# **ENVIRONMENTAL IMPLICATION**

There are no environmental implications.

# PUBLIC NOTICE

Public Notice will be required as the sale price for Parcel "X" is less than fair market value and without public offering.

# ATTACHMENT

1. Site Plan of Remai Arts Centre Expansion"

# 4. Bylaw No 8491 – The Campaign Disclosure and Spending Limits Bylaw, 2006 (File No. CK. 255-5-1)

- **<u>RECOMMENDATION</u>**: 1) that Bylaw No. 8491, The Campaign Disclosure and Spending Limits Bylaw, 2006, be amended as follows:
  - a) that the limit for campaign expenses be established at \$.75 per citizen for the Mayor, and the limit for Councillor expenses be one-tenth of the Mayor's limit, with the population figure used to obtain the campaign expenses limit being that used for the establishment of the most recent ward boundaries;

- b) that the following be added to the auditing requirements for candidates for Mayor:
  - for all campaigns where less than \$5,000 was spent, decrease the maximum amount to be reimbursed to \$750.00 (i.e. candidates would be reimbursed the lesser of the actual cost or \$750.00);
  - for all campaigns where more than \$5,000 was spent, increase the maximum amount to be reimbursed to \$2,000 (i.e. candidates would be reimbursed the lesser of the actual cost or \$2,000);
  - prior to each election, increase the maximum amounts by the cumulative rate of inflation since the previous election;
  - for greater clarity and to eliminate potential for abuse, specify that audits must be performed by a Chartered Accountant under the rules of professional conduct of the Institute of Chartered Accountants of Saskatchewan; and
  - specify that the maximum costs do not include taxes (i.e. candidates would be reimbursed the actual cost of \$2,000 plus GST.)
- c) that in addition to forwarding a summary report to City Council and posting same in a conspicuous place, the City Clerk be required to post copies of the Statements of Election Expenses/Contributions on the City's website;
- d) that the deadline to file the Statements of Election Expenses/Contributions be two months for Councillor candidates and four months for Mayor candidates; and
- 2) that the City Solicitor be requested to prepare the appropriate amendment to Bylaw 8491.

Your Committee has reviewed the following report of the City Clerk dated March 25, 2011, and submits the above recommendation for the consideration of City Council.

# "<u>REPORT</u>

Attached is a copy of *Bylaw No. 8491, The Campaign Disclosure and Spending Limits Bylaw, 2006.* The *Bylaw* has been in place for two regular elections (2006 and 2009) and two by-elections (November 29, 2010 and February 9, 2011). The purpose of this report is to propose amendments to the *Bylaw* based on issues that have arisen from previous elections as well as to clarify certain provisions of the *Bylaw*.

# Limit on Campaign Expenses

The current limit for campaign expenses for Mayor is \$100,000 and for Councillor is \$10,000. It has been suggested that these amounts may be too low in light of the rapid growth of the City and the cost for printing and distributing signs and brochures.

In order to eliminate the need to increase the limits periodically, it is recommended that the limit for campaign expenses be established at \$.75 per citizen for the Mayor, with the limit for Councillor being one-tenth of the Mayor's limit. The population figure used for the Mayor would be that which was used for the establishment of the ward boundaries. Thus, in 2009, the limit would have been \$152,902 for Mayor (based on a population of 203,870) and \$15,290 for Councillors. Whenever the population used for ward boundary purposes increases, the limit would automatically increase.

# **Reimbursement of Auditor's Fees**

Section 6 states that mayoralty candidates must have their Statement of Campaign Revenues and Campaign Expenses audited by a professional accountant authorized to perform audits in Saskatchewan. Candidates are reimbursed the cost of the audit, up to a maximum of \$788. It has been determined that this amount is too low in some cases, depending upon the complexity of the material being audited.

There are generally two types of Mayoralty campaigns – ones where there are little or no contributions or expenditures, and those where contributions and expenditures are in the tens of thousands. Discussions were held with two local Chartered Accountants, who advised that the current level of reimbursement is not adequate for campaigns where there are high levels of contributions and expenditures.

The following is recommended:

• For all campaigns where less than \$5,000 was spent, decrease the maximum amount to be reimbursed to \$750.00 (i.e. candidates would be reimbursed the lesser of the actual cost or \$750.00).

- For all campaigns where more than \$5,000 was spent, increase the maximum amount to be reimbursed to \$2,000 (i.e. candidates would be reimbursed the lesser of the actual cost or \$2,000).
- Prior to each election, increase the maximum amounts by the cumulative rate of inflation since the previous election.
- For greater clarity and to eliminate potential for abuse, specify that audits must be performed by a Chartered Accountant under the rules of professional conduct of the Institute of Chartered Accountants of Saskatchewan.
- Specify that the maximum costs do not include taxes (i.e. candidates would be reimbursed the actual cost or \$2,000 <u>plus</u> GST).

# **Reporting of Contributions/Expenditures to City Council**

The disclosure forms submitted by candidates are public documents and may be viewed in the City Clerk's Office. These forms do not contain any personal information of contributors. Section 10(3) states that the City Clerk shall submit to City Council a report summarizing the campaign contributions and expenses of each candidate. For greater transparency it is suggested that copies of the actual forms be posted on the City's website.

# **Surplus Donations**

Many candidates raise funds that are in excess of expenditures. There is no rule as to what a candidate can do with these funds – the only provision relating to surplus funds is Section 9.1 which states that candidates must indicate on their disclosure forms what they intend to do with any surplus funds they raise.

It is suggested that, in order for greater transparency and to ensure as much as possible that contributions are used for the purpose intended, Council tighten the rules regarding surplus funds as follows:

- If a candidate wishes to use surplus donations to fund a future campaign, the funds are deposited with the City Clerk and returned to the candidate at the start of the next campaign period. If the candidate does not run again, the funds are either donated to a charitable organization of the candidate's choice or kept by the City.
- Surplus donations that are less than a certain amount (say \$2,000) may be used for general purposes such as an appreciation event or ward communications, but all donations in excess of that amount must either be donated to a charitable organization or deposited with the City for use in a future campaign. This would apply both to successful and unsuccessful candidates.

• If a candidate decides to make a charitable donation the candidate must provide the City Clerk with either a statutory declaration that the donation has been made or a copy of the receipt from the charitable organization.

# **Deadline to File Statements**

Section 5 provides candidates approximately six months to file their Statements of Election Expenses/Contributions. The experience to date is that most all candidates require at least one reminder to file, and several forget entirely. The generous filing period was put in place for mayoralty candidates, who need to provide an audited statement.

While all candidates require a certain period of time for all of the invoices to be received, and Mayoralty candidates require more time to have their statements audited, the generous filing period likely leads to a certain amount of procrastination. It is suggested that the deadline for filing be reduced to two months for Councillor candidates and to three months for Mayor candidates.

# **Clarification of Rules**

Confirmation of Council's intent is requested on the following:

- Candidates can self-fund their campaigns up to the maximum expenses allowed.
- If a candidate saves material such as signs from one election and re-uses them for the next election they are not counted as an expense of the second campaign. Would they, however, be considered to be a donation-in-kind to the second campaign?
- If a candidate keeps excess funds from one election and uses them for a future election, it is assumed that they would then be considered to be self-funded contributions to the second campaign.

# **COMMUNICATION PLAN**

Any changes to *The Campaign Disclosure and Spending Limits Bylaw*, 2006 will be advertised to candidates during the usual election advertising process.

# PUBLIC NOTICE

Public Notice pursuant to Section 3 of Policy No. C01-021, Public Notice Policy, is not required.

# ATTACHMENT

1. Bylaw No. 8491, The Campaign Disclosure and Spending Limits Bylaw, 2006.""

IT WAS RESOLVED: that consideration of the matter be deferred to the next regular meeting of Council.

Moved by Councillor Lorje, Seconded by Councillor Neault,

THAT the report of the Committee of the Whole be adopted.

CARRIED.

# **REPORT NO. 3-2011 OF THE LAND BANK COMMITTEE**

Composition of Committee

Councillor M. Heidt, Chair Councillor D. Hill Councillor P. Lorje Councillor G. Penner Councillor M. Neault

# 1. Proposed Changes to Residential Lot Sales – General Policy C09-006 (File No. CK. 4110-36)

**<u>RECOMMENDATION:</u>** that City Council Policy C09-006 be amended as follows:

revise Section 3.2 c) to change the ratio of lots to be allocated between eligible contractors and individuals at any one offering from 70 percent / 30 percent respectively to 80 percent / 20 percent respectively.

Attached is a report of the General Manager, Community Services Department dated April 1, 2011 regarding proposed changes to the Residential Lots Sales Policy C09-006 to reflect proposed changes to the residential lot allocation process to eligible contractors and to change the ratio of lots to be allocated between eligible contractors and individuals at any one offering.

All eligible contractors were provided with a copy of the proposed changes and were invited to meet with the Land Bank Committee on April 8, 2011. The Committee received a total of 29 written responses and heard 10 speakers at the meeting, almost all expressing concern about the proposed changes to the residential lot allocation process as outlined in the report. These concerns included but were not limited to the following issues:

• Review of possible changes to the number of lots selected by larger builders in one sitting;

- Review of possible changes to allow all eligible contractors equal opportunity to grow;
- Review of possible change to the length of time to determine ranking of eligible contractors (5year vs. 3 year);
- Review the possibility of requiring eligible contractors to select lots from east and west side neighbourhoods;
- Review of how incentives for infill building could be incorporated into the Single family lot distribution process.

Your Committee has referred the above concerns to the Administration for further review and for a report back to the Committee.

In the meantime, the Committee supports the proposal to change the ratio of lots to be allocated between eligible contractors and individuals from a 70/30 allocation to an 80/20 allocation of contractor to individual, as recommended in the attached report.

Moved by Councillor Heidt, Seconded by Councillor Penner,

THAT the recommendation of the Land Bank Committee be adopted.

CARRIED.

# **REPORT NO. 4-2011 OF THE LAND BANK COMMITTEE**

Composition of Committee

Councillor M. Heidt Councillor G. Penner, A/Chair Councillor D. Hill Councillor P. Lorje Councillor M. Neault

2. Request to Sell City-Owned Property

Registered Plan Number 102048139: Block 610, Lots 1 to 10; Block 611, Lots 1 to 13; Block 612, Lots 1 to 11; Block 613, Lots 1 to 13; and Block 614, Lots 1 to 6; on Atton Crescent and Lane; and Registered Plan Number 102038150: Block 617, Lots 21 to 26; on Evergreen Boulevard; and Plan Number To Be Registered: Block 615 Lots 1 to 4; Block 616, Lots 1 to 13; Block 617, Lots 1 to 20; Block 618, Lots 1 to 16; Block 619, Lots 1 to 21; on Atton Crescent, Lane, Court, Evergreen Neighbourhood (File No. CK. 4215-1)

**<u>RECOMMENDATION:</u>** 1)

that the Land Branch Manager be authorized to sell 224 lots in the Evergreen Neighbourhood as outlined in this report;

- 2) that any of the lots which are not sold through the lot draw process be placed for sale over-the-counter on a first-come, first-served basis;
- 3) that the Land Branch Manager be authorized to sell Lots 25 and 26, Block 617, Registered Plan Number 102038150, to the highest bidder through a tender process for the intended use of developing Type 2 Residential Care Homes, Child Care Centres or Pre-Schools with tender conditions and reserve bid prices as outlined in this report, plus applicable taxes;
- 4) that His Worship the Mayor and the City Clerk be authorized to execute the necessary documentation to complete the sales by public tender;
- 5) that any of the pre-designated Type 2 Residential Care Home, Child Care Centre or Pre-School lots which are not sold through the public tender process be placed for sale over-the-counter on a first-come, first-served basis for the same intended purpose for a period of one year with conditions specified in the Sales Agreements as outlined in this report;
- 6) that any of the pre-designated Type 2 Residential Care Home, Child Care Centre or Pre-School lots remaining in inventory after a period of one year be made available for sale over-the-counter on a first-come, first-served basis for one of the permitted uses within the R1A zoning district; and
- 7) that the Land Branch Manager be authorized to administer development controls for the 224 lots in accordance with the criteria outlined in this report.

Attached is a report of the General Manager, Community Services Department dated March 30, 2011 regarding the sale of 224 lots in the Evergreen Neighbourhood through the lot-draw process.

Your Committee has reviewed this report with the Administration and supports the sale of these lots, as outlined in the report.

*The City Clerk distributed copies of the following letters:* 

• Alan Thomarat, Chief Executive Officer, Saskatoon & Region Homebuilders' Association Inc., dated April 13, 2011, requesting to speak;

- *Jim Soroski, Soroski Homes, dated April 14, 2011, requesting to speak;*
- Wally Mah, North Ridge Development Corporation, dated April 14, 2011, requesting to speak;
- Nathan Stobbe, President, Haven Builders Inc., dated April 15, 2011, submitting comments;
- James Schultz, Selkirk Developments Inc., dated April 15, 2011, requesting to speak;
- Jennifer Heggie, dated April 17, 2011, submitting comments; and
- Cathy Edwards, Sonoma Homes, dated April 18, 2011, submitting comments.

Moved by Councillor Dubois, Seconded by Councillor Lorje,

THAT Alan Thomarat, Jim Soroski, Wally Mah, and James Schultz be heard.

# CARRIED.

*Mr. Alan Thomarat, Chief Executive Officer, Saskatoon and Region Homebuilders' Association Inc., spoke regarding residential lot sales and the validity of contractors in the city. He provided Council with copy of his presentation including comparison statistics on numbers of home builders in other cities.* 

His Worship the Mayor noted that Mr. Jim Soroski was not present in the gallery.

*Mr.* Wally Mah, President, Northridge Development Corporation, indicated that the increase in residential lot servicing is not sufficient and asked the City to consider the option of selling unserviced land to experienced developers. He noted that not having an adequate supply of lots to develop will have a negative impact on the employees of Northridge.

*Mr. James Schultz, Selkirk Developments Inc., expressed his disappointment with the lot draw rules remaining the same indicating that it allows "hobbyist" builders who are not licensed which does not protect a future home buyer from purchasing sub-standard homes. He provided Council with photos of an unfinished home.* 

Moved by Councillor Heidt, Seconded by Councillor Dubois,

THAT the recommendation of the Land Bank Committee be adopted.

# **COMMUNICATIONS TO COUNCIL**

The following communications were submitted and dealt with as stated:

# B. ITEMS WHICH REQUIRE THE DIRECTION OF CITY COUNCIL

# 1) Angela Wallman, Finance and Personnel Officer, Tourism Saskatoon dated March 28

Submitting 2010 audited financial statements. (File No. CK. 1610-1)

**<u>RECOMMENDATION</u>**: that the information be received.

Moved by Councillor Dubois, Seconded by Councillor Lorje,

THAT the information be received.

# CARRIED.

# 2) <u>S. Nazarenko, Chair, Saskatoon Development Appeals Board, dated March 14</u>

Submitting 2010 Annual Report of the Saskatoon Development Appeals Board. (File No. CK. 430-30)

**<u>RECOMMENDATION</u>**: that the information be received.

Moved by Councillor Penner, Seconded by Councillor Dubois,

THAT the information be received.

# CARRIED.

# 3) <u>Thomas Schoene, dated March 31</u>

Commenting on response received to a letter previously submitted to Council. (File No. CK. 7920-1)

# **<u>RECOMMENDATION</u>**: that the information be received.

Moved by Councillor Heidt, Seconded by Councillor Donauer,

THAT the information be received.

# CARRIED.

# 4) Karen Machin, dated March 31

Requesting an exemption to the Animal Control Bylaw to allow dogs in John Lake School outdoor hockey rink on Wednesday evenings from May to September to allow Diamonds in the Ruff flyball club to practice. (File No. CK. 185-1)

**<u>RECOMMENDATION</u>**: that the request for an exemption to the Animal Control Bylaw to allow dogs in John Lake School outdoor hockey rink on Wednesday evenings from May to September to allow Diamonds in the Ruff flyball club to practice be granted, subject to administrative conditions.

Moved by Councillor Penner, Seconded by Councillor Paulsen,

THAT the request for an exemption to the Animal Control Bylaw to allow dogs in John Lake School outdoor hockey rink on Wednesday evenings from May to September to allow Diamonds in the Ruff flyball club to practice be granted, subject to administrative conditions.

# CARRIED.

# 5) <u>Heather Hails, Secretary, Credit Union Centre, dated April 1</u>

Advising of Annual Members' Meeting, Saskatchewan Place Association Inc, to be held on Wednesday, May 4, 2011, at 4 p.m. (File No. CK. 175-31)

**RECOMMENDATION:** that the City of Saskatoon, being a member of the Credit Union Centre, appoint Donald Atchison, or in his absence, Councillors Heidt or Dubois of the City of Saskatoon, in the Province of Saskatchewan, as its proxy to vote for it on its behalf at the Annual General Meeting of the members of the Credit Union Centre, to be held on the 4<sup>th</sup> day of May, 2011, or at any adjournment or adjournments thereof.

Moved by Councillor Dubois, Seconded by Councillor Heidt,

THAT the City of Saskatoon, being a member of the Credit Union Centre, appoint Donald Atchison, or in his absence, Councillors Heidt or Dubois of the City of Saskatoon, in the Province of Saskatchewan, as its proxy to vote for it on its behalf at the Annual General Meeting of the members of the Credit Union Centre, to be held on the 4<sup>th</sup> day of May, 2011, or at any adjournment or adjournments thereof.

# CARRIED.

# 6) Shakiba Jalal, dated April 4

Commenting on home owners cleaning their sidewalks. (File No. CK. 6290-1)

**<u>RECOMMENDATION</u>**: that the letter be referred to the Administration to respond to the writer.

Moved by Councillor Penner, Seconded by Councillor Loewen,

THAT the letter be referred to the Administration to respond to the writer.

CARRIED.

# 7) <u>Stewart Locke, dated April 5</u>

Commenting on civic government and policing. (File No. CK. 150-1)

**<u>RECOMMENDATION</u>**: that the information be received.

Moved by Councillor Dubois, Seconded by Councillor Heidt,

THAT the information be received.

CARRIED.

# 8) Chris Ryder, Vice President, External Affairs, bhpbilliton, dated April 8

Requesting permission to hold a charity barbecue on May 13, 2011, from 11:00 a.m. to 2:00 p.m. at 130 3<sup>rd</sup> Avenue North in the front of the building and the parking lot behind. (File No. CK. 205-1)

# **<u>RECOMMENDATION</u>**: that the request to hold a charity barbecue on May 13, 2011, from 11:00 a.m. to 2:00 p.m. at 130 3<sup>rd</sup> Avenue North in the front of the building and the parking lot behind be approved subject to any administrative conditions.

Moved by Councillor Lorje, Seconded by Councillor Paulsen,

THAT the request to hold a charity barbecue on May 13, 2011, from 11:00 a.m. to 2:00 p.m. at 130 3<sup>rd</sup> Avenue North in the front of the building and the parking lot behind be approved subject to any administrative conditions.

# CARRIED.

# 9) <u>R.L. Hanson, Commanding Officer, HMCS Unicorn, dated April 7</u>

Requesting City Council fly the Canadian Naval Jack at City Hall from April 27 to May 4 to commemorate the Battle of the Atlantic. (File No. CK. 205-1)

# **<u>RECOMMENDATION</u>**:

that the request to fly the Canadian Naval Jack at City Hall from April 27 to May 4 to commemorate the Battle of the Atlantic be approved subject to any administrative conditions.

Moved by Councillor Lorje, Seconded by Councillor Neault,

THAT the request to fly the Canadian Naval Jack at City Hall from April 27 to May 4 to commemorate the Battle of the Atlantic be approved subject to any administrative conditions.

#### CARRIED.

#### 10) David Gabruch, 2010 Chair, Board of Revision, dated March 24

Submitting 2010 Annual Report of the Saskatoon Board of Revision. (File No. CK. 430-1)

**<u>RECOMMENDATION</u>**: that the information be received.

Moved by Councillor Dubois, Seconded by Councillor Heidt,

THAT the information be received.

# C. <u>ITEMS WHICH HAVE BEEN REFERRED FOR APPROPRIATE ACTION</u>

# 1) Jefferson Shirley, dated April 2

Commenting on surcharges on utility bill. (File No. CK. 1905-1) (**Referred to Administration to respond to the writer.**)

# 2) <u>Doug MacNeill, dated April 3</u>

Commenting on parking ticket received on private property. (File No. CK. 5301-1) (**Referred to Administration to respond to the writer.**)

# 3) <u>Betty Reid, dated April 3</u>

Commenting on the cost of housing in the city. (File No. CK. 750-1) (**Referred to Administration to respond to the writer.**)

# 4) <u>Shauna Moen, dated April 5</u>

Commenting on storm water drainage on Kirkpatrick Crescent. (File No. CK. 7820-2) (**Referred** to Administration to respond to the writer.)

# 5) Lynne Earle, dated April 4

Commenting on transit service in Caswell. (File Nos. CK. 7300-1 and 665-1) (**Referred to Administration to respond to the writer.**)

# 6) Edward Danneberg, dated April 6

Commenting on transit service in Holiday Park. (File No. CK. 7310-1) (**Referred to Administration for consideration and response to the writer.**)

# 7) <u>Phil Adair, dated March 31</u>

Commenting on water fluoridation. (File No. CK. 7920-1) (**Referred to Administration to respond to the writer.**)

# 8) <u>Teresa Penner, dated March 31</u>

Commenting on water fluoridation. (File No. CK. 7920-1) (**Referred to Administration to respond to the writer.**)

# 9) Erika Wald, dated April 4

Commenting on water fluoridation. (File No. CK. 7920-1) (**Referred to Administration to respond to the writer.**)

# 10) <u>Dieter Braun, dated April 5</u>

Commenting on water fluoridation. (File No. CK. 7920-1) (**Referred to Administration to respond to the writer.**)

# 11) <u>Stephanie Grzybowski, dated April 6</u>

Commenting on parking downtown. (File No. CK. 6120-5) (**Referred to Administration to respond to the writer.**)

# 12) Joanne Sproule, Secretary, Board of Police Commissioners, dated April 6

Submitting request for red light cameras. (File No. CK. 5300-1) (**Referred to Administration to respond to the writer.**)

# 13) Gail Slawinski, dated April 7

Commenting on traffic on Avenue C. (File No. CK. 6320-1) (**Referred to Administration to respond to the writer.**)

# 14) <u>Seann Conlinn, dated April 8</u>

Commenting on bus maintenance. (File No. CK. 7300-1) (**Referred to Administration to respond to the writer.**)

# 15) <u>Uwe Stangier, dated April 7</u>

Commenting on garbage pickup. (File No. CK. 7830-3) (**Referred to Administration to respond to the writer.**)

# 16) <u>Karin Tate, dated April 11</u>

Commenting on keeping Saskatoon clean. (File No. CK. 6315-1) (**Referred to Administration to respond to the writer.**)

# 17) <u>M. Younas Sheikh, dated April 12</u>

Requesting information on helmet requirements for cyclists. (File No. CK. 7000-6) (**Referred to Administration to respond to the writer.**)

# 18) Douglas Richardson, President, Persephone Theatre Board of Directors, undated

Requesting extension to property tax abatement and grant for land purchase for expansion. (File Nos. CK. 1965-1 & 1870-1) (**Referred to Administration for a report.**)

**<u>RECOMMENDATION</u>**: that the information be received.

Moved by Councillor Penner, Seconded by Councillor Paulsen,

THAT the information be received.

# CARRIED.

# D. <u>PROCLAMATIONS</u>

# 1) Reid Corbett, Manager, Water and Wastewater Treatment Branch and Trent Schmidt, Manager, Water & Sewer Section, dated April 4

Requesting City Council proclaim May 1 to 7, 2011, as Drinking Water Week. (File No. CK. 205-5)

# 2) Wayne Miner, The Saskatoon Shrine Club, dated April 11

Requesting City Council proclaim May 22 to 28, 2011 as Shrine Week. (File No. CK. 205-5)

# 3) Norm Campbell, Saskatchewan Parks and Recreation Association, dated April 5

Requesting City Council proclaim June 2011 as Recreation & Parks Month. (File No. CK. 205-5)

# **<u>RECOMMENDATION</u>**: 1) that City Council approve all proclamations as set out in Section D: and

2) that the City Clerk be authorized to sign the proclamations, in the standard form, on behalf of City Council.

Moved by Councillor Penner, Seconded by Councillor Dubois,

- 1) that City Council approve all proclamations as set out in Section D; and
- 2) that the City Clerk be authorized to sign the proclamations, in the standard form, on behalf of City Council.

# CARRIED.

# **ENQUIRIES**

Councillor P. Lorje Utility Bill Stuffer - House Numbers in Back Alleys (File No. CK. 365-1)

Will the Administration consider the possibility of doing a utility bill stuffer promoting the installation of house numbers in the alleys as well as on the front of homes. House numbers installed on both the front and back of properties have the potential for assisting the Police as well as Fire and Protective Services in the provision of safety and security services.

# **GIVING NOTICE**

Councillor C. Clark gave the following Notice of Motion:

"TAKE NOTICE that at the next regular meeting of City Council, I will move the following motion:

THAT an independent advisory committee be established to make recommendations to City Council with regard to changes to the Campaign Disclosure and Spending Limits Bylaw, and that the matter be referred to Administration for a report to the Executive Committee regarding composition of the advisory committee."

# **INTRODUCTION AND CONSIDERATION OF BYLAWS**

# **Bylaw 8934**

Moved by Councillor Lorje, Seconded by Councillor Paulsen,

THAT permission be granted to introduce Bylaw No. 8934, being "The Residential Parking Program Amendment Bylaw, 2011" and to give same its first reading.

# CARRIED.

The bylaw was then read a first time.

Moved by Councillor Lorje, Seconded by Councillor Neault,

THAT Bylaw No. 8934 be now read a second time.

# CARRIED.

The bylaw was then read a second time.

Moved by Councillor Lorje, Seconded by Councillor Clark,

THAT Council go into Committee of the Whole to consider Bylaw No. 8934.

#### CARRIED.

Council went into Committee of the Whole with Councillor Lorje in the Chair.

Committee arose.

Councillor Lorje, Chair of the Committee of the Whole, made the following report:

That while in Committee of the Whole, Bylaw No. 8934 was considered clause by clause and approved.

Moved by Councillor Lorje, Seconded by Councillor Penner,

THAT the report of the Committee of the Whole be adopted.

Moved by Councillor Lorje, Seconded by Councillor Dubois,

THAT permission be granted to have Bylaw No. 8934 read a third time at this meeting.

# CARRIED UNANIMOUSLY.

Moved by Councillor Lorje, Seconded by Councillor Heidt,

THAT Bylaw No. 8934 now be read a third time, that the bylaw be passed and the Mayor and the City Clerk be authorized to sign same and attach the corporate seal thereto.

# CARRIED.

# **Byaw 8935**

Moved by Councillor Lorje, Seconded by Councillor Paulsen,

THAT permission be granted to introduce Bylaw No. 8935, being "The Residential Parking Program Amendment Bylaw, 2011 (No. 2)" and to give same its first reading.

#### CARRIED.

The bylaw was then read a first time.

Moved by Councillor Lorje, Seconded by Councillor Neault,

THAT Bylaw No. 8935 be now read a second time.

#### CARRIED.

The bylaw was then read a second time.

Moved by Councillor Lorje, Seconded by Councillor Clark,

THAT Council go into Committee of the Whole to consider Bylaw No. 8935.

#### CARRIED.

Council went into Committee of the Whole with Councillor Lorje in the Chair.

Committee arose.

Councillor Lorje, Chair of the Committee of the Whole, made the following report:

That while in Committee of the Whole, Bylaw No. 8935 was considered clause by clause and approved.

Moved by Councillor Lorje, Seconded by Councillor Penner,

THAT the report of the Committee of the Whole be adopted.

# CARRIED.

Moved by Councillor Lorje, Seconded by Councillor Dubois,

THAT permission be granted to have Bylaw No. 8935 read a third time at this meeting.

# CARRIED UNANIMOUSLY.

Moved by Councillor Lorje, Seconded by Councillor Heidt,

THAT Bylaw No. 8935 now be read a third time, that the bylaw be passed and the Mayor and the City Clerk be authorized to sign same and attach the corporate seal thereto.

# CARRIED.

## **Bylaw 8936**

Moved by Councillor Lorje, Seconded by Councillor Paulsen,

THAT permission be granted to introduce Bylaw No. 8936, being "The Business Improvement Districts Levy Bylaw, 2011" and to give same its first reading.

#### CARRIED.

The bylaw was then read a first time.

Moved by Councillor Lorje, Seconded by Councillor Neault,

THAT Bylaw No. 8936 be now read a second time.

# CARRIED.

The bylaw was then read a second time.

Moved by Councillor Lorje, Seconded by Councillor Clark,

THAT Council go into Committee of the Whole to consider Bylaw No. 8936.

# CARRIED.

Council went into Committee of the Whole with Councillor Lorje in the Chair.

Committee arose.

Councillor Lorje, Chair of the Committee of the Whole, made the following report:

That while in Committee of the Whole, Bylaw No. 8936 was considered clause by clause and approved.

Moved by Councillor Lorje, Seconded by Councillor Penner,

THAT the report of the Committee of the Whole be adopted.

# CARRIED.

Moved by Councillor Lorje, Seconded by Councillor Dubois,

THAT permission be granted to have Bylaw No. 8936 read a third time at this meeting.

# CARRIED UNANIMOUSLY.

Moved by Councillor Lorje, Seconded by Councillor Heidt,

THAT Bylaw No. 8936 now be read a third time, that the bylaw be passed and the Mayor and the City Clerk be authorized to sign same and attach the corporate seal thereto.

## **Bylaw 8937**

Moved by Councillor Lorje, Seconded by Councillor Paulsen,

THAT permission be granted to introduce Bylaw No. 8937, being "The Saskatoon Property Tax Bylaw, 2011" and to give same its first reading.

# CARRIED.

The bylaw was then read a first time.

Moved by Councillor Lorje, Seconded by Councillor Neault,

THAT Bylaw No. 8937 be now read a second time.

# CARRIED.

The bylaw was then read a second time.

Moved by Councillor Lorje, Seconded by Councillor Clark,

THAT Council go into Committee of the Whole to consider Bylaw No. 8937.

# CARRIED.

Council went into Committee of the Whole with Councillor Lorje in the Chair.

Committee arose.

Councillor Lorje, Chair of the Committee of the Whole, made the following report:

That while in Committee of the Whole, Bylaw No. 8937 was considered clause by clause and approved.

Moved by Councillor Lorje, Seconded by Councillor Penner,

THAT the report of the Committee of the Whole be adopted.

Moved by Councillor Lorje, Seconded by Councillor Dubois,

THAT permission be granted to have Bylaw No. 8937 read a third time at this meeting.

# CARRIED UNANIMOUSLY.

Moved by Councillor Lorje, Seconded by Councillor Heidt,

THAT Bylaw No. 8937 now be read a third time, that the bylaw be passed and the Mayor and the City Clerk be authorized to sign same and attach the corporate seal thereto.

#### CARRIED.

#### **Bylaw 8938**

Moved by Councillor Lorje, Seconded by Councillor Paulsen,

THAT permission be granted to introduce Bylaw No. 8938, being "The School Division Property Tax Bylaw, 2011" and to give same its first reading.

#### CARRIED.

The bylaw was then read a first time.

Moved by Councillor Lorje, Seconded by Councillor Neault,

THAT Bylaw No. 8938 be now read a second time.

# CARRIED.

The bylaw was then read a second time.

Moved by Councillor Lorje, Seconded by Councillor Clark,

THAT Council go into Committee of the Whole to consider Bylaw No. 8938.

#### CARRIED.

Council went into Committee of the Whole with Councillor Lorje in the Chair.

Committee arose.

Councillor Lorje, Chair of the Committee of the Whole, made the following report:

That while in Committee of the Whole, Bylaw No. 8938 was considered clause by clause and approved.

Moved by Councillor Lorje, Seconded by Councillor Penner,

THAT the report of the Committee of the Whole be adopted.

# CARRIED.

Moved by Councillor Lorje, Seconded by Councillor Dubois,

THAT permission be granted to have Bylaw No. 8938 read a third time at this meeting.

# CARRIED UNANIMOUSLY.

Moved by Councillor Lorje, Seconded by Councillor Heidt,

THAT Bylaw No. 8938 now be read a third time, that the bylaw be passed and the Mayor and the City Clerk be authorized to sign same and attach the corporate seal thereto.

# CARRIED.

## **Bylaw 8939**

Moved by Councillor Lorje, Seconded by Councillor Paulsen,

THAT permission be granted to introduce Bylaw No. 8939, being "The Panhandling Amendment Bylaw, 2011 (No. 2)" and to give same its first reading.

#### CARRIED.

The bylaw was then read a first time.

Moved by Councillor Lorje, Seconded by Councillor Neault,

THAT Bylaw No. 8939 be now read a second time.

# CARRIED.

The bylaw was then read a second time.

Moved by Councillor Lorje, Seconded by Councillor Clark,

THAT Council go into Committee of the Whole to consider Bylaw No. 8939.

# CARRIED.

Council went into Committee of the Whole with Councillor Lorje in the Chair.

Committee arose.

Councillor Lorje, Chair of the Committee of the Whole, made the following report:

That while in Committee of the Whole, Bylaw No. 8939 was considered clause by clause and approved.

Moved by Councillor Lorje, Seconded by Councillor Penner,

THAT the report of the Committee of the Whole be adopted.

# CARRIED.

Moved by Councillor Lorje, Seconded by Councillor Dubois,

THAT permission be granted to have Bylaw No. 8939 read a third time at this meeting.

# CARRIED UNANIMOUSLY.

Moved by Councillor Lorje, Seconded by Councillor Heidt,

THAT Bylaw No. 8939 now be read a third time, that the bylaw be passed and the Mayor and the City Clerk be authorized to sign same and attach the corporate seal thereto.

#### **Bylaw 8940**

Moved by Councillor Lorje, Seconded by Councillor Paulsen,

THAT permission be granted to introduce Bylaw No. 8940, being "The Impounding Amendment Bylaw, 2011" and to give same its first reading.

# CARRIED.

The bylaw was then read a first time.

Moved by Councillor Lorje, Seconded by Councillor Neault,

THAT Bylaw No. 8940 be now read a second time.

# CARRIED.

The bylaw was then read a second time.

Moved by Councillor Lorje, Seconded by Councillor Clark,

THAT Council go into Committee of the Whole to consider Bylaw No. 8940.

#### CARRIED.

Council went into Committee of the Whole with Councillor Lorje in the Chair.

Committee arose.

Councillor Lorje, Chair of the Committee of the Whole, made the following report:

That while in Committee of the Whole, Bylaw No. 8940 was considered clause by clause and approved.

Moved by Councillor Lorje, Seconded by Councillor Penner,

THAT the report of the Committee of the Whole be adopted.

Moved by Councillor Lorje, Seconded by Councillor Dubois,

THAT permission be granted to have Bylaw No. 8940 read a third time at this meeting.

# CARRIED UNANIMOUSLY.

Moved by Councillor Lorje, Seconded by Councillor Heidt,

THAT Bylaw No. 8940 now be read a third time, that the bylaw be passed and the Mayor and the City Clerk be authorized to sign same and attach the corporate seal thereto.

CARRIED.

# COMMUNICATIONS TO COUNCIL – CONTINUED

# A. <u>REQUESTS TO SPEAK TO COUNCIL</u>

# 1) <u>Ervin Carlier, International Trade Corridor Committee, dated April 1</u>

Requesting permission to address City Council with respect to support for trade. (File No. CK. 215-1)

**<u>RECOMMENDATION</u>**: that Ervin Carlier be heard.

Moved by Councillor Dubois, Seconded by Councillor Lorje,

THAT Ervin Carlier be heard.

# CARRIED.

*Mr. John Parker, Community Futures Southwest, spoke on behalf of Mr. Carlier. He outlined the project "Corridor for Competiveness" and the impact that establishing Highway 4 as an international trade corridor into Saskatchewan from the United States would have on the Province and the city and asked for City Council's support. He provided his business card.* 

Moved by Councillor Penner, Seconded by Councillor Dubois,

THAT the matter be referred to the Administration to report to the Administration and Finance Committee.

# 2) Dwight Grayston, Executive Director, Saskatoon Curbside Recycling, dated April 12

Requesting permission to address City Council with respect to recycling. (File No. CK. 7830-5)

**<u>RECOMMENDATION</u>**: that Dwight Grayston be heard.

Moved by Councillor Dubois, Seconded by Councillor Lorje,

THAT Dwight Grayston be heard.

# CARRIED.

Mr. Dwight Grayston, Executive Director, Saskatoon Curbside Recycling, expressed concerns with respect to the timeline and process regarding recycling in the city.

Moved by Councillor Neault, Seconded by Councillor Lorje,

THAT the information be received.

# CARRIED.

Moved by Councillor Lorje,

THAT the meeting stand adjourned.

CARRIED.

The meeting adjourned at 8:28 p.m.

Mayor

City Clerk