

Council Chamber  
City Hall, Saskatoon, Sask.  
Monday, November 6, 1995,  
at 7:00 p.m.

## **MINUTES OF REGULAR MEETING OF CITY COUNCIL**

**PRESENT:** His Worship Mayor Dayday in the Chair;  
Councillors Atchison, Birkmaier, Heidt, Langford, Langlois,  
McCann, Postlethwaite, Sternberg, and Waygood;  
A/City Commissioner Richards;  
City Solicitor Dust;  
General Manager, Planning and Building;  
City Clerk Mann;  
City Councillors' Assistant Kanak

*Councillor Roe entered the meeting at 10:00 p.m. during consideration of Clause 3, Report No. 7-1995 of the Planning and Operations Committee*

*Councillor McCann was excused from the meeting at 10:05 p.m. during consideration of Clause 4, Report No. 7-1995 of the Planning and Operations Committee.*

### **PRESENTATION**

*His Worship the Mayor, on behalf of the City of Saskatoon, and Mr. Dave Rumpel, on behalf of I.A.F.F. Local 80, presented the 1995/96 Budz-Guenther Memorial Scholarship to Mr. Jae Unser.*

*Moved by Councillor Heidt, Seconded by Councillor Langford,*

*THAT the minutes of the regular meeting of City Council held on October 23, 1995, be approved.*

*CARRIED.*

### **HEARINGS**

**2a) Forestry Farm Park Superintendent's Residence  
Heritage Designation Repeal Bylaw  
Proposed Bylaw No. 7508  
(File No. CK. 4205-8-4)**

REPORT OF CITY CLERK:

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"Attached is an excerpt from the minutes of meeting of City Council held on July 31, 1995, together with all of the information referred to therein.

As will be noted, Council adopted the following motion:

- 1) that City Council resolve to give notice of its intention to repeal Bylaw No. 7122, being a bylaw designating a portion of Parcel A, Plan No. 65-S-24721 (commonly known as the Superintendent's Residence), as municipal heritage property for the following reasons:
  - a) due to the deteriorated structural condition of the building (as was confirmed by the attached March 20, 1995, and April 10, 1995, reports of an independent consulting engineer) and due to the extent and nature of other repairs to the building (as have been cited in a September 4, 1991, assessment report which was conducted by an independent consultant team, of which a copy is available in the City Clerk's Office), the integrity and useful life of the structure is in jeopardy of posing a threat to the public's safety;
  - b) the cost of undertaking all necessary structural and other repairs which are necessary to stabilize and preserve the integrity of the building are deemed by City Council to be beyond the financial resources of the City of Saskatoon now and in the foreseeable future;
  - c) despite several attempts to secure an adaptive and financially viable re-use of the building for civic or community purposes, no such use could be found; and,
  - d) while it is regrettable that the building appears to be beyond a state of economically viable preservation and will be a loss to the community, the Forestry Farm Park and Zoo will remain an integral part of the community and will continue to reflect its historical significance to the agricultural heritage of the prairies; and,
- 2) that the City Solicitor be requested to prepare and to undertake to complete all necessary steps to bring forward a bylaw, on or after November 1, 1995, to repeal Bylaw No. 7122 in compliance with the requirements of The Heritage Property Act.'

Excerpt from Report of the City Solicitor, October 26, 1995:

'The necessary prerequisites of service and advertising required under *The Heritage Property Act* have been completed.

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The procedure to be followed by Council will depend on whether or not any objections have been filed with your Office pursuant to Section 19 of *The Heritage Property Act*. The alternatives are as follows:

- (1) If no objections have been filed, Council may consider the proposed Bylaw;
- (2) If an objection has been filed, Council may:
  - (a) withdraw the Bylaw; or
  - (b) refer the matter to a review board constituted under *The Heritage Property Act* for a hearing and report back to Council.

Under the *Act* the report of the review board must state the board's findings of fact, its recommendations with respect to the objections and any information or knowledge it has taken into account in reaching its recommendations. On receipt of the report, Council may pass the bylaw notwithstanding the objections or consent to the objections and withdraw or modify the bylaw.'

A copy of the Notice which appeared in the local press under date of September 27, 1995, is attached, as well as a copy of proposed Bylaw No. 7508.

Also attached are copies of the following communications:

- Letter dated October 25, 1995 from the Sutherland-Forest Grove Community Association;
- Letter dated November 1, 1995 from Ruth Robinson, President, Saskatoon Heritage Society, requesting permission to address Council;
- Letter dated November 2, 1995 from Ruth Robinson, President, Saskatoon Heritage Society;
- Letter dated November 2, 1995 from Donald M.M. Miller, 936 Saskatchewan Crescent East, requesting permission to address Council;
- Letter dated November 1, 1995 from Kathy Bue, President, Silverspring Community Association; and
- Letter dated November 2, 1995 from Bernie Cruikshank, Representative, Superintendent's Residence Task Force, requesting permission to address Council."

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*Ms. Ruth Robinson, President, Saskatoon Heritage Society, asked Council not to proceed with the de-designation, and urged Council to withdraw proposed Bylaw No. 7508.*

*Mr. Donald Miller asked Council to withdraw the proposed bylaw, expressing the opinion that the structure is sound and the proposal put forward by the Task Force is financially viable.*

*Ms. Bernie Cruikshank, representative, Superintendent's Residence Task Force, urged Council to withdraw the bylaw. She indicated that the Task Force believes that the Superintendent's Residence reflects the overall history of the Forestry Farm and expressed the hope that Council can support the Task Force's vision for the property.*

*Moved by Councillor Birkmaier, Seconded by Councillor Langlois,*

*THAT the information be received.*

*CARRIED.*

*Moved by Councillor Waygood, Seconded by Councillor Postlethwaite,*

*THAT Clause 1, Report No. 6-1995 of the Municipal Heritage Advisory Committee be brought forward for consideration.*

*CARRIED.*

**REPORT NO. 6-1995 OF THE MUNICIPAL HERITAGE ADVISORY COMMITTEE**

**1. Report on Superintendent's Residence  
(File No. CK. 225-18)**

**This report is to be considered during the hearing to determine whether Council wishes to revoke the municipal heritage designation for the Superintendent's Residence at the Forestry Farm to allow for the demolition of the building.**

**RECOMMENDATION:** that the information be received.

At its meeting held on November 1, 1995, the Saskatoon Municipal Heritage Advisory Committee was addressed by members of the Superintendent's Residence Task Force, and was presented with copies of its *Restoration and Sustainable Development Plan* for the Superintendent's Residence, which the Committee understands will be presented to City Council at this meeting (November 6, 1995).

Your Committee subsequently agreed to reaffirm that it support its original recommendation made

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to City Council on July 31, 1995:

*that the municipal heritage designation remain intact.*

The Committee believes in the validity, capacity and competency of the Task Force on the Superintendent's Residence and supports the Task Force and its endeavours to try and preserve the Superintendent's Residence for the enjoyment and historical interest of future generations.

Should City Council not revoke the municipal heritage designation for the Superintendent's Residence, the Committee will be recommending at a future meeting of City Council, that the Leaseholder (Task Force) be provided a grant out of the City's Heritage Fund .

At present, the Heritage Fund can be used for three purposes:

- a) assisting in the conservation of privately-owned, designated heritage properties within the City;
- b) acquiring and cataloguing heritage property within the City; and
- c) promoting heritage awareness in the City.

Council should note that criterion (a) excludes property owned by the public, for instance the City or Province, and unless Council made an exception in this case, or amended the criterion (a) to include long-term leases, the Task Force would be ineligible for a grant. The Municipal Heritage Advisory Committee believes that a long-term lease falls within the purpose of the criteria, but this would require a special resolution of Council to make a grant from the Heritage Fund available to the leaseholder (Task Force).

**Don Kerr, Chair, Municipal Heritage Advisory Committee will be in attendance to present this report.**

*Mr. Don Kerr, Chair, Municipal Heritage Advisory Committee, presented the report of the Committee. He reaffirmed that the Committee supports its original recommendation that the municipal heritage designation remain intact. Mr. Kerr asked Council to withdraw the proposed bylaw.*

*Moved by Councillor Postlethwaite, Seconded by Councillor Waygood,*

*THAT proposed Bylaw No. 7508 be withdrawn.*

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*YEAS: Councillors Langford, Postlethwaite, Waygood and Atchison 4*

*NAYS: His Worship the Mayor, Councillors Steernberg, Birkmaier,  
Heidt, McCann and Langlois 6*

*Moved by Councillor Heidt, Seconded by Councillor Langlois,*

*THAT Council refer the matter to a review board constituted under The Heritage Property Act for a hearing and report back to Council.*

*CARRIED.*

**2b) Hearing  
Discretionary Use Application  
Housing for the Elderly  
203 Pinehouse Drive  
Saskatoon Mennonite Care Services  
(File No. CK. 4355-1)**

**REPORT OF CITY CLERK:**

"City Council, at its meeting held on August 14, 1995, received notice of the above discretionary use application.

The City Planner has now advised that the necessary on-site notification poster has been placed on the site and letters have been sent to adjacent land owners within 60 metres of the site.

Council, at this meeting, is to consider granting its permission for the proposed use.

The matter is also being reported on under Clause 1, Report No. 13-1995 of the Municipal Planning Commission."

*His Worship Mayor Dayday opened the hearing and ascertained that there was no one present in the gallery who wished to address Council with respect to the matter.*

*Moved by Councillor Birkmaier, Seconded by Councillor Postlethwaite,*

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*THAT Clause 1, Report No. 13-1995 of the Municipal Planning Commission be brought forward and considered.*

*CARRIED.*

**REPORT NO. 13-1995 OF THE MUNICIPAL PLANNING COMMISSION**

- 1. Discretionary Use Application  
Housing for the Elderly  
Parcel L, Plan 88-S-14504  
203 Pinehouse Drive  
Applicant: Saskatoon Mennonite Care Services Inc.  
110 LaRonge Road  
(File No. CK. 4355-1)**

**RECOMMENDATION:** that the application of the Saskatoon Mennonite Care Services Inc. requesting permission to use Parcel L, Plan 88-S-14504 (203 Pinehouse Drive) for the purpose of housing for the elderly be approved, subject to the following conditions:

- a) that the proposed rear (east) yard setback be increased from 6.0 metres to 7.5 metres; and
- b) that a minimum of 122 off-street parking spaces be provided.

Attached is a copy of a report of the Planning and Construction Standards Department dated September 14, 1995, regarding an application by Saskatoon Mennonite Care Services Inc., requesting City Council's approval to use Parcel L, Plan 88-S-14504 (203 Pinehouse Drive) for the purpose of a seniors' assisted living residential project. This property is zoned M.3A District in the Zoning Bylaw and, as a consequence, housing for the elderly may only be permitted by City Council at its discretion.

Your Commission has reviewed this application and supports the Planning and Building Department's recommendation for approval subject to an increase in the rear (east) yard setback from 6.0 metres to 7.5 metres, and to the provision of a minimum of 122 off-street parking spaces.

*Moved by Councillor Langford, Seconded by Councillor Steernberg,*

*THAT the hearing be closed.*

*CARRIED.*

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*Moved by Councillor McCann, Seconded by Councillor Birkmaier.*

*THAT the application of the Saskatoon Mennonite Care Services Inc. requesting permission to use Parcel L, Plan 88-S-14504 (203 Pinehouse Drive) for the purpose of housing for the elderly be approved, subject to the following conditions:*

- a) that the proposed rear (east) yard setback be increased from 6.0 metres to 7.5 metres; and*
- b) that a minimum of 122 off-street parking spaces be provided.*

*CARRIED.*

**2c) Hearing  
Removal of Junked Vehicles  
Section 132 of *The Urban Municipality Act*  
(File No. CK. 4400-1)**

**REPORT OF CITY CLERK:**

"City Council, at its meeting held on October 23, 1995, considered Clause A7, Report No. 24-1995 of the City Commissioner, a copy of which is attached, and resolved:

*'that City Council instruct the Fire and Protective Services Department to serve the Notice of Junked Vehicles on the owners at 3326 John A. MacDonald Road pursuant to Section 132(2) of *The Urban Municipality Act, 1984.*'*

The Fire and Protective Services Department has prepared and served a Notice of Junked Vehicles ordering the removal, by November 24, 1995, of the following junked vehicles by the owners of 3326 John A. MacDonald Road:

- Make: Volvo  
Model: Wagon  
Colour: Yellow  
Licence: None
- Make: Dodge  
Model: 4 door  
Colour: Blue  
Licence: None

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Attached is a copy of the above-noted Notice.

In accordance with Section 132 of *The Urban Municipality Act*, the owners served with the Notice may appear before Council to show cause why the junked vehicles should not be removed from the property and destroyed or its condition remedied within the time specified in the Notice.

Should the owners not appear before Council, or should they appear but fail to show cause why the vehicles should not be removed, it is recommended:

- 1) that Council confirm the Notice requiring the removal of the vehicles by November 24, 1995; and
- 2) that, should the individuals named in the Notice not comply with said Notice, the Fire and Protective Services Department be authorized to remove the vehicles for the property, destroy same, with the cost of so removing and destroying them to be added to and form part of the taxes on the land and buildings."

*His Worship Mayor Dayday opened the hearing and ascertained that there was no one present in the gallery who wished to address Council with respect to the matter.*

*Moved by Councillor Postlethwaite, Seconded by Councillor Heidt,*

*THAT the hearing be closed.*

*CARRIED.*

*Moved by Councillor Steernberg, Seconded by Councillor Atchison,*

- 1) *that Council confirm the Notice requiring the removal of the vehicles by November 24, 1995; and*
- 2) *that, should the individuals named in the Notice not comply with said Notice, the Fire and Protective Services Department be authorized to remove the vehicles for the property, destroy same, with the cost of so removing and destroying them to be added to and form part of the taxes on the land and buildings.*

*CARRIED.*

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**2d) Hearing  
Development Plan Amendment  
Future Development Area to Special Use  
Agriculture Canada Lands  
Proposed Bylaw No. 7424  
(File No. CK. 4110-3)**

REPORT OF CITY CLERK:

"Attached is an excerpt from the minutes of meeting of City Council held on August 14, 1995. As will be noted, it was resolved:

- 1) that City Council be asked to approve the advertising respecting the proposal to amend the City of Saskatoon Development Plan as shown on Map No. 2 except the parcel of land zoned B.4 belonging to Shell Canada;
- 2) that the City Planner be requested to prepare the required notice for advertising the proposed amendment; and
- 3) that the Municipal Planning Commission's report be brought forward for consideration at the time of the public hearing and that City Council consider the Commission's recommendation that the proposed Development Plan amendment, as outlined in Resolution 1) above, be approved.'

A copy of the Notice which appeared in the local press under dates of October 7 and 14, 1995, is attached.

Council, at this meeting, is to hear and determine any submissions with respect to the proposed amendment prior to its consideration of Bylaw No. 7424, copy attached.

Also attached is a copy of Clause 3, Report No. 4-1994 of the Municipal Planning Commission which was adopted by City Council at its meeting held on April 25, 1994."

*His Worship Mayor Dayday opened the hearing and ascertained that there was no one present in the gallery who wished to address Council with respect to the matter.*

*Moved by Councillor Postlethwaite, Seconded by Councillor Langford,*

*THAT the hearing be closed.*

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*CARRIED.*

*Moved by Councillor Langlois, Seconded by Councillor Langford,*

*THAT Council consider Bylaw No. 7424.*

*CARRIED.*

**2e) Hearing  
Development Plan Amendment  
Designation of University Heights Suburban Centre  
Proposed Bylaw No. 7423  
(File No. CK. 4110-3)**

**REPORT OF CITY CLERK:**

"Attached is an excerpt from the minutes of meeting of City Council held on August 14, 1995. As will be noted, it was resolved:

- 1) that City Council be asked to approve the advertising respecting the proposal to amend the City of Saskatoon Development Plan as shown on Map No. 2 except the parcel of land zoned B.4 belonging to Shell Canada;
- 2) that the City Planner be requested to prepare the required notice for advertising the proposed amendment; and
- 3) that the Municipal Planning Commission's report be brought forward for consideration at the time of the public hearing and that City Council consider the Commission's recommendation that the proposed Development Plan amendment, as outlined in Resolution 1) above, be approved.'

A copy of the Notice which appeared in the local press under dates of October 7 and 14, 1995, is attached.

Council, at this meeting, is to hear and determine any submissions with respect to the proposed amendment prior to its consideration of Bylaw No. 7423, copy attached.

Attached is a copy of Clause 3, Report No. 4-1994 of the Municipal Planning Commission which was adopted by City Council at its meeting held on April 25, 1994.

Also attached is a copy of a letter dated November 1, 1995, from A.J. Whitworth,

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Vice-President (Finance and Administration), University of Saskatchewan, regarding the matter."

*His Worship Mayor Dayday opened the hearing and ascertained that there was no one present in the gallery who wished to address Council with respect to the matter.*

*Moved by Councillor Postlethwaite, Seconded by Councillor Heidt,*

*THAT the submitted correspondence be received as information.*

*CARRIED.*

*Moved by Councillor Postlethwaite, Seconded by Councillor Heidt,*

*THAT the hearing be closed.*

*CARRIED.*

*Moved by Councillor Langford, Seconded by Councillor Birkmaier,*

*THAT Council consider Bylaw No. 7423.*

*CARRIED.*

- 2f) Hearing  
Development Plan Amendment  
District Commercial and Suburban Centre to Arterial Commercial  
Plan 82-S-34271, Parcel G  
Proposed Bylaw No. 7497  
(File No. CK. 4110-3)**
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**REPORT OF CITY CLERK:**

"Attached is an excerpt from the minutes of meeting of City Council held on August 14, 1995. As will be noted, it was resolved:

- 1) that City Council be asked to approve the advertising respecting the proposal

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to amend the City of Saskatoon Development Plan as shown on Map No. 2 except the parcel of land zoned B.4 belonging to Shell Canada;

- 2) that the City Planner be requested to prepare the required notice for advertising the proposed amendment; and
- 3) that the Municipal Planning Commission's report be brought forward for consideration at the time of the public hearing and that City Council consider the Commission's recommendation that the proposed Development Plan amendment, as outlined in Resolution 1) above, be approved.'

A copy of the Notice which appeared in the local press under dates of October 7 and 14, 1995, is attached.

Council, at this meeting, is to hear and determine any submissions with respect to the proposed amendment prior to its consideration of Bylaw No. 7497, copy attached.

Also attached is a copy of Clause 3, Report No. 4-1994 of the Municipal Planning Commission which was adopted by City Council at its meeting held on April 25, 1994."

*His Worship Mayor Dayday opened the hearing and ascertained that there was no one present in the gallery who wished to address Council with respect to the matter.*

*Moved by Councillor Langlois, Seconded by Councillor Postlethwaite,*

*THAT the hearing be closed.*

*CARRIED.*

*Moved by Councillor Langford, Seconded by Councillor Postlethwaite,*

*THAT Council consider Bylaw No. 7497.*

*CARRIED.*

**COMMUNICATIONS TO COUNCIL**

**A. REQUESTS TO SPEAK TO COUNCIL**

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**1) John Hyshka, Director of Economic Development  
Saskatoon Regional Economic Development Authority, dated November 2**

Requesting permission for Dr. Dennis Johnson and Dr. Dennis Skopik of the University of Saskatchewan to make a presentation to Council asking for support of the Synchrotron Light Research facility. (File No. CK. 3500-1)

**RECOMMENDATION:** that Drs. Johnson and Skopik be heard.

*THE CITY CLERK INDICATED TO COUNCIL THAT DRS. JOHNSON AND SKOPIK WERE NOT PREPARED TO ADDRESS COUNCIL AT THIS TIME AND THE LETTER HAS BEEN WITHDRAWN.*

**2) Kaaras Tiffin, Volunteer Chair, Saskatoon Business Committee  
Heart and Stroke Foundation of Saskatchewan, dated November 6**

Requesting permission to address Council regarding a request for permission to allow City employees to contribute to the Heart and Stroke Foundation through payroll deduction. (File No. CK. 200-1)

**RECOMMENDATION:** that Clause 3, Report No. 4-1995 of the Administration and Finance Committee be brought forward for consideration and Ms. Tiffin be heard.

*Moved by Councillor Waygood, Seconded by Councillor Langford,*

*THAT Clause 3, Report No. 4-1995 of the Administration and Finance Committee be brought forward for consideration and Ms. Tiffin be heard.*

*CARRIED.*

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**REPORT NO. 4-1995 OF THE ADMINISTRATION AND FINANCE COMMITTEE**

**3. Communications to Council**

**From: Kaaras Tiffin, Volunteer Chair, Saskatoon Business Committee  
Heart and Stroke Foundation of Saskatchewan**

**Date: October 13, 1995**

**Subject: Requesting permission to address Council regarding a request to  
provide City employees with the opportunity to contribute to the Heart  
and Stroke Foundation through payroll deduction**

**(File No. CK. 200-1)**

**RECOMMENDATION:** that the request from the Heart and Stroke Foundation of Saskatchewan for permission to allow City employees to contribute to the Heart and Stroke Foundation through payroll deduction be denied.

Attached is a copy of the above communication which was considered by City Council at its meeting held on October 23, 1995 and referred to the Committee for further discussion.

Your Committee has reviewed the whole concept of payroll deductions with the General Manager, Finance Department, and does not support this request in that it could set an undesirable precedent for scores of organizations to approach the City with a similar request. Your Committee wishes to note that as well as a start-up cost for a payroll deduction, there are on-going costs to the corporation, which makes this a costly venture for the City to enter into.

While a payroll deduction for the United Way was introduced many years ago, in that it is an umbrella group for charitable organizations, employees who wish to make donations should be allowed to make their own choices, outside of a payroll deduction.

*Ms. Kaaras Tiffin, Volunteer Chair, Saskatoon Business Committee, Heart and Stroke Foundation of Saskatchewan, urged Council to approve the request to allow City employees to contribute to the Heart and Stroke Foundation through payroll deduction, and indicated that the organization would be willing to pay the costs of administering it.*

*Moved by Councillor Postlethwaite, Seconded by Councillor Atchison,*

*THAT the information be received.*

*CARRIED.*

*Moved by Councillor Birkmaier, Seconded by Councillor Heidt,*

*THAT the matter be referred back to the Administration and Finance Committee for an*

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*overall policy review with respect to access to the payroll system.*

*THE REFERRAL MOTION WAS PUT AND LOST.*

*Moved by Councillor Postlethwaite, Seconded by Councillor Steernberg,*

*THAT the request from the Heart and Stroke Foundation of Saskatchewan for permission to allow City employees to contribute to the Heart and Stroke Foundation through payroll deduction be denied.*

*CARRIED.*

**COMMUNICATIONS - (CONTINUED)**

**3) Henry F. Feldkamp  
427 Lakeshore Bay, dated November 5**

Requesting permission to address Council regarding a proposed resolution for submission to SUMA regarding cost sharing of road construction. (Files CK. 6000-1 and 155-3-2)

**RECOMMENDATION:** that Clause 2, Report No. 7-1995 of the Planning and Operations Committee be brought forward for consideration and Mr. Feldkamp be heard.

*Moved by Councillor Langlois, Seconded by Councillor Atchison,*

*THAT the information be received.*

*CARRIED.*

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**4) Jeff Howsam, Commercial Sales and Leasing  
RE/MAX Saskatoon, dated November 6**

Requesting permission to address Council regarding the property at 205 - 115th Street East. (File No. CK. 4351-1)

**RECOMMENDATION:** that the following Motion of Councillor Atchison and Item AA.6) and AA.7) of "Communications" be brought forward for consideration and that Mr. Howsam be heard:

"THAT the Administration be instructed to undertake the required process to rezone Lots 6, 7 and 8, Block 12, Plan G171, to B.1A."

*Moved by Councillor Heidt, Seconded by Councillor Steernberg,*

*THAT the following Motion of Councillor Atchison and Item AA.6) and AA.7) of "Communications" be brought forward for consideration and that Mr. Howsam be heard:*

*CARRIED.*

**MOTIONS**

**REPORT OF CITY CLERK:**

"Councillor Atchison gave the following Notice of Motion at the meeting of City Council held on October 23, 1995:

"TAKE NOTICE that at the next regular meeting of City Council, I will move the following motion:

"THAT the Administration be instructed to undertake the required process to rezone Lots 6, 7 and 8, Block 12, Plan G171, to B.1A.""

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**AA6) Esther Husby  
107 - 115th Street East, dated October 30**

Submitting comments regarding the property on 115th Street East known as "Forest Grove Service". (File No. CK. 4351-1)

**RECOMMENDATION:** that the information be received and the following Motion of Councillor Atchison be brought forward for consideration:

"THAT the Administration be instructed to undertake the required process to rezone Lots 6, 7 and 8, Block 12, Plan G171, to B.1A."

**AA7) Lisa Peters  
108 - 115th Street East, dated November 2**

Commenting regarding the B.2 zoning on the property at 205 - 115th Street East. (File No. CK. 4351-1)

**RECOMMENDATION:** that the information be received and considered with the Motion of Councillor Atchison.

*Mr. Jeff Howsam, representing the owner of 205 - 115th Street East, expressed strong opposition to B.1A zoning and indicated that he would not like to see any delays in the development of the property.*

*Moved by Councillor Atchison, Seconded by Councillor Waygood,*

*THAT the Administration be instructed to undertake the required process to rezone Lots 6, 7 and 8, Block 12, Plan G171, to B.1."*

*THE MOTION WAS PUT AND LOST.*

**COMMUNICATIONS - (CONTINUED)**

**AA. ITEMS WHICH REQUIRE THE DIRECTION OF CITY COUNCIL**

**1) John Wolfenberg, President  
Association of Professional Community Planners, dated October 19**

Informing Council that the Association of Professional Community Planners of Saskatchewan has recently awarded Councillor Kate Waygood with its 1995 Distinguished contribution award for a non-planner. (File No. CK. 150-5)

**RECOMMENDATION:** that the information be received.

*His Worship the Mayor offered congratulations to Councillor Waygood on behalf of City Council.*

*Moved by Councillor Langford, Seconded by Councillor Postlethwaite,*

*THAT the information be received.*

*CARRIED.*

**2) Marlene Hall, Secretary  
Development Appeals Board, dated October 24**

Submitting Notice of Development Appeals Board Hearing regarding an existing one-unit dwelling with a south side yard deficiency at 1820 Belfast Avenue. (File No. CK. 4352-1)

**3) Marlene Hall, Secretary  
Development Appeals Board, dated October 24**

Submitting Notice of Development Appeals Board Hearing regarding an existing one-unit dwelling with a west side yard deficiency at 1031 Osler Street. (File No. CK. 4352-1)

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**4) Marlene Hall, Secretary  
Development Appeals Board, dated October 24**

Submitting Notice of Development Appeals Hearing regarding a second freestanding sign on site at 2323 - 8th Street East. (File No. CK. 4352-1)

**RECOMMENDATION:** that the information be received.

*Moved by Councillor Steernberg, Seconded by Councillor Heidt,*

*THAT the information be received.*

*CARRIED.*

**5) Mayor Henry Dayday, Chair  
Board of Police Commissioners, dated October 30**

Requesting Council's approval to demolish the Municipal Justice Building. (File No. CK. 530-1)

**RECOMMENDATION:** that the direction of Council issue.

*Moved by Councillor McCann, Seconded by Councillor Langlois,*

*THAT Mr. Tomiyama be heard.*

*CARRIED.*

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*Mr. Rob Tomiyama, Architect, Asset Management, advised Council that reports and assessments have been done on the property regarding the continued use and feasibility of the Municipal Justice Building. He noted that it is economically difficult to continue using the structure and that the assessment reports provided to the Board of Police Commissioners indicated that the building is in a state of disrepair, and recommended that the building be demolished.*

*Moved by Councillor Waygood, Seconded by Councillor Postlethwaite,*

*THAT the consideration of the matter be deferred for two weeks and that the report received by the Board of Police Commissioners be made available to Council as soon as possible.*

*CARRIED.*

- 6) **Esther Husby**  
**107 - 115th Street East, dated October 30**

*DEALT WITH EARLIER. SEE PAGE NO. 18.*

- 7) **Lisa Peters**  
**108 - 115th Street East, dated November 2**

*DEALT WITH EARLIER. SEE PAGE NO. 18.*

- 8) **Susan Lamb, Executive Director**  
**Tourism Saskatoon, dated November 2**

Asking Council to approve the Fee-for-Service Agreement as drafted including the principle of a capital account. (File No. CK. 1870-10)

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**RECOMMENDATION:** that the direction of Council issue.

*Moved by Councillor Langford, Seconded by Councillor Heidt,*

*THAT the matter be referred to the Administration for a report.*

*CARRIED.*

**9) Jackie Groat, Chair, Board of Directors  
Voyageur Club of Saskatoon Inc., dated November 3**

Submitting comments regarding application for funding under the Social Services Component of the 1995 Assistance to Community Groups: Cash Grants Program. (Additional information is available for viewing in the City Clerk's Office.) (File No. CK. 1871-3)

**RECOMMENDATION:** that the information be received and considered with Clause 1, Report No. 4-1995 of the Administration and Finance Committee.

*Moved by Councillor Birkmaier, Seconded by Councillor Langford,*

*THAT the information be received and considered with Clause 1, Report No. 4-1995 of the Administration and Finance Committee.*

*CARRIED.*

**B. ITEMS WHICH HAVE BEEN REFERRED FOR APPROPRIATE ACTION**

**1) Fred Gurel, Vice President and Past President  
Parkridge Community Association, dated October 21**

Submitting concerns regarding poor drainage in Parkridge Park. **Referred to the Planning and Operations Committee.** (File No. CK. 4205-1)

**2) Am-Cam International Talent, Inc., dated October 19**

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Requesting Council to sponsor "Rock For Relief - Children of the former Yugoslavia" in the amount of \$20,000 to cover the "hard costs" of the event. **Referred to the Administration and Finance Committee.** (File No. CK. 1871-1)

- 3) **G. Schmidt, Principal, James L. Alexander School  
S. Buttinger, Principal, St. Marguerite School  
R. Black, School Liaison, Parkridge Community Association, dated October 23**

Expressing concerns regarding the need for drainage in Parkridge Park. **Referred to the Planning and Operations Committee.** (File No. CK. 4205-1)

- 4) **Len Jabush, Business Manager  
Saskatoon Wildlife Federation, dated October 20**

Requesting funding or donations in kind for Junior Convention to be held in conjunction with the 67th Annual Saskatchewan Wildlife Federation Convention on February 22, 23 and 24, 1996. **Referred to the Budget Committee.** (File No. CK. 1871-1)

- 5) **Katharine Goldberg  
Association for Burlesque Entertainers, dated October 19**

Requesting Council to pass a bylaw to prohibit all touching in adult entertainment parlours. **Referred to the Administration and Finance Committee.** (File No. CK. 280-3)

- 6) **Ruth and Otto Radostits,  
Greystone Community Association, Fall 1995**

Requesting the installation of a three-way stop sign at the intersection of Arlington Avenue and Main Street. **Referred to the Planning and Operations Committee.** (File No. CK. 6280-1)  
Similar notes were received from the following:

Paul Saldat 4 Moxon Crescent	Sylvester and Frieda Wieggers 11 Moxon Crescent	Don and Donna Barss 49 Moxon Crescent
Debi Neale 814 Arlington Avenue	Dave Steeg 15 Hardy Crescent	Beatrice Nicholson 50 Moxon Crescent

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S. Fedoruk  
49 Simpson Crescent

P. Mink  
11 Weir Crescent

D. Unruh  
45 Lindsay Drive

K.S. McCorkell  
51 Simpson Crescent

**7) Carol Sirois, President  
North Park-Richmond Heights Community Association, dated October 24**

Requesting the installation of sidewalks on the north and/or south side of Windsor Street between Prince of Wales Avenue and Spadina Crescent East. **Referred to the Planning and Operations Committee.** (Submitted by Councillor Langlois.) (File No. CK. 6220-1)

**8) Don Van der Veen  
17 Howell Avenue, dated October 26**

Submitting comments regarding the enforcement of the Smoking Bylaw. **Referred to the Administration and Finance Committee.** (File No. CK. 185-3)

**RECOMMENDATION:** that the information be received.

*Moved by Councillor Birkmaier, Seconded by Councillor Langford.*

*THAT with respect to Item B.4) of "Communications" the reference of a referral to the Budget Committee be changed to a referral to the Administration and Finance Committee.*

*CARRIED.*

*Moved by Councillor Langlois, Seconded by Councillor Langford.*

*THAT the information be received.*

*CARRIED.*

**C. PROCLAMATIONS**

**1) Melanie Hilkewich, President  
Saskatchewan Association of Medical Radiation Technologists**

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Requesting Council to proclaim the week of November 6 to 10, 1995 as Medical Radiation Technology Week in Saskatoon. (File No. CK. 205-5)

- RECOMMENDATION:**
- 1) that City Council approve the proclamation as set out in Section C above; and
  - 2) that the City Clerk be authorized to sign the proclamation on behalf of City Council.

*Moved by Councillor Heidt, Seconded by Councillor Waygood,*

- 1) that City Council approve the proclamation as set out in Section C above; and*
- 2) that the City Clerk be authorized to sign the proclamation on behalf of City Council.*

*CARRIED.*

**REPORTS**

Mr. J. Kozmyk, Chair, submitted Report No. 13-1995 of the Municipal Planning Commission;

Mr. D. Kerr, Chair, presented Report No. 6-1995 of the Municipal Heritage Advisory Committee;

Ms. G. Bloemraad, Vice-Chair, presented Report No. 2-1995 of the Leisure Services Advisory Board;

City Commissioner Irwin submitted Report No. 25-1995 of the City Commissioner;

Councillor Langlois, Chair, presented Report No. 7-1995 of the Planning and Operations Committee; and

Councillor Postlethwaite, Chair, presented Report No. 4-1995 of the Administration and Finance Committee.

*Moved by Councillor Birkmaier, Seconded by Councillor Postlethwaite,*

*THAT Council go into Committee of the Whole to consider the following reports:*

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- a) *Report No. 13-1995 of the Municipal Planning Commission;*
- b) *Report No. 6-1995 of the Municipal Heritage Advisory Committee;*
- c) *Report No. 2-1995 of the Leisure Services Advisory Board;*
- d) *Report No. 25-1995 of the City Commissioner;*
- e) *Report No. 7-1995 of the Planning and Operations Committee; and*
- f) *Report No. 4-1995 of the Administration and Finance Committee.*

*CARRIED.*

*His Worship Mayor Dayday appointed Councillor Birkmaier as Chair of the Committee of the Whole.*

*Council went into Committee of the Whole with Councillor Birkmaier in the Chair.*

*Committee arose.*

*Councillor Birkmaier, Chair of the Committee of the Whole, made the following report:*

*THAT while in Committee of the Whole, the following matters were considered and dealt with as stated:*

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**"REPORT NO. 13-1995 OF THE MUNICIPAL PLANNING COMMISSION"**

Composition of Committee

Mr. Jim Kozmyk, Chair  
Councillor J. Postlethwaite  
Mr. Ken Rauch  
Ms. Ann March  
Mr. Glen Grismer  
Ms. Leslie Belloc-Pinder  
Mr. Gregory Kitz  
Mr. Victor Pizzey  
Ms. Lina Eidem  
Mr. Paul Kawcuniak  
Ms. Sheila Denysiuk  
Mr. Al Ledingham  
Dr. Brian Noonan

- 1. Discretionary Use Application  
Housing for the Elderly  
Parcel L, Plan 88-S-14504  
203 Pinehouse Drive  
Applicant: Saskatoon Mennonite Care Services Inc.  
110 LaRonge Road  
(File No. CK. 4355-1)**

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*DEALT WITH EARLIER. SEE PAGE NO. 6.*

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**REPORT NO. 6-1995 OF THE MUNICIPAL HERITAGE ADVISORY COMMITTEE**

Composition of Committee

Mr. D. Kerr, Chair  
Councillor K. Waygood (shared position)  
Councillor J. Postlethwaite (shared position)  
Ms. P. Melis  
Ms. A. McFarland  
Ms. M. Boechler  
Ms. R. Millar  
Mr. S. Hanson  
Mr. W.J. Campbell  
Mr. G. Wyant  
Mr. L. Stewart  
Mr. L. Dressel  
Ms. M. Carlson  
Mr. D. Kindrachuk  
Mrs. B. Wallace  
Mrs. M. Tkachuk

**1. Report on Superintendent's Residence  
(File No. CK. 225-18)**

*DEALT WITH EARLIER. SEE PAGE NO. 1.*

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**REPORT NO. 2-1995 OF THE LEISURE SERVICES ADVISORY BOARD**

Composition of Committee

Ms. S. Normand, Chair  
Councillor J. Postlethwaite  
Ms. P. Tymchatyn  
Ms. L. Gurry  
Mr. A. Fischer  
Ms. M. Powell  
Mr. F. Wesolowski  
Mr. B. Gallagher  
Mr. Z. Zuzak  
Mr. L. Stewart  
Mr. K. Bowers  
Ms. J. Hawkes  
Ms. G. Bloemraad  
Mr. P. Rogal  
Mr. E. Magnuson  
Ms. N. Scott

**1. Improvements at the Lawson Civic Centre  
(File No. CK. 5500-1)**

**RECOMMENDATION:** that the information be received.

**INTRODUCTION**

The members of the Leisure Services Advisory Board discussed at length at the May and June meetings of this year whether the City of Saskatoon should provide public leisure/recreation/fitness services to its citizens in competition with the private sector. The Board also toured the Lawson Civic Centre and the area where the proposed improvements are to be located. In addition, Ms. Louise Gurry, Mr. Axel Fischer and Mr. Zenon Zuzak presented written opinions.

**SUMMARY OF THE DISCUSSION**

This is a synopsis of the various points of view expressed by the members of the Leisure Services Advisory Board. Although the Board did not reach a complete, clear consensus on the issue under discussion, it hopes that its views and the various concerns raised, may assist City

Council in reaching a just and equitable solution for all parties involved, not only with regards to the present controversy concerning the proposed improvements at Lawson Civic Centre, but also with regards to other such developments in the future.

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The Leisure Services Advisory Board identified three distinctive groups in which the various providers of leisure/recreational/fitness services can be divided:

1. PUBLIC

Services provided by a level of government, in this case the City of Saskatoon, for the general benefit of all citizens or, at least, for the benefit of a great segment of the population, paid for by these same citizens mainly through property taxes although user fees contribute too.

2. NON-PROFIT ORGANIZATIONS

- a) Organizations which deliver services primarily for the benefit of a membership (eg. private golf clubs);
- b) Philanthropic organizations which deliver services for the benefit of a membership as well as for a broader community good such as the YMCA and YWCA (can be identified by Charitable Tax status with Revenue Canada).

3. PROFIT SEEKING, PRIVATE ORGANIZATIONS

Services provided by privately-owned, commercial companies that are either locally-owned, or are franchises or subsidiaries of provincially or nationally-owned companies. These services are provided only for the benefit of patrons who can afford the fees and the object is to create an economically-viable enterprise.

The Board noted that all three groups play an important role in the delivery of leisure/recreational/fitness services in Saskatoon, but that they, for the most part, target a different segment of the population to draw their clientele.

Although the non-profit and private organizations seem to believe that the City is now expanding into their territory, the members of the Board observed that exercise and sports programs were already provided by the City in its civic facilities long before private businesses opened theirs. Many community associations provide a range of programming available through many other sources in the community, at a much reduced rate, through the use of volunteers. These services should not be confused with those provided by the Leisure Services Department. It was also felt that the public and private sector have different philosophies towards the provision of leisure/recreational/fitness services and, therefore, could very well complement each other.

Entrepreneurial companies are not concerned in reaching all citizens and their needs, but, understandably, wish to make profits. They target, to this end, only those people who can afford the services at their facilities. The City, on the other hand, although concerned about budget restraints and tax increases, has an obligation to offer a broad range of services to a wider segment of the population for a more affordable, but still revenue-generating price.

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A majority of the Board agreed that it would be ill advised to give any particular provider of recreational/leisure/fitness services a monopoly on a particular market. It was felt that the citizens of Saskatoon, who are the consumers of these services, should have the right to choose themselves which particular service suits best their needs, their wishes and their pocket books. It would be wrong for anyone to assume that the community association, any more or less than a profit-seeking organization, can be all things to all people.

The construction of civic facilities, such as Lawson Civic Centre, has left the City now with a legacy of escalating operating expenses. It is obvious that City Council has come under pressure by its citizens, among whom the business sector and private enterprise was the most vocal, to hold the line on property taxes. Therefore, it seemed to most members of the Board that initiatives such as the ones now proposed by the Leisure Services Department, to generate additional revenue, should be applauded instead of condemned.

The Leisure Services Advisory Board also identified that the City has a duty to provide services for that segment of its population that can ill afford the services of the private sector or have no opportunity to use the private facilities due to a perceived or real barrier of an economic or social nature. It is the Board's opinion that the citizens of Saskatoon would benefit from the City cooperating with the non-profit and private organizations in offering thus the widest possible range of recreational/leisure/fitness services. It has been the Board's experience that there has been a myriad of partnership arrangements between civic facilities, the Leisure Services Department, and the private and non-profit sectors in the our community. For example, contractual arrangements were arrived at between the tennis club for the use of Lakeview Civic Centre; Nautiquet Fitness has a lease arrangement in both the Field House and Cosmo Civic Centre which allows them to operate a free enterprise business in a civic facility; and this summer, a local entrepreneur offered a computer camp package, which included leisure time activities in the pool area of the Lawson Heights Civic Centre. In addition, numerous community non-profit clubs use the Field House.

As the leisure centres, such as the ones in Lawson Heights and Lakeview, are here to stay, they should be at least allowed to try to generate some additional revenue to meet their operating expenses. However, the centres should especially target those groups of citizens that are badly served by the private sector. As the purpose of the City's expansion of fitness programs is to alleviate its operating deficit, its price structure should be set close to market value, although discount days or low price hours should be implemented, as is done in the outdoor pool program to give the more disadvantaged citizens of Saskatoon a chance to also participate in recreational/leisure/fitness programs.

Some members also felt that if the City could clearly define the services that it can and should provide, the other interested groups that provide the same type of services can target a different market and develop different programs, if they so wished. In many instances, the basic level of skill building offered through civic programs develops the interest and skill which motivates people to move on to other organizations.

Local community associations should be encouraged to use and participate in programs at the civic

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centres as they, in the past, have not been seen as an economic threat to the private sector.

**THE FUTURE**

With respect to the future, it was the Board's point of view that the City should be very hesitant in building additional leisure centres. If such facilities were to be constructed, City Council should set aside from the levies used for the project, an operating fund for future operating costs. Unfortunately, we have learned the hard way that merely financing the construction of facilities without providing for its, in all probability, escalating operating costs or for worsening economic times, will put a strain on the City's overall budget resulting in increased annual taxes. Some members of the Board feel that if existing facilities cannot be made cost effective, then serious consideration may have to be given to divesting ownership of these facilities.

It is also suggested that if the City is pressured into building new facilities in the future, it should construct only basic, non-frill ones and leave the fancy, upscale market to the private sector. The focus of the services that the City provides its citizens should be on youth programs and other activities at the beginner level, leaving the more advanced, sophisticated fitness programs and activities to the non-profit and private sector which is better equipped to handle that market.

With the demographic changes occurring in our community, some studies should be done as to recreational/leisure/fitness needs of our aging population to examine the City's role in the provision of services to this group.

**CONCLUSION**

In conclusion, the Leisure Services Advisory Board contends that there is a community benefit to assuring the accessibility of basic leisure and recreation services to the citizens of Saskatoon. This philosophy has previously been identified in the presentation of the Board's report, entitled "Value of Maintaining the Level of Leisure and Recreation in Saskatoon", to City Council on December 20, 1993.

The Board believes that, with cooperation, a niche can be found or created for all three groups that provide leisure/recreational/fitness services to the citizens of Saskatoon. The Board does not believe that prohibiting one of these groups from testing the market would serve the people of this City. All three groups can target different economic or age groups and develop different program choices complementing each other.

The City, as a public body, should especially target those groups of people that experience barriers, be it economically or socially, against participating in activities provided by private organizations.

The City should solicit joint programming ventures and partnership arrangements, with private and non-profit providers. The Leisure Services Department may want to respond to needs identified in the needs assessment survey through a request for proposal process as opposed to internal program development (i.e. if a particular community expressed the need for a mother's day out program, perhaps the Y and similar organizations could be invited to put in a proposal whereby they would

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use a civic facility to provide that service).

With regards to the improvements proposed for the Lawson Civic Centre, the Leisure Services Advisory Board, after touring the facility, had difficulty in ascertaining where the perceived threat to the livelihood of the non-profit and private organizations lays, as the fitness services provided by the Lawson Civic Centre are on a much smaller scale and less sophisticated than anything the other organizations can offer.

*IT WAS RESOLVED: that the information be received and forwarded to the Planning and Operations Committee and to the Administration.*

**REPORT NO. 25-1995 OF THE CITY COMMISSIONER**

**Section A - Administration and Finance**

**A1) Routine Reports Submitted to City Council**

**RECOMMENDATION:** that the following information be received.

*ADOPTED.*

<u>SUBJECT</u>	<u>FROM</u>	<u>TO</u>
Schedule of Accounts Paid \$1,889,836.83 (File No. 1530-2)	October 18, 1995	October 23, 1995

**A2) Investments  
(File No. 1790-3)**

**RECOMMENDATION:** that City Council approve the attached purchases and sales.

*ADOPTED.*

Report of the General Manager, Finance Department, October 19, 1995:

"With the approval of the Investment Committee, the attached list indicates purchases and sales for the City's various funds."

**ATTACHMENTS**

1. Schedule of Securities Transactions (October 1-15, 1995)

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**A3) Albert Community Centre - Room 4 Upgrade  
(File No. 1705)**

- RECOMMENDATION:**
- 1) that the renovations to room #4 at Albert Community Centre be completed as outlined; and,
  - 2) that the project be financed by a contribution from the 1995 Operating Budget and a Productivity Improvement Loan with a pay-back by December 31, 2001.

*ADOPTED.*

Report of the General Manager, Asset Management, October 24, 1995:

"When the Albert Community Centre was remodelled in 1983, Room 4 which is located in the basement of the facility, was not renovated and remained much as it was during the early 1970's when it was used as a manual training class room. Essentially, the room has an open ceiling with exposed pipes and ducts and has the original hardwood floor which has heaved and has many damaged boards creating a hazardous walking surface. The wall finish is a variety of materials and trim and light levels generated from the mid-fifties fixtures are well below acceptable standards. Despite the run-down condition of the room, it is rented frequently, generally for utility usage.

One of the regular tenants in the building is a dance school and, until recently, the dance group had been tap dancing in the auditorium. But early in 1995, after major refinishing was done to the floor, the Albert Management Committee decided that tap dancing could no longer be allowed in the auditorium and that any future tap lessons would have to be done on the unimproved hardwood floor of Room 4. The dance group willingly moved its tap activities to the basement, however, the hazardous floor was of great concern to both parents and dance instructors. In June of 1995, the dance group approached the Albert Management Committee requesting that the floor be made safe or it may have to consider an alternate facility for dance lessons.

Rather than lose a valued tenant, the Albert Management Committee felt that efforts should be made to address the concerns by improving the room. The project involves applying strapping, 19mm subfloor and linoleum over the existing hardwood to provide a durable, level surface. A t-bar ceiling will be installed to conceal piping and duct work and new florescent lighting will be installed to improve lighting levels. The walls will be stripped of all mismatched trims and refinished with clean modern materials. The proposal also calls for the installation of mirrors and dance bars and a brighter colour scheme to make the room an attractive rental space. The dance school will not have exclusive use of the room, therefore there will be opportunity for others to use the space.

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The Albert Management Committee felt that if the entire room could be upgraded, it could provide more rental revenue opportunities. In August of 1995, the Committee met with the Manager of the dance school to discuss the renovations and revised rental rates in the facility. The dance group did not object to paying higher rates, but in return expected that better accommodations should be provided. The Committee agreed that the Centre would benefit from the improvements but operating budget money could not be made available during the 1995 budget year. As an alternative, they asked if the dance group would commit to use more rental time if an improved room could be provided, would they be willing to pay a higher rate for such a space and would they commit to remaining a tenant in the facility for up to 5 years. The dance group was in agreement with the proposal on the condition that the floor could be replaced immediately.

In addition to the increased dance bookings, the Committee feels the improvements made to the room will encourage a rental frequency by other groups to increase by 10 to 15 bookings per year.

**OPTIONS**

- 1) One option considered was to leave Room 4 'as is' and risk losing a valued tenant. Eventually the room will have to be upgraded and at that time we may not have "user pay" commitment.
- 2) The Committee felt that although funding could be made available from the Albert Repair Reserve, it would make more sense to finance the upgrading from a Productivity Improvement Loan and recover the costs on a user-pay basis.

The proposal is consistent with the policy regarding productivity loans and is consistent with the policies of Albert Community Centre in providing space for the community.

Based on the commitment of the dance group, the Albert Management Committee has obtained cost estimates and prepared a breakdown of revenues and expenditures.

The total cost of the renovations will be:

Floor replacement	\$10,456.00
Room upgrade	<u>\$ 9,887.00</u>
	\$20,343.00
G.S.T. rebate	<u>( 812.00)</u>
Total Capital Cost	<u>\$19,531.00</u>

Assuming a down payment of \$5,200.00 from a projected 1995 surplus due to increased rentals, the amount of the loan is \$14,300.00

During 1994, the dance group booked approximately \$14,500.00 in rental time. The Committee has increased its rental rate by approximately 20% and expect a growth in the number of dance bookings of 5% per year. The projected increase in revenue during the next 5 years from the dance group, if the improvements are made, will be as follows:

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1995	\$ 1,450.00
1996	\$ 3,050.00
1997	\$ 3,200.00
1998	\$ 3,360.00
1999	\$ 3,520.00
2000	<u>\$ 3,700.00</u>
Total	<u>\$18,280.00</u>

Revenue from other groups using the space will be up to \$510.00 per year (plus a portion of 1995) or \$2,790.00 over the term of the productivity loan. Therefore, the total revenue potential is \$21,070.00."

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**A4) Enquiry - Councillor Roe (July 17, 1995)  
Noise Pollution  
(File No. 375-2)**

**RECOMMENDATION:** that the following information be received.

*ADOPTED.*

**"The issue of noise pollution is an emerging modern concern in growing communities across Canada.**

**I support the summer events that make Saskatoon special and I recognize that certain repair projects on our streets and bridges, which create significant noise, must be completed during the summer months.**

**However, I receive many calls from citizens across the city about the impact of noise created by both special events and maintenance.**

**As the downtown river, our parks and other sites are increasingly used for special events, it is important to address the problems created when events are in or close to residential neighbourhoods.**

**Could the Administration please bring forward some options Council could consider which would balance the interests of affected tax payers, event organizers, businesses and city workers with respect to the issue of noise levels (from special events maintenance) in our city."**

Report of the City Solicitor, October 16, 1995:

"The Noise Bylaw No. 6052 has basically two sections which regulate noise at special events:

**(a) General Prohibition**

Section 3 prohibits a person from making, at any time, any loud, unnecessary or unusual noise or any noise which annoys, disturbs, injures, endangers or detracts from the comfort, repose, health, peace or safety of other persons. What is a loud, unnecessary or unusual noise or a noise which disturbs others is a question of fact for determination by a court of law.

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(b) Concerts

Section 9 prohibits a person from staging a concert on private property or in a park which produces any unnecessary or unusual noise which disturbs other persons. Concerts must be held after 11:00 a.m. and before 9:00 p.m. Monday to Thursday inclusive, after 11:00 a.m. and before 10:00 p.m. on Friday and Saturday and after 1:00 p.m. and before 6:00 p.m. on Sunday. Council may, upon written request, issue a special permit extending the hours.

The issue of noise in an urban environment is a very complex question. On the one hand, a certain amount of noise must be tolerated by all inhabitants of the City. On the other hand, noise must not exceed reasonable levels so as to deprive inhabitants of the use and enjoyment of their property. The difficulty is to strike the appropriate balance.

It should be pointed out that the current Bylaw is actively enforced. Charges are routinely laid for incidents, particularly those involving noisy parties and barking dogs. The intent is to preserve the amenity of the neighbourhood.

Council at its meeting on September 25, 1995, dealt with the issue of construction noises on City projects which are exempt from the Bylaw. Council resolved that hours of operation be taken into account for all City construction projects where noise is anticipated to be a problem for residential areas. Once again, the intent is to minimize the impact of construction noise in residential areas.

With respect to special events such as outdoor concerts, the Bylaw as it now exists does not prescribe objectively measurable noise levels. The Administration and Finance Committee has requested that our Office report on whether other jurisdictions have limits on noise levels in indoor or outdoor civic facilities. This report will be forthcoming in the near future.

Council may also wish to consider adopting some criteria for extending the hours for outdoor concerts. There is presently no policy in place to determine when and if Council will extend the hours. It is our understanding that these requests are routinely approved with little or no review by Council or the Administration."

**A5) Bicycles for Sale  
(File No. 1250-1)**

**RECOMMENDATION:** that the following information be received.

*ADOPTED.*

Report of the General Manager, Asset Management Department, October 30, 1995:

"On Tuesday, November 7, 1995, 7:00 p.m. about 100 bicycles of all shapes, sizes and styles will

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be sold by public auction at Longworth Auction Service, 1202 Ave X South, Saskatoon. The bicycles will be sold to the highest bidder. Viewing will be at the auction sale location on Monday, November 6, and Tuesday, November 7, from 8:30 a.m. to 6:00 p.m."

**A6) Landfill/Garbage Container Replacement Reserves  
(File No. 1815-1)**

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- RECOMMENDATION:**
- 1) that No. Bylaw 6744 be amended to include an Automated Garbage Container Replacement Reserve;
  - 2) that the 1996 Operating Budget for the Garbage Collection Program include an annual transfer to the Automated Garbage Container Replacement Reserve of \$300,000; and,
  - 3) that Bylaw No. 6744 be amended to provide for annual Operating Budget provision of \$410,000 to the Landfill Replacement Reserve

Report of the City Comptroller, November 1, 1995:

"In 1996, the Solid Waste Management program will show a reduction in debt payments totalling \$710,000, due to the repayment of the Productivity Improvement Loan that allowed the City to purchase the Automated Garbage Pick-up System. In previous discussions with City Council, we have indicated our plan to recommend to City Council that these funds be retained within this program to provide for the decommissioning of the existing landfill, provide funding for container replacements and potentially, provide for base funding for the establishment of the Regional Waste Management Facility.

We have had discussions with the management of this program and have concluded that insufficient information is currently available for the preparation of an appropriate financial management plan for the three purposes referred to above. However, it is our opinion, that substantial funding will be required within the next five to ten years to address the City's landfill/garbage disposal problems. Because of the decrease in the debt charges, the opportunity exists now to implement a financial plan which will mitigate any future financing problems.

As stated, the City has three distinct problems which it will have to address in the future. The most immediate will be the need to fund the replacement of garbage containers which have been vandalized, burned, or need replacement because of the impact of normal usage. In 1996, the estimated cost of these replacements is \$150,000. In total, the City has approximately 17,000 single family roll-out containers in circulation, and 10,000 multi-family containers - all of varying age. The estimated replacement cost of these containers is \$4,500,000. Fortunately, the original estimated useful life of ten years will be exceeded, but future replacements will be required.

The estimated cost of decommissioning the existing landfill is between \$2,000,000 to \$5,000,000.

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The cost of establishing a Regional Waste Management Centre is approximately \$4,500,000. It is obvious that, subject to a detailed study, these costs could vary substantially. It is the intent of management to operate the Regional Waste Management Centre on a break-even basis through user fees. These fees would, therefore, include not only the operating costs, but also the amortized cost of the original facility and future decommissioning. Should garbage collection remain an Operating Budget item (versus a user pay Utility), then it is likely that substantial increases in the Solid Waste Management budget will be needed in the future to ensure that the City, as a major user of the Regional Waste Management Centre, will pay its fair share along with commercial users and other municipal participants.

The previous two paragraphs have identified future funding requirements for three purposes:

1. Replacement of existing garbage containers.
2. Decommissioning of the existing landfill.
3. Increase in the City's Operating Budget for Solid Waste Management.

To date, the only funding which has been put in place to address the above needs is a \$2.00 per tonne charge to commercial users of the landfill. The current balance in the Landfill Replacement Reserve is under \$400,000. This report is provided to City Council with the intent of preserving the base in the Solid Waste Management program (i.e. utilize the reduction in debt charges to meet future obligations of the program). While we have not received sufficient information to make any finite recommendations regarding the appropriate allocation of these additional funds, we are of the opinion that future costs will equal or exceed the \$710,000 annual debt charge provision. Based on our discussions with the management of the Solid Waste Management program, we would recommend that \$300,000 be included as an annual transfer from the Garbage Collection program to a reserve for the replacement of automated garbage collection containers. Further, it is recommended that the balance of \$410,000 be transferred to the existing Landfill Replacement Reserve as a base provision to supplement the fees charged to commercial users. Upon completion of the necessary studies, these replacement reserves would be re-examined and adjusted as required. Subject to timing and appropriate funding levels, the City's transfer to the Landfill Replacement Reserve could serve as a base for anticipated increased operating costs once the existing landfill has been fully decommissioned."

*IT WAS RESOLVED: 1) that the 1996 Operating Budget for the Garbage Collection Program include a transfer to the Automated Garbage Container Replacement Reserve of \$300,000; and*

*2) that the 1996 Operating Budget for the Garbage Collection Program include a transfer to the Landfill Replacement Reserve of \$410,000.*

**A7) Corporate Micro Computer Blanket Order**  
**(File No. 1100-1)**

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**RECOMMENDATION:** that Horizon Computer Solutions Inc., the lowest bidder, be awarded the contract for the supply of Micro Computers for the Corporate Computer Blanket Order, as outlined in the request for proposals, at an estimated total contract value of \$150,000, with an expiry date of April 30, 1996.

*ADOPTED.*

Report of the General Manager, Finance Department, November 1, 1995:

"The Corporate Micro Computer Blanket Order expired October 31, 1995. Specifications were prepared and a requisition was raised October 11, 1995. The purpose of this contract is to provide the Corporation with a contract (Blanket Purchase Order) with which all Departments can draw on through a Department Purchase Order.

The Asset Management Department, Purchasing Services Branch, received proposals on October 26, 1995. Seven bids were received and have been evaluated against the published weighting factors. A summary of the evaluation criteria 'score sheet' is attached.

The Corporate Information Services Branch's evaluation team has completed its review of the proposals and is recommending Horizon Computer Solutions Inc. be awarded this contract."

**Section B - Planning and Operations**

**B1) Proposed Disabled Person's Loading Zone  
502 Preston Avenue  
(File No. 6120-4)**

**RECOMMENDATION:** that a "Disabled Person's Loading Zone" be installed in front of 502 Preston Avenue South.

*ADOPTED.*

Report of the General Manager, Transportation Services Department, October 20, 1995:

"The Transportation Services Department has received a request from a resident of 502 Preston Avenue South to install a 'Disabled Person's Loading Zone' in front of her home. This resident is wheelchair bound and requires the use of the Abilities Council Bus to attend classes at the University.

Your staff will be proceeding with the installation of a 'Disabled Person's Loading Zone' in front of 502 Preston Avenue South as there are no other options considered feasible to provide easily improved access to the Abilities Bus.

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The loading zone conforms to City guidelines with respect to 'Disabled Person's Loading Zones' and no fee is assessed for its installation. An approximate installation cost of \$300.00 will be funded from the Sign and Paint Shop operating budget."

**B2) Application for Registration of Condominium Plan  
330 La Ronge Road - RM(Tn) District  
Lot 11, Block 911, Plan 79-S-43600  
Applicant: Gordon A. Webster  
(File No. 4132-1)**

- RECOMMENDATION:**
- 1) that City Council authorize the issuance of the Certificate required under Section 10(1)(b) of *The Condominium Property Act, 1993* to Gordon A. Webster (611 - 9th Street East, Saskatoon, S7H 0M4) for the condominium development at 330 La Ronge Road; and,
  - 2) that the City Clerk be authorized to prepare and forward the Certificate to the applicant.

*ADOPTED.*

Report of the General Manager, Planning and Building Department, October 20, 1995:

"An application for registration of a condominium plan involving a development on Lot 11, Block 911, Plan 79-S-43600, has been received from Gordon A. Webster, on behalf of The Summit Condominiums Ltd. The proposal is for eleven residential units contained in five buildings. Twenty-seven parking spaces have been included on the site.

The proposal has been examined under the provisions of the Zoning Bylaw and as such, complies with the requirements of this Bylaw in all respects. The site is situated within an RM(Tn) District.

The development has also been examined by the Building Standards Branch, and provided the construction is completed in accordance with the requirements of the approved building permit, the development will meet the requirements under the Building Bylaw. A copy of the construction plans, together with the requisite survey plans have been forwarded to the City Clerk's Department for review, if necessary, by members of City Council.

In view of the above-noted consideration of the Zoning Bylaw and the Building Bylaw, the Planning and Building Department advises that:

- a) separate occupancy of the units will not contravene the requirements of the Zoning Bylaw;

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- b) the approval required under the Zoning Bylaw has been given in relation to the separate occupancy of the units;
- c) the buildings and the division of the buildings into units of separate occupancy, as shown on the plans which have been submitted and as constructed, will not interfere with the existing or likely future amenities of the neighbourhood; and,
- d) the requirement to designate at least one parking space as an exclusive use area for each unit has been met as two spaces are included as a part of each unit."

**B3) Saskatoon Field House License Agreement  
Saskatchewan Track and Field Association  
(File No. 290-26)**

**RECOMMENDATION:** 1) that City Council renew the Agreement between the City of Saskatoon and the Saskatchewan Track and Field Association for the use of 1,090 square feet of space in the Saskatoon Field House, commonly known as the Track and Field Office, in accordance with the terms of the previous Agreement between the parties, and the revisions as outlined in this report; and,

- 2) that the City Solicitor's Office be requested to prepare the required Agreement for execution, on behalf of the City of Saskatoon, by His Worship the Mayor and the City Clerk.

*ADOPTED.*

Report of the General Manager, Leisure Services Department, October 23, 1995:

"The License Agreement between the City of Saskatoon and the Saskatchewan Track and Field Association, regarding the use of 1,090 square feet of space in the portion of the Saskatoon Field House commonly known as the Track and Field Office, expired on September 30, 1995. As a result of negotiations, both parties have agreed to renew the current arrangement for an additional five-year period.

The terms of the new License Agreement will be based on the previous Agreement between the parties (copy attached) with the exception of the following revisions:

- 1. The term of the Agreement is for five years (from October 1, 1995 to September 31, 2000),

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with the option to renew for an additional five years upon mutual agreement by the parties and provided that the terms of the renewal are agreed upon by both parties.

2. The Saskatchewan Track and Field Association will pay the City rent in quarterly instalments due on October 1, January 1, April 1, and July 1 in each year of this Agreement as follows:
  - a) for the year 1995/96 the sum of Seven Thousand Six Hundred Ninety-Nine Dollars Eighty Cents (\$7,699.80), plus Goods and Services Tax;
  - b) for the year 1996/97 the sum of Seven Thousand Eight Hundred Ninety-Two Dollars Thirty Cents (\$7,892.30), plus Goods and Services Tax;
  - c) for the year 1997/98 the sum of Eight Thousand One Hundred Twenty-Nine Dollars Six Cents (\$8,129.06), plus Goods and Services Tax;
  - d) for the year 1998/99 the sum of Eight Thousand Three Hundred Seventy-Two Dollars Ninety-Three Cents (\$8,372.93), plus Goods and Services Tax; and,
  - e) for the year 1999/2000 the sum of Eight Thousand Six Hundred Twenty-Four Dollars Twelve Cents, (\$8,624.12), plus Goods and Services Tax.
  
3. The property taxes on the area which is being used by the Saskatchewan Track and Field Association are considered to be part of the overall gross rent; therefore, the City will be responsible for the taxes on this area.

Based on the proposed rent schedule outlined in Table 1, the Saskatchewan Track and Field Association will incur a 14.8 percent (i.e. 1.02/\$6.89) increase over a five-year period or an average of approximately 2.9 percent per year. In addition, over five years, the City will recover 75 percent of the operating expenses attributed to the License area. The City currently recognizes a recovery rate of 66 percent for this area."

Table I:

	Current Rent	Proposed Rent	Cost/Sq. Ft.	Cost Recovery
1994/95	\$7,512	-	\$6.89	66%
1995/96	-	\$7,699.80	\$7.06	67%
1996/97	-	\$7,892.30	\$7.24	69%
1997/98	-	\$8,129.06	\$7.46	71%
1998/99	-	\$8,372.93	\$7.68	73%
1999/2000	-	\$8,624.12	\$7.91	75%

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**ATTACHMENTS**

1. License Agreement between City of Saskatoon and Saskatchewan Track and Field Association

**B4) 1995 Capital Budget  
Project No. 617: 1957 Filtration Plant Modification  
(File No. 670-3)**

**RECOMMENDATION:** 1) that City Council accept the bid submitted by A.M.E. Systems Ltd., for the 1957 Filtration Plant Modification at the Water Treatment Plant at a contract price of \$467,749.43 including P.S.T. and G.S.T.; and,

- 2) that His Worship the Mayor and the City Clerk be authorized to execute the contract documents, as prepared by the City Solicitor under the Corporate Seal.

*ADOPTED.*

Report of the General Manager, Environmental Services, October 25, 1995:

"The 1995 Water Utility Capital Budget includes modification of the 1957 Filtration Plant at the City of Saskatoon's Water Treatment Plant. The purpose of this project is to increase the plant filtering capacity from 67.4 MIGD to 72.8 MIGD by conversion of three existing rapid sand filters to dual media filters. The increase will result in the deferral of a major filter plant expansion. The modifications will include:

- replacement of existing underdrain system
- replacement of filter media
- upgrading of the existing backwash/drain/waste/effluent system.

Based on projected water demands, the complete modification of the 1957 filtration plant was originally scheduled for 1996. Due to recent problems with the reliability of the existing rapid sand filters to rising concerns regarding waterborne diseases caused by *Cryptosporidium* and *Giardia*, it was necessary to advance filter replacements.

The consulting firm of Catterall & Wright Ltd. has carried out the detailed design and the preparation of the technical specifications and tender documents. Tenders for the filter modification, Project Number 617-1, were received and opened on October 11, 1995. The bids are summarized as follows and include G.S.T. and P.S.T.:

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A.M.E. Systems Ltd.	Saskatoon	\$467,749.43
J.V. & M. Associates Inc.	Saskatoon	\$482,142.00
Pow City Mechanical Partnership	Saskatoon	\$503,970.00
G. & E. Mechanical Inc.	Saskatoon	\$522,925.05
Lockerbie & Hole Consulting Limited	Saskatoon	\$530,041.00

The consulting firm of Catterall & Wright has completed a commercial and technical bid evaluation of the bids. A.M.E. Systems Ltd., the low bidder, was found to meet all qualifications necessary to carry out the required work.

The 1995 Water Utility Capital Budget includes \$585,000 for the project. The total construction cost and appropriate taxes are as follows:

Base Price (including P.S.T.)	\$437,149.00	
G.S.T. (7%)		<u>30,600.43</u>
Contract Amount		\$467,749.43
G.S.T. Rebate (4%)		<u>(17,485.96)</u>
Contract Net Cost		<u>\$450,263.47</u>

It is unlikely there will be any operating impact."

**B5) Subdivision Application #39/95  
 3104/3106 Louise Place  
 (File No. 4300-2)**

**RECOMMENDATION:** that Subdivision Application #39/95 be approved.

*ADOPTED.*

Report of the General Manager, Planning and Building Department, October 25, 1995:

"The following subdivision application has been submitted for approval:

Subdivision Application: #39/95  
 Applicant: Webb Surveys Ltd.  
 Legal Description: Parcel X, Block 632, Plan No. 86-S-34927  
 Location: 3104/3106 Louise Place."

**ATTACHMENT**

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1. October 5, 1995 Subdivision Report.

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**B6) Subdivision Application #40/95  
354 Baker Crescent  
(File No. 4300-2)**

- RECOMMENDATION:**
- 1) that City Council resolve, in connection with the approval of Subdivision Application #40/95, that it would be impractical and undesirable to require full compliance with Section 15 (1) (a) of Subdivision Bylaw No. 6537 for the following reasons:
    - a) the site area of proposed Lot 32 exceeds the minimum required in the Subdivision Bylaw by 31.16 sq. metres;
    - b) the depth of proposed Lot 32 exceeds the minimum required in the Subdivision Bylaw by 5.07 metres; and,
    - c) the proposed development represents a good opportunity for infill housing in the Forest Grove neighbourhood; and,
  - 2) that Subdivision Application #40/95 be approved, subject to:
    - a) the payment of \$200.00 which is the required approval fee;
    - b) the payment of \$1,985.36 as payment for the extension of existing electrical facilities.

*ADOPTED.*

Report of the General Manager, Planning and Building Department, October 11, 1995:

"The following subdivision application has been submitted for approval:

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Subdivision Application: #40/95  
Applicant: Webb Surveys Ltd.  
Legal Description: Parcel EE, Block 230, Plan No. 83-S-52603  
Location: 354 Baker Cres."

**ATTACHMENTS**

1. October 11, 1995 Subdivision Report.

**B7) Subdivision Application #42/95  
Faithfull Avenue  
(File No. 4300-2) \_\_\_\_\_**

**RECOMMENDATION:** that Subdivision Application #42/95 be approved, subject to:

- a) the payment of \$100.00 which is the required approval fee; and,
- b) the payment of \$59,156.33 which is the required area-development charges.

*ADOPTED.*

Report of the General Manager, Planning and Building Department, October 25, 1995:

"The following subdivision application has been submitted for approval:

Subdivision Application: #42/95  
Applicant: Clackson Real Estate Ltd.  
Legal Description: Lot A, Block 865, Plan 84-S-41976  
Location: Faithfull Avenue."

**ATTACHMENTS**

1. October 3, 1995, Subdivision Report.

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**B8) 1996 Funding for Local Streets  
(File No. 6315-4)**

**RECOMMENDATION:** that a local street preventative maintenance program of \$1,250,000 be included in the 1996 Capital Budget for consideration.

*ADOPTED.*

Report of the General Manager, Public Works Department, October 26, 1995:

"During its September 25, 1995, meeting, City Council resolved:

**'that City Council direct the Public Works Department to prepare a Local Roadway Rehabilitation Program for inclusion in the 1996 Capital Budget.'**

On September 19, 1995, the Public Works Department submitted an information report on local roads to the Planning and Operations Committee. The purpose of this report was to report on the condition of Saskatoon's residential roads, review the financial implications of these condition findings, and to provide a status report regarding the ongoing implementation of Asset Management.

Current funding levels allocated to local roads were reviewed, along with projected deterioration of the local road network if funding levels remain the same.

**Program Objectives:**

One of the underlying principles of pavement asset management is for the Public Works Department to provide the necessary information for City Council to set maintenance policy by prioritizing funding based on trade-off between the condition of the whole network and alternate funding levels.

The measures that were proposed in our previous report and the results of the 1995 condition survey are summarized below:

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<u>Network Condition Measure</u>	<u>Condition (% of Network)</u>		
	<u>Good</u>	<u>Fair</u>	<u>Poor</u>
Texture	65.0	22.44	12.55
Cracking	51.60	45.74	2.66
Defects	93.07	6.15	0.78

Note: Total local Street Network Area: 5,773,876 m<sup>3</sup>

The following program objectives have been formulated in terms of these condition measures:

1. Extend the life of those roads that do not require extensive rehabilitation by applying seal treatments. The roads targeted by this program are those in fair condition for surface texture.
2. Reduce the backlog of the worst localized defects on streets that do not require extensive rehabilitation. This component of the program will include extensive localized work such as comprehensive pothole patching or removal and replacement of failed areas.

Historically, surface infrastructure maintenance funds have been prioritized based on a 'worst first' criteria. Streets that are in the worst condition drive most public enquiries and complaints and therefore receive priority when it comes to maintenance funds. Under this method of work prioritizing, little or no investment is made in the roads until they have actually failed and require the largest investment to improve their condition. Essentially, we have missed the window of opportunity to effectively extend the life of many roads using low-cost preventative maintenance treatments. This is reflected in the relative cost of these two treatment alternatives:

<u>Treatment Objective</u>	<u>Typical Treatments</u>	<u>Typical Cost (per sq.m.)</u>
Preventative Maintenance	Sand and Slurry Seals	\$1 - \$4
Major Rehabilitation	Repair and Overlay	\$11 - \$14

The average cost of constructing a new local road is \$26.47 per square metre.

The Public Works Department is proposing, in 1996, to continue to respond to the worst failures using operating funds, while, through this proposed capital budget program, undertake a preventative maintenance program on streets that are still in fair condition. Local streets that have deteriorated to a poor condition and require extensive rehabilitation will be left essentially untouched for now except for repair of the worst failures, those that impact public safety.

There are two main issues that must be addressed prior to implementation of a major rehabilitation program:

1. Funding:

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The Public Works Department previously estimated a deferred maintenance liability associated with streets needing major rehabilitation of \$8,605,193, assuming a 40 year life. This figure can also be reconciled against the actual network condition. If all streets in poor condition for Texture and Defects require major rehabilitation to cost effectively improve their condition, it would cost an estimated \$9,620,720.

2. Coordination with Other Infrastructure

Due to the high cost of major rehabilitation, this program should be coordinated with other infrastructure renewal, particularly underground services. A strategy must still be developed to integrate these renewal efforts. Also, the condition of the underground is not readily available at this time.

Establishing the optimal balance between routine maintenance, preventative maintenance, and major rehabilitation will be achieved over time.

**Funding:**

Two sources of funding are proposed to finance the 1996 preventative maintenance program:

1. From debt that is being retired in 1996 (approximately \$900,000). City Council has previously been advised of the plans to use these funds for infrastructure purposes.
2. The balance from the dedicated funding allocation to the Surface Infrastructure Reserve that has historically been allocated under the capital budgeting process for Arterial Roads. This is only being recommended as an interim measure until additional debt is retired to fully fund a local street preservation program and the actual status of our Arterials is established.  
The Public Works Department is currently completing the condition survey of Arterial roads and will be reporting later this year on the condition and adequacy of Arterial Road Funding.

As reported to City Council, a deferred maintenance liability already exists with local roads at even the most conservative lifespan. This liability increases at the current funding levels.

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**B9) Request For Encroachment Agreement  
424 - 1st Avenue North  
Lot 6 & Pt. 7; Block 177; Plan Q13  
(File No. 4090-2)**

- RECOMMENDATION:**
- 1) that City Council recognize the encroachment at 424 - 1st Avenue North (Lot 6 and pt. 7; Block 177; Plan Q13);
  - 2) that the City Solicitor be instructed to prepare the appropriate encroachment agreement making provision to collect the applicable fees; and,
  - 3) that His Worship the Mayor and the City Clerk be authorized to execute the agreement, on behalf of the City, under the Corporate Seal.

Report of the General Manager, Planning and Building Department, October 26, 1995:

"The owner of the above-noted property, Community Health Services (Saskatoon) Association Ltd. has requested approval to construct a ramp at the rear of the building. The ramp will improve accessibility to the facilities. The ramp will encroach onto the City's property (i.e. a lane.)

As shown on the attached plans, the proposed ramp will project approximately 1.2 metres (4.0 feet) into the lane and will create a total area of encroachment of approximately 6.32 metres (68.0 square feet.)

If approved by City Council, an encroachment agreement will be required. The owner of the property will be subject to the minimum annual fee of \$50.00."

**ATTACHMENTS**

1. Letter: Edwards and Edwards and attachments referred to therein.

*IT WAS RESOLVED: 1) that City Council approve the encroachment at 424 - 1st Avenue North (Lot 6 and pt. 7; Block 177; Plan Q13);*

- 2) that the City Solicitor be instructed to prepare the appropriate encroachment agreement making provision to collect the applicable fees; and,*
- 3) that His Worship the Mavor and the City Clerk be authorized to execute the agreement, on behalf of the City, under the Corporate Seal.*

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**B10) Land-Use Applications Received by the Planning and Building Department  
For the Period Between October 16, 1995 - October 27, 1995  
(For Information Only)  
(File No. 4351-1)**

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**RECOMMENDATION:** that the following report be received as information.

*ADOPTED.*

*(Note: Council asked that in the future, addresses be included.)*

Report of the General Manager, Planning and Building Department, October 27, 1995:

"The following applications have been received, are being processed, and will subsequently be submitted to City Council for its consideration:

Rezoning:

Application Z13/95:	South Downtown Block
Applicant:	Stan Peakman - Land Manager
Legal Description:	Lots 1-40, Block 146, Plan Q2 & Lot 41 as created by MTO 88-S-40293
Current Zoning:	D.C.D.1
Proposed Zoning:	B.6
Date Received:	October 24, 1995

Application Z14/95:	Columbia Drive
Applicant:	Stan Peakman - Land Manager
Legal Description:	Lots 3 & 4, Block 634, Plan 81-S-22282
Current Zoning:	R.2
Proposed Zoning:	R.1A
Date Received:	October 24, 1995

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Application Z15/95: McCormack Road  
Applicant: Stan Peakman - Land Manager  
Legal Description: Parcel TT, Plan 77-S-40956  
Current Zoning: R.4  
Proposed Zoning: R.1A  
Date Received: October 24, 1995

Application Z16/95: 101 Avenue E South  
Applicant: Stan Peakman - Land Manager  
Legal Description: Lots 2 & 3, Block 5, Plan (CE) E5618  
Current Zoning: I.D.2  
Proposed Zoning: B.2A  
Date Received: October 24, 1995

Application Z17/95: 102 Avenue F South  
Applicant: Stan Peakman - Land Manager  
Legal Description: Lots 36 - 39, Block 5, Plan (CE)E5618  
Current Zoning: I.D.2  
Proposed Zoning: B.2A  
Date Received: October 24, 1995

Application Z18/95: 705 22nd Street West  
Applicant: Stan Peakman - Land Manager  
Legal Description: various  
Current Zoning: I.D.2  
Proposed Zoning: B.2A  
Date Received: October 24, 1995

**Subdivision**

Application #44/95: Bayview Crescent & Briargate Road  
Applicant: Webster Surveys  
Legal Description: N1/2 Section 19-Twp 36-Rge 4-W3M, Pcl B,  
Current Zoning: RM(Tn)  
Date Received: October 13, 1995

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- B11) Briarwood Replotting Scheme**  
**Parcel A, EV5793**  
**Parcel A, 82-S-19256**  
**Parcel AA, 89-S-02055**  
**S.E., N.E., and N.W. ¼ 19-36-4-3**  
**(File No. 4230-1)**

**RECOMMENDATION:** that the General Manager, Planning and Building Department, be authorized to serve notice on the registered owners of land within the proposed replotting scheme as shown on the attached Briarwood Replotting Scheme, Plan No. 1, all in accordance with Section 162 of *The Planning and Development Act, 1983*.

*ADOPTED.*

Report of the General Manager, Planning and Building Department, October 27, 1995:

"City Council approved, in principle, the revised neighbourhood sketch plan for the Briarwood Neighbourhood on June 5, 1995. It is necessary to assemble the unsubdivided portion of land within this neighbourhood and distribute it proportionately amongst the owners for future subdivision and development. The redistribution will be done by means of a replotting scheme as provided for in *The Planning and Development Act*. I have enclosed a copy of the plan (Plan No. 2) showing the proposed subdivision for information only.

Under Section 162 of *The Planning and Development Act, 1983*, it will be necessary for Council to consider a resolution authorizing the preparation of this replotting scheme. As a consequence, it is necessary to serve notice of Council's intention on the registered owners of land within the limits of the attached Briarwood Replotting Scheme Plan No. 1. The list of registered owners within the replotting scheme is as follows:

1. Briarwood Developments Ltd.  
c/o Northridge Development Corporation  
17 - 2220 Northridge Drive  
Saskatoon, SK S7L 6X7
2. Structon Developments Limited and  
584243 Saskatchewan Ltd.  
c/o Preston Developments Inc.  
300 - 2100 8th Street East  
Saskatoon, SK S7H 0V1
3. Boychuk Investments Ltd.  
P.O. Box 22039

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Saskatoon, SK S7H 5P1

4. City of Saskatoon  
c/o Planning and Building Department  
Land Branch."

**ATTACHMENTS**

1. Briarwood Replotting Scheme Plan No. 1
2. Plan No. 2

**B12) Junked Vehicles  
415 Preston Avenue  
(File No. 4400-5)**

**RECOMMENDATION:** that City Council instruct the Fire and Protective Services Department to serve the Notice of Junked Vehicles on the owner of 415 Preston Avenue pursuant to Section 132(2) of *The Urban Municipality Act, 1984*.

*ADOPTED.*

Report of the General Manager, Fire and Protective Services Department, October 27, 1995:

"The Fire and Protective Services Department conducted an inspection of 415 Preston Avenue on May 19, 1995. At this time it was observed there was an unlicensed, partly disassembled semi trailer located on the said property. A reinspection was done on July 9, 1995 which indicated that the situation had not changed. On September 19, 1995 a letter was sent to the owner, Garry Hnatiuk, requesting that the situation be remedied by October 20, 1995.

Fire Inspector Bykowsky did a reinspection of the property on October 24, 1995. He observed that there was a partly dismantled semi trailer on the property. This trailer did not have current plates, and it was rusted, partly wrecked, partly dismantled, inoperative or in an abandoned condition. It was located on the owner's property. (Photographs are available for viewing in the City Clerk's Office.) The following are the particulars:

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Make: Trailmobile  
Model: Semi Trailer  
Colour: White  
Licence: None

The Fire and Protective Services Department would like Council to issue a Notice of Junked Vehicles on the owner of the property pursuant to Section 132(2) of *The Urban Municipality Act, 1984*. The Fire and Protective Services Department will give the owner until December 11, 1995 to remove and destroy or remedy the condition of the trailer. The owner will be given the opportunity to appear in Council to show cause why the trailer should not be removed and destroyed or its condition remedied by December 11, 1995, at City Council's meeting of November 20, 1995."

**ATTACHMENTS:**

1. Draft Notice of Junked Vehicles.
2. Letter to Garry Hnatiuk dated September 19, 1995.

**B13) J. F. Cairns Field Assignment of Lease  
Saskatoon Professional Baseball Incorporated  
(File No. 290-27)**

- RECOMMENDATION:**
- 1) that City Council approve the Assignment of the Lease Agreement between the City of Saskatoon and Saskatoon Professional Baseball Incorporated, to the purchaser of the Saskatoon franchise of the Prairie League of Professional Baseball;
  - 2) that the City Solicitor be requested to prepare the necessary documentation associated with the Assignment of the Lease Agreement to the purchaser of the Saskatoon franchise; and,
  - 3) that His Worship the Mayor and the City Clerk be authorized to execute an Assignment of the Lease Agreement, under the Corporate Seal on behalf of the City of Saskatoon.

*ADOPTED.*

Report of the General Manager, Leisure Services Department, October 31, 1995:

**"INTRODUCTION**

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Mr. Dave Ferguson, owner of the Saskatoon franchise of the Prairie League of Professional Baseball, is currently negotiating the sale of the Saskatoon franchise to a group of Saskatoon investors. The sale of the franchise is contingent upon the Assignment of the current Lease Agreement governing the use of J. F. Cairns Field to the purchaser of the franchise.

**BACKGROUND**

On August 16, 1993, City Council authorized the City's Administration to negotiate with various user-groups concerning the operation of the J. F. Cairns, Leakos, Bob Van Impe, and Gordon Howe No. 1 Ballfields at the Gordon Howe Complex. Subsequently, on November 8, 1993, City Council agreed to continue providing financial support to maintain the capability of these facilities to accommodate major provincial, national, and international baseball and softball competitions. Then, on December 20, 1993, City Council agreed to the terms of a Leasing Agreement between the City and the owner of the Saskatoon franchise of the North Central Professional Baseball League to operate the J. F. Cairns Ballfield. In March of 1994, City Council agreed to the terms of a Leasing Agreement between the City, the Saskatoon Amateur Softball Association, and Saskatoon Men's Baseball League, to operate the Gordon Howe No. 1, Bob Van Impe, and Leakos Ballfields. This successfully completed the negotiations with the user-groups at the Gordon Howe Complex to take over the operation of the various ballfields, thereby achieving the \$100,300 cost-saving, which was identified in the Spectator Ballfields Program of the City's 1994 operating budget.

**DISCUSSION**

The North Central Professional Baseball League folded after its initial season (1994) of operation. Mr. Dave Ferguson, owner of the Saskatoon franchise, with no league to play in, subsequently formed the Prairie League of Professional Baseball, which began play in June of 1995, with teams in the following locations:

- a) Saskatoon, Saskatchewan,
- b) Regina, Saskatchewan,
- c) Moose Jaw, Saskatchewan,
- d) Brandon, Manitoba,
- e) Aberdeen, South Dakota,
- f) Minneapolis, Minnesota,
- g) Minot, North Dakota, and
- h) Bismark, North Dakota.

Mr. Ferguson has been approached by a group of Saskatoon investors who wish to purchase the franchise rights for Saskatoon. However, to finalize the sale, the current Lease Agreement between the City of Saskatoon, and Saskatoon Professional Baseball Incorporated must be assigned to the purchaser of the Saskatoon franchise.

The current Lease Agreement expires at the end of the 1996 season, with an option to renew the

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Agreement for a further period of three baseball seasons, subject to the approval of the City. Providing that the new franchise owners meet the terms and conditions of the Lease Agreement during the 1996 season, it would be our intention to renew the Agreement for a further three years as originally contemplated.

The other major user of J. F. Cairns Field is the Saskatoon Senior Baseball League. The League consists of seven teams, which currently rents the facility from Saskatoon Professional Baseball Incorporated, to play its league games. The Saskatoon Senior Baseball League, in discussions with your staff, have indicated a desire to operate J. F. Cairns Field in the future. In this regard, your staff will be working with the Senior League, at the appropriate time, to prepare a business plan pertaining to the operation of the facility.

**JUSTIFICATION**

The Assignment of the Lease Agreement does not change the terms of the current Agreement governing the use of J. F. Cairns Field. The Lease document provides that the City's consent to an assignment will not be unreasonably withheld. During the past two years, Saskatoon Professional Baseball Incorporated has fulfilled its obligation in accordance with the Lease Agreement, and your staff are confident that the new franchise owners will continue to operate the facility to the City's satisfaction.

In discussions with your staff, the prospective owners have expressed a general satisfaction with the current terms of the Lease Agreement, and a commitment to continue working with the Saskatoon Senior Baseball League and their use of J.F. Cairns Field.

**POLICY IMPLICATIONS**

The general principles incorporated into the leasing arrangement in 1993, remain intact as follows:

1. The Lease is for a minimum period of three years with an option to renew for an additional three years, subject to the approval of both parties. The operator has full control over the facilities with respect to rental policies, rate setting, and day-to-day operating procedures; and,
2. To ensure that the general condition of the facilities is not jeopardized, the leasing arrangement specifies certain minimum standards of maintenance and security (e.g. blowing out the irrigation system in the fall, fertilizing and aerating the turf, and obtaining adequate insurance coverage). Through these standards, subsequent lessees will not be forced to incur major and premature capital expenditures because inadequate preventative maintenance measures were undertaken by their predecessors.

**FINANCIAL IMPACT**

There is no financial impact associated with the assignment of the Lease Agreement. Suitable arrangements have been made through the Solicitor's Department to ensure that any outstanding

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amusement tax owing to the City of Saskatoon, by Saskatoon Professional Baseball Incorporated, is covered from the proceeds of the sale of the Saskatoon franchise. The Finance Department has arranged for payment of all utility costs accrued during the 1995 season.

**ATTACHMENTS**

1. Lease Agreement between the City of Saskatoon and the Saskatoon Professional Baseball League.

**B14) Enquiry - Councillor D. L. Birkmaier (September 25, 1995)  
Reduced Water Pressure - Wildwood/Lakeview Area  
(File No. 7900-1)**

**RECOMMENDATION:** that the following information be received.

*ADOPTED.*

**"Would the Administration please report on the recent incident last week of reduced water pressure in the Wildwood/Lakeview area:**

1. **When did the Administration know this would happen?**
2. **What is the present status?**
3. **What are the future implications?**
4. **What is the policy of notifying Council, in particular the ward representative, when an issue of this nature takes place?"**

Report of the General Manager, Public Works Department, October 30, 1995:

"The lowering of the 36" Taylor Street primary waterline was necessitated by design requirements for the Circle Drive South East roadway construction.

Planning steps taken to shut down the primary waterline included:

- Computer modelling to anticipate water pressures after closing the 36" primary waterline.
- Actual field pressure tests under similar shut down conditions to verify computer findings.
- Discussions with the Water Treatment Plant to help choose the best time to shut down the primary.

The impact of this interruption could have been reduced by installing a 36" valve, (at a cost of approximately \$50,000.00) at Acadia Drive and Taylor Street. This would have allowed the reservoir to continue to operate and maintain water pressure close to normal.

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Our calculations indicated that the reservoir was not required for September construction and that we could save the cost of the valve installation.

On September 22, 1995, our crews isolated the section of primary waterline that was to be lowered. A valve on the west side of Circle Drive was found to be leaking significantly. Additional valves had to be closed to stop the flow of water and these additional closures further reduced the water pressure east of Circle Drive.

Sunday morning, September 24, was a beautiful sunny day, putting further pressure on the water supply. In order to bring pressures up to acceptable levels, a bulkhead was installed on the Taylor street primary west of the reservoir. With this bulkhead in place it was possible to reactivate the reservoir.

This action could have been taken a day earlier but we thought we could get by without the additional expense.

In response to the specific questions asked:

1. Our plans called for an uninterrupted water supply. The reduced pressure became a reality when additional valves had to be closed on September 22, 1995.
2. The present status is that an adequate water supply will continue to be available.
3. A new valve is being installed west of the Acadia Reservoir. This valve will improve our ability to ensure a stable water supply.
4. Both Council and the Ward representative are normally notified when problems of this nature are anticipated. In this case, we did not anticipate a serious interruption of water service."

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**B15) Nuisances, Untidy and Unsightly Premises  
Bylaw No. 3531 Amendments  
(File No. 4400-1)**

**RECOMMENDATION:** that City Council consider Bylaw No. 7507.

*ADOPTED.*

Report of the City Solicitor, October 30, 1995:

"As a result of the recent corporate reorganization, the General Manager, Fire and Protective Services is assuming increasing responsibility for issuing orders regarding untidy and unsightly premises. The General Manager, Transportation Services will also be issuing orders when appropriate.

The City's existing Bylaw No. 3531 identifies the City Engineer as the only person authorized to issue orders. We have accordingly, prepared an amendment to reflect the change in the parties responsible for enforcement in this area.

Council should be aware that these amendments are interim measures to provide for the immediate enforcement needs of the Departments involved. Recent amendments to *The Urban Municipality Act, 1984* give the City the power, for the first time, to streamline and rationalize enforcement procedures. A comprehensive report from the Administration on this matter will be forthcoming in due course."

**ATTACHMENTS**

1. Proposed Bylaw No. 7507.

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**REPORT NO. 7-1995 OF THE PLANNING AND OPERATIONS COMMITTEE**

Composition of Committee

Councillor H. Langlois, Chair  
Councillor M. Heidt  
Councillor P. Roe  
Councillor D.L. Birkmaier  
Councillor K. Waygood

**1. Resolutions for Consideration  
at the December, 1995 Meeting of  
FCM National Board of Directors  
(File No. CK. 155-2-2)**

**RECOMMENDATION:** that City Council approve the submission of the three resolutions outlined in this report (Social Housing Policies, Reintroduction of Neighbourhood Revitalization Program, Criminal Code Amendments Related to Prostitution) to the December 1995 Meeting of the FCM National Board of Directors, with a request that the resolutions also be considered at the next annual FCM Conference.

Your Committee recently considered the attached copy of memorandum dated September 13, 1995, from FCM, requesting resolutions for consideration at the December 1995 meeting of FCM National Board of Directors. Three issues were subsequently identified, and in this regard, City Council is requested to consider the submission of the following resolutions to the December meeting of the National Board of Directors, with a request that the resolutions also be forwarded to the next annual FCM Conference:

1. Social Housing Policies:

WHEREAS the Federal Government announced a cap on funding for Social Housing effective 1994; and

WHEREAS there was no consultation process with municipalities prior to the announcement of the cap; and

WHEREAS the cap will have a negative impact on the amount of new Social Housing units that can be provided; and

WHEREAS Social Housing is important to municipalities as it provides:

1. decent, affordable housing for lower income families, seniors and disabled persons;

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2. a means of revitalizing core neighbourhoods:

WHEREAS municipalities should have input into any changes to Social Housing Policies.

BE IT RESOLVED that FCM urge the Federal Government to undertake consultation with municipalities in determining any changes to Social Housing Policies.

2. Reintroduction of Neighbourhood Revitalization Program:

WHEREAS the Neighbourhood Improvement Program was of great benefit to the physical, economic, and social revitalization of older neighbourhoods; and

WHEREAS a comprehensive approach to neighbourhood revitalization generates long-term quantifiable benefits such as simultaneously creating jobs and improving the quality of life in older neighbourhoods.

BE IT RESOLVED that FCM request the Government of Canada to reintroduce a Neighbourhood Revitalization Program administered by the Municipalities.

3. Criminal Code Amendments Related to Prostitution

WHEREAS municipalities across Canada are facing an unprecedented growth in prostitution which seriously erodes the cultural, social, and moral fibre of our communities.

WHEREAS the most alarming growth involves the exploitation of children and young women.

WHEREAS the Federal Government, through the Criminal Code, is primarily responsible for morality and crime within our country.

BE IT RESOLVED that FCM urge the Federal Government to undertake a complete review of the Criminal Code as it relates to prostitution with the goal of targeting those who directly profit either as pimps or customers from the exploitation of sex trade workers.

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*IT WAS RESOLVED:*

*that City Council approve the submission of the following three resolutions to the December 1995 Meeting of the FCM National Board of Directors, with a request that the resolutions also be considered at the next annual FCM Conference:*

*1. Social Housing Policies:*

*WHEREAS the Federal Government announced a cap on funding for Social Housing effective 1994; and*

*WHEREAS there was no consultation process with municipalities prior to the announcement of the cap; and*

*WHEREAS the cap will have a negative impact on the amount of new Social Housing units that can be provided; and*

*WHEREAS Social Housing is important to municipalities as it provides:*

- 1. decent, affordable housing for lower income families, seniors and disabled persons;*
- 2. a means of revitalizing core neighbourhoods:*

*WHEREAS municipalities should have input into any changes to Social Housing Policies.*

*BE IT RESOLVED that FCM urge the Federal Government to undertake consultation with municipalities in determining any changes to Social Housing Policies.*

*2. Reintroduction of Neighbourhood Revitalization Program:*

*WHEREAS the Neighbourhood Improvement Program was of great benefit to the physical, economic, and social revitalization of older neighbourhoods; and*

*WHEREAS a comprehensive approach to neighbourhood revitalization generates long-term quantifiable benefits such as simultaneously creating jobs and improving the quality of life in older neighbourhoods.*

*BE IT RESOLVED that FCM request the Government of Canada to reintroduce a Neighbourhood Revitalization Program administered by the Municipalities.*

*3. Criminal Code Amendments Related to Prostitution*

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*WHEREAS municipalities across Canada are facing an unprecedented growth in prostitution which seriously erodes the cultural, social, and moral fibre of our communities.*

*WHEREAS the most alarming growth involves the exploitation of children and young women.*

*WHEREAS the Federal Government, through the Criminal Code, is primarily responsible for morality and crime within our country.*

*BE IT RESOLVED that FCM urge the Federal Government to support changes that are being recommended as a result of the review of the Criminal Code as it relates to prostitution with the goal of targeting those who directly profit either as pimps or customers from the exploitation of sex trade workers.*

**2. Communications to Council**

**From: H. F. Feldkamp**

**427 Lakeshore Bay**

**Date: September 10, 1995**

**Subject: Submitting Comments Regarding City Priorities  
and the Construction of Highways  
and**

**Resolutions - 1996 Annual SUMA Convention**

**January 28 to 31, 1996, Regina, SK**

**Files CK. 6000-1 and 155-3-2**

**RECOMMENDATION:** that City Council approve the submission of the resolution contained in this report, regarding cost sharing between the Province and urban municipalities for the rehabilitating and upgrading of Provincial Highways located within an urban municipality, to the Saskatchewan Urban Municipalities Association for consideration at its upcoming annual convention.

Your Committee has considered and concurs with the following report of the General Manager, Transportation Services, dated October 23, 1995:

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**"BACKGROUND**

During its September 19, 1995, meeting, the Planning and Operations Committee dealt with the matter of the demise of the Crow Rate and its implications to Provincial Highways within the City and future funding requirements for these roadways. The Committee resolved:

**'that the Administration draft a resolution for submission to SUMA addressing the commitments that should be put forward with respect to infrastructure and the provincial highways.'**

**JUSTIFICATION**

At the present time, the City of Saskatoon is responsible for the maintenance, rehabilitation, and upgrading of the majority of the Provincial Highway system that falls within the City. Saskatchewan Highways and Transportation only assumes responsibility for the first segment of a highway as it enters the City. Prior to the mid 1980's, the Province and the City cost shared the rehabilitation and upgrading work on a 50/50 basis through the Province's Urban Assistance Program. Since the termination of that program, the City has only received funding for highway construction projects through one-time funding programs such as the Yellowhead Highway Improvement Project and the Canada - Saskatchewan Infrastructure Works Program.

The City's 1992 Transportation Study identified a need for many future improvements to the Provincial Highway system within the City. These improvements will be required to accommodate increased traffic generated by expansions in population and business development. The improvements include such facilities as new interchanges, four or six laning existing roadways, widening existing interchange or river crossing structures, and construction of new highway links such as the completion of the southwest quadrant of Circle Drive. The total cost of completing the improvements proposed in the Transportation Study, required to serve a population of 250,000, was estimated to be in the order of \$55,000,000 (1990 dollars) not including additional river crossings. At the present time, there is no dedicated source of funding for the proposed improvements and no Provincial or Federal cost-sharing program in place.

In addition to being responsible for upgrading Provincial Highways, the City is also responsible for on-going maintenance (snow ploughing, sanding, sweeping, painting, signing, pavement and concrete maintenance) and major rehabilitation (resurfacing, bridge and structure rehabilitation). At the present time, there is no Provincial or Federal funding assistance in place to share the cost of this responsibility.

Currently, the City of Saskatoon does not have a dedicated source of funds to ensure that it maintains the Provincial Highways that fall within its jurisdiction at an acceptable level of service or safety.

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The recent demise of the Crow Rate will result in an increased volume of heavy truck traffic using the highways within the City as the shift from localized and regional rail transport to truck transport is realized. This will advance the need for major rehabilitation work as it is truck traffic that does the majority of damage to roadways. It will also marginally increase the need for upgrading as slow moving trucks decrease the capacity of a roadway to move traffic.

The Provincial Highway system within the City provides a service to the motoring public on a local, provincial, and regional basis. While the majority of traffic on these roadways has an origin and destination within the City, a certain percentage has an origin and destination outside of the City. It is, therefore, reasonable to assume that persons and businesses, others than those based in Saskatoon, benefit from these roadways and the benefit is provided on a provincial and regional level. As such, the City should be pursuing an ongoing form of financial assistance from the Province for the expansion and rehabilitation of Provincial Highways within the City.

It should be noted that the problems described above are not unique to Saskatoon and are experienced by urban municipalities throughout the Province.

In view of the above, the Administration has prepared the following draft resolution which it proposes be submitted to SUMA at its next annual convention.

**DRAFT RESOLUTION**

WHEREAS urban municipalities in other Provinces receive financial assistance from their Province for the upgrading and rehabilitation of Provincial Highways within urban areas; and

WHEREAS the cancellation of the Province of Saskatchewan's Urban Assistance Program made the urban municipalities within Saskatchewan responsible for the costs of rehabilitating and upgrading Provincial Highways that fall within their jurisdiction; and

WHEREAS the Provincial Highways that are located within these jurisdictions accommodate traffic, and provide a recognized benefit, on a provincial and regional basis; and

WHEREAS urban municipalities are not able to adequately fund, on their own, an ongoing program of rehabilitating and upgrading the Provincial Highways that fall within their jurisdictions; and

WHEREAS the Government of Saskatchewan generates revenues from taxes applied to the sale of fuel used in vehicles that utilize Provincial Highways within urban areas.

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NOW THEREFORE BE IT RESOLVED THAT the Saskatchewan Urban Municipalities Association request the Saskatchewan Department of Highways and Transportation to implement a program, in consultation with urban municipalities, that would provide cost sharing between the Province and urban municipalities for the rehabilitating and upgrading of Provincial Highways located within a urban municipality.

**OPTIONS**

There are several options of acquiring funding to undertake the work described above. None of the options identified are considered desirable, publicly acceptable, or feasible. The options considered include items such as the implementation of a municipal gas tax, toll roads, or increasing property and business taxes. The creation of a cost-sharing program with the Province is deemed the preferred method of funding an ongoing program of rehabilitating and upgrading the Provincial Highway system within urban municipalities.

**POLICY IMPLICATIONS**

At the present time, there are no policy implications associated with the proposed resolution. If a cost-sharing program is not obtained, the City will have to address the funding requirements for these roadways which may require changes to, or creation of, new policies.

**FINANCIAL IMPACT**

The implementing of a cost-sharing program for work on Provincial Highways within the City would have beneficial financial impacts for the City. The extent of the benefits would be dependent of the details of the cost sharing arrangement."

*Pursuant to earlier resolution, Item A.3) of "Communications" was brought forward and considered.*

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*Moved by Mayor Dayday,*

*THAT Mr. Feldkamp be heard.*

*CARRIED.*

*Mr. Henry Feldkamp addressed Council regarding the proposed resolution. He expressed the view that the City must get out of highway construction and indicated that there are many other projects that the City can work on.*

*IT WAS RESOLVED: that City Council approve the submission of the resolution contained in this report, regarding cost sharing between the Province and urban municipalities for the rehabilitating and upgrading of Provincial Highways located within an urban municipality, to the Saskatchewan Urban Municipalities Association for consideration at its upcoming annual convention.*

**3. Completion of South Portion of Circle Drive  
(Files CK, 430-14, 430-15, 7000-1 & 6220-1)**

**RECOMMENDATION:** that the information be received.

Over the past year, your Committee has discussed the above matter, together with the 1994 Traffic Volume and Traffic Accident Reports, the Transportation Study, an enquiry by Councillor Birkmaier and a communication from the North Saskatoon Business Association.

On June 7, 1995, the former Works and Utilities Committee requested that the Administration provide a status report on a River Crossing Study by the end of August, 1995; and that the Transit Department report on any impact that the completion of Circle Drive would have on transit service. In this regard, the following is a report of the General Manager, Transportation Services, dated October 18, 1995:

**"BACKGROUND**

During its June 7, 1995, meeting, the Works and Utilities Committee addressed the following issues:

- 2) that the Administration provide a status report on a River Crossing Study by the end of August, 1995; and,

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- 4) **that the Transit Department be requested to report on any impact that the completion of Circle Drive would have on transit service.'**

**REPORT**

The following is a brief introduction to the purpose and scope of the River Crossing Study which the Transportation Services Department is currently working on. The following paragraphs essentially form what will become Chapter 1 of the final report. Due to the recent corporate reorganization and the creation of the Transportation Services Department, the availability of staff time to work on this project has been limited. It is anticipated that the final report will not be completed until June of 1996. Also included, as an attachment, is the proposed Table of Contents which will provide the Committee with an idea of what parameters the report will cover. A comment pertaining to the potential impact of a south river crossing on Transit Services' operations is also included for the Committee's information.

The 1992 Transportation Study identified the need for the City to explore alternatives to addressing the river crossing capacity deficiency which would exist as the population of the City grows to 250,000. The problem which arises under the City's current development plan is that while some 90 percent of the City's new population growth would occur on the east side of the river, 70 percent of the new employment growth would occur on the west side of the river. This would result in a net river crossing capacity deficiency of approximately 3 freeway standard lanes in each direction.

The Transportation Study did not recommend a specific river crossing location as there is some question as to the desirability of continuing with the City's current development plan. Depending on where development in the City occurs, the best location for the next river crossing may be at one of several locations. Potential sites identified in the Study include:

- Completion of the southwest quadrant of Circle Drive to Dundonald Avenue.
- A new north river crossing corridor connecting Marquis Drive to McOrmond Drive.
- Twinning of the existing University Bridge (one way couplets with 24th and 25th Streets).
- Creation of a new corridor and river crossing paralleling the CPR mainline connecting Attridge Drive at Circle Drive to 33rd Street and Warman Road
- 6 laning of the existing Circle Drive Bridge.
- A new bridge connecting the northeast sector to Lenore Drive.

A recommendation of the Transportation Study was that a further more detailed study be undertaken, which examines the need and location for future river crossings in the City; subsequently, City Council approved Capital Project 993 - River Crossing Study by providing funding of \$50,000.

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Of the river crossing alternatives discussed in the Transportation Study, some are obviously more attractive solutions than others. For example, the completion of Circle Drive southwest is a most logical course of action under a vast array of development scenarios. This study includes preliminary design and right-of-way requirements for this river crossing. In addition, the need for a future north river crossing has also been identified. Although it may be deferred through land use planning, its ultimate need will likely never be eliminated. Preliminary alignments must be considered now in order that the future right-of-way requirements can be identified and steps taken to protect these corridors. Figure 1 shows these two potential river crossing corridors. The above two options and the 6 laning of the Circle Drive Bridge are the only options which are considered viable at this time. The remaining three options would not be considered in this Study.

The Study's four primary goals are:

1. Assess the need and design requirements for a south river crossing completing the Circle Drive south roadway system.
2. Assess the need and design requirements for a new north river crossing corridor in the vicinity of a Marquis Drive extension in the west, connecting to McOrmond Drive in the east.
3. Assess the need and timing of 6 laning of the existing Circle Drive Bridge.
4. Assess the impact on potential river crossings which could result in a deviation from the City's current development plan.

The scope of the project would include: air photography of proposed routes, preliminary geometric design, planning right-of-way requirements for land acquisition, preliminary geotechnical investigation, determination of timing for construction, potential environmental impacts, and preliminary analysis of utility relocations and alterations.

The Study will be completed using resources and staff of the Transportation Services Department. No formal steering committee or advisory committee has been struck, but input from other Civic Departments and outside agencies will be sought, including:

- Planning and Building Department (including the Land Branch)
- Public Works Department (including the Roadways, Parks and Electrical Branches)
- SaskPower, SaskEnergy, SaskTel
- Saskatchewan Highways and Transportation
- Meewasin Valley Authority
- Rural Municipality of Corman Park

The Transit Services Branch has reviewed the impact of a south river crossing on their

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operations. It is their position that the addition of a south river crossing would have no impact, positive or negative at this time, on their operation. Current ridership is such that the majority of residents who utilize transit services, whether they reside on the east or west side of the river, are travelling from the outlying neighbourhoods to the city centre or the University of Saskatchewan. Until such time as there is a major trip attractor built in the area south of Circle Drive, it is very unlikely that Saskatoon Transit Services would utilize a south river crossing with a regularly schedule service.

**ATTACHMENTS**

1. Figure 1 - Proposed River Corridors
2. River Crossing Study Table of Contents."

The North Saskatoon Business Association has been provided with a copy of this report.

*IT WAS RESOLVED: that the information be received and that a further report be brought forward in June, 1996.*

4. **Enquiry - Councillor Postlethwaite (September 11, 1995)  
Improvements to MVA Trail  
Request for New Bike Paths  
Files CK. 6000-1 and 5300-1**

**RECOMMENDATION:** that the information be received.

*ADOPTED.*

The following enquiry was made by Councillor Postlethwaite at the meeting of City Council held on September 11, 1995:

- "1) **In a recent report of the Meewasin Trail Safety Committee, it was reported that one-third of trail users use the trail for transportation.**

**That indicates that the trail is not merely used for recreation; it is keeping traffic off the streets. Would it not therefore be appropriate to divert money from the City's transportation budget into improving the trail, and hopefully eliminating some of the congestion and danger.**

**Can this proposal be placed on the Council agenda and referred to the appropriate Committee for consideration.**

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- 2) **Would the Administration please report on proposals and costs for new bike paths, in particular those that are entirely separate from regular roads (e.g. one through the open area between 14th Street and College Avenue) in time for consideration in the 1996 Budget.**

**(N.B. Surely dedicated bike paths must work on cheaper per km than additional width applied to roads. The road beds of a dedicated bike path will not be expected to support the semi-trailers that are currently wrecking our city roads.)"**

In this regard, your Committee has reviewed the following report of the General Manager, Transportation Services Department, dated October 25, 1995:

**"REPORT**

The above-noted enquiry was referred to the Planning and Operations Committee's September 19, 1995 meeting, at which time the Transportation Services Department stated it plans to complete an update of the City's current bicycle master plan. It was also stated during that meeting, that there is no money to be transferred.

The current master plan was completed in the early 1980's and contained a series of proposed bicycle routes. The routes contained in that report were located along the river valley with some extensions in the area of University and Sutherland. Since the report was prepared, the City has done very little in regards to the provision of bicycle facilities. Essentially, all recent bicycle route construction has been completed by the M.V.A.

The City is frequently asked to do more to make cycling safer both for recreational and commuter cyclers. The City is often criticized for not doing enough to promote cycling. At the present time, it is difficult to respond to these inquiries as the City does not have a current position on what it hopes to accomplish, if anything, in the way of cycling. What is required is an updated, comprehensive study on the use and needs, both existing and future, of bicycles in Saskatoon.

The ongoing study goes beyond the simple provision of bicycle routes. It examines the needs of a wide variety of users throughout the City, and addresses the requirements of cyclists passing through the City. Some of the items addressed by this study are:

- 1) Assemble an inventory of existing bicycle routes and determine the benefits and problems with these routes.
- 2) Determine, through the use of a user survey, the needs of cyclers throughout the City. This would include commuter and recreational cycling.
- 3) Contact other cities to determine what they are doing in the area of bicycles.

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- 4) From the information identified above, determine improvements to existing routes, and where new routes need to be created.
- 5) From the information above, determine how the routes are going to be created (type 1, 2, and 3 routes).
- 6) Determine what type of ancillary facilities are required.
- 7) Determine the costs of the improvements identified.
- 8) Review the existing bicycle bylaw and determine changes required.
- 9) Review the need for a public education and ridership incentive program.
- 10) Determine an implementation plan, set priorities and responsibilities.

Initially the study addresses the implementation of additional routes away from the river as M.V.A. will still be relied upon for river trails. The new routes will serve as collectors to the river trails or as commuter routes to high bicycle generators such as the Downtown and Broadway areas.

The study is being completed in-house under the guidance of a Steering Committee made up of Civic Departments and stakeholders. At the present time, very little progress has been made on this update due to other higher priority commitments. A Terms of Reference has been drafted and will be submitted to the Planning and Operations Committee after being reviewed by the Project Steering Committee. It is intended to complete the study in mid 1996 so as to allow any recommendations to be incorporated into the 1997 Capital Budget. No bicycle path construction is proposed in 1996."

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**5. Lease Agreement - The City of Saskatoon and Hollygon Enterprises Ltd.  
Saskatoon Field House  
(File No. CK. 612-2)**

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- RECOMMENDATION:**
- 1) that a Lease Agreement between the City of Saskatoon and Hollygon Enterprises Ltd. be approved, in accordance with the terms and conditions which have been outlined in this report, for five years from January 1, 1995, to December 31, 1999;
  - 2) that no property taxes be payable by Hollygon Enterprises Ltd. for the Lease area embodied by this Agreement, because such taxes are considered to be included in the rental fee; and
  - 3) that the City Solicitor's Office be requested to prepare the required Agreement for execution, on behalf of the City of Saskatoon, by His Worship the Mayor and the City Clerk.

*ADOPTED.*

Your Committee has met with Mr. Chuck Armstrong of Hollygon Enterprises to discuss the following report of the General Manager, Leisure Services, dated October 17, 1995:

**"BACKGROUND**

The Lease Agreement between the City of Saskatoon and Hollygon Enterprises Ltd., regarding the operation of a fitness club and out-patient rehabilitation service at the Saskatoon Field House, expired on December 31, 1994. Because negotiations between your staff and Hollygon Enterprises Ltd.'s proprietor Mr. Chuck Armstrong began after the expiration of this Agreement, a monthly tenancy has been established, subject to the covenants and conditions contained in the expired Agreement.

As a result of negotiations, the Leisure Services Department in conjunction with the City Solicitor's Office, have prepared a new Lease Agreement, the term being five years commencing January 1, 1995, and ending December 31, 1999. (See Appendix A.) Notwithstanding the rental schedule, the new Agreement is similar to the last fully-executed Agreement between the parties regarding Mr. Armstrong's fitness club and out-patient rehabilitation service at the Cosmo Civic Centre.

**JUSTIFICATION**

The total area included within the Lease is 5,100 square feet. (See Areas A, B, C, and D on

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the Attached Schedule - appendix B). While Mr. Armstrong has limited use of the hallway (i.e. Area C) which connects the leased space, the hallway is not considered rentable space. For use of the leased area, Mr. Armstrong compensates the Leisure Services Department as follows:

- 1) the sum of \$74,000, plus Goods and Services Tax per year payable in equal monthly installments of \$6,166.67, plus Goods and Services Tax;
- 2) an additional payment of 65 percent of the value of an adult day pass to the Field House for drop-ins at the Nantiquet Fitness Centre (i.e. the current value of an adult day pass is \$3.50); and,
- 3) \$3 for every member in excess of 800 members belonging to the Nantiquet Fitness Centre.

As part of the negotiations of the new lease, an independent real estate firm was contracted to assess the fair market rental rate for the existing space which is occupied by Hollygon Enterprises Ltd. The firm estimated that a fair rental rate would be between \$71,400 and \$81,600 per year (i.e. \$14 per square foot to \$16 per square foot). Mr. Armstrong's current rent is based on a rate of \$14.50 per square foot. In light of the current trend in utility and staff cost increases, the Leisure Services Department has set a goal of receiving \$16 per square foot for the use of the lease space over a five-year period as follows:

- 1) maintain Mr. Armstrong's rent at the current rate of \$74,000, plus Goods and Services Tax for the years 1995 and 1996;
- 2) implement a \$.50 per square foot annual increase in Mr. Armstrong's rent for each of the years 1997, 1998, and 1999; and,
- 3) continue to include provisions in the Lease Agreement whereby the City receives an additional payment of 65 percent of the value of an adult day pass to the Field House for drop-ins at the Nantiquet Fitness Centre, and \$3 for every member in excess of 800 members belonging to the Nantiquet Fitness Centre.

The property taxes on the Lease area which is being utilized by Hollygon Enterprises Ltd. are considered to be part of the overall gross rent; therefore, the City will be responsible for the taxes on this area.

**OPTIONS**

Mr. Armstrong is substantially satisfied with the proposed draft Agreement. He has indicated, however, that he is unable to agree to a rent increase to the extent proposed by the Leisure Services Department. In a letter dated June 15, 1995, Mr. Armstrong's representing solicitor indicated that Mr. Armstrong is not in a position to absorb the additional rent

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payments outlined in the draft Lease Agreement, due to the **'recent cut-back in hours of operation'** of the Saskatoon Field House, and **'that a commercial rate of \$16 per square foot is at the high end of the range for the leasing of this property'**.

For the Committee's information, the following is a summary of the changes in the operation of the Saskatoon Field House since the negotiation of Mr. Armstrong's previous Lease Agreement. Beginning January 1, 1995, opening times at the Saskatoon Field House changed from 6:45 a.m. to 6:30 a.m. Closing times changed from 11:00 p.m. to 10:00 p.m. It is the Department's understanding that Mr. Armstrong has never operated his physiotherapy clinic or fitness centre past 10:00 p.m. The summer schedule at the Field House (i.e. 6:30 a.m. - 9:00 p.m. on weekdays, 10:00 a.m. - 4:00 p.m. on Saturdays and 11:00 a.m. - 5:00 p.m. on Sundays) has been in effect during the past three to four years.

Mr. Armstrong has, however, proposed to pay the City an annual rental of \$74,000, plus Goods and Services Tax, for the years 1995, 1996, and 1997, and an increase of \$.50 per square foot for the final two years of his Lease, therefore, increasing his annual rent to \$76,000 for 1998 and 1999. Mr. Armstrong has also requested that the payment of \$3 for every member in excess of 800 members be deleted from the Lease Agreement. Mr. Armstrong's argument is that due to the expansion of his leased space and operations during the past few years, this portion of the rental agreement should no longer be applicable. The Leisure Services Department is not prepared to omit this clause from the Lease Agreement at this time. The rent payable pursuant to the Lease Agreement (including the above-noted \$3 membership levy) is applicable to the leased area only. As part of the Lease, the Leisure Services Department has allowed Mr. Armstrong's membership access to other program areas of the Saskatoon Field House at no charge. A certain amount of use of the Field House by Mr. Armstrong's members does not have a financial or service-level impact on the operations of the facility. In 1992, when Mr. Armstrong expanded his operation, both parties agreed that this amount would be 800 members. It is suggested, however, that in the future, both parties should monitor the use of the Field House program areas by Mr. Armstrong's membership, and as a result of this monitoring, renegotiate this amount.

**POLICY IMPLICATIONS**

There are no policy implications related to this matter.

**FINANCIAL IMPACT**

Based on the Leisure Services Department's proposed fee schedule outlined in Table I, Mr. Armstrong will incur a 10 percent increase (i.e. \$1.50/\$14.50) over a five-year period or an average of 2 percent per year. Mr. Armstrong's proposal, on the other hand, will result in a 3 percent increase (i.e. \$.50/\$14.50) over a five-year period or an average of .6 percent per year.

Table I:

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	<b>Leisure Services Department Proposed Fee Schedule</b>	<b>Mr. Armstrong's Proposed Fee Schedule</b>	<b>Difference (\$)</b>
1995	\$74,000 (\$14.50/sq.ft.)	\$74,000 (\$14.50/sq.ft.)	0
1996	\$74,000 (\$14.50/sq.ft.)	\$74,000 (\$14.50/sq.ft.)	0
1997	\$76,500 (\$15.00/sq.ft.)	\$74,000 (\$14.50/sq.ft.)	\$2,500
1998	\$79,050 (\$15.50/sq.ft.)	\$76,000 (\$15.00/sq.ft.)	\$3,050
1999	\$81,600 (\$16.00/sq.ft.)	\$76,000 (\$15.00/sq.ft.)	\$5,600
<b>Total</b>	<b>\$385,150</b>	<b>\$374,000</b>	<b>\$11,150</b>

**Conclusion**

Mr. Armstrong's Nautiquet Fitness and Physiotherapy Centre at the Saskatoon Field House (i.e. Hollygon Enterprises Ltd.) provides the Facility with a good source of revenue. Notwithstanding, however, and in light of ever-increasing operating costs, it is recommended that the Planning and Operations Committee adopt the attached proposed Lease Agreement including the Leisure Services Department's rental strategy to achieve \$16 per square foot over a five-year period.

**ATTACHMENTS**

1. Appendix A - Draft Lease Agreement
2. Appendix B - Field House Legend"

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**6. Saskatchewan Lotteries Trust Fund  
Community Grant Program  
1996 Allocations  
(File No. CK. 1860-1)**

- RECOMMENDATION:**
- 1) that, for the 1996 grant year, the Planning and Operations Committee replace the Planning and Development Committee as the City of Saskatoon's committee delegated with the authority to approve annual local priorities and minimum and maximum grant amounts for the Saskatchewan Lotteries Trust Fund Community Grant Program; and
  - 2) that, consideration be given to delegating the above-referenced authority to the City's Administration and Finance Committee in the future.

At its most recent meeting, your Committee considered a report of the General Manager, Leisure Services Department dated October 18, 1995, (quoted below), regarding the above and approved [subject to approval of Recommendation 1) above by City Council] the 1996 local priorities for allocating Saskatoon's portion of the Saskatchewan Lotteries Trust Funds' Community Grant Program (as specified in Option Two). Your Committee also approved the funding limits for project applications as they were in 1995 (a minimum of \$500 and a maximum of \$5,000 for each project for each year).

Your Committee is of the opinion that since the Administration and Finance Committee currently deals with all other grants, it might be more appropriate in future years to delegate the authority for this matter to the Administration and Finance Committee.

**"EXECUTIVE SUMMARY"**

Local priorities for the allocation of Saskatoon's portion of the Saskatchewan Lotteries Trust Fund's Community Grant Program need to be set in order for staff of the Leisure Services Department to send out application forms and guidelines for the 1996 grant year. Application from the City with the approved 1996 project applications is due to the Saskatchewan Lotteries Trust Fund by no later than February 28, 1996.

City Council has delegated the adjudication and administration of the grant program to the Leisure Services Department and the setting of the local priorities to the former Planning and Development Committee. Since the Planning and Development Committee no longer exists, the Department is recommending that the Planning and Operations Committee be authorized to approve the priorities recommended by staff for the 1996 grant year.

This report sets out the recommended priorities and minimum and maximum limits for the 1996 Community Grant Program.

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**BACKGROUND**

During its December 5, 1994, meeting, City Council agreed that the Leisure Services Department be authorized to administer, distribute (through a ranking process), and undertake the evaluation and follow-up activities for the Saskatchewan Lotteries Trust Fund Community Grant Program in accordance with the guidelines set out by the Saskatchewan Lotteries Trust Fund and the City's approved local priorities.

City Council further delegated the responsibility for approving the annual local priorities for projects and the minimum and maximum amount granted to each project each year for the Community Grant Program to the former Planning and Development Committee. These amounts were \$500 minimum and \$5,000 maximum in 1995.

During its November 28, 1994 meeting, (in anticipation of City Council's direction) the Planning and Development Committee approved the following priorities for the 1995 Saskatchewan Lotteries Trust Fund Community Grant year (April 1, 1995 to March 31, 1996):

Overall, projects geared to the following target groups:

- a) youth (hanging out),
- b) aboriginal, and
- c) seniors.

Priority given to projects as follows:

1. Projects which encourage greater participation among (the above) "target populations" and are a new program development for a target population. These projects will introduce a new leisure activity to a target group, and that could become ongoing to the target group.
2. Projects which provide an opportunity for a participant within a "target population" to participate directly in a leisure activity by breaking down a barrier to participation.
3. Projects which encourage community participation in sport, culture, and recreation activities and help to build a sense of community spirit and belonging from those activities. These projects must provide a benefit to a cross-section of the community.
4. Projects which do not fall within the first three priorities and which may be a new program or an enhancement or expansion of an existing sport, culture, and recreation program.

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The City of Saskatoon was allocated \$175,000 for the Community Grant Program in 1995 to provide funds to non-profit community organizations for the purpose of assisting them in the development and maintenance of sport, culture, and recreation programs and activities that provide opportunities for people of all ages to derive the benefits from involvement in these programs and activities. In 1995, the City of Saskatoon received 91 project requests for funding for total grant requests of \$310,900. The City was able to grant 56 of those projects. The approved projects generated \$243,300 in self-help.

**JUSTIFICATION**

The City of Saskatoon has not yet received its allotted funding from the Saskatchewan Lotteries Trust Fund under the Community Grant Program for the 1996 grant year (April 1, 1996 to March 31, 1997); however, we anticipate that the amount will be the same or less than in 1995. In order to allocate this amount among the eligible applicants in a fair and equitable manner, Leisure Services Department staff have undertaken an evaluation of the Community Grant Program from last year and recommend that we establish our local priorities for the 1996 grant year based on the following:

Based on the City of Saskatoon's needs assessment and feedback from the community, the greatest need continues to be for projects geared to the following target groups:

- a) youth (hanging out),
- b) aboriginal, and
- c) seniors.

1. Staff are recommending that the first priority be projects that break down barriers to participation to target populations. By making this the first priority, it is hoped that more people from the targeted population may have more of an opportunity to participate in a sport, culture, or recreation activity of their choice without barriers in their way. This priority will support and encourage new and existing programs to break down barriers to allow for the integration of the "target populations".
2. The second priority recommended includes those projects that are new programs for a target population. Hopefully, this priority will encourage the introduction of new programs where they may not have been before and which may encourage future interest by the target group to continue the activity on their own.
3. The third priority being introduced will include projects aimed at "target populations" which received funding under the Community Grant Program in 1995 but still need support in order to ensure the long-term viability of the program. Department staff know that organizations may need more time to continue the development of a leisure activity in its second year with the goal of the program becoming ongoing. This priority encourages applicants to support the leisure activities that were introduced to target populations in 1995, but need more time to

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take root in the community and flourish. For example, this priority could support the continued development of a drop-in youth program at the neighbourhood level.

4. The fourth and fifth priorities will continue to encourage community participation in special events and allow groups to enhance or expand their programs. Staff feel that there is sufficient support within the community groups to be able to sustain some of these types of programs on their own and have, therefore, placed these projects lower on the list.

All project priorities will be considered based on the principle of as many people as possible being able to participate in a program; as the goal of the program is to encourage participation in sport, culture, and recreation activities.

Staff are recommending that funding limits for projects remain at 1995 limits of a minimum amount of \$500 and a maximum amount of \$5,000 per project with partnerships being allowed. Staff have had no feedback to suggest that these amounts are unreasonable, and based on the demand for funding under this program, these limits allow for a broader distribution of funding throughout the community.

**OPTIONS**

Option One

The first option is to keep the priorities the same for 1996 as they were in 1995. However, staff feel that we should place a greater emphasis on breaking down barriers to participation for 1996 and on projects which may have been started in 1995 but need more time to become viable on a long-term basis. The second option addresses both of these issues.

Option Two

The second option supports more priority being given to projects that place more emphasis on breaking down barriers to participation and those that request funding for a second consecutive year in order to ensure the long term viability of the project. We are recommending that the first and second priorities be switched from 1995 to 1996. In addition, we are recommending an additional priority (#3) that addresses the issue of long-term viability.

In summary we are recommending that we address projects that break down barriers first; introduce "new" programs to target populations second; continue a program for a target population funded in 1995 third; encourage community participation fourth; and, expansions or enhancements to programs last.

The second option is found in the Administrative guidelines attached.

**POLICY IMPLICATIONS**

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There are no policy implications. This grant is dealt with through guidelines set out by the Saskatchewan Lotteries Trust Fund.

**FINANCIAL IMPACT**

Funding is received from the Saskatchewan Lotteries Trust Fund on an annual basis based on population. We have not yet been told what our allocation of funds will be for the 1996 grant year. After we have received all of our applications; adjudicated them; sent in our formal application with the projects; and also sent in our follow-up reports with receipts from the 1995 grant year, we will finally receive our 1996 allotment of funds. This process usually takes until June of each year.

**COMMUNICATIONS PLAN**

Once the local priorities have been established by the Planning and Operations Committee, staff of the Leisure Services Department will publicize the Community Grant information in the local newspaper to make organizations aware of the priorities and application process for the 1996 Saskatchewan Lotteries Community Grant Program. In addition, staff will be sending out the information to the community groups affiliated with the Department and will further consult them in their efforts to apply for funding for projects under this grant program.

**ATTACHMENTS**

1. Community Grant Administrative Guidelines Package"

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*IT WAS RESOLVED: 1) that, for the 1996 grant year, the Planning and Operations Committee replace the Planning and Development Committee as the City of Saskatoon's committee delegated with the authority to approve annual local priorities and minimum and maximum grant amounts for the Saskatchewan Lotteries Trust Fund Community Grant Program; and*

*2) that the above-referenced authority be delegated to the City's Administration and Finance Committee in the future.*

**7. City of Saskatoon -  
Commercial Utility Deposits  
(File No. CK. 1550-0)**

**RECOMMENDATION:** 1) that City Council approve the following changes to commercial deposits:

- a) that the required deposit of 4 times the monthly estimate be reduced to 2 times the monthly estimate;
- b) that the required deposit be returned after two consecutive years of having a good credit history;
- c) that interest paid on cash deposits cease, effective April 1, 1996;
- d) that these changes be implemented April 1, 1996;

2) that the City Solicitor be instructed to amend the necessary bylaws.

*ADOPTED.*

Your Committee has met with representatives of the Saskatoon Chamber of Commerce and the Saskatoon Business Groups to discuss the following report of the General Manager, Finance Department, dated October 13, 1995:

**"BACKGROUND:**

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As Council is aware, the Chamber of Commerce requested a review of the City's policy with respect to Commercial Utility Deposits. The Chamber of Commerce suggested that in the interest of fairness to utility customers in Saskatoon the City should implement practises similar to those of SaskPower. For Council's information, SaskPower requires a deposit on all new commercial accounts where an acceptable payment record has not been established.

This deposit is 15% of the anticipated annual billings. Attached is a copy of the survey as supplied by the Chamber of Commerce.

The Treasurer's Branch subsequently undertook a thorough investigation of this matter, taking into consideration the submission of the Chamber of Commerce, particularly the request to bring the City's deposit requirements more in line with those of other major utilities.

On October 4, 1995 a meeting was held with the following groups in attendance:

The Chamber of Commerce  
North Saskatoon Business Association  
Business Improvement Districts (Riversdale and Downtown)  
Representatives of the Finance Department

The City's Utility Deposit requirements were discussed in depth and a consensus was reached on the following changes:

- (a) reduce the required deposit from 4 times the estimated monthly amounts to 2 times the estimated monthly amount,
- (b) that the required deposit be returned after two years of good payment history, and
- (c) that interest on cash deposits cease being paid upon implementation of the new policy, effective April 1, 1996.

**JUSTIFICATION:**

Commercial Utility Deposits have always been the centre of controversy with local business groups within the City of Saskatoon.

It is felt that the review was timely to update the utility bylaws, and also bring the existing deposit requirements more in line with other major utilities across the western provinces.

The Chamber of Commerce feels these changes will have a positive effect on Saskatoon businesses.

**FINANCIAL IMPACT:**

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It is projected that the financial impact on the requested charges will remain revenue neutral.

Although the potential loss of revenue is evident for businesses who file for bankruptcy or receivership after the two-year period, the losses would be offset by the savings achieved by eliminating the interest paid on cash deposits.

**ATTACHMENTS:**

1. Survey from The Chamber of Commerce"

**REPORT NO. 4-1995 OF THE ADMINISTRATION AND FINANCE COMMITTEE**

Composition of Committee

Councillor J. Postlethwaite, Chair  
Councillor D. Atchison  
Councillor A. Langford  
Councillor P. McCann  
Councillor R. Steernberg

1. **Application No. 123 - Voyageur Club of Saskatoon Inc.  
Social Services Component - 1995 Assistance to  
Community Groups: Cash Grants Program  
(File No. CK. 1871-3)**

**RECOMMENDATION:** that no funding be granted to the Voyageur Club of Saskatoon Inc. out of the Social Services Component of the 1995 Assistance to Community Groups: Cash Grants Program.

City Council considered the former Legislation and Finance Committee's recommendations for funding under the 1995 Assistance to Community Groups: Cash Grants Program under Clause 2, Report No. 11-1995 of the Legislation and Finance Committee at its meeting held on July 4, 1995 and referred Application No. 123 - Voyageur Club of Saskatoon Inc. back to the Committee, along with the attached letter dated June 28, 1995 from Jackie Groat, Executive Director, Voyageur Club of Saskatoon Inc.

Your Committee referred this application back to the Social Services Subcommittee. Attached is a copy of a memo dated October 10, 1995 from Arla Gustafson, Chair, Social Services Subcommittee, indicating that the Subcommittee believes there is value in the programming provided by the Voyageur Club, but feel that by giving them a grant at this time the money will not change their situation.

Your Committee supports the recommendation of the Social Services Subcommittee.

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Attached, as background information, is a copy of Clause 2, Report No. 11-1995 of the Legislation and Finance Committee as referenced above, including only a relevant attachment regarding this application.

*Pursuant to earlier resolution, Item AA9) of "Communications" was brought forward and considered.*

*IT WAS RESOLVED: 1) that the letter be received as information; and  
2) that no funding be granted to the Voyageur Club of Saskatoon Inc. out of the Social Services Component of the 1995 Assistance to Community Groups: Cash Grants Program.*

**2. Communications to Council**

**From: Am-Can International Talent, Inc.**

**Date: October 19, 1995**

**Subject: Requesting Council to sponsor "Rock for Relief - Children of the former Yugoslavia" in the amount of \$20,000 to cover "hard costs" of the event**

**(File No. CK. 1871-1)**

**RECOMMENDATION:** that the request from Am-Can International Talent, Inc. for \$20,000 to cover the "hard costs" of the *Rock for Relief - Children of the former Yugoslavia* be denied.

Attached is a copy of the above communication which was forwarded to your Committee for further handling.

Your Committee has reviewed the proposal and while it supports the concept, there is unfortunately no source of funding for this request for \$20,000 to cover the "hard costs" of the event.

Your Committee wishes to note that it appears Am-Can International Talent, Inc. is also dealing with Saskatchewan Place regarding the use of the facility, which is outside of this request for funding, and wishes them well in the staging of this event.

*The City Clerk advised that the event has been cancelled.*

*IT WAS RESOLVED: that the information be received.*

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**3. Communications to Council**

**From: Kaaras Tiffin, Volunteer Chair, Saskatoon Business Committee  
Heart and Stroke Foundation of Saskatchewan**

**Date: October 13, 1995**

**Subject: Requesting permission to address Council regarding a request to  
provide City employees with the opportunity to contribute to the Heart  
and Stroke Foundation through payroll deduction**

**(File No. CK. 200-1)**

*DEALT WITH EARLIER. SEE PAGE NO. 15.*

**4. Communications to Council**

**From: Grant Walters, President  
Saskatoon Electrical Contractors Association**

**Date: September 1, 1995**

**Subject: Submitting concerns regarding the City tendering policy  
as it pertains to the electrical portion of the tender**

**(File No. CK. 1000-2)**

**RECOMMENDATION:** that the information be received.

*ADOPTED.*

Attached is a copy of the above communication which was forwarded to the Committee for further handling.

Report of General Manager, Asset Management Department, October 13, 1995:

**"RECOMMENDATION:** that the Administration and Finance Committee forward a copy of this report to City Council as information.

**BACKGROUND**

At its meeting on September 25, 1995, the Administration and Finance Committee considered the communication referenced above and resolved as follows:

**'that this matter be referred to the Administration for a report on the number of electrical projects that are contracted out, and the reason why.'**

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**REPORT**

Over the past three to four years, approximately \$1,000,000 of electrical work in capital projects has been contracted out to the private sector. During the same period, approximately \$150,000 has been completed using internal forces. These costs include both labour and materials. In each case involving internal forces, the appropriate project manager has decided that this action was the most cost-effective approach under the circumstances.

Your staff has met with the President of the Saskatoon Electrical Contractors Association to review their concerns directly and to explain the City's policy and direction in more detail. Consequently, it is expected that there will be more direct discussion of these matters in the future. Asset Management staff have offered to attend appropriate meetings of the association, on invitation, to discuss any future concerns.

In the interim, the Asset Management Department will review the existing procedures used to determine cost effectiveness of particular projects and implement any changes that may be necessary. This information was conveyed to Mr. Walters during the meeting between Mr. Walters and Geoff Atkins, Manager of Buildings Operations and Maintenance Services, Asset Management Department."

**5. SUMA Resolution  
(File No. CK.155-3-2)**

**RECOMMENDATION:** that the following resolution be forwarded to SUMA for consideration at the 1996 SUMA Annual Convention:

WHEREAS recently the Federal Government agreed to pay a grant-in-lieu equivalent to property taxes for its buildings and Crown Corporations for the supply of municipal services; and

WHEREAS the Provincial Government does not pay a grant-in-lieu for the supply of the same services to all of its buildings and most Crown Corporations; and

WHEREAS the municipalities affected are still required to supply all of the municipal services to the Provincial Government buildings;

NOW THEREFORE BE IT RESOLVED that the Saskatchewan Urban Municipalities Association request that the Province of Saskatchewan and its related Crown Corporations commence negotiations with the affected municipalities to ensure that the Province pays a grant-in-lieu to municipalities equivalent to the total amount of property taxes for the use of all municipal services.

Attached is a copy of a notice received September 8, 1995 from the Saskatchewan Urban

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Municipalities Association, calling for 1996 SUMA Annual Convention Resolutions.

As will be noted, the deadline date for receipt of Resolutions is **November 15, 1995**.

*IT WAS RESOLVED:*

*that the following resolution be forwarded to SUMA for consideration at the 1996 SUMA Annual Convention:*

*WHEREAS recently the Federal Government agreed to pay a grant-in-lieu equivalent to property taxes for its buildings and Crown Corporations for the supply of municipal services; and*

*WHEREAS the Provincial Government does not pay a grant-in-lieu for the supply of the same services to all of its buildings and most Crown Corporations; and*

*WHEREAS the municipalities affected are still required to supply all of the municipal services to the Provincial Government buildings;*

*NOW THEREFORE BE IT RESOLVED that the Saskatchewan Urban Municipalities Association request that the Province of Saskatchewan and its related Crown Corporations commence negotiations with the affected municipalities to ensure that the Province pays a grant-in-lieu to municipalities equivalent to the total amount of property taxes levied.*

**6. Animal Control - Fines  
(File No. CK. 152-4)**

**RECOMMENDATION:**

- 1) that Bylaw No. 5996 - *The Animal Control Bylaw* be amended under Schedule "D" - *Penalties Payable Pursuant to Section 18* as follows:
  - i) Offence (c) - dog on public playground or posted area. (Section 9) - Penalty (Fine) be increased to \$50.00 minimum from \$25.00;
  - ii) Offence (d) - dog creating a nuisance by barking or howling. (Section 11) - Penalty (Fine) be increased to \$50.00 minimum from \$25.00;
  - iii) Offence (e) - cat being at large (Section 16.A) Penalty (Fine) be increased to \$50.00 minimum from \$25.00; and
- 2) that the City Solicitor be requested to prepare the Bylaw amendments referenced in Resolution No. 1) above for consideration by City Council.

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*ADOPTED.*

The Advisory Committee on Animal Control submitted recommendations regarding an increase in fines under *The Animal Control Bylaw* for the above-noted offenses, after reviewing fines charged by the cities of Winnipeg, Regina, Edmonton and Calgary. The Committee determined that the fines charged by the City of Saskatoon in comparison to other cities were low in some areas. Specifically, the Committee expressed concern with respect to the base fine of \$25 for violations such as dogs barking and howling and dogs in playgrounds or posted areas.

Your Committee reviewed this matter and supports the recommendations put forward by the Advisory Committee on Animal Control, in that the cost of completing the investigations in the case of dogs barking and howling and cats at large (creating a nuisance) would exceed the penalty.

Attached is a copy of Bylaw No. 5996 for Council's reference."

*Moved by Councillor Birkamier, Seconded by Councillor Waygood,*

*THAT the report of the Committee of the Whole be adopted.*

*CARRIED.*

**ENQUIRIES**

**Councillor Postlethwaite  
Spectator Ballfields Program  
(File No. CK. 4205-1)**

Would the Administration please provide a breakdown of revenues, savings and costs associated with the operations of the Spectator Ballfields Program, including major maintenance, provision of large equipment and any other direct or indirect costs of service, specifically in reference to Cairns Field and Saskatoon Professional Baseball Incorporated.

**Councillor Heidt  
Traffic Concerns - Avenue C Between 39th Street and Circle Drive  
(File No. CK. 6250-1)**

When you proceed north on Avenue C between 39th Street and Circle Drive, there is no left arrow at Avenue C and Circle Drive for traffic turning left (west). As there are two lanes of southbound traffic turning left, and with the many trucks at this intersection turning east, they block the vision for the vehicles turning left across the west lane going straight through. Could the Administration

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provide the costs to put in a left turn signal at this intersection and do a study during rush hours.

**MOTIONS**

*DEALT WITH EARLIER. SEE PAGE NO. 18.*

**INTRODUCTION AND CONSIDERATION OF BYLAWS**

**Bylaw No. 7423**

Moved by Councillor Birkmaier, Seconded by Councillor Waygood,

THAT permission be granted to introduce Bylaw No. 7423, being "*The Development Plan Amendment Bylaw, 1995 (No. 9)*" and to give same its first reading.

CARRIED.

The bylaw was then read a first time.

Moved by Councillor Birkmaier, Seconded by Councillor Postlethwaite,

THAT Bylaw No. 7423 be now read a second time.

CARRIED.

The bylaw was then read a second time.

Moved by Councillor Birkmaier, Seconded by Councillor Steernberg,

THAT Council go into Committee of the Whole to consider Bylaw No. 7423.

CARRIED.

Council went into Committee of the Whole with Councillor Birkmaier in the Chair.

Committee arose.

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Councillor Birkmaier, Chair of the Committee of the Whole, made the following report:

That while in Committee of the Whole, Bylaw No. 7423 was considered clause by clause and approved.

Moved by Councillor Birkmaier, Seconded by Councillor Atchison,

THAT the report of the Committee of the Whole be adopted.

CARRIED.

Moved by Councillor Birkmaier, Seconded by Councillor Langlois,

THAT permission be granted to have Bylaw No. 7423 read a third time at this meeting.

CARRIED UNANIMOUSLY.

Moved by Councillor Birkmaier, Seconded by Councillor Heidt,

THAT Bylaw No. 7423 be now read a third time, that the bylaw be passed and the Mayor and the City Clerk be authorized to sign same and attach the corporate seal thereto.

CARRIED.

The bylaw was then read a third time and passed.

**Bylaw No. 7424**

Moved by Councillor Birkmaier, Seconded by Councillor Waygood,

THAT permission be granted to introduce Bylaw No. 7424, being "*The Development Plan Amendment Bylaw, 1995 (No. 10)*" and to give same its first reading.

CARRIED.

The bylaw was then read a first time.

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Moved by Councillor Birkmaier, Seconded by Councillor Postlethwaite,  
THAT Bylaw No. 7424 be now read a second time.

CARRIED.

The bylaw was then read a second time.

Moved by Councillor Birkmaier, Seconded by Councillor Steernberg,  
THAT Council go into Committee of the Whole to consider Bylaw No. 7424.

CARRIED.

Council went into Committee of the Whole with Councillor Birkmaier in the Chair.

Committee arose.

Councillor Birkmaier, Chair of the Committee of the Whole, made the following report:

That while in Committee of the Whole, Bylaw No. 7424 was considered clause by clause and approved.

Moved by Councillor Birkmaier, Seconded by Councillor Atchison,

THAT the report of the Committee of the Whole be adopted.

CARRIED.

Moved by Councillor Birkmaier, Seconded by Councillor Langlois,

THAT permission be granted to have Bylaw No. 7424 read a third time at this meeting.

CARRIED UNANIMOUSLY.

Moved by Councillor Birkmaier, Seconded by Councillor Heidt,

THAT Bylaw No. 7424 be now read a third time, that the bylaw be passed and the Mayor

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and the City Clerk be authorized to sign same and attach the corporate seal thereto.

CARRIED.

The bylaw was then read a third time and passed.

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**Bylaw No. 7497**

Moved by Councillor Birkmaier, Seconded by Councillor Waygood,

THAT permission be granted to introduce Bylaw No. 7497, being "*The Development Plan Amendment Bylaw, 1995 (No. 11)*" and to give same its first reading.

CARRIED.

The bylaw was then read a first time.

Moved by Councillor Birkmaier, Seconded by Councillor Postlethwaite,

THAT Bylaw No. 7497 be now read a second time.

CARRIED.

The bylaw was then read a second time.

Moved by Councillor Birkmaier, Seconded by Councillor Steernberg,

THAT Council go into Committee of the Whole to consider Bylaw No. 7497.

CARRIED.

Council went into Committee of the Whole with Councillor Birkmaier in the Chair.

Committee arose.

Councillor Birkmaier, Chair of the Committee of the Whole, made the following report:

That while in Committee of the Whole, Bylaw No. 7497 was considered clause by clause and approved.

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Moved by Councillor Birkmaier, Seconded by Councillor Atchison,

THAT the report of the Committee of the Whole be adopted.

CARRIED.

Moved by Councillor Birkmaier, Seconded by Councillor Langlois,

THAT permission be granted to have Bylaw No. 7497 read a third time at this meeting.

CARRIED UNANIMOUSLY.

Moved by Councillor Birkmaier, Seconded by Councillor Heidt,

THAT Bylaw No. 7497 be now read a third time, that the bylaw be passed and the Mayor and the City Clerk be authorized to sign same and attach the corporate seal thereto.

CARRIED.

The bylaw was then read a third time and passed.

**Bylaw No. 7507**

Moved by Councillor Birkmaier, Seconded by Councillor Waygood,

THAT permission be granted to introduce Bylaw No. 7507, being "*The Abatement of Nuisances, Untidy and Unsightly Premises Amendment Bylaw, 1995*)" and to give same its first reading.

CARRIED.

The bylaw was then read a first time.

Moved by Councillor Birkmaier, Seconded by Councillor Postlethwaite,

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THAT Bylaw No. 7507 be now read a second time.

CARRIED.

The bylaw was then read a second time.

Moved by Councillor Birkmaier, Seconded by Councillor Steernberg,

THAT Council go into Committee of the Whole to consider Bylaw No. 7507.

CARRIED.

Council went into Committee of the Whole with Councillor Birkmaier in the Chair.

Committee arose.

Councillor Birkmaier, Chair of the Committee of the Whole, made the following report:

That while in Committee of the Whole, Bylaw No. 7507 was considered clause by clause and approved.

Moved by Councillor Birkmaier, Seconded by Councillor Atchison,

THAT the report of the Committee of the Whole be adopted.

CARRIED.

Moved by Councillor Birkmaier, Seconded by Councillor Langlois,

THAT permission be granted to have Bylaw No. 7507 read a third time at this meeting.

CARRIED UNANIMOUSLY.

Moved by Councillor Birkmaier, Seconded by Councillor Heidt,

THAT Bylaw No. 7507 be now read a third time, that the bylaw be passed and the Mayor and the City Clerk be authorized to sign same and attach the corporate seal thereto.

CARRIED.

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The bylaw was then read a third time and passed.

*Moved by Councillor Birkmaier,*

*THAT the meeting stand adjourned.*

*CARRIED.*

The meeting adjourned at 10:25 p.m.

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Mayor

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City Clerk