

Council Chamber  
City Hall, Saskatoon, Sask.  
Monday, December 5, 1994,  
at 7:00 p.m.

## **MINUTES OF REGULAR MEETING OF CITY COUNCIL**

**PRESENT:** His Worship Mayor Dayday in the Chair;  
Councillors Langford, Langlois, Atchison, Birkmaier,  
Postlethwaite, McCann, Heidt, Roe, Steernberg and Waygood;  
City Commissioner Irwin;  
Director of Planning and Development Pontikes;  
A/Director of Works and Utilities King;  
Director of Finance Richards;  
City Solicitor Dust;  
City Clerk Mann;  
City Councillors' Assistant Kanak

*Councillor McCann rose on a point of privilege and introduced a group of students from Marion Graham Collegiate who were at the Council meeting as part of a community studies program.*

*Moved by Councillor Birkmaier, Seconded by Councillor Heidt,*

*THAT the minutes of the regular meeting of City Council held on November 21, 1994, be approved.*

*CARRIED.*

### **HEARINGS**

- 2a) Discretionary Use Application  
Proposed Boarding (Personal) Care Home  
270 Meilicke Road - R.1A District  
Applicant: Heather Powell  
(File No. CK. 4355-1)**\_\_\_\_\_

#### **REPORT OF CITY CLERK:**

"City Council, at its meeting held on July 18, 1994, received notice of the above discretionary use application.

The City Planner has now advised that the necessary on-site notification poster has been

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placed on the site and letters have been sent to adjacent land owners within 60 metres of the site.

Council, at this meeting, is to consider granting its permission for the proposed use.

The matter is also being reported on under Clause 1, Report No. 15-1994 of the Municipal Planning Commission."

*His Worship Mayor Dayday ascertained that there was no one present in the gallery who wished to address Council with respect to the matter.*

*Moved by Councillor Birkmaier, Seconded by Councillor Steernberg,*

*THAT Clause 1, Report No. 15-1994 of the Municipal Planning Commission be brought forward and considered.*

*CARRIED.*

**REPORT NO. 15-1994 OF THE MUNICIPAL PLANNING COMMISSION**

- 1. Discretionary Use Application  
Proposed Boarding (Personal) Care Home  
for 13 Residents  
Lot 18, Block 923, Plan 79-S-22395  
270 Meilicke Road  
Applicant: Heather Powell, 270 Meilicke Road  
(File No. CK. 4355-1)**

Attached is a copy of a report of the Planning and Construction Standards Department dated October 28, 1994, regarding a Discretionary Use Application submitted by Heather Powell requesting City Council's approval to use Lot 18, Block 934, Plan No. 79-S-22395 (270 Meilicke Road) for the purpose of a Boarding House to care for 13 residents. The property is zoned R.1A District in the Zoning Bylaw and, as a consequence, a Boarding House to care for 13 residents may only be permitted by City Council at its discretion.

This application for City Council's approval for the operation of a Personal Care Home is one of several Personal Care Homes which have been operating under a licence from the Continuing Care Branch of the Provincial Health Department, but are not in conformance with the City's Zoning Bylaw and the minimum Building Code requirements. It is expected that six similar applications will be submitted over the next two months.

Your Commission has reviewed this Discretionary Use Application and concurs with the

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recommendation of the Planning and Construction Standards Department.

**RECOMMENDATION:**

that this report be brought forward under Item No. 2a) during the Public Hearing process, and that City Council consider the following recommendation:

"that the application by Heather Powell requesting permission to use Lot 18, Block 934, Plan No. 79-S-22395 (270 Meilicke Road) for the purpose of a Boarding House to provide care to 13 residents be approved, subject to the provision of two off-street parking spaces."

*Moved by Councillor Postlethwaite, Seconded by Councillor Roe,*

*THAT the hearing be closed.*

*CARRIED.*

*Moved by Councillor Langford, Seconded by Councillor Langlois,*

*THAT the application by Heather Powell requesting permission to use Lot 18, Block 934, Plan No. 79-S-22395 (270 Meilicke Road) for the purpose of a Boarding House to provide care to 13 residents be approved, subject to the provision of two off-street parking spaces.*

*CARRIED.*

- 2b) Hearing  
Discretionary Use Application  
Proposed Boarding (Personal) Care Home  
602 Spencer Way - R.1A District  
Applicant: Lynne Olafson  
(File No. CK. 4355-1)**

**REPORT OF CITY CLERK:**

"City Council, at its meeting held on July 18, 1994, received notice of the above discretionary use application.

The City Planner has now advised that the necessary on-site notification poster has been placed on the site and letters have been sent to adjacent land owners within 60 metres of the site.

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Council, at this meeting, is to consider granting its permission for the proposed use.

The matter is also being reported on under Clause 2, Report No. 15-1994 of the Municipal Planning Commission.

Attached is a copy of a letter dated November 20, 1994 from Gary Thorinson, 802 Spencer Lane, regarding the matter."

*His Worship Mayor Dayday ascertained whether there was anyone present in the gallery who wished to address Council with respect to the matter.*

*Ms. Lynne Olafson, the applicant, addressed Council regarding the concerns raised in the letter received from Mr. Thorinson.*

*Moved by Councillor Birkmaier, Seconded by Councillor McCann,*

*THAT Clause 2, Report No. 15-1994 of the Municipal Planning Commission be brought forward and considered.*

*CARRIED.*

**REPORT NO. 15-1994 OF THE MUNICIPAL PLANNING COMMISSION**

**2. Discretionary Use Application  
Proposed Boarding (Personal) Care Home  
for 12 Residents  
Lot 15, Block 261, Plan 84-S-51468  
602 Spencer Way  
Applicant: Lynne Olafson  
(File No. CK. 4355-1)**

Attached is a copy of a report of the Planning and Construction Standards Department dated October 28, 1994, regarding a Discretionary Use Application submitted by Lynne Olafson requesting City Council's approval to use Lot 15, Block 261, Plan 84-S-51468 (602 Spencer Way) for the purpose of a Boarding House to care for 12 residents. The property is zoned R.1A District in the Zoning Bylaw and, as a consequence, a Boarding House to care for 12 residents may only be permitted by City Council at its discretion.

This application for City Council's approval for the operation of a Personal Care Home is one of several Personal Care Homes which have been operating under a licence from the Continuing Care Branch of the Provincial Health Department, but are not in conformance with the City's Zoning Bylaw and the minimum Building Code requirements. It is expected that six similar applications

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will be submitted over the next two months.

Your Commission has reviewed this Discretionary Use Application and concurs with the recommendation of the Planning and Construction Standards Department.

**RECOMMENDATION:**

that this report be brought forward under Item No. 2b) during the Public Hearing process, and that City Council consider the following recommendation:

"that the application by Lynne Olafson requesting permission to use Lot 15, Block 261, Plan No. 84-S-51468 (602 Spencer Way) for the purpose of a Boarding House to provide care to 12 residents be approved, subject to the provision of two off-street parking spaces."

*Moved by Councillor Langlois, Seconded by Councillor Atchison,*

*THAT the hearing be closed.*

*CARRIED.*

*Moved by Councillor McCann, Seconded by Councillor Steernberg,*

*THAT the application by Lynne Olafson requesting permission to use Lot 15, Block 261, Plan No. 84-S-51468 (602 Spencer Way) for the purpose of a Boarding House to provide care to 12 residents be approved, subject to the provision of two off-street parking spaces.*

*CARRIED.*

- 2c) Hearing  
Discretionary Use Application  
Proposed Private Dance School  
2605 Broadway Avenue  
Applicant: Diane Will Dance Studio  
(File No. CK. 4355-1)**

REPORT OF CITY CLERK:

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"City Council, at its meeting held on November 7, 1994, received notice of the above discretionary use application.

The City Planner has now advised that the necessary on-site notification poster has been placed on the site and letters have been sent to adjacent land owners within 60 metres of the site.

Council, at this meeting, is to consider granting its permission for the proposed use.

The matter is also being reported on under Clause 4, Report No. 15-1994 of the Municipal Planning Commission."

*His Worship Mayor Dayday ascertained that there was no one present in the gallery who wished to address Council with respect to the matter.*

*Moved by Councillor Langlois, Seconded by Councillor Atchison,*

*THAT Clause 4, Report No. 15-1994 of the Municipal Planning Commission be brought forward and considered.*

*CARRIED.*

**REPORT NO. 15-1994 OF THE MUNICIPAL PLANNING COMMISSION**

- 4. Discretionary Use Application  
Private Dance School in B.2 District  
Lot 5, Block 248, Plan No. G867  
2605 Broadway Avenue South  
Applicant: Diane Will Dance Studio  
(File No. CK. 4355-1)**

Attached is a copy of a report of the Planning and Construction Standards Department dated October 27, 1994, regarding a Discretionary Use Application submitted by Diane Will Dance Studio requesting City Council's approval to use Lot 5, Block 248, Plan No. G867 (2605 Broadway Avenue South) for the purpose of a Private Dance School. This property is zoned B.2 District in the Zoning Bylaw and, as a consequence, a Private School may only be permitted by City Council at its discretion.

Your Commission has reviewed this Discretionary Use Application and concurs with the recommendation of the Planning and Construction Standards Department.

**RECOMMENDATION:**

that this report be brought forward under Item No. 2d) during the Public Hearing process, and that City Council consider the following recommendation:

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"that the application by Diane Will Dance Studio requesting permission to use Lot 5, Block 248, Plan No. G867 (2605 Broadway Avenue South) for the purpose of a Private Dance School, be approved."

*Moved by Councillor Langford, Seconded by Councillor Birkmaier,*

*THAT the hearing be closed.*

*CARRIED.*

*Moved by Councillor Birkmaier, Seconded by Councillor Heidt,*

*THAT the application by Diane Will Dance Studio requesting permission to use Lot 5, Block 248, Plan No. G867 (2605 Broadway Avenue South) for the purpose of a Private Dance School, be approved.*

*CARRIED.*

- 2d) Hearing  
Discretionary Use Application  
Proposed Private Lodge (Elks Lodge)  
2605 Broadway Avenue  
Applicant: Victory Construction Ltd.  
(File No. CK. 4355-1)**

**REPORT OF CITY CLERK:**

"City Council, at its meeting held on November 7, 1994, received notice of the above discretionary use application.

The City Planner has now advised that the necessary on-site notification poster has been placed on the site and letters have been sent to adjacent land owners within 60 metres of the site.

Council, at this meeting, is to consider granting its permission for the proposed use.

The matter is also being reported on under Clause 3, Report No. 15-1994 of the Municipal Planning Commission."

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*His Worship Mayor Dayday ascertained that there was no one present in the gallery who wished to address Council with respect to the matter.*

*Moved by Councillor Birkmaier, Seconded by Councillor Heidt,*

*THAT Clause 3, Report No. 15-1994 of the Municipal Planning Commission be brought forward and considered.*

*CARRIED.*

**REPORT NO. 15-1994 OF THE MUNICIPAL PLANNING COMMISSION**

- 3. Discretionary Use Application  
Private Club (Lodge) in B.2 District  
Lot 5, Block 248, Plan No. G867  
2605 Broadway Avenue South  
Applicant: Victory Construction Ltd.  
(File No. CK. 4355-1)**

Attached is a copy of a report of the Planning and Construction Standards Department dated October 27, 1994, regarding a Discretionary Use Application submitted by Victory Construction Ltd. requesting City Council's approval to use Lot 5, Block 248, Plan No. G867 (2605 Broadway Avenue South) for the purpose of a Private Lodge. This property is zoned B.2 District in the Zoning Bylaw and, as a consequence, a Private Lodge may only be permitted by City Council at its discretion.

Your Commission has reviewed this Discretionary Use Application and concurs with the recommendation of the Planning and Construction Standards Department.

**RECOMMENDATION:**

that this report be brought forward under Item No. 2c) during the Public Hearing process, and that City Council consider the following recommendation:

*Moved by Councillor Postlethwaite, Seconded by Councillor Steernberg,*

*THAT the hearing be closed.*

*CARRIED.*

*Moved by Councillor Birkmaier, Seconded by Councillor Langlois,*

*THAT the application by Victory Construction Ltd. requesting permission to use Lot 5, Block 248, Plan No. G867 (2605 Broadway Avenue South) for the purpose of a Private Lodge, be approved.*

*CARRIED.*

**COMMUNICATIONS TO COUNCIL**

The following communications were submitted and dealt with as stated:

**A. ITEMS WHICH REQUIRE THE DIRECTION OF CITY COUNCIL**

**1) Ken Howland, Chair  
Mayor's Advisory Committee on Special Events, dated November 28**

Requesting permission to address Council and present a short video that was produced to assist in the promotion of Saskatoon as a special events centre. (A copy of the information package is available for viewing in the City Clerk's Office.)

**RECOMMENDATION:** that Mr. Howland be heard.

*Moved by Councillor McCann, Seconded by Councillor Roe,*

*THAT Mr. Howland be heard.*

*CARRIED.*

*Mr. Ken Howland, Chair, Mayor's Advisory Committee on Special Events, provided Council with background information on the activities of the Committee and on the launching of the project "Bridging the Centuries - Saskatoon 2000" implemented to promote Saskatoon. He presented Council with a short video produced to promote Saskatoon as a special events centre.*

*Moved by Councillor McCann, Seconded by Councillor Birkmaier,*

*THAT the information be received.*

*CARRIED.*

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- 2) **Doug Favell**  
**306 - 425 - 5th Avenue North, undated**

Submitting comments regarding the recent labour dispute. (File No. CK. 4720-9)

**RECOMMENDATION:** that the information be received.

*Moved by Councillor Postlethwaite, Seconded by Councillor Langford,*

*THAT the information be received.*

*CARRIED.*

- 3) **R. C. Strayer**  
**113 - 420 Heritage Crescent, dated November 22**

Expressing concern regarding the lack of handicapped parking at the Centennial Auditorium. (Files CK. 163-1 and 6145-1)

**RECOMMENDATION:** that the letter be referred to the Board of Directors of the Saskatoon Centennial Auditorium Foundation for an early response on what has been done to date.

*Moved by Councillor Birkmaier, Seconded by Councillor Langlois,*

*THAT the letter be referred to the Board of Directors of the Saskatoon Centennial Auditorium Foundation for an early response on what has been done to date.*

*CARRIED.*

- 4) **Margaret Poochay, President**  
**Saskatoon Pow Wow Committee, dated November 23**

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Requesting permission to address Council regarding the upcoming annual Traditional Aboriginal Pow Wow. (File No. CK. 205-1)

**RECOMMENDATION:** that Margaret Poochay be heard.

*Moved by Councillor Penner, Seconded by Councillor Waygood,*

*THAT Ms. Poochay be heard.*

*CARRIED.*

*Ms. Poochay, President, Saskatoon Pow Wow Committee, was not present at the meeting.*

*Moved by Councillor Roe, Seconded by Councillor Postlethwaite,*

*THAT the information be received.*

*CARRIED.*

**5) Marlene Hall, Secretary  
Development Appeals Board, dated November 28**

Submitting Notice of Development Appeals Board Hearing regarding refusal to issue a development permit for 801 - 46th Street East. (File No. CK. 4352-1)

**RECOMMENDATION:** that the information be received.

*Moved by Councillor Heidt, Seconded by Councillor McCann,*

*THAT the information be received.*

*CARRIED.*

**6) Joanne Fedyk, Executive Director  
Saskatchewan Waste Reduction Council, dated November 22**

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Providing Council with information on a public meeting held on November 15 regarding waste management and inviting Council to a follow-up meeting on January 18, 1995 at 7:00 p.m. (File No. CK. 7830-1)

**RECOMMENDATION:** that the information be received.

*Moved by Councillor McCann, Seconded by Councillor Waygood,*

*THAT the information be received.*

*CARRIED.*

**7) Mary Helen Richards  
Saskatoon Committee on Abuse of the Elderly, dated November 22**

Commenting regarding Saskatoon Services for Seniors. (File No. CK. 1871-3)

**RECOMMENDATION:** that the letter be referred to the Legislation and Finance Committee for consideration when reviewing grant applications under the Assistance to Community Groups: Cash Grants Program.

*Moved by Councillor McCann, Seconded by Councillor Roe,*

*THAT the letter be referred to the Legislation and Finance Committee for consideration when reviewing grant applications under the Assistance to Community Groups: Cash Grants Program.*

*CARRIED.*

**8) Andrew Sander  
817 Avenue L North, dated November 26**

Submitting comments regarding casinos. (File No. CK. 4139-2-9)

**RECOMMENDATION:** that the information be received.

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*Moved by Councillor Heidt, Seconded by Councillor Postlethwaite,*

*THAT the information be received.*

*CARRIED.*

**9) Andrew Sander  
817 Avenue L North, dated November 26**

Submitting copy of letter sent to the Transit Manager regarding bus fares for seniors. (File No. CK. 7312-1)

**RECOMMENDATION:** that the information be received and considered with Clause 1, Report No. 21-1994 of the Works and Utilities Committee.

*Moved by Councillor Birkmaier, Seconded by Councillor Steernberg,*

*THAT the information be received and considered with Clause 1, Report No. 21-1994 of the Works and Utilities Committee.*

*CARRIED.*

**10) Jo Lubbock, Director, Hand Washing Awareness Week, 1995  
Canadian Paediatric Society, dated November 28**

Requesting Council to proclaim the week of February 20 to 26, 1995 as Hand Washing Awareness Week in Saskatoon. (File No. CK. 205-5)

**RECOMMENDATION:** that His Worship the Mayor be authorized to proclaim the week of February 20 to 26, 1995 as Hand Washing Awareness Week in Saskatoon.

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*Moved by Councillor McCann, Seconded by Councillor Waygood,*

*THAT His Worship the Mayor be authorized to proclaim the week of February 20 to 26, 1995 as Hand Washing Awareness Week in Saskatoon.*

*CARRIED.*

**11) Karen K. Turner, Saskatoon Area Coordinator  
Heart and Stroke Foundation of Saskatchewan, dated November 29**

Requesting Council to proclaim the month of February, 1995 as Heart and Stroke Month in Saskatoon. (File No. CK. 205-5)

**RECOMMENDATION:** that His Worship the Mayor be authorized to proclaim the month of February, 1995 as Heart and Stroke Month in Saskatoon.

*Moved by Councillor Birkmaier, Seconded by Councillor Waygood,*

*THAT His Worship the Mayor be authorized to proclaim the month of February, 1995 as Heart and Stroke Month in Saskatoon.*

*CARRIED.*

**12) Helen Schwanbeck  
45 - 325 5th Avenue North, dated December 1**

Submitting suggestions regarding transit passes for senior citizens. (File No. CK. 7312-1)

**RECOMMENDATION:** that the information be received and considered with Clause 1, Report No. 21-1994 of the Works and Utilities Committee.

*Moved by Councillor Langlois, Seconded by Councillor Steernberg,*

*THAT the information be received and considered with Clause 1, Report No. 21-1994 of*

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*the Works and Utilities Committee.*

*CARRIED.*

**13) Michelle Wright, 191 Meilicke Road  
Nancy Allan and G. L. Down, 909 Main Street, undated**

Expressing concern regarding the safety of women and girls in this city. (File No. CK. 5000-1)

**RECOMMENDATION:** that the information be received.

*Moved by Councillor Roe, Seconded by Councillor Postlethwaite,*

*THAT the information be received.*

*CARRIED.*

**14) Cameron Sinkiewicz, Amnesty International, Saskatoon Division,  
dated November 28 AND Donna Greschner, Chief Commissioner,  
Saskatchewan Human Rights Commission, dated November 23**

Requesting Council to proclaim December 10, 1994 as Human Rights Day in Saskatoon. (File No. CK. 205-5)

**RECOMMENDATION:** that His Worship the Mayor be authorized to proclaim December 10, 1994 as Human Rights Day in Saskatoon.

*Moved by Councillor Heidt, Seconded by Councillor Postlethwaite,*

*THAT His Worship the Mayor be authorized to proclaim December 10, 1994 as Human Rights Day in Saskatoon.*

*CARRIED.*

**15) Arden Gibb  
Gibb Charolais, dated December 5**

Requesting permission to address Council regarding application for connection to the Saskatchewan Water Corporation Pipeline East to the Hamlet of Grasswood. (File No. CK. 7781-2-2)

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**RECOMMENDATION:** that Mr. Gibb be heard during consideration of Clause 3, Report No. 20-1994 of the Works and Utilities Committee.

*Moved by Councillor McCann, Seconded by Councillor Langlois,*

*THAT Mr. Gibb be heard during consideration of Clause 3, Report No. 20-1994 of the Works and Utilities Committee.*

*CARRIED.*

**16) Fred Heal, Executive Director  
Meewasin Valley Authority, dated December 5**

Submitting comments regarding trail safety cost sharing proposal and advising that a representative will be available to answer questions. (File No. CK. 180-6-3)

**RECOMMENDATION:** that the information be received and considered with Clause 1, Report No. 18-1994 of the Planning and Development Committee.

*Moved by Councillor McCann, Seconded by Councillor Langford,*

*THAT the information be received and considered with Clause 1, Report No. 18-1994 of the Planning and Development Committee.*

*CARRIED.*

**B. ITEMS WHICH HAVE BEEN REFERRED FOR APPROPRIATE ACTION**

**1) Leo M. Barrett, Secretary  
Local 80, Saskatoon Professional Fire Fighters Union, dated November 19**

Submitting notice on behalf of the Saskatoon Professional Fire Fighters Union Local 80 to renegotiate the collective agreement. **Referred to the Administration.** (File No. CK. 4720-7)

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- 2) **Al Ens, Representative**  
**C.U.P.E. Local 859, dated November 23**

Submitting notice on behalf of the Canadian Union of Public Employees Local 859 to enter into negotiations for a revision to the Collective Bargaining Agreement. **Referred to the Administration.** (File No. CK. 4720-6)

- 3) **Al Ens, Representative**  
**C.U.P.E. Local 59, dated November 23**

Submitting notice on behalf of the Canadian Union of Public Employees Local 59 to enter into negotiations for a revision to the Collective Bargaining Agreement. **Referred to the Administration.** (File No. CK. 4720-6)

- 4) **Al Ens, Representative**  
**C.U.P.E. Local 47, dated November 23**

Submitting notice on behalf of the Canadian Union of Public Employees Local 47 to enter into negotiations for a revision to the Collective Bargaining Agreement. **Referred to the Administration.** (File No. CK. 4720-6)

- 5) **Shirley Ford**  
**219 McCormack Road, dated November 24**

Submitting concerns regarding traffic on the 200 block of McCormack Road. **Referred to the Works and Utilities Committee.** (Files CK. 6002-1 and 6280-1)

- 6) **William F. J. Hood**  
**Counsellor Management Ltd., dated November 25**

Expressing concern regarding sewer backup at 902 Spadina Crescent East. **Referred to the Administration for a report.** (File No. CK. 7500-1)

- 7) **Kevin Drapak**  
**19 - 331 Pandygrasse Road, undated**

Requesting a skating area in William A. Reid Park. **Referred to the Administration for a report.** (File No. CK. 4205-12)

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**8) Oakland Rennie, President  
Fifth Avenue Place Tenants Association, dated December 1**

Submitting a petition with approximately 110 signatures requesting two-hour parking on the west side of the 400 Block of Fifth Avenue North. **Referred to the Administration for a report.** (File No. CK. 6120-1)

**9) Mark Thompson, Chair  
Saskatchewan Assessment Management Agency, dated November 30**

Providing Council with a copy of a document entitled "Requirements for Local Appraisal Services" to assist municipalities that may be considering alternate valuation services. **Referred to the Administration for a report.** (Files CK. 180-11 and 127-1)

**RECOMMENDATION:** that the information be received.

*Moved by Councillor Langford, Seconded by Councillor Langlois,*

*THAT the information be received.*

*CARRIED.*

**REPORTS**

Mr. R. Tennent, Chair, submitted Report No. 15-1994 of the Municipal Planning Commission;

City Commissioner Irwin submitted Report No. 26-1994 of the City Commissioner;

Councillor Sternberg, Member, presented Report No. 18-1994 of the Planning and Development Committee;

Councillor McCann, Chair, presented Report No. 16-1994 of the Legislation and Finance Committee;

Councillor Birkmaier, Chair, presented Report No. 20-1994 of the Works and Utilities Committee;

Councillor Birkmaier, Chair, presented Report No. 21-1994 of the Works and Utilities Committee;

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Councillor Langlois, Chair, presented Report No. 7-1994 of the Personnel and Organization Committee; and

His Worship the Mayor, Chair, presented Report No. 11-1994 of A Committee of the Whole Council.

*Moved by Councillor Birkmaier, Seconded by Councillor Roe,*

*THAT Council go into Committee of the Whole to consider the following reports:*

- a) Report No. 15-1994 of the Municipal Planning Commission;*
- b) Report No. 26-1994 of the City Commissioner;*
- c) Report No. 18-1994 of the Planning and Development Committee;*
- d) Report No. 16-1994 of the Legislation and Finance Committee;*
- e) Report No. 20-1994 of the Works and Utilities Committee;*
- f) Report No. 21-1994 of the Works and Utilities Committee;*
- g) Report No. 7-1994 of the Personnel and Organization Committee; and*
- h) Report No. 11-1994 of A Committee of the Whole Council.*

*CARRIED.*

*His Worship Mayor Dayday appointed Councillor Waygood as Chair of the Committee of the Whole.*

*Council went into Committee of the Whole with Councillor Waygood in the Chair.*

*Committee arose.*

*Councillor Waygood, Chair of the Committee of the Whole, made the following report:*

*THAT while in Committee of the Whole, the following matters were considered and dealt with as stated:*

**"REPORT NO. 15-1994 OF THE MUNICIPAL PLANNING COMMISSION"**

Composition of Committee

Mr. R. Tennent, Chair  
Mr. Jim Kozmyk  
Councillor D.L. Birkmaier  
Ms. Ann March  
Mr. Glen Grismer  
Mr. Bill Delainey  
Ms. Fran Alexson  
Mr. Victor Pizzey  
Dr. Brian Noonan  
Ms. Lina Eidem  
Mr. Al Ledingham  
Mr. Paul Kawcuniak

- 1. Discretionary Use Application  
Proposed Boarding (Personal) Care Home  
for 13 Residents  
Lot 18, Block 923, Plan 79-S-22395  
270 Meilicke Road  
Applicant: Heather Powell, 270 Meilicke Road  
(File No. CK. 4355-1)**

*DEALT WITH EARLIER. SEE PAGE NO. 1.*

- 2. Discretionary Use Application  
Proposed Boarding (Personal) Care Home  
for 12 Residents  
Lot 15, Block 261, Plan 84-S-51468  
602 Spencer Way**

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**Applicant: Lynne Olafson  
(File No. CK. 4355-1)**\_\_\_\_\_

*DEALT WITH EARLIER. SEE PAGE NO. 3.*

- 3. Discretionary Use Application  
Private Club (Lodge) in B.2 District  
Lot 5, Block 248, Plan No. G867  
2605 Broadway Avenue South  
Applicant: Victory Construction Ltd.  
(File No. CK. 4355-1)**\_\_\_\_\_

*DEALT WITH EARLIER. SEE PAGE NO. 7.*

- 4. Discretionary Use Application  
Private Dance School in B.2 District  
Lot 5, Block 248, Plan No. G867  
2605 Broadway Avenue South  
Applicant: Diane Will Dance Studio  
(File No. CK. 4355-1)**\_\_\_\_\_

*DEALT WITH EARLIER. SEE PAGE NO. 6.*

- 5. Rezoning  
RM2 to R.2 District  
Part of Lot 1 & all of Lots 2 - 10 & 15 - 17 incl.,  
Block B, Plan Q20  
600 - 626 & 617 - 621 incl. McPherson Avenue  
(File No. CK. 4351-1)**\_\_\_\_\_

Attached is a copy of a report of the Planning and Construction Standards Department regarding a proposal to rezone the subject properties from an RM2 to an R.2 District. The proposal will reduce the maximum permitted density of development from four or six-unit dwellings to two-unit dwellings. This will help to preserve the low density character of the area and bring the Zoning Bylaw map into conformance with the Development Plan.

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Your Commission has reviewed this application and

**RECOMMENDS:**

- 1) that City Council approve the advertising respecting the proposal to rezone:

The East 90 feet of Lot 1, except that portion taken for road diversion by Plan No. DW 4784, and All of Lots 2 to 10 inclusive, and Lots 15 to 17 inclusive, all in Block B, Plan No. Q20,

(600, 604, 606, 610, 612, 614, 616, 618, 620, 622, 626, 617, 619 and 621 McPherson Avenue)

from an RM2 District to an R.2 District.

- 2) that the City Planner be requested to prepare the required notice for advertising the proposed amendment;
- 3) that the City Solicitor be requested to prepare the required Bylaw; and
- 4) that the Municipal Planning Commission's report be brought forward for consideration at the time of the public hearing, and that City Council consider the Commission's recommendation that the proposed Zoning Bylaw amendment, as outlined in Recommendation 1) above, be approved.

*ADOPTED.*

**REPORT NO. 26-1994 OF THE CITY COMMISSIONER**

**Section A - Works and Utilities**

- A1) **Post-Budget Request - Capital Projects #739 and #1174  
Electrical and Street Light Servicing  
Grosvenor Park Subdivision - Copland Court  
(File Nos. CC 1703 and 6300-1)**

Report of the General Manager, Electrical Distribution, November 23, 1994:

"The former Grosvenor Park School site has been subdivided and is in the process of being developed for residential use. The site will require the installation of underground electrical distribution and services, and the installation of street lighting. Currently, no funding provision

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exists in the Capital Budget for this work. It is proposed that the electrical servicing for the subject site be added to the existing Capital Project #739 -- Electrical Services - Prepaid Subdivisions - City Electrical Area - Distribution, and that the street lighting for the site be added to Capital Project #1174 -- Electrical Services - Prepaid Subdivisions - City Electrical Area - Street Lighting. The estimated cost and proposed financing are as follows:

**ELECTRICAL DISTRIBUTION AND SERVICES**

Estimated Cost	\$	30,000.00
Financing		
Cost Recovery-Prepaid Land Development	\$	7,000.00
Electrical Distribution Extension Reserve	\$	18,000.00
SaskTel/CATV	\$	5,000.00

**STREET LIGHTING**

Estimated Cost	\$	12,000.00
Financing		
Cost Recovery-Prepaid Land Development	\$	10,000.00
Electrical Distribution Extension Reserve	\$	2,000.00"

**RECOMMENDATION:**

that City Council approve electrical and street light servicing for Copland Court as a 1994 post-budget addition to Capital Projects #739 and #1174, with cost estimates and funding as outlined in this report.

*ADOPTED.*

- A2) Proposed Development and Servicing (Extension) Agreement  
- The City of Saskatoon and Preston Developments Inc.  
- Collins Crescent/Kaplan Green Area of the  
Arbor Creek Neighborhood  
(File No. CC 297-24)**
- 

Report of the City Solicitor, December 1, 1994:

"In keeping with the instruction of the Works and Utilities Committee at its meeting held on November 16, 1994, and the specific direction of the City Engineer, I have prepared and forward herewith for consideration proposed form of Development and Servicing (Extension) Agreement as between The City of Saskatoon and Preston Developments Inc.

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The proposed Agreement pertains to the Collins Crescent/Kaplan Green area of the Arbor Creek neighborhood, and has been drawn in the form of an extension to an earlier approved master agreement pertaining to this area. Accordingly, the proposed Agreement embodies all those development conditions and requirements previously approved with respect to this development area."

**RECOMMENDATION:**

- 1) that the proposed Development and Servicing (Extension) Agreement as between The City of Saskatoon and Preston Developments Inc. be approved; and,
- 2) that His Worship the Mayor and the City Clerk be authorized to execute such Agreement on behalf of The City of Saskatoon, and affix the Corporate Seal thereto.

*ADOPTED.*

**A3) Proposed Disabled Person's Loading Zone  
1435 Avenue F North  
(File No. CC 6145-1) \_\_\_\_\_**

Report of the City Engineer, November 22, 1994:

"The Engineering Department has received a request to install a 'Disabled Person's Loading Zone' in front of 1435 Avenue F North. A resident at this address is legally blind, and is having difficulties accessing the front of 1435 Avenue F North.

The Engineering Department has reviewed the request and proposes that a 'Disabled Person's Loading Zone' be installed in front of 1435 Avenue F North, as shown on attached Plan No. F5-3E. The loading zone conforms to City guidelines with respect to 'Disabled Person's Loading Zones', in which no fee is assessed for its installation."

**RECOMMENDATION:**

that a "Disabled Person's Loading Zone" be installed in front of 1435 Avenue F North, as shown on attached Plan No. F5-3E.

*ADOPTED.*

**Section B - Planning and Development**

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**B1) Naming of a New Neighbourhood Park  
Exhibition Neighbourhood  
Municipal Reserve MR1, Plan 62-S-03373 except  
all that portion included in Plan 68-S-21984  
(File No. CC 4206-1)**

Report of the City Planner, November 23, 1994:

"The above-noted municipal reserve was acquired by the City for redevelopment into a pocket park to address the neighbourhood-park deficiency in the Exhibition Neighbourhood. The location of this park is shown on the site plan which has been attached to this report.

The development of this new park is being financed through the Federal-Provincial Infrastructure Program. In accordance with the approved funding schedule, the construction is scheduled for 1995.

Since the proposed park is within an existing residential neighbourhood, the Exhibition Community Association was requested to provide suggestions for the name of this new park. The Association has responded by suggesting 'Exhibition Park' as an appropriate name. Your staff support this proposal because the park will be taking a name which is associated with the surrounding neighbourhood and because it will be located directly across the street from the Prairieland Exhibition's grounds."

**RECOMMENDATION:**

that Municipal Reserve MR1, Plan 62-S-03373 except all that portion included in Plan 68-S-21984, be named "Exhibition Park".

*ADOPTED.*

**B2) Processing of Building-Permit Applications  
Scheduled Increase to the Minimum Fee  
(File Nos. CC 301-1 and 1600-7)**

On February 28, 1994, City Council approved a restructuring of the fee-schedule for the processing of building-permit applications. The changes have been made in a phased manner (i.e. over three years) and when fully implemented, will result in this function being provided as a fully cost-recovered service. The new fee-schedule, including the phased implementation, was subsequently approved as an amendment to The Building Bylaw.

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Attached is a copy of the February 28, 1994, report of the Planning and Development Committee which explains the rationale for the increases to this fee. When it approved this change, City Council resolved:

**". . . the City's Administration be requested to advise City Council in December of 1994 that increases to the minimum building permit fee will come into effect in 1995 and 1996".**

Accordingly, City Council should note that on January 1, 1995, the minimum fee which is charged for processing building-permit applications will increase from \$50.00 to \$60.00 and on January 1, 1996, the minimum fee will be \$75.00.

**RECOMMENDATION:** that the information be received.

*ADOPTED.*

**Section C - Finance**

**C1) Notice of Auction Sale for Lost and Found Items  
(File No. CC 1250-1)\_\_\_\_\_**

Attached is a copy of a Notice of Auction Sale for Lost and Found Items.

**RECOMMENDATION:** that the information be received.

*ADOPTED.*

**C2) Enquiry - Councillor Langlois (November 21, 1994)  
Reassessment  
(File No. CC 1615-2)\_\_\_\_\_**

**"Recently, there was a news item pertaining to a successful assessment appeal in the City of Regina, which resulted in a reassessment of the Golden Mile Shopping Centre and a significant loss of tax revenue for the City of Regina.**

**Would the Administration prepare a report on the implications of this decision on the property tax revenues in the City of Saskatoon for the 1994 and 1995 budget years. What is the projected impact on the mill rate if reassessments based on this decision were required to be implemented in 1995? Which types of commercial, industrial, or residential properties**

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**would be most adversely affected? Would such a reassessment have any impact on economic development in Saskatoon - and other municipalities - particularly in relation to new buildings?**

**May I request that the report be tabled at the next regular Council meeting?"**

I. THE DECISION

On May 26, 1994, the Assessment Appeals Committee handed down a major decision with respect to the Golden Mile Shopping Centre in Regina, (copy attached). In this decision, the Committee "unfroze" depreciation. The present 1965 base manual has frozen the depreciation allowance from 1982, however, the Committee indicated depreciation should be applied to the current year. The impact of this decision on all properties, both residential and commercial, is that all buildings will have their depreciation amount increased, resulting in a decreased assessment. This effectively means a full reassessment will have to be done January 1, 1995.

II. THE IMPACT

a) Financial

The estimated assessment loss as a result of this decision is approximately \$90,000,000, which translates into a tax loss for both the School Boards and of the City of approximately \$12,000,000. To maintain a revenue neutral position, a mill rate increase of 8% will be required to offset this loss.

b) Affected Properties

As the Appeals Board's decision impacted depreciation, it is only logical that the effect of this decision is based on the individual age of each property. Assuming no corrective measures take place, aside from a mill rate adjustment, older properties will have their assessment and taxes reduced, while properties built after 1982 will have their taxes increased to maintain a revenue neutral position.

Therefore, older buildings such as those on 2nd Avenue, or 20th Street West, will have a potential tax reduction, while newer buildings, such as the Princeton Towers, Saskatoon Square and the Midtown Plaza, will have increases to offset the tax loss. Residences in older neighbourhoods, such as Riversdale and Nutana will have taxes decreases, while newer residential neighbourhoods such as Fairhaven, Dundonald, Silverwood, Lawson Heights, Wildwood, Lakeview, Erindale and Lakeridge will have tax increases. Simply put, the newer the building the greater the tax increase. The older the building the greater the tax decrease. Therefore in terms of economic development, a company building a new plant or an expansion in Saskatoon would be facing a tax increase of 8% effective January 1, 1995, if no further action is

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taken. This would likely put a damper on any economic development in the City.

**III. CONCLUSION**

Implementing this decision will require 56,000 assessment returns being calculated and mailed with almost all properties having their taxes affected. As depreciation is only one part of reassessment, when a full reassessment is implemented in perhaps, 1996, many of these tax adjustments may be fully reversed, creating even more uncertainty about our municipal assessment.

Your staff is working with the Provincial Government and the Saskatchewan Assessment Management Agency to find solutions to this problem. One possibility is to have the Provincial Government pass legislation to preserve the status quo until a proper reassessment can take place. If this strategy is successful, no reassessment would be required in 1995. However, no agreement has been reached to resolve this issue.

**RECOMMENDATION:**

that City Council request the Provincial Government to commit to a legislative solution to preserve the existing assessment manual.

*IT WAS RESOLVED:*

- 1) *that City Council request the Provincial Government to commit to a legislative solution to preserve the existing assessment manual; and*
- 2) *that City Council also request that full reassessment be completed no later than January 1, 1997.*

**C3) Enquiry - Councillor Langford (November 21, 1994)  
Condition of Saskatoon Stockyards  
North Side of 11th Street West between Avenue W and Circle Drive  
(File No. CC 530-1)**

**"The buildings located in the Saskatoon Stockyards are vacant and decaying. Children from Meadowgreen are crossing the tracks to play in these buildings which are a fire trap, therefore, the children's safety is a concern. The property is an eyesore for residents of**

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**Saskatoon. Does it violate the City's Maintenance Bylaw?"**

Report of the Fire Chief, November 29, 1994:

"An inspection was carried out on November 22, 1994, at Western Stockyards, 2910 - 11th Street West by the Saskatoon Fire Department and the Community Health Unit of the Saskatoon District Health Board. The owner of this property is Inventures Capital Corporation, 500 - 95 King Street East, Toronto, Ontario. The area and buildings were also photographed by the Saskatoon Fire Department.

The stockyards' facility has two buildings located on the site. One is a former sales ring building which is abandoned and unused. The other main building contains a small office area used by the Saskatchewan Pork Producers Marketing Board and a large barn used as a collection point for pigs and sheep. The annual volume is approximately 25,000 head with the actual number of animals varying from day to day depending on sales.

The inspection included the general area surrounding the two buildings, the stockyards and the actual buildings on the site. The general area was found to have been the subject of past vandalism, small fires, and was generally found to be in a state of disrepair.

The Fire Department has responded to several small fires set by children in the past years, at this location.

The following outlines the findings of the fire inspection.

1. Main Building (Pictures 1, 2, 3, 4)

This building had a concrete floor and was constructed of wood exterior walls, interior walls and roof.

An examination of this building revealed the following:

- 1.1 There was evidence of considerable vandalism which resulted in broken windows, holes in the exterior doors and walls. These breaches in the exterior had been boarded over. (Pictures 5, 6, 7, 29)
- 1.2 There were ten large straw bales which had been separated creating a fire hazard. (Picture 8)
- 1.3 The coffee shop area shows evidence of a roof leak in the south-east corner. (This area is used for storage only). The roof has partially collapsed in this area as well. (Picture 9)
- 1.4 The floor has experienced collapse in the south end under the sheep pens. (Pictures

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10, 10A)

- 1.5 There is evidence of damage to the roof support on the centre east side. Temporary supporting timbers have been put in place in this area. (Pictures 11, 12, 13, 25)
- 1.6 The wiring in this building was found to be a combination of both the old knob and tube type and modern wiring. A relatively new service has been added to the building to provide electricity for electric heaters located in several of the pens. This is the only heat provided within the barn portion of the building. (Pictures 23, 24, 27, 28)
- 1.7 There are four gas-fired furnaces in the building, three of which are currently being used. (Picture 26)
- 1.8 Electric heaters are being used in the building. (Picture 24)

2. North Dock and Corral (Picture 14)

The dock and corral areas north of the main building were in very poor condition. There were missing supports, rails and decking. These were determined to be a hazard in the event of a fire and added considerably to the fire load of the area.

3. Former Sales Ring Building (Pictures 15, 16, 17, 18, 19)

This building is constructed of concrete block exterior walls with primary wood construction in the interior of the building. The building has been the subject of considerable vandalism and has had a fire inside the building in the past.

4. General Outdoor Area

The general area surrounding the stockyards' facility buildings was found to be overgrown with dead weeds and grass. The area contained large amounts of used combustible lumber and related materials. (Pictures 20, 21, 22)

There was considerable evidence that the surrounding area, the former sales ring building, and the main building were being used by unauthorized persons (i.e. young people) and had considerable vandalism. The Saskatoon Fire Department is of the opinion that the buildings present a significant life safety and fire hazard.

Therefore, an Order has been issued by the Department which requires the following:

1. Sales Ring Building

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This building must be demolished by March 1, 1995. In addition, it must be secured immediately and remain secured until such time as the demolition is complete.

2. Main Building

- a) The main building must be secured from unauthorized entry immediately.
- b) Accumulated combustible debris, including dry weeds and grass must be removed from the site, no later than May 1, 1995.
- c) All temporary electrical wiring must be repaired by March 1, 1995.
- d) The building must be repaired and brought up to a safe standard by March 1, 1995. It is required that the owner obtain a Building Permit from the Planning and Construction Department prior to undertaking the necessary structural repairs to the building."

Because of the action which has been taken by the Fire Department, separate inspections and enforcement actions under The Maintenance Bylaw have not been undertaken, at this time.

The original photographs will be circulated at the Council meeting by the City Clerk.

**RECOMMENDATION:** that the information be received.

*IT WAS RESOLVED:*

- 1) *that the information be received; and*
  - 2) *that a status report be brought forward in June of 1995.*
- C4) Trailer Occupant Fees - 1995**  
**(File No. CC 1720-10)**

Report of the City Treasurer, November 29, 1994:

"The Trailer Occupant License Fee is a charge on a trailer itself and represents the equivalent of the property tax levy on buildings and improvements. The formula used calculates the fees on the 1961 - 70 level of assessment as provided by the Provincial Government. The year-over-year changes in the fees are equal to changes to Saskatoon's mill rate but are behind by one year.

The 1995 monthly fees have been calculated by multiplying the assessed value of the trailer by the annual mill rate (130.31 for 1994). The monthly fees are rounded to the nearest 25¢ for ease of administration. In essence, the proposed fee schedule reflects a 1.12% increase consistent with the 1994 mill rate increase.

The following table sets out rates proposed for 1995 along with 1994 comparables:

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<b>Size of Trailer (in Sq. Feet)</b>	<b>No. of Trailers</b>	<b>1994 Monthly Fee</b>	<b>1995 Monthly Proposed Fee</b>
<b>Less than 300</b>	<b>5</b>	<b>\$11.75</b>	<b>\$12.00</b>
<b>300 - 400</b>	<b>6</b>	<b>14.00</b>	<b>14.00</b>
<b>401 - 500</b>	<b>24</b>	<b>17.25</b>	<b>17.50</b>
<b>501 - 600</b>	<b>28</b>	<b>22.00</b>	<b>22.25</b>
<b>601 - 700</b>	<b>50</b>	<b>27.50</b>	<b>27.75</b>
<b>701 - 800</b>	<b>47</b>	<b>32.25</b>	<b>32.75</b>
<b>801 - 900</b>	<b>103</b>	<b>37.75</b>	<b>38.25</b>
<b>901 - 1000</b>	<b>110</b>	<b>42.25</b>	<b>42.75</b>
<b>1001 - 1100</b>	<b>14</b>	<b>46.75</b>	<b>47.25</b>
<b>1101 - 1200</b>	<b>18</b>	<b>51.25</b>	<b>51.75</b>
<b>1201 - 1300</b>	<b>5</b>	<b>56.50</b>	<b>57.00</b>
<b>1301 - 1400</b>	<b>5</b>	<b>61.00</b>	<b>61.50</b>
<b>1401 - 1500</b>	<b>2</b>	<b>65.25</b>	<b>66.00"</b>

**RECOMMENDATION:**

- 1) that the proposed Trailer Occupant License Fees for 1995 be approved; and,
- 2) that the City Solicitor be instructed to prepare the necessary bylaw.

*ADOPTED.*

**C5) Economic Development Authority - Audit Report  
 (File Nos. CC 430-18 and 3500-1)**

Report of the City Comptroller, December 1, 1994:

"In early 1994, our office was advised by the former Director of the Economic Development Authority that he was unaware that an audit needed to be done of the Authority. No funds had been

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budgeted for such an examination after it assumed responsibility for what was formerly the Economic Development Office. Because we felt that it was important that an audit be conducted, we authorized our external auditors, Deloitte and Touche, to conduct a year-end audit, with the City absorbing the cost.

Bylaw 7308, which established the Economic Development Authority, requires not only that the Authority ensure that an independent audit is conducted and funded, but that a copy of the Audit Report be forwarded to City Council by March 31 after each calendar year-end. We recently noted that the Audit Report, dated April 12, 1994, had not been forwarded to Council, and now submit it for Council's information."

**RECOMMENDATION:** that the information be received

*ADOPTED.*

**Section D - Services**

**D1) Routine Reports Submitted to City Council**

<u>SUBJECT</u>	<u>FROM</u>	<u>TO</u>
Schedule of Accounts Paid \$1,176,329.38 (File No. CC 1530-2)	November 18, 1994	November 22, 1994
Schedule of Accounts Paid \$974,281.67 (File No. CC 1530-2)	November 23, 1994	November 24, 1994
Schedule of Accounts Paid \$796,849.34 (File No. CC 1530-2)	November 24, 1994	November 30, 1994
Schedule of Accounts Paid \$3,188,874.59 (File No. CC 1530-2)	November 29, 1994	December 5, 1994

**RECOMMENDATION:** that the information be received.

*ADOPTED.*

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**D2) Appointment of Acting City Clerk  
(File No. CC 4510-1)**

The appointment of an Acting City Clerk is necessary so that legal documents can be signed on behalf of the City in the absence of the City Clerk. It has been the practice of City Council to appoint an Acting City Clerk as required, i.e. each time the City Clerk is absent.

It is recommended that, for all absences of the City Clerk of more than one day, the Assistant City Clerk be appointed as Acting City Clerk. This permanent appointment will provide the City Clerk's Office with more flexibility in dealing with absences of the City Clerk.

**RECOMMENDATION:**

that the Assistant City Clerk be appointed to act as City Clerk whenever the City Clerk is absent from duty for more than one day.

*ADOPTED.*

**D3) Bylaw Amendment  
- Firefighters' Pension Plan - Contributory Service  
(File No. CC 4730-4)**

Report of the City Solicitor, November 30, 1994:

"As a result of the coming into effect of *The Pension Benefits Act, 1992*, the members of the Firefighters' Pension Plan were required to decide whether to cap years of contributory service under the Plan at 35 years or to extend contributory service beyond 35 years and require further contributions to the Plan for that service. Members of the Plan voted to approve a freeze in contributory service under the Plan at 35 years as at January 31, 1994.

The foregoing decision was reported to the Trustees of the Firefighters' Pension Plan who approved an amendment to the Plan to limit contributory service to 35 years. In this regard, we enclose for consideration by Council Bylaw No. 7445 to amend Bylaw No. 5585, the Firefighters' Pension Plan Bylaw, to implement the limit on contributory service."

**RECOMMENDATION:**

that Council consider proposed Bylaw No. 7445.

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*IT WAS RESOLVED:*

- 1) *that Council consider proposed Bylaw No. 7445 (1st and 2nd reading only); and*
- 2) *that prior to third reading being given the Administration report on the way that the five years of service are calculated; i.e. whether they are contributory years or years of service.*

**REPORT NO. 18-1994 OF THE PLANNING AND DEVELOPMENT COMMITTEE**

Composition of Committee

Councillor K. Waygood, Chair  
Councillor R. Steernberg  
Councillor P. Roe

1. **Communication to Council**  
**From: Fred Heal, Executive Director**  
**Meewasin Valley Authority**  
**Date: July 13, 1994**  
**Subject: Submitting information regarding the issue of safety on the Meewasin Valley Trail and requesting \$7,000 toward costs incurred to implement safety programs and to further the work of the Trail Safety Committee**  
**(File No. CK. 5520-1)**

Report of the Director of Planning and Development, dated November 21, 1994:

"Attached is a copy of a July 13, 1994, letter to City Council from the Executive Director of

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the Meewasin Valley Authority in which the City was requested to contribute \$7,000 towards the cost of undertaking a safety program on the Meewasin Trail during 1994. The request was referred to the Legislation and Finance Committee for consideration.

This Committee reported to City Council on August 2, 1994. As is indicated in the attached document, the Legislation and Finance Committee recommended denying the request for funding. The Committee suggested that the City's statutory funding was "significant and sufficient on behalf of the taxpayers of Saskatoon" and was not prepared to support the provision of additional municipal funds to the Authority. City Council did not accept the Committee's recommendation and decided, instead, to refer the request to the Planning and Development Committee for further consideration.

Attached is a copy of the excerpt of the minutes from the Planning and Development Committee's August 15, 1994, meeting when this matter was considered. At that meeting, I advised the Committee that civic staff have been participating with other organizations to identify ways of improving the safety of pedestrians and cyclists on the Meewasin Trail. The initiatives which were undertaken in 1994 were developed through these multi-agency discussions.

On November 21, 1994, the Executive Director of the Meewasin Valley Authority confirmed for me that the funds which were outlined in his July 13, 1994, letter had been spent for trail-safety initiatives during 1994. Therefore, the Authority would still like City Council to consider its request for a \$7,000 contribution from the City for the 1994 program. In addition, another trail-safety program is being considered for 1995 and subsequent years (i.e. a program which could carry forward into the future).

Your staff acknowledges that the City should have an interest and role in improving the safety of pedestrians and cyclists on the Meewasin Trail. In his July 13, 1994, letter, the Authority's Executive Director has indicated that his organization " . . . [shares] the responsibility for trail safety with a number of organizations, and [suggests] that cost-sharing these expenses would be appropriate". If the Authority and the other agencies were not interested in taking joint-action on this matter, all safety considerations pertaining to pedestrians and cyclists using the portions of the Meewasin Trail on municipal property would become the full responsibility of the affected civic departments (e.g. Leisure Services, Civic Buildings and Grounds, and Engineering).

The issues which need to be addressed are whether City Council is prepared to provide additional funding for these trail-safety initiatives and whether it is prepared to undertake these initiatives through a multi-agency and cost-shared approach which is co-ordinated through the Meewasin Valley Authority. The funding request for 1994 is problematic because no funds have been allocated specifically for this purpose in the City's approved Operating Budget. At this time, I cannot propose an over-expenditure to any portion of the City's budget until the status of the City's financial position has been confirmed by the Comptroller's Department. It appears that this will not occur until the end of the current fiscal year and therefore, I must recommend that the funding request for 1994 should be

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denied.

With respect to providing future funding for a multi-agency trail-safety program, this could be addressed as part of the preparation of the City's preliminary 1995 Operating Budget. In support of such a budgetary proposal, City Council should request a report from the Meewasin Valley Authority on the impact that the 1994 initiatives had on the safety of pedestrians and cyclists on the Meewasin Trail and on the type of programming and cost-sharing arrangements that are being proposed for 1995. With this information, City Council can assess the benefits of placing additional funds in the preliminary 1995 Operating Budget for this purpose."

Your Committee has reviewed this matter and

**RECOMMENDS:**

- 1) that the Meewasin Valley Authority's request for a \$7,000 contribution to cover the costs of the trail-safety initiatives which were implemented in 1994 be denied;
- 2) that a provision be included in the City's preliminary 1995 Operating Budget as an additional contribution to the Meewasin Valley Authority to finance a portion of the trail-safety program for 1995; and
- 3) that, to assist in considering the proposed funding provision in the City's preliminary 1995 Operating Budget, the Meewasin Valley Authority be requested to provide City Council with a report on:
  - a) the impact that the 1994 initiatives had on the safety of pedestrians and cyclists on the Meewasin Trail; and
  - b) the proposed initiatives and civic contribution for providing a trail-safety program in 1995.

*Pursuant to earlier resolution, Item A.16) of "Communications" was brought forward and considered.*

***IT WAS RESOLVED:***

- 1) *that the Meewasin Valley Authority's request for a \$7,000 contribution to cover the costs of the trail-safety initiatives which were implemented in 1994 be denied;*
- 2) *that the matter of including a provision in the City's preliminary 1995 Operating Budget as an additional contribution to the Meewasin Valley Authority to finance a portion of*

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*the trail-safety program for 1995 be referred to the Budget Policy and Planning Committee; and*

- 3) *that, to assist in considering the proposed funding provision in the City's preliminary 1995 Operating Budget, the Meewasin Valley Authority be requested to provide City Council with a report on:*
  - a) *the impact that the 1994 initiatives had on the safety of pedestrians and cyclists on the Meewasin Trail; and*
  - b) *the proposed initiatives and civic contribution for providing a trail-safety program in 1995.*

**2. Audit Report - Planning and Construction Standards Department  
Design and Long-range Planning Branch  
(File No. CK. 1600-7)**

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Your Committee has considered the following report of the City Comptroller dated October 28, 1994:

"In its report to City Council on February 28, 1994, the Planning and Development Committee stated that it had requested the Director of Finance to report on the implications and the appropriateness of implementing Recommendations 25 and 26.

**'Recommendation 25: That the services provided to the Land Bank Program by the Planning Department be charged to the Land Bank Program (i.e. Property Realized Reserve) at the time the services are provided rather than when lots are sold.**

**Recommendation 26: That Planning Department costs applicable to the current inventory of City-owned serviced lots be charged to the Land Bank Program and reflected as Planning Department revenue in 1993.'**

A response on the above was postponed as it was the intention of this office to conduct a more thorough review this past summer of all accounting practices and policies as they pertain to the City's involvement in the land development process. Although some progress was made on the study, the ten week strike ended the review. Even under normal circumstances, we would not have the staff resources to conduct such a review at this time of year. It is our intention, therefore, to have some detailed analysis done over the next six months, as time permits (i.e. the analysis will require the involvement of other

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departments), and finalize the review in the summer of 1995.

As an interim response to the audit recommendations, it is my observation that Recommendation 25 could be implemented for 1995. However, a mechanism will have to be in place to ensure that accountability for the cost of the services being provided is reviewed by the Land Manager who is ultimately responsible for the efficient operation of the land bank and land pricing. I understand the difficulty of the current practice in that costs do not necessarily match revenues due to timing differences between lot servicing/planning requirements, and ultimate disposition of the property being sold.

Recommendation 26 attempts to accrue any outstanding revenues which would have been recorded on existing inventory had Recommendation 25 been in place since the inception of the Land Bank. However, since all costs for the services provided (net of the recovery from lot sales to date) have in fact been subsidized by the taxpayer or are the result of additional revenues available due to a cost recovery at current pricing rather than historical costs, it would not be appropriate to record these revenues as part of the most current accounting period. As an alternative, while still recognizing that the Land Bank should be charged for the services which have been provided, it is recommended that any revenues derived from this calculation (estimated to be approximately \$175,000) be transferred from the Property Realized Reserve to the Revenue Stabilization Reserve. The latter reserve is used to fund any future deficits which might occur. This would ultimately return the funds previously used to fund this portion of the planning process back to the taxpayer."

Attached, as background information, is a copy of Clause 5, Report No. 4-1994 of the Planning and Development Committee which was adopted by City Council at its meeting held on February 28, 1994.

**RECOMMENDATION:**

- 1) that the expenditures incurred by the Planning and Construction Standards Department for the provision of services for the Land Bank, be charged to the Property Realized Reserve on an annual basis, and that the impacted operating budgets be adjusted to reflect this change in accounting policy commencing in 1995; and
- 2) that the accrual for services provided on existing land inventory be transferred from the Property Realized Reserve to the Revenue Stabilization Reserve based on the 1994 rate structure.

*IT WAS RESOLVED:*

- 1) *that the expenditures incurred by the Planning and Construction Standards Department for the provision of services for the Land Bank, be charged to the Property Realized*

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*Reserve on an annual basis, and that the impacted operating budgets be adjusted to reflect this change in accounting policy commencing in 1995;*

- 2) *that the accrual for services provided on existing land inventory be transferred from the Property Realized Reserve to the Revenue Stabilization Reserve based on the 1994 rate structure; and*
- 3) *that the matter of setting up the Land Bank with clearly identifiable financial reporting be referred to the Land Bank Committee for a report.*

**3. Saskatchewan Lotteries Trust Fund  
Community Grant Program  
(File No. 1860-1)**

Your Committee has reviewed the following report of the Director of Planning and Development dated November 22, 1994:

"Introduction

On March 21, 1994, the Planning and Development Committee endorsed various Saskatoon-based applications to receive lottery-generated funding in 1994 from the Saskatchewan Lotteries Trust Fund's Community Grant Program. This endorsement was forwarded to the Saskatchewan Lotteries Community Advisory Committee for approval.

The Committee's endorsement followed a lengthy discussion (which took place over several meetings) concerning the manner in which requests for grants from the Saskatchewan Lotteries Trust Funds were being reviewed by the City and were being subsequently approved by the Saskatchewan Lotteries. As a result, the provincial agency decided to review its policies with respect to the Community Grant Program; this review clearly would have an impact on the role that the City played in administering and participating in the Program. Accordingly, the Planning and Development Committee resolved the following (assuming that the Saskatchewan Lotteries Trust Fund would not be making significant changes to the Community Grant Program):

**'that the Administration review the policy and provide a report to the Planning and Development Committee on any suggested changes regarding the allocation in 1995'.**

During the past summer, the Saskatchewan Lotteries decided to implement major changes to the Community Grant Program. These changes have affected the role that the municipalities are expected to play in administering the Program. The following report outlines these changes as they apply to Saskatoon.

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Background

The Trust Initiatives Grant Program (TIP) was put into place in 1986 by the Saskatchewan Lotteries Trust Fund for Sport, Culture, and Recreation. Through this Program, some of the funds which are generated by the provincial lotteries are allocated to assist non-profit, community-based, volunteer organizations and municipal recreational authorities in providing opportunities for people of all ages to be involved in sport, cultural, and recreational activities.

Since its inception, the City's Parks and Recreation/Leisure Services Department has administered the Trust Initiatives Program in Saskatoon under the authority of the Saskatchewan Lotteries' requirements and of City of Saskatoon Policy C03-031 (Trust Initiatives Program). A copy of the City's Policy is attached to this report.

The New Community Grant Program

In 1994, the Saskatchewan Lotteries Trust Fund modified and renamed the Trust Initiatives Program. Under the new Community Grant Program, the levels of funding and the eligibility criteria were changed.

Some of the changes which have been made to create the new Program include:

- Greater emphasis on allocating the funds on the basis of locally-established priorities and on meeting the specific needs of each community (with the local-government authority in the community being responsible for articulating those priorities and needs),
- Earlier approval and distribution of the funds to successful applicants,
- More attention on evaluation and follow-up at the completion of each approved project,
- Specific attention to targeted populations (e.g. seniors, people with disabilities, indigenous people, single-parent families) which must be factored into the local priorities for evaluating applications, and
- Revised lists of expenditures that are eligible and are not eligible for funding.

The most significant change for the City is that municipalities are no longer eligible to receive any funds through this Program.

Appendix B of this report is a copy of the criteria and administrative procedures for the new Community Grant Program. The Saskatchewan Lotteries Trust Fund's documents are

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specific and sufficiently detailed to eliminate the need for a policy statement in the City's Policy Manual. Therefore, besides being out of date, City of Saskatoon Policy C03-031 (Trust Initiatives Program) is unnecessary and can be rescinded.

Administering the Community Grant Program in 1995

The Saskatchewan Lotteries have delegated to the City the responsibility and the accountability for administering the Community Grant Fund. The City receives no financial compensation for providing these administrative activities.

Community-based, non-profit, volunteer organizations are required to submit their applications for 1994 funding to the City. The Program does not fund on-going costs or the general operations of an organization; rather, the purpose of the Program is to support projects that involve sport, cultural, and recreational activities. There is a special emphasis being placed on inter-community co-operative projects.

The City is responsible for reviewing the applications and providing recommendations to the Saskatchewan Lotteries Trust Fund on the allocation of the available funding (based on provincial and local priorities). Subject to the approval of the Trust Fund, the municipality will distribute the funding to the successful applicants and then is accountable for ensuring that proper evaluation and follow-up is undertaken after each project has been completed.

In order to proceed with these activities, three issues must be addressed:

- How will the annual local priorities and needs be established? While the Saskatchewan Lotteries will identify some provincial priorities (i.e. the target populations), each municipality is able to specify local priorities which will apply specifically to the applications that will be considered for its community's allocation. In our opinion, the establishment of local priorities is a political decision which, usually, would involve a decision by City Council. Under City of Saskatoon Policy C03-031, City Council had delegated the responsibility for such decisions to the Planning and Development Committee. Therefore, the direction of the Committee is being requested with respect to whether it wishes to ask City Council that such a delegation should continue for the new Community Grant Program.
- How will the local priorities be administered and who will undertake the evaluation and follow-up activities? The general administration of the Program will be assigned to the Leisure Services Department. We are anticipating that the

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guidelines and targeted populations from the Saskatchewan Lotteries, along with very specific local priorities, should enable the Department to determine the eligibility of each applicant and to allocate the available funding through a ranking process. In this manner, it would not be necessary for City Council or the Planning and Development Committee to be involved in these activities, except from the perspective of receiving information reports.

- Will there be any limits on the amount of funding that will be made available to each applicant? The Saskatchewan Lotteries has established a minimum grant of \$250 for each successful project under the Community Grants Program. Under the previous Trust Initiatives Program, we had introduce both minimum and maximum amounts for each project. We would like to have similar ranges included in our local administration of the new Program. In our opinion, such ranges ensure the broadest distribution of the funds, while ensuring that the costs of administering the Program do not become too high. If there is not a maximum amount, one application could be eligible for a large proportion of the funds, thereby limiting the amount that is available for distribution among the other applicants. If there is a very low minimum amount, then a very large number of small grants could have significant administrative implications, particularly with respect to accommodating the evaluation and follow-up requirements of the Program.

The decision on maximum and minimum limits is also one which should be made politically. This is a significant consideration in determining how many applications will be accommodated in each year within the annually-established local priorities."

On the assumption that City Council would agree to the recommendations contained in this report, your Committee considered the following report of the General Manager, Leisure Services Department dated November 23, 1994:

"The staff of the Leisure Services Department are recommending the following local priorities for Saskatoon in assessing the 1995 applications for funding under the Saskatchewan Lotteries Trust Fund's Community Grant Program:

- **First Priority: Projects which encourage greater participation among target populations and which introduce a new leisure (i.e. sport, cultural, or recreational) activity, that could become on-going, for one or more of these targeted groups.**

This priority will allow for one-time clinics and introductory programs. One of the objectives of these clinics and programs should be to develop future interest among the target populations' participants.

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The Saskatchewan Lotteries requires that 30 percent of the Community Grant Program's funding should be directed to target populations. Our local priorities must, therefore, be consistent with this requirement.

Through our needs-assessment process and through general feedback from the community, we have identified specific components of the Saskatchewan Lotteries' target populations which should be given special attention in Saskatoon. Therefore, as part of the above-noted general priority, we recommend that projects which are aimed at 'youth at risk', Aboriginal people, and senior citizens should be encouraged in 1995.

- **Second Priority: Projects which provide an opportunity for a target population to participate directly in a leisure activity by breaking down the barriers to participation.**

This priority is consistent with the Saskatchewan Lotteries' desire to ensure that the sport, cultural, and recreational needs of all segments of our population are being served. Barriers (such as inadequate income, inaccessible transportation, or cultural considerations) can prevent some of the targeted populations from participating in the leisure programs and activities that are available. Therefore, projects which try to eliminate these barriers should be encouraged.

- **Third Priority: Projects which encourage and build a sense of spirit and belonging within our community through the participation of a broad cross-section of the population in sport, cultural, and/or recreational activities.**

This priority supports special events which may be put on by community associations or by City-wide organizations in order to increase the awareness of a particular leisure activity or need, to build pride among the volunteers, or to make people more involved in their community. When people in a community are engaged, together, in leisure activities, they are more likely to make a commitment to work, as volunteers, towards enhancing that community's quality of life.

- **Fourth Priority: Projects which do not fall within the first three priorities, but which are a new program or which enhance or expand an existing sport, cultural, and/or recreational program.**

This priority includes projects that allow organizations to develop the expansion or enhancement of a leisure activity. It encourages applications to support leisure activities that may have been previously introduced, but that need more time to take root in the community and to flourish. This priority could support the acquisition of pieces of equipment which are eligible expenditures for funding under the Community Grant

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Program.

With respect to the funding limits, your staff recommend a minimum amount of \$500 and a maximum of \$5,000 for each project for each year. This recommendation increases the maximum limit from the \$2,000 amount under the previous year's funding program, thereby giving the applicants more flexibility in developing their funding proposals.

The Saskatchewan Lotteries Trust Fund is encouraging groups to enter into partnership arrangements when considering projects for funding under the Community Grant Program. Therefore, we further recommend that the City should support these arrangements by allowing the participating applicants to pool their funding limits, thereby increasing the maximum funding amount that will be permitted for such projects."

Your Committee subsequently resolved the following, subject to City Council delegating the authority to the Planning and Development Committee to make such decisions:

- "1) that the 1995 local priorities for allocating Saskatoon's portion of the Saskatchewan Lotteries Trust Fund's Community Grant Program (as specified in the above report of the Director of Planning and Development dated November 23, 1994) be approved;
- 2) that the funding limits and the incentive for partnership arrangements (as specified in the above report of the Director of Planning and Development dated November 23, 1994) for each applicant who receives funding under Saskatoon's portion of the Saskatchewan Lotteries Trust Fund's Community Grant Program be approved."

**RECOMMENDATION:**

- 1) that City of Saskatoon Policy C03-031 (Trust Initiatives Program) be rescinded; and
- 2) that the Leisure Services Department be authorized to administer, to distribute (through a ranking process), and to undertake the evaluation and follow-up activities for the Community Grant Program in accordance with the guidelines of the Saskatchewan Lotteries Trust Fund and the City's approved local priorities; and
- 3) that the Planning and Development Committee be delegated the responsibility for approving:
  - a) the annual priorities and needs for distributing the Community Grant Program's funds for Saskatoon; and

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- b) the minimum and maximum amounts that will be granted to each project in each year.

*ADOPTED.*

**REPORT NO. 16-1994 OF THE LEGISLATION AND FINANCE COMMITTEE**

Composition of Committee

Councillor P. McCann, Chair  
Councillor M. Heidt  
Councillor H. Langlois

**1. Inter-Community Cooperation Grant Application Proposal  
Study of Protective Services - Saskatoon District  
(File No. CK. 2500-1)**

Report of Fire Chief, November 18, 1994:

"The Rural Municipality of Corman Park #344 currently contracts the provision of fire suppression services from the City of Saskatoon for a defined fire contract agreement area. City revenue from the provision of this services is \$47,000 per annum plus a response fee for each fire response into the Municipality. A contractual agreement is also in place for The Rural Municipality of Blucher #343 except that it is based solely on a billing per response basis. Responses are also made into rural areas outside of this agreement area on a billing per response basis for specific fire, vehicle extrication, and dangerous goods incidents.

It is proposed that the City of Saskatoon Fire Department in joint application with The Rural Municipality of Corman Park and the Saskatoon District Health Board, apply to Saskatchewan Municipal Government for an Inter-Community Cooperation Program Grant.

The grant would fund a study of protective services for the Saskatoon District. The study would focus on cooperation opportunities within the Saskatoon District for training, inspections, communications, specialized responses, purchasing and other areas that may be identified through the project partners and affected stakeholders.

The time constraints imposed by the application deadline of December 15, 1994, prohibit the inclusion of all parties in the grant application. However, the application criteria will be met by the joint application of the City of Saskatoon, The Rural Municipality of Corman Park, and the Saskatoon District Health Board. The study itself will seek the participation

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of all identified stakeholders within the District.

The Rural Municipality of Corman Park has agreed to proceed with the joint application contributing \$10,000 and an additional \$10,000 for a rural addressing component which is required for GIS mapping and provincial or regionalized 9-1-1 service.

The Saskatoon Health Board has agreed to proceed with the joint application contributing \$10,000.00.

The City of Saskatoon's contribution is budgeted as \$20,000 which will primarily involve the Fire Department staff costs and administrative functions to conduct and facilitate the study. The study also involves GIS mapping of the rural district to complement the operational GIS mapping of the City currently used for fire emergency dispatch and information management. A copy of the budget for the study is attached as Appendix 'A'.

Your staff believes that to properly serve the rural area the existing computer aided dispatch and information management system and the appropriate level of contracted service need to be included in the study."

Your Committee has reviewed this report with the Fire Chief, and notes that the contribution towards the study will have no budgetary impact on the City's budget.

**RECOMMENDATION:**

that participation in the joint application for an Inter-Community Cooperation Program Grant with The Rural Municipality of Corman Park and the Saskatoon District Health Board be approved.

*ADOPTED.*

**2. Request for Exemption from Amusement Tax - Persephone Theatre  
(File No. CK. 1910-2)**

Report of City Treasurer, November 7, 1994:

"An application for exemption from Amusement Tax for the year 1994/95, has been received from Persephone Theatre. The audited Financial Statement for the year ending June 30, 1994, has been provided.

Significant figures from the Financial Statement are as follows:

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	<u>1994</u>	<u>1993</u>
Total Assets	\$124,206	\$144,137
Total Liabilities	264,912	286,885
Surplus <deficit>	<140,706>	<142,748>
Operating Profit <loss>	2,042	<2,852>
Estimated amount of Amusement Tax	July 1, 1994 to June 30, 1995	\$23,500

It is to be noted that Persephone Theatre is a registered charitable organization, and that similar requests in previous years have received favourable consideration.

Persephone Theatre has been designated as a registered charity by Revenue Canada. City Council has the authority under The Amusement Tax Bylaw to exempt this organization from amusement tax on the grounds that it is an `entertainment, the receipts of which are for charitable purposes . . . ."

Your Committee has determined that this exemption has been granted to Persephone Theatre since 1984.

**RECOMMENDATION:**

that the request from Persephone Theatre for exemption from amusement tax for the year ending June 30, 1995 be approved.

*ADOPTED.*

**REPORT NO. 20-1994 OF THE WORKS AND UTILITIES COMMITTEE**

Composition of Committee

Councillor D. Atchison, A/Chair  
 Councillor D. L. Birkmaier  
 Councillor A. Langford  
 Councillor J. Postlethwaite

- Capital Project No. 583-8  
 Purchase of Replacement Buses  
 (File No. CK. 1402-1)**

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City Council, at its meeting held on October 24, 1994, considered Clause A3, Addendum to Report No. 23-1994 of the City Commissioner, copy attached, and resolved:

- "1) that Council accept the bid from NovaBus Corporation for the purchase of six conventional full-length buses, and accept the bid from New Flyer Industries for the purchase of six low-floor buses;
- 2) that His Worship the Mayor and the City Clerk be authorized to execute the contract documents, as prepared by the City Solicitor, under the Corporate Seal; and
- 3) that the matter of the low-floor buses be referred to the Works and Utilities Committee for a report."

On November 16, 1994, your Committee considered the following report of the Transit Manager dated November 8, 1994, regarding the purchase of eight low-floor buses from New Flyer Industries:

"As indicated in our October 24, 1994, report to City Council, we expressed our desire to initiate the implementation of barrier-free transportation in Saskatoon. At present, those with mobility impairments who have difficulty using public transportation, yet who are not eligible to use the specialized transportation for the disabled service, are restricted in their transportation options. While the specialized service for the disabled provides mobility for persons in wheelchairs, accessibility to the service is not as spontaneous or flexible as the needs of some customers.

We believe that the future in public transportation rests with a service that is more responsive to the needs of all citizens in the community, including those with mobility difficulties and persons in wheelchairs. The bus manufacturing industry also recognizes this philosophy and has developed the low-floor bus, the next generation of vehicles. The low-floor bus is a vehicle which has no steps (at least between the front and back doors), and can accommodate wheelchairs. In response to market demand for low-floor buses, it is anticipated that the conventional step-up buses will no longer be available over time (i.e. within five to ten years).

In Western Canada, low-floor buses which accommodate persons in wheelchairs are now in service in Victoria, Calgary and Edmonton (Vancouver utilizes conventional step-up buses, but they are equipped with wheelchair lifts). In Ontario, the Provincial Government will provide financial assistance for low-floor buses only, although there is a delay in making provisions for the accommodation of wheelchairs.

While the low-floor bus provides the opportunity for increased mobility, it is necessary for the City to be prepared to accommodate the bus and its potential new customers. Since the buses remain on their fixed routes, the customers must be able to access the bus stops. Therefore, while wheelchair ramps are now standard in new sidewalk construction, and there already exists a program for installing these ramps at other intersections, more such

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ramps will likely be required at various locations throughout the city. Bus stop waiting pads may be required at specific bus stops. Some bus shelters may have to be relocated. The issue of snow removal on bus routes and on sidewalks will have to be addressed. There is a need for us to work with stakeholders in preparing for the implementation of barrier-free transportation in Saskatoon.

At its meeting held on October 24, 1994, City Council resolved to accept the bid from New Flyer Industries for the purchase of six low-floor buses. Unfortunately, New Flyer had not provided a bid for six buses, only seven to nine buses. New Flyer Industries was contacted to determine if it would hold its price for six buses, and they would only require minor adjustments to its prices for seven to nine buses.

Given this, Council has the following options:

1. Purchase six low-floor buses from New Flyer Industries at a price of slightly more than \$331,310 each.
2. Purchase seven or more low-floor buses from New Flyer Industries at a price of \$331,310 each.
3. Purchase six conventional step-up buses with the new power train from Novabus Corporation at a price of \$278,951 each.

If Committee and Council wishes to proceed with the purchase of low-floor buses, we would recommend the purchase of eight low-floor buses. Six would be needed to provide a minimum service, and another two should be purchased to cover peak service demands and downtime for maintenance.

The option to purchase low-floor buses would necessitate a change in the annual contribution to the Transit Vehicle Replacement Reserve to cover the higher cost of these buses. The attached table shows the annual contributions from the operating budget to the reserve based on low-floor buses. The increase represents an average annual increase of approximately \$150,000 over and above that which was reported in the June 1994 report.

Following is a breakdown of the costs for the eight low-floor buses:

Basic Price	\$278,000
Registering Fare Boxes	7,612
Delivery	<u>Included</u>
Subtotal	\$285,612
GST	19,993
PST	<u>25,705</u>
Total Per Bus	\$331,310
8 Bus Total	\$2,650,480

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Tooling (incl. taxes)	18,560
GST rebate	<u>91,996</u>
Total Purchase Price	\$2,577,044

Delivery Date                      December 1995

New Flyer Industries has agreed to extend its bid price of \$331,310 from October 31, 1994, to November 22, 1994.

We believe the purchase of these eight low-floor buses is a major step towards meeting the needs of our existing and potential customers."

During consideration of the above report, your Committee noted that City Council's resolution of October 24, 1994, indicated that a bid was accepted from Nova Bus for the purchase of six conventional full-length buses, and from New Flyer Industries for the purchase of six low-floor buses. At that time, it was determined that NovaBus had been informed of the foregoing, but that it was uncertain as to whether New Flyer Industries had been advised of Council's resolution. Your Committee subsequently resolved:

- 1) that the Works and Utilities Committee does not support the proposal for the additional purchase of two low-floor buses (for a total of eight) from New Flyer Industries; and
- 2) that the Administration determine and report at the next meeting as to whether the City has committed itself to the purchase of the six low-floor buses from New Flyer Industries.

In accordance with Resolution 2) above, your Committee was provided with the attached copy of report from the Office of the City Solicitor dated November 18, 1994.

Following a further review of this matter, your Committee resolved to support the purchase of six low-floor buses from New Flyer Industries, with a view to utilizing low-floor buses in the future.

The following is the breakdown of the costs for the six low-floor buses:

Basic Price	\$278,000
Registering Fare Boxes	7,612
Delivery	<u>Included</u>
Subtotal	\$285,612
GST	19,993
PST	<u>25,705</u>
Total Per Bus	\$331,310
Six Bus Total	\$1,987,860
Tooling (incl. taxes)	<u>18,560</u>

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	\$2,006,420
GST Rebate	<u>69,136</u>
	\$1,937,284

Attached is a copy of a letter dated December 1, 1994, from New Flyer Industries confirming the above price.

**RECOMMENDATION:**

- 1) that the information be received;
- 2) that City Council accept the tender submitted by New Flyer Industries for the purchase of six low-floor buses, as outlined in the City of Saskatoon specifications, at a total estimated cost of \$2,006,420, GST and PST included; and
- 3) that His Worship the Mayor and the City Clerk be authorized to execute the contract documents, as prepared by the City Solicitor, under the Corporate Seal.

*Moved by Councillor Birkmaier,*

- 1) *that the information be received;*
- 2) *that City Council accept the tender submitted by New Flyer Industries for the purchase of six low-floor buses, as outlined in the City of Saskatoon specifications, at a total estimated cost of \$2,006,420, GST and PST included; and*
- 3) *that His Worship the Mayor and the City Clerk be authorized to execute the contract documents, as prepared by the City Solicitor, under the Corporate Seal.*

*YEAS: Councillors Postlethwaite, Roe, Langford, Birkmaier  
and Waygood*

5

*NAYS: His Worship the Mayor, Councillors Steernberg, McCann,  
Langlois, Heidt and Atchison*

6

*Councillor Steernberg gave the following Notice of Motion:*

*"TAKE NOTICE that at the next regular meeting of City Council, I will move the following motion:*

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*^THAT, in order to clarify the intent of City Council at its meeting held on October 24, 1994, Council rescind the portion of its motion of October 24, 1994 regarding the acceptance of the bid from New Flyer Industries for the purchase of six low-floor buses and the authorization for His Worship the Mayor and the City Clerk to execute the contract documents."*

*Moved by Councillor Birkmaier, Seconded by Councillor Roe,*

*THAT Notice of Motion be waived.*

*CARRIED UNANIMOUSLY.*

*Moved by Councillor Steernberg, Seconded by Councillor Atchison,*

*THAT, in order to clarify the intent of City Council at its meeting held on October 24, 1994, Council rescind the portion of its motion of October 24, 1994 regarding the acceptance of the bid from New Flyer Industries for the purchase of six low-floor buses and the authorization for His Worship the Mayor and the City Clerk to execute the contract documents.*

*CARRIED.*

*IT WAS FURTHER RESOLVED:*

*that the matter of service levels and replacement buses be referred to the Works and Utilities Committee for review and report.*

**2. Applications for Water Connections  
(Files CK. 7781-2, 7781-2-2 and 7781-5)**

Attached, for City Council's reference, is a copy of Policy C09-018, "Potable Waterline Connections". Your Committee notes that a review of Policy C09-018 is underway.

The City is in discussions with the R.M. of Corman Park with respect to making city-treated water more available in the R.M. The City is also holding discussions with the R.M. of Blucher regarding the supply of water either through Sask Water or directly. Your Committee also notes that earlier this year City Council approved the supply of water from the East line to serve the Hamlet of

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Grasswood, located in the R.M. of Corman Park. The approval of this application has resulted in increased applications for water connections. A number of these applications, however, do not meet the City's current policy. Once the review of Policy C09-018 is complete, applicants who were previously denied, may wish to re-apply.

Your Committee has considered the following applications:

- a) Request for Extension of Water Services Boundary  
Town of Martensville

Report of the Manager, Water and Pollution Control Department, October 5, 1994:

"The Town of Martensville has made a request for permission to extend the boundaries of its water service area (application attached). The extension would include 20 lots (Lots 40 to 49, Block 19; and Lots 1 to 10, Block 10, as per the attached drawing).

The 20 lots are adjacent to property that was included in the water service area in 1989 to accommodate a new school. It is the Town's intention to now develop the lots adjacent to the school.

Policy C09-018, 'Potable Waterline Connections' (copy attached), provides for the extension of service area boundaries on the condition that the extension will not affect the contract volume as established by the Saskatchewan Water Corporation and the City of Saskatoon. The 1993 consumption on the north treated pipeline was only 57 percent of the contract volume. The increase in consumption, due to the proposed development outlined in the request for a boundary extension, will not result in significant increases in the total flow to the north pipeline.

City Council approved extensions to the service area boundaries of the Town of Martensville in 1990, 1991, 1992, and 1993. The extensions do not appear to have had any significant impact on water consumption on the north line. Consumptions for the past years are as follows:

	<u>1988</u>	<u>1989</u>	<u>1990</u>	<u>1991</u>	<u>1992</u>	<u>1993</u>
--	-------------	-------------	-------------	-------------	-------------	-------------

Annual Consumption	349.5	341.4	341.7	297.5	315.2	283.4
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(Millions of Gallons)

The extension of the boundaries will not at this time result in the need to increase the contract volume as established by the City and Sask Water. The Saskatchewan Water Corporation supports the request by the Town of Martensville."

- b) Water Connection to Saskatchewan Water Corporation East  
Treated Waterline - Robert Metanczuk  
NE 1/4 31-36-03-W3M

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Report of the Manager, Water and Pollution Control Department, October 26, 1994:

"The attached application for connection to the Saskatchewan Water Corporation East Treated Pipeline, Sunset Estates Extension, was received on October 5, 1994, from Robert Metanczuk on behalf of himself and seven other property owners in the area. The application is for domestic, commercial, and agricultural uses. The estimated consumption is 26,000 gallons per month.

Mr. Metanczuk's application indicates that, at the present time, all but two of the applicants are using cisterns which are taking water from the fill station at Sunset Estates. The addition of their homes onto the waterline would have very little effect on the volume delivered by the main line.

Following is an excerpt from Clause 2, Report No. 19-1985, of the Works and Utilities Committee, which was adopted by City Council at its meeting of June 24, 1985, with regard to supplying water to Sunset Estates:

**'... that the following conditions should be attached to the City's approval of water supply to Sunset Estates:**

- 5. That there shall be no hook-ups or other interconnections with the water supply line from Clavet to the applicant's site.'**

Based on the criteria of Policy C09-018, 'Potable Waterline Connections' (copy attached), with regard to abutment to the water pipeline and subdivision, as well as Item 5 in the agreement with Sunset Estates at the time of hook-up, Mr. Metanczuk's application cannot be approved."

- c) Water Connection to Saskatchewan Water Corporation East  
Treated Waterline - Bruno Danko  
SW 1/4 04-36-05-W3M

Report of the Manager, Water and Pollution Control Department, October 24, 1994:

"The attached application for connection to the Saskatchewan Water Corporation East Treated Pipeline was received on October 11, 1994, from Bruno Danko. The application is for domestic uses on a 160-acre property. The estimated consumption is 6,000 gallons per month.

Mr. Danko's application indicates that his property abuts the Saskatchewan Water Corporation East Pipeline, however, that is not the case. Rather, his property abuts the Hamlet of Grasswood which will be served by a water system that originates at the Saskatchewan Water East Treated Waterline.

The application for connection does not meet the criteria of Policy C09-018, 'Potable

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Waterline Connections".

- d) Saskatchewan Water Corporation Pipeline  
Reassignment of Ownership  
G. Wilkinson Estate to Mitchell Taras  
NE 23-36-07-W3M

Report of the Manager, Water and Pollution Control Department, October 24, 1994:

"The attached application was received from the Saskatchewan Water Corporation on September 26, 1994, for reassignment of the water supply connection owned by G. Wilkinson Estate to Mitchell Taras. Mr. Taras is Mr. Wilkinson's nephew and the water supply would remain for a single-family dwelling for domestic and agricultural use.

Policy C09-018 (copy attached) states, 'those reassignments in which the connection existed prior to August 5, 1980, and prior to an agreement with the City of Saskatoon, are not required to meet the criteria of Section 3.2 b) i)'. The application must simply show that the use of the property has not changed, the consumption has not changed significantly, and the property has not been subdivided.

The original application for connection to the Saskatoon East Water Pipeline was approved in 1974 by the Saskatchewan Water Supply Board."

**RECOMMENDATION:**

- 1) that the request by the Town of Martensville for an extension of the boundaries of its water service area be approved;
- 2) that the application for connection to the Saskatchewan Water Corporation's East Treated Water Pipeline, Sunset Estates Extension, by Robert Metanczuk, be denied;
- 3) that the application for connection to the Saskatchewan Water Corporation's East Treated Water Pipeline by Bruno Danko, be denied;
- 4) that the application for reassignment of the water connection of the G. Wilkinson Estate to Mitchell Taras be approved;
- 5) that Saskatchewan Water Corporation be advised of the foregoing; and
- 6) that Messrs. Metanczuk and Danko be advised that their applications have been considered under the City's current policy; and that, following the establishment of the

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City's new policy with respect to potable waterline connections, they submit a new application for consideration.

*ADOPTED.*

**3. Communications to Council**

**From: Arden Gibb, Gibb Charolais**

**Date: October 4, 1994**

**Subject: Requesting further consideration of application to connect to  
City Waterline**

**(File No. CK. 7781-2-2)**

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City Council, at its meeting held on October 11, 1994, referred the above communication, copy attached, to the Works and Utilities Committee.

On September 26, 1994, City Council denied an application from Mr. Gibb for connection to the supply line from the Saskatchewan Water Corporation Pipeline East to the Hamlet of Grasswood, as set out under Clause A5, Report No. 21-1994 of the City Commissioner (copy attached).

Your Committee concurs with City Council's resolution of September 26, 1994 to deny this application. Mr. Gibb may wish to reapply once the City has established its new policy with respect to potable waterline connections.

Mr. Gibb has been provided with a copy of this report.

**RECOMMENDATION:** that the information be received.

*Pursuant to earlier resolution, Item A.15) of "Communications" was brought forward and considered.*

*Mr. Arden Gibb, Gibb Charolais, urged Council to give further consideration to his application for connection to the City waterline.*

*IT WAS RESOLVED: that the information be received.*

**4. Communications to Council**

**From: D. Laurence Mawhinney, President**

**Federation of Canadian Municipalities**

**Date: August 10, 1994**

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**Subject: Requesting the City to adopt the Canadian Declaration on Climate Change in order to reduce local emissions of greenhouse gases and reduce energy use and emissions related to City-owned buildings and vehicles**

**(File No. CK. 375-1)**

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City Council, at its meeting held on August 29, 1994, referred the above-noted letter (copy attached) to the Works and Utilities Committee for a report.

Your Committee has reviewed this information and does not have any comments to submit at this time.

**RECOMMENDATION:** that the information be received.

*ADOPTED.*

**REPORT NO. 21-1994 OF THE WORKS AND UTILITIES COMMITTEE**

Councillor D. L. Birkmaier, Chair  
Councillor D. Atchison  
Councillor A. Langford  
Councillor J. Postlethwaite

**1. 1995 Senior Citizen Pass Rates  
(Files CK. 7312-1 and 1905-4)**

Report of the Transit Manager, November 23, 1994:

"Attached for your information is a copy of Clause 3, Report No. 28-1993, of the Works and Utilities Committee. This report, as adopted by City Council at its meeting held on December 6, 1993, outlined the policy to be followed in establishing the senior citizen pass rate for the next five years, beginning with the 1994 year.

It is noted that the basis of the policy change suggested that, in the long term, the senior citizen pass rate would be approximately equivalent to the student pass on an annual basis. It was, therefore, envisioned that the pass be increased at a rate of \$36.00 annually over a five-year period. Under this format, the 1994 rate was established on the value of the

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previous pass rate of \$72.00 plus the annual increase of \$36.00. The 1994 rate would then be \$108.00 for the annual pass, however, taking into consideration that a market analysis be initiated to substantiate the policy change, it was suggested that an annual rate of \$99.00 for 1994 be instituted.

A market analysis has not been completed as of the date of this report, however, continuing with the outlined process, it is suggested that the 1995 annual rate should be \$135.00. As per the practice of 1994, it is suggested that the rate be \$122.00, which is comprised of the previous six months at \$54.00 and six months of the new rate (\$136.00) which amounts to \$68.00.

It is noted that at \$122.00 per year, the increase per month amounts to approximately \$2.00 which is equivalent to less than two single trips per month at the current adult cash fare. On an annual basis, the new pass rate of \$122.00 per year equates to 33.8 cents per trip, or approximately half the current student cash fare of 65 cents per trip.

Estimate revenue from the sale of senior citizen passes for 1995 would be as follows:

3,800 passes @ \$122.00	\$ 463,600
City subsidy @ 1.157 mills	<u>\$1,331,400</u>
Total	\$1,795,000"

Your Committee has reviewed this report and does not concur with the recommended annual rate of \$122.00, comprised of \$54.00 from January 1 to June 30, 1995, and \$68.00 from July 1 to December 31, 1995. It is noted that the six-month rate for July 1 to December 31, 1994, was \$54.00. Your Committee is, therefore, of the opinion that the six-month rate of \$54.00 should continue in 1995.

**RECOMMENDATION:**

that the following senior citizen pass rates be effective January 1, 1995:

January 1 to June 30, 1995	- \$ 54.00
July 1 to December 31, 1995	- 54.00
January 1 to December 31, 1995	- \$108.00

*Pursuant to earlier resolution, Items A.9) and A.12) of "Communications" were brought forward and considered.*

*IT WAS RESOLVED:*

- 1) *that the following senior citizen pass rates be effective January 1, 1995:*

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*January 1 to June 30, 1995* - \$ 54.00  
*January 1 to December 31, 1995* - \$108.00;

- 2) *that the matter of the bus pass rate from July 1 to December 31, 1995, be reviewed during the budget review session; and*
- 3) *that the Administration be requested to review the impact of a monthly pass.*

*Pursuant to motion by Councillor Steernberg, and carried by a majority of Members of Council, the hour of the meeting was extended beyond 10:30 p.m.*

**2. Application for Water Connection  
Saskatchewan Water Corporation East Treated Waterline  
Saskatoon S.P.C.A.  
(File No. CK. 7781-2)**

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Report of the Manager, Water and Pollution Control Department, October 5, 1994:

"The attached application for a connection to the treated pipeline that will service the Hamlet of Grasswood was received on September 15, 1994, from the Saskatoon SPCA. The application is for approximately 30,000 gallons per month to be used in the treatment and care of animals. The service would require a 400-metre extension to the line that will service the Hamlet of Grasswood.

The application indicates that the water use will be for agricultural purposes. The application clearly does not meet the criteria of Policy C09-018, 'Potable Waterline Connections', with respect to agricultural purposes. In addition, the application does not meet the criteria with respect to commercial uses as the land parcel in question does not abut the Saskatoon East Treated Water Pipeline."

During your Committee's initial review of this application, the following questions were raised:

- Why is the S.P.C.A. located where it is? Did it prefer to locate at this location?
- Is the S.P.C.A. a non-profit organization, and if so, is it incorporated?
- What type of funding arrangement does the City have with the S.P.C.A.?

Your Committee was subsequently provided with the following information:

Report from the Office of the City Solicitor, dated November 24, 1994:

"...The Saskatoon S.P.C.A. is a non-profit charitable corporation which is registered with

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Revenue Canada as a registered Canadian Charity..."

Report from the Director of Finance dated November 24, 1994:

"In response to the Works and Utilities Committee's request of November 23, 1994, the following information is provided:

The SPCA is an incorporated non-profit organization and as part of its responsibilities contracts with the City of Saskatoon for pound services. Animals captured by our Animal Control staff are held and eventually disposed of on our behalf by the SPCA. In 1994, the SPCA received a grant of \$252,800 to provide these services.

The SPCA was located in Sutherland in a building owned by the City for many years. The building became inadequate for the SPCA's needs as the building aged, and the number of animals to be handled increased. In the early 1980's, the SPCA began looking for a new site where a new building would be built. The City agreed to find a new building and the Civic Buildings and Grounds Departments provided architectural service for a new building. It became apparent that even with the fund-raising efforts of the SPCA and our construction grant, it would be financially impossible to build and equip a new facility.

The building that the SPCA did purchase on Clarence Avenue was for sale, at that time. It was determined that if the building was purchased and appropriate modification could take place, it would be a suitable facility. When the cost estimates were complete the SPCA concluded that they could offer to purchase the building, make the necessary renovations and remain within their capital funds available.

In conclusion, the SPCA preferred a site for a new facility within the City limits, but due to the limited funds available, it was far more cost-effective to buy the building on Clarence Avenue and make the necessary modifications."

Your Committee is of the opinion that the application for water connection from the S.P.C.A. should be approved because it is a non-profit charitable corporation, it services the City of Saskatoon and because of its history in finding a suitable location.

**RECOMMENDATION:**

- 1) that the application for connection to an extension from the Hamlet of Grasswood by the Saskatoon S.P.C.A. be approved; and
- 2) that the Saskatchewan Corporation be so advised.

*ADOPTED.*

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**3. Application for Water Connection  
Saskatchewan Water Corporation East Treated Waterline  
Michelle Hough-Scott  
SE 04-36-05-W3M - Parcel D  
(File No. CK. 7781-2)**

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Report of the Manager, Water and Pollution Control Department, November 17, 1994:

"The attached application for connection to the Saskatchewan Water Corporation East Treated Pipeline was received on November 3, 1994, from Michelle Hough-Scott. The application is for domestic uses on a 20-acre property. The estimated consumption is 4,350 gallons per month.

The application for connection does not meet the criteria of Policy C09-018, 'Potable Waterline Connections', with regard to source of income or property size, and does not abut the pipeline."

**RECOMMENDATION:**

- 1) that the application for connection to the Saskatchewan Water Corporation's East Treated Water pipeline by Michelle Hough-Scott be denied; and
- 2) that the Saskatchewan Water Corporation be so advised.

*ADOPTED.*

**4. Application for Water Connection  
Saskatchewan Water Corporation East Treated Waterline  
John and Dawn Hiebert  
NW 04-36-05-W3M  
(File No. CK. 7781-2)**

---

Report of the Manager, Water and Pollution Control Department, November 17, 1994:

"The attached application for connection to the Saskatchewan Water Corporation East Treated Pipeline was received on November 16, 1994, from John and Dawn Hiebert. The application is for domestic uses on a 160-acre property. The estimated consumption is 8,000 gallons per month in summer (less in winter).

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The applicants are personally engaged in farming, however, do not derive their main source of income from farming. As well, they have not responded to Item 10 on the questionnaire regarding subdivision.

The application for connection does not meet the criteria of Policy C09-018, 'Potable Waterline Connections', with regard to source of income, subdivision and abutment to the waterline."

**RECOMMENDATION:**

- 1) that the application for connection to the Saskatchewan Water Corporation's East Treated Water pipeline by John and Dawn Hiebert be denied; and
- 2) that the Saskatchewan Water Corporation be so advised.

*ADOPTED.*

**5. Application for Water Connection  
Saskatchewan Water Corporation East Treated Waterline  
L.L. Hough  
SE 04-36-05-W3M - Parcel C  
(File No. CK. 7781-2)**

Report of the Manager, Water and Pollution Control Department, November 17, 1994:

"The attached application for connection to the Saskatchewan Water Corporation East Treated Pipeline was received on November 2, 1994, from L.L. Hough. The application is for domestic uses on a 20-acre property. The estimated consumption is 300 gallons per month.

The application for connection does not meet the criteria of Policy C09-018, 'Potable Waterline Connections', with regard to source of income or property size, and does not abut the pipeline."

**RECOMMENDATION:**

- 1) that the application for connection to the Saskatchewan Water Corporation's East Treated Water pipeline by L.L. Hough be denied; and
- 2) that the Saskatchewan Water Corporation be so advised.

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*ADOPTED.*

**6. Application for Water Connection  
Saskatchewan Water Corporation East Treated Waterline  
L.L. Hough  
SE 04-36-05-W3M - Parcel A  
(File No. CK. 7781-2)**

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Report of the Manager, Water and Pollution Control Department, November 17, 1994:

"The attached application for connection to the Saskatchewan Water Corporation East Treated Pipeline was received on November 2, 1994, from L.L. Hough. The application is for domestic uses on a 20-acre property. The estimated consumption is 10,500 gallons per month.

The application for connection does not meet the criteria of Policy C09-018, 'Potable Waterline Connections', with regard to source of income or property size, and does not abut the pipeline."

**RECOMMENDATION:**

- 1) that the application for connection to the Saskatchewan Water Corporation's East Treated Water pipeline by L.L. Hough be denied; and
- 2) that the Saskatchewan Water Corporation be so advised.

*ADOPTED.*

**7. Proposed Bus Stop at First Mennonite Church  
Queen Street and 5th Avenue  
(File No. CK. 7311-1)**

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Your Committee has considered the following Report of the Transit Manager dated November 23, 1994:

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"In response to numerous requests from patrons to have a bus stop located closer to the Queen Street Medical Clinic, at 502 Queen Street, we have reviewed the location on Queen Street at 5th Avenue North. With the number of senior citizens using the clinic and the proximity of City Hospital, Saskatoon Transit feels that the addition of this bus stop is warranted. We have spoken to the First Mennonite Church in regards to having a bus stop located in front of their building, and they would welcome the installation."

**RECOMMENDATION:**

that City Council approve the installation of a new 25M bus stop westbound on Queen Street, west of 5th Avenue North, as indicated on the attached sketch.

*ADOPTED.*

**8. Fuel and Lubricant Tender -- 1994-1996  
(File No. CK. 1390-4)**

Report of the Manager, Central Purchasing and Stores Department, November 16, 1994:

"Tenders for the supply of fuel, oils, and lubricants were received and publicly opened on September 15, 1994.

Attached is Appendix A which is a summary of the unit price bids received on the referenced tender.

A price comparison (attached Appendix B) of the two large volume items (gasoline and diesel fuel) reveals that the proposed prices have decreased by approximately two per cent.

All price comparisons include provincial fuel tax, GST and PST where applicable.

The Administration has reviewed all tenders and note the following:

Item 1a: Automotive Gasoline, Unleaded - Bulk Delivery - low bid from Petro Canada Alternate #2 bid on the truck meter delivery option is acceptable and is being recommended. Although Federated Co-op has a lower bid, it is based on the terminal meter delivery option which is not acceptable because of operational requirements.

Item 1b: Automotive Gasoline, unleaded - Retail Dispensing - low bid from Federated Co-operatives is acceptable (full serve). Shell Canada's bid is based on a card lock system, not retail dispensing as specified in the tender.

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- Item 2: Automotive Low Sulfur Diesel Fuel - Bulk Delivery - Five suppliers bid on this item. None of the suppliers submitted a bid that met our specifications. In clarifying the bids with suppliers, it was discovered that the recommended supplier, Petro Canada, can supply the specified product in partial quantities, which is acceptable to the end user. Also, as in Item 1a, Petro Canada's alternate #2 bid on the truck meter delivery option is acceptable and is being recommended. Although Federated Co-op has a lower bid, it is based on the terminal meter delivery option which is not acceptable because of operational requirements.
- Item 3a: Engine Oil 15W40 - low bid from Federated Co-operatives Limited does not meet specifications. Bid from Magnum Oil Co. Ltd. is not acceptable. Recommended product is Petro Canada Super Plus 15W40.
- Item 3b: Engine Oil 10W30 - low bid from Federated Co-operatives Limited does not meet specifications. Recommended product is Petro Canada Super Plus 10W30.
- Item 3c: Engine Oil 30 - low bid from Federated Co-operatives Limited does not meet specifications. Recommended product is Petro Canada Super Plus 30 (205 L drums) which is second low bid.
- Item 3d: Engine Oil 40 - requirements need further review and will retender.
- Item 4: Transmission/Hydraulic Fluid - low bid from Shell Canada Products Limited does not meet specifications. Bid from Magnum Oil Co. Ltd. does not meet specifications. Recommended product is Petro Canada Duratran.
- Item 5: Hydraulic Oil - low bids from Magnum Oil Co. Ltd., Federated Co-operatives Limited, and Imperial Oil do not meet specifications. Recommended product is Petro Canada Harmony HVI22.
- Item 6: Automatic Transmission Fluid - low bid from Petro Canada is acceptable. Recommended product is Petro Canada Dexron III/Mercon.
- Item 7: Automotive Gear Oil - none of the 75W90 bids are acceptable, therefore we recommend deletion of this item. Low bids (80W90 and 85W140) from Petro Canada are acceptable. Recommended products are Petro Canada Gearlube TOS 80W90 and Petro Canada Gearlube TOS 85W140.
- Item 8: Two-Cycle Engine Oil - low bid from Shell Canada Products Limited does not meet specifications. Recommended product is Petro Canada Outboard Motor Oil.
- Item 9: Kerosene - low bid from Imperial Oil does not meet specifications. Recommended

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product is Petro Canada Kerosene (1-K).

- Item 10: General Purpose Aliphatic Solvent - low bid from Petro Canada is acceptable. Recommended product is Petro Canada Petrosol 3139 Solvent (205 L drums).
- Item 11: Vehicle Inground Hoist Oil - low bid from Petro Canada is acceptable. Recommended product is Petro Canada Reliance AW46 (205 L drums).
- Item 12a: Engine Oil - low bid (5W30) from Petro Canada is acceptable. Recommended product is Petro Canada Maximum 5W30.
- Item 12b: Engine Oil Grade 30 is not required.

See attached Appendix C for detailed explanations for all of the above recommendations.

All prices are subject to increase or decrease based on an industrial tankwagon posting which is influenced by crude oil price changes and product supply conditions. This pricing method which was offered as an alternate by Petro Canada resulted in the best price for the City. Prices are also subject to changes in Federal and/or Provincial taxes as they occur."

**RECOMMENDATION:**

- 1) that City Council accept the unit price bids submitted by Petro Canada, for the supply of Items 1a, 2, 3a, 3b, 3c, 4, 5, 6, 7, 8, 9, 10, 11 and 12a during the period January 1, 1995, to December 31, 1996, at a total estimated cost of \$5,357,000.00; and
- 2) that City Council accept the unit price submitted by Federated Co-operatives Ltd., for the supply of Item 1b unleaded gasoline, retail dispensing, during the period January 1, 1995, to December 31, 1996, at a total estimated cost of \$640,680.00

*ADOPTED.*

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Councillor H. Langlois, Chair  
Councillor M. Heidt  
Councillor P. McCann  
Councillor P. Roe  
Councillor K. Waygood

**1. Report on the Recommendations of the  
Focus Group on Women's Issues in the Community  
(File No. CK. 175-38)**

City Council considered Clause 1, Report No. 4-1994 of the Personnel and Organization Committee on the above matter at its meeting held on March 28, 1994, and

*"IT WAS RESOLVED (in part):*

- 26) *that the Planning and Construction Standards Department provide a further report outlining the ways that social issues are currently addressed in the City;"*

Report of the City Planner, August 5, 1995:

"The Agencies that are Delivering Social-Services Programs in Saskatoon

Significant changes in delivering social services to Saskatoon's residents have occurred during the past decade. The Federal Government has 'off-loaded' programs or decreased transfer payments to the provinces. In turn, the Provincial Government has reduced programs and contributions to municipal governments. As a consequence, the City is being inundated with requests for programs, services, and funding. Although no longer directly supplying social assistance, the City addresses social issues through various departments, particularly through the Planning and Construction Standards, Leisure Services, and Fire Departments and through the Saskatoon Police Service.

The Federal Government provides transfer payments and specific programs through its various departments. Some national programs are delivered universally across the country. The largest and most well-known is the Unemployment Insurance Program. In the past few years, the Federal Government has 'off-loaded' some of its traditional responsibilities, thereby placing added pressure on the other levels of government. The Federal Government's recent cap on the funding of social housing and the transfer of responsibility for aboriginal welfare to the provinces are examples of this.

The Saskatchewan Department of Social Services provides income security and family services through such programs as child-care subsidies, child-protection, mobile crisis-

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services, and family-support. Other departments and agencies such as Health, Justice, Human Rights, and Legal Aid offer services to address social issues within the province, although the mandates and target groups that are served may vary among the various delivery agents.

Beyond the government sector, a large number of non-governmental organizations (N.G.O.s) deal with various social issues in Saskatoon. These N.G.O.s vary widely in size, target group, services offered, and backgrounds. Some are a loose organization of individuals and some are highly organized.

Many N.G.O.s start when an individual or a group identifies a social problem or issue and tries to do something about it. Some of the N.G.O.s, such as the Y.W.C.A., are long-standing organizations which provide a wide variety of programs that are adjusted, as may be necessary, to respond to current needs. There are a number of organizations, such as the United Way, the Saskatoon Social Planning Council, and the Poverty Reduction Action Group, which attempt to pull together a number of agencies and N.G.O.s that have a particular interest. These groups form a partnership to share information, to undertake research, and/or to raise funds.

For the most part, Saskatoon's social problems are not being addressed in an integrated fashion, with most services being directed at specific groups (e.g. single parents, women, immigrants, youth, or those on social assistance). A client may have to deal with three or four agencies to receive assistance. As a result, the overall range of social-services programs which are offered in Saskatoon can potentially involve overlaps or gaps in the services to various targeted groups.

Recent Reports on How Social Services are Provided in Saskatoon

In 1991, the Saskatoon United Way commissioned *The Saskatoon Needs Assessment Project*. This independent study consulted with non-government organizations and self-help/advocacy groups to identify local needs, both met and un-met. The identified general needs included:

- establishing a Social Planning Council in Saskatoon,
- making major improvements in the access to information at the community, agency, and individual levels,
- encouraging less competition and more coordination among those organizations needing financial and in-kind support, and
- obtaining more research and informational services for the use of community-based organizations.

The study also recommended that by taking a leadership position, the United Way should

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co-operatively address the competitive and uncoordinated aspects of fund-raising in Saskatoon, and should explore the possibility of developing strategies to rectify the larger problems of access to information.

In December of 1993, *Forging Responsible Partnerships: Human Services in Review, A Report on the Relationship between the Saskatchewan Government and Non- Government Organizations in the Human Services Sector* was prepared for the Saskatchewan Departments of Social Services and Health. The report reviewed the Provincial Government's relationship (through its Department of Social Services) with the human-services community and on how to 'improve services within the context of responsible budgeting by learning about the strengths and weaknesses in current delivery systems, and to then build on these strengths'. The report's main recommendations were:

- that the Provincial Government needs to 'promote and support a bridging mechanism to work in concert with already established community development organizations',
- that a code of ethics should be developed to encourage long-term decision-making and to limit political influence,
- that transitional funding should be developed for the prevention of the root causes of social problems,
- that all processes and services must implicitly be 'empowering', and
- that the term 'non-government organization' should be revised to better reflect the positive value of the agencies and their work.

Agencies such as the Saskatoon Social Planning Council were identified as examples of how greater cooperation and coordination can be achieved.

As a general conclusion, the December 1993 report found that:

'there was near unanimity among those who participated, that human services ought to be a priority for communities and governments, that these services need to be better coordinated and more responsive to people's needs, that funding options need to be revised, and that current power structures need to be changed to better reflect the community's desire for a voice and a role in decisions about human service funding, design, and delivery.'

The researchers also found that the participants felt that economic, social, and community-development issues were inseparable and 'that each [issue] needs to be guided by a common vision of what is best for the people who live in the community'.

In its June 20, 1994 report to City Council, the Legislation and Finance Committee's Social Services Subcommittee recommended that the funding which the City provides to external organizations through the Assistance to Community Groups -- Cash Grants Program should emphasize those projects which:

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` . . . [encourage] community groups to work in a cooperative and collaborative climate to better assess the delivery of services to various consumer groups. Those organizations with a community development focus were supported in their attempts to address community issues through the involvement of consumers in project development'.

The City's Cash Grants Program has been overwhelmed by the number of requests for assistance, especially in the past few years. Therefore, the Subcommittee is recommending those projects where various organizations are working together and sharing information. As well, priority for funding should be given to organizations who take the initiative to assess their mandate and range of services in consultation with other organizations and community groups.

Recent Approaches to Addressing Social Issues

The recent trend in addressing social issues is away from supplying services and towards prevention. In order to be successful, this requires the voluntary participation by the consumer or client-base. The community must be involved in identifying and prioritizing the needs and in developing the programs to meet those needs. In this way, the consumer is empowered, resources are allocated and prioritized by the consumer, and the community is helping itself. Since resources are unlikely to increase in the near future, this model would more effectively and efficiently use the existing resources.

To change the method of social-service delivery, funding, and accessibility, all parties must participate in reaching this common vision of effective, efficient, and adequate service. The City, in general, and the particular departments already involved in addressing social issues could make a significant contribution to this vision. Some departments, such as the Planning and Construction Standards and the Leisure Services Departments which already act as facilitators for community planning and development, could play a more active role in coordinating services or research within Saskatoon in conjunction with other agencies.

The City's Strategic Plan includes a commitment to forming 'mutually beneficial partnerships with aboriginal people, community service groups, industry, business, unions, spiritual community, education, art and cultural groups, and other governments for effective service delivery'. The City's role in addressing social issues in Saskatoon will be as large or as small as the citizens, through City Council, decide and the form of this role can be a combination of direct funding, in-kind donations, supply of research and expertise, or taxation policy. Through the City's commitment to 'build upon the current community and business association network by clarifying new roles and new relationships with the city', its goal of enabling 'active community-based participation in issue and problem identification and resolution' should help promote the efficient and effective use of all existing resources in addressing Saskatoon's social concerns.

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Initiatives within Civic Departments Concerning Community-based Participation and Partnerships

The Planning and Construction Standards Department's forthcoming *Aboriginal Peoples Profile* will be a publication that is very similar to the *Neighbourhood Profiles*. The former document is being developed in concert with the Saskatoon Tribal Council and other aboriginal agencies. It will draw together statistics from the 1991 Census and the Aboriginal Peoples Survey (a 1991 post-censal survey which was conducted by Statistics Canada). This will allow Aboriginal groups and the City to better target their finances and resources when dealing with Aboriginal issues. The Department is meeting with various Aboriginal groups to find out what type of information would be the most useful and what format should be used.

The Crime Prevention Pilot Project is an ongoing collaboration between the Planning and Construction Standards Department and the Saskatoon Police Services to identify, by using the Geographic Information System (G.I.S.), areas in the inner city which may be prone to criminal activity. The coordination of crime statistics, mapping techniques, and crime prevention and planning experience will help identify where the problems are and who is involved, as well as starting a process of dealing with them.

The Core Area Inspection Programs will expand the City's role in improving the quality of housing in the Pleasant Hill, Westmount, King George, and Caswell Hill Neighbourhoods. Dialogue has begun with the respective community associations on how best to form a partnership for improving housing quality in their areas. There is also an existing Riversdale Housing Inspection Program which is a partnership with the Riversdale Community and School Association, the Fire Department, Saskatoon District Health Board, and the Planning and Construction Standards Department to upgrade dwelling units in this area.

The City's current review of *The Maintenance Bylaw* will improve the quality of buildings by requiring owners to maintain the exterior and interior of these structures. This will allow the City to act proactively by pulling together fire, building, plumbing, zoning, and health requirements and by using its existing resources in an effective and efficient way while increasing the quality of the housing stock in the city.

The Plan Saskatoon Project is the Planning and Construction Standards Department's most ambitious initiative, involving a total review of the City's Development Plan. This project will examine the basic premises of planning and development in Saskatoon and will establish a future vision for our city through extensive public participation, reviewing existing policies and processes, and proactively 'taking City Hall to the people'.

The Social Housing Advisory Committee (S.H.A.C.) monitors and advises the Planning and Development Committee on the distribution and availability of existing social housing, as well as Saskatoon's future needs and how these needs can be met. S.H.A.C. also facilitates the co-ordination and co-operation of various agencies and organizations who are interested

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in improving the provision of social housing in Saskatoon. The Committee has supported various inner-city community associations, Habitat for Humanity, the Saskatoon Housing Authority, and the Y.W.C.A. in the development of new social-housing projects.

The Leisure Services Department's Community Development Branch works with community associations in addressing local recreational, community-development, and quality-of-life issues. The Area Recreation Consultants help these associations to identify each community's specific needs. In this way, the community associations and their members build skills that may be transferable to other endeavours. Many volunteers have used the skills and self-esteem which they have gained from the community associations to obtain employment or to take leadership roles in other community-based activities.

The Community Development Branch is also committed to developing a strong partnership with the Aboriginal community. Through its Native Consultant, the Branch has linked with other groups to sponsor programs such as an annual cultural day, a Native toastmasters group, and a Native lifeguard-training program.

The Leisure Services Department was instrumental in establishing the Egadz Youth Centre. The Department called together a number of agencies which were providing youth services in the city. As a consequence, Egadz uses an inter-agency approach to deliver its programs. The City provides funding for the facility, the Provincial Government funds the core-staff's salaries, and the agencies supply the programs.

The Leisure Services Department also took a lead role in forming the Saskatoon Community Co-ordination Committee in November of 1992. The mandate of the Committee involves:

' . . . [facilitating] the co-ordination of the efforts of service oriented agencies and local community groups who are seeking direction in providing services aimed at creating quality lifestyles within neighbourhood communities throughout the City of Saskatoon'.

The Committee provides a 'formalized administrative forum to initiate, co-ordinate, and implement community-prioritized services that enhance the quality of the lifestyles of the residents within a neighbourhood'.

The Fire Department, in partnership with McDonald's Restaurants, runs the Learn Not To Burn Program. While aimed specifically at children, this program raises the profile of fire prevention and personal safety for all residents.

The Transit Department, in partnership with Students Against Drunk Driving (S.A.D.D.), encourages happy and healthy graduations for Saskatoon's grade 12 students by providing bus services for after-graduation activities. Also, with the assistance of Saskatchewan Government Insurance (S.G.I.), it provides free transportation to residents on New Year's Eve as a viable alternative to drinking and driving.

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The Saskatoon Police Service's Victim Services Division offers civilian support to victims of violence. The Neighbourhood Watch and the Block Parents Programs involve residents in promoting personal and community safety in Saskatoon. These programs were initially started by the Saskatoon Police Service and eventually moved to a community base with a police liaison. The Police Service also offers the Lady Beware, Home Security, and Business Watch Programs. In response to concerns by residents of the Riversdale Neighbourhood, the Saskatoon Police Service established the Riversdale Community Help Centre to foster better relations with the community, to increase the perception of public safety, and to work directly with the residents of the community on problems they feel are a priority.

A strong commitment from the City of Saskatoon to fostering, facilitating, and participating in these types of partnerships will benefit the whole city. New roles and relationships with community organizations, other civic departments, and other levels of government should enable all residents to participate in the prioritizing and problem-solving activities that are needed to maintain a strong and viable community, both socially and economically."

Attached, as background information, is a copy of Clause 1, Report No. 4-1994 of the Personnel and Organization Committee, as referenced above. (\*\*There are a few copies of the detailed document which formed part of this Clause available upon request at the City Clerk's Office).

It should be noted that there are several other outstanding resolutions from the noted Clause, which will be the subject of future reports to Council.

**RECOMMENDATION:** that the information be received.

*ADOPTED.*

**REPORT NO. 11-1994 OF A COMMITTEE OF THE WHOLE COUNCIL**

Composition of Committee

His Worship the Mayor, Chair  
Councillor D. Atchison  
Councillor D. L. Birkmaier  
Councillor M. Heidt  
Councillor A. Langford  
Councillor H. Langlois  
Councillor P. McCann  
Councillor J. Postlethwaite  
Councillor P. Roe

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Councillor R. Steernberg  
Councillor K. Waygood

**1. Productivity Loan  
Saskatchewan Place  
(File No. CK. 611-3)**

Your Committee has considered the following report of the General Manager of Saskatchewan Place dated November 1, 1994:

"The Saskatchewan Place Board of Directors have approved the construction of six moveable private viewing boxes on the south side of the concourse. All the booths have been pre-sold. A pro-forma income statement is attached.

The total cost of the project is \$150,000. Saskatchewan Place requests a productivity loan for the full project amount with a five year amortization."

**RECOMMENDATION:**

that a Productivity Improvement Loan, in the amount of \$150,000, amortized over five years, be provided to Saskatchewan Place for the construction of six moveable private viewing boxes.

*ADOPTED."*

*Moved by Councillor Waygood, Seconded by Councillor Postlethwaite,*

*THAT the report of the Committee of the Whole be adopted.*

*CARRIED.*

**ENQUIRIES**

**Councillor Roe**

I have received an unusual number of enquiries about the quality of the transportation service for disabled persons in our community. Disabled persons, agencies and seniors have serious concerns about the inadequacy of the City's service.

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Some of the questions from city residents are:

- 1) Why is the service so inflexible?
- 2) Why do users have to book weeks in advance in order to get services?
- 3) How are trips prioritized?
- 4) What kind of training do drivers and dispatchers receive? In particular, what kind of training do they receive so that they provide courteous, safe and knowledgeable support to a vulnerable clientele?
- 5) Why do disabled users have to ride the bus for up to two hours (in some cases) prior to an appointment, in order to access the services they need?
- 6) What level of funding is required to provide a quality service?
- 7) What evaluation/quality assurance criteria are in place to ensure that the services, paid by the tax payer, are meeting client needs?

Please provide a current evaluation of present services and recommendations for improvement.

**GIVING NOTICE**

Councillor Postlethwaite gave the following Notice of Motion:

"TAKE NOTICE that at the next regular meeting of City Council, I will move the following motion:

- 1) THAT, in view of its budgetary implications, the recently ratified increase in pay and benefits awarded to all non-union employees be rolled back; and
- 2) THAT, in keeping with council's desire to maintain low taxes, the ratio of Provincial Ministers' salaries used when determining the mayor's and councillors' salaries, be reduced, to reflect a similar pay reduction."

*Moved by Councillor Birkmaier, Seconded by Councillor McCann,*

*THAT Notice of Motion be waived.*

*CARRIED UNANIMOUSLY.*

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*The above motions were moved by Councillor Postlewaite but were not put since there was no seconder.*

**INTRODUCTION AND CONSIDERATION OF BYLAWS**

**Bylaw No. 7445**

Moved by Councillor Waygood, Seconded by Councillor Postlethwaite,

THAT permission be granted to introduce Bylaw No. 7445, being "*A bylaw of The City of Saskatoon to amend Bylaw No. 5585, entitled 'A bylaw of The City of Saskatoon to provide for superannuation of the employees of the Fire Department'*" and to give same its first reading.

CARRIED.

The bylaw was then read a first time.

Moved by Councillor Waygood, Seconded by Councillor Roe,

THAT Bylaw No. 7445 be now read a second time.

CARRIED.

The bylaw was then read a second time.

*Moved by Mayor Dayday,*

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*THAT the meeting stand adjourned.*

*CARRIED.*

The meeting adjourned at 10:45 p.m.

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Mayor

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City Clerk