

PUBLIC AGENDA TRAFFIC SAFETY COMMITTEE

Tuesday, January 9, 2018, 8:45 a.m.

Committee Room E, Ground Floor, City Hall

Members

Councillor S. Gersher

Mr. A. Anwar

Mr. J. Chan

Mr. K. Claffey

Mr. D. Cook

Mr. W. Gherasim

Mr. B. Girling

Sergeant D. Hoover

Ms. C. Janzen

Mr. A. Kamboh

Mr. A. Reichert

Mr. S. Shannon

Pages

CALL TO ORDER

1.1 Appointment of Chair and Vice Chair [File No. CK 225-8]

The Committee is requested to appoint a Chair and Vice Chair for 2018. Cora Janzen was Chair for 2017 and Carl Kuhnke was Vice Chair until August 2017 when he resigned from the Committee.

Recommendation

That the Traffic Safety Committee appoint a Chair and Vice Chair for 2018.

1.2 2018 Membership - Traffic Safety Committee [File No. CK 225-8]

City Council, at its meeting held on November 20, 2017, adopted a recommendation of its Governance and Priorities Committee that the following be appointed and reappointed to the Traffic Safety Committee for the terms indicated:

For 2018:

Councillor S. Gersher

To the end of 2019:

Mr. Ammad Anwar, Public representative

Mr. Ken Claffey, Board of Education, Saskatoon Public Schools - Driver Education

Mr. Al Reichert, Saskatoon and District Safety Council

Mr. Steve Shannon, Board of Education, Saskatoon Public Schools - School Community Council Assembly

The following were previously appointed by City Council to the end of 2018:

Mr. David Cook, Public representative

Mr. Warren Gherasim, Public representative

Mr. Ahsan Kamboh, Public representative

Mr. Brock Girling, Saskatchewan Trucking Association

Ms. Cora Janzen, Saskatchewan Health Authority

Mr. Joseph Chan, SGI - Traffic Safety Promotion Division

Sergeant Dean Hoover, Saskatoon Police Service

Recommendation

That the information be received.

1.3 Committee Process [File No. CK 225-8]

Deputy City Clerk Bryant will be in attendance to provide an overview of Committee process.

Recommendation

That the information be received.

2. CONFIRMATION OF AGENDA

Recommendation

That the agenda be confirmed as presented.

DECLARATION OF CONFLICT OF INTEREST

4. ADOPTION OF MINUTES

Recommendation

That the minutes of regular meeting of the Traffic Safety Committee held on November 14, 2017 and special meeting held on December 19, 2017, be approved.

REPORT OF THE CHAIR

6. TRAFFIC SAFETY COMMUNICATION/EDUCATION (File No. CK. 225-8)

The Committee has a budget of \$6,500 for traffic safety education and awareness for 2018. As an advisory committee, the Traffic Safety Committee may provide education and awareness programs within its mandate, provided that the Administration is consulted prior to the implementation of each program to ensure there is no duplication of services, and that the proposed program supports the City's policies and programs relating to traffic safety.

In the past the Committee has undertaken programs such as school zone safety public service ads, transit bus tailboard advertisements, talking/texting while driving billboard campaigns, a child car seat initiative, the purchase and distribution of bicycle bells and lights, as well as the purchase of bicycle helmets for distribution through the School Resource Officers.

Recommendation

That the Traffic Safety Committee determine a 2018 traffic safety initiative.

7. REPORTS FROM ADMINISTRATION

7.1 Protected Bike Lane Demonstration Project - Evaluation and Next Steps [File No. CK 6000-5]

5 - 142

City Council, at its Regular Business meeting held on November 20, 2017, considered the attached report and resolved:

- That a provision for protected bike lanes be included in the Downtown All Ages and Abilities cycling network;
- That the Administration develop a Downtown All Ages and Abilities cycling network (including protected bike lanes) in concert with other downtown policy and planning initiatives in 2018;
- That the existing protected bike lanes on 23rd Street (from Spadina Crescent to Idylwyld Drive) and 4th Avenue (from 20th Street to 24th Street) be retained until the Downtown All Ages and Abilities cycling network plan is presented to City Council;
- 4. That the report of the A/General Manager, Transportation & Utilities Department dated November 6, 2017 be forwarded to the Traffic Safety Committee for information; and
- 5. That the Administration look at opportunities to improve egress from the parkade on 100 block of 4th Avenue South.

The Appendices to the report are not being reproduced due to size. The entire report is available on the City's website.

Recommendation

That the information be received.

- 8. NEW ISSUES RAISED BY COMMITTEE MEMBERS (File No. CK. 225-8)
- 9. ADJOURNMENT

Protected Bike Lane Demonstration Project – Evaluation and Next Steps

Recommendation

That the Standing Policy Committee on Transportation recommend to City Council:

- 1. That a provision for protected bike lanes be included in the Downtown All Ages and Abilities cycling network;
- 2. That the Administration develop a Downtown All Ages and Abilities cycling network (including protected bike lanes) in concert with other downtown policy and planning initiatives in 2018; and
- 3. That the existing protected bike lanes on 23rd Street (from Spadina Crescent to Idylwyld Drive) and 4th Avenue (from 20th Street to 24th Street) be retained until the Downtown All Ages and Abilities cycling network is developed.

Topic and Purpose

This report provides an evaluation of the Protected Bike Lane Demonstration Project and outlines the next steps for the provision of the All Ages and Abilities (AAA) cycling network in the Downtown.

Report Highlights

- 1. The demonstration project created a 1.6 km network of protected bike lanes to improve cycling as a strategy to increase the attractiveness of, and access to, the Downtown for businesses, residents, visitors, employers, and their employees.
- 2. The Protected Bike Lane Demonstration Project showed that bike lanes could be implemented successfully in a temporary, retrofit situation.
- 3. Opportunities to make further improvements to the protected bike lanes have been identified in order to improve operations and address some of the concerns identified through the demonstration project.
- 4. A Downtown Cycling Network Plan, to be complete in 2018, will recommend the locations and designs for a permanent AAA cycling network in the Downtown.

Strategic Goals

This report supports the Strategic Goal of Moving Around, Environmental Sustainability and Quality of Life, as well as the Active Transportation Plan and the City Centre Plan which identified the need for improved facilities for people who want to cycle in the Downtown.

Background

City Council, at its meeting held on March 23, 2015, resolved:

'1. That the protected bike lanes be installed on 23rd Street (from Spadina Crescent to Idylwyld Drive) as a demonstration projects in 2015;

- 2. That the protected bike lanes be installed on 4th Avenue (from 19th Street to 24th Street) as a demonstration project in 2016; and
- 3. That the curb parking be installed on the north side of 24th Street between Ontario Avenue and Idylwyld Drive."

The need for improved cycling facilities within the Downtown was identified through several City plans and initiatives. The City Centre Plan, approved by City Council in 2013, identified the need to improve cycling as a strategy to increase the attractiveness of, and access to, the downtown for businesses, residents, visitors, employers and their employees. The Growth Plan, endorsed by City Council in 2016, provides guidance for civic investments in infrastructure and support programs over the short, medium, and long term that will shape growth patterns and increase transportation choices, in order to achieve the social, economic, and environmental aspirations of the community. The Active Transportation (AT) Plan, endorsed by City Council in 2016, also identified the need to improve cycling for people of all ages and abilities, and recommended the Administration develop a Downtown AAA network.

Report

Demonstration Project

The demonstration project created a 1.6 km network and showed that bike lanes could be implemented successfully in a temporary, retrofit situation. The demonstration period allowed sufficient time to install the protected bike lanes, obtain feedback from stakeholders and the community, and apply changes to the protected bike lanes based on the feedback received. This process proved to be very effective as the changes to the bike lanes in the spring of 2017 further improved their operation. Some of the notable changes included:

- Replacing the "No Right Turn on Red" restriction with a "Drivers Yield to Cyclists" warning to improve the Level of Service (LOS) for motorists making right turns while maintaining cyclist safety.
- Shifting the bike lane closer to the traffic lane at intersections along 4th Avenue in order to improve visibility of cyclists.
- Improving the alignment of traffic lanes at the intersection of 4th Avenue and 23rd Street to reduce the offset of the northbound through lane.

The Administration has identified additional improvements to further improve their operations and address issues identified through the demonstration as outlined in Attachment 1.

Evaluation

The purpose of the demonstration project was to assess the feasibility of installing permanent protected bike lanes in the Downtown (see Attachment 1 for Project Background). Part of determining feasibility was to identify areas in the design of the protected bike lanes that may require refinement, identify gaps in the City's policies and operations, and provide flexibility to apply those changes as the project progressed. In addition to providing an opportunity to trial changes to the bike lanes, the demonstration period provided sufficient time to evaluate and determine if the objectives of the project

were being met. A set of criteria was developed to assist with the evaluation and provide information to help inform the final decision on the demonstration project.

Satisfaction among all road users is divided; however, all other criterion has demonstrated success and the following objectives of the demonstration project have been achieved:

- The majority of people cycling in the protected bike lanes report their Downtown trips are more comfortable and they feel safer cycling in the Downtown;
- The overall trends for the frequency and severity of collisions between all modes are decreasing along these corridors;
- An increase in the number of people cycling along the protected bike lanes was observed;
- The impacts to people walking or driving have been modest or neutral;
- The impacts to businesses have been largely neutral, with the exception of concerns over parking availability;
- Gaps in civic operations were identified and rectified, where possible; and
- Cost to install and maintain is in-line when compared to bike lane demonstration projects in other Canadian cities (lower than Calgary, Edmonton, Ottawa, and higher than Halifax and Toronto.)

Additional information on the evaluation criteria can be found in Attachment 1.

Public satisfaction with the protected bike lanes remains largely divided. Motorists frequently report increased traffic delays along 4th Avenue, confusion when travelling along these corridors and challenges with finding parking. The impact to pedestrians remains largely unchanged, however, challenges for persons with mobility aids accessing parking and businesses have been noted. Cyclists largely support the protected bike lanes, but feel that improvements to the surrounding network (improving their access to the Downtown network), as well as increased visibility at conflict points would improve their experience. Additional information on the public input received can be found in Appendix A of Attachment 1.

Highlights of the evaluation analysis indicate:

- A slight increase in delay to motorists, however, the Level-of-Service remains at B, which is consistent with the prior condition.
- Additional overhead signage is recommended to improve driving lane clarity for motorists.
- Parking availability has decreased along 4th Avenue and 23rd Street by 17%.
 However, in the downtown parking demand during the afternoon peak period is only 60% of the parking supply. There is some loss of 'convenient' parking on 4th Avenue and 23rd Street, however, sufficient parking remains available in the downtown.
- Generally, there is a decreasing trend in the frequency and severity of collisions (for all modes) along 4th Avenue and 23rd Street.

Post-Demonstration Improvements

Opportunities to make further modifications to the protected bike lanes have been identified in order to improve operations and address some of the concerns identified through the demonstration project. These issues were not addressed during the demonstration as the work was more costly or substantial than the limitations of a temporary installation would permit, but can be upgraded after the demonstration. The recommended improvements have been informed by a review of best practices for protected bike lanes and are summarized in Appendix D of Attachment 1. These include:

- Improving disabled person parking and loading zones;
- Improving transit stops;
- Installing overhead signage to improve driver clarity of the lane assignments along 4th Avenue; and
- Modifying the barrier in the buffer.

These improvements will be incorporated into the permanent design of the protected bike lanes.

Some concerns identified indicate that further education of all road users would be of benefit. A review of the Saskatchewan Government Insurance (SGI) Driver's Handbook identified an educational gap as there does not appear to be any instruction identified on how motorists are to interact with people using protected bike lanes. Going forward, the Administration recommends increased education and awareness for all road users on how to safely navigate streets with protected bike lanes. The Administration intends to produce and deliver an educational campaign to coincide with the bike lane improvements in the spring of 2018 and will work with SGI to include information regarding protected bike lines in future editions of the Driver's Handbook.

Downtown AAA Cycling Network Plan

Several comments were received from all road users that questioned if the protected bike lanes are on the 'right' Downtown streets, citing other streets may be more appropriate for a variety of reasons. Additionally, the Administration notes that there are several imminent changes to City Centre streets that could impact how all users get around in the Downtown, notably the Traffic Bridge that will be reopened in fall of 2018 and the Bus Rapid Transit Implementation project that has begun and will identify street redesigns and station area designs. The AT Plan identified the need to complete a Downtown AAA Cycling Network Plan as a foundational action in achieving improved cycling in Saskatoon. This fall, the Administration began working on the Downtown AAA Cycling Network Plan and intends to continue this work into 2018. The Downtown AAA Cycling Network Plan will take into consideration the public input obtained through the Protected Bike Lane Demonstration Project, the operational lessons learned, and the imminent changes to Downtown's transportation network to ensure that the most appropriate streets host AAA facilities. Further engagement to determine permanent locations for protected bike lanes will be undertaken in 2018 and help to form the recommendations for the Downtown AAA Cycling Network Plan.

Options to the Recommendation

City Council may choose to remove the protected bike lanes from Downtown streets until the Downtown AAA cycling network analysis is complete. The Administration does not recommend this option as it would remove the only AAA cycling facilities currently available in the Downtown. The cost to remove the protected bike lanes is estimated to be \$37,000. Removal could take place in the spring of 2018.

Public and/or Stakeholder Involvement

Extensive and thorough engagement with external stakeholder groups, internal civic divisions, and the general public has occurred throughout the entirety of the project. Engagement occurred primarily in three phases: before the demonstration project, during the demonstration project, and near the end of the demonstration period. In addition, community input was received throughout the project via emails to the City's cycling@saskatoon.ca email account. Consultation with the Cycling Advisory Group also occurred at their regular business meetings throughout the demonstration project.

A variety of tools were used in order to provide stakeholders and the community with options to participate in ways that were convenient for them. This included open houses, stakeholder meetings, online surveys, and intercept surveys. A total of 25 engagement events occurred from August 2014 to September 2017. Public input was utilized throughout the process to improve the demonstration project. Many of these changes were implemented in the spring of 2017, with some operational changes taking place as the project evolved.

Public and stakeholder input on the demonstration project has been mixed. The majority of people who use the bike lanes commonly reported that they appreciated having their own space to ride in, making their trip downtown feel more safe and comfortable. Many users also cited that they would often go out of their way to use the bike lane as it improved their experience riding Downtown. A minority of cyclists reported that they did not like the bike lanes stating that they preferred to cycle with traffic. The majority of people who drive along these streets were dissatisfied with the protected bike lanes, commonly citing concerns such as decreased availability of parking along 4th Avenue, increased traffic delays along 4th Avenue, and that the number of cyclists observed was too low to warrant the costs to install and maintain the protected bike lane. Impact to pedestrians largely remained unchanged, with the notable exception of persons with mobility aids accessing parking along this corridor. Feedback from businesses located in the Downtown at the end of the demonstration project indicated that the bike lanes had little impact on their operations.

A summary of all the engagement events and the results of the final phase of engagement can be found in Appendix A of Attachment 1. Further engagement to determine the permanent locations for bike lanes will be undertaken in 2018 as part of the development of the Downtown AAA cycling network.

Communication Plan

Communication going forward on the protected bike lanes will focus on educational elements to improve awareness for all road users. Commonly cited concerns that will be addressed in the education plan include: how to use bike boxes, how to treat conflict points, parking next to bike lanes, and what to look for when making right-turns as a motorist. This educational campaign will be produced and delivered in spring 2018.

Future communications will also put an emphasis on fostering a forward-thinking vision for the City of Saskatoon that considers many modes of transportation for a growing population.

Policy Implications

There are no policy implications as a direct result of this report. As the Administration continues to work toward providing an AAA cycling network in the Downtown, any policies requiring changes or new policies identified will be brought forward to City Council at the appropriate time.

Financial Implications

The cost to retain the existing protected bike lanes until the Downtown AAA cycling network is developed is estimated at approximately \$80,000. These costs relate to ongoing maintenance including snow clearing and sweeping. Funding for this maintenance is included in Capital Project #2468 - Active Transportation Plan Implementation.

Other Considerations/Implications

There are no privacy, environmental or CPTED implications or considerations.

Due Date for Follow-up and/or Project Completion

The Administration will report back to City Council in 2018 with the Downtown AAA Cycling Network Plan.

Public Notice

Public Notice pursuant to Section 3 of Policy No. C01-021, Public Notice Policy, is not required.

Attachment

 Downtown Protected Bike Lane Demonstration Project – Project Summary – November 2017

Report Approval

Written by: Danae Balogun, Active Transportation Program Manager

Mariniel Flores, Transportation Engineer, Transportation

Reviewed by: David LeBoutillier, Acting Engineering Manager, Transportation

Jay Magus, Acting Director of Transportation

Approved by: Angela Gardiner, Acting General Manager, Transportation &

Utilities

TRANS DB - Protected Bike Lane Demonstration Project – Evaluation and Next Steps.docx

Downtown Protected Bike Lane Demonstration Project

Project Summary | November 2017

Contents

Project background	04
Engagement summary	05
Evaluation plan	07
Project adjustments	15
Proposed project adjustments	16
Appendices	18



Current Downtown Cycling Network

Legend:

- Protected Bike Lanes
- Shared-Use On-Road Cycling Lane
- Multi-Use Trails or Pathways
- Exclusive Bike Lanes
- • • Sharrows Wide Lane and Narrow Lanes
- --- On Road, Sharing the Road or Bike Route

Project Background

The City's Strategic Plan and the City Centre Plan identified the need to improve cycling as a strategy to increase the attractiveness of, and access to, the Downtown for businesses, residents, visitors, employers, and their employees.

The Protected Bike Lanes Demonstration Project was established with the goal of assessing the feasibility of installing permanent protected bike lanes in the Downtown as a means to create a more accessible, attractive and friendly Downtown and promote active transportation.

Rather than committing to permanent infrastructure at the start, City Council endorsed a demonstration period to allow for the flexibility to make changes and apply lessons learned during the demonstration period. Downtown is a complex neighbourhood and getting the balance right between traffic, pedestrian, transit and cyclist circulation; parking location and availability; and business success is a part of that complexity.

In July, 2015 the protected bike lane was installed along 23rd Street from Spadina Crescent to Idylwyd Drive in both directions. This route was chosen because of its capacity to accommodate the lane with little disruption to Saskatoon Transit buses and parking. The lane also brings people who bike directly to the centre of downtown and connects with other popular cycling routes. In May of 2016, the protected bike lane along 4th Avenue was installed. This lane runs between 20th Street East and 24th Street East in both directions, and connects to the Broadway Bridge. This route was chosen because it connects to the Broadway Bridge and replaced the existing conventional bike lanes along 4th Avenue.

The implementation of the protected bike lanes required some changes to the configuration of the traffic lanes, with most of those changes occurring along 4th Avenue. 4th Avenue was reconfigured with a bidirectional (two-way) left-turn lane and one lane of traffic in each direction for the duration of the project. In addition to reconfiguration, new signs and pavement markings were installed to communicate to road users the new operations of the street. Radio advertisements, media advisories, Public Service Announcements, and instructional videos were utilized to communicate and educate road users on the changes.

In spring of 2017, the Administration made improvements to the bike lanes prior to the final summer of the demonstration utilizing feedback obtained from stakeholders and the public throughout the demonstration period. In fall of 2017, the demonstration project will conclude and City Council will make a decision on how to proceed with providing 'All Ages and Abilities' cycling facilities in the Downtown.

Engagement Summary

Extensive and thorough engagement with external stakeholder groups, internal civic divisions, and the general public has occurred throughout the entirety of the project.

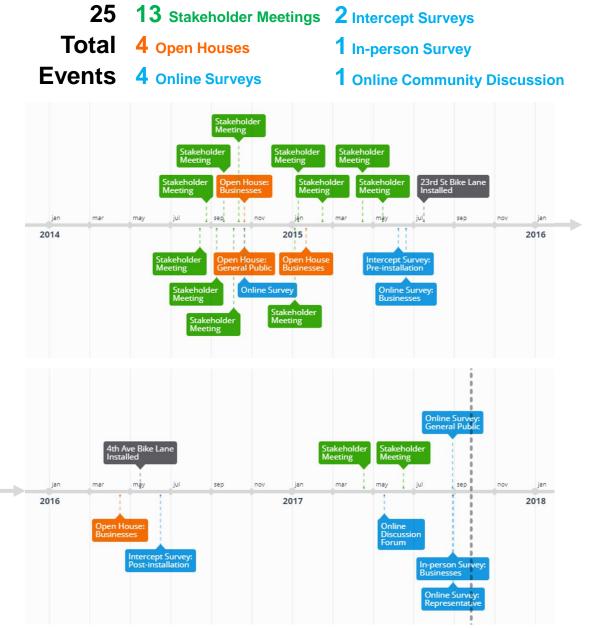
Engagement occurred primarily in three phases: before the demonstration project, during the demonstration, and near the end of the demonstration period. The following targeted audiences were identified at the outset of the project. These groups were identified as having an interest in the project and were seen as valuable players to engage with in order to achieve a successful project outcome.

- City of Saskatoon Residents/General Public
- 2. External Stakeholders
- Downtown Business Improvement District (BID)
- Saskatoon Cycles
- Cycling Advisory Group
- Tourism Saskatoon
- Combined Business Group
- Business & Property Owners along 23rd
 Street and 4th Avenue
- Riversdale BID

- Broadway BID
- Meewasin Valley Authority
- Saskatoon Chamber of Commerce
- North Saskatoon Business Association
- 3. Internal Stakeholders
- Fire Department
- Roadways Division
- Transportation Division
- Saskatoon Transit Services
- Saskatoon Police Service
- Community Services Department

In addition, community input was received throughout the project via emails to the City's cycling@saskatoon.ca email account. Consultation with the Cycling Advisory Group also occurred at their regular business meetings throughout the demonstration project. A variety of tools were used to in order to provide options for people to participate in a way that was convenient for them. This included open houses, stakeholder meetings, online surveys, and intercept surveys. A total of 25 engagement events occurred from August 2014 to September 2017. Public input was utilized throughout the process to make changes to the demonstration project. Many of these changes were implemented in the spring 2017, with some operational changes happening as the project evolved.

Public and stakeholder input on the demonstration has been mixed. The majority of people who use the bike lanes commonly reported that they appreciated having their own space to ride in, making their trip Downtown feel more safe and comfortable. Many users also cited that they would often go out of their way to use the bike lane as it improved their experience riding Downtown. A minority of cyclists reported that they did not like the bike lanes stating that they preferred to cycle with traffic. The majority of people who drive along these streets were dissatisfied with the protected bike lanes, commonly citing concerns such as decreased availability of parking along 4th Avenue, increased traffic delays along 4th Avenue, and that the number of cyclists observed was too low to warrant the costs to install and maintain the protected bike lanes. Impact to pedestrians largely remained unchanged, with the notable exception of persons with mobility aids accessing parking along this corridor. Feedback from businesses located in the Downtown at the end of the demonstration project indicated that the bike lanes had little impact on their operations. The Engagement Summary (Appendix A) contains additional detail on each of the events identified below.



Evaluation Plan

To help evaluate the success of the demonstration project, an evaluation plan was put together.

The primary success factors are related to increasing the accessibility and attractiveness of the Downtown by providing safe and viable cycling facilities. The following measures were used to evaluate the success of the demonstration project. Additional details on how each of the measures were evaluated are on the following pages.

Accessibility

Measure	Desired Outcome	Project Outcome
Collision	Collison rates	On track
Rates	involving	
	cyclists are	
	neutral or	
	decreasing	
Bicycle	Bicycle	On track
Volumes	volumes along	
	the Project are	
	increasing	
Automobile	Automobile	On track
Travel Time	travel time is	
	neutral	
Unlawful	Unlawful	Watching
Sidewalk	sidewalk riding	
Riding	is neutral or	
	decreasing	

Attractiveness

Measure	Desired Outcome	Project Outcome
Satisfaction with the Project	Satisfaction with the Project amongst road users is neutral or positive	Needs Improvement
Perceptions of Safety by Protected Bike Lane Users	Perceptions of Safety by Protected Bike Lane Users are positive	On track
Economic Vitality	Businesses are neutrally or positively impacted by the Project	On track

Measuring Accessibility: Collision Rates



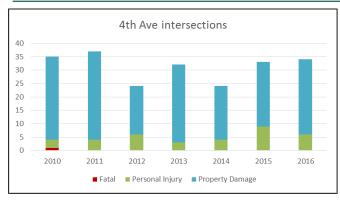
The frequency and severity of collisions are decreasing

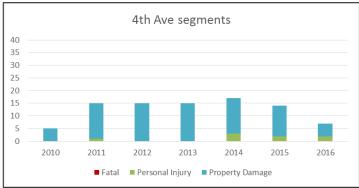
Collisions reported along the protected bike lane routes are shown in the charts in below. Collision data is provided by SGI and includes data for all modes. 2017 data is not included as it is not yet complete (only available up to February 2017).

Collisions Reported For All Modes

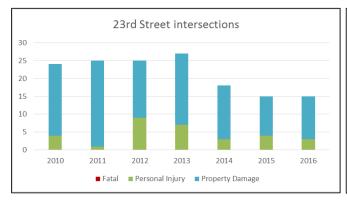
Generally, there is a decreasing trend in the frequency and severity of collisions along 23rd Street and 4th Avenue as shown in the graphs below. The data has been categorized into incidents occurring at intersections and incidents occurring in segments (between intersections).

4th Avenue Collision Data (all modes)





23rd Street Collision Data (all modes)



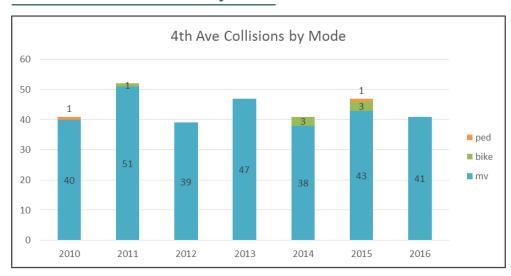


Measuring Accessibility: Collision Rates

Collisions Reported by Mode

Generally, there is a decreasing trend in the frequency of collisions along 23rd Street and 4th Avenue involving cyclists as shown in the graphs below.

4th Avenue Collision Data by Mode



23rd Street Collision Data by Mode



Measuring Accessibility: Protected Bike Lane Volumes



Bicycle volumes along the Project are increasing

As the table indicates below, the average volume of cyclists per day counted along 23rd Street and 4th Avenue has increased every year since the lanes were installed.

Count data was collected throughout the duration of the project to monitor the volume of people using the bike lanes. Two different types of counters have been installed in the protected bike lanes along 23rd Street and 4th Avenue to measure cyclist volumes. Both of these counters use the same technology as the counters used to monitor motor vehicle volumes, but are more sensitive to bicycles. As with motor vehicle counts, counters do not distinguish between unique users. In other words, any time a bicycle crosses the counter, it is recorded.

During the demonstration, annual average daily bicycle traffic (AADBT) was calculated for data collected in 2014 and 2016. The 2017 AADBT will be calculated once data collection is complete for the year. For 2017, the Average Daily Bike Traffic (ADBT) is determined as the average of daily totals during the period in which data was collected.

Average Cyclists per Day (in both directions)

	AADBT (factored)		ADBT Average (unfactored)
	2014	2016	2017
23rd Street			
Wall St to Pacific Ave		140	
Ontario Ave to 1st Ave	60	120	150
1st Ave to 2nd Ave		80	
* 3rd St to 4th St	30	90	110
4th Ave to 5th Ave		70	
5th Ave to Spadina Cres		70	80
4th Avenue			
20th St to 21st St	50	190	310
21st St to 22nd St	40	160	
* 22nd to 23rd St		170	230
23rd St to 24th St		110	220

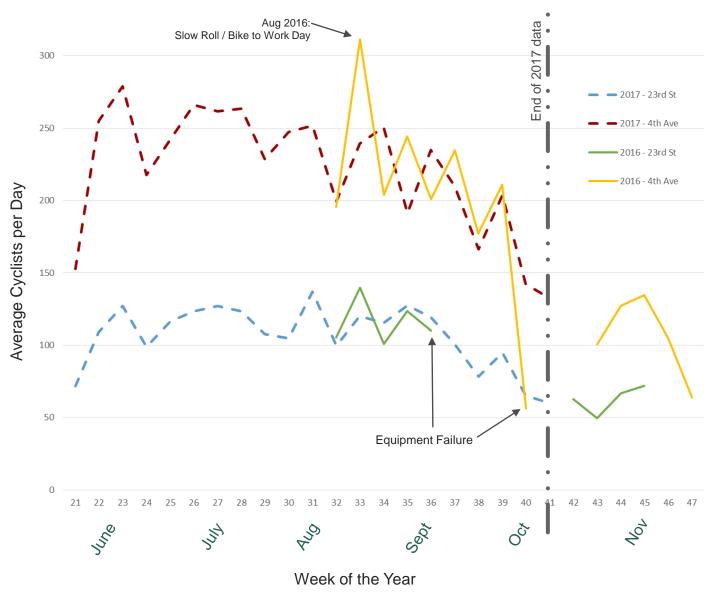
^{*}Continuous Bicycle Counters

Count data is collected through the spring, summer and fall, but cannot be collected in snow conditions as the tubes interfere with snow removal. To determine the annual average daily bicycle volumes for the months without count data, counts are factored by tying into the permanent counters along the MVA trail. More information on the count data is included in Appendix B.

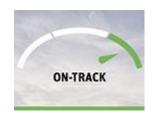
Measuring Accessibility: Protected Bike Lane Volumes

The graph below shows the average cyclists counted per day on a given week of the year. The data shows that while there are weekly fluctuations in the average number of people using the lanes, in the late spring, summer and early fall of 2017 the average number of cyclists recorded along 4th Avenue oscillated between 200 and 250, with a few days exceeding 250. Along 23rd Street, these volumes are lower, but still remain fairly constant between 100 and 125 average cyclists per day.

Average Cyclists per Day (in both directions)



Measuring Accessibility: Automobile Travel Time



Increases in automobile travel time are modest or neutral

Traffic conditions before and after the installation of protected bike lanes were assessed and compared. Two metrics of the analysis are presented below:

- O **Level of service (LOS)** ratio is a term used to qualitatively describe the operating conditions of a roadway based on factors such as speed, travel time, manoeuverability, delay, and safety. The LOS of a facility is designated with a letter A to F, with A representing the best operating conditions and F the worst.
- O Average travel time is the average time it takes a driver to travel the length of the corridor.

The table below shows that the overall intersection LOS remained at LOS B for both 4th Avenue and 23rd Street in the p.m. peak hour. LOS B indicates that traffic is flowing well with little delay.

Additionally, the table below indicates that the average travel time for motorized vehicles traveling along 4th Avenue and 23rd Street has increased by approximately 20 seconds during the p.m. peak hour.

Although travel times for motorists have increased along these streets, the increase has not resulted in any change to the level of service along 4th Avenue and 23rd Street.

Motorized Traffic Summary (p.m. peak hour)

Street	20 Pre-Inst			17 stallation	Diffe	rence
4 th Av	enue (19 th	Street to	24th Stree	et)		
	NB	SB	NB	SB	NB	SB
Intersection Level of Service (LOS)	B or b	etter	B or	better		
Average Travel Time	154.2 s	156.5 s	173.2 s	178.1 s	+ 19 s	+21.6 s
23 rd Street	23 rd Street (Idylwyld Drive to Spadina Crescent)					
	EB	WB	EB	WB	EB	WB
Intersection Level of Service (LOS)	B or better B or better		better			
Average Travel Time	130.4 s	127.7 s	149.4 s	151.5 s	+ 19 s	+23.8 s

Measuring Accessibility: Unlawful Sidewalk Riding



Unlawful sidewalk riding remains unchanged

Sidewalk riding in Downtown largely remains unchanged with the installation of the bike lanes. However, these incidences of sidewalk riding are low. Education and enforcement are suggested approaches to continuing to reduce the occurrence of sidewalk riding in the Downtown. Incidences of sidewalk riding was anecdotally collected through staff observation during the Project.

Measuring Attractiveness: Road User Satisfaction



Satisfaction with the Project amongst road users is divided

Community feedback indicated that motorists feel that the protected bike lane have disrupted traffic flow along 4th Avenue, often citing increased congestion, discomfort making right turns across the bike lanes, and increased challenges with finding parking along 4th Avenue. Similar sentiments were expressed for 23rd Street, although less so than 4th Avenue. Pedestrian experience seems to be largely unchanged due the bike lanes, although a slight majority of the survey respondents indicate that the bike lanes have improved the safety of people walking Downtown (53%). People using the bike lanes did indicate that they found the bike lanes improved their accessibility through the Downtown, with some stating that they go out of their way to use the bike lanes when travelling to or through Downtown. Users did note that the transit mall on 23rd Street decreased the accessibility of the east-west route. Several comments were received that indicated improved network connections beyond the Downtown protected bike lanes would improve their ability to access the Downtown, asking that more protected bike lanes be installed in areas outside the Downtown.

Additional information on feedback obtained through the Project can be found in Appendix A.

Representative Survey

Thoughts on Protected Bike Lane Demonstration: (Open-ended question) Positive Sentiments Good idea/like it (24%) Safety of cyclists from motorists (12%) Promotes alternative transportation (6%) Negative Sentiments Poorly planned/confusing (16%) Never or rarely used (14%) Waste of taxpayer money (14%)

Measuring Attractiveness: Bike Lane User Perception of Safety



Protected bike lane users feel safer using the bike lanes

The majority of comments received from people using the protected bike lanes indicated that the bike lanes have made their trips Downtown by bicycle more comfortable and safe. They attribute this increased feeling of safety to the added protection provided by being physically separated from moving traffic, the provision of their own space where they can travel at their own pace, and a reduced fear of being passed too closely by a vehicle or dodging a car door. Further supporting these comments, 73% of Representative Survey respondents who ride their bike downtown felt that the bike lanes have had a positive impact on safety. A minority of bike lanes users feel that the lanes make them feel unsafe, especially at conflict points such as driveway crossings and intersections, as they feel 'hidden' behind parked cars.

Measuring Attractiveness: Economic Vitality



Businesses are neutrally or positively impacted by the Project

Broadly speaking, six in ten businesses believe the protected bike lanes have had a positive impact on downtown, whereas three in ten feel that it has had a negative impact. A majority of downtown businesses believe that protected bike lanes have had no impact on their business. Modest proportions believe the bike lanes have had a positive impact in specific areas noted below, with the exception of parking availability.

Additional information on feedback obtained through the Project can be found in Appendix A.

	Positive	Negative	No Change	Not Sure
Overall impact	33%	18%	47%	2%
Your employees	27%	6%	59%	8%
Foot traffic in general	26%	5%	65%	4%
Reaching new customers that you wouldn't have otherwise	25%	0%	70%	5%
Ease of accessing your business	24%	14%	59%	3%
Customer mood	19%	15%	61%	5%
Parking availability for customers	11%	26%	60%	3%
Curb appeal of your business	9%	5%	80%	6%

Project Adjustments

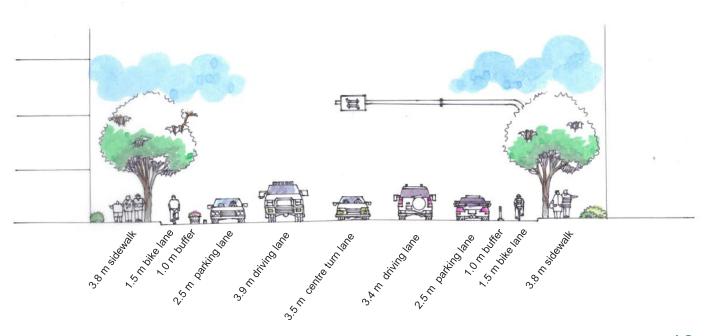
Adjustments were made to the bike lanes during the demonstration period based on public input and monitoring by the Administration.

CONCERN	WHAT WE HEARD	WHAT WE'VE CHANGED
Signs for motorists are not easily visible	Signs reminding motorists making right- turns to yield to people riding in the bike lanes are hard for drivers to see.	The signs were originally placed on the curb on the sidewalk. To improve visibility of these signs for motorists on 4 th Avenue, these signs were moved in the buffer between the bike lane and the driving lane. These changes were not made to 23 rd Street because transit bus stops near the corner does not allow this adjustment.
Driving lane shifts through intersections (driving lanes don't match)	After installation, the driving lane lines at some intersections on 4 th Avenue did not line up perfectly.	The driving lane widths were adjusted to improve the traffic lane transitions.
Poor visibility of cyclists at intersections	Right turning motorists have found it difficult to see cyclists approaching intersections, especially if there are several parked cars.	To improve visibility, the bike lanes on 4 th Avenue have been reconfigured. A "bend-in" design at the intersection moves the cyclists in line with the traffic lanes and provides better sightlines for all users. The "bend-in" design was not applied to 23 rd Street as the current conditions of the street facilitate visibility at intersections.
Motorists turning in and out of driveways	Motorists and cyclists had safety and visibility concerns at driveways.	The painted buffer at driveways were changed from a 20 degree angle to a 90 degree angle to promote a slower turn and improve visibility. This change encourages drivers to approach the driving lane at a right angle, improving sight lines and reducing right turn speeds.
Delays due to No Right Turn on Red restriction	The "No Right Turn on Red" restrictions on cross-streets were put in place to prevent motorists from entering the bike boxes where cyclists may be waiting. Motorists found this restriction unnecessarily increased delay, especially when the bike box was unoccupied.	The "No Right Turn on Red" restriction was removed. Motorists are now permitted to turn right at a red light. A "Turning Vehicles Yield to Bikes" sign has been put up in its place. This sign still requires motorists turning right at a red light to yield to a cyclist in the bike box. If a cyclist isn't present, motorists may proceed with their right turn.
Confusion about parking next to the protected bike lanes	Although most people are now familiar with how to park next to the protected bike lanes, those encountering the bike lanes for the first time may require additional instruction.	Additional signs have been installed on bike lane delineator poles, which have been effective in marking "No Parking" areas. 15

Proposed Project Adjustments

Opportunities to make further improvements to the protected bike lanes have been identified in order to improve operations and address some of the concerns identified through the demonstration project.

These issues were not addressed during the demonstration because the work was more costly or substantial than the limitations of a temporary demonstration would allow, but can be upgraded after the demonstration. The cost to improve the existing protected bike lanes along 23rd Street and along 4th Avenue is estimated at \$150,000. This would include costs for overhead signage, concrete parking curbs, planters, and transit platforms. Additional details on the proposed design elements can be viewed in Appendix E.



1. Overhead Sign & Structure



Overhead signs and structures can be added to clearly mark the lane designations, improving clarity of lane assignments for motorists.

3. Delineator Post



The white delineator posts would be used primarily at conflict points to provide guidance for motorist turning movements and additional protection for cyclists.

5. Transit Platform



Transit platforms provide a raised landing area for passengers boarding and alighting transit. The platform eliminates grade changes for pedestrians, while proving a ramp on either end to accommodate cyclists passing over the platform. Shown is a temporary transit platform.

2. Concrete Parking Curb



The addition of pre-cast curbing placed in the existing painted buffer area provides additional guidance for people parking, as well as additional protective barrier for people using the bike lane.

4. Planter



At intersections, decorative planters could be used instead of white delineator poles to guide traffic movements and provide protection for cyclists, as well as making the bike lanes more visually appealing.

6. Accessible Parking Space



Improvements include a wider parking space to permit adequate space for ramps to be deployed, a buffered connection to an existing curb ramp, and a narrowed bike lane to slow cyclists adjacent to the accessible parking stall.

Appendices

Appendix A Engagement Summary

Appendix B Count Methodology

Appendix C Detailed Traffic Analysis

Appendix D Best Practices

Appendix E Design Elements

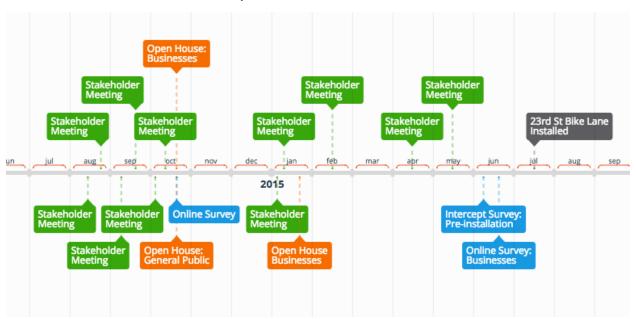
Appendix F Maintenance Summary

A variety of tools were used to in order to provide options for people to participate in a way that was convenient for them. This included open houses, stakeholder meetings, online surveys, and intercept surveys. The following sections discuss each phase in more detail.

Pre-Demonstration Phase August 2014-July 2015

The purpose of engaging prior to the installation of the protected bike lanes was to work with key stakeholders and civic divisions to identify potential issues, possible solutions, discuss communication strategies, and establish project success factors. Open Houses were also held to gauge community support for the project prior to installation.

A total of 17 different engagement events occurred prior to the installation of the protected bike lanes on 23rd St. Below is a summary of those events.



Engagement Events Aug 2014 - Jul 2015

Open Houses

Approximately 70 people attended the two public open houses in October 2014: one in the afternoon for businesses and stakeholders, a second in the evening advertised to the general public. Twelve comment forms were received from stakeholders or businesses. 43 comments forms were received at the public open house in the evening.

A third open house was held in January 2015 to report back to the businesses on what the installation along 23rd Street would look like.

Online Survey

The content at the open houses in October 2014 was also made available on the *Shaping Saskatoon* website. The online forum generated another 15 comments, and a survey posted on the website was completed by 482 respondents.

Stakeholder Meetings

A total of 11 stakeholders meeting occurred in the first phase of engagement. Eight of these stakeholder meetings were presentations and discussions with individual organizations to address specific questions or concerns, while the remaining three involved all stakeholders to the table at the same time to ensure effective issue identification and problem solving.

Street Intercept Survey – Pre-installation

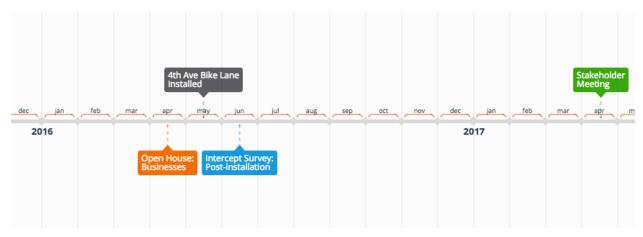
Intercept surveys were conducted by City staff to determine why and how people currently access 23rd and 24th streets and to determine perceptions of safety, accessibility and vibrancy of 23rd Street and 24th Street pre-project. A total of 61 people were interviewed.

Online Survey - Businesses

As part of the Demonstration Project, we asked business owners in the Downtown area to complete a short online survey prior to the opening of the 23rd Street protected bike lane. The survey was designed to measure businesses' perceptions of how protected bike lanes in the Downtown may impact various aspects of their business. A total of 59 businesses completed the online survey.

Mid-Demonstration Phase April 2016-April 2017

The purpose of engagement during the demonstration project was to provide a mechanism for sharing updates on how the demonstration was proceeding as well as provide an opportunity to discuss with key stakeholders improvements that could be made mid-project. One open house for businesses, one intercept survey, and one stakeholder meeting occurred during this phase. In addition to these scheduled tools, a number of email communications were received throughout the duration of the project. It should also be noted that during the mid-demonstration phase, a number of changes were made to the bike lanes as a result of the feedback obtained throughout the demonstration project (see Attachment 1).



Engagement Events Apr 2016 - Apr 2017

Open House: Businesses

An information meeting was held in April 2016 prior to the installation of the protected bike lane along 4th Avenue. The purpose of this meeting was for businesses along 4th Avenue to have an

opportunity to learn about the project, ask questions prior to installation, and provide an update on the timelines for installation.

Intercept Survey – Post Installation

Intercept surveys were conducted by City staff to learn what transportation mode they used to arrive Downtown and to determine their perceptions of accessibility and vibrancy of 23rd Street and 4th Avenue. A total of 290 pedestrians were interviewed.

Stakeholder Meeting

A stakeholder meeting was held in April 2017 to present what the City had heard so far, the changes were being implemented to address comments and concerns received during the demonstration period, as well present the findings of the data collection to date. Following this meeting, a follow up presentation was requested by the North Sask Business Association.

Final Demonstration Phase May 2017-September 2017

The purpose of engagement during the final phase of the demonstration was to provide an opportunity for the community to share their comments on the project after improvements had been made based on what we learned through the demonstration. A total of 4 tools were used in this phase to receive feedback from the community and included an online community discussion on Shaping Saskatoon, an online survey open to the public, a statistically representative survey, and inperson interviews with businesses near the demonstration project area. It should also be noted that 79 emails were received during the period of the discussion forum as some individuals had technical difficulties accessing the online forum.



Engagement Events May 2017 - Sep 2017

Shaping Saskatoon Online Discussion

Near the end of the demonstration and evaluation period of the project, two questions were posted on the Shaping Saskatoon website. The City asked the community to comment on what they liked about the protected bike lanes, and what could be improved. 115 people participated on the forum, leaving 252 comments. A summary of the findings is contained in Attachment 2.

Online Survey: Public Input Survey

To wrap up the demonstration project, the City conducted a survey to identify the best ways that people can share the streets, whether they choose to drive, cycle, or walk. The purpose of this survey was to help the City plan the Downtown transportation network and active transportation infrastructure.

1,363 people responded to the survey. The input received through this survey will be used to inform the Active Transportation Plan and Downtown 'All Ages and Abilities' (AAA) cycling network, help make decisions about any desired tweaks to the current temporary protected bike lanes, and understand design preferences for permanent protected bike lanes in the future.

Online Survey: Representative Survey

The same survey that was made available to the public was also administered to Insightrix's SaskWatch Panel. The purpose of this survey was to obtain input from a population sample that is representative of Saskatoon's residents. 1004 people completed this survey.

The results of both the Public Input Survey and the Representative Survey can be found in Attachment 3.

Business Intercept Survey

To collect opinions from downtown businesses, intercept interviews were conducted. Specifically, Insightrix Research interviewers entered randomly selected businesses located in the downtown core (between the river, 25th Street and Idylwyld Drive) and approached business decision makers to participate in a short interview. The purpose of this survey was to understand the businesses' perceptions of the protected bike lanes and understand any impacts that the demonstration project may have had on their business operations. 100 businesses were interviewed.

The results of the Business Intercept Survey can be found in Attachment 4.

Protected Bike Lane Demonstration Project: Recent Improvements

Based on feedback obtained from stakeholders and the public before May 2017, some improvements have been made to the bike lanes for the final summer of the demonstration. The following information outlines what we heard, and what has been changed to address the concerns.

CONCERN	WHAT WE HEARD	WHAT WE'VE CHANGED
Signs for motorists are not easily visible	Signs reminding motorists making right-turns to yield to people riding in the bike lanes are hard for drivers to see.	The signs were originally placed on the curb on the sidewalk. To improve visibility of these signs for motorists on 4 th Avenue, these signs were moved in the buffer between the bike lane and the driving lane. These changes were not made to 23 rd Street because transit bus stops near the corner does not allow this adjustment.
Driving lane shifts through intersections (driving lanes don't match)	After installation, the driving lane lines at some intersections on 4 th Avenue did not line up perfectly.	The driving lane widths were adjusted to improve the traffic lane transitions.
Poor visibility of cyclists at intersections	Right turning motorists have found it difficult to see cyclists approaching intersections, especially if there are several parked cars.	To improve visibility, the bike lanes on 4 th Avenue have been reconfigured. A "bendin" design at the intersection moves the cyclists in line with the traffic lanes and provides better sight-lines for all users. The "bend-in" design was not applied to 23 rd Street as the current conditions of the street facilitate visibility at intersections.
Motorists turning in and out of driveways	Motorists and cyclists had safety and visibility concerns at driveways.	The painted buffer at driveways were changed from a 20 degree angle to a 90 degree angle to promote a slower turn and improve visibility. This change encourages drivers to approach the driving lane at a right angle, improving sight lines and reducing right turn speeds.
Delays due to No Right Turn on Red restriction	The "No Right Turn on Red" restrictions on cross-streets were put in place to prevent motorists from entering the bike boxes where cyclists may be waiting. Motorists found this restriction unnecessarily increased delay, especially when the bike box was unoccupied.	The "No Right Turn on Red" restriction was removed. Motorists are now permitted to turn right at a red light. A "Turning Vehicles Yield to Bikes" sign has been put up in its place. This sign still requires motorists turning right at a red light to yield to a cyclist in the bike box. If a cyclist isn't present, motorists may proceed with their right turn.
Confusion about parking next to the protected bike lanes	Parking next to the bike lanes can be confusing. Although most people are now familiar with how to park next to the protected bike lanes, those encountering the bike lanes for the first time may require additional instruction.	Additional signs have been installed on bike lane delineator poles, which have been effective in marking "No Parking" areas.

Protected Bike Lane Demonstration Project: Potential Improvements

If the bike lanes become permanent, additional improvements may be made in the future. The following information outlines what we heard prior to spring 2017 and what could be considered for future improvements.

CONCERN	WHAT WE HEARD	WHAT COULD BEEN DONE IN THE FUTURE
The bidirectional (two- way) left-turn lane on 4 th Avenue is confusing	The two-way left-turn lane on 4th Ave was causing confusion. People driving were not sure if the lane was available for all purposes (left turns, passing, driving) or designated for specific functions.	Overhead signs can be added to clearly mark the lane designations.
Cyclist delay due to two- stage left turns in bike boxes	Two-stage left turn bike boxes are complicated and inconvenient for both cyclists and motorists.	One-stage left turns in bike boxes may be considered to reduce cyclist delay in the bike boxes. However, these would require cyclists to move into the traffic stream, thereby reducing safety.
Inability to park adjacent to the curb for people with disabilities	The installation of the bike lane prevents people with disabilities from being able to park adjacent to the curb in the protected bike lane locations.	Accessible parking can be provided next to a raised platform that connects to the sidewalk. This would include a highly visible crosswalk with warning signs for cyclists to slow down.
The paint for the bike lane wears off	The paint used for the demonstration project wore away quickly.	Durable pavement markings can be used.
The bike lanes do not connect to other cycling infrastructure.	 4th Avenue Although the bike lane connects to the shared pathway at the bottom of the Broadway Bridge at the south end, it ends abruptly at 19th and 24th streets. 23rd Street At the east end, the bike lanes connect to Spadina Crescent's on-street bike lanes. At the west end, the bike lanes end abruptly at Idylwyld Drive. 	 Planning for a downtown All Ages and Ability network was identified as a high priority in the Active Transportation Plan. Intersection improvements at 19th Street and 3rd Avenue and 4th Avenue are being developed and will include cycling accommodation. The Imagine Idylwyld project is redesigning the intersection at 23rd Street to provide cycling facilities to connect to the Blairmore Bikeway (23rd Street bike boulevard).

Protected Bike Lane Demonstration Project: Ongoing Improvements and Education

Missing/damaged Poles	Poles near bus stops and some corners were being hit repeatedly and were removed. The City relies on notification of damaged poles so that they can be repaired quickly.
Debris in the bike lanes	The gutters will naturally accumulate natural debris including grass clipping and leaves. The City is pleased to partner with the Downtown Saskatoon Business Improvement District (DTN YXE) in sweeping the bike lanes in 2017.
	Pavement deterioration on 23rd Street has definitely contributed to drainage issues. Resurfacing is planned for 2018 between 4th Avenue and Spadina Crescent.
	Water/ice accumulating in the bike lane This is a function of the bike lane placement adjacent to curb as well as pavement condition. Water drains to gutters and catch basins on either side of the street and are the lowest points on the road. Typically, accumulated water and ice is covered by parked vehicles. During the spring thaw, some accumulation is natural although catch basins may become obstructed and need City intervention.
	Businesses pushing snow into bike lanes In the downtown, snow removal is timed to allow properties to push their snow onto roadways - parking or bike lane – up to 24 hours after a snow event. The City then removes this snow during clean-up. Most downtown businesses are able to comply. Notices were issued to several businesses this winter who were repeatedly piling snow into the lanes that had already been cleared by the City. The City relies on calls to Public Works Dispatch to identify these locations and proceed with getting them cleared.
Snow / Ice / Water	The City's goal is to have the bike lanes cleared 48 hours after the end of a major snowfall event. The lanes are cleared and treated with sand as needed between snow events.
Traffic seems to move slower on 4 th Avenue	 Monitoring of traffic flow has shown that travel times increased about 20 seconds for the average trip along 4th Avenue during a peak period. Queuing time for motorists at intersections has not increased beyond an average of 25 seconds per vehicle during the afternoon peak hour. Although the amount of road space devoted to motor vehicles is reduced, the assignment of left-turn lanes increases traffic predictability throughout the corridor. Turning in and out of driveways during the evening rush hour may take longer for drivers to find a gap in traffic.

Immediate response to maintenance issues	Every block of the bike lanes cannot be inspected daily. The City requests that people call Public Works Dispatch to identify hazardous conditions and their specific location in order to get the problem fixed quickly. This includes: • Snow pushed into the bike lanes after they have been cleared • Clogged catch basins • Dangerous glass or debris in the bike lanes • Poles damaged or knocked down
White delineator poles	White "delineator" poles along with a painted buffer were used to physically separate and protect people cycling in the bike lanes. Since this is a demonstration project, this separation treatment was selected as it was the quickest and least expensive. If the protected bike lanes become permanent, different separation options will be considered. Different types of barriers that can be used between the parking and bike lane include: planters, raised concrete curbs and different pole or bollard designs.
Vehicles blocking the bike lanes	While protected bike lanes separate cyclists from motor vehicles, conflict points will remain as people need access to back lanes and parkades in a busy downtown centre. Everyone needs to remain alert.
Continuing education	Motorists, cyclists, pedestrians and transit users are still adjusting to the introduction of the protected bike lanes. Flyers/pamphlets or other communications can be considered to further educate road users.
Transit terminal location	Cyclists are required to dismount and walk their bike across the transit terminal. However, the transit terminal is expected to be relocated in the not too distant future with the implementation of Bus Rapid Transit.
Buses stopping in the protected bike lanes	Cyclists are required to wait behind a bus that is stopped in the bike lane to load/unload passengers. Transit platforms could be installed outside the bike lanes so that buses would no longer block the bike lane.
People with mobility limitations (wheelchairs and scooters) using bike lanes	People may find that the bike lanes offer a smoother path. The City will look into the bylaw ramifications and how best to accommodate all users.
Proper work zones	It is important that proper work zones are set up when there is construction in the protected bike lane. Guidelines will be developed to ensure proper work zones are barricaded and signed appropriately.

Shaping Saskatoon Online Discussion: Summary

X Total Participants: 115

■ Total Comments: 252

Introduction

The online discussion forum was an opportunity for Saskatoon residents to tell us what they liked about the protected bike lane demonstration project, and what the City could improve. 252 comments were received. Two primary questions were asked, 'What do you like about the bike lanes?' and 'What could be improved?'. Below is a summary of all comments received, categorized by question.

Common Goals for All Users

Upon reviewing the comments received from all users of 4th Avenue and 23rd Street, the following are common goals that all users would like to see achieved on these streets:

Safe: All users want to arrive at their destination safely.

Efficient: All users want to arrive at their destination as efficiently as possible.

Predictable: All users want to know and understand how to interact with one another.

Cost-Effective: All users would like civic dollars allocated in an efficient manner.

Access to Parking: All users want access to convenient end-trip facilities (parking).

Respect: All users wasn't to be treated respectfully while commuting to their destination.

What do you like about the protected bike lanes?

Safety and comfort were the two most commonly noted items for what people liked about the bike lanes. Below is a summary of what respondents told us they liked about the protected bike lanes.

SAFETY

A common theme among those who used the bike lanes indicated that the bike lanes made them feel safer cycling on the downtown streets. Reported reasons for feeling safe included:

- being physically separated from traffic
- having a physical barrier between the bike lane and the driving lane

It is important to note that some users felt less safe due to being hidden behind parked cars and less visible to motorists at intersections and driveway crossings.

COMFORT

Users indicated that the protected bike lanes made their ride through the downtown more comfortable. They stated that the protected bike lane made their ride less stressful, as they did

not feel pressure from motorists because they had their own space where they could travel at their preferred speed.

Others commented that riding in the bike lanes was less intimidating that riding on downtown streets, and the protected bike lanes provided them with the opportunity to have their children, and less experienced riders accompany them downtown.

Other reasons people cited for liking the lanes include:

- the northbound connection off of Broadway onto the protected bike lane improved from the previous painted bike lane
- those that acknowledged that they rode on the sidewalk previously appreciated being able to be away from pedestrians
- that the protected bike lanes promoted healthy alternatives for moving around the city
- that having a protected lane prevented vehicles from stopping or parking in the bike lane, as was noted previously by some users on standard bike lanes.

What would you like to see improved?

A number of improvements were identified through the forum. These included:

CONNECTIVITY

- Better connections from the protected bike lanes to the surrounding network (more 'AAA" facilities leading to the downtown)
 - Specific connections identified included:
 - Spadina Cres @ 23rd St
 - 4th Ave @ 25th St
 - Southbound on 4th Ave @ 19th St
 - Connection by bicycle through the transit mall
- Different streets were suggested as potential alternatives
 - o 2nd Ave was suggested as it is already a slow moving street
 - 24th Ave was suggested as it connects more directly with the University Bridge access
 - 3rd Ave was suggest at it will connect with the new multi-use pathways on the Traffic Bridge
- Overall, more 'AAA' facilities that connect throughout the city

SAFETY

- More visibility at intersections and driveway crossings.
- Improvements for motorist visibility making right turns. Many respondents indicated that shoulder checking for oncoming motor vehicles, pedestrians, and cyclists approaching from behind was difficult
- Better options for accessible parking spots adjacent to bike lanes

MAINTENANCE + OPERATIONS

- Clearer Pavement Markings / Lane alignments
 - o Lane designations were unclear along 4th Avenue creating driver confusion

- Lane alignment along 4th Avenue was unclear and could be improved
- Pavement markings could be applied earlier in the season
- Improvements to Year-round Maintenance
 - Snow clearing into the bike lanes
 - Reduce the volume of gravel and debris in the bike lanes by regularly clearing the lanes
- Improved pavement quality. Users cited poor pavement conditions, especially along 23rd Street.
- Improved delineator treatments, such as planters or different type of post
- Improved signage. Respondents for indicated confusion over what certain signs mean
- Improved transit/bike integration treatments
- A number of respondents indicated that they found the No Right Turn on Red unnecessary (this restriction was removed Spring 2017)

EDUCATION + PROMOTION

- More education for all road users on how all road users should interact
- Clearer explanations or revisions to the street signs to make them more easily understood
- More promotion for cycling in general
- Enforcement of all road users
- Increase awareness for pedestrians of the bike lanes

CONVENIENCE

- Improvements to left turns for cyclists where bike boxes are not present
- More secure bike parking facilities in the downtown

Additional Feedback

A number of comments were also received that did not relate directly to the two questions asked. These primarily included the following observations:

PARKING

- Bike lanes have reduced parking opportunities in the Downtown
- Parking along 4h Avenue is more difficult since the bike lanes were installed

TRAFFIC DELAYS

Traffic delays occur along 4th Avenue

COSTS

- The protected bike lanes cost too much to install
- The protected bike lanes cost too much to maintain
- The protected bike lanes are not a good use of civic dollars

VOLUME OF USERS

The volume of people using the bike lane is too low







Study Background & Key Findings

Study Background:

cycling safety, opinions and experiences with respect to the protected bike lanes and preferences for objectives included understanding primary modes of transportation used to travel to and from future downtown bike lanes downtown, incidence of cycling into downtown and barriers to doing so more frequently, perceptions of their perceptions and experiences with the bike lanes located on 23rd Street and 4th Avenue. Key The City of Saskatoon (the City) was interested in gathering feedback from Saskatoon residents about

To achieve these research objectives, Insightrix conducted two research studies:

a representative online study with 1,004 randomly selected residents

42

a public input survey placed on the City's website, resulting in 1,363 responses, and

outlined below Data were collected at the end of August and in the first half of September 2017. Key findings are

Incidence of Cycling & Project Awareness:

- Seven in ten residents have access to a bicycle and six in ten report riding a bicycle at least occasionally.
- answered the public survey), most commonly on weekends. Three in ten report cycling into downtown at least occasionally (six in ten among those who
- Nearly all are aware of the current Protected Bike Lane Demonstration Project



Key Findings (cont'd)

Protected Bike Lane Demonstration Project Impressions:

- about the project cite it is a good initiative and is safer for cyclists Top of mind impressions of the protected bike lanes are mixed with several residents offering negative sentiments related to poor planning, limited use, cost and traffic disruptions. Those positive
- although with some attributes there are a high proportion of "poor" assessments. Cyclist and Motorist experiences as they relate to the protected bike lanes on both 4th Ave and 23rd Street vary,
- minority believe the lanes are visually pleasing. A majority believe the protected bike lanes have improved cyclist and pedestrian safety, although a

pedestrian experiences with the two roads are also divided although many are uncertain

Downtown Cycling:

Common reasons for cycling downtown include recreation and exercise, social engagements or passing through the city core. Few downtown cyclists are commuters

43

reportedly mostly due to careless drivers and busy streets Barriers to cycling downtown include preferring other methods, distance from downtown and safety,

Future Downtown Bike Lane Preferences:

- although opposition to painted sharrows is high. There is moderate support for most forms of proposed future bike lanes presented to respondents
- should be created mixed with Spadina Crescent emerging as the most popular, along with 20th Street, 1st Ave and 2nd When asked where residents would like to see future bike lanes in the downtown core, opinions are Ave. Sizable proportions feel there should be no future lanes at all or are uncertain where lanes





Key Findings (cont'd)

Demographic Differences:

- Broadly speaking, those more positive and supportive of protected bike lanes include:
- Younger residents
- Those who cycle more frequently
- Those who cycle downtown
- Winter cyclists (most extreme support)
- current protected bike lanes and future bike lane options. Of note, those who cycle but do not do so downtown tend to be less positive towards

44

S



Study Background & Objectives

downtown destinations for businesses, residents, visitors, employers and their employees vibrant and healthy downtown by promoting cycling as a safe and accessible mode of transportation to In March 2015, Saskatoon City Council approved a recommendation to proceed with a Protected Bike Lane network is also part of the City's Active Transportation Plan. The strategic goal of the project is to create Saskatoon Cycles through the Better Bike Lanes initiative. Expanding and enhancing Saskatoon's bicycle feasibility of installing permanent protected bike lanes in downtown as proposed in the City Centre Plan and by Demonstration Project in the downtown area. The purpose of the demonstration project is to assess the

gathering feedback from Saskatoon residents about their perceptions and experiences with the bike lanes As the Protected Bike Lane Demonstration Project entered its final summer this year, the City was interested in located on 23rd Street and 4th Avenue in the downtown.

Specific research objectives included:

Determine primary modes of transportation used to travel to and from the downtown

46

- Incidence of cycling into downtown and barriers to doing so more frequently
- Perceptions of safety when cycling into and within downtown
- Measure awareness of the Protected Bike Lane Demonstration Project
- Assess motorist, cyclist, pedestrian, and transit-user opinions and experiences with respect to the protected bike lanes
- Understand preferences for future downtown bike lanes

enabling those interested in voicing their opinions on the topic to provide their feedback to the City. the general public. Saskatoon residents were surveyed through a representative study to provide an accurate perspective of opinions from the general population and a public input survey placed on the City's website, To achieve these research objectives, Insightrix conducted two research studies that gathered feedback from



Methodology

representatives to meet the study objectives. survey on the City website. A comprehensive questionnaire was developed in collaboration with City conducted through the Insightrix Research online panel, SaskWatch Research®, in addition to a link to the same To collect opinions from a representative sample of Saskatoon residents, a quantitative online survey was

of respondents was achieved. Because the studies were conducted online, margins of error are not applicable. completed the survey through the City website (referred to as the public input in the report). For the through the online panel (referred to as the representative survey in the report). Another 1,363 residents representative sample, quotas were set by gender, age and SDA neighborhoods to ensure a representative mix Data were collected between August 29 and September 14, 2017. In total, 1,004 residents completed the survey

Representative Survey

Total	Age Range			Gender			Demog
	55 or older	35-54	18-34	Other	Female	Male	Demographics
1004	312	364	328	2	543	459	Count
100%	31%	36%	33%	<1%	54%	46%	Percent

Public Input

47

Total	Age Range			Gender			Demographics
	55 or older	35-54	18-34	Other	Female	Male	raphics
1363	228	625	510	6	640	717	Count
100%	17%	46%	37%	<1%	47%	53%	Percent



 ∞

Reporting Notes

- Data have been rounded to zero decimal places; therefore, percentages may not add up precisely to 100% on some graphs.
- one code. Open-ended questions have been themed and coded into categories. The percentages from individual codes could total more than 100%, as comments from each respondent could be relevant to more than
- Questions that have multiple response options will result in percentages that could add up to more than
- a 5% chance the results would have occurred by chance. such as region, age, gender, etc. Significant differences have been highlighted in this report with a \uparrow or \downarrow . Each survey question on the representative study was analyzed by appropriate demographic variables, A standard alpha value of less than 0.05 is considered statistically significant. This means there is less than

48

- In some cases, themes have been organized into 'Net themes' based on overarching commonalities in the content of responses (i.e., positive or negative mentions). The percentages of individual codes will add up to more than the Net total as multiple comments from each respondent are possible within each Net.
- Color coding has been implemented to visually differentiate between data from the representative and public input surveys, as outlined below:

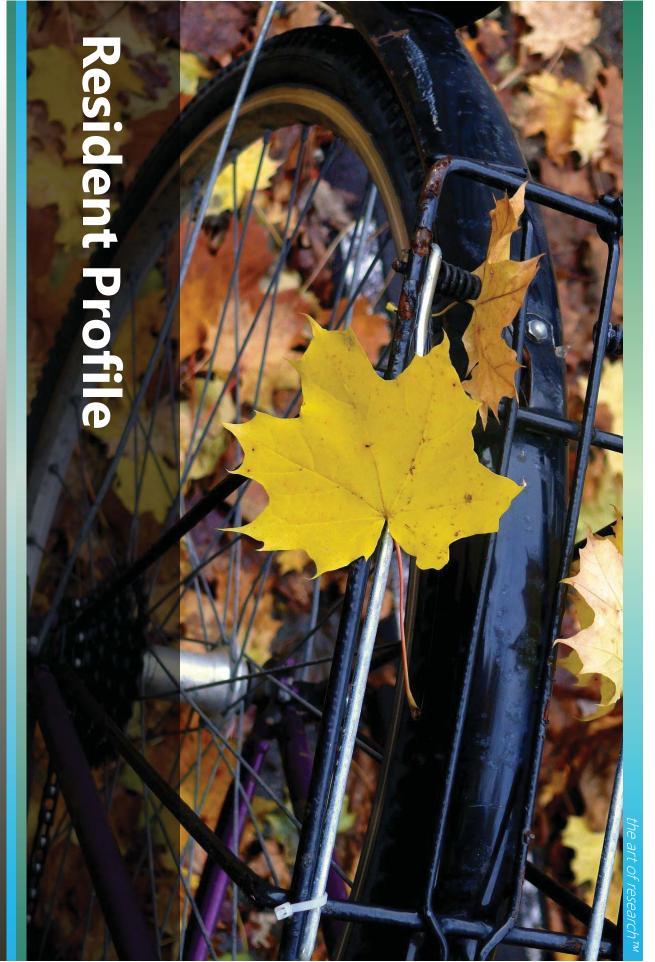
Representative Survey

Public Input

Opinions from the representative study can be considered accurate for the broader Saskatoon population broader population. bias and should only be considered as reflective of those who completed this survey rather than the had been conducted), whereas the findings from the public input survey are subject to a self-selection (i.e. the findings within the survey are reflective of opinions of all Saskatoon residents has a census survey

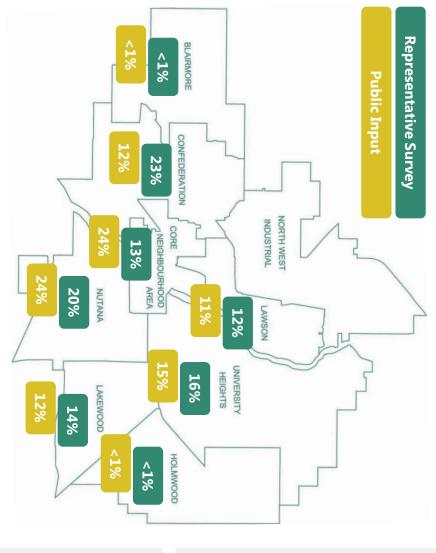


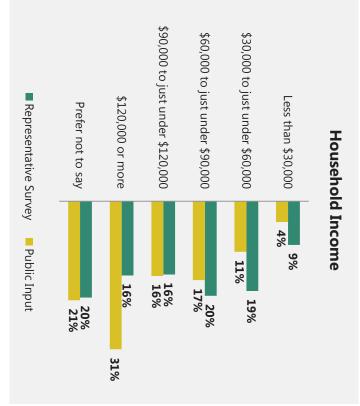


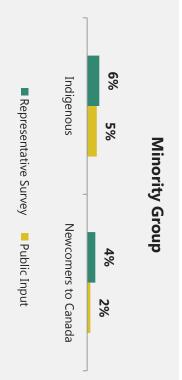


Respondent Profile

Suburban Development Area (SDA)*







- * Suburban development areas (SDA) are a consolidation of several neighbourhoods
- 5. What neighbourhood do you live in? Base: All respondents, Representative: n=1004, Public: n=1363
- 30. Into which of the following categories does your annual household income fall, before taxes and deductions? Base: All respondents, Representative: n=1004, Public: n=1363.
- definition? Base: All respondents, Representative: n=1004, Public: n=1363. 28. Indigenous people are those who identify themselves as First Nations, Métis, Non-status Indian, or Inuit. Do you self-declare as an Indigenous person under this
- 29. Have you moved to Canada within the past five years? Base: All respondents, Representative: n=1004, Public: n=1363



vehicle. those who participated in the public input survey. Most also have access to a motor have access to a bicycle while the incidence of bicycle access is much higher among A majority of Saskatoon residents who completed the representative survey say they



27. Who in your household has access to a motor vehicle? (select all that apply) Base: All respondents, Representative: n=1004, Public, n=1363 12



quarters from the public input survey. Younger residents travel downtown more frequently. the representative study travel into the downtown core at least a few times per week vs. three lower than that of those who completed the public input survey. Nearly one half of residents from Roughly two in ten Saskatoon residents from the representative study live or work downtown



6. Do you work or live within the downtown core (i.e. between the river, 25th Street and Idylwyld Drive)? Base: All respondents, Representative: n=1004, Public: n=1363. 7. How often do you typically travel into the downtown core? Base: All respondents, Representative: n=1004, Public: n=1363



study say they ride their bicycle downtown at least once per week. Travel to downtown through all Most commonly, Saskatoon residents drive downtown. Fewer than one in ten from the representative methods other than transit is much higher among those who completed the public input survey.



53



15. How often are you travelling into and within the downtown core through each of the following methods? Base: Respondents who travel downtown. Representative: n=1363.



cycle downtown. A small minority of cyclists ride their bicycles during the winter, most of which also

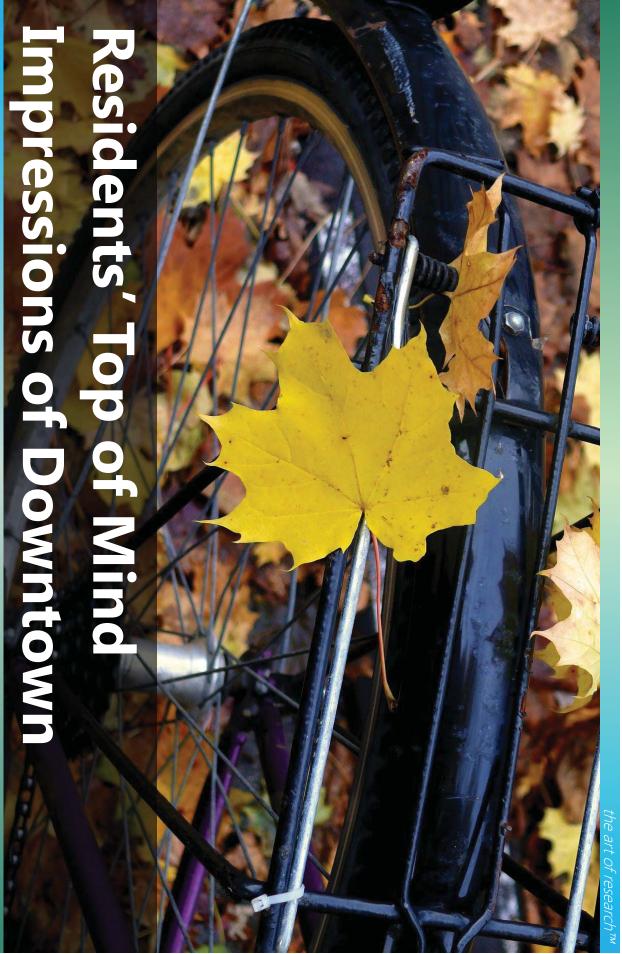


54

15. How often are you travelling into and within the downtown core through each of the following methods? Base: All respondents, Representative: n=1004. 26. How often do you cycle in the city (not just downtown) during... Base: All respondents that own a bicycle, Representative: n=1004.







sentiments, often mentioning shopping and food options negative sentiments, most commonly, lack of parking, traffic and parking costs. Three in ten offer positive When asked to indicate what first comes to mind when thinking about Saskatoon's downtown, six in ten offer



56

8. What first comes to mind when you think about going downtown? Base: All respondents, except those who live downtown, Representative: n=965



opinions about downtown. basis, with parking, traffic and poorly planned bike lanes topping the list. One quarter offer a mix of positive A larger proportion of respondents to the public input cite negative aspects of the downtown on a top of mind

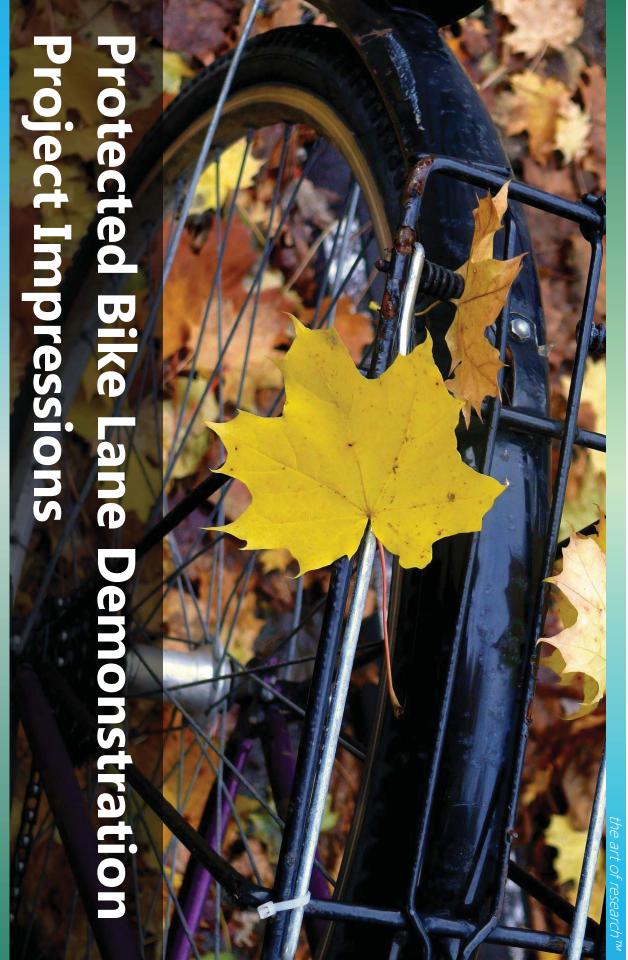


57

8. What first comes to mind when you think about going downtown? Base: All respondents, except those who live downtown, Representative: n=1323







aspects Awareness of the Protected Bike Lane Demonstration Project is very high. Top of mind comments are more commonly ten offer positive top of mind sentiments, including that it is generally a good idea and cyclist safety, among other negative, with frequent references to poorly planned, underutilized, an unwanted expense and traffic impacts. Four in



^{9.} Before now, were you aware of the City's downtown Protected Bike Lane Demonstration Project on 4th Ave and 23rd Street? Base: All respondents, Representative: n=1004. 10. What first comes to mind when you think about this Protected Bike Lane Demonstration Project? Base: All respondents, Representative: n=1004



project. Nearly eight in ten offer negative top of mind sentiments, although four in ten offer Similarly, virtually all who completed the public input survey are aware of the protected bike lane positive opinions.



^{9.} Before now, were you aware of the City's downtown Protected Bike Lane Demonstration Project on 4th Ave and 23rd Street? Base: All respondents, Public: n=1363. 10. What first comes to mind when you think about this Protected Bike Lane Demonstration Project? Base: All respondents, Public: n=1363



A selection of positive and negative sentiments offered by residents from the representative sample study are outlined below.

Top of mind thoughts on Protected Bike Lane Demonstration Project

Positive Sentiments

- "Great idea to keep them safe and out of the actual road with motorized vehicles."
- "Excellent idea, gives safety. Promotes fitness and environmental benefits."
- "I think it is a good idea as long as both cyclists and drivers respect them."
- "I like protected bike lanes I wish there were more and longer extensions to connect core neighborhoods"
- "Innovative support for healthy public transport"
- "I hope it expands. I do not feel safe sharing the road with cars in Saskatoon and the bike lanes make me much more comfortable biking"

Representative Survey

Negative Sentiments

- "Never see a biker using them or if they are they aren't obeying traffic laws."
- "A waste of time and money. Half the people still ride in the traffic lanes."
- "These lanes are NOT PROTECTED. Plastic barriers are not protection. I feel unsafe in these lanes (which I use often).

61

- "It's a hassle, waste of time and space to accommodate the few who bike."
- "A waste of money and resources. The downtown is too crowded and dangerous for bikes. Bike riders tend to disobey signs

and traffic lights."

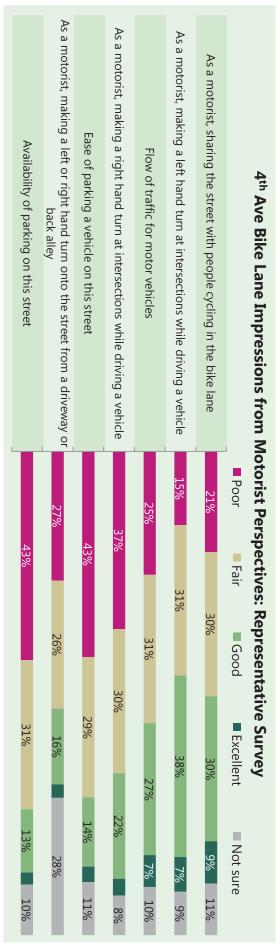
"Not well planned out. Could lead to accidents as they are behind the parked vehicles."

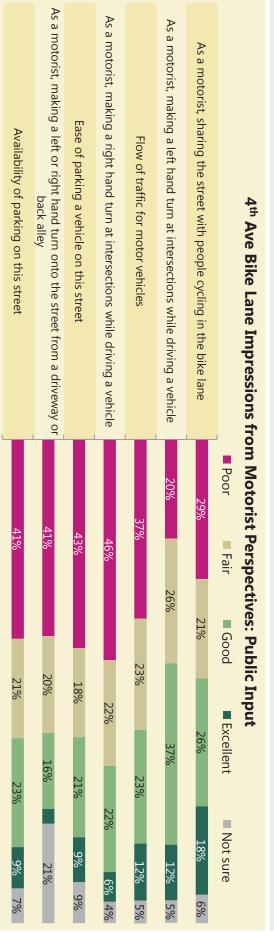
Public Input

10. What first comes to mind when you think about this Protected Bike Lane Demonstration Project? Base: All respondents, Representative: n=1004



there are a high proportion of "poor" assessments 4th Ave experiences from motorist perspectives vary, although with some attributes





62

11. How would you rate your impressions of each of the following as it relates to the protected bike lanes along 4th Ave, from 20th to 24th Street? Base: All respondents, Representative: n=1004, Public n=1363



4th Ave cyclist and pedestrian experiences are mixed although many are uncertain.





63

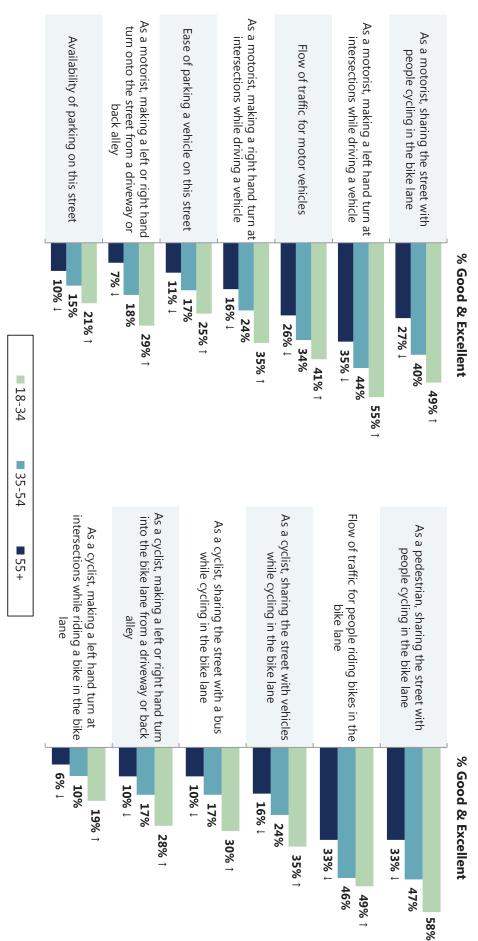
11. How would you rate your impressions of each of the following as it relates to the protected bike lanes along 4th Ave, from 20th to 24th Street? Base: All respondents, Representative: n=1004, Public n=1363



Ave travel experiences than their older counterparts Younger residents tend to have more favourable opinions of $4^{ m th}$



4th Ave Bike Lane Impressions from Cyclist and Pedestrian Perspectives by Age Range

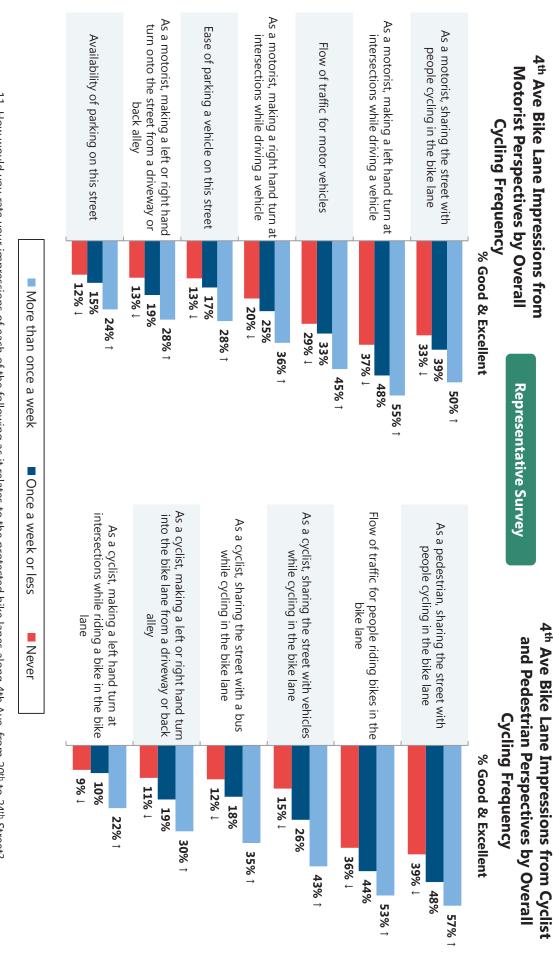


64

11. How would you rate your impressions of each of the following as it relates to the protected bike lanes along 4th Ave, from 20th to 24th Street? Base: All respondents, Representative: n=1004.



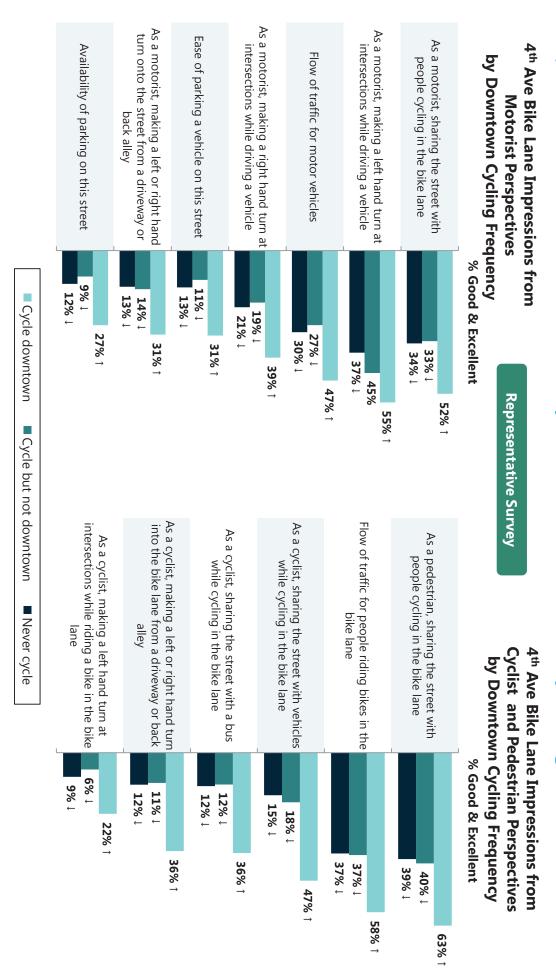
experiences than those who never cycle. Residents who cycle frequently tend to have more favourable opinions of 4th Ave travel







experiences than those who never cycle downtown or never cycle in general. Residents who cycle downtown tend to have more favourable opinions of 4th Ave travel

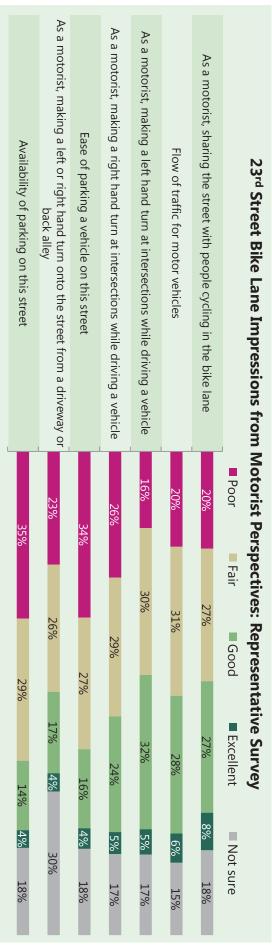


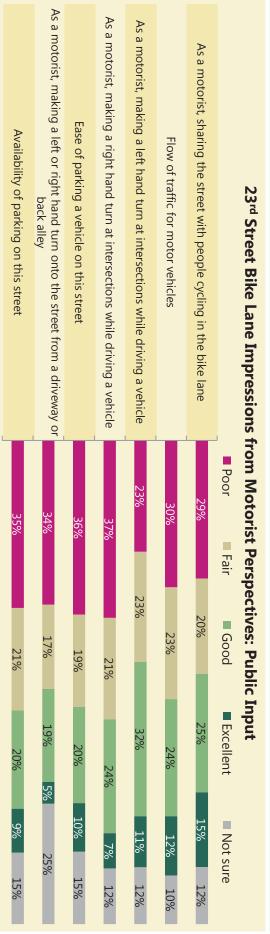
66

11. How would you rate your impressions of each of the following as it relates to the protected bike lanes along 4th Ave, from 20th to 24th Street? Base: All respondents, Representative: n=1004



attributes, there are a high proportion of "poor" assessments 23rd Street experiences from motorist perspectives vary, although with some





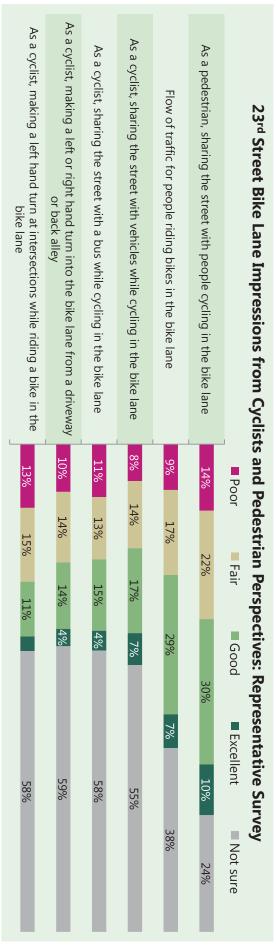
67

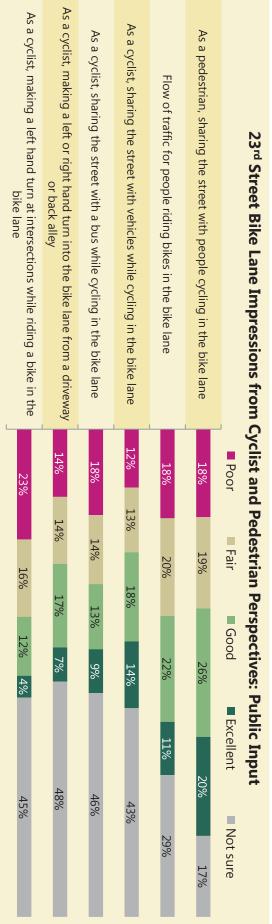
^{12.} How would you rate your impressions of each of the following as it relates to the protected bike lanes along and 23rd Street, from Spadina Crescent to Idylwyld drive? Base: All respondents, Representative: n=1004, Public: n=1363



28 insightrix[®]

uncertain. 23rd Street cyclist and pedestrian experiences are mixed although many are





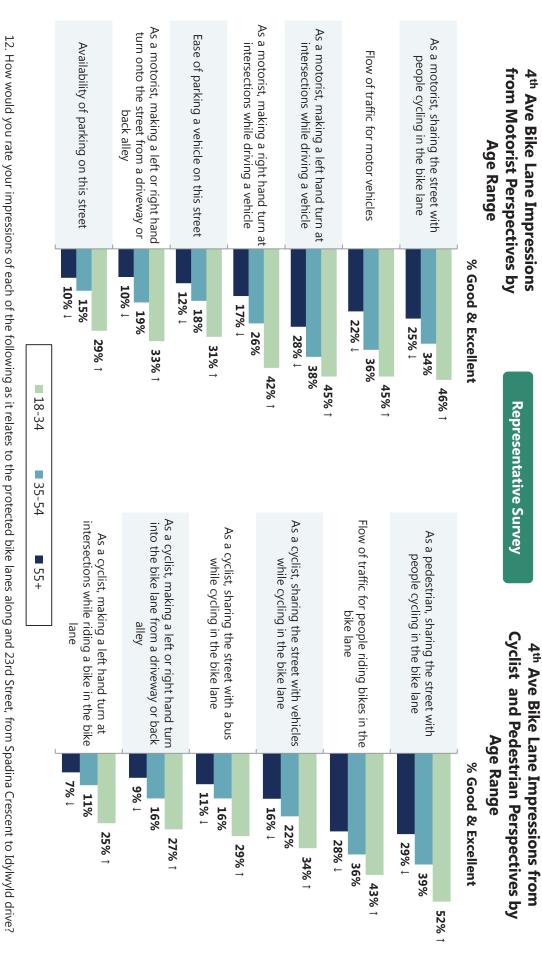
68

12. How would you rate your impressions of each of the following as it relates to the protected bike lanes along and 23rd Street, from Spadina Crescent to Idylwyld drive? Base: All respondents, Representative: n=1004, Public: n=1363



29 insightrix®

experiences than their older counterparts. Younger residents tend to have more favourable opinions of 23rd Street travel

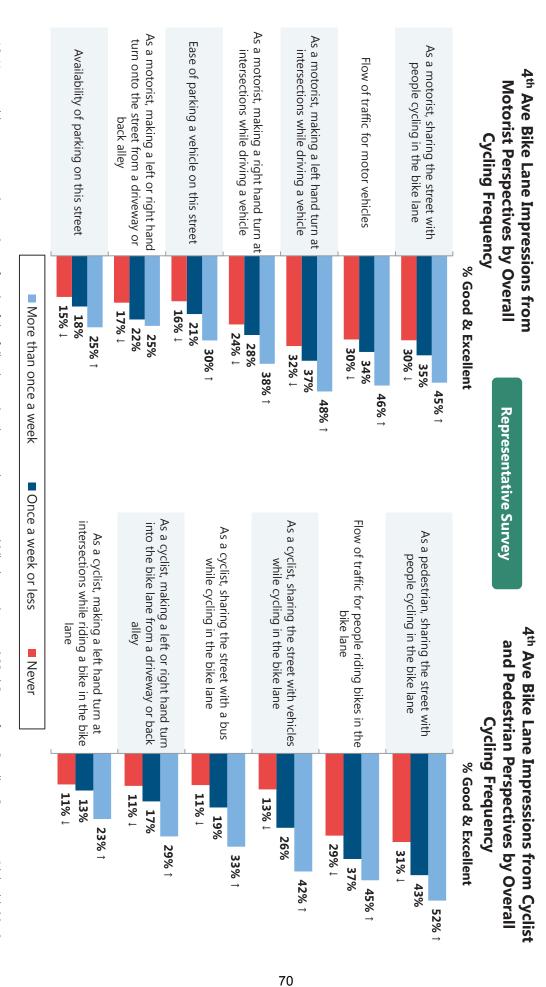


69

Base: All respondents, Representative: n=1004.



travel experiences than those who never cycle. Residents who cycle frequently tend to have more favourable opinions of 23rd Street



^{12.} How would you rate your impressions of each of the following as it relates to the protected bike lanes along and 23rd Street, from Spadina Crescent to Idylwyld drive?

Base: All respondents, Representative: n=1004.



travel experiences than those who never cycle downtown or never cycle in general. Residents who cycle downtown tend to have more favourable opinions of 23rd Street



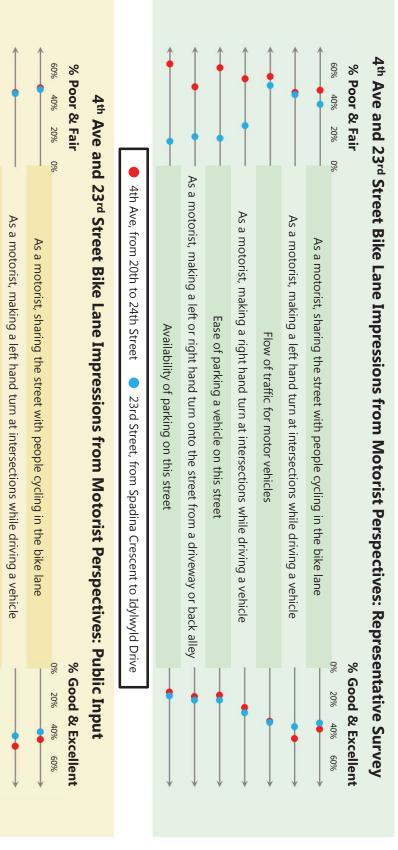
71

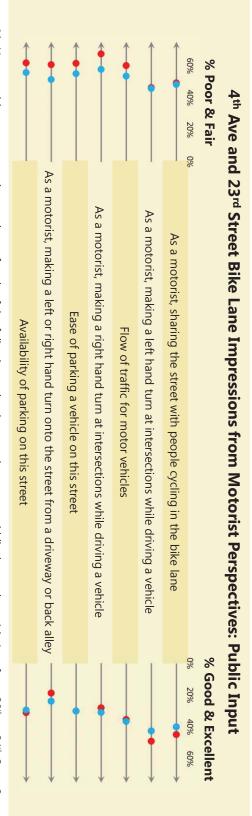
12. How would you rate your impressions of each of the following as it relates to the protected bike lanes along and 23rd Street, from Spadina Crescent to Idylwyld drive?

Base: All respondents, Representative: n=1004. 32



consistent, although poor and fair assessments are fewer in select cases for 23rd Street. Comparing motorist experiences of $4^{
m th}$ Ave and $23^{
m rd}$ Street, opinions on both streets are largely





^{11.} How would you rate your impressions of each of the following as it relates to the protected bike lanes along 4th Ave, from 20th to 24th Street? Base: All respondents, Representative: n=1004, Public: n=1363. Not shown: "Not sure"

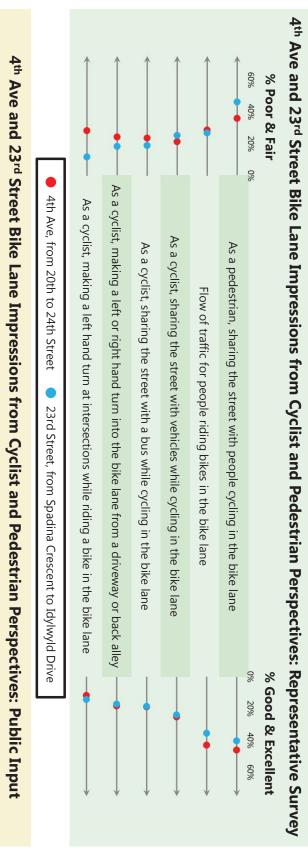
33

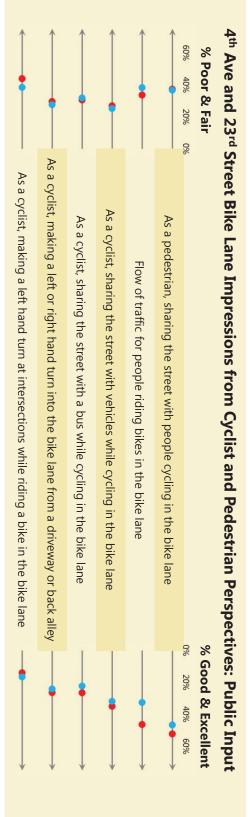


insightrix®

^{12.} How would you rate your impressions of each of the following as it relates to the protected bike lanes along and 23rd Street, from Spadina Crescent to Idylwyld drive? Base: All respondents, Representative: n=1004, Public: n=1363. Not shown: "Not sure"

are also largely consistent. Comparing pedestrian and cyclist experiences of 4th Ave and 23rd Street, opinions on both streets





^{11.} How would you rate your impressions of each of the following as it relates to the protected bike lanes along 4th Ave, from 20th to 24th Street? Base: All respondents, Representative: n=1004, Public: n=1363. Not shown: "Not sure"

34

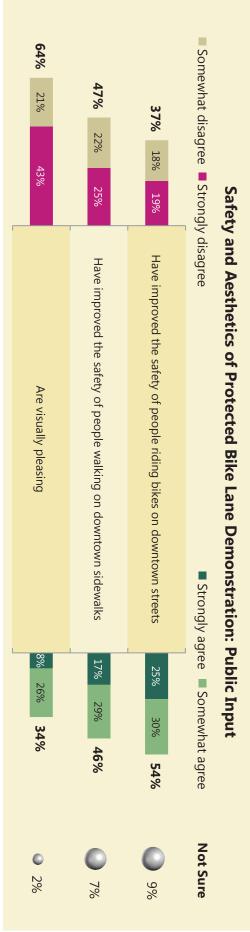


insightrix®

^{12.} How would you rate your impressions of each of the following as it relates to the protected bike lanes along and 23rd Street, from Spadina Crescent to Idylwyld drive? Base: All respondents, Representative: n=1004, Public: n=1363. Not shown: "Not sure"

the bike lanes visually pleasing. downtown, while roughly one half believe pedestrian safety has been improved. Many do not find small majority believe the protected bike lanes have improved safety of those riding bicycles





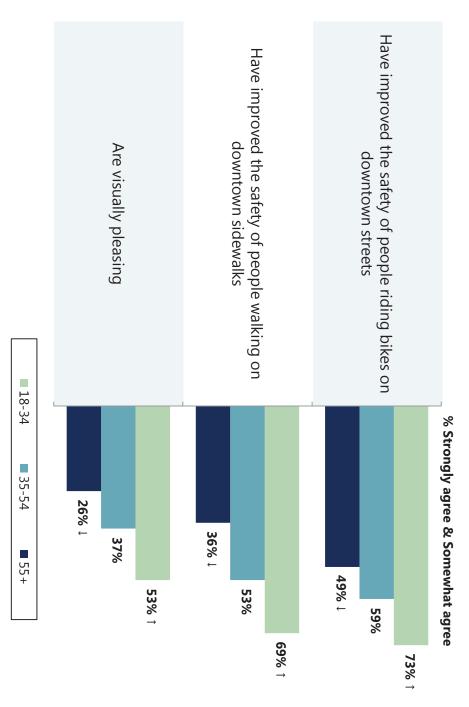
13. Broadly speaking, please indicate your level of agreement with the following statements about the protected bike lanes currently installed in the downtown. Would you say they... Base: All respondents, Representative: n=1004, Public, n=1363



visual statements than their older counterparts. Younger residents are more likely to agree with all three safety and

Representative Survey

Safety and Aesthetics of Protected Bike Lane Demonstration by Age Range



75

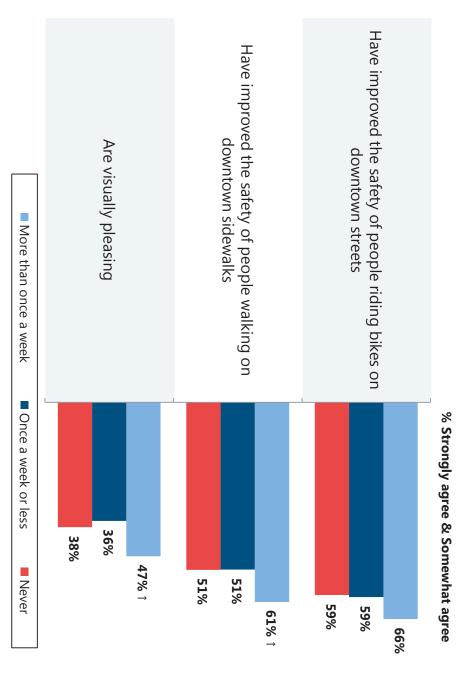
13. Broadly speaking, please indicate your level of agreement with the following statements about the protected bike lanes currently installed in the downtown. Would you say they... Base: All respondents, Representative: n=1004



Frequent cyclists are more likely to agree that the bike lanes have improved pedestrian safety and are visually pleasing.

Representative Survey

Safety and Aesthetics of Protected Bike Lane Demonstration by Overall Cycling Frequency



76

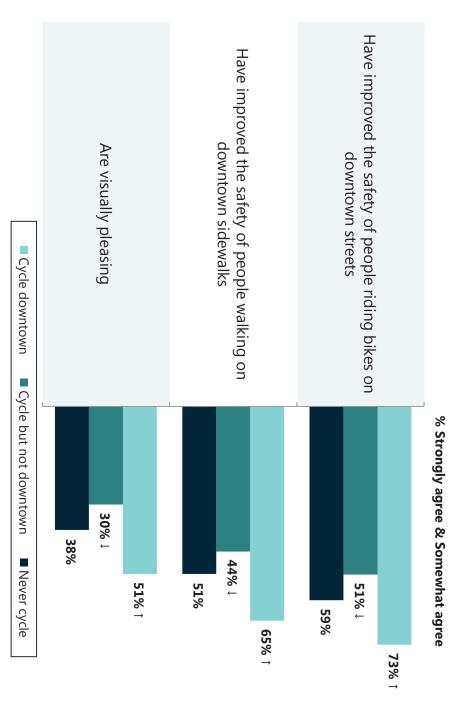
13. Broadly speaking, please indicate your level of agreement with the following statements about the protected bike lanes currently installed in the downtown. Would you say they... Base: All respondents, Representative: n=1004



downtown are least likely to agree with each statement. than those who do not cycle downtown or never cycle. In fact, those who cycle but not Downtown cyclists are more likely to agree with all three safety and visual statements

Representative Survey

Safety and Aesthetics of Protected Bike Lane Demonstration by Downtown Cycling Frequency



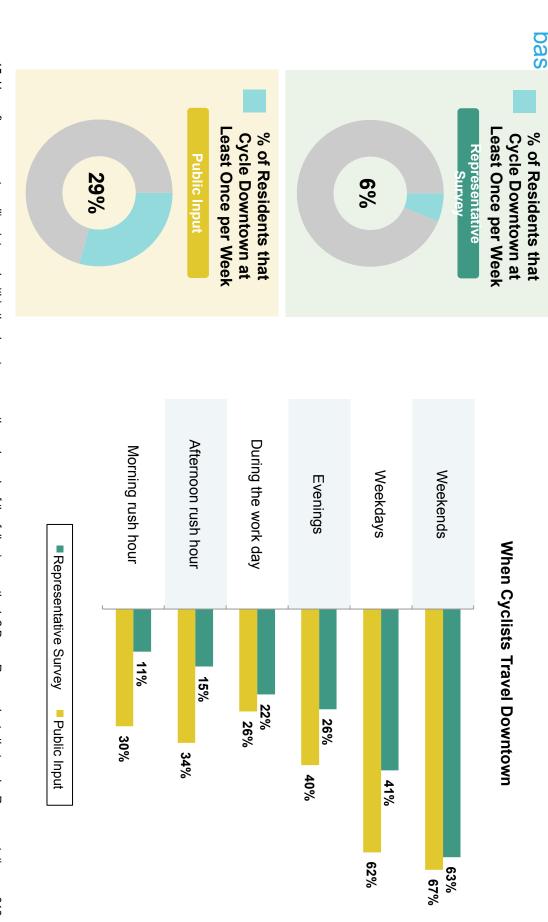
77

^{13.} Broadly speaking, please indicate your level of agreement with the following statements about the protected bike lanes currently installed in the downtown. Would you say they... Base: All respondents, Representative: n=1004





weekday activity is also prominent, especially among the public input respondent Among those who cycle downtown, weekend activity is most common, although



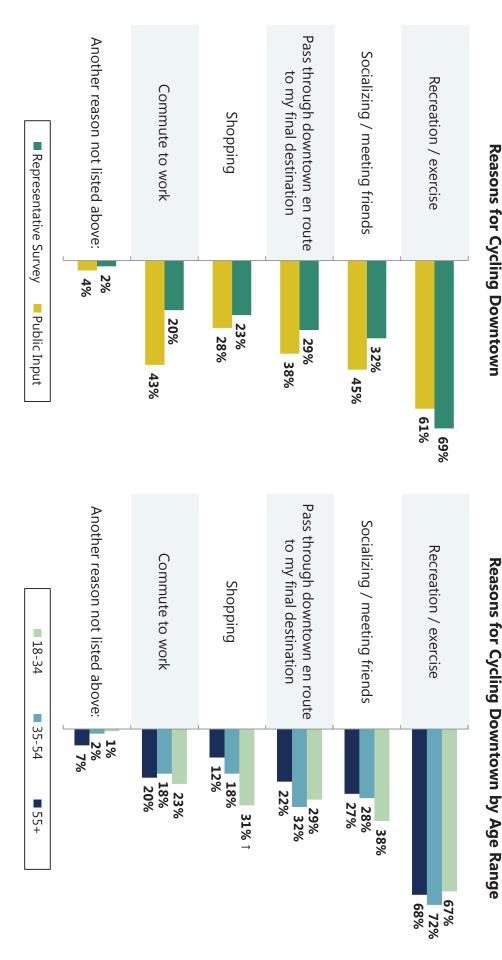
79

16. When are you typically cycling into and within downtown? (select all that apply) Base: Respondents that cycle downtown, Representative: n=293, Public, n=801 15. How often are you travelling into and within the downtown core through each of the following methods? Base: Respondents that cycle, Representative: n=616.



than older cyclists to cycle downtown for shopping. passing through, shopping or commuting to work. Younger cyclists are more likely Common reasons for downtown cycling include recreation, social engagements



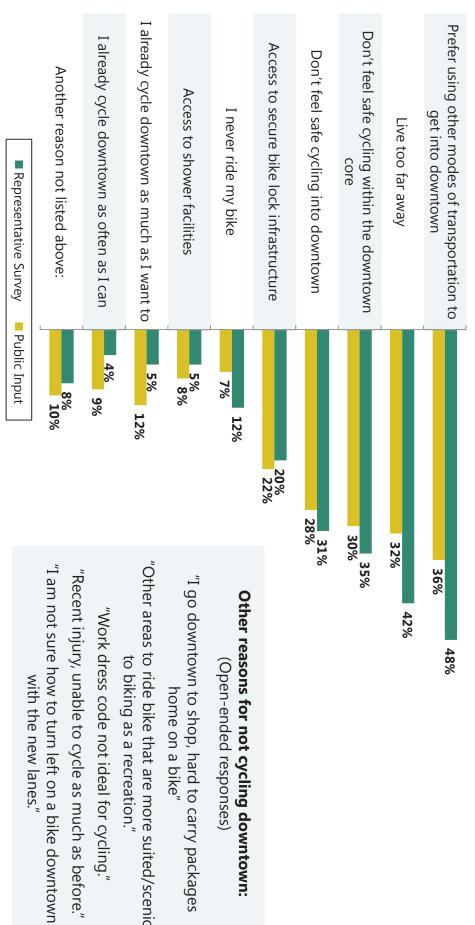


17. When you cycle into or within downtown what are the common purposes of your trips? (select all that apply) Base: Respondents that cycle downtown Representative: n=293, Public: n=801



downtown, safety and access to bicycle lock infrastructure. Common reasons for not cycling downtown include preference, distance from

Reasons for Not Cycling Downtown



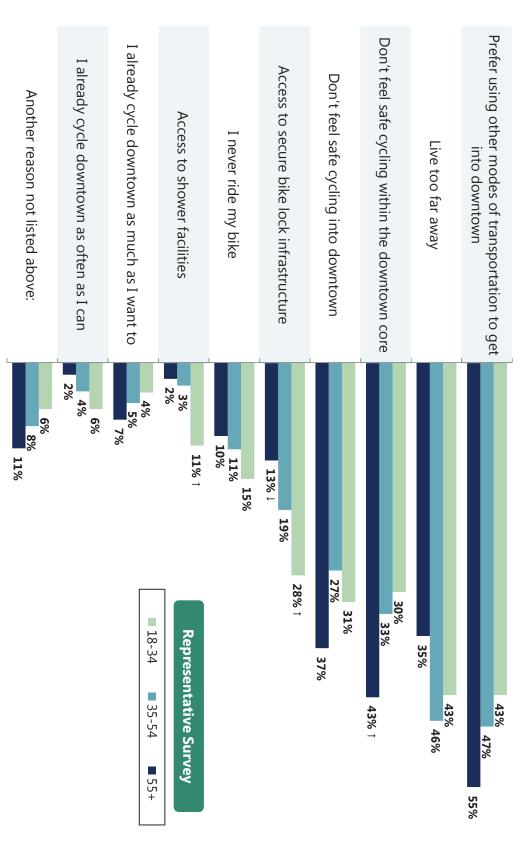
81

15. How often are you travelling into and within the downtown core through each of the following methods? Base: Respondents that cycle, Representative: n=616 18. What are some of the reasons you don't bike [downtown/downtown more often]? (select all that apply) Base: Respondents that have access to a bicycle, Representative: n=688, Public: n=1073.



to shower facilities. Older cyclists feel less safe cycling into downtown. Younger cyclists are more concerned about access to secure bicycle lock infrastructure and access

Reasons for Not Cycling Downtown by Age Range



82

18. What are some of the reasons you don't bike [downtown/downtown more often]? (select all that apply) Base: Respondents that have access to a bicycle, except those who cycle downtown most days of the week, Representative: n=688.



Female cyclists are more likely to feel unsafe cycling into and within the downtown core.

Reasons for Not Cycling Downtown by Gender



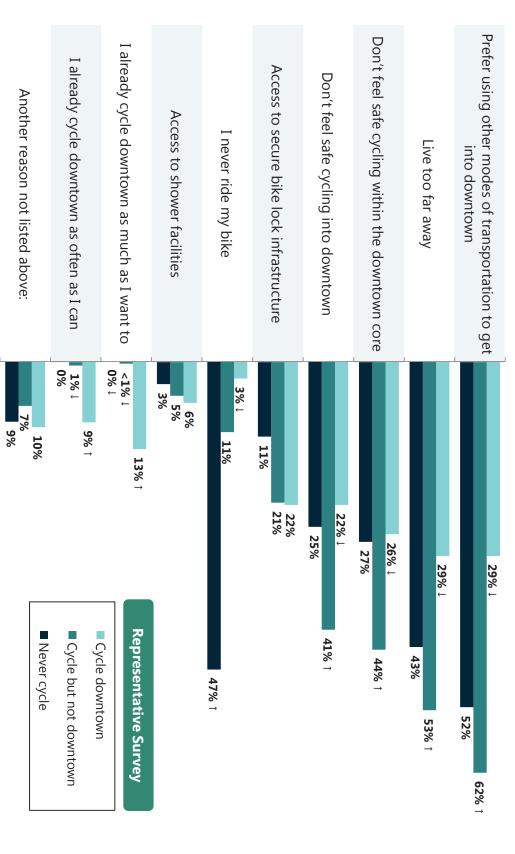
83

18. What are some of the reasons you don't bike [downtown/downtown more often]? (select all that apply) Base: Respondents that have access to a bicycle, except those who cycle downtown most days of the week, Representative: n=688.



not feeling safe as reasons for not biking into or within downtown. Those with a bicycle who do not cycle downtown are more likely to report living too far away and

Reasons for Not Cycling Downtown by Downtown Cycling Frequency



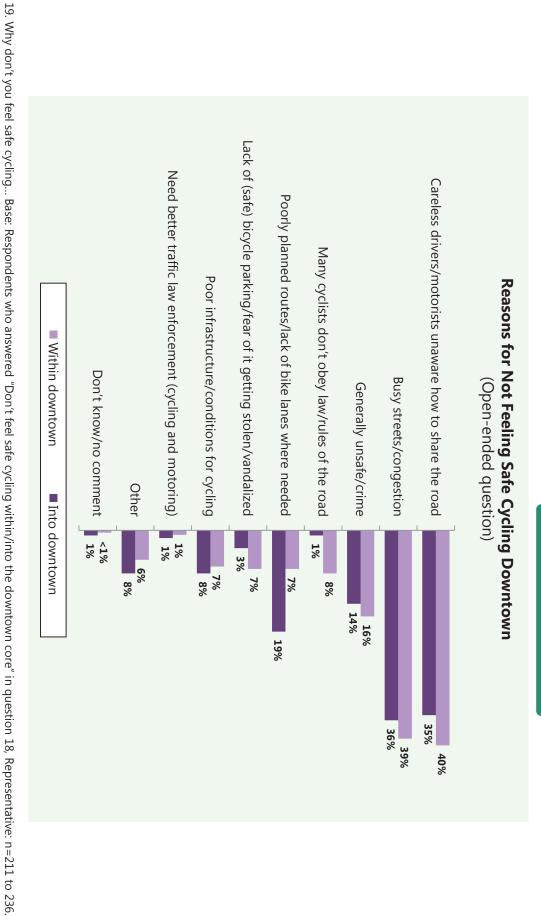
84

18. What are some of the reasons you don't bike [downtown/downtown more often]? (select all that apply) Base: Respondents that have access to a bicycle, except those who cycle downtown most days of the week, Representative: n=688



and poorly planned routes. representative survey include sharing traffic with dangerous drivers, heavy traffic, crime Common safety concerns with cycling into and within downtown from the

Representative Survey



85

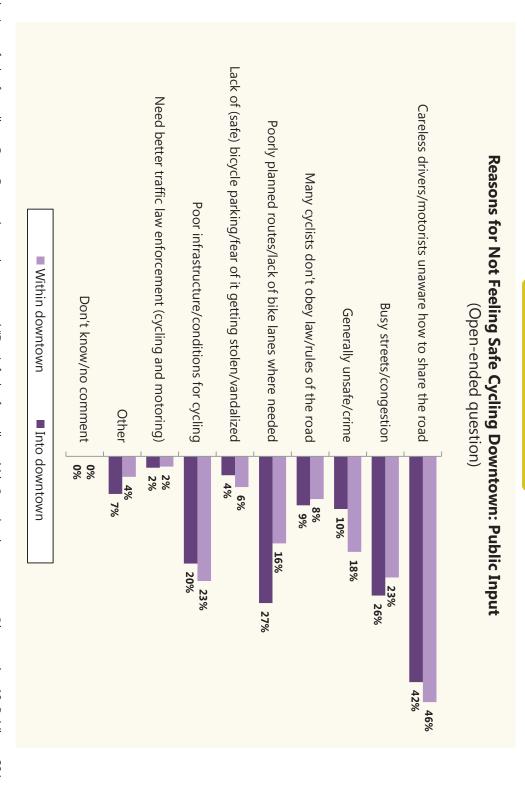
46

insightrix[®]



public input survey are consistent with the representative study. Common safety concerns with cycling into and within downtown from the

Public Input



86

19. Why don't you feel safe cycling... Base: Respondents who answered "Don't feel safe cycling within/into the downtown core" in question 18, Public: n=284 to 313.



downtown are featured below. Select comments from those who do not feel safe cycling into or within

Into Downtown

- anywhere outside of downtown and getting over and onto the bridges is a pain." "Because there are no protected bike lanes
- roads. Not enough bike paths between home and downtown." "Drivers and cyclists are not good at sharing the
- by the Broadway Bridge. Vehicles drive in and are many pedestrians on the walking path." out around bikers going on the road, and there "There is no good option to get across the river
- motorists don't pay enough attention." "Traffic to get to downtown is heavy and
- person ride their bike to feel safe?" The sidewalk is for pedestrians. So where does a refuse to ride on the street because it's not safe. "There's no dedicated lanes into downtown. I
- issue largely because bicycles cannot travel fast enough to be part of the flow of traffic." "Cars on the street don't give room. This is an

Within the Downtown Core

- designated lanes for a couple of blocks then "Dangerous. Bike lanes are inconsistent
- opening car doors into the bike lane. In nothing. Motorists do not look when winter, the lanes are not always visible."
- "Traffic and lack of secure lock up facilities."
- road, not paying attention to cyclists." "Too many motorists unwilling to share the
- "Very easy for bikes to be stolen downtown

87

- and narrow." People run traffic lights. Roads are very tight
- "Vehicles making turns do not yield to cyclists.
- enough for that." the flow of traffic – bike lanes are not wide Also, people use the bike lanes riding against
- feel the bike lanes help." "Icy roads, and bad drivers which I do not
- Representative Survey



Public Input

19. Why don't you feel safe cycling... Base: Respondents who answered "Don't feel safe cycling within/into the downtown core" in question 18, Representative: n=211 to 236 48







that physically separate bicycles from traffic emerging as most popular. There is moderate support for most forms of proposed future bike lanes, with options



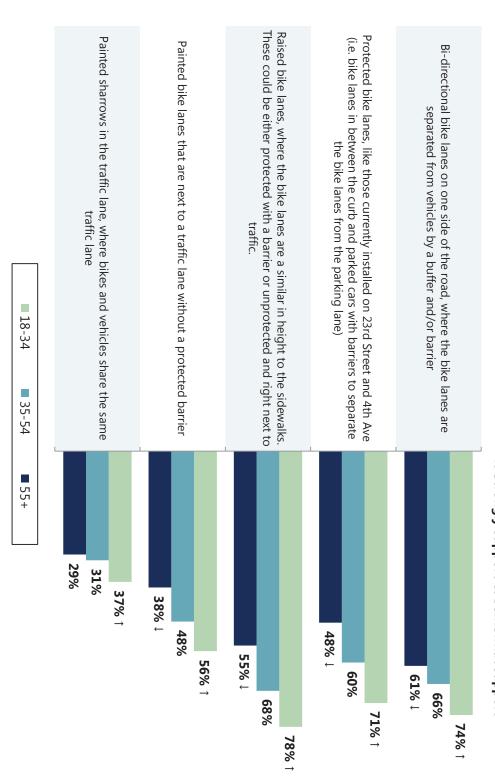
^{20.} Thinking for a moment about all the different users of streets in downtown, not just yourself, please rate your level of support for each of the following types of bike lanes. Base: All respondents, Representative: n=1004, Public: n=1363



although support for painted sharrows remains low among all age ranges. Younger residents are more supportive of all potential bike lane types,

Representative Survey

Favorability of Potential Future Bike Lane Types by Age Range % Strongly support & Somewhat support



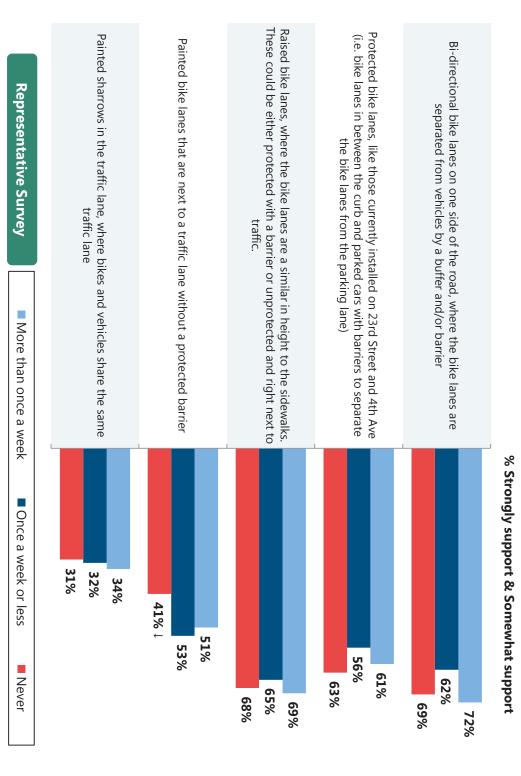
90

20. Thinking for a moment about all the different users of streets in downtown, not just yourself, please rate your level of support for each of the following types of bike lanes. Base: All respondents, Representative: n=1004



Residents who never cycle are less supportive of unprotected painted bike lanes

Favorability of Potential Future Bike Lane Types by Overall Cycling Frequency

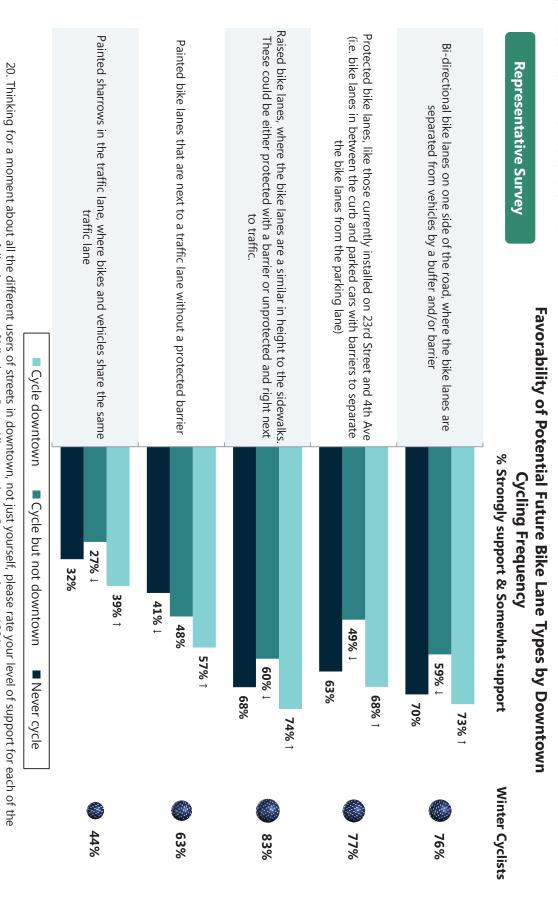


91

20. Thinking for a moment about all the different users of streets in downtown, not just yourself, please rate your level of support for each of the following types of bike lanes. Base: All respondents, Representative: n=1004



cyclists from vehicle traffic. not downtown are least supportive. Winter cyclists strongly support bike lanes that separate Downtown cyclists are more supportive of all potential bike lane types, while those who cycle but







and 2nd Ave. Sizable proportions feel there should be no future lanes at all, or are uncertain where future opinions are mixed, with Spadina Crescent emerging as the most popular, along with 20th Street, 1st Ave When asked where residents would like to see additional future bike lanes in the downtown core

lanes should be created. Preferred Future Bike Lane Locations: Representative Survey



I don't think there should be additional dedicated bike lanes downtown 36%

Not sure

Preferred Future Bike Lane Locations: Public Input



93

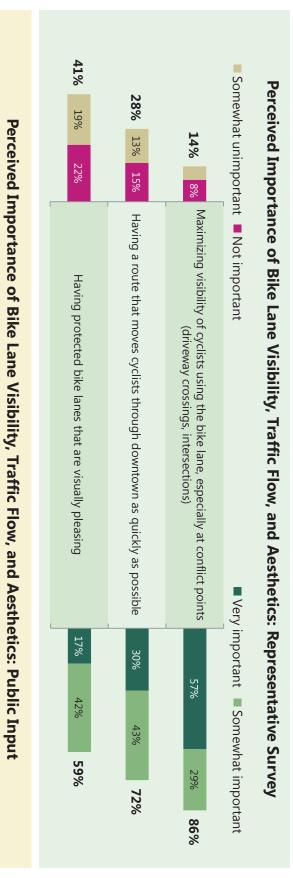
I don't think there should be additional dedicated bike lanes downtown

Not sure

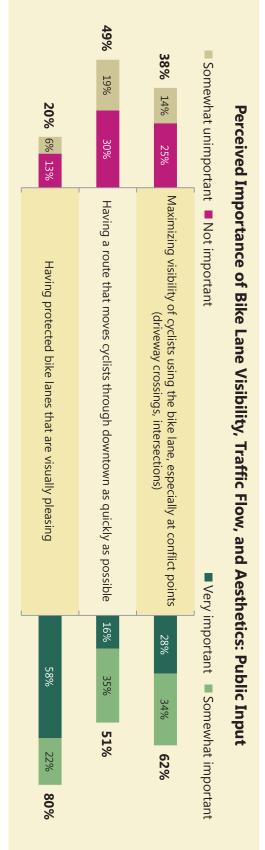
21. Thinking about the City's goal of providing a complete and connected network for people of all ages and abilities across all modes of transportation where else in the downtown core do you believe bike lanes should be placed? Base: All respondents, Representative: n=1004, Public: n=1363



while fast routes and visually pleasing protected bike lanes are of comparatively less importance Perceived importance of maximizing cyclist visibility is high among the representative sample Respondents to the public input survey largely feel the opposite on the latter item.



94



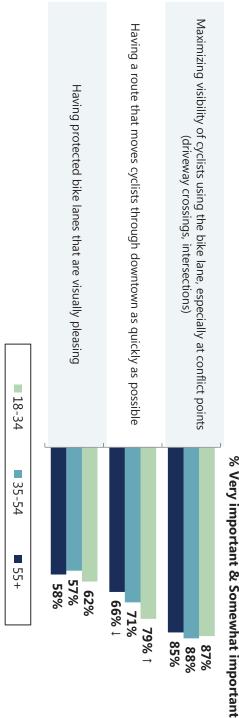
22. Broadly speaking, how important are each of the following as they relate to protected bike lanes in downtown Saskatoon... Base: All respondents Representative: n=1004, Public: n=1363



Younger residents place more value on cyclist traffic flow than older residents Downtown cyclists value all aspects more than those who do not cycle downtown.

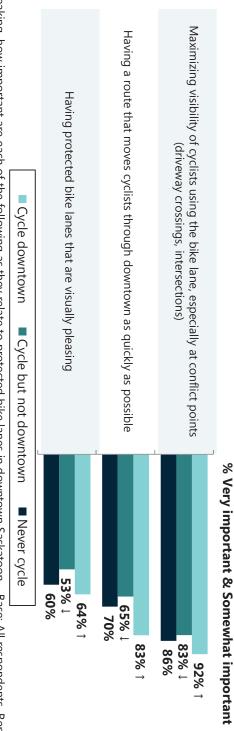
Representative Survey

Perceived Importance of Bike Lane Visibility, Traffic Flow, and Aesthetics by Age Range



Perceived Importance of Bike Lane Visibility, Traffic Flow, and Aesthetics by Downtown Cycling Frequency

95



22. Broadly speaking, how important are each of the following as they relate to protected bike lanes in downtown Saskatoon... Base: All respondents, Representative: n=1004.



Support is generally high for installing bike lanes based on most criteria, especially in cases where there is high cyclist traffic volume.



96

44% 13% 31%	38% 14% 23%	29% 10% 20%	30% 10% 21%	28% 8% 20%	28% 8% 20%	Practi ■ Somewhat oppose ■ Strongly oppose
Installing bike lanes on streets that have additional motor vehicle traffic capacity	Installing bike lanes on streets with high pedestrian volumes	Installing bike lanes on streets with lower frequency of transit routes	Installing bike lanes on streets with lower parking demand	Installing bike lanes where there is the most potential for higher volumes of cyclists	Installing bike lanes where there is currently the highest volume of cyclists	ical Considerations for Future Bike Lane Installa
25% 22% 46%	24% 25% 48%	26% 29% 54 %	29% 29% 58%	44% 22% 66%	41% 24% 65%	tion: Public Input Somewhat support ■ Strongly support
0 10%	14%	16%	11%	6%	0 7%	Not Sure

^{22.1.} Broadly speaking, would you support or oppose each of the following as they relate to protected bike lanes in downtown Saskatoon... Base: All respondents, Representative: n=1004, Public, n=1363.



counterparts. Younger residents are more supportive of most criteria than their older

Representative Survey

Practical Considerations for Future Bike Lane Installation by Age Range

% Strongly support & Somewhat support



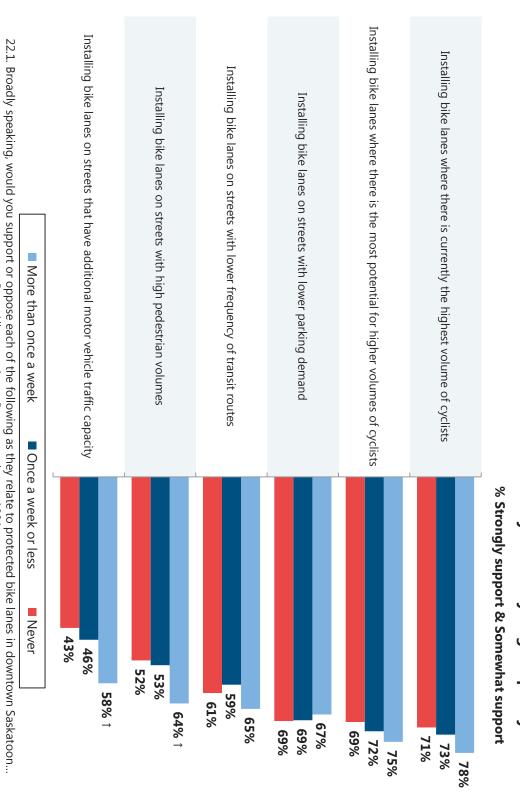
22.1. Broadly speaking, would you support or oppose each of the following as they relate to protected bike lanes in downtown Saskatoon... Base: All respondents, Representative: n=1004.



Frequent cyclists are more supportive of select criteria than those who ride infrequently or never.

Representative Survey

Practical Considerations for Future Bike Lane Installation by Overall Cycling Frequency



98



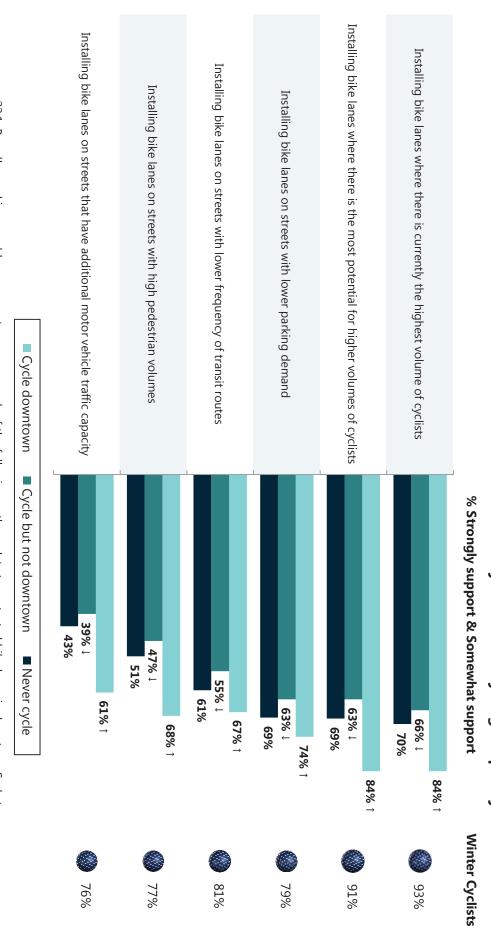
Base: All respondents, Representative: n=1004.



not downtown. Winter cyclists strongly support all criteria. Downtown cyclists are more supportive of all criteria vs. those who cycle but

Representative Survey

Practical Considerations for Future Bike Lane Installation by Downtown Cycling Frequency



99

22.1. Broadly speaking, would you support or oppose each of the following as they relate to protected bike lanes in downtown Saskatoon... Base: All respondents, Representative: n=1004



thoughts are generally consistent with initial thoughts regarding protected bike lanes When asked to provide closing thoughts, negative comments are more common than positive. Closing

Representative Survey

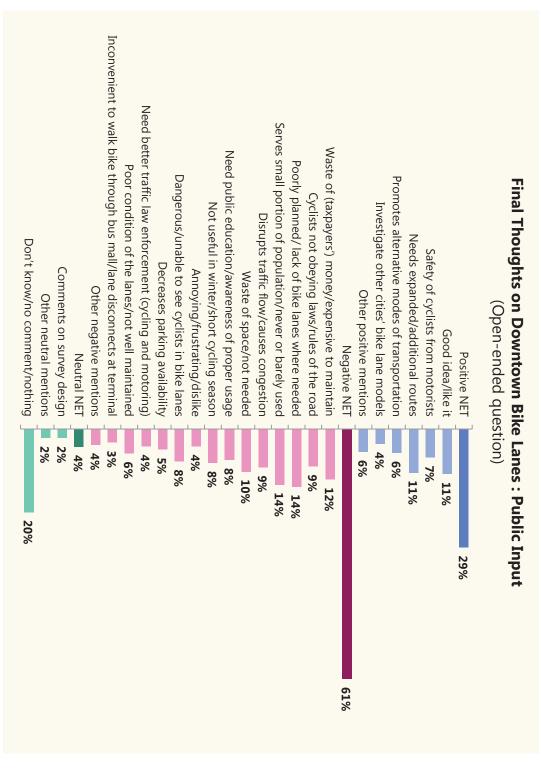


23. Do you have any other comments regarding bike lanes in downtown Saskatoon? Base: All respondents, Representative: n=1004



thoughts are generally consistent with initial thoughts regarding protected bike lanes When asked to provide closing thoughts, negative comments are more common than positive. Closing

Public Input



23. Do you have any other comments regarding bike lanes in downtown Saskatoon? Base: All respondents, Public: n=1363



Select closing comments offered by residents are outlined below.

Closing Comments

Plan Expansion



Traffic & Parking



Awareness & Safety



transportation to reduce cars." "Need more alternative

should be implemented." a thorough advertising campaign "Lanes should be well marked and

planning. "Better traffic management and

seasonally?"

make bike lanes happen, maybe

There has to be a good way to

vehicles or public transportation.

the majority of residents still use friendly city all around. However, "We do need to have a more bike

downtown." "More provisions for parking in

structures." without affecting parking too much or adding parking "Maximize lane installation

outside of the downtown core." we just need more bike lanes sounds like an ideal situation. Now dedicated multi-direction bike lane and I am very pleased that the bike

lanes will be expanding. The

"This is a step in the right direction

"More education to the public

are prioritized."

102

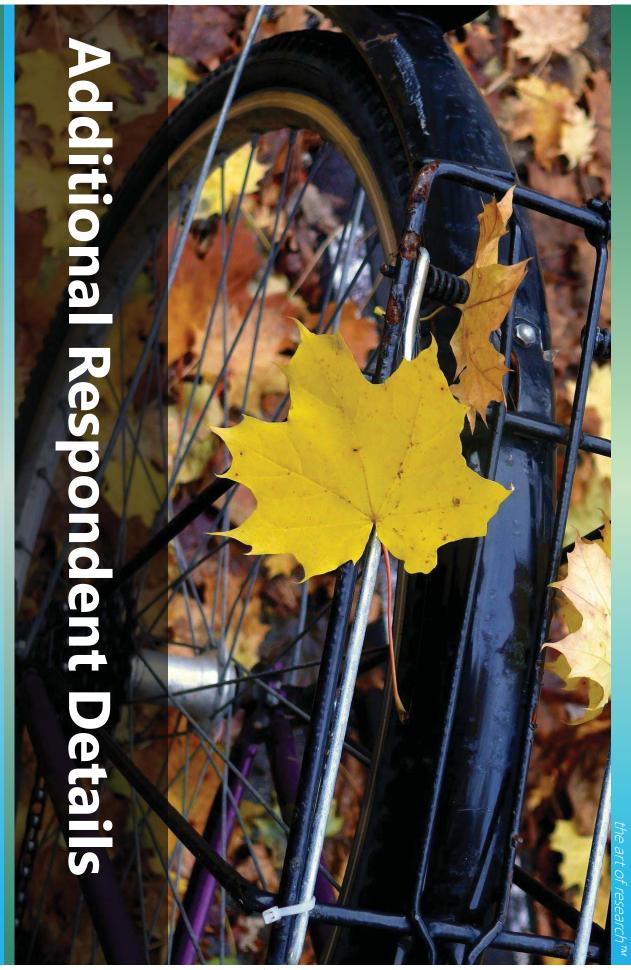
on how and when bike lanes

who breaks the law." "More monitoring to stop tickets same as a motorists enough. These people need in front are not moving fast onto sidewalk if other cyclists without signaling and or jump cyclists who come out of lane

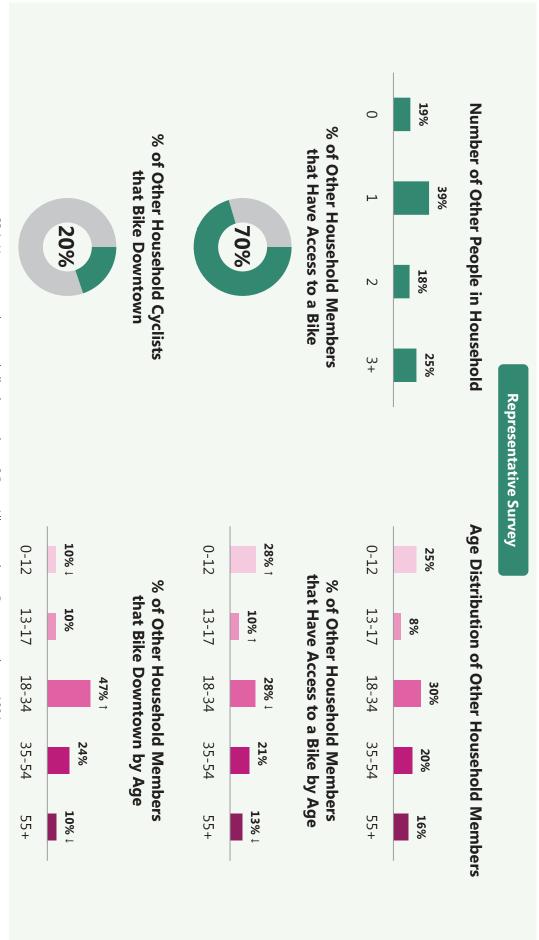
for cyclist and pedestrians." "The priority should be safety

23. Do you have any other comments regarding bike lanes in downtown Saskatoon? Base: All respondents, Representative: n=1004





access to a bicycle, and one in five of these cyclists ride downtown. The majority of other household members in the representative survey have



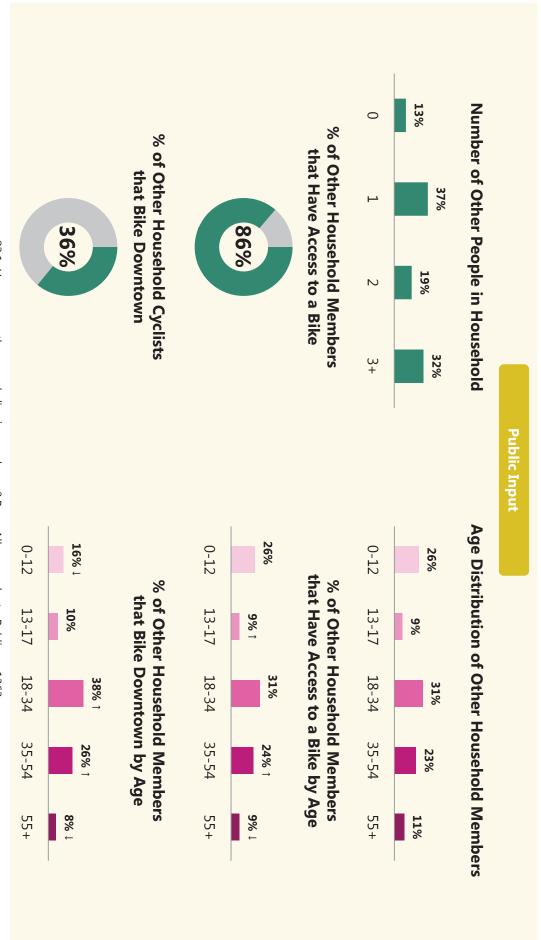
104

23.1. How many other people live in your home? Base: All respondents, Representative: n=1004

23.2. Please complete the following table regarding the other members of your household. Base: Other household members, n=231 to 1641



access to a bicycle, and more than one third of these cyclists ride downtown. The majority of other household members in the public input survey have



23.1. How many other people live in your home? Base: All respondents, Public: n=1363



^{23.2.} Please complete the following table regarding the other members of your household. Base: Other household members, n=789 to 2542

insightrix®



2017 Protected Bike Lane Survey

City of Saskatoon



trix Research Inc.

L-3223 Millar Avenue | Saskatoon, SK S7K5Y3 L-866-888-5640 (toll free) | 1-306-657-5640 nfo@insightrix.com | www.insightrix.com

Study Background & Objectives

for businesses, residents, visitors, employers and their employees proposed in the City Centre Plan and by Saskatoon Cycles through the Better Bike Lanes initiative. Bike Lane Demonstration Project in the downtown area. The purpose of the demonstration In March 2015, Saskatoon City Council approved a recommendation to proceed with a Protected by promoting cycling as a safe and accessible mode of transportation to downtown destinations Expanding and enhancing Saskatoon's bicycle network is also part of the City's Active project is to assess the feasibility of installing permanent protected bike lanes in downtown as Transportation Plan. The strategic goal of the project is to create a vibrant and healthy downtown

experiences with the bike lanes located on 23rd Street and 4th Avenue in the downtown. interested in gathering feedback from downtown businesses about their perceptions and As the Protected Bike Lane Demonstration Project entered its final summer this year, the City was

107

Specific research objectives included:

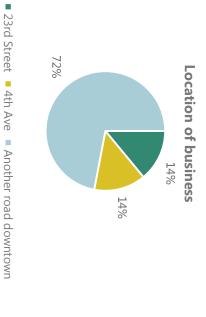
- Understand perceived modes customers use to travel downtown
- Determine if businesses have seen an increase or decrease in customers traveling by
- Learn impressions that the protected bike lanes have had on downtown businesses overall and on specific attributes such as foot traffic, parking, customer mood, etc.

To reach these objectives, Insightrix conducted a series of interviews with downtown businesses



Methodology – Downtown Businesses

- interview. river, 25th Street and Idylwyld Drive) and approached business decisionmakers to participate in a short Research interviewers entered randomly selected businesses located in the downtown core (between the To collect opinions from downtown businesses, intercept interviews were conducted. Specifically, Insightrix
- objectives outlined earlier. Only for-profit businesses were surveyed with government offices, educational above ground were surveyed Centre and Midtown Plaza were excluded from the study. Businesses located on both ground floor and owners were not surveyed (but business tenants of such buildings were included). Finally, tenants of Scotia A brief questionnaire was developed in collaboration with City representatives to address the research institutes, places of worship, non-profit organizations, etc. being excluded from the study. Further, property
- were surveyed. A profile of those surveyed is outlined below: surveying. Interviews were completed between August 31 and September 6, 2017. A total of 100 business Interviewers conducted the interviews using iPads to aid with data quality and efficiencies over pape







Reporting Notes

- Data have been rounded to zero decimal places; therefore, percentages may not add up precisely to 100% on some graphs.
- one code. Open-ended questions have been themed and coded into categories. The percentages from individual codes could total more than 100%, as comments from each respondent could be relevant to more than
- Questions that have multiple response options will result in percentages that could add up to more than
- content of responses (i.e., positive or negative mentions). The percentages of individual codes will add up In some cases, themes have been organized into 'Net themes' based on overarching commonalities in the to more than the Net total as multiple comments from each respondent are possible within each Net.

109



4 insightrix®

five businesses say at least some of their customers cycle to their business. Most commonly, businesses report their customers travel downtown by vehicle. One in

% that report customers travel to their business via the following modes









Bike 5%



Walk 17%



Get a ride 5%



Transit 7%

110

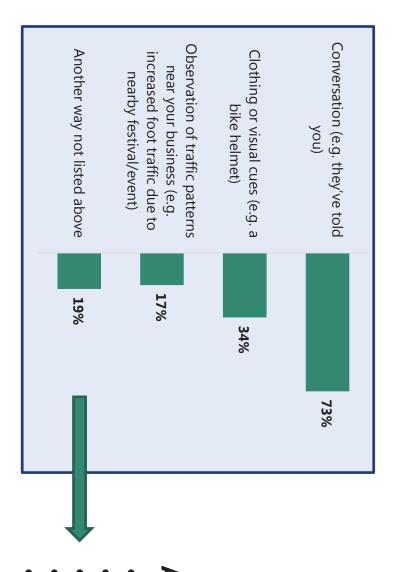
. How do you believe the majority of your customers travel to your business? Please enter an estimated percentage in each box (total must add up to 100%). Base: all respondents, n=100.



Сī

transportation by speaking with them. Visual cues and observation of traffic patterns near their business are also somewhat commonplace. Most commonly, downtown businesses determine their customers' mode of

Determining mode of transportation of customers



Another way not listed

- Assumption
- Look outside
- Seeing a bike locked up
- Social media
- We know them on a personal level



respondents, n=100. 2. What information do you use in determining someone's mode of transportation to your place of business, select all that apply; Base: all

travelling to their business by bike after the introduction of protected bike A modest proportion of businesses believe there are more customers lanes.

Proportion of customers travelling to downtown businesses by bicycle



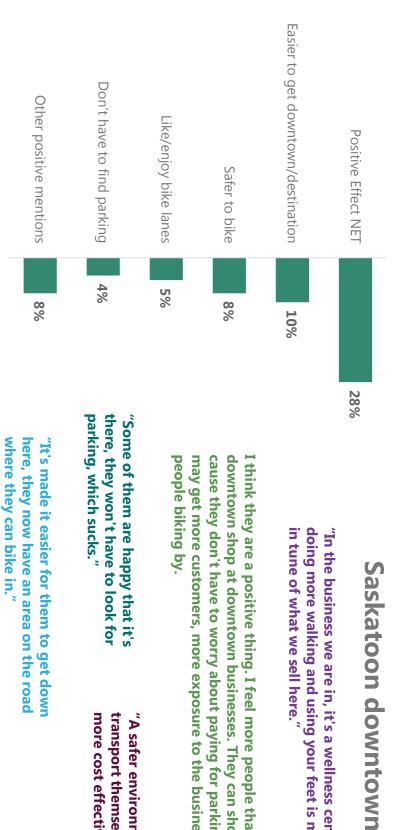
^{3.} Have you seen an increase in the proportion of customers travelling to your businesses by bicycle since the installation of the protected bike lanes? Base: all respondents, n=100.



three in ten cite positive sentiments, most commonly that it is easier to get downtown. When asked what effect protected bike lanes have on business respondent customers,

Effect on customers after introduction of protected bike lanes

Positive sentiments



^{4.} Broadly speaking, what effect do you think the protected bike lanes in the downtown have had on your customers? Base: all respondents, n=100

 ∞



Voice of businesses in

doing more walking and using your feet is more "In the business we are in, it's a wellness center,

may get more customers, more exposure to the business due to cause they don't have to worry about paying for parking. We downtown shop at downtown businesses. They can shop longer I think they are a positive thing. I feel more people that bike

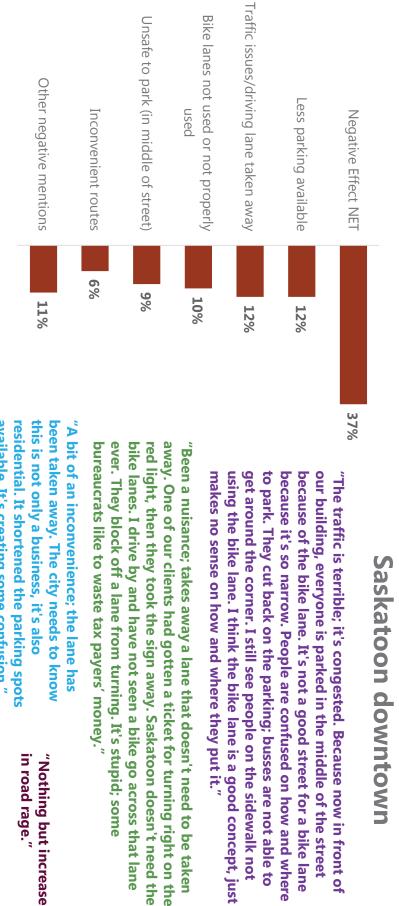
113

"A safer environment to more cost effective." transport themselves and

In contrast, four in ten offer negative sentiments, commonly including issues such as reduced parking availability, traffic issues, improper and infrequent use of the bike

Effect on customers after introduction of protected bike lanes

Negative sentiments



Saskatoon downtown Voice of businesses in

get around the corner. I still see people on the sidewalk not because it's so narrow. People are confused on how and where our building, everyone is parked in the middle of the street makes no sense on how and where they put it." using the bike lane. I think the bike lane is a good concept, just to park. They cut back on the parking; busses are not able to because of the bike lane. It's not a good street for a bike lane "The traffic is terrible; it's congested. Because now in front of

114

been taken away. The city needs to know "A bit of an inconvenience; the lane has bureaucrats like to waste tax payers' money." ever. They block off a lane from turning. It's stupid; some bike lanes. I drive by and have not seen a bike go across that lane red light, then they took the sign away. Saskatoon doesn't need the

this is not only a business, it's also available. It's creating some confusion." residential. It shortened the parking spots

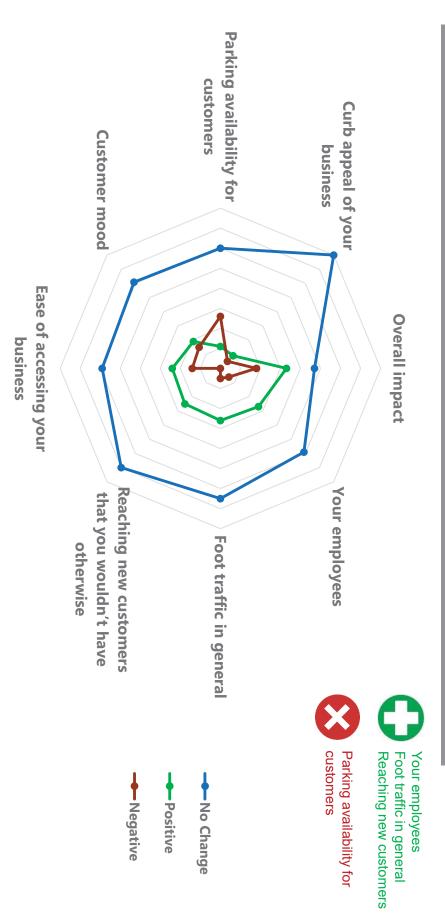
> in road rage." "Nothing but increase

^{4.} Broadly speaking, what effect do you think the protected bike lanes in the downtown have had on your customers? Base: all respondents, n=100



on their business. Modest proportions believe the bike lanes have had a positive impact in specific areas noted below, with the exception of parking availability. A majority of downtown businesses believe protected bike lanes have had no impact

Protected bike lanes impact on business



115

5. How have the protected bike lanes impacted your business in each of the following ways? Base: all respondents, n=100



business. Modest proportions believe the bike lanes have had a positive impact in specific areas noted below, with the exception of parking availability. A majority of downtown businesses believe that protected bike lanes have had no impact on their

Protected bike lanes impacted business

	Positive	Negative	No Change	Not Sure
Overall impact	33%	18%	47%	2%
Your employees	27%	6%	59%	8%
Foot traffic in general	26%	5%	65%	4%
Reaching new customers that you wouldn't have otherwise	25%	0%	70%	5%
Ease of accessing your business	24%	14%	59%	3%
Customer mood	19%	15%	61%	5%
Parking availability for customers	11%	26%	60%	3%
Curb appeal of your business	9%	5%	80%	6%

^{5.} How have the protected bike lanes impacted your business in each of the following ways? Base: all respondents, n=100.



Six in ten believe the protected bike lanes have had a positive impact on downtown, whereas three in ten feel that it has had a negative impact.

Impact of protected bike lanes on downtown as a whole



6. And overall, would you say the protected bike lanes have had a positive or negative impact on downtown as a whole? Base: all respondents, n=100



supportive sentiments, with others citing frustrations in need of improvement. Final business respondent comments are mixed with some offering

Final comments

As a downtown business owner, I am in favour of creating incentives for people to use alternative means of transportation. Also, if we want to retain and attract young people who work and play here, we need to be current with the times which means promoting healthy lifestyle choices.

Due to seasons, we have over 6 months of winter, so the bike lanes cannot be used for those months. If the bicycle lanes are taking over parking spots, it will be harder to find parking spots downtown.

I think it's a great idea. It should be something we implement. We have a lot of environmentalists here that appreciate cycling and long boarding. I think it's a good change, especially with our summers here.

Bikers and vehicle drivers still need to be aware of each other. I think bikes have to come off the sidewalk. Overall, I think protected bike lanes are a good idea. We just need more education. Anyone using these pathways needs more education.

118

I agree with the premise of the bike lanes and what it means to encourage people to utilize other means of transportation. However, due to the width of the lanes between 23rd and 22nd, specifically more towards the rush hour times, creates a little more anger in drivers. People get angry and make mistakes and lose focus. It becomes negative and frustrating.

^{7.} These are all of my questions. Do you have any final comments? Base: all respondents, n=100



Key Findings

Downtown Business Findings:

- A modest proportion of businesses believe there are more customers travelling to their business by bicycle after the introduction of protected bike lanes
- improving access to their business. However, some feel that parking availability impact with their employees, increasing foot traffic, reaching new customers and Modest proportions of businesses believe the bike lanes have had a positive has been compromised
- Broadly speaking, six in ten believe the protected bike lanes have had a positive impact on downtown, whereas three in ten feel that it has had a negative impact.



Appendix B Bicycle Count Methodology and Detailed Data

Bicycle counts are done using specialized bike counters. Two different types of counters have been installed in the protected bike lanes along 23rd Street and 4th Avenue to measure cyclist volumes. Both of these counters use the same technology as the counters used to monitor motor vehicle volumes, but are more sensitive to bicycles. As with motor vehicle counts, counters do not distinguish bet ween unique users. In other words, any time a bicycle crosses the counter, it is recorded.

Counter Types

Easy ZELT Continuous Bicycle Counters: The system uses induction loops that adhere to the pavement surface and last 4-8 months. These counters analyze the electromagnetic signature of each bicycle. This is the same technology as the City's motorized vehicle traffic counters and in-road vehicle detections at signals, but more sensitive to bicycles. The system is perfect for obtaining trends over time and allows for the comparison of bike trips over consecutive months, seasons or years. These counters collect continuously, in 15-minute increments, 24-hours a day.

There are four continuous counters installed in the protected bike lanes – two on 23rd Street between 3rd and 4th Streets and two on 4th Avenue between 22nd and 23rd Streets. The induction loops are installed in the spring of the year when pavement is dry and when temperature is above freezing. The loops are replaced so that the counters can count into the winter season.

Pneumatic Tube Short-Term Bicycle Counters: The counters use a set of two rubber tubes that are placed perpendicular to traffic flow along the pavement. This is the same technology as the City's short-duration motorized vehicle traffic counters. This system is able to distinguish bicycles from motorized vehicles in mixed traffic, extract directional data, and accurately count the number of cyclists in a group. The City has two of these counters that rotate to different locations from spring to fall. Typically, the counter is set up at a location for about a week and collect continuously, in 15-minute increments, 24-hours a day. These counters are moved along the 4th Avenue and 23rd Street bike lanes to count on different city blocks through the course of the pilot project.

The volumes recorded by the counters are daily volumes (actuals). The City then uses the methodology from the Traffic Monitoring Guide (Federal Highway Administration, 2016) to calculate annual average daily bicycle traffic (AADBT).

Using this methodology helps us understand, on average, how many people use the bike lanes on a daily basis. It is important to determine the annual averages because traffic volumes vary by hour of the day (rush hours vs late at night), day of week (weekend versus weekday), month of year, and season (school versus summer vacation). This is especially the case for trips made by pedestrians and cyclists. The day-to-day variation of people walking or biking is much higher than for motor vehicles as adverse weather, or even a forecast of adverse weather, can alter people's choice to walk or bike.

Annual average daily bicycle traffic (AADBT) was calculated for data collected in 2014 and 2016. The 2017 AADBT will be calculated once data collection is complete for the year. For 2017, the Average Daily Bike Traffic (ADBT) is determined as the average of daily totals during the period in which data was collected.

Appendix B | Page 1 of 5

Appendix B Bicycle Count Methodology and Detailed Data

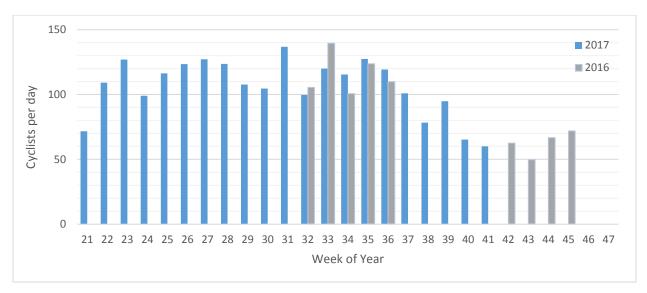
Average Cyclists per Day (in both directions)

		AADBT (factored)	
	2014	2016	2017
23rd Street			
Wall St to Pacific Ave		140	
Ontario Ave to 1st Ave	60	120	150
1st Ave to 2nd Ave		80	
* 3rd St to 4th St	30	90	110
4th Ave to 5th Ave		70	
5th Ave to Spadina Cres		70	80
4th Avenue			
20th St to 21st St	50	190	310
21st St to 22nd St	40	160	
* 22nd to 23rd St		170	230
23rd St to 24th St		110	220

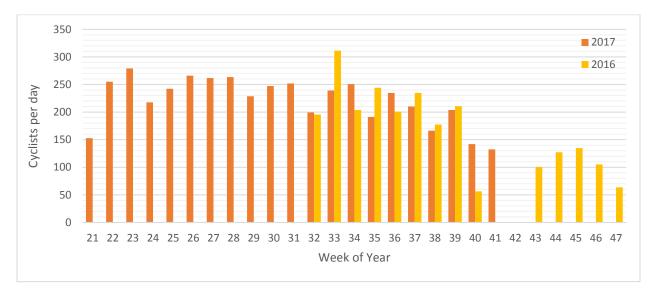
^{*}Continuous Bicycle Counters

Average Number of Cyclist per Day (by Day of the Week)

23rd Street: 3rd Avenue to 4th Avenue



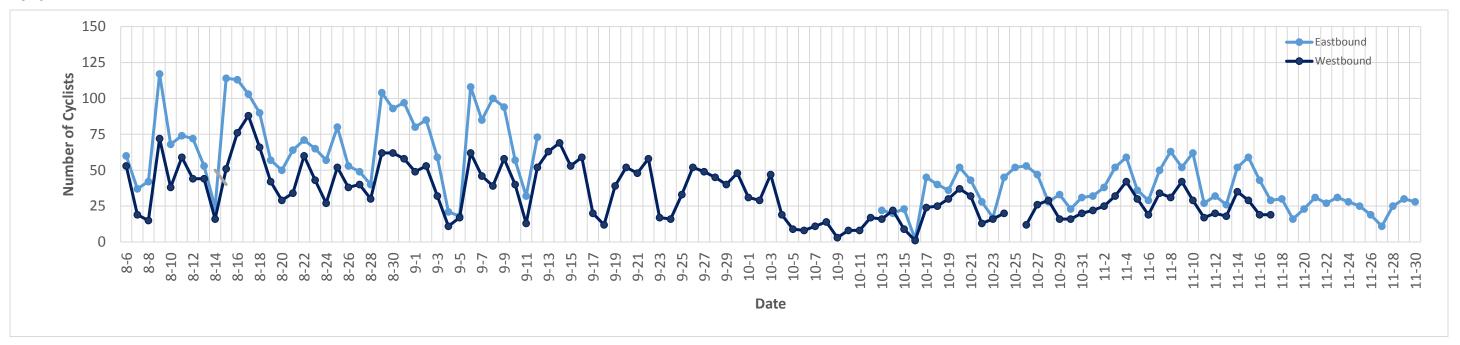
4th Avenue: 22nd Street to 23rd Street

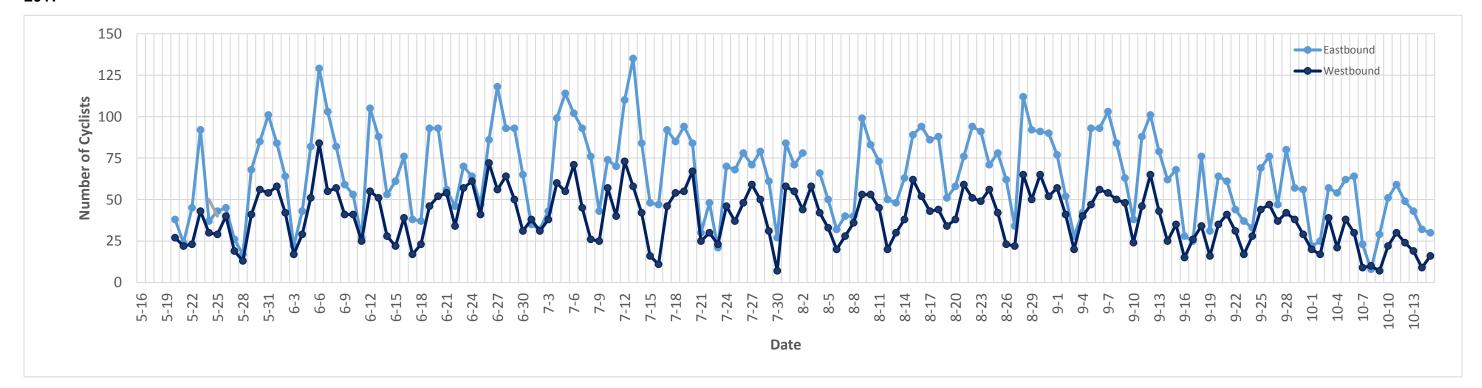


Number of Cyclists per Day by Direction of Travel (Raw Data)

23rd Street: 3rd Avenue to 4th Avenue

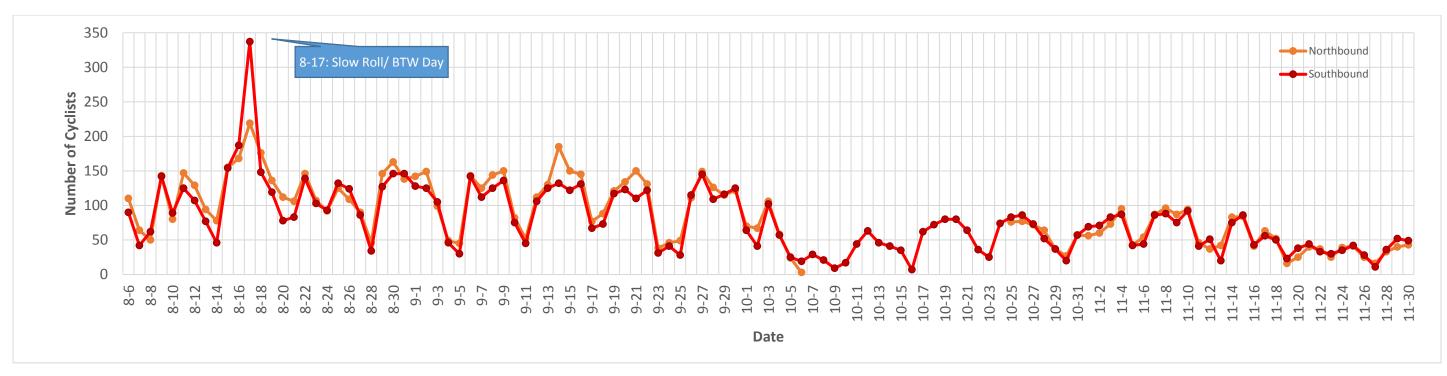
2016

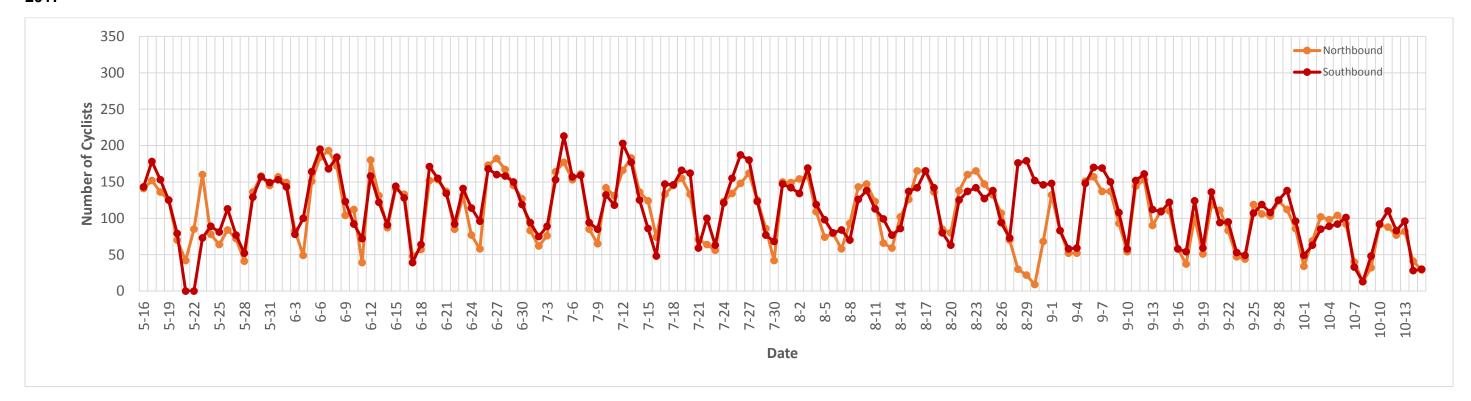




4th Avenue: 22nd Street to 23rd Street

2016





Motorized Vehicle Traffic Analysis

Traffic analysis considers several metrics to determine whether traffic operations are adequate.

Key Terminology

- Level of service (LOS) ratio is a term used to qualitatively describe the operating conditions of a roadway based on factors such as speed, travel time, manoeuverability, delay, and safety. The LOS of a facility is designated with a letter A to F, with A representing the best operating conditions and F the worst.
- Volume to capacity (V/C) ratio compares the number of vehicles on the road to the available capacity of the roadway. It is an indicator for the amount of congestion. Any V/C ratio greater than or equal to 1 indicates that the approach is operating at or above capacity.
- **Delay** is the average time per vehicle to stop or slow when approaching each intersection. This reported in seconds.
- The 95th Percentile Queue, in meters, is the maximum back of queue and indicates that 95 percent of the time, queues will be less than this length.
- Average travel time is the average time it takes a driver to travel the length of the corridor.

Traffic Analysis

Traffic analysis of the protected bike lanes for the before and after installation conditions is discussed below.

Table 1 shows that the overall intersection Level of Service (LOS) remained at LOS B for both 4th Avenue and 23rd Street in the p.m. peak hour. LOS B indicates that traffic is flowing well with little delay.

The table below also indicates that the average travel time for motorized vehicles traveling along 4th Avenue and 23rd Street has increased by approximately 20 seconds during the p.m. peak hour.

Table 1: Motorized Traffic Summary (p.m. peak hour)

Street	2014 Pre-Installation		2017		Difference	
Street			Post-Installation			
4 th Av	enue (19 th	Street to 2	24 th Street)		
	NB	SB	NB	SB	NB	SB
Intersection Level of Service (LOS)	B or better		B or better			
Average Travel Time	154.2 s	156.5 s	173.2 s	178.1 s	+ 19 s	+21.6 s
23 rd Street (Idylwyld Drive to Spadina Crescent)						
	EB	WB	EB	WB	EB	WB
Intersection Level of Service (LOS)	B or better		B or	better		
Average Travel Time	130.4 s	127.7 s	149.4 s	151.5 s	+ 19 s	+23.8 s

Note:

- The lane configuration on 4th Avenue changed from two travel lanes in each direction to one travel lane in each direction to accommodate the installation of the protected bike lanes.
- Northbound and southbound traffic volumes on 4th Avenue decreased slightly between 21st and 23rd Streets compared to the volumes recorded prior to the installation of the protected bike lanes. However, the volumes at 19th and 25th Streets, did not change, indicating that motorists may be avoiding these segments.

Tables 2 and 3 provide a listing of the 2017 traffic operations (post-installation) for the signalized intersections along 4th Avenue and 23rd Street corridors and indicate the operating conditions for each traffic movement at each intersection in the p.m. peak hour.

Table 2: 2017 Traffic Conditions on 4th Avenue with Protected Bike Lanes (p.m. peak hour)

ur)							
Intersection with 23 rd Street	N	lovement	Post-Installation Operations				
25**Street			v/c ratio	Delay (s)	LOS	Queue (m)	
	EB	Left/Thru/Right	0.62	21.8	С	40.6	
	WB	Left/Thru	0.32	18.7	В	30.2	
	VVD	Right	0.37	5.1	Α	12.5	
		Left	0.64	32.3	С	35.0†	
	NB	Thru/Right	0.33	10.7	В	32.7	
20 th Street		Till u/ Kigiit	0.21	2.9	Α	7	
		Left	0.25	10.7	В	8.4*	
	SB	Thru	0.86	22.1	С	125.1†*	
	36	Right	0.03	2	Α	0	
	Interse	ction Summary	0.86 (max)	17.5	В		
	EB	Left/Thru/Right	0.32	21.5	С	22.8	
	WB	Left/Thru/Right	0.66	32.8	С	52.6†	
	NB		0.17	8.8	Α	6.2*	
21 st Street	NB	Thru/Right	0.5	10.3	В	49.4	
21 Street	SB	Left	0.19	8.4	Α	8.8*	
	28	Thru/Right	0.82	19.4	В	132.4†	
	Interse	ction Summary	0.82 (max)	18.2	В		
		Left	0.56	30.3	С	33.4†	
	EB	Thru	0.28	17.9	В	26.9	
		Right	0.29	18.9	В	20.8	
	VA/D	Left	0.08	15.9	В	6.7	
	WB	Thru/Right	0.55	23.4	С	48.0	
22 nd Street	NB	Left	0.15	6.0	Α	4.2*	
	INR	Thru/Right	0.7	10.5	В	33.5	
	CD	Left	0.46	12.3	В	10.4	
	SB	Thru/Right	0.49	8.7	Α	24.7	
	Intersec		0.70 (max)	14.7	В		
	EB	Left/Thru/Right	0.17	14.9	В	10.7	
	WB		0.17	14.8	В	11.7	
	NB	Left	0.12	10.3	В	4.3*	
23 rd Street	IND	Thru/Right	0.56	14.6	В	56.2	
23 311661	CD	Left	0.12	10.6	В	7.1	
	SB	Thru/Right	0.48	14.3	В	50.2	
	Interse	ction Summary	0.56 (max)	14.3	В		

^{*} Note: Volume for 95th percentile queue is metered by upstream signal

[†] Note: 95th percentile volume exceeds capacity, queue may be longer

Table 3: 2017 Traffic Conditions on 23rd Street with Protected Bike Lanes (p.m. peak hour)

Intersection with 23 rd Street	Movement		Post-Installation Operations			
			v/c ratio	Delay (s)	LOS	Queue (m)
	EB	Left/Thru/Right	0.41	13.5	В	20.9
	WB	Left/Thru/Right	0.46	14.8	В	21.8
Pacific Avenue	NB	Left/Thru/Right	0.42	7.8	Α	23.8
r acine Avenue	SB	Left/Thru/Right	0.18	5.0	Α	10.3
	Interse	ction Summary	0.46 (max)	11.5	В	
	EB	Left/Thru/Right	0.6	13.8	В	29.4
	WB	Left/Thru/Right	0.34	12.7	В	19.0
NB		Left	0.23	12.8	В	9.4
1st Arrange	1st Avenue NB		0.48	11.3	В	30.7
1 st Avenue	6.0	Left	0.05	9.5	Α	3.4
	SB	Thru/Right	0.56	12.6	В	37.6
	Interse	ction Summary	0.60 (max)	12.5	В	
		Left	0.68	20.5	С	50.0 [†]
	EB	Thru/Right	0.3	4.50	А	7.6*
W		Left/Thru/Right	0.09	10.4	В	6.2*
2nd Avenue		Left	0.14	11.8	В	7.6
	NB	Thru/Right	0.63	18	В	52.5
	SB	Left	0.03	10.5	В	1.8
		Through	0.6	17.5	В	49.3
		Right	0.29	3.9	Α	9.0
	Interse	Intersection Summary		15.0	В	
	EB	Left/Thru/Right	(max) 0.10	13.2	В	4.4*
	\A/D		0.16	12.1	В	9.6
	WB	Right	0.21	4.9	Α	6.8
	NID	Left	0.03	9.5	Α	1.7
3rd Avenue	NB	Thru/Right	0.37	10.1	В	21.7
	CD	Left	0.17	11.1	В	8.4
	SB	Thru/Right	0.41	11.4	В	25.6
	Intersection Summary		0.41 (max)	10.5	В	
	EB	Left/Thru Right	0.17	14.9	В	10.7
	WB	Left/Thru/Right	0.17	14.8	В	11.7
		Left	0.12	10.3	В	4.3*
4th Avenue	NB	Thru/Right	0.56	14.6	В	56.2
		Left	0.12	10.6	В	7.1
	SB	Thru/Right	0.48	14.3	В	50.2
	Interse	ction Summary	0.56 (max)	14.3	В	

^{*} Note: Volume for 95th percentile queue is metered by upstream signal

[†] Note: 95th percentile volume exceeds capacity, queue may be longer

A Protected Bike Lane is a dedicated, marked lane for bicyclists that is physically separated from vehicles and pedestrian traffic.

The following documents were reviewed:

- American Association of State Highway and Transportation Officials (AASHTO) Guide for the Development of Bicycle Facilities (2012);
- National Association of City Transportation Officials (NACTO) Urban Bikeway Design Guide (2012);
- Transportation Association of Canada (TAC) Bikeway Traffic Control Guidelines (2012);
- Federal Highway Administration (FHWA) Separated Bike Lane Planning and Design Guide (2015); and,
- Transportation Association of Canada (TAC) Geometric Design Guide for Canadian Roads (2017).

Direction and Width

One-Way Protected Bike Lane



Winnipeg (Winnipeg.ca)

A one-way protected bike lane on each side of a two-way street creates a predictable design. A potential challenge with this design is it takes up more roadway space. One-way protected bike lanes should have a minimum width of 1.8 metres. A width of 2.1 metres is preferred as they allow for passing or side-by-side riding. Narrow lanes may require special maintenance equipment.

Bicycle lane word, symbol, and/or arrow markings shall be placed at the beginning of a protected bike lane and at periodic intervals along the facility.

Two-Way Protected Bike Lane



Calgary (ibiketo.ca)

A two-way protected bike lane on a two-way street may be desirable to minimize conflicts on high frequency transit corridors or along corridors with a higher number of intersections or driveways on one side of the street. This design does, however, creates some challenges for road user expectancy at intersections and driveways, and limits intersection design options. The width of a two-way protected bike lane should be no less than 3.4 metres.

Forms of Protection

Delineator Posts



Saskatoon (cbc.ca)

Flexible delineator posts are low in cost, visible, and easy to install. However, their durability and aesthetic quality can present challenges. Delineator posts are placed in a painted buffer with a preferred width of 0.3 to 0.9 metres. A buffer width of 0.9 metres allows for passenger loading and to prevent door collisions. Solid white lane line markings shall be used for the buffer. Diagonal crosshatch markings may be placed in the neutral area for special emphasis. Delineator posts are typically spaced 3 to 12 metres apart.

<u>Bollards</u>



Long Beach (bikelongbeach.org)

Bollards provide a rigid barrier solution that provides a strong vertical element to the painted buffer. Bollards are placed in a painted buffer with a preferred width of 0.5 to 1.0 metres. Bollards are typically spaced 3 to 12 metres apart.

Concrete Barriers



Vancouver (bikeportland.org)

Concrete barriers are less expensive than many of the other forms of protection and require little maintenance. However, this barrier type may be less attractive and may require additional drainage and service vehicle solutions. Concrete barriers are typically placed in a painted buffer that is 1.0 metre wide.

Raised Median



Edmonton (globalnews.ca)

Concrete curbs can either be cast in place or precast. This form of protection is more expensive to construct and install but provides a continuous raised buffer that is attractive with little long-term maintenance required. A minimum width of 0.4 metres is preferred for raised medians. The typical curb height is 150 millimetres.

Raised Lane



Halifax (cyclehalifax.ca)

Protected bike lanes may also be designed as raised facilities, either at sidewalk or at an intermediate grade. A minimum width of 0.6 metres is preferred. The typical curb height is 75 to 150 millimetres.

Planters



Victoria (victoria.ca)

Planters provide an aesthetic element, a suitable form of protection, and is quick to install. However, depending on the placement, this treatment is more expensive than other solutions, and requires maintenance of the landscaping. Planters are typically 0.9 metres wide.

Parking Stops



Edmonton (globalnews.ca)

Parking stops and similar low linear forms of protection are inexpensive and offer several benefits. These have a high level of durability, can provide near continuous separation, and are a good solution when minimal buffer width is available. Parking stops are typically 1.8 metres long, 0.3 to 0.6 metres wide and a minimum of 100 millimetres in height. Parking stops are typically spaced 1.8 metres apart.

Parked Cars



Saskatoon (twitter.com)

While parked cars are not a form of protection on its own, parked cars can provide an additional level of protection and comfort for bicyclists. A parking lane width of 2.4 metres is desired to discourage motor vehicle encroachment into the protected bike lane. A minimum buffer width of 0.9 metres is required to allow for the opening of doors and other maneuvers.

Mid-Block Considerations

Driveways



Saskatoon (google.com)

Driveways that intersect with protected bike lanes create a potential crash risk due to the conflict between turning motor vehicles and through bicyclists. On one-way and two-way protected bike lanes, parking should be prohibited at least 6 metres from the edge of a driveway, depending on vehicle speeds and volumes.

Transit Stops



Vancouver (bicycledutch.wordpress.com)

Island platforms may be used at locations where buses may stop in a travel lane. Pavement markings and signs shall be placed prior to the platform to indicate that bicyclists should yield to pedestrians.

Where bus service is sufficiently infrequent, transit stops can be designed in the protected bike lane.

Mid-Block Curb Ramp



(ibiketo.ca)

Accessible parking should be located mid-block within a parking lane. A crosswalk and curb ramp shall connect to the access aisle to the sidewalk. A widened buffer space mav be used to accommodate a side mounted vehicle ramp or lift so that it will not protrude into the protected bike lane and become a hazard to bicyclists. If significant taxi or paratransit service exists along the protected bike lane, providing periodic loading zones to allow the vehicles to pull out of the travel lane should be considered. Tactile surfaces may also be used.

Intersections

Signalization



Seattle (blogs.seattletimes.com)

Signalization separates the movements of automobiles and bicyclists through an intersection and removes potential conflict points which are present with other treatments. A separate signal phase allows bicyclists to proceed without right-turning vehicle conflicts and stops bicyclists at times when right-turning automobiles can proceed.

Lateral Shift



Salt Lake City (FHWA, 2015)

A lateral shift moves cyclists to the left of the motor vehicle right turn lane before vehicles can move right. This design allows bicyclists to be more visible to right-turning motorists.

Mixing Zone



New York City (FHWA, 2015)

A mixing zone is an area where bicyclists and rightturning motorists merge into one travel lane approaching an intersection. Mixing zones provide a design option in which the potential conflict between right-turning motorists and through bicyclists occurs before the intersection, similar to the Lateral Shift design.

Bend-In



Saskatoon

The bend-in design shifts the protected bike lane closer to the motorized traffic lane to increase the visibility of bicyclists for turning motorists. This design may also accommodate a curb extension which can benefit pedestrians by decreasing crossing distance and providing amenity space.

Bend-Out



(peopleforbikes.org)

The bend-out design shifts the protected bike lane away from the intersection, allowing motorists to complete turning movements before interacting with bicyclists.

Protected Intersection



Salt Lake City (wbur.org)

Protected intersection provide a high level of comfort and safety for bicyclists, especially at large intersections with multiple lanes and complex signal phasing. This design provides dedicated space for bicyclists extending into the intersections and as such can accommodate through, left-turn, and right-turn bicycle movements in a safe and low-stress manner.

White Chevrons and White Lines



Toronto (Google)

White dashed lines may be used to mark extensions of the protected bike lane through intersections or other traffic conflict areas.

Use of Green Coloured Pavement



Saskatoon

Green pavement increases awareness of bicycles and can be used to indicate an area of potential conflict with motor vehicles.

Bike Boxes



Montreal (connect2edmonton.ca)

Bike boxes are designated spaces at signalized intersections that allow bicyclists to queue in front of motor vehicles at red lights. Bike boxes are placed between the stop bar and the pedestrian crosswalk. Bike boxes increase the visibility of queued bicyclists and provide them with the ability to start up and enter the intersection in front of motor vehicles when the signal turns green.

Two-Stage Left-Turn Queue Boxes



Saskatoon (globalnews.ca)

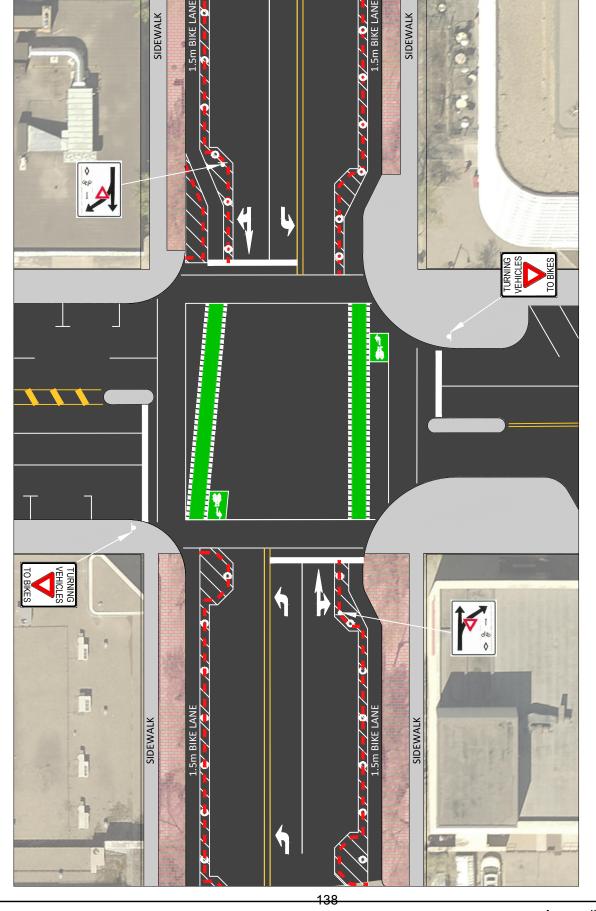
Two-stage left-turn queue boxes allow bicyclists to make left turns at multi-lane intersections from a right-side protected bike lane, or right turns from a left-side protected bike lane. Bicyclists who arrive on a green signal proceed through the intersection and wait in the designated two-stage left-turn queue box away from through-moving bicycles and in front of cross-street traffic. Bicyclists complete their left turn when the signal turns green.

			Cities		
	Calgary	Ottawa	Toro	onto	Winnipeg
Design Elements	(google.com) 8 Avenue Southwest (4 Street Southwest to 11 Street Southwest)	(google.com) Laurier Avenue (Elgin Street to Bronson Avenue)	(toronto.ca) Woodbine Avenue (O'Connor Drive and Queen Street East)	(toronto.ca) Hoskin Avenue (St. George Street to Queen's Park Crescent West)	(winnipeg.ca) Sherbrook Street (Wolseley Avenue and Broadway Avenue)
Direction and Width	One-way on both sides of a two-way street	One-way on both sides of a two- way street	One-way on both sides of a two- way street	One-way on both sides of a two- way street	One-way on one side of a one-way street
		1.8 metres wide	1.7 to 2.0 metres wide		1.5 metres wide
Forms of Protection	Green delineator posts in painted buffer along some blocks Green delineator posts on continuous concrete parking curbs in painted buffer along some blocks Parked cars	White delineator posts in a 0.3 to 0.5 metres cross-hatched painted buffer along some blocks White/blue delineator posts on continuous and non-continuous concrete parking curbs in a 0.3 to 0.5 metres painted buffer along some blocks Planters Parked cars	White delineator post in a 0.6 to 1.2 metres cross-hatched painted buffer Parked cars	White delineator post in a 0.5 to 1.0 metres cross-hatched painted buffer Parked cars	 White delineator post in a 0.85 metres painted buffer Concrete medians at end of parking areas Planters Parked cars Bicycle rack
Driveway	 Dashed white lines, dashed green coloured pavement, and bicycle symbols Parking is prohibited at least 6 metres 	Dashed white lines Parking is prohibited at least 6 metres at some locations	Dashed white lines and bicycle symbol	 White elephants feet pavement marking, bicycle symbol and directional arrow Parking is prohibited at least 6 metres at some locations 	Parking is prohibited at least 6 metres at some locations
Transit Stop	Buses stop in bike lane	Not required since the corridor does not have regular transit service	Buses stop in bike lane	Buses stop in traffic lane	Island platforms with buses stopping in middle of traffic (curb cut to sidewalk provided)
Accessible Parking	 Disabled parking adjacent to concrete parking curbs at start of the block Disabled parking in bike lane 	Cross-streets or parallel roads used for Para Transpo		Private vehicles under contract with WheelTrans stop in bike lane	
Intersectio n	 Dashed white lines, dashed green coloured pavement and bicycle symbols Bike boxes Two-stage left-turn queue boxes 	Green coloured pavement Two-stage left-turn queue boxes with "No Right Turn on Red" restrictions		 Dashed white lines and white chevrons Bike boxes with "No Right Turn on Red" restrictions 	

Appendix E | Design Elements FIGURE 1
RECOMMENDED DESIGN
TYPICAL BLOCK PRECAST CONCRETE CURB AT 2m SPACING LEGEND

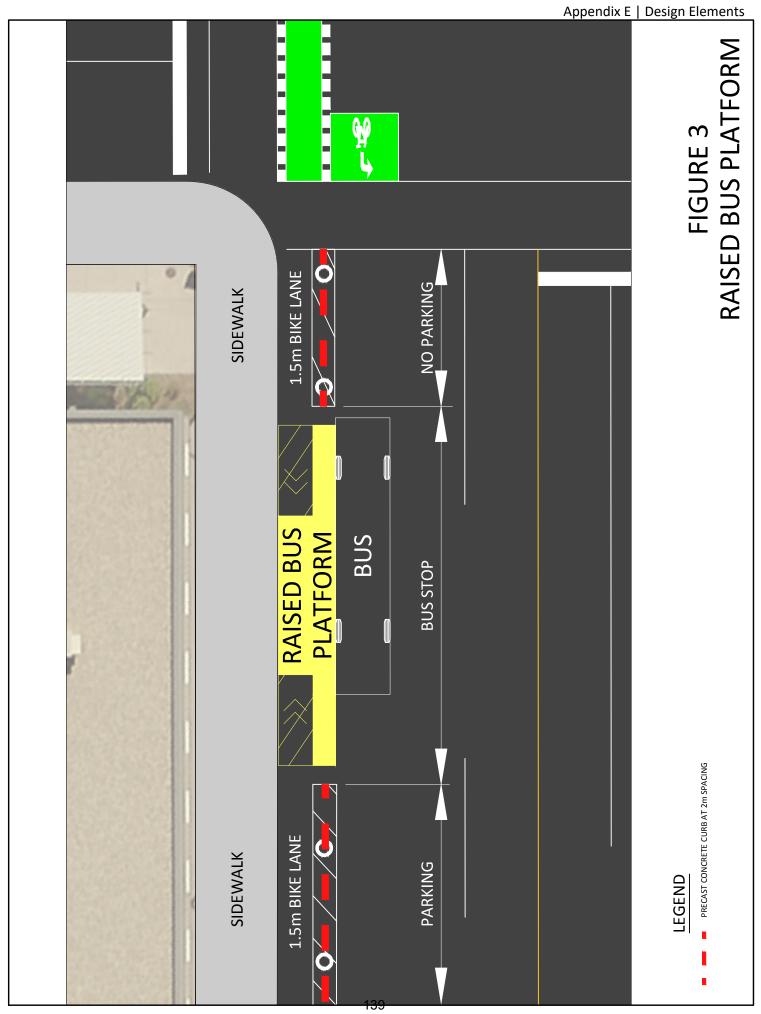
RECOMMENDED DESIGN TYPICAL INTERSECTION

FIGURE 2

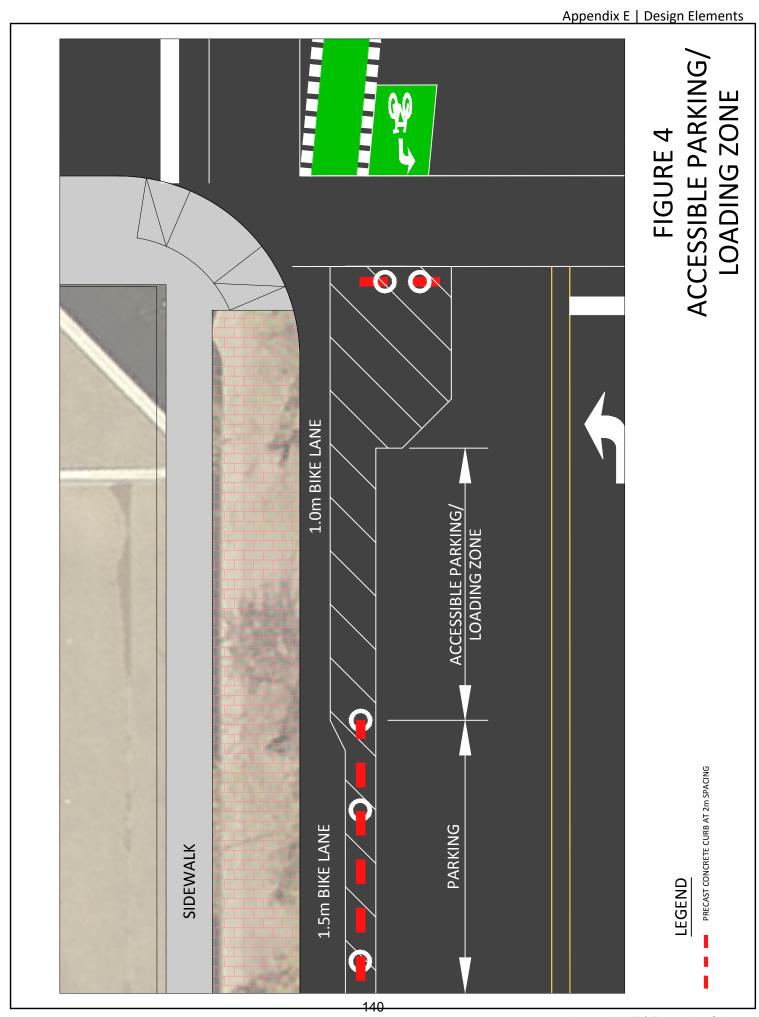


PRECAST CONCRETE CURB AT 2m SPACING

LEGEND



Appendix E | Page 3 of 4



Maintenance Summary

A key goal of the Protected Bike Lanes Demonstration Project was to assess the feasibility of installing permanent protected bike lanes and provide the flexibility necessary to apply lessons learned during the demonstration period. This approach proved effective for understanding the maintenance operations for the bike lanes and making improvements during the demonstration period.

Snow Removal

The City of Saskatoon's (City) goal is to have the bike lanes cleared 48 hours after the end of a major snowfall event. Clearing the snow within 48 hours allows businesses along the bike lanes to push the snow off the sidewalk into the bike lanes before it is removed by the City. The lanes are cleared and treated with sand as needed between snow events.

The following lessons were learned in the first year of snow removal:

- A standard that more closely resembled sidewalk clearing was needed because people needed to walk across the bike lanes to access their parked vehicles (level-of-service standard for the clearing of bike lanes was originally proposed to mirror that of the adjacent roadway).
- Maintaining the bike lanes to a clear pavement standard (no tolerance for packed snow or snow accumulation) was needed. This increased the frequency of cleaning to each snowfall rather than being discretionary based on the amount of snowfall.
- A sand strategy was implemented to improve traction on bike lanes (as salt would create
 ice through dilution and "refreeze" causing ice issues). Consistent weather below -10C
 was ideal as ice could be managed with sand.
- Ongoing education and communication is necessary to ensure businesses comply with pushing the snow into the bike lanes before the lanes are cleared by the City. While most Downtown businesses are able to comply with clearing their sidewalks in a timely manner, during the demonstration notices were issued to businesses who were repeatedly piling snow into the lanes that had already been cleared by the City.

These changes were identified in 2015/2016 and implemented for the 2016/2017 winter road maintenance season.

Water, Ice and Debris Accumulation

Water and ice accumulation in the bike lane is a function of its placement adjacent to curb as well as pavement condition. Water drains to gutters and catch basins on either side of the street and at the lowest points on the road. The gutters are designed to move water longitudinally along the road to the catch basin, which is within the bike lane. Freeze-thaw cycles also prevent water/ice from flowing and/or evaporating. During the spring thaw, some accumulation is natural although catch basins may become obstructed and need City intervention.

Pavement deterioration on 23rd Street has contributed to drainage and ponding issues. Pavement quality will be addressed through the resurfacing of 23rd Street East which is planned for 2018 between 4th Avenue and Spadina Crescent.

For the 2017 spring, summer and fall seasons of 2017 a pilot study was undertaken to determine the feasibility of the City partnering with DTN YXE for street sweeping utilizing a micro air street sweeper, also known as an air sweeper. The air sweeper is much narrower and utilizes different technology than a traditional street sweeper to clean streets and control dust in high population, narrow and congested locations such as bike lanes, catch basins and the transportation network within the Downtown. The pilot study consists of the City re-tasking a small sweeper to be operated by the DTN YXE. The Air Sweeper is designed for narrow and congested locations such as sidewalks, gutters and bike lanes.

Replacement of Damaged and/or Missing Delineator Poles

Poles near bus stops and some corners were being hit repeatedly and were removed. The City relies on notification of damaged poles so that they can be repaired quickly.

Summary of Maintenance Costs to date, 2015-2017

	Snow & Sweep
2015	60,000
2016	110,000
2017 (est)	80,000
Grand Total	250,000