



**PUBLIC AGENDA  
MUNICIPAL HERITAGE ADVISORY COMMITTEE**

Wednesday, January 4, 2017, 11:30 a.m.

Committee Room E, Ground Floor, City Hall

**Committee Members:**

Ms. L. Fortier  
Councillor H. Gough  
Mr. D. Greer  
Ms. J. Lawrence  
Ms. P. Lichtenwald  
Ms. P. McGillivray  
Ms. D. Mercier  
Mr. L. Moker  
Mr. B. Penner  
Mr. R. Pshebylo  
Mr. R. Schmid  
Ms. M. Schwab  
Mr. J. Scott  
Ms. L. Swystun  
Mr. M. Velonas  
Mr. M. Williams

**Pages**

**1. CALL TO ORDER**

**1.1 Appointment of Chair and Vice Chair [File No. CK 225-18]**

The Committee is requested to appoint a Chair and Vice Chair for 2017. Former member Ms. Carla Duval-Tyler was Chair for 2016, and Ms. Maggie Schwab was Vice Chair.

**1.2 2017 Membership - Municipal Heritage Advisory Committee [File No. CK 225-18]**

City Council, at its meeting held on December 12, 2016, adopted a recommendation of its Governance and Priorities Committee that the following be appointed and reappointed to the Municipal Heritage Advisory Committee for the terms indicated:

For 2017:

Councillor H. Gough

Mr. Roger Schmid, Saskatoon Region - Association of Realtors Inc.

To the end of 2018:

Ms. Laura Fortier, Saskatoon Public Library

Ms. DeeAnn Mercier, Broadway BID

Mr. Randy Pshebylo, Riversdale BID

Mr. Lloyd Moker, Sutherland BID

Ms. Paula Lichtenwald, Tourism Saskatoon

Ms. Jennifer Lawrence, Public Representative

Mr. Don Greer, Saskatchewan Association of Architects

Mr. James Scott, 33rd Street BID

Ms. Lenore Swystun, Saskatoon Heritage Society

The following were previously appointed by City Council to the end of 2017:

Ms. Patti McGillivray, Public Representative

Ms. Maggie Schwab, Public Representative

Mr. Michael Williams, Saskatoon Archaeological Society

Mr. Mike Velonas, Meewasin Valley Authority

**Recommendation**

That the information be received.

**1.3 Committee Process**

Deputy City Clerk Bryant will be in attendance to provide an overview of Committee process.

**Recommendation**

That the information be received.

**2. CONFIRMATION OF AGENDA**

**Recommendation**

That the agenda be confirmed as presented.

**3. ADOPTION OF MINUTES**

**Recommendation**

That the minutes of regular meeting of the Municipal Heritage Advisory Committee held on November 2, 2016 be adopted.

**4. UNFINISHED BUSINESS**

**5. REPORT OF THE CHAIR**

**6. REPORT OF THE HERITAGE COORDINATOR [File No. CK 225-18]**

**6.1 Heritage Plan Progress - 2016 [File No. CK 225-18]**

7 - 9

Attached is an update on the Heritage Plan items.

**Recommendation**

That the information be received.

**7. 2017 MEETING DATES [File No. CK 225-18]**

The following is a proposed schedule of meeting dates for 2017 (no meetings in July, August, and December):

Wednesday, January 4

Wednesday, February 1

Wednesday, March 1

Wednesday, April 5

Wednesday, May 3

Wednesday, June 7

Wednesday, September 6

Wednesday, October 4

Wednesday, November 1

**Recommendation**

That the meeting dates for the Municipal Heritage Advisory Committee for 2017 be approved.

**8. COMMUNICATIONS**

**8.1 Heritage Festival of Saskatoon, Sunday, February 5, 2017, Western Development Museum [File No. CK. 225-18]**

10 - 13

Attached is a brochure inviting the Committee to participate in the 2017

Heritage Festival of Saskatoon on Sunday, February 5, 2017. Also attached is the completed exhibitor registration form. As noted there is a \$60.00 early bird registration fee if sent before January 13, 2017.

In the past the Committee has shared a display booth with the Heritage Coordinator and a volunteer from the Committee has helped with the display.

#### **Recommendation**

That the Municipal Heritage Advisory Committee participate in the 2017 Heritage Festival of Saskatoon by registering for a display booth at a cost of \$60.00.

- |            |   |                |
|------------|---|----------------|
| <b>8.2</b> | <b>Heritage Connections - Saskatoon Heritage Society Newsletter - Fall/Winter 2016 [File No. CK 225-18]</b> | <b>14 - 17</b> |
|------------|---|----------------|

Attached is a copy of the above-noted newsletter which includes the Heritage Society Membership Renewal for 2017.

#### **Recommendation**

That Corporate membership be renewed with the Saskatoon Heritage Society for 2017 at a cost of \$30.00.

- |            |   |                |
|------------|---|----------------|
| <b>8.3</b> | <b>Heritage Saskatchewan - 2017 Membership Application [File No. CK 225-18]</b> | <b>18 - 21</b> |
|------------|---|----------------|

Attached is a Membership Brochure for Heritage Saskatchewan, which indicates its group membership fee is \$52.50 (including GST).

#### **Recommendation**

That group membership be renewed with Heritage Saskatchewan for 2017 at a cost of \$52.50.

### **9. REPORTS FROM ADMINISTRATION**

- |            |  |                |
|------------|--|----------------|
| <b>9.1</b> | <b>Proposed Official Community Plan Amendments and Zoning Bylaw Amendments – Heritage - Update [File No. CK 4350-016-005 and PL 4115-OCP 8/15 and PL 4350-Z9/15]</b> | <b>22 - 29</b> |
|------------|--|----------------|

A letter requesting to speak from Peggy Sarjeant, Saskatoon Heritage Society, dated December 21, 2016 is provided.

#### **Recommendation**

That the information be received.

- |            |   |                |
|------------|---|----------------|
| <b>9.2</b> | <b>Application for Funding Under the Heritage Conservation Program – Mann House (1040 University Drive) [File No. CK 710-65 and PL 907]</b> | <b>30 - 34</b> |
|------------|---|----------------|

### **Recommendation**

That this report be forwarded to the Standing Policy Committee on Planning, Development and Community Services with a recommendation to City Council:

1. That funding be approved, up to a maximum of \$4,753.88, through the Heritage Conservation Program for the repair of the main chimney at the Mann House located at 1040 University Drive;
2. That the City Solicitor be requested to prepare the appropriate agreement and that his Worship the Mayor and the City Clerk be authorized to execute the agreement, under the Corporate Seal;
3. That the General Manager, Community Services Department, be authorized to remit payment of the grant following completion of the project.

**9.3 The Northeast Swale – Heritage Considerations [File No. CK 710-70 and PL 718-42]**

35 - 42

### **Recommendation**

That a report be forwarded to the Standing Policy Committee on Environment, Utilities and Corporate Services recommending that the report of the General Manager, Community Services Department, dated January 4, 2017, be forwarded to City Council for information.

**10. STATEMENT OF EXPENDITURES [File No. CK 225-18]**

43 - 43

Attached are the 2013 - 2016 budget actuals. The 2017 approved budget is \$17,900 as follows:

Conferences, Education and Research - \$5,700

Heritage Awards Program - \$5,700

Doors Open Event - \$5,800

Heritage Festival - \$500

Memberships - \$200

### **Recommendation**

That the information be received.

**11. PUBLICATIONS**

- Heritage Saskatchewan Newsletter - November 7, 2016 (sent by email dated November 7, 2016)
- Heritage Saskatchewan Newsletter - November 21, 2016 (sent by email

- dated November 22, 2016)
- Heritage Saskatchewan Newsletter - December 6, 2016 (sent by email  
dated December 6, 2016)
- Heritage Saskatchewan Newsletter - December 20, 2016 (sent by email  
dated December 20, 2016)
- Planning + Design, Fall/Winter 2016 - City of Saskatoon semi-annual  
publication from Planning & Development

**Recommendation**

That the information be received.

**12. ADJOURNMENT**

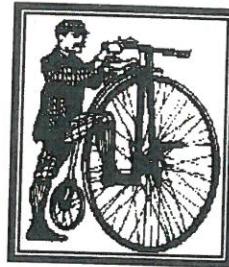
## Heritage Plan Progress - 2016

Category	Action Item	Status
City History	Confirm the City's leadership role in this significant area of public policy and inform the public of its intentions to achieve high heritage standards.	-
	Explore current best practices (e.g. City of Montreal and New York "Places Matter") in the treatment of a broader range of heritage resources.	-
	Explore municipal best practice heritage policies regarding sustainability, economic revitalization, tourism and affordable housing.	-
	Integrate heritage initiatives with broader civic goals of economic development, sustainability, quality of life, affordable housing initiatives and neighbourhood planning in all aspects of the municipal planning framework. Revise or develop the City's policy framework to consistently reference what is "heritage" and how it will be conserved	Complete / In Progress
The City as a Property Owner	Prepare Conservation Plans and Maintenance Agreements for City-owned heritage sites, based on the Standards and Guidelines for the Conservation of Historic Places in Canada.	-
	Review the protection, management, programming and interpretation of City-owned heritage and potential heritage properties.	-
	Provide the Transportation and Utilities Department with the training and resources to adopt proper heritage conservation procedures for City-owned heritage sites.	-
	Identify and evaluate the full range of City-owned heritage resources, including cultural and natural landscapes	In Progress - Ongoing
	Undertake the development of a city-wide thematic framework and a historical context statement that will support the evaluation of Saskatoon's heritage resources	-
The Municipal Heritage Advisory Committee	Evaluate the ability for the Municipal Heritage Advisory Committee to have an initiating role in bringing issues forward to Council.	In Progress
	In consultation with the Municipal Heritage Advisory Committee, the Heritage Coordinator should lead in implementing heritage strategies and actions identified in the Heritage Policy and Program Review	In Progress - Ongoing
	Revise the wording of the Heritage Property (Approval of Alterations) Bylaw No. 8356 to exempt repairs and minor alterations from referral to the Municipal Heritage Advisory Committee.	Complete
Heritage Evaluation	Adopt the Standards and Guidelines for the Conservation of Historic Places in Canada as the basis for all City heritage initiatives and as the basis for all heritage permit applications and the granting of incentives.	Complete
	Provide City staff and Municipal Heritage Advisory Committee with the training and resources to fully understand the use of the Standards and Guidelines	-
	Provide improved training and resources for Building Standards staff in the proper application of Standards and Guidelines as well as in flexible responses to the application of building codes and standards in heritage situations.	-
	Review the City's existing heritage evaluation criteria and replace the numerical analysis component with values-based criteria and the use of Statements of Significance	Complete
	Require Statements of Significance as the basis of any building / development permit application or review of proposed interventions to heritage sites	In progress

<b>Heritage Inventory</b>	Establish the Saskatoon Heritage Register by Council Resolution, which will initially include identified heritage sites. Ensure that the Heritage Register is consistently referenced in the City's policy framework.	Complete
	Initiate an evaluation of the Built Heritage Database, to identify the sites of highest heritage value that can be included on the Register.	Complete
	Make the Heritage Register available on the City of Saskatoon's website.	Complete
	Use the Heritage Register as the basis for eligibility for heritage conservation incentives.	Complete
	Identify heritage resources other than buildings such as cultural landscapes that can be included on the Register.	Complete
	As it is developed, use the Saskatoon Heritage Register as the basis for flagging procedures on the municipal database.	Complete
	Continue to identify built, natural and cultural heritage resources using an expanded definition of heritage and heritage conservation.	In Progress - Ongoing
<b>Incentives</b>	Undertake a review of a range of potential new heritage incentives, including mechanisms for developers to leverage abatements towards securing financing for conservation efforts, providing Statements of Significance and establishing grants for the ongoing maintenance of heritage buildings.	Complete
	Review the application of building codes and standards on heritage projects. Consult with the Province of Saskatchewan regarding the provision of flexible exemptions and equivalencies. Determine if appropriate equivalencies and exemptions can be consistently offered on heritage projects.	-
	Undertake economic case studies of previous heritage incentive packages, determine how effective they were in achieving conservation outcomes, what would be required to improve the heritage response and the resulting community benefit.	-
<b>Education &amp; Awareness</b>	Realize heritage awareness through public programming, including commemoration, interpretation and public art, as well as the ongoing development of community partnerships.	-
	Support and increase the profile of Saskatoon's Heritage Awards Program by advertising the program details and award recipients.	In Progress
	Develop a consistent brand and image for the City's interpretation initiatives.	Complete
	Encourage collaborations between heritage organizations and schools to enhance the teaching of local history.	-
	Develop a full range of partnership opportunities.	-
	Make historical information available through a variety of means to enhance public awareness and understanding of local history and heritage resources.	In Progress
	Continue partnership initiatives to implement a program of interpretive features, such as commemorative plaques and signs throughout the city for built, natural and cultural heritage using common themes such as pioneer settlement, First Nations settler relations and river history, as well as more recent historical themes such as post-World War II immigration and the boom and bust economy.	-

<b>Neighbourhood Heritage Resource and Heritage Conservation Districts</b>	Support enhanced conservation of neighbourhood heritage character through the Local Area Plan process and ensure heritage conservation policies are appropriately referenced and potential heritage properties are recognized as plans for heritage neighbourhoods are updated.	In Progress - Ongoing
	Build upon historic integrity and infrastructure when developing infill plans for historic neighbourhoods. Ensure the inclusion of mechanisms that will provide incentives for the retention of historic resources.	In Progress - Ongoing
	Support affordable housing policies through continued and adaptive re-use of existing housing stock.	-
	Identify, and where appropriate, establish Heritage Conservation Districts as a way of recognizing a wide number and type of heritage resources.	-
<b>Cultural Landscapes</b>	Identify heritage resources other than buildings such as cultural landscapes that can be included on the Register.	In Progress - Ongoing
	Identify and evaluate the full range of City-owned heritage resources, including cultural and natural landscapes.	Complete
	Continue to identify built, natural and cultural heritage resources using an expanded definition of heritage and heritage conservation.	In Progress - Ongoing
<b>Artifacts</b>	Work with partners to ensure artifacts are identified and conserved.	-
	Support the public display of artifacts where appropriate for the enjoyment of Saskatoon residents.	-

# Heritage Festival of Saskatoon



Sunday, Feb. 5, 2017

12 p.m. – 5 p.m.

Western Development Museum  
2610 Lorne Avenue

Imagine highlighting your group's history, heritage, culture, and present day activities to the public at a one day festival...



The Heritage Festival of Saskatoon is the only event that brings together so many heritage and cultural organizations in Saskatoon under one roof to showcase their workings, history, and achievements to the people of Saskatoon.

Register today to highlight your group at this year's festival!



## Featuring:

- Free admission to Western Development Museum & the Heritage Festival
- Quality entertainment on 2 stages
- Numerous heritage demonstrations & activities
- Children's activities and games
- Opening parade
- Costumed interpreters
- Master of Ceremonies & entrance greeters
- Celebratory atmosphere
- Festival programme
- On-site security, parking attendants, & first aid responders



## How You Can Be Involved:

Your organization can participate in the festival by hosting an exhibit. This is a fabulous opportunity to showcase your organization and Saskatoon's history & culture to the public.



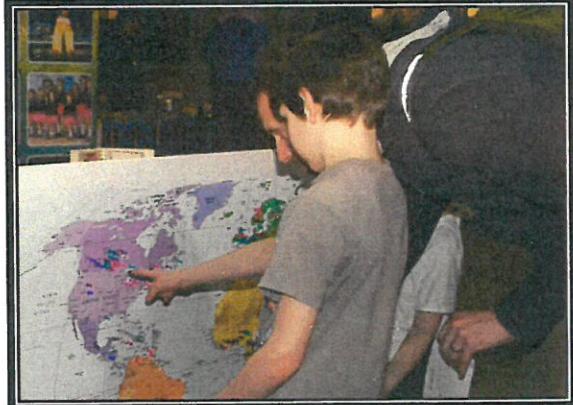
Thanks to generous sponsorship of the festival, exhibitor fees are only \$60.00 for early bird registration (postmarked by January 13, 2017) and \$75.00 thereafter.

Don't miss this opportunity! **There is limited space and spots are first come first served.** Please complete the enclosed registration form and mail it to us today along with your payment. You will receive an email confirmation from us within 3 weeks.

***We look forward to your participation in the 2017 Festival!***

## What You Get:

- Expected attendance of over 2500
- Target new audiences
- Liaise with other heritage organizations
- Share your knowledge, expertise, and resources with the public
- Promote your organization and events
- Showcase your organization in a positive and festive environment
- Partial set-up including: exhibitor table, chairs, and electrical outlet access
- Volunteer Lounge for exhibitors with complimentary beverage & snack



**Heritage Festival of Saskatoon  
Box 384  
Saskatoon, SK S7K 3L3**

## Contact Us:

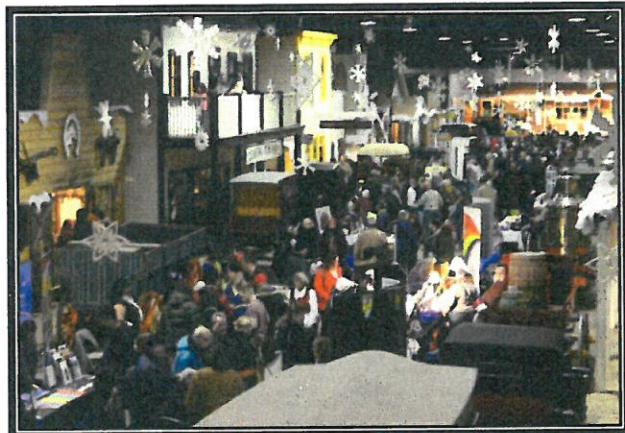
Festival Coordinator: Raeanne  
306-652-7580 or 306-280-1886

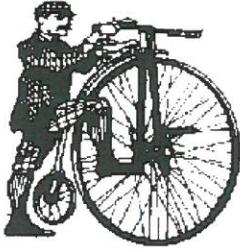
Western Development Museum  
306-931-1910

*heritagefestivalofsaskatoon@gmail.com*

## Visit Our Website:

*heritagefestivalofsaskatoon.com*





# Heritage Festival of Saskatoon 2017

Sunday, February 5, 2017

12 p.m. – 5 p.m.

Western Development Museum

2610 Lorne Avenue

## EXHIBITOR REGISTRATION:

Name of Organization: City of Saskatoon/Municipal Heritage Advisory Committee

Address: 222 3rd Avenue North Postal Code: S7K 0J5

Contact Person: Catherine Kambriz Booth Attendant (if different than Contact): \_\_\_\_\_

Phone: 306-975-2993 Fax: 306-975-7712 Email: Catherine.Kambriz@saskatoon.ca

In accordance with anti-spam legislation, do you consent that we may contact you about the Heritage Festival of Saskatoon at the above email address? Yes  No

## Heritage Festival of Saskatoon 2017 Exhibitor Fees (incl tax)

**Early Bird** (postmarked by January 13, 2017) \$60.00 \_\_\_\_\_

**General Registration** \$75.00 \_\_\_\_\_

To assist in coordinating the exhibits, please fill in or check off the spaces below:

# of Tables requested: 1  2  \*

# of Chairs requested: 1  2  3  4

Electrical Outlet access requested: Yes  No

Wi-Fi access requested: Yes  No

Do you need Wall Space for Image Projection: Yes  No

Are you bringing a Free-Standing Screen for Image Projection: Yes  No

Will your booth include a free standing display or pop-up banner? Yes  No

Floor Display Unit Dimensions (H & W): ~6 x 3 ft. (3)

Preferred location: Beside table  Behind table

Please provide a brief description of your display; including floor display or pop-ups & any additional information to assist us in the location of your exhibit (please continue on back if necessary):

3 pop up banners

\***PLEASE NOTE:** Requests for more than 1 table or additional floor space will be accommodated only if there is room (maximum 2 tables). We will let you know up to 2 days before the festival if we are unable to do so.

Photographs will be taken at the event. Your registration provides your agreement that those images can be used for future festival promotion.

**Please make cheques payable to "Heritage Festival of Saskatoon" (see outlined box for additional payment details) & mail along with this registration form to:**

**Heritage Festival of Saskatoon**

**Box 384**

**Saskatoon, SK S7K 3L3**

If you have provided your consent above, you will receive a confirmation email within 3 weeks of us receiving your registration.

- Space is limited. Registration is on a first come basis.
- Refunds will not be issued after registration documents are processed.
- Make cheques payable to Heritage Festival of Saskatoon. **Clearly identify the group** for which payment is being made.
- Print date clearly.
- We regret we are unable to accept a credit card. We can only process cash or cheques.
- No post-dated cheques accepted.
- If an invoice is required for processing payment, please contact the Treasurer in advance at [heritagefestivalofsaskatoon@gmail.com](mailto:heritagefestivalofsaskatoon@gmail.com)
- Payment & registration form **MUST BE RECEIVED** by January 20, 2017. **No payment, no booth. NO EXCEPTIONS.**

Festival registration fees include membership in the Heritage Festival of Saskatoon.

Member benefits include:

- Participation in the Heritage Festival of Saskatoon
- Voting privileges at the AGM
- Opportunity to sit on Board

### **Questions or additional info:**

Festival Coordinator: Raeanne:

306-652-7580

Western Development Museum:

306-931-1910

[heritagefestivalofsaskatoon@gmail.com](mailto:heritagefestivalofsaskatoon@gmail.com)

[www.heritagefestivalofsaskatoon.com](http://www.heritagefestivalofsaskatoon.com)



# Heritage Connections

Saskatoon Heritage Society Newsletter

Vol 9 No. 1 Fall/Winter 2016

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## Board of Directors

### President

Peggy Sarjeant

### Vice President

John Parry

### Past President

Patti McGillivray

### Secretary

Devon Hanofski

### Treasurer

James Wood

### Directors

Claire Bullaro

William Delainey

Linda Dietz

Roland Dumont

Alan Morton

Kent O'Grady

Lenore Swystun

Dianne Wilson

### Youth Representative

Lauren Konok

## President's New Year's Levee

Sunday 8<sup>th</sup> January 2017

2:00pm – 4:00pm

Marr Residence, 326 11<sup>th</sup> Street East

*Keeping the Faith...*

*A Brief Visual History*

*Of*

*Third Avenue United Church*

An opportunity to learn more about the history of one of our most important heritage buildings and to get an update on its heritage status.

An opportunity to celebrate the New Year with friends in a beautiful heritage setting

### Contact Information:

Saskatoon Heritage Society - Box 7051, Saskatoon, SK S7K 4J1

Email: [saskatoonheritagesociety@gmail.com](mailto:saskatoonheritagesociety@gmail.com)

Phone: 306-652-9801 [www.saskatoonheritage.ca](http://www.saskatoonheritage.ca)

## President's Message

To our heritage friends, welcome to this issue of *Heritage Connections!*

There have been many changes within the Society since we last "connected". Following our spring luncheon at the University Club, we held our Annual Meeting at which we elected our Board for the coming year, 2016-2017. We welcomed both returning and new members and are grateful for their commitment. I, Peggy Sarjeant, am your new President. You will see a full list of Board members on the front page of this Newsletter.

Much of our time since then has been taken up with housekeeping matters, notably re-invigorating our committees and subcommittees. Yes, we are, indeed, in the process of re-vamping our website!

One of our most important projects has been the completion of a Strategic Plan for the Society. Part of our work included preparing Mandate, Mission and Vision Statements, which are reproduced, in part, below. Any comments? - don't hesitate to contact us. We have an email button on our website.

On the education front, working with Editor Don Kerr, we are proud to say that we have just sent to press the 28<sup>th</sup> Issue of our magazine, *Saskatoon History Review!* Read more about it within these pages.

Advocacy activities have focused on lobbying for sustained funding for Meewasin and on requesting heritage designation status for 3<sup>rd</sup> Avenue United Church. The promising progress on the 3<sup>rd</sup> Avenue situation reinforces the value of an independent voice to speak in support of Saskatoon's heritage.

We look forward to meeting our members and renewing friendships at our New Year's celebration on January 8<sup>th</sup>. Please join us.

With best wishes for the season,

Peggy.

### SASKATOON HERITAGE SOCIETY MANDATE

The Saskatoon Heritage Society's mandate is to provide an independent voice for the preservation of Saskatoon's heritage.

### SASKATOON HERITAGE SOCIETY MISSION

The Saskatoon Heritage Society's mission is to advocate, support, and inspire Saskatoon to become a model for heritage preservation by:

- Facilitating organizational collaboration;
- Sharing research, tools, resources and knowledge;
- Offering innovative and unique approaches;
- Creating pride and excitement within our community.

### SASKATOON HERITAGE SOCIETY VISION

Our Vision is a Saskatoon that is informed and passionate about our heritage: where our unique identity is valued, our historic places and architectural landmarks are treasured and our history and stories celebrated.

## Heritage News

### Municipal Heritage Property Designation – Third Avenue United Church

#### Decision\*

- The City Solicitor has been instructed to bring forward a bylaw to designate 304 3rd Avenue North as a Municipal Heritage Property under the provisions of the The Heritage Property Act with such designation to include the exterior of the building, as well as two interior elements, being the hammer-beam rafters and Casavant organ. \$2,500 will be allocated from the Heritage Reserve for supply and installation of a recognition plaque for the property.

#### Additional Information

\*Ms. Peggy Sarjeant, President, Saskatoon Heritage Society had addressed the SPC on Planning, Development and Community Services regarding the heritage designation of the Third Avenue United Church to include exterior elements and interior elements such as the hammer-beam rafters and Casavant organ.

—retrieved from [www.saskatoon.ca](http://www.saskatoon.ca), City Council Decisions in Brief, from the November 28, 2016 Meeting.

### Provincial Government's Budget Update

- On November 22<sup>nd</sup> Finance Minister Kevin Doherty, released the 2016-2017 Mid-Year Financial Report which addresses a forecasted deficit of \$806 million. In the release, Minister Doherty stated: "*To start moving the Provincial Budget back to balance, significant restraint measures are needed.*"
- **The break-down of \$4.7m cuts in the Ministry of Parks, Culture and Sport includes:** • \$2.0 million of these cuts will be from arts, culture and heritage grants, including:\$200,000 from the suspension of granting through the Saskatchewan Heritage Foundation; \$800,000 from reductions to Heritage and Culture grants of which \$400,000 is from the Culture on the Go program (impacting both Creative Saskatchewan and the Saskatchewan Arts Board); \$1.0 million decrease to various arts and culture organizations: \$350,000 Saskatchewan Arts Board; \$400,000 Creative Saskatchewan; \$200,000 Western Development Museum; \$25,000 Wanuskewin Heritage Park; and, \$25,000 Saskatchewan Science Centre. —via Heritage Connections—via Heritage Saskatchewan email to members

### Bill for Heritage Tax Credits introduced in Parliament

- On December 1, 2016, a Private Member's Bill to create tax credits for rehabilitation of historic places was tabled in the House by Peter van Loan (Conservative critic for Canadian Heritage and National Historic Sites). Bill C-323 is designed to limit the destruction of Canada's heritage buildings, and encourage rehabilitation of properties in the Canadian Register of Historic Places. For more information visit: <http://www.parl.gc.ca/HousePublications> —retrieved via email from the National Trust for Canada, info@nationaltrustcanada.ca

## Coming Events

- ⇒ **Heritage Festival of Saskatoon 2017, Moosewoods to Metropolis Moving Forward.** Sunday February 5, 2017. 12 pm - 5 pm Western Development Museum, 2610 Lorne Avenue South, Saskatoon, SK. FREE ADMISSION.
- ⇒ **Heritage Week: February 20-24, 2017!** Mark Your calendar! Tuesday, Feb 21 – Yorkton Film Festival event (evening), at Regina Public Library Wednesday, Feb 22 – Heritage Regina Lecture (evening) at Government House, Regina Thursday, Feb 23 – Fundraising Workshop (daytime), at Government House, Regina Friday, Feb 24 – Heritage Sask Engagements session and Annual General Meeting (daytime), at Government House, Regina
- ⇒ **2017 Saskatoon Regional Heritage Fair - Thurs./Fri. May 4 & 5** at the Saskatoon Western Development Museum. Stay tuned for more information.

# Saskatoon HISTORY REVIEW



*Introduction: editor, Don Kerr*

page 1

**DAVE GEARY**

*Eli Bornstein, The Tree of Knowledge,  
and the Beginning of Public Abstract Sculpture  
in Saskatoon*  
pages 2-10

**DON KERR**

*Campus Radio*  
pages 11-21

**PAUL VAN PEL**

*The Saskatoon Municipal Airport  
1936-1940*  
pages 22-33

**RON JAREJKO, CURATOR**

*In Case of Fire:  
A Selection of Photographs from  
the Saskatoon Public Library  
Local History Gallery Show of 2012*  
pages 34-40

*Paintings by Eli Bornstein*  
inside back cover

Number 28, 2016

## ORDER FORM for *Saskatoon History Review*. No 28, 2016

Mail order to: Saskatoon History Review  
831 Temperance Street, Saskatoon. S7N 0M8  
Or phone 306 653-5395.

At the beginning of January 2017, please phone Peggy at 306 652-9801.

Name: \_\_\_\_\_ Address: \_\_\_\_\_

City: \_\_\_\_\_ Postal Code: \_\_\_\_\_ Tel: (\_\_\_\_) \_\_\_\_\_

Price per copy: \$12.00. Number of copies: \_\_\_\_ Total: \_\_\_\_

Postage and packaging - phone 306 653-5395 Please make cheques payable to Saskatoon Heritage Society.

### Friendly Reminder: Renew your Membership or Gift a Membership to a loved one, friend or colleague

- Student \$8.00
- Student \$8.00 • Senior Citizen \$10.00 • Individual \$15.00 • Family \$20.00 • Corporate \$30.00

Tax-creditable donations accepted. Tax receipts issued for \$25 or greater amount.

Please send in your cheque to: Saskatoon Heritage Society, P.O. Box 7051, Saskatoon. SK S7K 4J1

\*Name: \_\_\_\_\_ Address: \_\_\_\_\_ Membership Type \_\_\_\_\_

City: \_\_\_\_\_ Postal Code: \_\_\_\_\_ Tel: (\_\_\_\_) \_\_\_\_\_ Amount encl. \_\_\_\_\_



## 2017 MEMBER APPLICATION

**HERITAGE shapes our sense of IDENTITY, BELONGING & PLACE in the world**



Heritage Saskatchewan  
is supported by its  
members and



National Trust  
for Canada

Bringing heritage to life



Fiducie nationale  
du Canada

Le patrimoine en vie

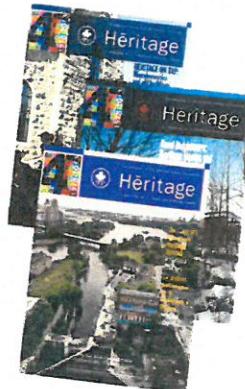
### Special Membership offer for members of Heritage Saskatchewan

The National Trust for Canada (NT) is a national charity that inspires and leads action to save historic places, and promotes the care and wise use of our historic environment. Our sites, projects and programs enhance community and quality of life and inspire Canadians to identify, conserve, use, celebrate and value their heritage buildings, landscapes, natural areas and communities for present and future generations.

Members of Heritage Saskatchewan may take out a free membership with NT and will receive the following benefits:

- ⇒ Free Admission or discounts at selected Historic Sites in Canada and hundreds of National Trust Properties in England, Wales, Northern Ireland, Scotland, Jersey, Australia and the United States
- ⇒ Reduced rates for National Trust conferences
- ⇒ Voting privileges
- ⇒ Exclusive access to tours by the US National Trust for Historic Preservation

And, for a special price of \$20, Heritage Saskatchewan members can add on a subscription to the NT colourful quarterly magazine *Héritage*, filled with informative features on Canada's places that matter, heritage issues and success stories, and places you'll want to visit. See elsewhere on this brochure for how to join NT and/or subscribe to the NT magazine.



# Partnerships

Plans are underway for the third season of *History Alive! Vignettes*. The Vignettes are made possible through a partnership with the Saskatchewan Legislative Assembly Visitor Services, the Provincial Capital Commission, Government House and Heritage Saskatchewan.

The Johnson-Shoyama Graduate School of Public Policy (JSGS) and Heritage Saskatchewan have now partnered on two *Living Heritage Symposiums*. The theme for the 2016 Symposium was "Living Heritage: Truth & Reconciliation through the Sharing of Stories"; and plans are underway for a third Symposium to take place in the spring of 2017.

Heritage Saskatchewan has partnered with the **Community Initiatives Fund** and **Prairie Wild Consulting** in undertaking the *Saskatchewan Index of Wellbeing*. Consultations took place in year one, with much work still to do in year two.

For *Heritage Week 2017*, Heritage Saskatchewan currently has many partners, including: **Yorkton Film Festival**, **SaskCulture Inc.**, **Saskatchewan Heritage Foundation**, the **Heritage Conservation Branch of the Ministry of Parks, Culture and Sport**, **Heritage Regina**, and the **National Trust** (Fundraising Workshop). Watch for details via *Heritage Happenings*, social media, and at [www.heritagesask.ca](http://www.heritagesask.ca)

**Joint Memberships** - for the third year, Heritage Saskatchewan has partnered with the **National Trust** for our respective members to acquire a free membership with that organization once they've taken out a membership with Heritage Saskatchewan. Also, Heritage Saskatchewan and **Heritage Regina** are partnering for a second year with reciprocal membership. See elsewhere on this brochure for details.

# Heritage Fairs



In 2016, over 3300 students, grades 4-8, explored *Living Heritage* through Heritage Fairs.

- Regional Fairs occurred in Saskatoon, Moose Jaw, Swift Current and Regina.
- Forty-two students, chosen from the four

Regional Fairs, participated in the Provincial Heritage Fair held at Government House at the end of May 2016. Topics included First Nations Past & Future, Banff National Park, the Moose Jaw Tunnels, and much more!

- The Heritage Fairs program is a wonderful way to promote stewardship, critical thinking, and citizenship.
- Our *Heritage Fairs Toolkit* booklet is available for free download from our website, and is available in both French and English.
- In 2017, the Provincial Heritage Fair will take place at Government House, Thursday, May 25.



**Annual General Meeting**  
**Friday, February 24, 2017, Regina.**  
As a member you are eligible to be nominated to the Board and vote at the AGM. Visit our website for details.

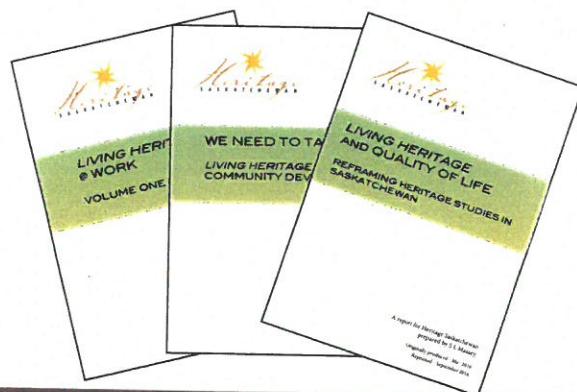
# Living Heritage Highlights

As an organization that raises awareness for our diverse heritage, Heritage Saskatchewan recognizes that heritage is not frozen in time, but continues to evolve and shapes who we are as individuals and communities, and matters to our quality of life here in Saskatchewan.

*Living Heritage*, both tangible and intangible, shapes our landscapes, our sense of identity, belonging and our place in the world. Who we think we are and where we come from, as well as where we are and what we do, in large measure determines our ability to participate in and contribute to our communities.

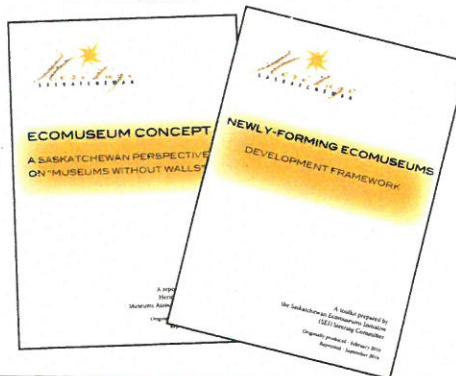
Responsible stewardship of our multiple pasts is the foundation for a *Living Heritage* that emphasizes human experience and development, makes us agents of change by empowering us all to negotiate values in a pluralistic world and build a shared future.

Heritage Saskatchewan gives voice to *Living Heritage* in Saskatchewan; and our research aims to demonstrate the connection between *Living Heritage* and quality of life issues. The following can be found on our website, under **Resources**.



Heritage Saskatchewan has hired a folklorist, writer, storyteller. This individual is available to work with Saskatchewan communities to deliver workshops and/or provide consultation on using Intangible Cultural Heritage in cultural planning and heritage projects.

The Ecomuseum concept is catching on in Saskatchewan! Sometimes called "museums without walls," ecomuseums are locally-run community museums that foster sustainable forms of social and economic development based on *in situ* conservation and interpretation of natural and cultural heritage. The ecomuseum model was developed in France in the early 1970s to foster holistic interpretations of cultural heritage. The aim was to combine tangible objects, sites, and built structures with the traditions, practices, and customs associated with intangible cultural heritage (ICH), also known as *Living Heritage*. As this idea catches on, the model includes natural heritage, including local flora and fauna, important wildlife habitats and geomorphology sites. Heritage Saskatchewan is working with multiple partners on this work, with the lead being the Royal Saskatchewan Museum.



[www.heritagesask.ca](http://www.heritagesask.ca)



# Application Form

Membership is open to anyone who supports the Vision, Mission and Values of Heritage Saskatchewan.

Membership Type - check one:

- Individual** \$25 + \$1.25 GST = **\$26.50**
- Group** \$50 + \$2.50 GST = **\$52.50**  
Open to any organization, institution, or business at the local, regional or provincial level.
- Associate** \$50 + \$2.50 GST = **\$52.50**  
(Non-voting category)  
Open to any organization, institution, business, government ministry or agency.

Please print and fill in all the blanks:

Name \_\_\_\_\_

Individual's name / Group name / Other

Main Contact \_\_\_\_\_

Address \_\_\_\_\_

City \_\_\_\_\_

Province \_\_\_\_\_ Postal Code \_\_\_\_\_

Phone \_\_\_\_\_

Cell \_\_\_\_\_

Email \* \_\_\_\_\_

\*  Yes, as per the Canadian Anti-Spam Legislation (CASL) requirement, I agree to allow Heritage Saskatchewan to send me emails of informational or marketing content regarding Heritage Saskatchewan's activities.

When you take out your membership with Heritage Saskatchewan (application above), grab the opportunity to join the National Trust and Heritage Regina.



National Trust  
for Canada

*Bringing heritage to life*



Fiducie nationale  
du Canada

*Le patrimoine en vie*

- Yes, sign me up for a free membership with NT. I agree to let NT use my contact information to process my membership and to share future news with me about NT programs.
- Yes, I'd like to take out a subscription to NT's Héritage magazine. I have enclosed an additional \$20.00 (for NT's mailing costs). This \$20.00 will be included in my cheque to Heritage Saskatchewan.
- Yes, NT may share my contact information with other organizations.



Individual members of Heritage Saskatchewan can become members of Heritage Regina for just \$10.00; and the reciprocal applies. Here's how ...

- Yes, sign me up for this discounted membership opportunity with Heritage Regina.
- Yes, I agree to let Heritage Regina use my contact information to process my membership and to share future news with me about Heritage Regina.
- Yes, enclosed is my additional \$10.00 Heritage Regina membership fee. This ten dollars will be included in my cheque to Heritage Saskatchewan (and will be forwarded to Heritage Regina).



Complete both panels of this application form and mail it, along with your cheque\* to:  
Heritage Saskatchewan  
#200 - 2020 11th Avenue Regina, SK S4P 0J3

\*Make your cheque payable to Heritage Saskatchewan

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# **Proposed Official Community Plan Amendments and Zoning Bylaw Amendments – Heritage - Update**

## **Recommendation**

That the information be received.

## **Topic and Purpose**

The purpose of this report is to outline proposed amendments to Official Community Plan Bylaw No. 8769 and Zoning Bylaw No. 8770, based on the recommendations outlined in the Heritage Policy and Program Review. These amendments will update Official Community Plan Bylaw No. 8769 and Zoning Bylaw No. 8770 to incorporate recent changes to Civic Heritage Policy No. C10-020 and the Heritage Plan.

## **Report Highlights**

1. Amendments to Official Community Plan Bylaw No. 8769 (Official Community Plan) and Zoning Bylaw No. 8770 (Zoning Bylaw) are required in order to improve upon the success of the City of Saskatoon's (City) Heritage Conservation Program, based on recommendations outlined in the Heritage Policy and Program Review.
2. These proposed amendments integrate heritage initiatives with broader civic goals as outlined in the Official Community Plan and the Zoning Bylaw, as well as establishes a consistent definition of what heritage is and how it is to be conserved.

## **Strategic Goals**

This report supports the City's Strategic Goal of Sustainable Growth by preserving the character of heritage buildings and historical landmarks. This report also supports the Strategic Goal of Quality of Life by supporting new and creative ways to showcase our city's built, natural, and cultural heritage.

## **Background**

The Heritage Policy and Program Review, which was completed in August 2012, identified the need for the Official Community Plan to provide clarification on what the City defines as heritage, how heritage resources serve as community amenities, and how these resources will be conserved as part of the City's planning framework.

The Heritage Plan, approved in 2014, recommended that the City offer a range of incentives (including non-financial) to Municipal Heritage Properties to promote conservation. The Heritage Plan also recommended that developers of large-scale projects that include or are adjacent to heritage resources be required to prepare a Heritage Impact Statement (HIS).

The proposed amendments to the Official Community Plan and the Zoning Bylaw were presented to the Municipal Heritage Advisory Committee (MHAC) at its

November 2, 2016 meeting. At that time, it was noted that there would be an opportunity for further consultation with MHAC after the proposed amendments were forwarded to the Saskatoon Heritage Society for comment. Additional amendments proposed by MHAC and the Saskatoon Heritage Society are highlighted in Attachments 1 and 2.

## **Report**

### Official Community Plan Amendments

Proposed amendments to the Official Community Plan include:

- 1) a broader definition of heritage that corresponds with the definition outlined in Civic Heritage Policy No. C10-020 (Civic Heritage Policy);
- 2) updates to the policies in the Official Community Plan that reflect the updated Civic Heritage Policy;
- 3) the integration of heritage conservation with other civic objectives (such as economic development, sustainability, improved quality of life, and neighbourhood planning) and plans (including the City's 2013 to 2023 Strategic Plan, the Culture Plan, and Local Area Plans); and
- 4) improved linkages between the Official Community Plan and the Zoning Bylaw.

### Zoning Bylaw Amendments

Proposed amendments to the Zoning Bylaw include:

- 1) the provision to relax certain development standards for designated Municipal Heritage Properties; and
- 2) the requirement of an HIS in situations where a proposed development or demolition includes a heritage resource, where appropriate.

The proposed amendments to the Official Community Plan and the Zoning Bylaw are outlined in Attachment 1 of this report. The HIS Guidelines outline what an HIS is, how it is used as a heritage conservation tool, and how an HIS should be prepared (see Attachment 2).

### **Other Considerations/Implications**

Consultation regarding the proposed amendments to the Official Community Plan and the Zoning Bylaw was undertaken through the Heritage Policy and Program Review and the development of the Heritage Plan. Following consultation with MHAC, the Administration will submit a report to the Municipal Planning Commission and City Council for a public hearing.

### **Due Date for Follow-up and/or Project Completion**

No follow-up is required.

**Proposed Official Community Plan Amendments and Zoning Bylaw Amendments – Heritage - Update**

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**Public Notice**

Public notice for this report is not required. Prior to the public hearing for these bylaw amendments, public notice will take place in accordance with Section 3 of Public Notice Policy No. C01-021.

**Attachments**

1. Proposed Official Community Plan and Zoning Bylaw Amendments
2. City of Saskatoon Heritage Impact Statement Guidelines

**Report Approval**

Written by: Catherine Kambeitz, Heritage and Design Coordinator, Planning and Development

Reviewed and

Approved by: Lesley Anderson, Acting General Manager, Community Services Department

S/Reports/2017/PD/MHAC – Proposed Official Community Plan Amendments and Zoning Bylaw Amendments – Heritage – Update/lc

\*Changes to the November 2, 2016 report are highlighted.

## Proposed Official Community Plan and Zoning Bylaw Amendments

### **Proposed Official Community Plan Amendments (additions in bold / deletions in strikethrough)**

#### 2.1 Saskatoon as a Sustainable Community

A sustainable community is one that meets its needs today without limiting the ability of future generations to meet their needs. This means a community that sustains its quality of life and accommodates growth and change by balancing long-term economic, environmental, and social needs. This Plan recognizes the following principles in building a community with a sustainable quality of life:

- a) economic diversity, economic security, and fiscal responsibility;
- b) environmental protection and stewardship;
- c) equity in land use decisions and a fair distribution of community services;
- d) efficient use of land, infrastructure, and other resources in managing the City and accommodating growth and change;
- e) decision making based on democratic institutions and public consultation;
- f) community safety through the application of the principles of Crime Prevention Through Environmental Design (CPTED) as identified in Section 3.1.1.; and
- g) conservation of heritage resources.**

#### 5.2.2 c) Heritage Resource Definition

- vii) ~~the preservation and integration of any resource, or group of resources, natural or cultural, tangible or intangible, that a community recognizes for its value as a witness to history or memory..of buildings considered to have historical or architectural significance.~~

#### 15.0 Heritage

##### 15.1 Objective(s)

- a) **To identify and conserve Saskatoon's heritage resources and recognize their importance in telling the story of Saskatoon (pre- and post-settlement); and**
- b) **To provide property owners of heritage buildings with incentives for successful conservation projects.**

~~To conserve and interpret the material, natural, and human heritage in the community of Saskatoon in a planned, selective, and cost feasible manner to the benefit of current and future generations of Saskatoon citizens and visitors. [City of Saskatoon Civic Heritage Policy, December 16, 1996]~~

## 15.2 Policies

The City's role in conserving and interpreting heritage includes ~~will implement a Civic Heritage Policy which will serve to achieve the following objectives:~~

- a) Establish and maintain an inventory of the City's heritage resources, and identify, through the Saskatoon Register of Historic Places (The Register), the sites which are deemed to have significant heritage value.
  - b) Support the conservation of heritage resources through the use of incentives.
  - c) Conserve, and where possible and appropriate, enhance heritage resources.
  - d) Consider the impact of heritage resources and opportunities for heritage conservation in the review of sector plans, local area plans, concept plans, and other planning documents.
  - e) Work with partners to promote heritage awareness and education in the city; and
  - f) Interpret the history of, and conserve the artifacts relating to, the history of Saskatoon's municipal government.
- 
- identifying and researching potential heritage properties;
  - recognizing property of heritage merit;
  - providing support to owners to conserve properties of heritage merit;
  - implementing a heritage review process for City-owned property;
  - establishing an inventory of archaeological and palaeontological sites;
  - interpreting the history of municipal government; and
  - conserving and interpreting artifacts relating to the history of municipal government.

[Refer to the City of Saskatoon Civic Heritage Policy, adopted by Council on December 16, 1996.]

## Proposed Zoning Bylaw Amendments

### 4.2 Application of Regulations

- (5) Where a heritage resource is designated as a municipal heritage property, the Development Officer, in consultation with the Heritage Coordinator, may alter the development standards for a municipal heritage property, provided that the development remains generally compatible with nearby uses.

#### 4.3.4 Plans and Information Required for a Development Permit Application

- (2) At the discretion of the Development Officer, and in consultation with the Heritage Coordinator, a Heritage Impact Statement may be required in

~~circumstances where~~ designated heritage buildings ~~by the applicant for municipal heritage properties, buildings included in “Schedule A” of Demolition Permit Bylaw No. 6770, or buildings listed on the Saskatoon Register of Historic Places are directly affected by a proposed development.~~

\*Changes to the November 2, 2016 report are highlighted

## **City of Saskatoon - Heritage Impact Statement Guidelines**

### **Definition**

A Heritage Impact Statement (HIS) is a study that evaluates the impact a development may have on a heritage resource or resources. An HIS recommends options for conservation of the resource(s). Developments can include alterations, additions, partial demolitions, demolitions, relocations, or new construction.

### **Purpose**

An HIS explains how the heritage value of a heritage resource is to be conserved by the proposed development. Where the effect of proposed work is likely to negatively impact the heritage significance of the heritage resource, an HIS needs to argue why such action is the only viable solution and explain why alternatives are not feasible.

An HIS may be required for any proposed development where it affects a heritage resource that is a designated heritage property; a building that is listed in "Schedule A" of Demolition Permit Bylaw No. 6770 or is listed on the Saskatoon Register of Historic Places. An HIS should be prepared by a qualified heritage conservation professional.

### **Content**

An HIS must include, but is not limited to, the following information:

- 1) a site plan;
- 2) a Statement of Significance;
- 3) an assessment of the existing condition of the heritage resource(s);
- 4) the description of the proposed development or alteration;
- 5) the impact of the proposed project on the resource's heritage significance;
- 6) the measures proposed to mitigate any negative impacts on the heritage resource;
- 7) relevant photographs; and
- 8) any other pertinent reports, such as conservation management plans and physical condition reports.

### **Special Consideration for Demolition**

In circumstances where the demolition of a heritage resource is being proposed, an HIS must address the following (in addition to the required information listed above):

1. What options for retention and adaptive re-use of the resource have been explored?
2. Why is demolition necessary at this time, or why can the demolition not be delayed in the event that future circumstances make retention and conservation of the resource a more viable or feasible option?
3. If demolition is determined to be necessary at this time, what, if any, of the character-defining elements of the heritage resource can be salvaged and/or incorporated into the proposed new development?

**From:** williampeggy@sasktel.net [mailto:williampeggy@sasktel.net]  
**Sent:** Wednesday, December 21, 2016 2:16 AM  
**To:** Kambeitz, Catherine (CY - Planning & Development) <Catherine.Kambeitz@Saskatoon.ca>  
**Cc:** Lenore Swystun <lenore.swystun@prairiewildconsulting.ca>  
**Subject:** Re: OCP and ZB Amendments - Heritage

Hello Catherine,

Thanks for getting back to us about amendments to the OCP. Thanks also for including some of our suggestions.

We remain concerned, however, about 15.2 e- the City' mandate for interpreting its own history. We would like to speak to that point at the MHAC meeting on January 4th.

Please could you forward our request to speak to your report to the secretary of the Committee. Or should I be doing that myself?

Thanks.

Have a great holiday!

Peggy

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# **Application for Funding Under the Heritage Conservation Program – Mann House (1040 University Drive)**

## **Recommendation**

That this report be forwarded to the Standing Policy Committee on Planning, Development and Community Services with a recommendation to City Council:

1. That funding be approved, up to a maximum of \$4,753.88, through the Heritage Conservation Program for the repair of the main chimney at the Mann House located at 1040 University Drive;
2. That the City Solicitor be requested to prepare the appropriate agreement and that his Worship the Mayor and the City Clerk be authorized to execute the agreement, under the Corporate Seal;
3. That the General Manager, Community Services Department, be authorized to remit payment of the grant following completion of the project.

## **Topic and Purpose**

The purpose of this report is to request funding, under the Heritage Conservation Program, for the Mann House located at 1040 University Drive.

## **Report Highlights**

1. The Mann House is a Designated Municipal Heritage Property in the neighbourhood of Varsity View. The property is valued for its association with Owen Mann, a City Councillor with one of the longest tenures in Saskatoon's history.
2. At its November 2, 2016 meeting, the Municipal Heritage Advisory Committee (MHAC) approved a request from the current property owners of the Mann House to proceed with required repairs to the home's main brick chimney. MHAC was also notified that following permission to proceed with the proposed work, a request for funding would come forward at a later date.
3. The property owners are now requesting funding through the City of Saskatoon's (City) Heritage Conservation Program.

## **Strategic Goal**

Under the City's Strategic Goal of Sustainable Growth, this report supports the preservation of the character of heritage buildings and historical landmarks.

## **Background**

The Heritage Conservation Program, under Civic Heritage Policy No. C10-020, provides funding for designated Municipal Heritage Properties for the conservation and rehabilitation of the character-defining elements of a heritage property. Financial incentives include a grant for 50% of the eligible costs of a project to a maximum of \$150,000.

## **Application for Funding Under the Heritage Conservation Program – Mann House (1040 University Drive)**

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### **Report**

#### **Mann House**

Located in the Varsity View neighbourhood at 1040 University Drive, the Mann House features a one-and-three-quarter-storey dwelling that was built in 1912. Designed by architect Norman Thompson, this house was once home to former City Councillor and University of Saskatchewan Engineering Professor, Owen Mann. Mann was known for his interest in civic infrastructure, careful city planning, and prudent spending. The residence was also home to Thomas A. Watson, who, in 1949, at the Saskatoon Cancer Clinic, became the first physician to use the Betatron X-ray to treat patients with late-stage cancer; and W. E. Walter, a special representative for the Canadian National Railway Immigration and Colonization Department. The Mann House was designated as a Municipal Heritage Property in 2016, under The Mann House Heritage Designation, 2016, Bylaw No. 9350.

#### **Chimney Repair**

The Mann House's main brick chimney requires repair and restoration work to ensure that this character-defining element is retained (see Attachment 1). At its meeting on November 2, 2016, MHAC provided approval for the property owners of the Mann House to proceed with the necessary repair and restoration of the chimney. MHAC was also made aware that a subsequent report regarding funding for this conservation project would be expected in early 2017.

#### **Grant**

Civic Heritage Policy No. C10-020 provides financial incentives in the form of a grant for 50% of the costs related to the restoration of architectural elements and renovations to meet building code requirements where it affects heritage elements of the building (up to a maximum of \$150,000 over a ten-year period). The maximum amortization period is ten years. Within a ten-year period, an owner may make more than one application, provided the total amount does not exceed \$150,000. This is the first application for incentives under the Heritage Conservation Program for the Mann House since its designation.

The estimated cost of the chimney repair for the Mann House is \$9,507.75 (see Attachment 2). The grant provides for 50% of the project's associated costs, which will amount to a maximum of \$4,753.88. The Administration is proposing that the value of the grant be paid over a two-year period, in equal amounts, following project completion.

#### **Options to the Recommendation**

The project qualifies for funding under Civic Heritage Policy No. C10-020; City Council could choose to deny the funding request.

#### **Public and/or Stakeholder Involvement**

There is no public/stakeholder involvement.

## **Application for Funding Under the Heritage Conservation Program – Mann House (1040 University Drive)**

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### **Financial Implications**

The balance of the Heritage Reserve is \$124,834.71; \$42,222.81 of which is available for financial incentives under the Heritage Conservation Program. The grant will be funded through the Heritage Reserve and will not impact the funding of new or existing projects.

### **Other Considerations/Implications**

There are no policy, environmental, privacy, or CPTED implications or considerations; a communication plan is not required at this time.

### **Due Date for Follow-up and/or Project Completion**

The grant will be executed following the satisfactory completion of the project, as determined by the Director of Planning and Development, Community Services Department.

### **Public Notice**

Public notice, pursuant to Section 3 of Public Notice Policy No. C01-021, is not required.

### **Attachment**

1. Photographs of Chimney
2. Mann House - Cost Estimates

### **Report Approval**

Written by: Catherine Kambeitz, Heritage and Design Coordinator, Planning and Development  
Reviewed and

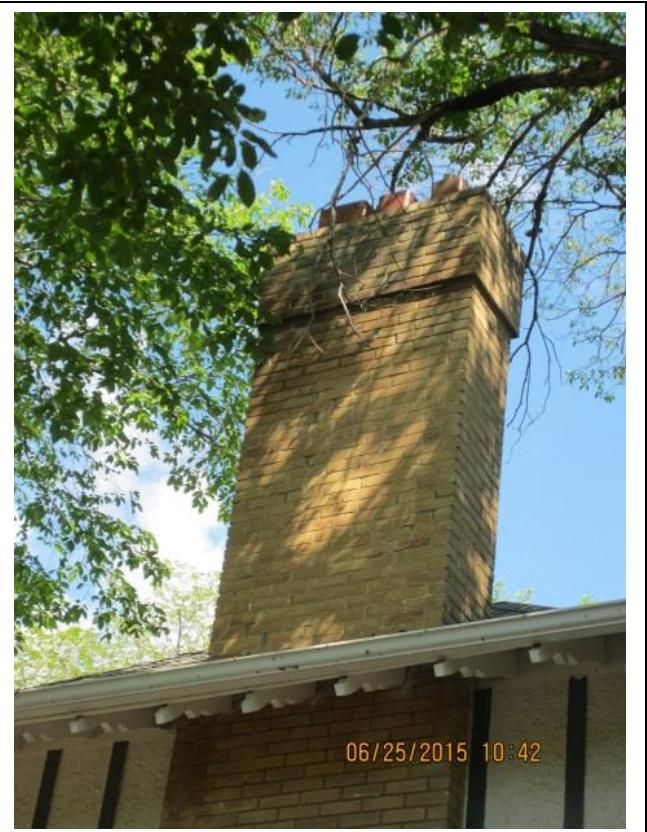
Approved by: Lesley Anderson, Acting General Manager, Community Services Department

S/Reports/2017/PD/MHAC – Application for Funding Under the Heritage Conservation Program – Mann House (1040 University Drive)/lc

## **Photographs of Chimney**



**North Façade  
(University Drive)**



**Brick Chimney**

## Mann House – Cost Estimates

Item	Description of Work	Materials and Labour	Total (including tax)
Exterior Chimney Restoration and Repairs	<ul style="list-style-type: none"> <li>• Re-laying the bricks that are loose (exterior only) and repointing brickwork on the main chimney; and</li> <li>• Installation of a chimney crown that is missing.</li> </ul>	\$9,055.00	<b>\$9,507.75</b>
<b>Total Costs</b>			<b>\$9,507.75</b>
<b>City's Contribution (50% of Eligible Costs)</b>			<b>\$4,753.88</b>

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# The Northeast Swale – Heritage Considerations

## Recommendation

That a report be forwarded to the Standing Policy Committee on Environment, Utilities and Corporate Services recommending that the report of the General Manager, Community Services Department, dated January 4, 2017, be forwarded to City Council for information.

## Topic and Purpose

The purpose of this report is to provide information on protection and commemoration of the Northeast Swale.

## Report Highlights

1. The Northeast Swale is valued as one of the largest pieces of unbroken prairie, riparian forest, and wetland in the Saskatoon region.
2. Through various policies and plans, the Northeast Swale is currently subject to several levels of protection to mitigate any impact on this sensitive ecosystem.
3. Municipal Heritage Designation of the Northeast Swale would add another layer of protection to this site. Doing so, however, poses certain challenges at this time.
4. The Administration will undertake further consultation with the Meewasin Valley Authority (Meewasin), the Northeast Swale Watchers, and the Municipal Heritage Advisory Committee (MHAC) to evaluate appropriate designation and/or commemoration of the Northeast Swale's heritage elements.

## Strategic Goal

This report supports the City of Saskatoon's (City) Strategic Goal of Quality of Life. As a community, new and creative ways are found to showcase Saskatoon's built, natural, and cultural heritage.

## Background

At its February 4, 2015 meeting, MHAC received a presentation from Meewasin regarding the Northeast Swale Master Plan. Following the presentation, it was resolved that MHAC recommend that a review be undertaken for the potential of designation as a natural heritage site.

The Northeast Swale has been identified as a significant heritage resource through the Saskatoon Register of Historic Places.

## Report

### Description and Heritage Value of the Northeast Swale

The portion of the Swale located closest to the city of Saskatoon is referred to as the Northeast Swale (see Attachment 1). It is one of the largest pieces of unbroken prairie, riparian forest, and wetland in the Saskatoon region and has long been regarded as a significant environmental feature that has many unique ecological, hydrological, and hydrogeological characteristics.

The Northeast Swale contains many cultural heritage features still present and easily observed, including limestone quarries, kilns, and the Moose Woods-Batoche Trail, which played an important role in the settlement of Saskatoon and area in the late 1800s before the railway was extended to the city.

The Northeast Swale provides a variety of upland and wetland habitats; offers a large variety of plant species, birds, mammals, amphibians, reptiles, and insects; includes wetlands that provide a means of flood control for the surrounding community; and contains significant amounts of native prairie.

Additional information on the heritage value of the Northeast Swale is included in the property's Statement of Significance (see Attachment 2).

### Current and Pending Protection

The Northeast Swale is located in the Meewasin Conservation Zone and is owned by the City. Through various plans and policies, the Northeast Swale has several layers of protection to ensure retention of its ecological and cultural features. Meewasin began conducting research in the 1990s to determine the Northeast Swale's significance as a natural area. Subsequently, through the University Heights Sector Plan, the City designated the Northeast Swale as an important natural area.

A parallel report will address the designation of Northeast Swale lands as Environmental Reserve land during the subdivision process.

### Municipal Heritage Designation

Municipal Heritage Designation is another level of protection that could be put in place as a form of legal protection, conservation, and historic interpretation of the Northeast Swale. While it may be appropriate for the features relating to the Northeast Swale's natural and ecological significance (including its biodiversity and unique landscape characteristics), as well as features relating to its cultural value (including the limestone quarries, kilns, and trail remnants) to be protected and preserved, there are a number of challenges in doing so at this time. Two major issues include:

- i) Boundary Establishment - the boundaries of the Northeast Swale, while outlined in the University Heights Sector Plan, have not been formally established through the subdivision process. Municipal Heritage Designation requires that a bylaw be registered on the title of the property. This poses a significant challenge when

## The Northeast Swale – Heritage Considerations

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considering that the boundary of the Northeast Swale itself has not been created through formal subdivision.

- ii) Alteration Approvals of Natural Heritage – Through the *Heritage Property Act*, City Council has delegated the sole approval of any changes or alterations to the character-defining elements of a Municipal Heritage Property to MHAC. As the Heritage program moves to considering natural sites, such as the Northeast Swale for designation, it will be important to ensure that MHAC has access to the expertise and knowledge required to make comprehensive and complete decisions regarding ecological and/or biological resources.

### Future Consideration

The Administration will explore Municipal Heritage Designation and other forms of heritage recognition further in the coming years after the boundaries have been legally defined, capacity for rigorous approval has been established, and extensive consultation has occurred regarding which elements should be incorporated into any potential future designation. With the exception of Vancouver's Stanley Park, large naturalized urban parks or areas across Canada, similar in nature to the Northeast Swale, have not received Municipal Heritage Designation or commemoration (see Attachment 3). While formally recognizing that the natural and cultural heritage value of the Northeast Swale would make Saskatoon relatively unique amongst other Canadian municipalities, it does present certain challenges and needs to be evaluated further.

### **Options to the Recommendation**

City Council may wish to pursue other options. In this case, further direction would be required.

### **Public and/or Stakeholder Involvement**

In addition to addressing the resolution of MHAC, this report addresses questions raised by other stakeholders, including the Northeast Swale Watchers.

### **Other Considerations/Implications**

There are no policy, financial, environmental, privacy, or CPTED implications or considerations; a communication plan is not required at this time.

### **Due Date for Follow-up and/or Project Completion**

No follow-up is required at this time.

### **Public Notice**

Public notice, pursuant to Section 3 of Public Notice Policy No. C01-021 is not required.

### **Attachments**

1. Location Plan
2. Statement of Significance
3. Canadian Urban Park Heritage Recognition Comparison

## The Northeast Swale – Heritage Considerations

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### **Report Approval**

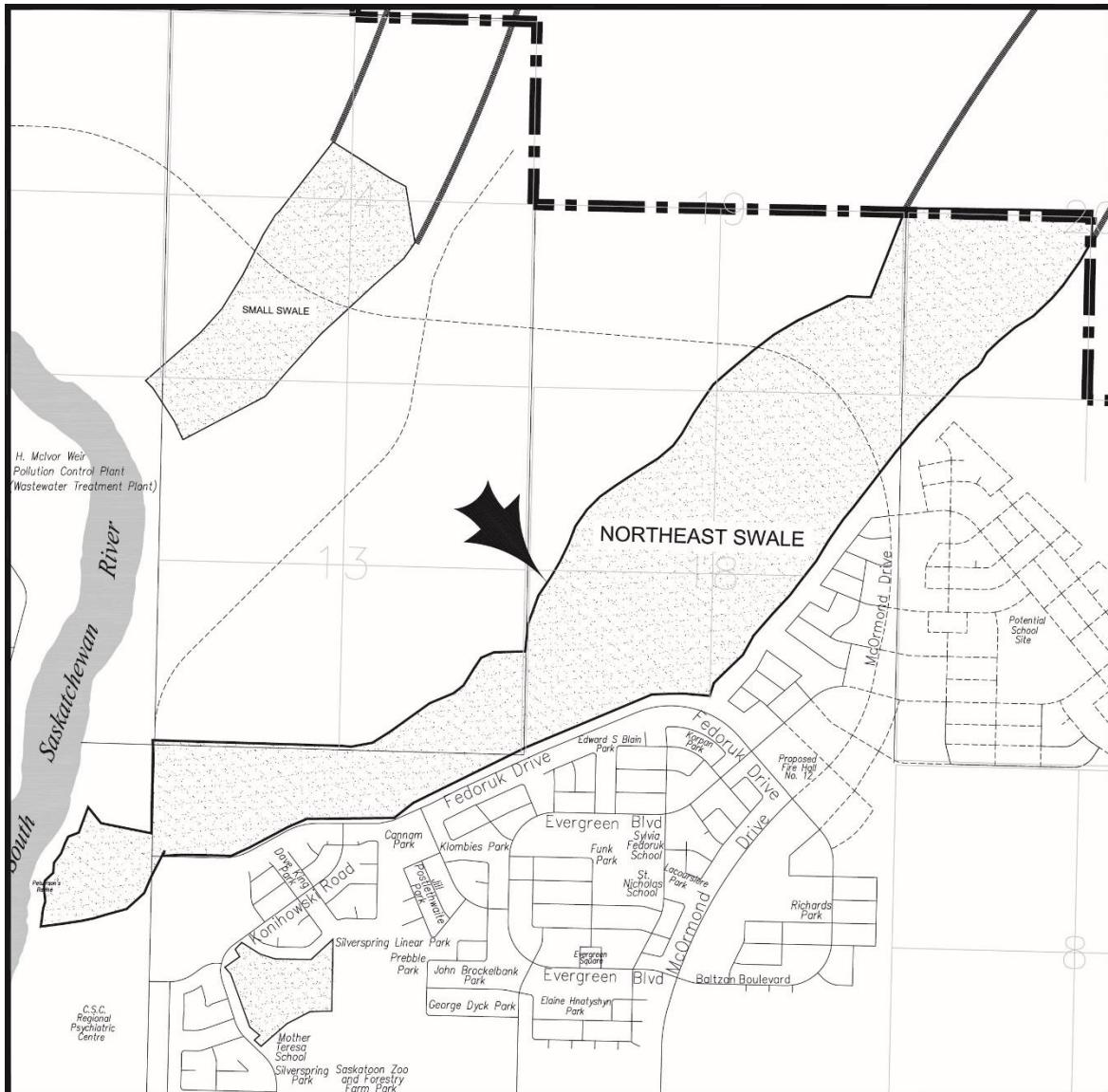
Written by: Catherine Kambeitz, Heritage and Design Coordinator, Planning and Development

Reviewed and

Approved by: Lesley Anderson, Acting General Manager, Community Services Department

S/Reports/2017/PD/MHAC – The Northeast Swale – Heritage Considerations/ks

## Location Plan



### LOCATION PLAN - NORTHEAST SWALE

- SWALE



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## Statement of Significance

### Northeast Swale

**Neighbourhood:** -

**Designation:** -

**Original Use:** Natural Area

**Current Use:** Natural Area



Source: City of Saskatoon

### Description of the Historic Place

The Northeast Swale is a low-lying, ancient river channel that carves a path adjacent to the South Saskatchewan River. This ecological corridor connects Petursson's Ravine in Saskatoon to the greater swale northeast of the city, forming several connections with the South Saskatchewan River along its path. The Northeast Swale consists of an estimated 2,800 hectare (ha) natural area that contains a variety of environments, including steep rocky ridges, rolling prairie, lush valleys, treed areas, and wetlands.

### Heritage Value

Hundreds of years ago, the South Saskatchewan River flowed north and then east from the Saskatoon Forestry Farm Park and Zoo before connecting with the current river valley at Clark's Crossing. The river eventually moved on, leaving behind it a shallow, rock-strewn basin that stretches for 26 kilometers, called the Swale. There are many heritage features still present in the Swale that are easily observed, both within city limits (including limestone quarries, kilns, and the Moose Woods-Batoche Trail), as well as near Clark's Crossing.

The portion of the Swale located closest to the city of Saskatoon is referred to as the Northeast Swale. It is one of the largest pieces of unbroken prairie, riparian forest, and wetland in the Saskatoon region. It has long been regarded as a significant environmental feature having unique ecological, hydrological, and hydrogeological characteristics. The Northeast Swale:

- i) provides a large variety of upland and wetland habitats;
- ii) offers a vast variety of plant species, birds, mammals, amphibians, reptiles, and insects. The Northeast Swale is also home to several rare, endangered, or culturally significant species;
- iii) contains wetlands that provide a means of flood control for the surrounding community;

- iv) supports a wide variety of waterfowl, shore-land birds, and amphibian habitats;
- v) contains significant amounts of native prairie, including provincially-ranked rare species, such as *Lilium philadelphicum*, *Viola pedatifida*, and *Alisma gramineum*;
- vi) contains an assemblage of native species; and,
- vii) is dominated by western porcupine grass and northern wheatgrass. This association of mixed-grass prairie tends to transition into the fescue prairie. Fescue prairie once extended over a large portion of Canada, but less than 5% of its original expanse now remains in Saskatchewan.

The glacial rivers that formed the Northeast Swale deposited large limestone boulders, which were very useful for building, both for mortar and for the actual stones, as well as for fertilizer. Within the swale are boulders with splitting pins still intact, as well as boulders with drill holes, evidence of failed limestone quarrying.

The Moose Woods-Batoche Trail played an important role in the settlement of Saskatoon and area in the late 1800s before the railway was extended to Saskatoon. The Moose Woods-Batoche Trail entered Saskatoon from the south, and trail remnants are still visible within the Northeast Swale. The first settlers began to arrive in 1883, many choosing to travel along the trail from Moose Jaw rather than travel by way of the river. The trail was used by Métis and Sioux to travel to Batoche and Cree reserves near Duck Lake. During the North-West Rebellion of 1885, the Whitecap Sioux travelled this trail to join the Métis in Batoche.

The Northeast Swale is under the jurisdiction of the Meewasin Valley Authority (Meewasin). In 2013, Meewasin produced the Northeast Swale Resource Management Plan (Plan). The Plan calls for appropriate passive recreational activities and educational and research opportunities within the Northeast Swale. With native grasslands being one of the most imperilled ecosystems on the planet, the Northeast Swale contains considerable areas of native prairie grasslands and offers high-quality biodiversity, economic benefits for recreation and education, and a natural filter for air and water. As Saskatoon grows and expands, it is imperative that the ecological and historic value of the area continue to be protected and preserved.

Source: City of Saskatoon; Meewasin Valley Authority

### **Character-Defining Elements**

Key elements that contribute to the heritage value of this historic resource include:

- i) those features that relate to its natural heritage, including its biodiversity and unique landscape characteristics; and
- ii) those features that relate to its historical value, including the limestone quarries, kilns, and trail remnants.

## Canadian Urban Park Heritage Recognition Comparison

Park Name	Recognition	Municipality	Size (ha)	Summary of Significance
Rouge National Urban Park (First National Urban Park in Canada)	National Park	Greater Toronto Area (GTA), ON (overlaps the cities of Toronto, Markham, and Pickering)	7,590	Contains natural, cultural, and agricultural landscapes with many remarkable features. Also includes tremendous biodiversity, some of the last remaining working farms in the GTA, Carolinian forests, marshes, beaches, and human history (including some of Canada's oldest known indigenous sites and villages).
Chadburn Lake Park	—	Whitehorse, YT	7,550	Encompasses alpine ecosystems, subalpine meadows, mixed-forest ecosystems, and portions of Croucher Creek. Includes an extensive network of First Nation trails within the park.
Northeast Swale	—	Saskatoon, SK	2,800	Contains large tracts of unbroken prairie, riparian forest, and wetland. Cultural heritage features include limestone quarries, kilns, and the Moose Woods-Batoche Trail.
Pippy Park	—	St. John's, NL	1,376	Contains some of the most important symbols of the province's culture with political, historical, cultural, educational, and natural elements.
Nose Hill Park	—	Calgary, AB	1,127	Contains valleys and lowlands carved out by ancient rivers and successive glaciers, archeological sites, including stone circles, fescue grassland and trees, shrubs, wildflowers, and wildlife.
Rockwood Park	—	Saint John, NB	890	Consists of a Stonehammer Geopark site, whose history can be seen in unique rock formations, caves, and waterfalls. The park has upland Acadian-mixed forest, many hills, as well as several freshwater lakes.
Pacific Spirit Regional Park	—	Vancouver, BC	874	Contains a spectacular foreshore and a richly dense forest with a variety of flora and fauna.
Stanley Park	National Historic Site	Vancouver, BC	405	Contains a densely-forested environment bordering the Pacific Ocean. Trees, animals, and birds are abundant, in addition to archeological evidence in the area.
High Park	—	Toronto, ON	250	Encompasses a large forested area and riparian zone with wildlife and rare plant species.
Point Pleasant Park	—	Halifax, NS	75	Contains preserved ruins of early fortifications, coastal ecosystems, as well as cultural resources.

## Municipal Heritage Advisory Committee

	2013 BUDGET	2013 ACTUALS	2014 BUDGET	2014 ACTUALS	2015 BUDGET	2015 ACTUALS	2016 BUDGET	2016 ACTUALS
<b>Conferences, Education and Research</b>	<b>5,600.00</b>		<b>5,700.00</b>		<b>5,700.00</b>		<b>5,700.00</b>	
Heritage Saskatchewan Conference Registration		130.00				150.00		
R. McPherson - Heritage SK AGM/Conference		368.59						
L. Swystun - Heritage Foundation AGM/Conference		587.80						
Lucas Richert - Saskatoon Express Newspaper Article				150.00				
Lucas Richert - Saskatoon Express Newspaper Article				150.00				
Lucas Richert - Saskatoon Express Newspaper Article				150.00				
Lucas Richert - Saskatoon Express Newspaper Article				300.00				
P. McGillivray - Heritage SK Forum & AGM (Regina)						489.52		
M. Schwab - Canadian Society of Landscape Architects Conference						2,000.00		
*May 6, 2015 MHAC meeting - transfer to Doors Open Event					-2,000.00			
<b>Subtotal</b>	<b>1,086.39</b>		<b>750.00</b>		<b>2,639.52</b>		<b>0</b>	
<b>Heritage Awards Program</b>	<b>5,600.00</b>		<b>5,700.00</b>		<b>5,700.00</b>		<b>5,700.00</b>	
Star Phoenix advertising		2,151.61				1,240.15		
On Purpose Leadership - Heritage Awards Program		1,785.00		2,186.79		1,785.00		1821.36
Saskatoon Jazz Society - Heritage Awards Rental - The Bassment				446.25				446.25
J&S Picture Frame Warehouse - Heritage Awards Prints				2,222.68				2,915.88
Mister Print - Heritage Awards Program Certificates				121.00				132.00
Rayacom Saskatoon (mounting photos for lobby display)								165.69
Reception appetizers - Chef de Partie Catering								448.88
Judges Expenses						239.85		
<b>Subtotal</b>	<b>3,936.61</b>		<b>4,976.72</b>		<b>3,265.00</b>		<b>\$5,930.06</b>	
<b>Doors Open Event</b>	<b>5,600.00</b>		<b>5,800.00</b>		<b>5,800.00</b>		<b>5,800.00</b>	
(In 2013 cross charges were not provided)		0.00		0.00				
On Purpose Leadership - Doors Open Event		0.00		0.00		5,800.00		
On Purpose Leadership - Doors Open Event		0.00		0.00		2,000.00		
*May 6, 2015 MHAC meeting - transfer from Conferences/Education					2,000.00			
<b>Subtotal</b>	<b>0.00</b>		<b>0.00</b>		<b>7,800.00</b>			
<b>Heritage Festival</b>	<b>500.00</b>		<b>500.00</b>		<b>500.00</b>		<b>500.00</b>	
Library Photo scans for Heritage Fair Display		161.00		72.00				
Local History Room Photos for Heritage Fair Display		32.00						
Display Table Fee (Registration)		50.00		50.00		50.00		60.00
Copy charges				24.30				
<b>Subtotal</b>	<b>243.00</b>		<b>146.30</b>		<b>50.00</b>		<b>60.00</b>	
<b>Memberships</b>	<b>200.00</b>		<b>200.00</b>		<b>200.00</b>		<b>200.00</b>	
Heritage SK Membership Renewal		50.00		50.00		50.00		50.00
Architectural Heritage Society Membership Renewal		20.00		20.00		20.00		20
National Trust for Canada Membership Renewal		42.00		42.00		42.00		42
Saskatoon Heritage Society - Membership Renewal				30.00		30.00		30.00
<b>Subtotal</b>	<b>112.00</b>		<b>142.00</b>		<b>142.00</b>		<b>142.00</b>	
<b>TOTAL</b>	<b>\$5,378.00</b>		<b>\$6,015.02</b>		<b>\$13,896.52</b>		<b>\$6,132.06</b>	